

119TH CONGRESS
2D SESSION

H. R. 8106

To impose sanctions with respect to Rosatom, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 26, 2026

Mr. KEAN introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To impose sanctions with respect to Rosatom, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Rosatom Energy Sanc-
5 tions Compliance and Unified Enforcement Act” or the
6 “RESCUE Act”.

7 **SEC. 2. STATEMENT OF POLICY.**

8 It shall be the policy of the United States—

1 (1) to end United States reliance on the nuclear
2 energy sector of the Russian Federation, including
3 State Atomic Energy Corporation Rosatom
4 (Rosatom), in light of Russia’s unprovoked war of
5 aggression against Ukraine, a grave breach of inter-
6 national law;

7 (2) to work with United States allies and part-
8 ners to find alternative nuclear energy suppliers to
9 Russia and help these allies and partners end their
10 reliance on Rosatom;

11 (3) to limit access of the Government of Russia
12 to revenue through the implementation of sanctions
13 and export controls against Rosatom; and

14 (4) to inhibit the Government of Russia from
15 using Rosatom as a tool of malign influence inter-
16 nationally.

17 **SEC. 3. STRATEGY.**

18 (a) IN GENERAL.—Not later than 180 days after the
19 date of the enactment of this Act, and annually thereafter
20 for 4 years, the President shall submit to the appropriate
21 congressional committees a strategy that contains the con-
22 tents described in subsection (b).

23 (b) CONTENTS DESCRIBED.—The contents of the
24 strategy required by subsection (a) shall include the fol-
25 lowing:

1 (1) A strategy to—

2 (A) work with United States allies and
3 partners to find alternative nuclear energy sup-
4 pliers to Russia and help these allies and part-
5 ners end their reliance on Rosatom;

6 (B) effect a permanent decoupling of the
7 United States from the Russian nuclear energy
8 industry; and

9 (C) replace Rosatom as the primary entity
10 that can provide reactor safety, operation, and
11 overhaul services to the existing Rosatom and
12 Russian Federation designed and constructed
13 nuclear reactor fleet.

14 (2) A description of key vulnerabilities in the
15 infrastructure and nuclear energy supply chains of
16 United States allies and partners that are related to
17 Rosatom or its subsidiaries.

18 (3) A description of consultations carried out
19 with United States allies and partners in imple-
20 menting the sanctions required by sections 4 and 5.

21 (4) A description of proposed assistance by the
22 United States and United States allies and partners
23 to the International Atomic Energy Agency's inter-
24 national low-enriched uranium fuel bank in
25 Kazakhstan.

1 (5) A description of feasible efforts the United
2 States can take to ensure that foreign persons, in-
3 cluding foreign financial institutions, sanctioned pur-
4 suant to this Act are not able to evade such sanc-
5 tions by routing nuclear materials from Russia
6 through third-party vendors or entrepôts.

7 (c) FORM.—The strategy required by subsection (a)
8 shall be submitted in unclassified form, but may contain
9 a classified annex.

10 **SEC. 4. IMPOSITION OF SANCTIONS WITH RESPECT TO**
11 **ROSATOM.**

12 (a) SANCTIONS REQUIRED.—On and after the date
13 that is 180 days after the date of the enactment of this
14 Act, the President shall impose the sanction described in
15 subsection (b) with respect to—

16 (1) any foreign person that the President deter-
17 mines—

18 (A) operates in the nuclear energy sector
19 of the Russian Federation; and

20 (B) is owned or controlled by the Govern-
21 ment of the Russian Federation;

22 (2) any foreign person that the President deter-
23 mines knowingly engages, after the date of enact-
24 ment of this Act, in—

1 (A) the approval or entering into of any
2 contract for the construction of any new nuclear
3 reactor intended to be constructed, operated,
4 serviced, or maintained by a foreign entity de-
5 scribed under paragraph (1);

6 (B) any significant transaction for or re-
7 lated to construction in connection with any
8 new nuclear reactor intended to be constructed,
9 operated, serviced, or maintained by a foreign
10 entity described in paragraph (1); or

11 (C) the provision of construction-related
12 services in connection with any new nuclear re-
13 actor intended to be constructed, operated,
14 serviced, or maintained by a foreign entity de-
15 scribed in paragraph (1); and

16 (3) any foreign person that is owned, controlled,
17 or directed by any foreign person described in para-
18 graph (1) or (2).

19 (b) SANCTIONS DESCRIBED.—The President shall ex-
20 ercise all of the powers granted by the International Emer-
21 gency Economic Powers Act (50 U.S.C. 1701 et seq.) to
22 block and prohibit all transactions in all property and in-
23 terests in property of the foreign person if such property
24 and interests in property are in the United States, come

1 within the United States, or are or come within the posses-
2 sion or control of a United States person.

3 (c) PROHIBITIONS AND CONDITIONS WITH RESPECT
4 TO CERTAIN ACCOUNTS HELD BY FOREIGN FINANCIAL
5 INSTITUTIONS.—

6 (1) IN GENERAL.—The President may prescribe
7 regulations to prohibit, or impose strict conditions
8 on, the opening or maintaining in the United States
9 of a correspondent account or a payable-through ac-
10 count by a foreign financial institution that the
11 President determines has, after the date of enact-
12 ment of this act, facilitated the activities of a foreign
13 person described in section 4(a).

14 (2) DEFINITIONS.—In this subsection:

15 (A) CORRESPONDENT ACCOUNT; PAYABLE-
16 THROUGH ACCOUNT.—The terms “cor-
17 respondent account”, and “payable-through ac-
18 count” have the meanings given those terms in
19 section 5318A of title 31, United States Code.

20 (B) FOREIGN FINANCIAL INSTITUTION.—
21 The term “foreign financial institution” has the
22 meaning given that term under section
23 1010.605 of title 31, Code of Federal Regula-
24 tions.

1 (d) TERMINATION OF PRIMARY SANCTIONS.—The
2 President may terminate the sanctions required under
3 subsection (a) with respect to foreign persons described
4 in paragraph (1) of such subsection if, not later than 30
5 days before the termination of such sanctions, the Presi-
6 dent certifies in writing to the appropriate congressional
7 committees that—

8 (1) the Russian Federation has ceased hos-
9 tilities in Ukraine, has withdrawn all of its forces
10 from Ukraine’s internationally recognized territory,
11 and Ukraine’s territorial integrity is fully restored to
12 its internationally recognized borders as of January
13 1, 2014;

14 (2) Rosatom is not contributing to the misuse
15 of United States-origin nuclear material within
16 Zaporizhzhia Nuclear Power Plant;

17 (3) Russia, through Rosatom, is not using or
18 gaining any benefit of the proceeds from sales re-
19 lated to Rosatom to fund Russia’s illegal occupation
20 of Ukraine or other territory;

21 (4) Russia is in full compliance with the Treaty
22 between the United States of America and the Rus-
23 sian Federation on Measures for the Further Reduc-
24 tion and Limitation of Strategic Offensive Arms
25 until such time that the treaty remains in effect or

1 until a new treaty is negotiated and comes into
2 force; and

3 (5) Rosatom's transfer of nuclear materials and
4 assistance to third-party countries does not con-
5 tribute to any such country's nuclear weapons activ-
6 ity or illicit nuclear activity.

7 (e) EXCEPTION WITH RESPECT TO VERIFIABLE
8 STEPS TO CHANGE CONDUCT.—The President shall not
9 be required to impose sanctions under subsection (a) with
10 regards to a foreign person described under paragraph (2)
11 or (3) of that subsection if the President certifies in writ-
12 ing to the appropriate congressional committees that—

13 (1) the foreign person—

14 (A) no longer meets the description of a
15 foreign person described in paragraph (2) or
16 (3) of section 4(a); or

17 (B) has taken and is continuing to take
18 significant, verifiable steps toward no longer
19 meeting the description of a foreign person de-
20 scribed in paragraph (2) or (3) of section 4(a);
21 and

22 (2) the foreign person has provided reliable as-
23 surances that the foreign person will not reinitiate
24 described by paragraphs (2) or (3) of section 4(a),

1 or will continue to make progress toward termi-
2 nating such activities, as the case may be.

3 (f) WAIVERS.—

4 (1) IN GENERAL.—The President may waive
5 the application of sanctions under subsection (a) on
6 a case-by-case basis for renewable periods of 180
7 days if the President certifies to the appropriate
8 congressional committees, not later than 15 days be-
9 fore the entry into effect of such waiver, that the
10 waiver is in the national security interest of the
11 United States.

12 (2) TRANSACTIONS RELATING TO ACTIVITIES
13 NECESSARY TO THE PRODUCTION OF MEDICAL ISO-
14 TOPES AND INDUSTRIAL ISOTOPES.—

15 (A) IN GENERAL.—The President may
16 waive the application of sanctions under sub-
17 section (a) for a transaction or transactions for
18 periods not to exceed one year, renewable for up
19 to 7 years, if—

20 (i) the President determines that the
21 transaction or transactions relate to activi-
22 ties necessary to the production of medical
23 isotopes or industrial isotopes; and

24 (ii) the President certifies to the ap-
25 propriate congressional committees that—

1 (I) domestic medical isotope or
2 industrial isotope production is insuf-
3 ficient to meet United States patient
4 and industry requirements; and

5 (II) the United States is taking
6 measurable steps to establish medical
7 isotope or industrial isotope supply
8 chains that are not reliant on
9 Rosatom or other Russian source ma-
10 terial.

11 (B) DEFINITIONS.—In this paragraph:

12 (i) INDUSTRIAL ISOTOPE.—The term
13 “industrial isotope” means a radioactive or
14 stable form of an element that is used pri-
15 marily for industrial (non-medical) pur-
16 poses.

17 (ii) MEDICAL ISOTOPE.—The term
18 “medical isotope” means a radioactive or
19 stable form of an element that is either ad-
20 ministered directly into a patient, is com-
21 bined with a carrier molecule for diagnosis
22 and treatment of disease, is contained
23 within a medical device for diagnosis and
24 treatment of disease, is used in the produc-
25 tion of these isotopes, or is used primarily

1 to sterilize medical devices or pharma-
2 ceutical products.

3 (g) EXCEPTIONS.—

4 (1) Sanctions under this section shall not apply
5 to—

6 (A) any activity subject to the reporting
7 requirements under title V of the National Se-
8 curity Act of 1947 (50 U.S.C. 3091 et seq.);

9 (B) any authorized intelligence activities of
10 the United States;

11 (C) activities that are for the conduct of
12 the official business of the United Nations, its
13 specialized agencies, programmes, funds, and
14 related organizations by employees, contractors,
15 or grantees of such agencies, programmes and
16 funds; or

17 (D) any activities that are required for the
18 safe operation of nuclear reactors, including
19 critical reactor safety, safeguards, and security,
20 in which there are no alternative suppliers.

21 (2) EXCEPTION RELATING TO IMPORTATION OF
22 GOODS.—A requirement to block and prohibit all
23 transactions in all property and interests in property
24 pursuant to sanctions under this section shall not in-

1 clude the authority or a requirement to impose sanc-
2 tions on the importation of goods.

3 (3) EXCEPTION TO COMPLY WITH THE UNITED
4 NATIONS HEADQUARTERS AGREEMENT AND LAW EN-
5 FORCEMENT ACTIVITIES.—Sanctions under this sec-
6 tion shall not apply with respect to the admission of
7 an alien to the United States if admitting or parol-
8 ing the alien into the United States is necessary—

9 (A) to permit the United States to comply
10 with the Agreement regarding the Head-
11 quarters of the United Nations, signed at Lake
12 Success June 26, 1947, and entered into force
13 November 21, 1947, between the United Na-
14 tions and the United States, or other applicable
15 international obligations of the United States;
16 or

17 (B) to carry out or assist authorized law
18 enforcement activity in the United States.

19 (4) HUMANITARIAN ASSISTANCE.—Sanctions
20 under this section shall not apply with respect to—

21 (A) the conduct or facilitation of a trans-
22 action for the provision of agricultural commod-
23 ities, food, medicine, medical devices, or human-
24 itarian assistance, or for humanitarian pur-
25 poses; or

1 (B) transactions that are necessary for, or
2 related to, the activities described in subpara-
3 graph (A).

4 (5) DEFINITIONS.—In this subsection:

5 (A) AGRICULTURAL COMMODITY.—The
6 term “agricultural commodity” has the meaning
7 given such term in section 102 of the Agricul-
8 tural Trade Act of 1978 (7 U.S.C. 5602).

9 (B) GOOD.—The term “good” means any
10 article, natural or manmade substance, mate-
11 rial, supply, or manufactured product, including
12 inspection and test equipment, and excluding
13 technical data.

14 (C) MEDICAL DEVICE.—The term “medical
15 device” has the meaning given the term “de-
16 vice” in section 201 of the Federal Food, Drug,
17 and Cosmetic Act (21 U.S.C. 321).

18 (D) MEDICINE.—The term “medicine” has
19 the meaning given the term “drug” in section
20 201 of the Federal Food, Drug, and Cosmetic
21 Act (21 U.S.C. 321).

22 (h) IMPLEMENTATION; PENALTIES.—

23 (1) IMPLEMENTATION.—The President may ex-
24 ercise all authorities provided to the President under
25 sections 203 and 205 of the International Emer-

1 agency Economic Powers Act (50 U.S.C. 1702 and
2 1704) to carry out this section.

3 (2) PENALTIES.—The penalties provided for in
4 subsections (b) and (c) of section 206 of the Inter-
5 national Emergency Economic Powers Act (50
6 U.S.C. 1705) shall apply to a person that violates,
7 attempts to violate, conspires to violate, or causes a
8 violation of regulations promulgated under sub-
9 section (d) to carry out this section to the same ex-
10 tent that such penalties apply to a person that com-
11 mits an unlawful act described in section 206(a) of
12 that Act.

13 (i) REGULATORY AUTHORITY.—Not later than 180
14 days after the date of the enactment of this Act, the Presi-
15 dent shall promulgate regulations as necessary for the im-
16 plementation of this section.

17 (j) SUNSET.—The authority to impose sanctions
18 under this section shall terminate on the date that is 7
19 years after the date of enactment of this Act.

20 **SEC. 5. CONGRESSIONAL OVERSIGHT OF CERTAIN SANC-**
21 **TIONS IMPOSED WITH RESPECT TO THE RUS-**
22 **SIAN FEDERATION.**

23 (a) IN GENERAL.—Not later than 30 days after re-
24 ceiving a request from the chairman and ranking member
25 of one of the appropriate congressional committees with

1 respect to whether a person meets the criteria of a foreign
 2 person described in section 4(a) or is violating or has vio-
 3 lated a covered regulation, the President shall—

4 (1) determine if the person meets such criteria;
 5 and

6 (2) submit a classified or unclassified report to
 7 such chairman and ranking member with respect to
 8 such determination that includes a statement of
 9 whether the President imposed or intends to impose
 10 sanctions with respect to such person.

11 (b) COVERED REGULATION DEFINED.—The term
 12 “covered regulation” means the following regulations as
 13 they are in effect on the date of enactment of this Act—

14 (1) part 587 of title 31, Code of Federal Regu-
 15 lations (Russia Harmful Foreign Activities Sanc-
 16 tions Regulations); or

17 (2) part 589 of title 31, Code of Federal Regu-
 18 lations (Ukraine/Russia-Related Sanctions Regula-
 19 tions).

20 **SEC. 6. STATEMENT OF POLICY REGARDING THE RUSSIA**
 21 **“123 AGREEMENT” AND REQUIRED REPORT.**

22 (a) STATEMENT OF POLICY.—It is the policy of the
 23 United States that any agreement entered into pursuant
 24 to section 123 of the Atomic Energy Act of 1954 (42
 25 U.S.C. 2153) should be in the national security interest

1 of the United States and advance non-proliferation prin-
2 ciples and the safe operation of nuclear reactors.

3 (b) REPORT REQUIRED.—Not later than 90 days
4 after the date of the enactment of this Act, the Secretary
5 of State shall submit to the appropriate congressional
6 committees a report on the Agreement between the Gov-
7 ernment of the United States of America and the Govern-
8 ment of the Russian Federation for Cooperation in the
9 Field of Peaceful Uses of Nuclear Energy, entered into
10 on January 11, 2011, pursuant to section 123 of the
11 Atomic Energy Act of 1954 (42 U.S.C. 2153), as well as
12 the manner and extent to which remaining in the agree-
13 ment is beneficial to the United States national security
14 interest and non-proliferation objectives.

15 (c) CONTENTS OF REPORT.—The report required by
16 subsection (b) shall include assessments and detailed de-
17 scriptions of—

18 (1) the extent to which Rosatom, its subsidi-
19 aries or any agent of the Russian Federation is con-
20 tributing or has contributed to the misuse of United
21 States-origin or deemed nuclear material within
22 Zaporizhzhia Nuclear Power Plant;

23 (2) the extent to which Russia, through
24 Rosatom and its subsidiaries, is using or gaining any
25 benefit of the proceeds from sales or in-kind trans-

1 fers related to Rosatom to fund Russia's illegal occu-
2 pation of Ukraine or other territory;

3 (3) the extent to which Russia has conducted
4 any yield-producing nuclear test in the 10-year pe-
5 riod ending on the date of the certification;

6 (4) the extent to which Rosatom's transfer of
7 nuclear materials and assistance to third countries
8 contributes to any such third-party country's nuclear
9 weapons activity or illicit nuclear activity;

10 (5) the extent to which Russia is transferring
11 nuclear material or nuclear weapons development
12 with a country or countries in which the Inter-
13 national Atomic Energy Agency has an open inves-
14 tigation or has withdrawn from the Treaty on the
15 Non-Proliferation of Nuclear Weapons;

16 (6) the extent to which Russia has met its obli-
17 gations under the Plutonium Management and Dis-
18 position Agreement;

19 (7) the extent to which Rosatom, its subsidi-
20 aries, or any agent of the Russian federation is con-
21 tributing to the People's Republic of China's desta-
22 bilizing and dangerous nuclear weapons expansion;

23 (8) the extent to which Rosatom or its subsidi-
24 aries is using funds received from commercial trans-
25 actions to support, both financially or materially,

1 their contribution to the nuclear weapons program
2 of the Russian Federation; and

3 (9) the role the Agreement between the Govern-
4 ment of the United States of America and the Gov-
5 ernment of the Russian Federation for Cooperation
6 in the Field of Peaceful Uses of Nuclear Energy, en-
7 tered into on January 11, 2011, pursuant to section
8 123 of the Atomic Energy Act of 1954 (42 U.S.C.
9 2153) plays in advancing United States national se-
10 curity and non-proliferation objectives and any ex-
11 pected positive and negative impacts were the
12 United States to withdraw from such agreement.

13 **SEC. 7. DEFINITIONS.**

14 In this Act:

15 (1) APPROPRIATE CONGRESSIONAL COMMIT-
16 TEES.—The term “appropriate congressional com-
17 mittees” means—

18 (A) the Committee on Foreign Affairs and
19 the Committee on Financial Services of the
20 House of Representatives; and

21 (B) the Committee on Foreign Relations
22 and the Committee on Banking, Housing, and
23 Urban Affairs of the Senate.

24 (2) FOREIGN PERSON.—The term “foreign per-
25 son” means—

1 (A) an individual who is not a United
2 States citizen or an alien lawfully admitted for
3 permanent residence to the United States; or

4 (B) an entity that is not a United States
5 person.

6 (3) UNITED STATES PERSON.—The term
7 “United States person” means—

8 (A) a United States citizen or an alien law-
9 fully admitted for permanent residence to the
10 United States;

11 (B) an entity organized under the laws of
12 the United States or of any jurisdiction of the
13 United States, including a foreign branch of
14 such an entity; or

15 (C) a person in the United States.

16 (4) ROSATOM.—The term “Rosatom” means
17 the State Atomic Energy Corporation Rosatom or
18 any successor entity.

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