

119TH CONGRESS
2D SESSION

H. R. 7773

To provide for the decentralization of operation of the DHS Office of Intelligence and Analysis, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 3, 2026

Mr. PFLUGER introduced the following bill; which was referred to the Committee on Homeland Security

A BILL

To provide for the decentralization of operation of the DHS Office of Intelligence and Analysis, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Field Integration of
5 Homeland Intelligence Act of 2026”.

6 **SEC. 2. FINDINGS; PURPOSE.**

7 (a) FINDINGS.—Congress finds the following:

8 (1) The Department of Homeland Security
9 (DHS) currently operates a centralized model for
10 the Office of Intelligence and Analysis (I&A) of the

1 Department, with a significant concentration of ana-
2 lytic functions based in Washington, DC.

3 (2) DHS already maintains a robust ten-region
4 field structure utilized by the Federal Emergency
5 Management Agency (FEMA), the Cybersecurity
6 and Infrastructure Security Agency (CISA), I&A,
7 and other DHS components that should continue to
8 be leveraged to improve intelligence integration.

9 (3) Effective homeland security intelligence re-
10 quires closer collaboration between Federal partners
11 and State, local, Tribal, and territorial (SLTT) part-
12 ners, including fusion centers, and joint or inter-
13 agency task forces.

14 (4) Decentralizing analytic functions will im-
15 prove operational relevance, responsiveness, and co-
16 ordination, while generating efficiencies across DHS
17 components and with SLTT partners.

18 (b) PURPOSE.—The purpose of this Act is to restruc-
19 ture DHS I&A operations by ensuring a field-centric intel-
20 ligence model that places analytic personnel directly in the
21 regions they support, thereby improving interagency col-
22 laboration and the effectiveness of homeland security intel-
23 ligence efforts.

1 **SEC. 3. DECENTRALIZATION OF OPERATION OF DHS OF-**
2 **FICE OF INTELLIGENCE AND ANALYSIS.**

3 (a) IN GENERAL.—

4 (1) DECENTRALIZATION MANDATE.—Not later
5 than two years after the date of the enactment of
6 this Act, the Secretary of Homeland Security shall
7 carry out the following:

8 (A) Transition the primary analytic func-
9 tions of the Office of Intelligence and Analysis
10 of the Department of Homeland Security from
11 a centralized headquarters-based model to a de-
12 centralized, field-based model.

13 (B) Assign at least one Intelligence Officer
14 (IO) of the Office to every fusion center, as well
15 as other strategic locations of importance, as
16 determined by the Secretary.

17 (C) Assign at least one Intelligence Analyst
18 (IA) of the Office to every fusion center, as well
19 as other strategic locations of importance, as
20 determined by the Secretary.

21 (D) Assign at least one Intelligence Officer
22 (IO) of the Office to each joint or interagency
23 task force, to serve as the primary Office liaison
24 to ensure real-time analytic support and oper-
25 ational intelligence sharing.

26 (2) PERSONNEL REQUIREMENTS.—

1 (A) PROHIBITION.—An individual may not
2 serve concurrently in the IO and IA roles re-
3 quired under paragraph (1).

4 (B) TRAINING.—The Secretary shall pro-
5 vide to each IO and IA assigned to a fusion
6 center and or joint or interagency task force
7 training on civil rights, civil liberties, privacy
8 rights, regulations, and information practices
9 pursuant to section 552a of title 5, United
10 States Code (commonly referred to as the “Pri-
11 vacy Act of 1974”), and other relevant laws
12 prior to the official start date of such an IO or
13 IA, as the case may be, at such a fusion center
14 or joint or interagency task force, as the case
15 may be.

16 (C) CONSISTENCY OF ASSIGNMENTS.—In
17 assigning an IO and IA to each fusion center
18 pursuant to paragraph (1), the Secretary of
19 Homeland Security shall request and integrate
20 input from the fusion center at issue, to ensure
21 personnel assignments are consistent with the
22 unique needs of such fusion center.

23 (D) TERM OF ASSIGNMENT.—The term of
24 assignment of an IO and IA at a fusion center
25 shall be three years, and may be extended for

1 up to an additional two years at the discretion
2 of the Secretary.

3 (E) MAINTENANCE.—Upon completion of
4 an IO's or IA's assignment at a fusion center,
5 the Secretary shall ensure such IO and IA do
6 not rotate out simultaneously, in order that
7 each fusion center maintains at least one rep-
8 resentative of the Office of Intelligence and
9 Analysis of the Department at all times.

10 (b) FIELD INTEGRATION AND COORDINATION.—

11 (1) IN GENERAL.—Each assigned IO and IA
12 shall report operationally to the I&A Regional Direc-
13 tor of the respective DHS Region, in accordance
14 with policy guidance and functional oversight from
15 the Under Secretary for Intelligence and Analysis of
16 the Department of Homeland Security.

17 (2) COORDINATION.—Field-based personnel of
18 I&A shall coordinate with regional leads from
19 FEMA, CISA, U.S. Immigration and Customs En-
20 forcement (ICE), U.S. Customs and Border Protec-
21 tion (CBP), and other components of the Depart-
22 ment of Homeland Security, to ensure integrated in-
23 telligence support for regional priorities.

24 (c) RESOURCE ALIGNMENT AND PERSONNEL.—Not
25 later than 180 days after the date of the enactment of

1 this Act, the Under Secretary for Intelligence and Analysis
2 of the Department of Homeland Security shall submit to
3 the appropriate congressional committees a staffing and
4 resource plan that—

5 (1) details the I&A personnel required to staff
6 the Regions;

7 (2) identifies existing headquarters roles eligible
8 for reassignment to the field;

9 (3) identifies required staff and resources for
10 headquarters-based analytic, information sharing,
11 management, and oversight functions, including the
12 rationale for the retention at headquarters of any
13 such staff or resources;

14 (4) identifies how I&A will implement a rota-
15 tional program to ensure field-based IOs and IAs
16 spend not more than five years in a field location
17 without a headquarters rotation; and

18 (5) outlines additional hiring, training, or re-
19 alignment necessary to satisfy the decentralization
20 requirement under subsection (a)(1).

21 (d) HEADQUARTERS PERSONNEL.—Notwithstanding
22 subsection (a), the Secretary shall assign to headquarters-
23 based functions required staff and resources according to
24 the staffing and resources plan pursuant to subsection (c).

25 (e) PERFORMANCE METRICS AND REPORTING.—

1 (1) INITIAL IMPLEMENTATION REPORT.—Not
2 later than one year after the date of the enactment
3 of this Act, the Secretary of Homeland Security
4 shall submit to the appropriate congressional com-
5 mittees a report that details the following:

6 (A) Progress on decentralization and per-
7 sonnel issues in accordance with paragraphs (1)
8 and (2), respectively, of subsection (a).

9 (B) The status of resource alignment and
10 personnel issues in accordance with subsection
11 (c).

12 (C) Any barriers or challenges encountered
13 in carrying out such decentralization or re-
14 assignments, as the case may be.

15 (2) ANNUAL ASSESSMENT.—Not later than one
16 year after the submission of the report required
17 under paragraph (1) and annually thereafter for five
18 years, the Secretary of Homeland Security shall sub-
19 mit to the appropriate congressional committees a
20 report that—

21 (A) assesses—

22 (i) the operational impact on I&A and
23 SLTT partners of decentralization in ac-
24 cordance with subsection (a)(1);

(ii) efficiencies or improvements in intelligence support at the interagency level related to the placement of I&A personnel within the regions supported by such personnel; and

(iii) the extent to which Federal partners and SLTT partners have cohesively integrated to improve operational coordination and information sharing; and

(B) includes a description of the training provided, and copies of the training materials used, pursuant to subsection (a)(2)(B).

(f) DEFINITIONS.—In this section:

(1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term “appropriate congressional committees” means the Committee on Homeland Security of the House of Representatives, the Committee on Homeland Security and Government Affairs of the Senate, the Permanent Select Committee on Intelligence of the House of Representatives, and the Senate Select Committee on Intelligence.

(2) FUSION CENTER.—The term “fusion center” has the meaning given such term in section 210A of the Homeland Security Act of 2002 (6 U.S.C. 124h).

1 (3) I&A.—The term “I&A” means the Office of
2 Intelligence and Analysis of the Department of
3 Homeland Security.

4 (4) REGION.—The term “Region” means one of
5 the ten standard Federal Emergency Management
6 Agency (FEMA) regions, unless otherwise specified
7 by the Secretary of Homeland Security.

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