

119TH CONGRESS
1ST SESSION

H. R. 4113

To reauthorize the Trafficking Victims Protection Act of 2000, and for
other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 24, 2025

Mr. SMITH of New Jersey (for himself, Mr. MFUME, and Ms. SALAZAR) intro-
duced the following bill; which was referred to the Committee on Foreign
Affairs

A BILL

To reauthorize the Trafficking Victims Protection Act of
2000, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Frederick Douglass
5 Trafficking Victims Prevention and Protection Reauthor-
6 ization Act of 2025”.

7 **SEC. 2. TABLE OF CONTENTS.**

8 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Modifications to program to end modern slavery grants.

Sec. 4. Amendments to tier standards.

- Sec. 5. Counter-trafficking in persons efforts in development cooperation and assistance policy.
- Sec. 6. Clarification of nonhumanitarian, nontrade-related foreign assistance.
- Sec. 7. Trafficking for the purposes of organ harvesting.
- Sec. 8. Elimination of duplicative reporting.
- Sec. 9. Printed version of the annual tip report.
- Sec. 10. Director of Office to Monitor and Combat Trafficking reporting to Secretary.
- Sec. 11. Extension of authorizations under the Victims of Trafficking and Violence Protection Act of 2000.
- Sec. 12. Effective dates.

1 SEC. 3. MODIFICATIONS TO PROGRAM TO END MODERN
2 SLAVERY GRANTS.

3 (a) IN GENERAL.—Section 1298 of the National De-
4 fense Authorization Act for Fiscal Year 2017 (22 U.S.C.
5 7114 note) is amended as follows:

6 (1) In subsection (g)(2), by striking “2020”
7 and inserting “2029”.

8 (2) In subsection (h)(1), by striking “Not later
9 than September 30, 2018, and September 30, 2020”
10 and inserting “Not later than September 30, 2025,
11 and September 30, 2029”.

12 (b) AWARD OF FUNDS.—All grants awarded under
13 the authority provided by section 1298 of the National De-
14 fense Authorization Act of 2017, as amended by sub-
15 section (a), shall be—

16 (1) awarded on a competitive basis; and

17 (2) subject to the regular congressional notifica-
18 tion procedures applicable with respect to grants
19 made available under section 1298(b) of the Na-

1 tional Defense Authorization Act of 2017 (22 U.S.C.
2 7114(b)).

3 **SEC. 4. AMENDMENTS TO TIER STANDARDS.**

4 (a) MODIFICATIONS TO TIER 2 WATCH LIST.—Sub-
5 section (b)(2) of section 110 of the Trafficking Victims
6 Protection Act of 2000 (22 U.S.C. 7107) is amended—

7 (1) in the heading, by striking “SPECIAL” and
8 inserting “TIER 2”; and

9 (2) by amending subparagraph (A) to read as
10 follows:

11 “(A) SUBMISSION OF LIST.—Not later
12 than the date on which the determinations de-
13 scribed in subsections (c) and (d) are submitted
14 to the appropriate congressional committees in
15 accordance with such subsections, the Secretary
16 of State shall submit to the appropriate con-
17 gressional committees a list of countries that
18 the Secretary determines require special scru-
19 tiny during the following year. The list shall be
20 composed of countries that have been listed
21 pursuant to paragraph (1)(B) pursuant to the
22 current annual report because—

23 “(i) the estimated number of victims
24 of severe forms of trafficking is very sig-
25 nificant or is significantly increasing and

1 the country is not taking proportional con-
2 crete actions; or

3 “(ii) there is a failure to provide evi-
4 dence of increasing efforts to combat se-
5 vere forms of trafficking in persons from
6 the previous year, including increased in-
7 vestigations, prosecutions and convictions
8 of trafficking crimes, increased assistance
9 to victims, and decreasing evidence of com-
10 plicity in severe forms of trafficking by
11 government officials.”.

12 (b) MODIFICATION TO SPECIAL RULE FOR DOWN-
13 GRADED AND REINSTATED COUNTRIES.—Subsection
14 (b)(2)(F) of such section 110 (22 U.S.C. 7107) is amend-
15 ed—

16 (1) in the matter preceding clause (i), by strik-
17 ing “the special watch list” and all that follows
18 through “the country—” and inserting “the Tier 2
19 watch list described in subparagraph (A) for more
20 than 2 years immediately after the country consecu-
21 tively—”;

22 (2) in clause (i), in the matter preceding sub-
23 clause (I), by striking “the special watch list de-
24 scribed in subparagraph (A)(iii)” and inserting “the

1 Tier 2 watch list described in subparagraph (A)”;
2 and

3 (3) in clause (ii), by inserting “in the year fol-
4 lowing such waiver under subparagraph (D)(ii)” be-
5 fore the period at the end.

6 (c) CONFORMING AMENDMENTS TO THE TRAF-
7 FICKING VICTIMS PROTECTION ACT OF 2000.—Sub-
8 section (b) of such section 110 (22 U.S.C. 7107) is
9 amended as follows:

10 (1) In paragraph (2), as amended by subsection
11 (a)—

12 (A) in subparagraph (B), by striking “spe-
13 cial watch list” and inserting “Tier 2 watch
14 list”;

15 (B) in subparagraph (C), by striking “spe-
16 cial watch list” and inserting “Tier 2 watch
17 list”; and

18 (C) in subparagraph (D)—

19 (i) in the heading, by striking “SPE-
20 CIAL WATCH LIST” and inserting “TIER 2
21 WATCH LIST”; and

22 (ii) in clause (i), by striking “special
23 watch list” and inserting “Tier 2 watch
24 list”.

1 (2) In paragraph (3)(B), in the matter pre-
 2 ceding clause (i), by striking “clauses (i), (ii), and
 3 (iii) of”.

4 (3) In paragraph (4)—

5 (A) in subparagraph (A), in the matter
 6 preceding clause (i), by striking “each country
 7 described in paragraph (2)(A)(ii)” and inserting
 8 “each country described in paragraph (2)(A)”;
 9 and

10 (B) in subparagraph (D)(ii), by striking
 11 “the Special Watch List under paragraph (2)”
 12 and inserting “the Tier 2 watch list under para-
 13 graph (2)”.

14 (d) CONFORMING AMENDMENT TO THE FREDERICK
 15 DOUGLASS TRAFFICKING VICTIMS PREVENTION AND
 16 PROTECTION REAUTHORIZATION ACT OF 2018.—Section
 17 204(b)(1) of the Frederick Douglass Trafficking Victims
 18 Prevention and Protection Reauthorization Act of 2018
 19 (Public Law 115–425) is amended by striking “special
 20 watch list described in paragraph (2)(A)(iii)” and insert-
 21 ing “Tier 2 watch list described in paragraph (2)(A)”.

22 (e) CONFORMING AMENDMENT TO THE BIPARTISAN
 23 CONGRESSIONAL TRADE PRIORITIES AND ACCOUNT-
 24 ABILITY ACT OF 2015.—Section 106(b)(6)(E)(iii) of the
 25 Bipartisan Congressional Trade Priorities and Account-

1 ability Act of 2015 (Public Law 114–26; 19 U.S.C.
 2 4205(b)(6)(E)(iii)) is amended by striking “under sec-
 3 tion” and all that follows and inserting “under section
 4 110(b)(2)(A) of the Trafficking Victims Protection Act of
 5 2000 (22 U.S.C. 7107(b)(2)(A)).”.

6 **SEC. 5. COUNTER-TRAFFICKING IN PERSONS EFFORTS IN**
 7 **DEVELOPMENT COOPERATION AND ASSIST-**
 8 **ANCE POLICY.**

9 The Foreign Assistance Act of 1961 (22 U.S.C. 2151
 10 et seq.) is amended—

11 (1) in section 102(b)(4) (22 U.S.C. 2151–
 12 1(b)(4))—

13 (A) in subparagraph (F), by striking
 14 “and” at the end;

15 (B) in subparagraph (G), by striking the
 16 period at the end and inserting “; and”; and

17 (C) by adding at the end the following:

18 “(H) effective counter-trafficking in per-
 19 sons policies and programs.”; and

20 (2) in section 492(d)(1) (22 U.S.C.
 21 2292a(d)(1))—

22 (A) by striking the period at the end and
 23 inserting “; and”;

24 (B) by striking “that the funds” and in-
 25 serting the following: “that—

1 “(A) the funds”; and

2 (C) by adding at the end the following:

3 “(B) in carrying out the provisions of this
4 chapter, the President shall, to the greatest ex-
5 tent possible—

6 “(i) ensure that assistance made
7 available under this section does not create
8 or contribute to conditions that can be rea-
9 sonably expected to result in an increase in
10 trafficking in persons who are in condi-
11 tions of heightened vulnerability as a result
12 of natural and manmade disasters; and

13 “(ii) incorporate appropriate protec-
14 tions into the planning and execution of
15 activities authorized under this chapter.”.

16 **SEC. 6. CLARIFICATION OF NONHUMANITARIAN,**
17 **NONTRADE-RELATED FOREIGN ASSISTANCE.**

18 (a) CLARIFICATION OF SCOPE OF WITHHELD AS-
19 SISTANCE.—Section 110(d)(1)(A) of the Trafficking Vic-
20 tims Protection Act of 2000 (22 U.S.C. 7107(d)(1)(A))
21 is amended to read as follows:

22 “(A) the United States will not provide
23 nonhumanitarian, nontrade-related foreign as-
24 sistance to the central government of the coun-
25 try, or any funding to facilitate the participa-

tion by officials or employees of such central government in educational and cultural exchange programs, before the end of the first fiscal year beginning after such government complies with the minimum standards or makes significant efforts to bring itself into compliance; and”.

(b) DEFINITION OF NONHUMANITARIAN, NONTRADE-RELATED ASSISTANCE.—Section 103(10) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7102(10)) is amended to read as follows:

“(10) NONHUMANITARIAN, NONTRADE-RELATED FOREIGN ASSISTANCE.—

“(A) IN GENERAL.—The term ‘non-humanitarian, nontrade-related foreign assistance’ means—

“(i) United States foreign assistance, other than—

“(I) with respect to the Foreign Assistance Act of 1961—

“(aa) assistance for international narcotics and law enforcement under chapter 8 of part I of such Act (22 U.S.C. 2291 et seq.);

1 “(bb) assistance for Inter-
2 national Disaster Assistance
3 under subsections (b) and (c) of
4 section 491 of such Act (22
5 U.S.C. 2292);

6 “(cc) antiterrorism assist-
7 ance under chapter 8 of part II
8 of such Act (22 U.S.C. 2349aa et
9 seq.); and

10 “(dd) health programs
11 under chapters 1 and 10 of part
12 I and chapter 4 of part II of
13 such Act (22 U.S.C. 2151 et
14 seq.);

15 “(II) assistance under the Food
16 for Peace Act (7 U.S.C. 1691 et seq.);

17 “(III) assistance under sub-
18 sections (a), (b), and (c) of section 2
19 of the Migration and Refugee Assist-
20 ance Act of 1962 (22 U.S.C. 2601(a)–
21 (c)) to meet refugee and migration
22 needs;

23 “(IV) any form of United States
24 foreign assistance provided through
25 nongovernmental organizations, inter-

1 national organizations, or private sec-
2 tor partners—

3 “(aa) to combat human and
4 wildlife trafficking;

5 “(bb) to promote food secu-
6 rity;

7 “(cc) to respond to emer-
8 gencies;

9 “(dd) to provide humani-
10 tarian assistance;

11 “(ee) to address basic
12 human needs, including for edu-
13 cation;

14 “(ff) to advance global
15 health security; or

16 “(gg) to promote trade; and

17 “(V) any other form of United
18 States foreign assistance that the
19 President determines, by not later
20 than October 1 of each fiscal year, is
21 necessary to advance the security, eco-
22 nomic, humanitarian, or global health
23 interests of the United States without
24 compromising the steadfast United

1 States commitment to combatting
2 human trafficking globally; or

3 “(ii) sales, or financing on any terms,
4 under the Arms Export Control Act (22
5 U.S.C. 2751 et seq.), other than sales or
6 financing provided for narcotics-related
7 purposes following notification in accord-
8 ance with the prior notification procedures
9 applicable to reprogrammings pursuant to
10 section 634A of the Foreign Assistance Act
11 of 1961 (22 U.S.C. 2394–1).

12 “(B) EXCLUSIONS.—The term ‘non-
13 humanitarian, nontrade-related foreign assist-
14 ance’ shall not include payments to, or the par-
15 ticipation of, government entities necessary or
16 incidental to the implementation of a program
17 that is otherwise consistent with section 110 of
18 this Act.”.

19 **SEC. 7. TRAFFICKING FOR THE PURPOSES OF ORGAN HAR-**
20 **VESTING.**

21 Section 110(b)(1) of the Trafficking Victims Protec-
22 tion Act of 2000 (22 U.S.C. 7107(b)(1)) is amended—
23 (1) in subparagraph (G), by striking “and” at
24 the end;

1 (2) in subparagraph (H), by striking the period
2 at the end and inserting “; and”; and

3 (3) by inserting after subparagraph (H) the fol-
4 lowing:

5 “(I) information about the trafficking in
6 persons for the purpose of organ removal, in-
7 cluding cases and steps governments are under-
8 taking to prevent, identify, and eliminate such
9 trafficking.”.

10 **SEC. 8. ELIMINATION OF DUPLICATIVE REPORTING.**

11 Section 106(b)(6) of the Bipartisan Congressional
12 Trade Priorities and Accountability Act of 2015 (Public
13 Law 114–26; 19 U.S.C. 4205(b)(6)) is amended—

14 (1) by striking subparagraph (C); and

15 (2) by redesignating subparagraphs (D) and
16 (E) as subparagraphs (C) and (D), respectively.

17 **SEC. 9. PRINTED VERSION OF THE ANNUAL TIP REPORT.**

18 Section 107(c) of the William Wilberforce Trafficking
19 Victims Protection Reauthorization Act of 2008 (22
20 U.S.C. 7107 note) is amended—

21 (1) in paragraph (1), by striking “and” at the
22 end;

23 (2) in paragraph (2), by striking the period at
24 the end and inserting “; and”; and

25 (3) by adding the following new paragraph:

1 “(3) ensure that a printed hard copy format of
 2 the annual report submitted under section 110(b) of
 3 the Trafficking Victims Protection Act of 2000 (22
 4 U.S.C. 7107(b)) is made available to the public.”.

5 **SEC. 10. DIRECTOR OF OFFICE TO MONITOR AND COMBAT**
 6 **TRAFFICKING REPORTING TO SECRETARY.**

7 Section 105(e)(1) of the Victims of Trafficking and
 8 Violence Protection Act of 2000 (22 U.S.C. 7103(e)(1))
 9 is amended by inserting “shall report to the Secretary of
 10 State and” before “shall have the primary”.

11 **SEC. 11. EXTENSION OF AUTHORIZATIONS UNDER THE VIC-**
 12 **TIMS OF TRAFFICKING AND VIOLENCE PRO-**
 13 **TECTION ACT OF 2000.**

14 Section 113 of the Trafficking Victims Protection Act
 15 of 2000 (22 U.S.C. 7110) is amended—

16 (1) in subsection (a), by striking “for each of
 17 the fiscal years 2018 through 2021, \$13,822,000”
 18 and inserting “for each of the fiscal years 2025
 19 through 2029, \$23,092,000”;

20 (2) in subsection (c)(1) in the matter preceding
 21 subparagraph (A), by striking “2018 through 2021,
 22 \$65,000,000” and inserting “2025 through 2029,
 23 \$111,000,000”; and

24 (3) in subsection (c), by adding at the end the
 25 following new paragraph:

1 “(3) PROGRAMS TO END MODERN SLAVERY.—
2 Of the amounts authorized by paragraph (1) to be
3 appropriated for a fiscal year, not more than
4 \$37,500,000 may be made available to fund pro-
5 grams to end modern slavery.”.

6 **SEC. 12. EFFECTIVE DATES.**

7 Section 4(b), section 7, and the amendments made
8 by such sections shall take effect on the date that is the
9 first day of the first full reporting period for the report
10 required by section 110(b)(1) of the Trafficking Victims
11 Protection Act of 2000 (22 U.S.C. 7107(b)(1)), as amend-
12 ed by this Act, after the date of the enactment of this
13 Act.

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