

## Union Calendar No. 292

119<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 3455

[Report No. 119–340]

To direct the Secretary of Veterans Affairs to conduct a comprehensive study on the use of distributed ledger technology in the Department of Veterans Affairs, and for other purposes.

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### IN THE HOUSE OF REPRESENTATIVES

MAY 15, 2025

Ms. MACE introduced the following bill; which was referred to the Committee on Veterans' Affairs

OCTOBER 10, 2025

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

# **A BILL**

To direct the Secretary of Veterans Affairs to conduct a comprehensive study on the use of distributed ledger technology in the Department of Veterans Affairs, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Veterans Affairs Dis-  
5       tributed Ledger Innovation Act of 2025”.

6       **SEC. 2. SENSE OF CONGRESS.**

7       It is the sense of Congress that—

8               (1) veterans deserve efficient, transparent, and  
9       secure access to benefits and services earned through  
10      their honorable service;

11              (2) distributed ledger technology offers prom-  
12      ising solutions for enhancing data integrity, security,  
13      and transparency; and

14              (3) exploring innovative technologies such as  
15      distributed ledger technology could significantly im-  
16      prove the allocation of benefits, management of in-  
17      surance programs, and maintenance of records with-  
18      in the Department of Veterans Affairs.

19       **SEC. 3. DEPARTMENT OF VETERANS AFFAIRS STUDY ON**  
20               **USE OF DISTRIBUTED LEDGER TECHNOLOGY.**

21       (a) IN GENERAL.—The Secretary of Veterans Affairs  
22      shall conduct a comprehensive study on the feasibility, po-  
23      tential benefits, and risks associated with implementing  
24      distributed ledger technology to improve claims adjudica-

1 tion and prevent fraud, waste, and abuse within the De-  
2 partment's benefits administration systems.

3 (b) MATTERS FOR EXAMINATION.—In conducting the  
4 study under subsection (a), the Secretary shall examine  
5 how distributed ledger technology could—

6 (1) improve the clarity, traceability, and reli-  
7 ability of veterans' benefits claims by securely re-  
8 cording key steps in the adjudication process;

9 (2) reduce the risk of fraudulent and inaccurate  
10 claims by verification processes;

11 (3) improve accountability in claims handling;  
12 and

13 (4) aid in identifying irregularities in benefits  
14 delivery.

15 (c) CONSULTATION.—In conducting the study under  
16 subsection (a), the Secretary shall consult with—

17 (1) experts in distributed ledger technology;

18 (2) representatives of veterans service organiza-  
19 tions;

20 (3) the heads of other Federal agencies with ex-  
21 perience using distributed ledger technology; and

22 (4) any other stakeholders the Secretary deter-  
23 mines appropriate.

24 (d) REPORT.—Not later than one year after the date  
25 of the enactment of this Act, the Secretary shall submit

1 to the Committees on Veterans' Affairs of the Senate and  
2 House of Representatives a report on the findings of the  
3 study under subsection (a). Such report shall include each  
4 of the following:

5 (1) The findings of the study regarding the fea-  
6 sibility of implementing distributed ledger technology  
7 in the Department of Veterans Affairs.

8 (2) A description of potential benefits and risks  
9 associated with the implementation of such tech-  
10 nology in the Department.

11 (3) Any recommendations of the Secretary re-  
12 garding pilot programs or other initiatives that  
13 should be implemented to test the use of distributed  
14 ledger technology in specific areas of Department  
15 operations, such as benefits distribution or insurance  
16 claims.

17 (4) Any legislative or administrative actions re-  
18 quired to implement such technology in the Depart-  
19 ment.

20 (e) DEFINITIONS.—In this section:

21 (1) The term “distributed ledger” means a  
22 ledger that is—

23 (A) is shared across a set of distributed  
24 nodes, which are devices or processes, that par-

1           ticipate in a network and store a complete or  
2           partial replica of the ledger;

3           (B) is synchronized between the nodes;

4           (C) has data appended to it by following a  
5           specified consensus mechanism;

6           (D) publicly accessible or restricted to a  
7           subset of participants; and

8           (E) may require participants to have au-  
9           thorization to perform certain actions or require  
10          no authorization.

11          (2) The term “distributed ledger technology”  
12          means technology that enables the operation and use  
13          of distributed ledgers.



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