

119TH CONGRESS
1ST SESSION

H. R. 2725

To amend the Internal Revenue Code of 1986 to reform the low-income housing credit, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 8, 2025

Mr. LAHOOD (for himself, Ms. DELBENE, Ms. TENNEY, Mr. BEYER, Mr. FEENSTRA, Mr. PANETTA, Mr. BUCHANAN, Mr. LARSON of Connecticut, Mr. KELLY of Pennsylvania, Mr. DAVIS of Illinois, Mr. ESTES, Ms. SÁNCHEZ, Mrs. MILLER of West Virginia, Ms. SEWELL, Mr. MURPHY, Ms. CHU, Mr. KUSTOFF, Ms. MOORE of Wisconsin, Mr. FITZPATRICK, Mr. EVANS of Pennsylvania, Mr. MOORE of Utah, Mr. SCHNEIDER, Ms. MALLIOTAKIS, Mr. GOMEZ, Mr. CAREY, Mr. HORSFORD, Mr. YAKYM, Mr. SUOZZI, Mr. MILLER of Ohio, Mr. LIEU, Mr. EMMER, Mr. NEGUSE, Mr. HUDSON, Mr. MRVAN, Mr. RESCHENTHALER, Ms. MCCOLLUM, Mrs. HOUCHIN, Ms. MCBRIDE, Mr. FLOOD, Ms. KELLY of Illinois, Mr. FINSTAD, Ms. SCHAKOWSKY, Mr. KILEY of California, Ms. OMAR, Ms. SALAZAR, Mr. PETERS, Mr. HUIZENGA, Mrs. RAMIREZ, Mr. BALDERSON, Ms. BUDZINSKI, Mr. MOOLENAAR, Mr. PAPPAS, Mr. GOODEN, Mrs. BEATTY, Mr. LAMALFA, Mr. GARCIA of California, Mr. BERGMAN, Ms. GOODLANDER, Mr. FLEISCHMANN, Mrs. DINGELL, Mrs. KIM, Mr. CASTEN, Mr. GARBARINO, Ms. DEGETTE, Mr. COLE, Mr. VARGAS, Mr. VALADAO, Ms. BARRAGÁN, Mr. CARTER of Georgia, Ms. TLAIB, Mr. WALBERG, Mr. BERA, Mr. CALVERT, Mr. COSTA, Mr. ROUZER, Ms. HOULAHAN, Mr. BARR, Mr. FOSTER, Mr. LAWLER, Mr. QUIGLEY, Mr. GUEST, Ms. DEAN of Pennsylvania, Mr. TAYLOR, Mr. GOLDMAN of New York, Mr. EVANS of Colorado, Mr. MORELLE, Ms. MALOY, Mr. TORRES of New York, Mr. ZINKE, Mr. CROW, Mr. SESSIONS, Ms. PETTERSEN, Mr. ISSA, Mr. MULLIN, Mr. NUNN of Iowa, Mr. VASQUEZ, Mr. LANGWORTHY, Ms. STEVENS, Mr. GUTHRIE, Mr. CLEAVER, Mrs. HINSON, Mr. DELUZIO, Mr. WITTMAN, Mr. MAGAZINER, Mr. JOHNSON of South Dakota, Ms. MATSUI, Mrs. KIGGANS of Virginia, Mr. THANEDAR, Mr. COMER, Mrs. MCIVER, Mr. ROGERS of Kentucky, Mr. AMO, Mr. MANN, Ms. BALINT, Mr. BOST, Mr. HUFFMAN, Mr. EZELL, Ms. CRAIG, and Mr. STAUBER) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to reform the low-income housing credit, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
 5 “Affordable Housing Credit Improvement Act of 2025”.

6 (b) TABLE OF CONTENTS.—The table of contents for
 7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—REFORM OF STATE ALLOCATION FORMULAS

Sec. 101. Increases in State allocations.

TITLE II—REFORMS RELATING TO TENANT ELIGIBILITY

Sec. 201. Average income test applicability to exempt facility bonds.

Sec. 202. Codification of rules relating to increased tenant income.

Sec. 203. Modification of student occupancy rules.

Sec. 204. Tenant voucher payments taken into account as rent for certain purposes.

Sec. 205. Requirement that low-income housing credit-supported housing protect victims of domestic abuse.

Sec. 206. Clarification of general public use requirement relating to veterans, etc.

TITLE III—RULES RELATING TO CREDIT ELIGIBILITY AND DETERMINATION

Sec. 301. Reconstruction or replacement period after casualty loss.

Sec. 302. Modification of previous ownership rules; limitation on acquisition basis.

Sec. 303. Certain relocation costs taken into account as rehabilitation expenditures.

Sec. 304. Repeal of qualified census tract population cap.

Sec. 305. Determination of community revitalization plan to be made by housing credit agency.

Sec. 306. Prohibition of local approval and contribution requirements.

Sec. 307. Increase in credit for certain projects designated to serve extremely low-income households.

- Sec. 309. Elimination of basis reduction for low-income housing properties energy efficient commercial building deduction.
- Sec. 310. Restriction of planned foreclosures.
- Sec. 311. Increase of population cap for difficult development areas.
- Sec. 312. Increased cost oversight and accountability.
- Sec. 313. Tax-exempt bond financing requirement.

TITLE IV—REFORMS RELATING TO NATIVE AMERICAN ASSISTANCE

- Sec. 401. Selection criteria under qualified allocation plans.
- Sec. 402. Inclusion of Indian areas as difficult development areas for purposes of certain buildings.

TITLE V—REFORMS RELATING TO RURAL ASSISTANCE

- Sec. 501. Inclusion of rural areas as difficult development areas.
- Sec. 502. Uniform income eligibility for rural projects.

TITLE VI—EXEMPT FACILITY BONDS

- Sec. 601. Revision and clarification of the treatment of refunding issues.

TITLE VII—AFFORDABLE HOUSING TAX CREDIT

- Sec. 701. Affordable housing tax credit.

TITLE VIII—DATA AND TRANSPARENCY

- Sec. 801. Sense of Congress.

1 **TITLE I—REFORM OF STATE** 2 **ALLOCATION FORMULAS**

3 **SEC. 101. INCREASES IN STATE ALLOCATIONS.**

4 (a) IN GENERAL.—Clause (ii) of section 42(h)(3)(C)
5 of the Internal Revenue Code of 1986 is amended—

6 (1) in subclause (I), by striking “\$1.75” and
7 inserting “the per capita amount”, and

8 (2) in subclause (II), by striking “\$2,000,000”
9 and inserting “the minimum amount”.

10 (b) PER CAPITA AMOUNT; MINIMUM AMOUNT.—Sec-
11 tion 42(h)(3) of the Internal Revenue Code of 1986 is

1 amended by striking subparagraphs (H) and (I) and in-
2 serting the following:

3 “(H) PER CAPITA AMOUNT.—For purposes
4 of subparagraph (C)(ii)(I), the per capita
5 amount shall be determined as follows:

6 “(i) CALENDAR YEAR 2025.—For cal-
7 endar year 2025, the per capita amount is
8 \$4.25.

9 “(ii) CALENDAR YEAR 2026.—For cal-
10 endar year 2026, the per capita amount is
11 the product of—

12 “(I) 1.25, and

13 “(II) the dollar amount under
14 clause (i) increased by an amount
15 equal to—

16 “(aa) such dollar amount,
17 multiplied by

18 “(bb) the cost-of-living ad-
19 justment determined under sec-
20 tion 1(f)(3) for such calendar
21 year, determined by substituting
22 ‘calendar year 2024’ for ‘cal-
23 endar year 2016’ in subpara-
24 graph (A)(ii) thereof.

1 If the amount determined after appli-
2 cation of the preceding sentence is not
3 a multiple of \$5,000, such amount
4 shall be rounded to the next lowest
5 multiple of \$5,000.

6 “(iii) CALENDAR YEARS AFTER
7 2026.—In the case of any calendar year
8 after 2026, the per capita amount is the
9 dollar amount determined under clause (ii)
10 increased by an amount equal to—

11 “(I) such dollar amount, multi-
12 plied by

13 “(II) the cost-of-living adjust-
14 ment determined under section 1(f)(3)
15 for such calendar year, determined by
16 substituting ‘calendar year 2025’ for
17 ‘calendar year 2016’ in subparagraph
18 (A)(ii) thereof.

19 Any amount increased under the preceding
20 sentence which is not a multiple of 5 cents
21 shall be rounded to the next lowest mul-
22 tiple of 5 cents.

23 “(I) MINIMUM AMOUNT.—For purposes of
24 subparagraph (C)(ii)(II), the minimum amount
25 shall be determined as follows:

1 “(i) CALENDAR YEAR 2025.—For cal-
2 endar year 2025, the minimum amount is
3 \$4,876,000.

4 “(ii) CALENDAR YEAR 2026.—For cal-
5 endar year 2026, the minimum amount is
6 the product of—

7 “(I) 1.25, and

8 “(II) the dollar amount under
9 clause (i) increased by an amount
10 equal to—

11 “(aa) such dollar amount,
12 multiplied by

13 “(bb) the cost-of-living ad-
14 justment determined under sec-
15 tion 1(f)(3) for such calendar
16 year, determined by substituting
17 ‘calendar year 2024’ for ‘cal-
18 endar year 2016’ in subpara-
19 graph (A)(ii) thereof.

20 If the amount determined after appli-
21 cation of the preceding sentence is not
22 a multiple of 5 cents, such amount
23 shall be rounded to the next lowest
24 multiple of 5 cents.

1 “(iii) CALENDAR YEARS AFTER
2 2026.—In the case of any calendar year
3 after 2026, the minimum amount is the
4 dollar amount determined under clause (ii)
5 increased by an amount equal to—

6 “(I) such dollar amount, multi-
7 plied by

8 “(II) the cost-of-living adjust-
9 ment determined under section 1(f)(3)
10 for such calendar year, determined by
11 substituting ‘calendar year 2025’ for
12 ‘calendar year 2016’ in subparagraph
13 (A)(ii) thereof.

14 Any amount increased under the preceding
15 sentence which is not a multiple of \$5,000
16 shall be rounded to the next lowest mul-
17 tiple of \$5,000.”.

18 (c) EFFECTIVE DATE.—The amendments made by
19 this section shall apply to calendar years beginning after
20 December 31, 2024.

1 **TITLE II—REFORMS RELATING**
 2 **TO TENANT ELIGIBILITY**

3 **SEC. 201. AVERAGE INCOME TEST APPLICABILITY TO EX-**
 4 **EMPT FACILITY BONDS.**

5 (a) IN GENERAL.—Paragraph (1) of section 142(d)
 6 of the Internal Revenue Code of 1986 is amended—

7 (1) by striking “(A) or (B)” and inserting “(A),
 8 (B), or (C)”, and

9 (2) by inserting after subparagraph (B) the fol-
 10 lowing new subparagraph:

11 “(C) AVERAGE INCOME TEST.—A project
 12 meets the requirements of this subparagraph if
 13 it meets the minimum requirements of section
 14 42(g)(1)(C).”.

15 (b) EFFECTIVE DATE.—The amendments made by
 16 this section shall apply to elections made under section
 17 142(d)(1) of the Internal Revenue Code of 1986 after
 18 March 23, 2018.

19 **SEC. 202. CODIFICATION OF RULES RELATING TO IN-**
 20 **CREASED TENANT INCOME.**

21 (a) IN GENERAL.—Clause (i) of section 42(g)(2)(D)
 22 of the Internal Revenue Code of 1986 is amended by strik-
 23 ing “clauses (ii), (iii), and (iv)” and all that follows and
 24 inserting “clauses (ii), (iii), (iv), and (vi), notwithstanding

