

One Hundred Eighteenth Congress
of the
United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Wednesday,
the third day of January, two thousand and twenty four*

An Act

To authorize additional district judges for the district courts and convert temporary judgeships.

*Be it enacted by the Senate and House of Representatives of
the United States of America in Congress assembled,*

SECTION 1. SHORT TITLE.

This Act may be cited as the “Judicial Understaffing Delays Getting Emergencies Solved Act of 2024” or the “JUDGES Act of 2024”.

SEC. 2. FINDINGS.

Congress finds the following:

(1) Article III of the Constitution of the United States gives Congress the power to establish judgeships in the district courts of the United States.

(2) Congress has not created a new district court judgeship since 2003 and has not enacted comprehensive judgeship legislation since 1990.

(3) This represents the longest period of time since district courts of the United States were established in 1789 that Congress has not authorized any new permanent district court judgeships.

(4) By the end of fiscal year 2022, filings in the district courts of the United States had increased by 30 percent since the last comprehensive judgeship legislation.

(5) As of March 31, 2023, there were 686,797 pending cases in the district courts of the United States, with an average of 491 weighted case filings per judgeship over a 12-month period.

(6) To deal with increased filings in the district courts of the United States, the Judicial Conference of the United States requested the creation of 66 new district court judgeships in its 2023 report.

SEC. 3. ADDITIONAL DISTRICT JUDGES FOR THE DISTRICT COURTS.

(a) ADDITIONAL JUDGESHIPS.—

(1) 2025.—

(A) IN GENERAL.—The President shall appoint, by and with the advice and consent of the Senate—

(i) 1 additional district judge for the central district of California;

(ii) 1 additional district judge for the eastern district of California;

- (iii) 1 additional district judge for the northern district of California;
- (iv) 1 additional district judge for the district of Delaware;
- (v) 1 additional district judge for the middle district of Florida;
- (vi) 1 additional district judge for the southern district of Indiana;
- (vii) 1 additional district judge for the northern district of Iowa;
- (viii) 1 additional district judge for the district of New Jersey;
- (ix) 1 additional district judge for the southern district of New York;
- (x) 1 additional district judge for the eastern district of Texas; and
- (xi) 1 additional district judge for the southern district of Texas.

(B) TABLES.—The table contained in section 133(a) of title 28, United States Code, is amended—

- (i) by striking the items relating to California and inserting the following:

“California:

Northern	15
Eastern	7
Central	28
Southern	13”;

- (ii) by striking the item relating to Delaware and inserting the following:

“Delaware 5”;

- (iii) by striking the items relating to Florida and inserting the following:

“Florida:

Northern	4
Middle	16
Southern	17”;

- (iv) by striking the items relating to Indiana and inserting the following:

“Indiana:

Northern	5
Southern	6”;

- (v) by striking the items relating to Iowa and inserting the following:

“Iowa:

Northern	3
Southern	3”;

(vi) by striking the item relating to New Jersey and inserting the following:

“New Jersey 18”;

(vii) by striking the items relating to New York and inserting the following:

“New York:

Northern 5
Southern 29
Eastern 15
Western 4”; and

(viii) by striking the items relating to Texas and inserting the following:

“Texas:

Northern 12
Southern 20
Eastern 8
Western 13”.

(C) EFFECTIVE DATE.—This paragraph shall take effect on January 21, 2025.
(2) 2027.—

(A) IN GENERAL.—The President shall appoint, by and with the advice and consent of the Senate—

- (i) 1 additional district judge for the district of Arizona;
- (ii) 2 additional district judges for the central district of California;
- (iii) 1 additional district judge for the eastern district of California;
- (iv) 1 additional district judge for the northern district of California;
- (v) 1 additional district judge for the middle district of Florida;
- (vi) 1 additional district judge for the southern district of Florida;
- (vii) 1 additional district judge for the northern district of Georgia;
- (viii) 1 additional district judge for the district of Idaho;
- (ix) 1 additional district judge for the northern district of Texas; and
- (x) 1 additional district judge for the southern district of Texas.

(B) TABLES.—The table contained in section 133(a) of title 28, United States Code, as amended by paragraph (1) of this subsection, is amended—

(i) by striking the item relating to Arizona and inserting the following:

“Arizona 13”;

(ii) by striking the items relating to California and inserting the following:

“California:

Northern	16
Eastern	8
Central	30
Southern	13”;

(iii) by striking the items relating to Florida and inserting the following:

“Florida:

Northern	4
Middle	17
Southern	18”;

(iv) by striking the items relating to Georgia and inserting the following:

“Georgia:

Northern	12
Middle	4
Southern	3”;

(v) by striking the item relating to Idaho and inserting the following:

“Idaho 3”;

(vi) by striking the items relating to Texas and inserting the following:

“Texas:

Northern	13
Southern	21
Eastern	8
Western	13”.

(C) EFFECTIVE DATE.—This paragraph shall take effect on January 21, 2027.
(3) 2029.—

(A) IN GENERAL.—The President shall appoint, by and with the advice and consent of the Senate—

- (i) 1 additional district judge for the central district of California;
- (ii) 1 additional district judge for the eastern district of California;
- (iii) 1 additional district judge for the northern district of California;
- (iv) 1 additional district judge for the district of Colorado;
- (v) 1 additional district judge for the district of Delaware;
- (vi) 1 additional district judge for the district of Nebraska;

- (vii) 1 additional district judge for the eastern district of New York;
- (viii) 1 additional district judge for the eastern district of Texas;
- (ix) 1 additional district judge for the southern district of Texas; and
- (x) 1 additional district judge for the western district of Texas.

(B) TABLES.—The table contained in section 133(a) of title 28, United States Code, as amended by paragraph (2) of this subsection, is amended—

- (i) by striking the items relating to California and inserting the following:

“California:

Northern	17
Eastern	9
Central	31
Southern	13”;

- (ii) by striking the item relating to Colorado and inserting the following:

“Colorado 8”;

- (iii) by striking the item relating to Delaware and inserting the following:

“Delaware 6”;

- (iv) by striking the item relating to Nebraska and inserting the following:

“Nebraska 4”;

- (v) by striking the items relating to New York and inserting the following:

“New York:

Northern	5
Southern	29
Eastern	16
Western	4”;

- (vi) by striking the items relating to Texas and inserting the following:

“Texas:

Northern	13
Southern	22
Eastern	9
Western	14”.

(C) EFFECTIVE DATE.—This paragraph shall take effect on January 21, 2029.
(4) 2031.—

(A) IN GENERAL.—The President shall appoint, by and with the advice and consent of the Senate—

- (i) 1 additional district judge for the district of Arizona;
- (ii) 1 additional district judge for the central district of California;
- (iii) 1 additional district judge for the eastern district of California;
- (iv) 1 additional district judge for the northern district of California;
- (v) 1 additional district judge for the southern district of California;
- (vi) 1 additional district judge for the middle district of Florida;
- (vii) 1 additional district judge for the southern district of Florida;
- (viii) 1 additional district judge for the district of New Jersey;
- (ix) 1 additional district judge for the western district of New York; and
- (x) 2 additional district judges for the western district of Texas.

(B) TABLES.—The table contained in section 133(a) of title 28, United States Code, as amended by paragraph (3) of this subsection, is amended—

- (i) by striking the item relating to Arizona and inserting the following:

“Arizona 14”;

- (ii) by striking the items relating to California and inserting the following:

“California:

Northern 18
 Eastern 10
 Central 32
 Southern 14”;

- (iii) by striking the items relating to Florida and inserting the following:

“Florida:

Northern 4
 Middle 18
 Southern 19”;

- (iv) by striking the item relating to New Jersey and inserting the following:

“New Jersey 19”;

- (v) by striking the items relating to New York and inserting the following:

“New York:

Northern 5

Southern	29
Eastern	16
Western	5”; and

(vi) by striking the items relating to Texas and inserting the following:

“Texas:	
Northern	13
Southern	22
Eastern	9
Western	16”.

(C) EFFECTIVE DATE.—This paragraph shall take effect on January 21, 2031.
(5) 2033.—

(A) IN GENERAL.—The President shall appoint, by and with the advice and consent of the Senate—

- (i) 2 additional district judges for the central district of California;
- (ii) 1 additional district judge for the northern district of California;
- (iii) 1 additional district judge for the district of Colorado;
- (iv) 1 additional district judge for the middle district of Florida;
- (v) 1 additional district judge for the northern district of Florida;
- (vi) 1 additional district judge for the northern district of Georgia;
- (vii) 1 additional district judge for the southern district of New York;
- (viii) 1 additional district judge for the southern district of Texas; and
- (ix) 1 additional district judge for the western district of Texas.

(B) TABLES.—The table contained in section 133(a) of title 28, United States Code, as amended by paragraph (4) of this subsection, is amended—

(i) by striking the items relating to California and inserting the following:

“California:	
Northern	19
Eastern	10
Central	34
Southern	14”;

(ii) by striking the item relating to Colorado and inserting the following:

“Colorado	9”;
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(iii) by striking the items relating to Florida and inserting the following:

“Florida:

Northern	5
Middle	19
Southern	19”;

(iv) by striking the items relating to Georgia and inserting the following:

“Georgia:

Northern	13
Middle	4
Southern	3”;

(v) by striking the items relating to New York and inserting the following:

“New York:

Northern	5
Southern	30
Eastern	16
Western	5”;

and

(vi) by striking the items relating to Texas and inserting the following:

“Texas:

Northern	13
Southern	23
Eastern	9
Western	17”.

(C) EFFECTIVE DATE.—This paragraph shall take effect on January 21, 2033.
(6) 2035.—

(A) IN GENERAL.—The President shall appoint, by and with the advice and consent of the Senate—

- (i) 2 additional district judges for the central district of California;
- (ii) 1 additional district judge for the northern district of California;
- (iii) 1 additional district judge for the southern district of California;
- (iv) 1 additional district judge for the middle district of Florida;
- (v) 1 additional district judge for the southern district of Florida;
- (vi) 1 additional district judge for the district of New Jersey;
- (vii) 1 additional district judge for the eastern district of New York;
- (viii) 2 additional district judges for the western district of Texas.

(B) TABLES.—The table contained in section 133(a) of title 28, United States Code, as amended by paragraph (5) of this subsection, is amended—

(i) by striking the items relating to California and inserting the following:

“California:

Northern	20
Eastern	10
Central	36
Southern	15”;

(ii) by striking the items relating to Florida and inserting the following:

“Florida:

Northern	5
Middle	20
Southern	20”;

(iii) by striking the item relating to New Jersey and inserting the following:

“New Jersey 20”;

(iv) by striking the items relating to New York and inserting the following:

“New York:

Northern	5
Southern	30
Eastern	17
Western	5”;

and

(v) by striking the items relating to Texas and inserting the following:

“Texas:

Northern	13
Southern	23
Eastern	9
Western	19”.

- (C) EFFECTIVE DATE.—This paragraph shall take effect on January 21, 2035.
- (b) TEMPORARY JUDGESHIP.—
- (1) IN GENERAL.—The President shall appoint, by and with the advice and consent of the Senate—
- (A) 2 additional district judges for the eastern district of Oklahoma; and
- (B) 1 additional district judge for the northern district of Oklahoma.
- (2) VACANCIES NOT FILLED.—The first vacancy in the office of district judge in each of the offices of district judge authorized by this subsection, occurring 5 years or more after the confirmation date of the judge named to fill the temporary district judgeship created in the applicable district by this subsection, shall not be filled.

(3) **EFFECTIVE DATE.**—This subsection shall take effect on January 21, 2025.

(c) **AUTHORIZATION OF APPROPRIATIONS.**—

(1) **IN GENERAL.**—There is authorized to be appropriated to carry out this section and the amendments made by this section—

- (A) for each of fiscal years 2025 and 2026, \$12,965,330;
- (B) for each of fiscal years 2027 and 2028, \$23,152,375;
- (C) for each of fiscal years 2029 and 2030, \$32,413,325;
- (D) for each of fiscal years 2031 and 2032, \$42,600,370;
- (E) for each of fiscal years 2033 and 2034, \$51,861,320;

and

- (F) for fiscal year 2035 and each fiscal year thereafter, \$61,122,270.

(2) **INFLATION ADJUSTMENT.**—For each fiscal year described in paragraph (1), the amount authorized to be appropriated for such fiscal year shall be increased by the percentage by which—

- (A) the Consumer Price Index for the previous fiscal year, exceeds
- (B) the Consumer Price Index for the fiscal year preceding the fiscal year described in subparagraph (A).

(3) **DEFINITION.**—In this subsection, the term “Consumer Price Index” means the Consumer Price Index for All Urban Consumers (all items, United States city average), published by the Bureau of Labor Statistics of the Department of Labor.

SEC. 4. ORGANIZATION OF UTAH DISTRICT COURTS.

Section 125(2) of title 28, United States Code, is amended by striking “and St. George” and inserting “St. George, Moab, and Monticello”.

SEC. 5. ORGANIZATION OF TEXAS DISTRICT COURTS.

Section 124(b)(2) of title 28, United States Code, is amended, in the matter preceding paragraph (3), by inserting “and College Station” before the period at the end.

SEC. 6. ORGANIZATION OF CALIFORNIA DISTRICT COURTS.

Section 84(d) of title 28, United States Code, is amended by inserting “and El Centro” after “at San Diego”.

SEC. 7. GAO REPORTS.

(a) **JUDICIAL CASELOADS.**—Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives and make publicly available reports—

(1) evaluating—

- (A) the accuracy and objectiveness of case-related workload measures and methodologies used by the Administrative Office of the United States Courts for district courts of the United States and courts of appeals of the United States;
- (B) the impact of non-case-related activities of judges of the district courts of the United States and courts of appeals of the United States on judicial caseloads; and

(C) the effectiveness and efficiency of the policies of the Administrative Office of the United States Courts regarding senior judges; and

(2) providing any recommendations of the Comptroller General with respect to the matters described in paragraph (1).

(b) DETENTION SPACE.—The Comptroller General of the United States shall submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives a report on an assessment of—

(1) a determination of the needs of Federal agencies for detention space;

(2) efforts by Federal agencies to acquire detention space; and

(3) any challenges in determining and acquiring detention space.

SEC. 8. PUBLIC ACCESSIBILITY OF THE ARTICLE III JUDGESHIP RECOMMENDATIONS OF THE JUDICIAL CONFERENCE OF THE UNITED STATES REPORT.

(a) IN GENERAL.—The Administrative Office of the United States Courts, in consultation with the Judicial Conference of the United States, shall make publicly available on their website, free of charge, the biennial report entitled “Article III Judgeship Recommendations of the Judicial Conference of the United States”.

(b) CONTENTS.—The report described in subsection (a) should be released not less frequently than biennially and contain the summaries and all related appendixes supporting the judgeship recommendations of the Judicial Conference of the United States, including—

(1) the process used by the Judicial Conference in developing the recommendations;

(2) any caseload and methodology changes;

(3) judgeship surveys with recommendations; and

(4) specific information about each court for which the Judicial Conference recommends additional judgeships.

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(c) SUBMISSION TO CONGRESS.—The Administrative Office of the United States Courts shall submit to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives copies of the report described in subsection (a).

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*