

118TH CONGRESS  
2D SESSION

# H. R. 7188

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## AN ACT

To require the Secretary of Health and Human Services to conduct a national, evidence-based education campaign to increase public and health care provider awareness regarding the potential risks and benefits of human cell and tissue products transplants, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Shandra Eisenga  
5 Human Cell and Tissue Product Safety Act”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) HUMAN CELL AND TISSUE PRODUCT.—The  
9 terms “human cell and tissue product” and “human  
10 cell and tissue products” have the meaning given the  
11 term “human cells, tissues, or cellular or tissue-  
12 based products” in section 1271.3(d) of title 21,  
13 Code of Federal Regulations (or successor regula-  
14 tions).

15 (2) SECRETARY.—The term “Secretary” means  
16 the Secretary of Health and Human Services.

17 (3) TISSUE REFERENCE GROUP.—The term  
18 “Tissue Reference Group” means the Tissue Ref-  
19 erence Group of the Food and Drug Administration.

20 **SEC. 3. HUMAN CELL AND TISSUE PRODUCTS TRANSPLANT**  
21 **PUBLIC AWARENESS CAMPAIGN.**

22 The Secretary shall support the development and dis-  
23 semination of educational materials to inform health care  
24 professionals and other appropriate professionals about  
25 issues surrounding—

1 (1) organ, tissue, and eye donation, including  
2 evidence-based methods to approach patients and  
3 their families;

4 (2) the availability of any donor screening tests;  
5 and

6 (3) other relevant aspects of donation.

7 **SEC. 4. REVIEW AND UPDATE OF EXISTING GUIDANCE.**

8 The Secretary, acting through the Commissioner of  
9 Food and Drugs, shall—

10 (1) not later than 1 year after the date of the  
11 enactment of this Act, initiate an internal review of  
12 existing guidance for determining eligibility of do-  
13 nors of human cell and tissue products;

14 (2) not later than 3 years after the date of the  
15 enactment of this Act, if appropriate—

16 (A) update the guidance titled “Eligibility  
17 Determination for Donors of Human Cells, Tis-  
18 sues, and Cellular and Tissue-Based Products;  
19 Guidance for Industry” issued August 2007;  
20 and

21 (B) issue or update, as applicable, any  
22 guidance for industry of the Food and Drug  
23 Administration that includes—

24 (i) recommendations to reduce the  
25 risk of transmission of mycobacterium tu-

1           berculosis by human cells, tissues, and cel-  
2           lular and tissue-based products (HCT/Ps);  
3           or

4           (ii) recommendations to reduce the  
5           risk of transmission of disease agents asso-  
6           ciated with sepsis for donors of human  
7           cells, tissues, and cellular and tissue-based  
8           products (HCT/Ps); and

9           (3) if the Secretary determines that issuing or  
10          updating guidance as specified in paragraph (2) is  
11          not appropriate, provide a written statement of ex-  
12          planation of that determination to the Committee on  
13          Energy and Commerce of the House of Representa-  
14          tives and the Committee on Health, Education,  
15          Labor, and Pensions of the Senate.

16 **SEC. 5. CIVIL PENALTIES FOR VIOLATION OF REQUIRE-**  
17 **MENTS FOR HUMAN CELL AND TISSUE PROD-**  
18 **UCTS.**

19          Section 368 of the Public Health Service Act (42  
20 U.S.C. 271) is amended by adding at the end the fol-  
21 lowing:

22          “(d)(1) Any person who, on or after the date of the  
23 enactment of the Shandra Eisenga Human Cell and Tis-  
24 sue Product Safety Act, violates a requirement of subparts  
25 C or D of section 1271 of title 21, Code of Federal Regu-

1 lations, (or successor regulations) with respect to human  
2 cell or tissue products regulated under section 361 shall  
3 be liable to the United States for a civil penalty in an  
4 amount not to exceed the sum of—

5 “(A)(i) \$20,000 for each violation; and

6 “(ii) in the case of a violation that continues  
7 after the Secretary provides written notice to such  
8 person, \$20,000 for each subsequent day on which  
9 the violation continues; and

10 “(B) an amount equal to the retail value of the  
11 human cell and tissue products that are the subject  
12 of the violation.

13 “(2) The total civil penalty under paragraph (1) may  
14 not exceed \$10,000,000 for all such violations adjudicated  
15 in a single proceeding.

16 “(3) In this subsection, the term ‘human cell and tis-  
17 sue products’ has the meaning given the term ‘human  
18 cells, tissues, or cellular or tissue-based products’ in sec-  
19 tion 1271.3(d) of title 21, Code of Federal Regulations  
20 (or successor regulations).”.

21 **SEC. 6. STREAMLINING REGULATORY OVERSIGHT OF**  
22 **HUMAN CELL AND TISSUE PRODUCTS.**

23 (a) INFORMATION ON HUMAN CELL AND TISSUE  
24 PRODUCTS.—

1           (1) WEBSITE.—The Secretary, acting through  
2           the Commissioner of Food and Drugs, shall publish  
3           on the public website of the Food and Drug Admin-  
4           istration—

5                   (A) educational materials about the Tissue  
6           Reference Group; and

7                   (B) best practices for obtaining a timely,  
8           accurate recommendation regarding human cell  
9           and tissue products from the Tissue Reference  
10          Group.

11          (2) PUBLIC INFORMATION.—Not later than 1  
12          year after the date of the enactment of this Act, and  
13          annually for the subsequent 3 years, the Secretary,  
14          acting through the Commissioner of Food and  
15          Drugs, shall publish on the public website of the  
16          Food and Drug Administration—

17                   (A) the number of human cell and tissue  
18           establishments that registered with the Food  
19           and Drug Administration on or after January  
20           1, 2019;

21                   (B) the number of inspections conducted  
22           by the Food and Drug Administration of  
23           human cell and tissue establishments on or  
24           after January 1, 2019, including a comparison  
25           of the number of inspections for blood establish-

1           ments with the number of inspections for such  
2           human cell and tissue establishments;

3           (C) the number and type of inquiries to  
4           the Tissue Reference Group in the preceding  
5           year; and

6           (D) the average response time for submis-  
7           sions to the Tissue Reference Group in the pre-  
8           ceding year, including average initial and final  
9           response time.

10          (3)   EDUCATION.—The    Secretary,    acting  
11       through the Commissioner of Food and Drugs, shall,  
12       with respect to the regulation of human cell and tis-  
13       sue products—

14               (A) provide information to relevant stake-  
15               holders, including industry, tissue establish-  
16               ments, academic health centers, biomedical con-  
17               sortia, research organizations, and patients; and

18               (B) conduct workshops and other inter-  
19               active and educational sessions for such stake-  
20               holders to help support regulatory predictability  
21               and scientific advancement, as appropriate.

22       (b) HUMAN CELL AND TISSUE PRODUCT SCIENTIFIC  
23   AND REGULATORY UPDATES.—Section 3205 of the Food  
24   and Drug Omnibus Reform Act of 2022 (title III of divi-  
25   sion FF of Public Law 117–328) is amended by striking

1 “best practices” and all that follows through “other cel-  
2 lular therapies” and inserting “best practices on gener-  
3 ating scientific data necessary to further facilitate the de-  
4 velopment of certain human cell-, tissue-, and cellular-  
5 based medical products (and the latest scientific informa-  
6 tion about such products), namely, stem cell and other cel-  
7 lular therapies”.

8 (c) PUBLIC DOCKET.—Not later than 60 days after  
9 the date of the enactment of this Act, the Secretary shall  
10 establish a public docket to receive written comments re-  
11 lated to—

12 (1) the approaches recommended for discussion  
13 during the public workshop described in section  
14 3205 of the Food and Drug Omnibus Reform Act of  
15 2022 (title III of division FF of Public Law 117–  
16 328); and

17 (2) modernizing the regulation of human cell  
18 and tissue products, including considerations associ-  
19 ated with assessing minimal manipulation and ho-  
20 mologous use (as such terms are defined in section  
21 1271.3 of title 21, Code of Federal Regulations (or  
22 successor regulations)) of human cell and tissue  
23 products.

24 (d) REPORT TO CONGRESS.—Not later than Sep-  
25 tember 30, 2026, the Secretary shall summarize the ap-



1 proaches discussed in the public workshop described in  
2 section 3205 of the Food and Drug Omnibus Reform Act  
3 of 2022 (title III of division FF of Public Law 117–328)  
4 and the public docket described in subsection (c), and de-  
5 velop recommendations regarding the regulation of human  
6 cell and tissue products, including provisions under sec-  
7 tions 1271.10(a) and 1271.3 of title 21, Code of Federal  
8 Regulations, taking into account—

- 9           (1) regulatory burden;  
10           (2) scientific developments;  
11           (3) access to human cell and tissue products  
12           regulated under section 361 of the Public Health  
13           Service Act (42 U.S.C. 264); and  
14           (4) protecting public health.

Passed the House of Representatives December 16,  
2024.

Attest:

*Clerk.*

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2<sup>D</sup> SESSION

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