

117TH CONGRESS
2D SESSION

S. 4930

To prohibit Federal procurement from companies operating in the Russian Federation, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 22, 2022

Mr. PETERS introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To prohibit Federal procurement from companies operating in the Russian Federation, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Federal Contracting
5 for Peace and Security Act”.

6 **SEC. 2. FEDERAL CONTRACTING FOR PEACE AND SECU-**

7 **RITY.**

8 (a) PURPOSE.—It is the policy of the Federal Govern-
9 ment not to conduct business with companies that under-
10 mine United States national security interests by con-

1 tinuing to operate in the Russian Federation during its
2 ongoing war of aggression against Ukraine.

3 (b) CONTRACTING PROHIBITION.—

4 (1) PROHIBITION.—The head of an executive
5 agency may not enter into, extend, or renew a cov-
6 ered contract with a company that continues to con-
7 duct business operations in territory internationally
8 recognized as the Russian Federation during the
9 covered period.

10 (2) EXCEPTIONS.—

11 (A) GOOD FAITH EXEMPTION.—The Office
12 of Management and Budget, in consultation
13 with the General Services Administration, may
14 exempt a contractor from the prohibition in
15 paragraph (1) if the contractor has—

16 (i) pursued and continues to pursue
17 all reasonable steps in demonstrating a
18 good faith effort to comply with the re-
19 quirements of this Act; and

20 (ii) provided to the executive agency a
21 reasonable, written plan to achieve compli-
22 ance with such requirements.

23 (B) PERMISSIBLE OPERATIONS.—The pro-
24 hibition in paragraph (1) shall not apply to
25 business operations in Russia authorized by a

1 license issued by the Office of Foreign Assets
2 Control or the Bureau of Industry and Security
3 or is otherwise allowed to operate notwithstanding
4 the imposition of sanctions or export
5 controls.

6 (C) AMERICAN DIPLOMATIC MISSION IN
7 RUSSIA.—The prohibition in paragraph (1)
8 shall not apply to contracts related to the operation
9 and maintenance of the United States Government's consular offices and diplomatic posts in Russia.

12 (D) INDIVIDUAL CONTRACTS.—The prohibition under paragraph (1) shall not apply to any contract that is any of the following:

15 (i) For the benefit, either directly or through the efforts of regional allies, of the country of Ukraine.

18 (ii) For humanitarian purposes to meet basic human needs.

20 (3) NATIONAL SECURITY AND PUBLIC INTER-
21 EST WAIVERS.—

22 (A) IN GENERAL.—The head of an executive agency is authorized to waive the prohibition under paragraph (1) with respect to a covered contract if the head of the agency certifies

1 in writing to the President that such waiver is
2 for the national security of the United States or
3 in the public interest of the United States, and
4 includes in such certification a justification for
5 the waiver and description of the contract to
6 which the waiver applies. The authority in this
7 subparagraph may not be delegated below the
8 level of the senior procurement executive of the
9 agency.

10 (B) CONGRESSIONAL NOTIFICATION.—The
11 head of an executive agency shall, not later
12 than 7 days before issuing a waiver described in
13 subparagraph (A), submit to the appropriate
14 congressional committees the certification de-
15 scribed in such subparagraph.

16 (4) EMERGENCY RULEMAKING AUTHORITY.—
17 Not later than 60 days after the date of the enact-
18 ment of this Act, the Director of the Office of Man-
19 agement and Budget, in consultation with the Ad-
20 ministrator of General Services and the Secretary of
21 Defense, shall promulgate regulations for agency im-
22 plementation of this Act using emergency rule-
23 making procedures while considering public comment
24 to the greatest extent practicable, that includes the
25 following:

1 (A) A list of equipment, facilities, per-
2 sonnel, products, services, or other items or ac-
3 tivities, the engagement with which would be
4 considered business operations, subject to the
5 prohibition under paragraph (1).

6 (B) A requirement for a contractor or of-
7 feror to represent whether such contractor or
8 offeror uses any of the items on the list de-
9 scribed in subparagraph (A).

10 (C) A description of the process for deter-
11 mining a good faith exemption described under
12 paragraph (2).

13 (5) DEFINITIONS.—In this section:

14 (A) APPROPRIATE CONGRESSIONAL COM-
15 MITTEES.—The term “appropriate congres-
16 sional committees” means the Committee on
17 Homeland Security and Governmental Affairs
18 of the Senate and the Committee on Oversight
19 and Reform of the House of Representatives.

20 (B) BUSINESS OPERATIONS.—

21 (i) IN GENERAL.—Except as provided
22 in clauses (ii) and (iii), the term “business
23 operations” means engaging in commerce
24 in any form, including acquiring, devel-
25 oping, selling, leasing, or operating equip-

1 ment, facilities, personnel, products, serv-
2 ices, personal property, real property, or
3 any other apparatus of business or com-
4 merce.

5 (ii) EXCEPTIONS.—The term “busi-
6 ness operations” does not include any of
7 the following:

8 (I) Action taken for the benefit
9 of the country of Ukraine.

10 (II) Action serving humanitarian
11 purposes to meet basic human needs,
12 including through a hospital, school,
13 or non-profit organization.

14 (III) The provision of products or
15 services for compliance with legal, re-
16 porting, or other requirements of the
17 laws or standards of countries other
18 than the Russian Federation.

19 (IV) Journalistic and publishing
20 activities, news reporting, or the gath-
21 ering and dissemination of informa-
22 tion, informational materials, related
23 services, or transactions ordinarily in-
24 cident to journalistic and publishing
25 activities.

(iii) EXCEPTION FOR SUSPENSION OR

TERMINATION ACTIONS.—The term “business operations” does not include action taken to support the suspension or termination of business operations (as described in clause (i)) for the duration of the covered period, including—

(I) an action to secure or divest from facilities, property, or equipment;

(II) the provision of products or services provided to reduce or eliminate operations in territory internationally recognized as the Russian Federation or to comply with sanctions relating to the Russian Federation; and

(III) activities that are incident to liquidating, dissolving, or winding down a subsidiary or legal entity in Russia through which operations had been conducted.

(C) COVERED CONTRACT.—The term “covered contract” means a prime contract entered by an executive agency with a company

1 conducting business operations in territory
2 internationally recognized as the Russian Fed-
3 eration during the covered period.

4 (D) COVERED PERIOD.—The term “cov-
5 ered period” means the period of time begin-
6 ning 90 days after the date of the enactment of
7 this Act and ending on a date that is deter-
8 mined by the Secretary of State based on steps
9 taken by the Russian Federation to restore the
10 safety, sovereignty, and condition of the country
11 of Ukraine, or 10 years after the date of the
12 enactment of this Act, whichever is sooner.

13 (E) EXECUTIVE AGENCY.—The term “ex-
14 ecutive agency” has the meaning given the term
15 in section 133 of title 41, United States Code.

