

117TH CONGRESS
2D SESSION

S. 4577

To improve plain writing and public experience, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JULY 21, 2022

Mr. PETERS (for himself and Mr. LANKFORD) introduced the following bill;
which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To improve plain writing and public experience, and for
other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Clear and Concise Con-
5 tent Act of 2022”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) AGENCY.—The term “agency” means an
9 executive agency and a military department, as such

1 terms are defined in sections 105 and 102 of title
2 5, United States Code, respectively.

3 (2) COVERED CONTENT.—The term “covered
4 content”—

5 (A) means any content that—

6 (i) is necessary for obtaining any ben-
7 efit or service from the Federal Govern-
8 ment or for filing taxes; or

9 (ii) provides information about—

10 (I) any benefit or service from
11 the Federal Government;

12 (II) any operations, policies, or
13 guidance of an agency that are of ma-
14 terial importance to the agency and
15 are posted publicly by the agency, in-
16 cluding any explanation of how to
17 comply with a requirement the Fed-
18 eral Government administers or en-
19 forces;

20 (III) how to interact with or pro-
21 vide feedback to an agency regarding
22 the operations, policies, or guidance of
23 the agency; or

1 (IV) how to navigate or interact
2 with any agency website, digital serv-
3 ice, or office;

4 (B) includes—

5 (i) (whether in paper or electronic
6 form) a letter, publication, form, notice,
7 guidance, policy, instruction, or official
8 correspondence of an agency;

9 (ii) all content necessary for public
10 understanding, interaction, and use of an
11 agency digital service or website; and

12 (iii) instructions on how to submit
13 comments, feedback, or information in re-
14 sponse to a regulation during any portion
15 of the rulemaking or implementation proc-
16 ess for a regulation; and

17 (C) subject to subparagraph (B)(iii), does
18 not include a regulation.

19 (3) DIRECTOR.—The term “Director” means
20 the Director of the Office of Management and Budg-
21 et.

22 (4) OPEN GOVERNMENT DATA ASSET.—The
23 term “open Government data asset” has the mean-
24 ing given that term in section 3502 of title 44,
25 United States Code.

1 (5) PLAIN WRITING.—The term “plain writing”
2 means writing that is clear, concise, well-organized,
3 and follows other best practices appropriate to the
4 subject or field and intended audience, including an
5 audience who may be disabled, may not be proficient
6 in English, or may otherwise be disadvantaged or
7 traditionally underserved.

8 **SEC. 3. RESPONSIBILITIES OF THE DIRECTOR.**

9 (a) IN GENERAL.—Not later than 180 days after the
10 date of enactment of this Act, the Director shall rescind
11 outdated guidance and issue new guidance for the cre-
12 ation, maintenance, and use of covered content at agen-
13 cies.

14 (b) REQUIREMENTS.—The guidance required under
15 subsection (a) shall—

16 (1) establish procedures under which an agency
17 shall review any content in use on the date of enact-
18 ment of this Act to determine if it is covered con-
19 tent;

20 (2) establish policies for an agency to ensure
21 that any content of the agency that is covered con-
22 tent, including any content created or updated after
23 the date of enactment of this Act that is determined
24 to be covered content, is drafted in plain writing;

1 (3) establish qualitative and quantitative
2 metrics by which an agency shall be measured for
3 compliance with the requirements to identify covered
4 content, draft covered content in plain writing, and
5 solicit and incorporate public feedback and data to
6 improve public engagement and interaction with the
7 agency;

8 (4) prescribe processes by which agencies shall
9 submit agency reports required by the Director, in
10 an appropriate manner and form, to support the
11 governmentwide reports required under subsection
12 (c); and

13 (5) require an agency to solicit public feedback,
14 collect data, and routinely test the creation or modi-
15 fication of covered content of the agency.

16 (c) REPORTS TO CONGRESS.—

17 (1) IN GENERAL.—Not later than 1 year after
18 the date of enactment of this Act, and annually
19 thereafter, the Director shall submit to the Com-
20 mittee on Homeland Security and Governmental Af-
21 fairs of the Senate and the Committee on Oversight
22 and Reform of the House of Representatives a re-
23 port on implementation of this Act by agencies, in-
24 cluding the progress of agencies towards the metrics
25 established under subsection (b)(3) and any other

1 information or data determined by the Director to
2 inform Congress and the public on implementation
3 of plain writing in covered content by agencies.

4 (2) PUBLIC WEBSITE.—

5 (A) IN GENERAL.—The Director may
6 make the reports submitted under paragraph
7 (1) available on a public website determined by
8 the Director.

9 (B) FORM.—If the Director makes reports
10 available under subparagraph (A), the reports
11 shall be maintained as open Government data
12 assets.

13 (3) FEDERAL GOVERNMENT AND AGENCY PER-
14 FORMANCE PLANS.—

15 (A) FEDERAL GOVERNMENT.—The Direc-
16 tor shall ensure that the information regarding
17 the Federal Government performance plan and
18 agency performance plans required to be made
19 available under subsection (b) or (c) of section
20 1122 of title 31, United States Code, is treated
21 as covered content and published (whether in
22 paper or electronic form) using plain writing.

23 (B) AGENCY PERFORMANCE PLANS.—Sec-
24 tion 1115(b) of title 31, United States Code, is
25 amended—

1 (i) in paragraph (9)(C), by striking
2 “and” at the end;

3 (ii) in paragraph (10), by striking the
4 period at the end and inserting “; and”;
5 and

6 (iii) by adding at the end the fol-
7 lowing:

8 “(11) incorporate the metrics established under
9 section 3(b)(3) of the Clear and Concise Content Act
10 of 2022.”.

11 **SEC. 4. AGENCY RESPONSIBILITIES.**

12 (a) IN GENERAL.—The head of each agency shall en-
13 sure compliance with this Act, including through the des-
14 ignation of a senior officer at the agency (not lower than
15 the Assistant Secretary or equivalent) to oversee imple-
16 mentation by the agency, including all bureaus, offices, or
17 other subordinate components of the agency.

18 (b) REQUIREMENT TO USE PLAIN LANGUAGE IN
19 COVERED CONTENT.—Except as provided in the amend-
20 ments made by section 5(1), on and after the date that
21 is 1 year after the date of enactment of this Act, each
22 agency shall use plain writing in all covered content made
23 available by the agency, consistent with the guidance
24 issued by the Director under section 3(a).

1 (c) REQUIREMENT FOR FEEDBACK FROM CUS-
2 TOMERS.—The head of each agency shall ensure that
3 there are opportunities and mechanisms in place (whether
4 in paper or electronic form) that incorporate plain writing
5 instructions for feedback from individuals or entities ob-
6 taining services from or engaging in transactions with the
7 agency.

8 (d) PUBLIC FEEDBACK.—The head of each agency
9 shall maintain an accessible form, survey tool, or other
10 portion of a website of the agency to solicit feedback from
11 the public on compliance with this Act by the agency and
12 to collect the feedback and data required under section
13 3(b)(4).

14 **SEC. 5. AMENDMENTS TO THE 21ST CENTURY IDEA ACT.**

15 Section 3 of the 21st Century Integrated Digital Ex-
16 perience Act (44 U.S.C. 3501 note) is amended—

17 (1) in subsection (a)—

18 (A) in the matter preceding paragraph (1),
19 by striking “Not later” and inserting “Except
20 as provided in paragraph (9), not later”;

21 (B) in paragraph (7), by striking “and” at
22 the end;

23 (C) in paragraph (8), by striking the pe-
24 riod at the end and inserting “; and”; and

25 (D) by adding at the end the following:

1 “(9) is drafted using plain writing (as defined
2 in section 2 of the Clear and Concise Content Act
3 of 2022), as is required under section 4 of such Act
4 for covered content (as defined in section 2 of such
5 Act), by not later than 180 days after the date of
6 enactment of such Act.”; and

7 (2) in subsection (b)—

8 (A) in the matter preceding paragraph (1),
9 by striking “Not later” and inserting “Except
10 as provided in paragraph (2), not later”; and

11 (B) by striking paragraph (2) and insert-
12 ing the following:

13 “(2) by not later than 1 year after the date of
14 enactment of the Clear and Concise Content Act of
15 2022, comply with the requirements under sub-
16 section (a).”.

17 **SEC. 6. LIMITATION ON JUDICIAL ENFORCEABILITY.**

18 (a) **JUDICIAL REVIEW.**—No court shall have jurisdic-
19 tion over any claim related to any act or omission arising
20 out of any provision of this Act.

21 (b) **ENFORCEABILITY.**—No provision of this Act shall
22 be construed to create any right or benefit, substantive
23 or procedural, enforceable by any administrative or judi-
24 cial action.

1 **SEC. 7. REPEAL.**

2 Effective on the date that is 1 year after the date
3 of enactment of this Act, the Plain Writing Act of 2010
4 (5 U.S.C. 301 note) is repealed.

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