

117TH CONGRESS  
1ST SESSION

# S. 2242

To prohibit commercial sexual orientation conversion therapy, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JUNE 24, 2021

Mrs. MURRAY (for herself, Mr. BOOKER, Ms. BALDWIN, Mr. BENNET, Mr. BLUMENTHAL, Mr. BROWN, Ms. CANTWELL, Mr. CARPER, Mr. CASEY, Ms. CORTEZ MASTO, Ms. DUCKWORTH, Mr. DURBIN, Mrs. FEINSTEIN, Mrs. GILLIBRAND, Ms. HIRONO, Mr. KAINE, Mr. KING, Ms. KLOBUCHAR, Mr. MARKEY, Mr. MENENDEZ, Mr. MERKLEY, Mr. MURPHY, Mr. PADILLA, Mr. REED, Ms. ROSEN, Mr. SANDERS, Mr. SCHATZ, Mrs. SHAHEEN, Ms. SINEMA, Ms. SMITH, Ms. STABENOW, Mr. VAN HOLLEN, Ms. WARREN, and Mr. WYDEN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

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## A BILL

To prohibit commercial sexual orientation conversion therapy, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Therapeutic Fraud  
5 Prevention Act of 2021”.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) Being lesbian, gay, bisexual, transgender, or  
4 gender nonconforming is not a disorder, disease, ill-  
5 ness, deficiency, or shortcoming.

6 (2) The national community of professionals in  
7 education, social work, health, mental health, and  
8 counseling has determined that there is no scientif-  
9 ically valid evidence that supports the practice of at-  
10 tempting to prevent a person from being lesbian,  
11 gay, bisexual, transgender, or gender nonconforming.

12 (3) Such professionals have determined that  
13 there is no evidence that conversion therapy is effec-  
14 tive or that an individual's sexual orientation or gen-  
15 der identity can be changed by conversion therapy.

16 (4) Such professionals have also determined  
17 that the potential risks of conversion therapy are not  
18 only that it is ineffective, but also that it is substan-  
19 tially dangerous to an individual's mental and phys-  
20 ical health, and has been shown to contribute to de-  
21 pression, self-harm, low self-esteem, family rejection,  
22 and suicide.

23 (5) It is in the interest of the Nation to prevent  
24 lesbian, gay, bisexual, transgender, and gender non-  
25 conforming people and their families from being de-

1       frauded by persons seeking to profit by offering this  
2       harmful and wholly ineffective therapy.

3 **SEC. 3. DEFINITIONS.**

4       In this Act:

5           (1) **CONVERSION THERAPY.**—The term “conver-  
6       sion therapy”—

7           (A) means any practice or treatment by  
8           any person that seeks to change another indi-  
9           vidual’s sexual orientation or gender identity,  
10          including efforts to change behaviors or gender  
11          expressions, or to eliminate or reduce sexual or  
12          romantic attractions or feelings toward individ-  
13          uals of the same gender, if such person—

14           (i) receives monetary compensation in  
15           exchange for such practice or treatment; or

16           (ii) instead of, or in addition to, re-  
17           ceiving monetary compensation in ex-  
18           change for such practice or treatment di-  
19           rectly, receives monetary compensation in  
20           exchange for a product or service that is  
21           integral to the provision of such practice or  
22           treatment by such person, unless such  
23           product or service is protected by the First  
24           Amendment to the Constitution; and

1 (B) does not include any practice or treat-  
2 ment, which does not seek to change sexual ori-  
3 entation or gender identity, that—

4 (i) provides assistance to an individual  
5 undergoing a gender transition; or

6 (ii) provides acceptance, support, and  
7 understanding of a client or facilitation of  
8 a client’s coping, social support, and iden-  
9 tity exploration and development, including  
10 sexual orientation-neutral interventions to  
11 prevent or address unlawful conduct or un-  
12 safe sexual practices.

13 (2) GENDER IDENTITY.—The term “gender  
14 identity” means the gender-related identity, appear-  
15 ance, mannerisms, or other gender-related character-  
16 istics of an individual, regardless of the individual’s  
17 designated sex at birth.

18 (3) PERSON.—The term “person” means any  
19 individual, partnership, corporation, cooperative, as-  
20 sociation, or any other entity.

21 (4) SEXUAL ORIENTATION.—The term “sexual  
22 orientation” means homosexuality, heterosexuality,  
23 or bisexuality.

1 **SEC. 4. UNLAWFUL CONDUCT RELATED TO CONVERSION**  
2 **THERAPY.**

3 (a) IN GENERAL.—It shall be unlawful for any per-  
4 son—

5 (1) to provide conversion therapy to any indi-  
6 vidual; or

7 (2) to advertise for the provision of conversion  
8 therapy and claim in such advertising—

9 (A) to change another individual’s sexual  
10 orientation or gender identity;

11 (B) to eliminate or reduce sexual or ro-  
12 mantic attractions or feelings toward individ-  
13 uals of the same gender; or

14 (C) that such efforts are harmless or with-  
15 out risk to individuals receiving such therapy.

16 (b) ENFORCEMENT BY FEDERAL TRADE COMMIS-  
17 SION.—

18 (1) VIOLATION OF RULE.—A violation of sub-  
19 section (a) shall be treated as a violation of a rule  
20 defining an unfair or deceptive act or practice pre-  
21 scribed under section 18(a)(1)(B) of the Federal  
22 Trade Commission Act (15 U.S.C. 57a(a)(1)(B)).

23 (2) POWERS OF COMMISSION.—

24 (A) IN GENERAL.—The Federal Trade  
25 Commission shall enforce this section in the  
26 same manner, by the same means, and with the

1 same jurisdiction, powers, and duties as though  
2 all applicable terms and provisions of the Fed-  
3 eral Trade Commission Act (15 U.S.C. 41 et  
4 seq.) were incorporated into and made a part of  
5 this Act.

6 (B) PRIVILEGES AND IMMUNITIES.—Any  
7 person who violates subsection (a) shall be sub-  
8 ject to the penalties, and entitled to the privi-  
9 leges and immunities, provided in the Federal  
10 Trade Commission Act (15 U.S.C. 41 et seq.).

11 (3) REGULATIONS.—The Federal Trade Com-  
12 mission may promulgate, in accordance with section  
13 553 of title 5, United States Code, such regulations  
14 as the Commission considers appropriate to carry  
15 out this section.

16 (c) ENFORCEMENT BY ATTORNEY GENERAL.—The  
17 Attorney General may bring a civil action in the courts  
18 of the United States against a person who engages in a  
19 violation of subsection (a), for appropriate relief.

20 (d) ENFORCEMENT BY STATES.—

21 (1) IN GENERAL.—If the attorney general of a  
22 State has reason to believe that an interest of the  
23 residents of the State has been or is being threat-  
24 ened or adversely affected by a practice that violates  
25 subsection (a), the attorney general of the State

1 may, as *parens patriae*, bring a civil action on behalf  
2 of the residents of the State in an appropriate dis-  
3 trict court of the United States to obtain appro-  
4 priate relief.

5 (2) RIGHTS OF FEDERAL TRADE COMMIS-  
6 SION.—

7 (A) NOTICE TO FEDERAL TRADE COMMIS-  
8 SION.—

9 (i) IN GENERAL.—Except as provided  
10 in clause (iii), the attorney general of a  
11 State, before initiating a civil action under  
12 paragraph (1), shall provide written notifi-  
13 cation to the Federal Trade Commission  
14 that the attorney general intends to bring  
15 such civil action.

16 (ii) CONTENTS.—The notification re-  
17 quired under clause (i) shall include a copy  
18 of the complaint to be filed to initiate the  
19 civil action.

20 (iii) EXCEPTION.—If it is not feasible  
21 for the attorney general of a State to pro-  
22 vide the notification required under clause  
23 (i) before initiating a civil action under  
24 paragraph (1), the attorney general shall

1            notify the Commission immediately upon  
2            instituting the civil action.

3            (B) INTERVENTION BY FEDERAL TRADE  
4            COMMISSION.—The Commission may—

5                    (i) intervene in any civil action  
6                    brought by the attorney general of a State  
7                    under paragraph (1); and

8                    (ii) upon intervening—

9                            (I) be heard on all matters aris-  
10                            ing in the civil action; and

11                            (II) file petitions for appeal of a  
12                            decision in the civil action.

13            (3) INVESTIGATORY POWERS.—Nothing in this  
14            subsection may be construed to prevent the attorney  
15            general of a State from exercising the powers con-  
16            ferred on the attorney general by the laws of the  
17            State to conduct investigations, to administer oaths  
18            or affirmations, or to compel the attendance of wit-  
19            nesses or the production of documentary or other  
20            evidence.

21            (4) PREEMPTIVE ACTION BY FEDERAL TRADE  
22            COMMISSION.—If the Federal Trade Commission in-  
23            stitutes a civil action or an administrative action  
24            with respect to a violation of subsection (a), the at-  
25            torney general of a State may not, during the pend-



1       ency of such action, bring a civil action under para-  
2       graph (1) against any defendant named in the com-  
3       plaint of the Commission for the violation with re-  
4       spect to which the Commission instituted such ac-  
5       tion.

6           (5) VENUE; SERVICE OF PROCESS.—

7           (A) VENUE.—Any action brought under  
8       paragraph (1) may be brought in—

9           (i) the district court of the United  
10       States that meets applicable requirements  
11       relating to venue under section 1391 of  
12       title 28, United States Code; or

13       (ii) another court of competent juris-  
14       diction.

15       (B) SERVICE OF PROCESS.—In an action  
16       brought under paragraph (1), process may be  
17       served in any district in which—

18       (i) the defendant is an inhabitant,  
19       may be found, or transacts business; or

20       (ii) venue is proper under section  
21       1391 of title 28, United States Code.

22       (6) ACTIONS BY OTHER STATE OFFICIALS.—

23       (A) IN GENERAL.—In addition to a civil  
24       action brought by an attorney general under  
25       paragraph (1), any other officer of a State who

1 is authorized by the State to do so may bring  
2 a civil action under paragraph (1), subject to  
3 the same requirements and limitations that  
4 apply under this subsection to civil actions  
5 brought by attorneys general.

6 (B) SAVINGS PROVISION.—Nothing in this  
7 subsection may be construed to prohibit an au-  
8 thorized official of a State from initiating or  
9 continuing any proceeding in a court of the  
10 State for a violation of any civil or criminal law  
11 of the State.

12 **SEC. 5. SEVERABILITY.**

13 If any provision of this Act, or the application of such  
14 provision to any person or circumstance, is held to be un-  
15 constitutional, the remainder of this Act, and its applica-  
16 tion to any person or circumstance shall not be affected  
17 thereby.

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