

117TH CONGRESS  
1ST SESSION

# H. R. 5073

To improve the Veterans Crisis Line of the Department of Veterans Affairs,  
and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

AUGUST 23, 2021

Mr. DELGADO (for himself, Mr. MANN, Ms. SHERRILL, and Mrs. MILLER-MEEKS) introduced the following bill; which was referred to the Committee on Veterans' Affairs

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## A BILL

To improve the Veterans Crisis Line of the Department  
of Veterans Affairs, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Revising and Expediting Actions for the Crisis Hotline  
6       for Veterans Act” or the “REACH for Veterans Act”.

7       (b) TABLE OF CONTENTS.—The table of contents for  
8       this Act is as follows:

Sec. 1. Short title; table of contents.  
Sec. 2. Definitions.

TITLE I—VETERANS CRISIS LINE TRAINING AND QUALITY  
MANAGEMENT

Subtitle A—Staff Training

- Sec. 101. Review of training for Veterans Crisis Line call responders.  
Sec. 102. Retraining guidelines for Veterans Crisis Line call responders.

Subtitle B—Quality Review and Management

- Sec. 111. Monitoring of calls on Veterans Crisis Line.  
Sec. 112. Quality management processes for Veterans Crisis Line.  
Sec. 113. Annual common cause analysis for callers to Veterans Crisis Line who die by suicide.

Subtitle C—Guidance for High-Risk Callers

- Sec. 121. Development of enhanced guidance and procedures for response to calls related to substance use and overdose risk.  
Sec. 122. Review and improvement of standards for emergency dispatch.

Subtitle D—Oversight and Clarification of Staff Roles and Responsibilities

- Sec. 131. Oversight of training of social service assistants and clarification of job responsibilities.

TITLE II—PILOT PROGRAMS AND RESEARCH ON VETERANS  
CRISIS LINE

Subtitle A—Pilot Programs

- Sec. 201. Extended safety planning pilot program for Veterans Crisis Line.  
Sec. 202. Crisis line facilitation pilot program.

Subtitle B—Research on Effectiveness

- Sec. 211. Authorization of appropriations for research on effectiveness and opportunities for improvement of Veterans Crisis Line.

TITLE III—TRANSITION OF CRISIS LINE NUMBER

- Sec. 301. Feedback on transition of crisis line number.

**1 SEC. 2. DEFINITIONS.**

**2 In this Act:**

**3 (1) DEPARTMENT.**—The term “Department”  
**4 means the Department of Veterans Affairs.**

**5 (2) SECRETARY.**—The term “Secretary” means  
**6 the Secretary of Veterans Affairs.**

1           (3) VETERANS CRISIS LINE.—The term “Vet-  
2       erans Crisis Line” means the toll-free hotline for  
3       veterans established under section 1720F(h) of title  
4       38, United States Code.

5       **TITLE I—VETERANS CRISIS LINE**  
6       **TRAINING AND QUALITY MAN-**  
7       **AGEMENT**

8           **Subtitle A—Staff Training**

9       **SEC. 101. REVIEW OF TRAINING FOR VETERANS CRISIS**  
10       **LINE CALL RESPONDERS.**

11       (a) IN GENERAL.—The Secretary shall enter into an  
12       agreement with an organization outside the Department,  
13       such as the American Association of Suicidology, to review  
14       the training for Veterans Crisis Line call responders on  
15       assisting callers in crisis.

16       (b) COMPLETION OF REVIEW.—The review conducted  
17       under subsection (a) shall be completed not later than one  
18       year after the date of the enactment of this Act.

19       (c) ELEMENTS OF REVIEW.—The review conducted  
20       under subsection (a) shall consist of a review of the train-  
21       ing provided by the Department on subjects including risk  
22       assessment, lethal means assessment, substance use and  
23       overdose risk assessment, safety planning, referrals to  
24       care, supervisory consultation, and emergency dispatch.

1       (d) UPDATE OF TRAINING.—If any deficiencies in the  
2 training for Veterans Crisis Line call responders are found  
3 pursuant to the review under subsection (a), the Secretary  
4 shall update such training and associated standards of  
5 practice to correct those deficiencies not later than one  
6 year after the completion of the review.

7       **SEC. 102. RETRAINING GUIDELINES FOR VETERANS CRISIS**  
8                               **LINE CALL RESPONDERS.**

9       (a) IN GENERAL.—Not later than one year after the  
10 date of the enactment of this Act, the Secretary shall de-  
11 velop guidelines on retraining and quality management for  
12 when a Veterans Crisis Line call responder has an adverse  
13 event or when a quality review check by a supervisor of  
14 such a call responder denotes that the call responder needs  
15 improvement.

16       (b) ELEMENTS OF GUIDELINES.—The guidelines de-  
17 veloped under subsection (a) shall specify the subjects and  
18 quantity of retraining recommended and how supervisors  
19 should implement increased use of silent monitoring or  
20 other performance review mechanisms.

1       **Subtitle B—Quality Review and**  
2                   **Management**

3       **SEC. 111. MONITORING OF CALLS ON VETERANS CRISIS**

4                   **LINE.**

5           (a) **IN GENERAL.**—The Secretary shall require that  
6 not fewer than two calls per month for each Veterans Cri-  
7 sis Line call responder be subject to supervisory silent  
8 monitoring, which is used to monitor the quality of con-  
9 duct by such call responder during the call.

10          (b) **BENCHMARKS.**—The Secretary shall establish  
11 benchmarks for requirements and performance of Vet-  
12 erans Crisis Line call responders on supervisory silent  
13 monitored calls.

14          (c) **QUARTERLY REPORTS.**—Not less frequently than  
15 quarterly, the Secretary shall submit to the Office of Men-  
16 tal Health and Suicide Prevention of the Department of  
17 Veterans Affairs a report on occurrence and outcomes of  
18 supervisory silent monitoring of calls on the Veterans Cri-  
19 sis Line.

20       **SEC. 112. QUALITY MANAGEMENT PROCESSES FOR VET-**

21                   **ERANS CRISIS LINE.**

22          Not later than one year after the date of the enact-  
23 ment of this Act, the leadership for the Veterans Crisis  
24 Line, in partnership with the Office of Mental Health and  
25 Suicide Prevention of the Department and the National

1 Center for Patient Safety of the Department, shall estab-  
2 lish quality management processes and expectations for  
3 staff of the Veterans Crisis Line, including with respect  
4 to reporting of adverse events and close calls.

5 **SEC. 113. ANNUAL COMMON CAUSE ANALYSIS FOR CALL-**  
6 **ERS TO VETERANS CRISIS LINE WHO DIE BY**  
7 **SUICIDE.**

8 (a) IN GENERAL.—Not less frequently than annually,  
9 the Secretary shall perform a common cause analysis for  
10 all identified callers to the Veterans Crisis Line that died  
11 by suicide during the one-year period preceding the con-  
12 duct of the analysis before the caller received contact with  
13 emergency services and in which the Veterans Crisis Line  
14 was the last point of contact.

15 (b) SUBMITTAL OF RESULTS.—The Secretary shall  
16 submit to the Office of Mental Health and Suicide Preven-  
17 tion of the Department the results of each analysis con-  
18 ducted under subsection (a).

19 (c) APPLICATION OF THEMES OR LESSONS.—The  
20 Secretary shall apply any themes or lessons learned under  
21 an analysis under subsection (a) to updating training and  
22 standards of practice for staff of the Veterans Crisis Line.

1 **Subtitle C—Guidance for High-Risk**  
2 **Callers**

3 **SEC. 121. DEVELOPMENT OF ENHANCED GUIDANCE AND**  
4 **PROCEDURES FOR RESPONSE TO CALLS RE-**  
5 **LATED TO SUBSTANCE USE AND OVERDOSE**  
6 **RISK.**

7 Not later than one year after the date of the enact-  
8 ment of this Act, the Secretary, in consultation with na-  
9 tional experts within the Department on substance use  
10 disorder and overdose, shall—

11 (1) develop enhanced guidance and procedures  
12 to respond to calls to the Veterans Crisis Line re-  
13 lated to substance use and overdose risk;

14 (2) update training materials for staff of the  
15 Veterans Crisis Line in response to such enhanced  
16 guidance and procedures; and

17 (3) update criteria for monitoring compliance  
18 with such enhanced guidance and procedures.

19 **SEC. 122. REVIEW AND IMPROVEMENT OF STANDARDS FOR**  
20 **EMERGENCY DISPATCH.**

21 (a) IN GENERAL.—Not later than one year after the  
22 date of the enactment of this Act, the Secretary shall—

23 (1) review the current emergency dispatch  
24 standard operating procedure of the Veterans Crisis

1 Line to identify any additions to such procedure to  
 2 strengthen communication regarding—

3 (A) emergency dispatch for disconnected  
 4 callers; and

5 (B) the role of social service assistants in  
 6 requesting emergency dispatch and recording  
 7 such dispatches; and

8 (2) update such procedure to include the addi-  
 9 tions identified under paragraph (1).

10 (b) TRAINING.—The Secretary shall ensure that all  
 11 staff of the Veterans Crisis Line are trained on all updates  
 12 made under subsection (a)(2) to the emergency dispatch  
 13 standard operating procedure of the Veterans Crisis Line.

14 **Subtitle D—Oversight and Clari-**  
 15 **fication of Staff Roles and Re-**  
 16 **sponsibilities**

17 **SEC. 131. OVERSIGHT OF TRAINING OF SOCIAL SERVICE AS-**  
 18 **SISTANTS AND CLARIFICATION OF JOB RE-**  
 19 **SPONSIBILITIES.**

20 Not later than one year after the date of the enact-  
 21 ment of this Act, the Secretary shall—

22 (1) establish oversight mechanisms to ensure  
 23 that social service assistants and supervisory social  
 24 service assistants working with the Veterans Crisis  
 25 Line are appropriately trained and implementing



1 guidance of the Department regarding the Veterans  
2 Crisis Line; and

3 (2) refine standard operating procedures to de-  
4 lineate roles and responsibilities for all levels of su-  
5 pervisory social service assistants working with the  
6 Veterans Crisis Line.

7 **TITLE II—PILOT PROGRAMS AND**  
8 **RESEARCH ON VETERANS**  
9 **CRISIS LINE**

10 **Subtitle A—Pilot Programs**

11 **SEC. 201. EXTENDED SAFETY PLANNING PILOT PROGRAM**  
12 **FOR VETERANS CRISIS LINE.**

13 (a) IN GENERAL.—Commencing not later than 180  
14 days after the date of the enactment of this Act, the Sec-  
15 retary shall carry out a pilot program to determine wheth-  
16 er a lengthier, templated safety plan used in clinical set-  
17 tings could be applied in call centers for the Veterans Cri-  
18 sis Line.

19 (b) BRIEFING.—Not later than two years after the  
20 date of the enactment of this Act, the Secretary shall brief  
21 Congress on the findings of the Secretary under the pilot  
22 program under subsection (a), including such rec-  
23 ommendations as the Secretary may have for continuation  
24 or discontinuation of the pilot program.

1 **SEC. 202. CRISIS LINE FACILITATION PILOT PROGRAM.**

2 (a) IN GENERAL.—Commencing not later than one  
3 year after the date of the enactment of this Act, the Sec-  
4 retary shall carry out a pilot program on the use of crisis  
5 line facilitation to increase use of the Veterans Crisis Line  
6 among high-risk veterans.

7 (b) BRIEFING.—Not later than two years after the  
8 date of the enactment of this Act, the Secretary shall brief  
9 Congress on the findings of the Secretary under the pilot  
10 program under subsection (a), including such rec-  
11 ommendations as the Secretary may have for continuation  
12 or discontinuation of the pilot program.

13 (c) DEFINITIONS.—In this section:

14 (1) CRISIS LINE FACILITATION.—The term  
15 “crisis line facilitation”, with respect to a high-risk  
16 veteran, means the presentation by a therapist of  
17 psychoeducational information about the Veterans  
18 Crisis Line and a discussion of the perceived bar-  
19 riers and facilitators to future use of the Veterans  
20 Crisis Line for the veteran, which culminates in the  
21 veteran calling the Veterans Crisis Line with the  
22 therapist to provide firsthand experiences that may  
23 counter negative impressions of the Veterans Crisis  
24 Line.

1           (2) HIGH-RISK VETERAN.—The term “high-risk  
2       veteran” means a veteran receiving inpatient mental  
3       health care following a suicidal crisis.

## 4                           **Subtitle B—Research on** 5                           **Effectiveness**

6   **SEC. 211. AUTHORIZATION OF APPROPRIATIONS FOR RE-**  
7                           **SEARCH ON EFFECTIVENESS AND OPPORTU-**  
8                           **NITIES FOR IMPROVEMENT OF VETERANS**  
9                           **CRISIS LINE.**

10       There is authorized to be appropriated to the Sec-  
11       retary \$5,000,000 for the Mental Illness Research, Edu-  
12       cation, and Clinical Centers of the Department to conduct  
13       research on the effectiveness of the Veterans Crisis Line  
14       and areas for improvement for the Veterans Crisis Line.

## 15                       **TITLE III—TRANSITION OF** 16                       **CRISIS LINE NUMBER**

17   **SEC. 301. FEEDBACK ON TRANSITION OF CRISIS LINE NUM-**  
18                           **BER.**

19       (a) IN GENERAL.—The Secretary shall solicit feed-  
20       back from veterans service organizations on how to con-  
21       duct outreach to members of the Armed Forces, veterans,  
22       their family members, and other members of the military  
23       and veterans community on the move to 988 as the new,  
24       national three-digit suicide and mental health crisis hot-  
25       line, which is expected to be implemented by July 2022,

1 to minimize confusion and ensure veterans are aware of  
2 their options for reaching the Veterans Crisis Line.

3 (b) NONAPPLICATION OF FACA.—The Federal Advi-  
4 sory Committee Act (5 U.S.C. App.) shall not apply to  
5 any feedback solicited under subsection (a).

6 (c) VETERANS SERVICE ORGANIZATION DEFINED.—  
7 In this section, the term “veterans service organization”  
8 means an organization recognized by the Secretary for the  
9 representation of veterans under section 5902 of title 38,  
10 United States Code.

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