

Union Calendar No. 61

117TH CONGRESS
1ST SESSION

H. R. 2467

[Report No. 117–86, Part I]

To require the Administrator of the Environmental Protection Agency to designate per- and polyfluoroalkyl substances as hazardous substances under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980.

IN THE HOUSE OF REPRESENTATIVES

APRIL 13, 2021

Mrs. DINGELL (for herself, Mr. UPTON, Mr. KILDEE, Mr. FITZPATRICK, Ms. STEVENS, Mr. POSEY, Mr. MCNERNEY, Mr. ROUZER, Mr. RASKIN, Mr. PAPPAS, Mr. CÁRDENAS, Ms. KUSTER, Ms. MOORE of Wisconsin, Mr. LEVIN of Michigan, Mr. WELCH, Mr. KIND, Ms. NORTON, Ms. PINGREE, Mrs. TRAHAN, Ms. DEAN, Mr. GARCÍA of Illinois, Mr. KIM of New Jersey, Mr. KHANNA, Mr. BRENDAN F. BOYLE of Pennsylvania, Ms. WASSERMAN SCHULTZ, Ms. SCHAKOWSKY, and Ms. SÁNCHEZ) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

JULY 13, 2021

Additional sponsors: Mr. SCOTT of Virginia, Mr. GALLAGHER, Mr. MCEACHIN, Mr. MALINOWSKI, Mrs. KIRKPATRICK, Ms. SCANLON, Mr. COHEN, Mr. GRIJALVA, Mr. TAKANO, Mr. CICILLINE, Ms. DEGETTE, Mr. COOPER, Ms. SLOTKIN, Ms. WILD, Mr. JOHNSON of Georgia, Mr. BUTTERFIELD, Ms. SCHRIER, Mr. JONES, Mr. DESAULNIER, Ms. TLAIB, Ms. ROSS, Mr. TRONE, and Ms. WILLIAMS of Georgia

JULY 13, 2021

Reported from the Committee on Energy and Commerce

JULY 13, 2021

Committee on Transportation and Infrastructure discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To require the Administrator of the Environmental Protection Agency to designate per- and polyfluoroalkyl substances as hazardous substances under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
 5 “PFAS Action Act of 2021”.

6 (b) TABLE OF CONTENTS.—The table of contents for
 7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Designation as hazardous substances.
- Sec. 3. Testing of perfluoroalkyl and polyfluoroalkyl substances.
- Sec. 4. Manufacturing and processing notices for perfluoroalkyl and polyfluoroalkyl substances.
- Sec. 5. National primary drinking water regulations for PFAS.
- Sec. 6. Enforcement.
- Sec. 7. Establishment of PFAS infrastructure grant program.
- Sec. 8. Listing of perfluoroalkyl and polyfluoroalkyl substances as hazardous air pollutants.
- Sec. 9. Prohibition on unsafe waste incineration of PFAS.
- Sec. 10. Label for PFAS-free products.
- Sec. 11. Guidance on minimizing the use of firefighting foam and other related equipment containing any PFAS.
- Sec. 12. Investigation of prevention of contamination by GenX.
- Sec. 13. Disclosure of introductions of PFAS.
- Sec. 14. Household well water testing website.
- Sec. 15. Risk-communication strategy.
- Sec. 16. Assistance to Territories for addressing emerging contaminants, with a focus on perfluoroalkyl and polyfluoroalkyl substances.
- Sec. 17. Clean Water Act effluent standards, pretreatment standards, and water quality criteria for PFAS.

8 **SEC. 2. DESIGNATION AS HAZARDOUS SUBSTANCES.**

9 (a) DESIGNATION.—Not later than 1 year after the
 10 date of enactment of this Act, the Administrator of the
 11 Environmental Protection Agency shall designate
 12 perfluorooctanoic acid and its salts, and
 13 perfluoroactanesulfonic acid and its salts, as hazardous
 14 substances under section 102(a) of the Comprehensive En-

1 vironmental Response, Compensation, and Liability Act of
2 1980 (42 U.S.C. 9602(a)).

3 (b) DEADLINE FOR ADDITIONAL DETERMINA-
4 TIONS.—Not later than 5 years after the date of enact-
5 ment of this Act, the Administrator of the Environmental
6 Protection Agency shall determine whether to designate
7 all perfluoroalkyl and polyfluoroalkyl substances, other
8 than those perfluoroalkyl and polyfluoroalkyl substances
9 designated pursuant to subsection (a), as hazardous sub-
10 stances under section 102(a) of the Comprehensive Envi-
11 ronmental Response, Compensation, and Liability Act of
12 1980 (42 U.S.C. 9602(a)) individually or in groups.

13 (c) AIRPORT SPONSORS.—

14 (1) IN GENERAL.—No sponsor, including a
15 sponsor of the civilian portion of a joint-use airport
16 or a shared-use airport (as such terms are defined
17 in section 139.5 of title 14, Code of Federal Regula-
18 tions (or a successor regulation)), shall be liable
19 under the Comprehensive Environmental Response,
20 Compensation, and Liability Act of 1980 (42 U.S.C.
21 9601 et seq.) for the costs of responding to, or dam-
22 ages resulting from, a release to the environment of
23 a perfluoroalkyl or polyfluoroalkyl substance des-
24 igned as a hazardous substance under section

1 102(a) of such Act that resulted from the use of
2 aqueous film forming foam agent, if such use was—

3 (A) required by the Federal Aviation Ad-
4 ministration for compliance with part 139 of
5 title 14, Code of Federal Regulations; and

6 (B) carried out in accordance with Federal
7 Aviation Administration standards and guid-
8 ance on the use of such substance.

9 (2) SPONSOR DEFINED.—In this subsection, the
10 term “sponsor” has the meaning given such term in
11 section 47102 of title 49, United States Code.

12 (d) PUBLIC AVAILABILITY.—Not later than 60 days
13 after making a determination under subsection (b), the
14 Administrator of the Environmental Protection Agency
15 shall make the results of such determination publicly avail-
16 able on the website of the Environmental Protection Agen-
17 cy.

18 (e) REVIEW.—

19 (1) IN GENERAL.—Not later than 5 years after
20 the date of the enactment of this Act, the Adminis-
21 trator of the Environmental Protection Agency shall
22 submit to the appropriate congressional committees
23 a report containing a review of actions by the Envi-
24 ronmental Protection Agency to clean up contamina-

1 tion of the substances designated pursuant to sub-
2 section (a).

3 (2) MATTERS INCLUDED.— The report under
4 paragraph (1) shall include an assessment of clean-
5 up progress and effectiveness, including the fol-
6 lowing:

7 (A) The number of sites where the Envi-
8 ronmental Protection Agency has acted to re-
9 mediate contamination of the substances des-
10 ignated pursuant to subsection (a).

11 (B) Which types of chemicals relating to
12 such substances were present at each site and
13 the extent to which each site was contaminated.

14 (C) An analysis of discrepancies in cleanup
15 between Federal and non-Federal contamina-
16 tion sites.

17 (D) Any other elements the Administrator
18 may determine necessary.

19 (3) APPROPRIATE CONGRESSIONAL COMMIT-
20 TEES DEFINED.—In this subsection, the term “ap-
21 propriate congressional committees” means the fol-
22 lowing:

23 (A) The Committee on Energy and Com-
24 merce of the House of Representatives.

1 (B) The Committee on the Environment
2 and Public Works of the Senate.

3 **SEC. 3. TESTING OF PERFLUOROALKYL AND**
4 **POLYFLUOROALKYL SUBSTANCES.**

5 (a) TESTING REQUIREMENTS.—Section 4(a) of the
6 Toxic Substances Control Act (15 U.S.C. 2603(a)) is
7 amended by adding at the end the following:

8 “(5) PERFLUOROALKYL AND
9 POLYFLUOROALKYL SUBSTANCES RULE.—

10 “(A) RULE.—Notwithstanding paragraphs
11 (1) through (3), the Administrator shall, by
12 rule, require that comprehensive toxicity testing
13 be conducted on all chemical substances that
14 are perfluoroalkyl or polyfluoroalkyl substances.

15 “(B) REQUIREMENTS.—In issuing a rule
16 under subparagraph (A), the Administrator—

17 “(i) may establish categories of
18 perfluoroalkyl and polyfluoroalkyl sub-
19 stances based on hazard characteristics or
20 chemical properties;

21 “(ii) shall require the development of
22 information relating to perfluoroalkyl and
23 polyfluoroalkyl substances that the Admin-
24 istrator determines is likely to be useful in
25 evaluating the hazard and risk posed by

1 such substances in land, air, and water (in-
2 cluding drinking water), as well as in prod-
3 ucts; and

4 “(iii) may allow for varied or tiered
5 testing requirements based on hazard char-
6 acteristics or chemical properties of
7 perfluoroalkyl and polyfluoroalkyl sub-
8 stances or categories of perfluoroalkyl and
9 polyfluoroalkyl substances.

10 “(C) DEADLINES.—The Administrator
11 shall issue—

12 “(i) a proposed rule under subpara-
13 graph (A) not later than 6 months after
14 the date of enactment of this paragraph;
15 and

16 “(ii) a final rule under subparagraph
17 (A) not later than 2 years after the date
18 of enactment of this paragraph.”.

19 (b) PERSONS SUBJECT TO RULE.—Section 4(b)(3) of
20 the Toxic Substances Control Act (15 U.S.C. 2603(b)(3))
21 is amended—

22 (1) in subparagraph (A), by striking “subpara-
23 graph (B) or (C)” and inserting “subparagraph (B),
24 (C), or (D)”; and

25 (2) by adding at the end the following:

1 “(D) A rule under subsection (a)(5) shall require the
2 development of information by any person who manufac-
3 tures or processes, or intends to manufacture or process,
4 a chemical substance that is a perfluoroalkyl or
5 polyfluoroalkyl substance.”.

6 (c) PERFLUOROALKYL AND POLYFLUOROALKYL SUB-
7 STANCES.—Section 4 of the Toxic Substances Control Act
8 (15 U.S.C. 2603) is amended by adding at the end the
9 following:

10 “(i) PERFLUOROALKYL AND POLYFLUOROALKYL
11 SUBSTANCES.—

12 “(1) TESTING REQUIREMENT RULE.—

13 “(A) PROTOCOLS AND METHODOLOGIES.—

14 In determining the protocols and methodologies
15 to be included pursuant to subsection (b)(1) in
16 a rule under subsection (a)(5), the Adminis-
17 trator shall allow for protocols and methodolo-
18 gies that test chemical substances that are
19 perfluoroalkyl and polyfluoroalkyl substances as
20 a class.

21 “(B) PERIOD.—In determining the period
22 to be included pursuant to subsection (b)(1) in
23 a rule under subsection (a)(5), the Adminis-
24 trator shall ensure that the period is as short

1 as possible while allowing for completion of the
2 required testing.

3 “(2) EXEMPTIONS.—In carrying out subsection
4 (c) with respect to a chemical substance that is a
5 perfluoroalkyl or polyfluoroalkyl substance, the Ad-
6 ministrator—

7 “(A) may only determine under subsection
8 (c)(2) that information would be duplicative if
9 the chemical substance with respect to which
10 the application for exemption is submitted is in
11 the same category, as established under sub-
12 section (a)(5)(B)(i), as a chemical substance for
13 which information has been submitted to the
14 Administrator in accordance with a rule, order,
15 or consent agreement under subsection (a) or
16 for which information is being developed pursu-
17 ant to such a rule, order, or consent agreement;
18 and

19 “(B) shall publish a list of all such chem-
20 ical substances for which an exemption under
21 subsection (c) is granted.”.

1 **SEC. 4. MANUFACTURING AND PROCESSING NOTICES FOR**
2 **PERFLUOROALKYL AND POLYFLUOROALKYL**
3 **SUBSTANCES.**

4 Section 5 of the Toxic Substances Control Act (15
5 U.S.C. 2604) is amended—

6 (1) in subsection (h), by adding at the end the
7 following:

8 “(7) This subsection does not apply to any chemical
9 substance that is a perfluoroalkyl or polyfluoroalkyl sub-
10 stance.”; and

11 (2) by adding at the end the following:

12 “(j) **PERFLUOROALKYL AND POLYFLUOROALKYL**
13 **SUBSTANCES.—**

14 “(1) **DETERMINATION.—**For a period of 5
15 years beginning on the date of enactment of this
16 subsection, any chemical substance that is a
17 perfluoroalkyl or polyfluoroalkyl substance for which
18 a notice is submitted under subsection (a) shall be
19 deemed to have been determined by the Adminis-
20 trator to present an unreasonable risk of injury to
21 health or the environment under paragraph (3)(A)
22 of such subsection.

23 “(2) **ORDER.—**Notwithstanding subsection
24 (a)(3)(A), for a chemical substance described in
25 paragraph (1) of this subsection, the Administrator
26 shall issue an order under subsection (f)(3) to pro-

1 hibit the manufacture, processing, and distribution
2 in commerce of such chemical substance.”.

3 **SEC. 5. NATIONAL PRIMARY DRINKING WATER REGULA-**
4 **TIONS FOR PFAS.**

5 Section 1412(b) of the Safe Drinking Water Act (42
6 U.S.C. 300g–1(b)) is amended by adding at the end the
7 following:

8 “(16) PERFLUOROALKYL AND
9 POLYFLUOROALKYL SUBSTANCES.—

10 “(A) IN GENERAL.—Not later than 2 years
11 after the date of enactment of this paragraph,
12 the Administrator shall, after notice and oppor-
13 tunity for public comment, promulgate a na-
14 tional primary drinking water regulation for
15 perfluoroalkyl and polyfluoroalkyl substances,
16 which shall, at a minimum, include standards
17 for—

18 “(i) perfluorooctanoic acid (commonly
19 referred to as ‘PFOA’); and

20 “(ii) perfluorooctane sulfonic acid
21 (commonly referred to as ‘PFOS’).

22 “(B) ALTERNATIVE PROCEDURES.—

23 “(i) IN GENERAL.—Not later than 1
24 year after the validation by the Adminis-
25 trator of an equally effective quality con-

1 trol and testing procedure to ensure com-
2 pliance with the national primary drinking
3 water regulation promulgated under sub-
4 paragraph (A) to measure the levels de-
5 scribed in clause (ii) or other methods to
6 detect and monitor perfluoroalkyl and
7 polyfluoroalkyl substances in drinking
8 water, the Administrator shall add the pro-
9 cedure or method as an alternative to the
10 quality control and testing procedure de-
11 scribed in such national primary drinking
12 water regulation by publishing the proce-
13 dure or method in the Federal Register in
14 accordance with section 1401(1)(D).

15 “(ii) LEVELS DESCRIBED.—The levels
16 referred to in clause (i) are—

17 “(I) the level of a perfluoroalkyl
18 or polyfluoroalkyl substance;

19 “(II) the total levels of
20 perfluoroalkyl and polyfluoroalkyl sub-
21 stances; and

22 “(III) the total levels of organic
23 fluorine.

24 “(C) INCLUSIONS.—The Administrator
25 may include a perfluoroalkyl or polyfluoroalkyl

1 substance or class of perfluoroalkyl or
2 polyfluoroalkyl substances on—

3 “(i) the list of contaminants for con-
4 sideration of regulation under paragraph
5 (1)(B)(i), in accordance with such para-
6 graph; and

7 “(ii) the list of unregulated contami-
8 nants to be monitored under section
9 1445(a)(2)(B)(i), in accordance with such
10 section.

11 “(D) MONITORING.—When establishing
12 monitoring requirements for public water sys-
13 tems as part of a national primary drinking
14 water regulation under subparagraph (A) or
15 subparagraph (G)(ii), the Administrator shall
16 tailor the monitoring requirements for public
17 water systems that do not detect or are reliably
18 and consistently below the maximum contami-
19 nant level (as defined in section 1418(b)(2)(B))
20 for the perfluoroalkyl or polyfluoroalkyl sub-
21 stance or class of perfluoroalkyl or
22 polyfluoroalkyl substances subject to the na-
23 tional primary drinking water regulation.

24 “(E) HEALTH PROTECTION.—The national
25 primary drinking water regulation promulgated

1 under subparagraph (A) shall be protective of
2 the health of subpopulations at greater risk, as
3 described in section 1458.

4 “(F) HEALTH RISK REDUCTION AND COST
5 ANALYSIS.—In meeting the requirements of
6 paragraph (3)(C), the Administrator may rely
7 on information available to the Administrator
8 with respect to one or more specific
9 perfluoroalkyl or polyfluoroalkyl substances to
10 extrapolate reasoned conclusions regarding the
11 health risks and effects of a class of
12 perfluoroalkyl or polyfluoroalkyl substances of
13 which the specific perfluoroalkyl or
14 polyfluoroalkyl substances are a part.

15 “(G) REGULATION OF ADDITIONAL SUB-
16 STANCES.—

17 “(i) DETERMINATION.—The Adminis-
18 trator shall make a determination under
19 paragraph (1)(A), using the criteria de-
20 scribed in clauses (i) through (iii) of that
21 paragraph, whether to include a
22 perfluoroalkyl or polyfluoroalkyl substance
23 or class of perfluoroalkyl or polyfluoroalkyl
24 substances in the national primary drink-
25 ing water regulation under subparagraph

1 (A) not later than 18 months after the
2 later of—

3 “(I) the date on which the
4 perfluoroalkyl or polyfluoroalkyl sub-
5 stance or class of perfluoroalkyl or
6 polyfluoroalkyl substances is listed on
7 the list of contaminants for consider-
8 ation of regulation under paragraph
9 (1)(B)(i); and

10 “(II) the date on which—

11 “(aa) the Administrator has
12 received the results of monitoring
13 under section 1445(a)(2)(B) for
14 the perfluoroalkyl or
15 polyfluoroalkyl substance or class
16 of perfluoroalkyl or
17 polyfluoroalkyl substances; or

18 “(bb) the Administrator has
19 received reliable water data or
20 water monitoring surveys for the
21 perfluoroalkyl or polyfluoroalkyl
22 substance or class of
23 perfluoroalkyl or polyfluoroalkyl
24 substances from a Federal or
25 State agency that the Adminis-

1 trator determines to be of a qual-
2 ity sufficient to make a deter-
3 mination under paragraph
4 (1)(A).

5 “(ii) PRIMARY DRINKING WATER REG-
6 ULATIONS.—

7 “(I) IN GENERAL.—For each
8 perfluoroalkyl or polyfluoroalkyl sub-
9 stance or class of perfluoroalkyl or
10 polyfluoroalkyl substances that the
11 Administrator determines to regulate
12 under clause (i), the Administrator—

13 “(aa) not later than 18
14 months after the date on which
15 the Administrator makes the de-
16 termination, shall propose a na-
17 tional primary drinking water
18 regulation for the perfluoroalkyl
19 or polyfluoroalkyl substance or
20 class of perfluoroalkyl or
21 polyfluoroalkyl substances; and

22 “(bb) may publish the pro-
23 posed national primary drinking
24 water regulation described in
25 item (aa) concurrently with the

1 publication of the determination
2 to regulate the perfluoroalkyl or
3 polyfluoroalkyl substance or class
4 of perfluoroalkyl or
5 polyfluoroalkyl substances.

6 “(II) DEADLINE.—

7 “(aa) IN GENERAL.—Not
8 later than 1 year after the date
9 on which the Administrator pub-
10 lishes a proposed national pri-
11 mary drinking water regulation
12 under clause (i)(I) and subject to
13 item (bb), the Administrator
14 shall take final action on the pro-
15 posed national primary drinking
16 water regulation.

17 “(bb) EXTENSION.—The
18 Administrator, on publication of
19 notice in the Federal Register,
20 may extend the deadline under
21 item (aa) by not more than 6
22 months.

23 “(H) HEALTH ADVISORY.—

24 “(i) IN GENERAL.—Subject to clause
25 (ii), the Administrator shall publish a

1 health advisory under paragraph (1)(F) for
2 a perfluoroalkyl or polyfluoroalkyl sub-
3 stance or class of perfluoroalkyl or
4 polyfluoroalkyl substances not subject to a
5 national primary drinking water regulation
6 not later than 1 year after the later of—

7 “(I) the date on which the Ad-
8 ministrator finalizes a toxicity value
9 for the perfluoroalkyl or
10 polyfluoroalkyl substance or class of
11 perfluoroalkyl or polyfluoroalkyl sub-
12 stances; and

13 “(II) the date on which the Ad-
14 ministrator validates an effective qual-
15 ity control and testing procedure for
16 the perfluoroalkyl or polyfluoroalkyl
17 substance or class of perfluoroalkyl or
18 polyfluoroalkyl substances.

19 “(ii) WAIVER.—The Administrator
20 may waive the requirements of clause (i)
21 with respect to a perfluoroalkyl or
22 polyfluoroalkyl substance or class of
23 perfluoroalkyl and polyfluoroalkyl sub-
24 stances if the Administrator determines
25 that there is a substantial likelihood that

1 the perfluoroalkyl or polyfluoroalkyl sub-
2 stance or class of perfluoroalkyl or
3 polyfluoroalkyl substances will not occur in
4 drinking water with sufficient frequency to
5 justify the publication of a health advisory,
6 and publishes such determination, includ-
7 ing the information and analysis used, and
8 basis for, such determination, in the Fed-
9 eral Register.”.

10 **SEC. 6. ENFORCEMENT.**

11 Notwithstanding any other provision of law, the Ad-
12 ministrator of the Environmental Protection Agency may
13 not impose financial penalties for the violation of a na-
14 tional primary drinking water regulation (as defined in
15 section 1401 of the Safe Drinking Water Act (42 U.S.C.
16 300f)) with respect to a perfluoroalkyl or polyfluoroalkyl
17 substance or class of perfluoroalkyl or polyfluoroalkyl sub-
18 stances for which a national primary drinking water regu-
19 lation has been promulgated under section 1412(b)(16) of
20 the Safe Drinking Water Act earlier than the date that
21 is 5 years after the date on which the Administrator pro-
22 mulgates the national primary drinking water regulation.

1 **SEC. 7. ESTABLISHMENT OF PFAS INFRASTRUCTURE**
2 **GRANT PROGRAM.**

3 Part E of the Safe Drinking Water Act (42 U.S.C.
4 300j et seq.) is amended by adding at the end the fol-
5 lowing new section:

6 **“SEC. 1459E. ASSISTANCE FOR COMMUNITY WATER SYS-**
7 **TEMS AFFECTED BY PFAS.**

8 “(a) ESTABLISHMENT.—Not later than 180 days
9 after the date of enactment of this section, the Adminis-
10 trator shall establish a program to award grants to af-
11 fected community water systems to pay for capital costs
12 associated with the implementation of eligible treatment
13 technologies.

14 “(b) APPLICATIONS.—

15 “(1) GUIDANCE.—Not later than 12 months
16 after the date of enactment of this section, the Ad-
17 ministrator shall publish guidance describing the
18 form and timing for community water systems to
19 apply for grants under this section.

20 “(2) REQUIRED INFORMATION.—The Adminis-
21 trator shall require a community water system ap-
22 plying for a grant under this section to submit—

23 “(A) information showing the presence of
24 PFAS in water of the community water system;
25 and

1 “(B) a certification that the treatment
2 technology in use by the community water sys-
3 tem at the time of application is not sufficient
4 to remove all detectable amounts of PFAS.

5 “(c) LIST OF ELIGIBLE TREATMENT TECH-
6 NOLOGIES.—Not later than 150 days after the date of en-
7 actment of this section, and every 2 years thereafter, the
8 Administrator shall publish a list of treatment tech-
9 nologies that the Administrator, after providing an oppor-
10 tunity for public comment, determines are effective at re-
11 moving all detectable amounts of PFAS from drinking
12 water.

13 “(d) PRIORITY FOR FUNDING.—In awarding grants
14 under this section, the Administrator shall prioritize af-
15 fected community water systems that—

16 “(1) serve a disadvantaged community or a dis-
17 proportionately exposed community;

18 “(2) will provide at least a 10-percent cost
19 share for the cost of implementing an eligible treat-
20 ment technology; or

21 “(3) demonstrate the capacity to maintain the
22 eligible treatment technology to be implemented
23 using the grant.

24 “(e) NO INCREASED BONDING AUTHORITY.—
25 Amounts awarded to affected community water systems

1 under this section may not be used as a source of payment
2 of, or security for (directly or indirectly), in whole or in
3 part, any obligation the interest on which is exempt from
4 the tax imposed under chapter 1 of the Internal Revenue
5 Code of 1986.

6 “(f) AUTHORIZATION OF APPROPRIATIONS.—

7 “(1) IN GENERAL.—There is authorized to be
8 appropriated to carry out this section not more
9 than—

10 “(A) \$125,000,000 for each of fiscal years
11 2022 and 2023; and

12 “(B) \$100,000,000 for each of fiscal years
13 2024 through 2026.

14 “(2) SPECIAL RULE.—Of the amounts author-
15 ized to be appropriated by paragraph (1),
16 \$25,000,000 are authorized to be appropriated for
17 each of fiscal years 2022 and 2023 for grants under
18 subsection (a) to pay for capital costs associated
19 with the implementation of eligible treatment tech-
20 nologies during the period beginning on October 1,
21 2014, and ending on the date of enactment of this
22 section.

23 “(g) DEFINITIONS.—In this section:

24 “(1) AFFECTED COMMUNITY WATER SYSTEM.—

25 The term ‘affected community water system’ means

1 a community water system that is affected by the
2 presence of PFAS in the water in the community
3 water system.

4 “(2) DISADVANTAGED COMMUNITY.—The term
5 ‘disadvantaged community’ has the meaning given
6 that term in section 1452.

7 “(3) DISPROPORTIONATELY EXPOSED COMMU-
8 NITY.—The term ‘disproportionately exposed com-
9 munity’ means a community in which climate
10 change, pollution, or environmental destruction have
11 exacerbated systemic racial, regional, social, environ-
12 mental, and economic injustices by disproportion-
13 ately affecting indigenous peoples, communities of
14 color, migrant communities, deindustrialized commu-
15 nities, depopulated rural communities, the poor, low-
16 income workers, women, the elderly, the unhoused,
17 people with disabilities, or youth.

18 “(4) ELIGIBLE TREATMENT TECHNOLOGY.—
19 The term ‘eligible treatment technology’ means a
20 treatment technology included on the list published
21 under subsection (c).

22 “(5) PFAS.—The term ‘PFAS’ means a
23 perfluoroalkyl or polyfluoroalkyl substance with at
24 least one fully fluorinated carbon atom, including the
25 chemical GenX.”.

1 **SEC. 8. LISTING OF PERFLUOROALKYL AND**
2 **POLYFLUOROALKYL SUBSTANCES AS HAZ-**
3 **ARDOUS AIR POLLUTANTS.**

4 (a) LISTING.—

5 (1) INITIAL LISTING.—Not later than 180 days
6 after the date of enactment of this Act, the Adminis-
7 trator of the Environmental Protection Agency shall
8 issue a final rule adding perfluorooctanoic acid and
9 its salts, and perfluoroactanesulfonic acid and its
10 salts, to the list of hazardous air pollutants under
11 section 112(b) of the Clean Air Act (42 U.S.C.
12 7412(b)).

13 (2) ADDITIONAL LISTINGS.—Not later than 5
14 years after the date of enactment of this Act, the
15 Administrator of the Environmental Protection
16 Agency shall determine whether to issue, in accord-
17 ance with section 112 of the Clean Air Act (42
18 U.S.C. 7412), any final rules adding perfluoroalkyl
19 and polyfluoroalkyl substances, other than those
20 perfluoroalkyl and polyfluoroalkyl substances listed
21 pursuant to paragraph (1), to the list of hazardous
22 air pollutants under section 112(b) of such Act.

23 (b) SOURCES CATEGORIES.—Not later than 365 days
24 after any final rule is issued pursuant to subsection (a),
25 the Administrator of the Environmental Protection Agen-
26 cy shall revise the list under section 112(c)(1) of the Clean

1 Air Act (42 U.S.C. 7412(c)(1)) to include categories and
2 subcategories of major sources and area sources of
3 perfluoroalkyl and polyfluoroalkyl substances listed pursu-
4 ant to such final rule.

5 **SEC. 9. PROHIBITION ON UNSAFE WASTE INCINERATION OF**
6 **PFAS.**

7 Section 3004 of the Solid Waste Disposal Act (42
8 U.S.C. 6924) is amended by adding at the end the fol-
9 lowing new subsection:

10 “(z) PFAS WASTES.—

11 “(1) FIREFIGHTING FOAM.—Not later than 6
12 months after the date of enactment of this sub-
13 section, the Administrator shall promulgate regula-
14 tions requiring that when materials containing
15 perfluoroalkyl and polyfluoroalkyl substances or
16 aqueous film forming foam are disposed—

17 “(A) all incineration is conducted in a
18 manner that eliminates perfluoroalkyl and
19 polyfluoroalkyl substances while also minimizing
20 perfluoroalkyl and polyfluoroalkyl substances
21 emitted into the air to the extent feasible;

22 “(B) all incineration is conducted in ac-
23 cordance with the requirements of the Clean Air
24 Act, including controlling hydrogen fluoride;

1 “(C) any materials containing
2 perfluoroalkyl and polyfluoroalkyl substances
3 that are designated for disposal are stored in
4 accordance with the requirement under part
5 264 of title 40, Code of Federal Regulations;
6 and

7 “(D) all incineration is conducted at a fa-
8 cility that has been permitted to receive waste
9 regulated under this subtitle.

10 “(2) PENALTIES.—For purposes of section
11 3008(d), a waste subject to a prohibition under this
12 subsection shall be considered a hazardous waste
13 identified or listed under this subtitle.”.

14 **SEC. 10. LABEL FOR PFAS-FREE PRODUCTS.**

15 (a) LABEL FOR PFAS-FREE PRODUCTS.—Not later
16 than 1 year after the date of enactment of this Act, the
17 Administrator of the Environmental Protection Agency
18 shall—

19 (1) revise the Safer Choice Standard of the
20 Safer Choice Program to identify the requirements
21 for a pot, pan, cooking utensil, carpet, or rug, cloth-
22 ing, or upholstered furniture, or a stain resistant,
23 water resistant, or grease resistant coating not sub-
24 ject to requirements under section 409 of the Fed-
25 eral Food, Drug, and Cosmetic Act to meet in order

1 to be labeled with a Safer Choice label, including a
2 requirement that any such pot, pan, cooking utensil,
3 carpet, rug, clothing, or upholstered furniture, or
4 stain resistant, water resistant, or grease resistant
5 coating does not contain any PFAS; or

6 (2) establish a voluntary label that is available
7 to be used by any manufacturer of any pot, pan,
8 cooking utensil, carpet, rug, clothing, or upholstered
9 furniture, or stain resistant, water resistant, or
10 grease resistant coating not subject to requirements
11 under section 409 of the Federal Food, Drug, and
12 Cosmetic Act that the Administrator has reviewed
13 and found does not contain any PFAS.

14 (b) DEFINITION.—In this section, the term “PFAS”
15 means a perfluoroalkyl or polyfluoroalkyl substance with
16 at least one fully fluorinated carbon atom.

17 **SEC. 11. GUIDANCE ON MINIMIZING THE USE OF FIRE-**
18 **FIGHTING FOAM AND OTHER RELATED**
19 **EQUIPMENT CONTAINING ANY PFAS.**

20 (a) GUIDANCE.—Not later than 1 year after the date
21 of enactment of this Act, the Administrator of the Envi-
22 ronmental Protection Agency, in consultation with the
23 head of the U.S. Fire Administration, Federal Aviation
24 Administration, and other relevant Federal departments
25 or agencies and representatives of State and local building

1 and fire code enforcement jurisdictions, shall issue guid-
2 ance on minimizing the use of, or contact with, firefighting
3 foam and other related equipment containing any PFAS
4 by firefighters, police officers, paramedics, emergency
5 medical technicians, and other first responders, in order
6 to minimize the risk to such firefighters, police officers,
7 paramedics, emergency medical technicians, and other
8 first responders, and the environment, without jeopard-
9 izing firefighting efforts.

10 (b) ANNUAL REPORT.—Not later than 2 years after
11 the date of the enactment of this Act, and annually there-
12 after, the Administrator, in consultation with the head of
13 the U.S. Fire Administration, shall submit to Congress a
14 report on the effectiveness of the guidance issued under
15 subsection (a). Such report shall include recommendations
16 for congressional actions that the Administrator deter-
17 mines appropriate to assist efforts to reduce exposure to
18 PFAS by firefighters and the other persons described in
19 subsection (a).

20 (c) REPORT.—Not later than 1 year after the date
21 of enactment of this Act, the Administrator of the Envi-
22 ronmental Protection Agency, in consultation with the
23 head of the U.S. Fire Administration and other relevant
24 Federal departments or agencies, shall report to Congress
25 on the efforts of the Environmental Protection Agency and

1 other relevant Federal departments and agencies to iden-
2 tify viable alternatives to firefighting foam and other re-
3 lated equipment containing any PFAS.

4 (d) DEFINITION.—In this section, the term “PFAS”
5 means perfluorooctanoic acid, perfluorooctanesulfonic
6 acid, and any other perfluoroalkyl or polyfluoroalkyl sub-
7 stance with at least one fully fluorinated carbon atom that
8 the Administrator of the Environmental Protection Agen-
9 cy determines is used in firefighting foam and other re-
10 lated equipment.

11 **SEC. 12. INVESTIGATION OF PREVENTION OF CONTAMINA-**
12 **TION BY GENX.**

13 The Administrator of the Environmental Protection
14 Agency shall investigate methods and means to prevent
15 contamination by GenX of surface waters, including
16 source waters used for drinking water purposes.

17 **SEC. 13. DISCLOSURE OF INTRODUCTIONS OF PFAS.**

18 (a) IN GENERAL.—The introduction of any
19 perfluoroalkyl or polyfluoroalkyl substance by the owner
20 or operator of an industrial source shall be unlawful unless
21 such owner or operator first notifies the owner or operator
22 of the applicable treatment works of—

- 23 (1) the identity and quantity of such substance;
24 (2) whether such substance is susceptible to
25 treatment by such treatment works; and

1 (3) whether such substance would interfere with
2 the operation of the treatment works.

3 (b) VIOLATIONS.—A violation of this section shall be
4 treated in the same manner as a violation of a regulation
5 promulgated under subsection 307(b) of the Federal
6 Water Pollution Control Act (33 U.S.C. 1317(b)).

7 (c) DEFINITIONS.—In this section:

8 (1) INTRODUCTION.—The term “introduction”
9 means the introduction of pollutants into treatment
10 works, as described in section 307(b) of the Federal
11 Water Pollution Control Act (33 U.S.C. 1317).

12 (2) TREATMENT WORKS.—The term “treatment
13 works” has the meaning given that term in section
14 212 of the Federal Water Pollution Control Act (33
15 U.S.C. 1292).

16 **SEC. 14. HOUSEHOLD WELL WATER TESTING WEBSITE.**

17 (a) IN GENERAL.—Not later than 1 year after the
18 date of enactment of this Act, the Administrator of the
19 Environmental Protection Agency shall establish a website
20 containing information relating to the testing of household
21 well water.

22 (b) CONTENTS.—The Administrator shall include on
23 the website established under subsection (a) the following:

24 (1) Information on how to get groundwater that
25 is the source for a household water well tested by a

1 well inspector who is certified by a qualified third
2 party.

3 (2) A list of laboratories that analyze water
4 samples and are certified by a State or the Adminis-
5 trator.

6 (3) State-specific information, developed in co-
7 ordination with each State, on naturally occurring
8 and human-induced contaminants.

9 (4) Information that, using accepted risk com-
10 munication techniques, clearly communicates wheth-
11 er a test result value exceeds a level determined by
12 the Administrator or the State to pose a health risk.

13 (5) Information on treatment options, including
14 information relating to water treatment systems cer-
15 tified by the National Science Foundation or the
16 American National Standards Institute, and people
17 who are qualified to install such systems.

18 (6) A directory of whom to contact to report a
19 test result value that exceeds a level determined by
20 the Administrator or the State to pose a health risk.

21 (7) Information on financial assistance that is
22 available for homeowners to support water treat-
23 ment, including grants under section 306E of the
24 Consolidated Farm and Rural Development Act (7
25 U.S.C. 1926e) and State resources.

1 (8) Any other information the Administrator
2 considers appropriate.

3 (c) COORDINATION.—The Administrator shall coordi-
4 nate with the Secretary of Health and Human Services,
5 the Secretary of Agriculture, and appropriate State agen-
6 cies in carrying out this section.

7 (d) AUTHORIZATION OF APPROPRIATIONS.—There is
8 authorized to be appropriated to carry out this section
9 \$1,000,000 for fiscal year 2022.

10 **SEC. 15. RISK-COMMUNICATION STRATEGY.**

11 The Administrator of the Environmental Protection
12 Agency shall develop a risk-communication strategy to in-
13 form the public about the hazards or potential hazards
14 of perfluoroalkyl and polyfluoroalkyl substances, or cat-
15 egories of perfluoroalkyl and polyfluoroalkyl substances,
16 by—

17 (1) disseminating information about the risks
18 or potential risks posed by such substances or cat-
19 egories in land, air, water (including drinking
20 water), and products;

21 (2) notifying the public about exposure path-
22 ways and mitigation measures through outreach and
23 educational resources; and

24 (3) consulting with States that have dem-
25 onstrated effective risk-communication strategies for

1 best practices in developing a national risk-commu-
2 nication strategy.

3 **SEC. 16. ASSISTANCE TO TERRITORIES FOR ADDRESSING**
4 **EMERGING CONTAMINANTS, WITH A FOCUS**
5 **ON PERFLUOROALKYL AND**
6 **POLYFLUOROALKYL SUBSTANCES.**

7 Section 1452(t) of the Safe Drinking Water Act (42
8 U.S.C. 300j–12) is amended—

9 (1) by redesignating paragraph (2) as para-
10 graph (3); and

11 (2) by inserting after paragraph (1) the fol-
12 lowing new paragraph:

13 “(2) ASSISTANCE TO TERRITORIES.—Of the
14 amounts made available under this subsection, the
15 Administrator may use funds to provide grants to
16 the Virgin Islands, the Commonwealth of the North-
17 ern Mariana Islands, American Samoa, and Guam
18 for the purpose of addressing emerging contami-
19 nants, with a focus on perfluoroalkyl and
20 polyfluoroalkyl substances.”.

21 **SEC. 17. CLEAN WATER ACT EFFLUENT STANDARDS,**
22 **PRETREATMENT STANDARDS, AND WATER**
23 **QUALITY CRITERIA FOR PFAS.**

24 (a) REVIEW AND REGULATION OF SUBSTANCES AND
25 SOURCES.—

1 (1) REVIEW.—

2 (A) IN GENERAL.—As soon as practicable,
3 but not later than September 30, 2022, and bi-
4 ennially thereafter, the Administrator shall pub-
5 lish in the Federal Register a plan under sub-
6 section (m) of section 304 of the Federal Water
7 Pollution Control Act (33 U.S.C. 1314) that
8 contains the results of a review, conducted in
9 accordance with such section, of the introduc-
10 tion or discharge of perfluoroalkyl and
11 polyfluoroalkyl substances from classes and cat-
12 egories of point sources (other than publicly
13 owned treatment works).

14 (B) INCLUSIONS.—The Administrator shall
15 include in each plan published pursuant to sub-
16 paragraph (A)—

17 (i) information on potential introduc-
18 tion or discharges of perfluoroalkyl and
19 polyfluoroalkyl substances;

20 (ii) any information gaps on such in-
21 troduction or discharges and the process
22 by which the Administrator will address
23 such gaps;

24 (iii) for each measurable
25 perfluoroalkyl and polyfluoroalkyl sub-

1 stance that is not on the list of toxic pol-
2 lutants described in section 307(a) of the
3 Federal Water Pollution Control Act, a de-
4 termination, in accordance with the re-
5 quirements of such section, whether or not
6 to add the substance to such list; and

7 (iv) a determination, in accordance
8 with the requirements of the Federal
9 Water Pollution Control Act, whether or
10 not to establish effluent limitations and
11 pretreatment standards for the introduc-
12 tion or discharge of each substance de-
13 scribed in clause (iii) that the Adminis-
14 trator determines under such clause not to
15 add to such list and for which the Admin-
16 istrator has not developed such limitations
17 or standards.

18 (2) REGULATION.—Based on the results of
19 each review conducted under paragraph (1) and in
20 accordance with the requirements of the Federal
21 Water Pollution Control Act, the Administrator
22 shall—

23 (A) in accordance with the plan published
24 under paragraph (1), as soon as practicable—

1 (i) for each measurable perfluoroalkyl
2 and polyfluoroalkyl substance that the Ad-
3 ministrator determines under paragraph
4 (1)(B)(iii) to add to the list of toxic pollut-
5 ants described in section 307(a) of such
6 Act, initiate the process for adding the
7 substance to such list; and

8 (ii) for each measurable perfluoroalkyl
9 and polyfluoroalkyl substance that the Ad-
10 ministrator determines under paragraph
11 (1)(B)(iv) to establish effluent limitations
12 and pretreatment standards, establish such
13 effluent limitations and pretreatment
14 standards (which limitations and standards
15 may be established by substance or by
16 class or category of substances); and

17 (B) not later than 2 years after the date
18 on which each plan is published under para-
19 graph (1), publish human health water quality
20 criteria for measurable perfluoroalkyl and
21 polyfluoroalkyl substances and classes and cat-
22 egories of perfluoroalkyl and polyfluoroalkyl
23 substances for which the Administrator has not
24 published such criteria.

1 (b) DEADLINES FOR COVERED PERFLUOROALKYL
2 SUBSTANCES.—

3 (1) WATER QUALITY CRITERIA.—Not later than
4 2 years after the date of enactment of this section,
5 the Administrator shall publish in the Federal Reg-
6 ister human health water quality criteria for each
7 covered perfluoroalkyl substance.

8 (2) EFFLUENT LIMITATIONS AND
9 PRETREATMENT STANDARDS FOR PRIORITY INDUS-
10 TRY CATEGORIES.—As soon as practicable, but not
11 later than 4 years after the date of enactment of
12 this section, the Administrator shall publish in the
13 Federal Register a final rule establishing, for each
14 priority industry category, effluent limitations and
15 pretreatment standards for the introduction or dis-
16 charge of each covered perfluoroalkyl substance.

17 (c) NOTIFICATION.—The Administrator shall notify
18 the Committee on Transportation and Infrastructure of
19 the House of Representatives and the Committee on Envi-
20 ronment and Public Works of the Senate of each publica-
21 tion made under this section.

22 (d) IMPLEMENTATION ASSISTANCE FOR PUBLICLY
23 OWNED TREATMENT WORKS.—

24 (1) IN GENERAL.—The Administrator shall
25 award grants, in amounts not to exceed \$100,000,

1 to owners and operators of publicly owned treatment
2 works, to be used for the implementation of a
3 pretreatment standard developed by the Adminis-
4 trator for a perfluoroalkyl or polyfluoroalkyl sub-
5 stance.

6 (2) AUTHORIZATION OF APPROPRIATIONS.—
7 There is authorized to be appropriated to the Ad-
8 ministrator to carry out this subsection
9 \$200,000,000 for each of fiscal years 2022 through
10 2026, to remain available until expended.

11 (e) DEFINITIONS.—In this section:

12 (1) ADMINISTRATOR.—The term “Adminis-
13 trator” means the Administrator of the Environ-
14 mental Protection Agency.

15 (2) COVERED PERFLUOROALKYL SUBSTANCE.—
16 The term “covered perfluoroalkyl substance” means
17 perfluorooctanoic acid, perfluorooctane sulfonic acid,
18 or a salt associated with perfluorooctanoic acid or
19 perfluorooctane sulfonic acid.

20 (3) EFFLUENT LIMITATION.—The term “efflu-
21 ent limitation” means an effluent limitation under
22 section 301(b) of the Federal Water Pollution Con-
23 trol Act (33 U.S.C. 1311).

24 (4) INTRODUCTION.—The term “introduction”
25 means the introduction of pollutants into treatment

1 works, as described in section 307(b) of the Federal
2 Water Pollution Control Act (33 U.S.C. 1317).

3 (5) MEASURABLE.—The term “measurable”
4 means, with respect to a chemical substance or class
5 or category of chemical substances, capable of being
6 measured using—

7 (A) test procedures established under sec-
8 tion 304(h) of the Federal Water Pollution
9 Control Act (33 U.S.C. 1314);

10 (B) applicable protocols and methodologies
11 required pursuant to section 4(a) of the Toxic
12 Substances Control Act (15 U.S.C. 2603); or

13 (C) any other analytical method developed
14 by the Administrator for detecting pollutants,
15 as such term is defined in section 502 of the
16 Federal Water Pollution Control Act (33 U.S.C.
17 1362).

18 (6) PRETREATMENT STANDARD.—The term
19 “pretreatment standard” means a pretreatment
20 standard under section 307(b) of the Federal Water
21 Pollution Control Act (33 U.S.C. 1317).

22 (7) PRIORITY INDUSTRY CATEGORY.—The term
23 “priority industry category” means the following
24 point source categories:

1 (A) Organic chemicals, plastics, and syn-
2 thetic fibers, as identified in part 414 of title
3 40, Code of Federal Regulations.

4 (B) Pulp, paper, and paperboard, as iden-
5 tified in part 430 of title 40, Code of Federal
6 Regulations.

7 (C) Textile mills, as identified in part 410
8 of title 40, Code of Federal Regulations.

9 (8) TREATMENT WORKS.—The term “treatment
10 works” has the meaning given that term in section
11 212 of the Federal Water Pollution Control Act (33
12 U.S.C. 1292).

13 (9) WATER QUALITY CRITERIA.—The term
14 “water quality criteria” means criteria for water
15 quality under section 304(a)(1) of the Federal
16 Water Pollution Control Act (33 U.S.C. 1314).

Union Calendar No. 61

117TH CONGRESS
1ST Session

H. R. 2467

[Report No. 117-86, Part I]

A BILL

To require the Administrator of the Environmental Protection Agency to designate per- and polyfluoroalkyl substances as hazardous substances under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980.

JULY 13, 2021

Reported from the Committee on Energy and Commerce

JULY 13, 2021

Committee on Transportation and Infrastructure discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed