

**Calendar No. 327**116TH CONGRESS  
1ST SESSION**S. 2641**

To promote United States national security and prevent the resurgence of  
ISIS, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

OCTOBER 17, 2019

Mr. RISCH (for himself, Mr. MENENDEZ, Mr. RUBIO, Mr. JONES, Mr. GARDNER, Mr. BARRASSO, Mr. PORTMAN, Ms. DUCKWORTH, Mrs. SHAHEEN, Mr. KAINE, Mr. DURBIN, Mr. COONS, Mr. WHITEHOUSE, Ms. HASSAN, Mr. PETERS, Mr. ISAKSON, Mrs. BLACKBURN, Mr. CASEY, and Mr. WARNER) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

DECEMBER 12, 2019

Reported by Mr. RISCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

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**A BILL**

To promote United States national security and prevent the  
resurgence of ISIS, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) **SHORT TITLE.**—This Act may be cited as the  
 3 “Promoting American National Security and Preventing  
 4 the Resurgence of ISIS Act of 2019”.

5 (b) **TABLE OF CONTENTS.**—The table of contents for  
 6 this Act is as follows:

Sec. 1. Short title; table of contents.

**TITLE I—PROMOTING STABILITY IN SYRIA**

Sec. 101. Appropriate congressional committees defined.

Sec. 102. Findings.

Sec. 103. Sense of Congress.

Sec. 104. Strategy to prevent the resurgence of the Islamic State of Iraq and  
 Al-Sham (ISIS) and its affiliates.

Sec. 105. Briefings on Turkish incursion into Northeast Syria.

Sec. 106. Humanitarian assistance to the people of Syria.

Sec. 107. Report on accountability for violations of international law, including  
 war crimes, and other harm to civilians in Syria during the  
 Turkish incursion.

Sec. 108. Restriction on arms sales to Turkey.

Sec. 109. Opposition to loans from international financial institutions that ben-  
 efit the Government of Turkey.

Sec. 110. Statement of policy on denouncing targeting of Kurdish minority at  
 the United Nations.

Sec. 111. Participation of Turkey in NATO.

Sec. 112. Report on net worth of President Recep Tayyip Erdoğan.

**TITLE II—KURDISH REFUGEE CRISIS IN SYRIA**

Sec. 201. Findings.

Sec. 202. United States refugee program priorities.

**TITLE III—SANCTIONS**

Sec. 301. Definitions.

Sec. 302. Imposition of sanctions with respect to senior officials of the Govern-  
 ment of Turkey.

Sec. 303. Imposition of sanctions with respect to foreign persons providing  
 arms to Turkish forces in Syria.

Sec. 304. Imposition of sanctions with respect to financial institutions that fa-  
 cilitate transactions for Turkish Armed Forces.

Sec. 305. Imposition of CAATSA section 231 sanctions against Turkey.

Sec. 306. Imposition of sanctions with respect to support by the Russian Fed-  
 eration for the Assad regime.

Sec. 307. Sanctions described.

Sec. 308. Implementation; regulations; penalties.

**TITLE IV—TERMINATION PROVISIONS**

Sec. 401. Appropriate congressional committees defined.  
 Sec. 402. Termination of certain requirements.  
 Sec. 403. Humanitarian waiver.  
 Sec. 404. Sunset.

1 **TITLE I—PROMOTING STABILITY**  
 2 **IN SYRIA**

3 **SEC. 101. APPROPRIATE CONGRESSIONAL COMMITTEES**  
 4 **DEFINED.**

5 In this title, the term “appropriate congressional  
 6 committees” means—

7 (1) the Committee on Foreign Relations, the  
 8 Committee on Armed Services, and the Committee  
 9 on Appropriations of the Senate; and

10 (2) the Committee on Foreign Affairs, the  
 11 Committee on Armed Services, and the Committee  
 12 on Appropriations of the House of Representatives.

13 **SEC. 102. FINDINGS.**

14 Congress makes the following findings:

15 (1) The Syrian Democratic Forces (SDF) have  
 16 fought on the frontlines against the Islamic State of  
 17 Iraq and al-Sham (ISIS), in close partnership with  
 18 the United States and United States allies.

19 (2) While territorial gains have been made, the  
 20 Department of Defense, as of August 2019, esti-  
 21 mates that ISIS likely retains between 14,000 and  
 22 18,000 “members” in Iraq and Syria, including up  
 23 to 3,000 foreigners.

1           (3) Since 2015, the United States Government  
2           has deployed members of the United States Armed  
3           Forces to Syria for the purpose of the counter-ISIS  
4           campaign, in an advise, assist, and accompany role,  
5           working closely with the SDF.

6           (4) The congressionally mandated Syria Study  
7           Group in September 2019 found, “Although the  
8           United States military mission in Syria is often  
9           lumped together with the Iraq and Afghanistan mis-  
10          sions in the ‘forever war’ category, the Syria case of-  
11          fers a different, and far less costly, model. A small  
12          United States military footprint, supported by  
13          United States air power and other high-end capabili-  
14          ties, reinforced by a global coalition of like-minded  
15          allies and partners, rallied a local partner force  
16          many times its size to liberate territory from a ter-  
17          rorist group.”

18          (5) According to the Department of Defense, as  
19          of August 2019, the SDF continued to hold about  
20          10,000 ISIS fighters in detention centers in North-  
21          east Syria this quarter. Of these, approximately  
22          2,000 are foreigners from more than 50 countries.  
23          The remaining 8,000 are Iraqi and Syrian.

24          (6) In August 2019, the United States Govern-  
25          ment and the Government of Turkey began imple-

1       menting a security mechanism to address legitimate  
2       Turkish security concerns along the Turkish Syrian  
3       border in which United States and Turkey estab-  
4       lished a Combined Joint Operations Center and the  
5       SDF withdrew forces from certain areas.

6               (7) On October 9, 2019, Turkish military units  
7       began operations in Syrian territory.

8               (8) On October 13, 2019, the SDF announced  
9       a deal with President of Syria Bashar al-Assad's re-  
10      gime that would allow government forces to enter  
11      the Kurdish-controlled areas of Northeast Syria for  
12      the first time in years.

13              (9) On October 14, 2019, the governing coaliti-  
14      on of the Kurdish self-administered region in  
15      Northeast Syria announced that they were finalizing  
16      a Memorandum of Understanding with Russia.

17              (10) On October 14, 2019, the European Union  
18      unanimously announced that it would suspend weap-  
19      ons exports to Turkey in condemnation of their mili-  
20      tary action against Syria.

21 **SEC. 103. SENSE OF CONGRESS.**

22       It is the sense of Congress that—

23              (1) the United States and Turkey have been  
24      treaty allies since 1952, when Turkey became a

1 member of the North Atlantic Treaty Organization  
2 (NATO);

3 (2) being a NATO member means that Turkey  
4 is treaty bound to safeguard the principles of democ-  
5 racy, individual liberty, and the rule of law, and im-  
6 portantly, should be united with other NATO allies  
7 in efforts for collective defense and the preservation  
8 of peace and security;

9 (3) Turkey's military invasion of Northeast  
10 Syria is an unacceptable and unnecessary escalation  
11 of tensions with the potential to cause a severe hu-  
12 manitarian crisis and undo the collective gains made  
13 in the fight against the Islamic State of Iraq and  
14 Syria (ISIS) by the United States and the 81 coun-  
15 tries and organizations of the Global Coalition to  
16 Defeat ISIS, including NATO and the European  
17 Union (EU);

18 (4) Turkey should immediately cease attacks  
19 against the Syrian Democratic Forces (SDF) and  
20 recall its forces back to Turkey;

21 (5) targeted sanctions against Turkey are an  
22 appropriate response in order for Turkey to be held  
23 accountable for its military offensive in Northeast  
24 Syria;

1           (6) Turkey's military invasion into Northeast  
2           Syria is the latest example of the weakening and  
3           problematic United States-Turkey bilateral relation-  
4           ship and undermines the security of the United  
5           States and its NATO allies, including that of Tur-  
6           key;

7           (7) the SDF have been critical partners to  
8           United States and allied counter-ISIS and broader  
9           counterterrorism efforts in Syria, and the United  
10          States should continue this partnership with the  
11          SDF;

12          (8) the United States Government should utilize  
13          diplomatic and military tools to ensure the enduring  
14          defeat of ISIS;

15          (9) the United States should stand by critical  
16          allies and partners;

17          (10) Russian and Iranian political and military  
18          influence in Syria present a threat to United States  
19          national security interests; and

20          (11) the United States Government, in concert  
21          with the international community, should hold ac-  
22          countable members of the Syrian regime and the  
23          Governments of the Russian Federation and Iran for  
24          atrocities against the Syrian people.

1 **SEC. 104. STRATEGY TO PREVENT THE RESURGENCE OF**  
2 **THE ISLAMIC STATE OF IRAQ AND AL-SHAM**  
3 **(ISIS) AND ITS AFFILIATES.**

4 (a) **STRATEGY REQUIRED.**—Not later than 60 days  
5 after the date of the enactment of this Act, the Secretary  
6 of State, in consultation with the Secretary of Defense,  
7 and the Administrator of the United States Agency for  
8 International Development, in consultation with the heads  
9 of other appropriate Federal agencies, shall jointly develop  
10 and submit to the appropriate congressional committees  
11 a strategy to prevent the resurgence of ISIS in Iraq and  
12 Syria.

13 (b) **ELEMENTS OF THE STRATEGY.**—The strategy re-  
14 quired under subsection (a) shall include the following ele-  
15 ments:

16 (1) A summary of the United States national  
17 security interests in Iraq and Syria and the impact  
18 a resurgence of ISIS would have on those interests.

19 (2) A comprehensive assessment of current  
20 training and support programs by agency or depart-  
21 ment, specifically focused on countering ISIS and  
22 other terrorist organizations, including non-lethal as-  
23 sistance, training, and organizational capacity for  
24 the SDF, the Iraqi Security Forces, the Kurdish  
25 Peshmerga, and others to counter gains by ISIS and  
26 its affiliates.



1           (3) A detailed description of United States Gov-  
2           ernment efforts to support, develop, and expand  
3           local governance structures in areas in Syria pre-  
4           viously liberated from ISIS control.

5           (4) An estimate of the number of current, ac-  
6           tive ISIS members in Iraq and Syria, including an  
7           assessment of those being held in detainee camps or  
8           prisons.

9           (5) A comprehensive plan to address ISIS de-  
10          tainees currently being held in Syria and Iraq, in-  
11          cluding—

12                (A) the designation of an existing official  
13                within the Department of State to serve as a  
14                senior-level coordinator to coordinate, in con-  
15                junction with the lead and other relevant agen-  
16                cies, all matters for the United States Govern-  
17                ment relating to the long-term disposition of  
18                ISIS fighter detainees, including all matters in  
19                connection with—

20                       (i) repatriation, transfer, prosecution,  
21                       and intelligence gathering;

22                       (ii) coordinating a whole-of-govern-  
23                       ment approach with other countries and  
24                       international organizations, including  
25                       INTERPOL, to ensure secure chains of

1 custody and locations of ISIS foreign ter-  
2 rorist fighter detainees;

3 (iii) coordinating technical and evi-  
4 dentiary assistance to foreign countries to  
5 aid in the successful prosecution of ISIS  
6 foreign terrorist fighter detainees; and

7 (iv) all multilateral and international  
8 engagements led by the Department of  
9 State and other agencies that are related  
10 to the current and future handling, deten-  
11 tion, and prosecution of ISIS foreign ter-  
12 rorist fighter detainees; and

13 (B) engagement with international part-  
14 ners on legal, tenable mechanisms for repa-  
15 triating foreign fighters.

16 (6) A description, which may be in classified  
17 form, of ISIS senior leadership and infrastructure  
18 and efforts to target leadership figures.

19 (7) A comprehensive description of United  
20 States activities utilizing social media and other  
21 communication technologies strategy to counter  
22 ISIS's propaganda, influence, and ability to recruit  
23 fighters domestically and internationally, including  
24 with private technology companies, and how such ac-

1       tivities are being coordinated across the United  
2       States Government.

3           (8) A description of the efforts of the United  
4       States Government, including economic sanctions, to  
5       deny financial resources, including revenues from  
6       natural resources extraction, sale of antiquities, kid-  
7       naping, extortion, taxation, smuggling, access to  
8       cash storage sites, and access to international finan-  
9       cial networks, to ISIS and its affiliates, in conjunc-  
10      tion with international partners and financial insti-  
11      tutions.

12          (9) A description of United States Government  
13      efforts to support credible war crimes prosecutions  
14      against ISIS fighters.

15          (10) A plan to ensure the delivery of humani-  
16      tarian assistance.

17 **SEC. 105. BRIEFINGS ON TURKISH INCURSION INTO**  
18 **NORTHEAST SYRIA.**

19      (a) SENSE OF CONGRESS.—It is the sense of Con-  
20      gress that—

21          (1) the Russian Federation and Iran continue  
22      to exploit a security vacuum in Syria and continue  
23      to pose a threat to vital United States national secu-  
24      rity interests; and

1           (2) continued Turkish military activity inside  
2 Syria will negatively impact the national security in-  
3 terest and regional stability of the United States.

4 (b) BRIEFINGS REQUIRED.—

5           (1) IN GENERAL.—Not later than 15 days after  
6 the date of the enactment of this Act, and every 15  
7 days thereafter, the Secretary of State, in coordina-  
8 tion with the Secretary of Defense, and the Adminis-  
9 trator of the United States Agency for International  
10 Development, in consultation with the heads of other  
11 appropriate Federal agencies, shall jointly brief the  
12 appropriate congressional committees on the October  
13 2019 Turkish incursion into Syria, including the im-  
14 pact of the withdrawal of United States troops from  
15 Northeast Syria.

16           (2) ELEMENTS OF THE BRIEFING.—The brief-  
17 ing required under paragraph (1) shall include the  
18 following elements:

19           (A) A description of the impact of the in-  
20 cursion on the ability of ISIS to reconstitute a  
21 physical caliphate.

22           (B) A description of the impact of the in-  
23 cursion on the Russian Federation’s military  
24 and political influence in Syria.

1           (C) A description of the impact of the in-  
2           cursion on Iran's ability to increase its military  
3           and political influence in Syria.

4           (D) A comprehensive assessment of the  
5           United States Government's activities to  
6           counter Iranian and Russian influence in Syria.

7           (E) An outline of planned joint actions by  
8           the Department of State and the Department  
9           of Defense, in consultation with the heads of  
10          other appropriate Federal agencies, regarding  
11          any and all stabilization funds or activities for  
12          Syria and an explanation of how such funds  
13          and activities can contribute to stabilization in  
14          the current environment and without the lim-  
15          ited United States troop presence in Northeast  
16          Syria.

17          (F) The creation and use by the Govern-  
18          ment of Turkey of "safe zones" to justify the  
19          involuntary or uninformed return of Syrian ref-  
20          ugees from Turkey to Syrian territory or to jus-  
21          tify the forced displacement of Syrians inside  
22          Syria or to prevent Syrians from seeking inter-  
23          national protections.

24          (G) The role of the Government of Turkey  
25          and Turkish-backed forces in facilitating hu-

1 humanitarian actors, including international non-  
2 governmental organizations (INGOs) for cross-  
3 border work from Turkey and in ensuring effi-  
4 cient open supply lines for humanitarian assist-  
5 ance and personnel through border crossing  
6 points on the Turkey-Syria and Iraq-Syria bor-  
7 ders and facilitating safe passage of humani-  
8 tarian assistance to Syrians inside Syria based  
9 on need.

10 (H) The actions of the Government of  
11 Turkey and Turkish-backed forces in the oper-  
12 ation of all camps for families displaced by con-  
13 flict as civilian facilities and ensuring that camp  
14 residents, in particular women and children, are  
15 treated as civilian victims of conflict in accord-  
16 ance with international law and standards.

17 (I) The actions of the Government of Tur-  
18 key and Turkish-backed forces in taking effec-  
19 tive measures to protect civilians and civilian  
20 infrastructure, including health facilities, water-  
21 pumping stations, and restricting use of explo-  
22 sive weapons in populated areas.

1 **SEC. 106. HUMANITARIAN ASSISTANCE TO THE PEOPLE OF**  
2 **SYRIA.**

3 The President is authorized to provide humanitarian  
4 assistance pursuant to the Department of State, Foreign  
5 Operations, and Related Programs Appropriations Act,  
6 2019 (division F of Public Law 116–6) to support the peo-  
7 ple of Syria, both in Syria and displaced in surrounding  
8 countries, in accordance with established international hu-  
9 manitarian principles.

10 **SEC. 107. REPORT ON ACCOUNTABILITY FOR VIOLATIONS**  
11 **OF INTERNATIONAL LAW, INCLUDING WAR**  
12 **CRIMES, AND OTHER HARM TO CIVILIANS IN**  
13 **SYRIA DURING THE TURKISH INCURSION.**

14 (a) SENSE OF CONGRESS.—It is the sense of Con-  
15 gress that—

16 (1) Turkish and pro-Turkish forces should end  
17 all practices involving arbitrary arrests, enforced dis-  
18 appearances, torture, arbitrary executions, and other  
19 unlawful treatment; and

20 (2) all stakeholders in the Turkish incursion  
21 should reveal the fate or the location of all persons  
22 who have been subjected to enforced disappearance  
23 by such stakeholders.

24 (b) REPORT.—

25 (1) IN GENERAL.—Not later than 90 days after  
26 the date of the enactment of this Act, the Secretary

1 of State shall submit to the appropriate congress-  
 2 sional committees a report that describes the causes  
 3 and consequences of civilian harm occurring during  
 4 the Turkish incursion into Northeast Syria, includ-  
 5 ing violations of the law of armed conflict, and gross  
 6 violations of human rights as a result of the actions  
 7 of all parties to the conflict.

8 (2) ELEMENTS.—The report required under  
 9 paragraph (1) shall include the following elements:

10 (A) A description of civilian harm occur-  
 11 ring in the context of the Turkish incursion, in-  
 12 cluding—

13 (i) mass casualty incidents; and

14 (ii) damage to, and destruction of, ei-  
 15 vilian infrastructure and services, includ-  
 16 ing—

17 (I) hospitals and other medical  
 18 facilities;

19 (II) electrical grids;

20 (III) water systems; and

21 (IV) other critical infrastructure.

22 (B) A description of violations of the law  
 23 of armed conflict committed during the Turkish  
 24 incursion into Northeast Syria by all forces in-  
 25 volved in the Turkish-led coalition and all forces



1 fighting on its behalf and by any other combat-  
2 ants in the conflict, including—

3 (i) alleged war crimes;

4 (ii) specific instances of failure by the  
5 parties to the conflict to exercise distinc-  
6 tion, proportionality, and precaution in the  
7 use force in accordance with the law of  
8 armed conflict;

9 (iii) arbitrary denials of humanitarian  
10 access and the resulting impact on the alle-  
11 viation of human suffering;

12 (iv) extra-judicial executions and de-  
13 tention-related abuses; and

14 (v) other acts that may constitute vio-  
15 lations of the law of armed conflict.

16 (C) Recommendations for establishing ac-  
17 countability mechanisms for the civilian harm,  
18 war crimes, other violations of the law of armed  
19 conflict, and gross violations of human rights  
20 perpetrated by Turkish and pro-Turkish forces  
21 Syria, including the potential for prosecuting  
22 individuals perpetrating, organizing, directing,  
23 or ordering such violations.

1 **SEC. 108. RESTRICTION ON ARMS SALES TO TURKEY.**

2 (a) **PROHIBITION ON ARMS TRANSFERS TO TURKISH**  
3 **MILITARY UNITS.**—No United States defense articles,  
4 services, or technology may be transferred under the Arms  
5 Export Control Act (22 U.S.C. 2751 et seq.) to Turkey  
6 if such articles, services, or technology could be used in  
7 operations by the Turkish Armed Forces in Syria.

8 (b) **EXCEPTION.**—The prohibition under subsection  
9 (a) does not apply to transfers for ultimate end use by  
10 the United States Armed Forces or in military operations  
11 approved by NATO.

12 (c) **NO USE OF EMERGENCY AUTHORITY.**—The au-  
13 thority of the President to waive statutory congressional  
14 review periods under the Arms Export Control Act (22  
15 U.S.C. 2751 et seq.) in cases in which an emergency exists  
16 shall not apply to the transfer of defense articles or serv-  
17 ices to Turkey.

18 **SEC. 109. OPPOSITION TO LOANS FROM INTERNATIONAL**  
19 **FINANCIAL INSTITUTIONS THAT BENEFIT**  
20 **THE GOVERNMENT OF TURKEY.**

21 (a) **IN GENERAL.**—The President shall direct the  
22 United States executive director to each international fi-  
23 nancial institution to use the voice and vote of the United  
24 States to oppose any loan from the international financial  
25 institution that would benefit the Government of Turkey.

1 (b) INTERNATIONAL FINANCIAL INSTITUTION DE-  
2 FINED.—In this section, the term “international financial  
3 institution” has the meaning given that term in section  
4 1701(e) of the International Financial Institutions Act  
5 (22 U.S.C. 2621(e)).

6 **SEC. 110. STATEMENT OF POLICY ON DENOUNCING TAR-**  
7 **GETING OF KURDISH MINORITY AT THE**  
8 **UNITED NATIONS.**

9 It is the policy of the United States to use the voice  
10 and vote of the United States at the United Nations—

11 (1) to denounce the targeting of the Kurdish  
12 minority in Northeast Syria; and

13 (2) to in no way support activities of the Gov-  
14 ernment of Turkey targeting the Kurdish community  
15 in Syria.

16 **SEC. 111. PARTICIPATION OF TURKEY IN NATO.**

17 (a) FINDINGS.—Congress makes the following find-  
18 ings:

19 (1) Article 1 of the North Atlantic Treaty,  
20 signed at Washington April 4, 1949, states, “The  
21 Parties undertake, as set forth in the Charter of the  
22 United Nations, to settle any international dispute  
23 in which they may be involved by peaceful means in  
24 such a manner that international peace and security  
25 and justice are not endangered, and to refrain in

1 their international relations from the threat or use  
2 of force in any manner inconsistent with the pur-  
3 poses of the United Nations.”

4 (2) Turkey has invaded Northeast Syria with  
5 the intention of targeting the Kurdish minority in  
6 the country, in a manner inconsistent with article 1  
7 of the North Atlantic Treaty.

8 (b) DEPARTMENT OF STATE REPORT ON PARTICIPA-  
9 TION OF TURKEY IN NATO.—Not later than 90 days  
10 after the date of the enactment of this Act, the Secretary  
11 of State shall submit to the appropriate congressional  
12 committees a report that includes the following elements:

13 (1) An assessment of the historical contribu-  
14 tions made by Turkey to the NATO alliance since it  
15 became a member in 1952.

16 (2) An assessment of the impact of Turkey’s  
17 October 2019 incursion into Northeast Syria for the  
18 national security of its NATO allies.

19 (3) An assessment of Turkey’s role in the alli-  
20 ance and the future prospects for Turkey to fully  
21 embrace and implement all 14 articles of the North  
22 Atlantic Treaty.

1 **SEC. 112. REPORT ON NET WORTH OF PRESIDENT RECEP**  
2 **TAYYIP ERDOĞAN.**

3 Not later than 120 days after the date of the enact-  
4 ment of this Act, the Secretary of State, in consultation  
5 with the Secretary of the Treasury and the Director of  
6 National Intelligence, shall submit to the appropriate con-  
7 gressional committees a report on the estimated net worth  
8 and known sources of income of Turkish President Recep  
9 Tayyip Erdoğan and his family members (including  
10 spouse, children, parents, and siblings), including assets,  
11 investments, other business interests, and relevant bene-  
12 ficial ownership information.

13 **TITLE II—KURDISH REFUGEE**  
14 **CRISIS IN SYRIA**

15 **SEC. 201. FINDINGS.**

16 Congress makes the following findings:

17 (1) According to the United Nations Office for  
18 the Coordination of Humanitarian Affairs, more  
19 than 160,000 Syrian Kurdish civilians are internally  
20 displaced and more than 400,000 civilians in the  
21 Syrian conflict zone will have significant humani-  
22 tarian needs in Kurdish-controlled areas of North-  
23 eastern Syria as a result of ongoing Turkish oper-  
24 ations against Syrian Democratic Forces.

25 (2) Members of the Syrian Democratic Forces  
26 have fought on the front lines against the Islamic

1 State, in partnership and with the close support of  
2 the United States and its allies.

3 **SEC. 202. UNITED STATES REFUGEE PROGRAM PRIORITIES.**

4 (a) IN GENERAL.—The Secretary of State, in con-  
5 sultation with the Secretary of Homeland Security, shall  
6 designate, as Priority 2 refugees of special humanitarian  
7 concern—

8 (1) Syrian Kurds, stateless persons who habit-  
9 ually resided in Syria, and other Syrians who  
10 partnered with, or worked for or directly with, the  
11 United States Government in Syria;

12 (2) Syrian Kurds, stateless persons who habit-  
13 ually resided in Syria, and other Syrians who were  
14 employed in Syria by—

15 (A) a media or nongovernmental organiza-  
16 tion based in the United States;

17 (B) an organization or entity that has re-  
18 ceived a grant from, or entered into a coopera-  
19 tive agreement or contract with, the United  
20 States Government; or

21 (C) an organization that—

22 (i) was continuously physically present  
23 in Northeast Syria between 2011 and the  
24 date of the enactment of this Act; and

1 (ii) has partnered with an organiza-  
2 tion described in subparagraph (A) or (B);

3 ~~(3) the spouses, children, sons, daughters, sib-~~  
4 ~~lings, and parents of aliens described in paragraph~~  
5 ~~(1) or section 204(b);~~

6 ~~(4) Syrian Kurds, stateless persons who habit-~~  
7 ~~ually resided in Syria, and other Syrians who have~~  
8 ~~an immediate relative (as defined in section~~  
9 ~~201(b)(2)(A)(i) of the Immigration and Nationality~~  
10 ~~Act (8 U.S.C. 1151(b)(2)(A)(i))) or a family mem-~~  
11 ~~ber described in section 203(a) of such Act (8~~  
12 ~~U.S.C. 203(a)) who is physically present in the~~  
13 ~~United States;~~

14 ~~(5) Syrian Kurds, stateless persons who habit-~~  
15 ~~ually resided in Syria, and other Syrians who were~~  
16 ~~or are employed by the United States Government in~~  
17 ~~Syria, for an aggregate period of at least 1 year; and~~

18 ~~(6) citizens or nationals of Syria or Iraq, or~~  
19 ~~stateless persons who habitually resided in Syria or~~  
20 ~~Iraq, who provided service to United States counter-~~  
21 ~~ISIS efforts for an aggregate period of at least 1~~  
22 ~~year.~~

23 (b) ELIGIBILITY FOR ADMISSION AS A REFUGEE.—  
24 An alien may not be denied the opportunity to apply for  
25 admission as a refugee under this section solely because

1 such alien qualifies as an immediate relative of a national  
2 of the United States or is eligible for admission to the  
3 United States under any other immigrant classification.

4 (c) MEMBERSHIP IN CERTAIN SYRIAN ORGANIZA-  
5 TIONS.—An applicant for admission to the United States  
6 may not be deemed inadmissible based on membership in,  
7 or support provided to, the Syrian Democratic Forces.

8 (d) EXCLUSION FROM NUMERICAL LIMITATIONS.—  
9 Aliens provided refugee status under this section shall not  
10 be counted against any numerical limitation under section  
11 201, 202, 203, or 207 of the Immigration and Nationality  
12 Act (8 U.S.C. 1151, 1152, 1153, and 1157).

13 (e) IDENTIFICATION OF OTHER PERSECUTED  
14 GROUPS.—The Secretary of State, or the designee of the  
15 Secretary, is authorized to classify other groups of Syr-  
16 ians, including vulnerable populations, as Priority 2 refu-  
17 gees of special humanitarian concern.

18 (f) SATISFACTION OF OTHER REQUIREMENTS.—  
19 Aliens granted status under this section as Priority 2 refu-  
20 gees of special humanitarian concern under the refugee  
21 resettlement priority system shall be deemed to satisfy the  
22 requirements under section 207 of the Immigration and  
23 Nationality Act (8 U.S.C. 1157) for admission to the  
24 United States.



## TITLE III—SANCTIONS

### SEC. 301. DEFINITIONS.

In this title:

(1) **ADMISSION; ADMITTED; ALIEN.**—The terms “admission”, “admitted”, and “alien” have the meanings given those terms in section 101 of the Immigration and Nationality Act (8 U.S.C. 1101).

(2) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term “appropriate congressional committees” means—

(A) the Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate; and

(B) the Committee on Foreign Affairs and the Committee on Financial Services of the House of Representatives.

(3) **FINANCIAL INSTITUTION.**—The term “financial institution” means a financial institution specified in subparagraph (A), (B), (C), (D), (E), (F), (G), (H), (I), (J), (M), or (Y) of section 5312(a)(2) of title 31, United States Code.

(4) **FOREIGN FINANCIAL INSTITUTION.**—The term “foreign financial institution” has the meaning given that term in regulations prescribed by the Secretary of the Treasury.

1           (5) FOREIGN PERSON.—The term “foreign per-  
2           son” means an individual or entity that is not a  
3           United States person.

4           (6) KNOWINGLY.—The term “knowingly” with  
5           respect to conduct, a circumstance, or a result,  
6           means that a person has actual knowledge, or should  
7           have known, of the conduct, the circumstance, or the  
8           result.

9           (7) UNITED STATES PERSON.—The term  
10          “United States person” means—

11                   (A) a United States citizen or an alien law-  
12                   fully admitted for permanent residence to the  
13                   United States; or

14                   (B) an entity organized under the laws of  
15                   the United States or any jurisdiction within the  
16                   United States, including a foreign branch of  
17                   such an entity.

18   **SEC. 302. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
19                   **SENIOR OFFICIALS OF THE GOVERNMENT OF**  
20                   **TURKEY.**

21          (a) IN GENERAL.—On and after the date that is 15  
22          days after the date of the enactment of this Act, each of  
23          the following officials shall be subject to the same sanc-  
24          tions as a person included on the list of specially des-  
25          ignated nationals and blocked persons maintained by the

1 Office of Foreign Assets Control of the Department of the  
2 Treasury:

3 (1) The Minister of National Defense of Tur-  
4 key:

5 (2) The Chief of the General Staff of the Turk-  
6 ish Armed Forces:

7 (3) The Commander of the 2nd Army of the  
8 Turkish Armed Forces:

9 (4) The Minister of Treasury and Finance of  
10 Turkey:

11 (b) SANCTIONS WITH RESPECT TO ADDITIONAL OF-  
12 FICIALS.—

13 (1) LIST.—Not later than 30 days after the  
14 date of the enactment of this Act, and every 60 days  
15 thereafter, the Secretary of State, in consultation  
16 with the Secretary of Defense and the Director of  
17 National Intelligence, shall submit to the appro-  
18 priate congressional committees a list of the fol-  
19 lowing foreign persons:

20 (A) Senior officials of the Ministry of Na-  
21 tional Defense of Turkey involved in the deci-  
22 sion to invade Syria:

23 (B) Senior officials of the Turkish Armed  
24 Forces leading attacks against the Syrian  
25 Democratic Forces:

1           (C) Officials of the Government of Turkey  
2 significantly facilitating Turkey's military oper-  
3 ations in Syria.

4           (D) Officials of the Government of Turkey  
5 and members of the Turkish Armed Forces who  
6 are responsible for, are complicit in, have di-  
7 rectly or indirectly engaged in, or have at-  
8 tempted to engage in, any of the following relat-  
9 ing to Turkey's invasion of Northeast Syria:

10           (i) A violation of the law of armed  
11 conflict.

12           (ii) A gross violation of internationally  
13 recognized human rights.

14           (2) IMPOSITION OF SANCTIONS.—On and after  
15 the date that is 15 days after the submission of the  
16 most recent list required by paragraph (1), each for-  
17 eign person identified on the list shall be subject to  
18 the same sanctions as a person included on the list  
19 of specially designated nationals and blocked persons  
20 maintained by the Office of Foreign Assets Control  
21 of the Department of the Treasury.

1 **SEC. 303. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
2 **FOREIGN PERSONS PROVIDING ARMS TO**  
3 **TURKISH FORCES IN SYRIA.**

4 (a) **REPORT REQUIRED.**—Not later than 30 days  
5 after the date of the enactment of this Act, and every 60  
6 days thereafter and as new information becomes available,  
7 the Secretary of State, in consultation with the Secretary  
8 of Defense and the Director of National Intelligence, shall  
9 submit to the President and the appropriate congressional  
10 committees a list of any foreign persons determined to  
11 have knowingly provided, on or after such date of enact-  
12 ment, defense articles, services, or technology to Turkey  
13 if such articles, services, or technology could be used in  
14 operations by the Turkish Armed Forces in Syria.

15 (b) **IMPOSITION OF SANCTIONS.**—The President shall  
16 impose the sanctions described in section 307 with respect  
17 to each foreign person identified on the list required by  
18 subsection (a).

19 (c) **EXCEPTION.**—The sanctions imposed pursuant to  
20 this section shall not apply to transfers defense articles,  
21 services, or technology for ultimate end use by the United  
22 States Armed Forces or in military operations approved  
23 by NATO.

24 (d) **WAIVER.**—

25 (1) **IN GENERAL.**—The President may waive,  
26 on a case-by-case basis and for a period of not more

1 than 90 days, the imposition of sanctions under this  
2 section with respect to a foreign person if the Presi-  
3 dent—

4 (A) determines the waiver is important to  
5 the national security interests of the United  
6 States; and

7 (B) not later than 30 days after making  
8 such a determination, submits to the appro-  
9 priate congressional committees a report on the  
10 determination.

11 (2) RENEWAL OF WAIVERS.—The President  
12 may, on a case-by-case basis, renew a waiver under  
13 paragraph (1) for an additional period of not more  
14 than 90 days if, not later than 15 days before the  
15 waiver expires, the President—

16 (A) determines the renewal of the waiver is  
17 important to the national security interests of  
18 the United; and

19 (B) submits to the appropriate congres-  
20 sional committees a report on the determina-  
21 tion.

1 **SEC. 304. IMPOSITION OF SANCTIONS WITH RESPECT TO FI-**  
2 **NANCIAL INSTITUTIONS THAT FACILITATE**  
3 **TRANSACTIONS FOR TURKISH ARMED**  
4 **FORCES.**

5 (a) **HALK BANKASI OR HALKBANK.**—Not later than  
6 15 days after the date of enactment of this Act, the fol-  
7 lowing entities shall be subject to the same sanctions as  
8 a person included on the list of specially designated na-  
9 tionals and blocked persons maintained by the Office of  
10 Foreign Assets Control of the Department of the Treas-  
11 ury:

- 12 (1) Halk Bankasi;
- 13 (2) Halkbank; or
- 14 (3) any successor entity to an entity specified in  
15 paragraph (1) or (2).

16 (b) **ADDITIONAL FINANCIAL INSTITUTIONS.**—If the  
17 Secretary of State, in consultation with the Secretary of  
18 Defense, the Secretary of Treasury, and the Director of  
19 National Intelligence, determines that any foreign finan-  
20 cial institution (other than a financial institution specified  
21 in subsection (a)); has knowingly facilitated transactions  
22 for the Turkish Armed Forces or the defense industry in  
23 Turkey relating to the military operations of Turkey in  
24 Syria, the President shall, not later than 60 days after  
25 that determination, impose the sanctions described in sec-  
26 tion 307 with respect to that financial institution.

1 **SEC. 305. IMPOSITION OF CAATSA SECTION 231 SANCTIONS**  
2 **AGAINST TURKEY.**

3 (a) TREATMENT OF PURCHASE OF S-400 AIR AND  
4 MISSILE DEFENSE SYSTEM AS SANCTIONABLE TRANS-  
5 ACTION.—For the purposes of section 231 of the Coun-  
6 tering America’s Adversaries Through Sanctions Act (22  
7 U.S.C. 9525), Turkey’s acquisition of the S-400 air and  
8 missile defense system from the Russian Federation begin-  
9 ning July 12, 2019, shall be considered to be a significant  
10 transaction described in that section.

11 (b) IMPOSITION OF SANCTIONS.—Not later than 30  
12 days after the date of the enactment of this Act, the Presi-  
13 dent shall impose 5 or more of the sanctions described  
14 in section 235 of the Countering America’s Adversaries  
15 Through Sanctions Act (22 U.S.C. 9529) with respect to  
16 the Government of Turkey.

17 **SEC. 306. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
18 **SUPPORT BY THE RUSSIAN FEDERATION FOR**  
19 **THE ASSAD REGIME.**

20 (a) LIST REQUIRED.—Not later than 30 days after  
21 the date of the enactment of this Act, and every 60 days  
22 thereafter, the Secretary of State, in consultation with the  
23 Secretary of Defense and the Director of National Intel-  
24 ligence, shall submit to appropriate congressional commit-  
25 tees a list of each Russian person that, on or after such  
26 date of enactment, knowingly exports, transfers, or other-



1 wise provides to Syria significant financial, material, or  
2 technological support that contributes materially to the  
3 ability of the Government of Syria to acquire defense arti-  
4 cles, defense services, and related information.

5 (b) SANCTIONS.—A Russian person identified on the  
6 list required by subsection (a) shall be subject to the same  
7 sanctions as a person included on the list of specially des-  
8 ignated nationals and blocked persons maintained by the  
9 Office of Foreign Assets Control of the Department of the  
10 Treasury.

11 (c) WAIVER.—

12 (1) IN GENERAL.—The President may, on a  
13 case-by-case basis and for renewable periods of not  
14 to exceed 60 days, waive the application of this sec-  
15 tion with respect to a Russian person if the Presi-  
16 dent determines and certifies to the appropriate con-  
17 gressional committees that such a waiver is in the  
18 vital national security interests of the United States.

19 (2) CERTIFICATION.—The certification ref-  
20 erenced in paragraph (1) shall include a detailed ex-  
21 planation of the specific factors upon which the de-  
22 termination was made that a waiver is in the vital  
23 national security interests of the United States.

24 (3) BRIEFING.—Not later than 10 days after  
25 the issuance of a waiver under paragraph (1), and

1 every 90 days thereafter while the waiver remains in  
2 effect, the President shall brief the appropriate con-  
3 gressional committees on the justification for the  
4 waiver.

5 (d) **RUSSIAN PERSON DEFINED.**—In this section, the  
6 term “Russian person” has the meaning given that term  
7 in section 256(e) of the Countering America’s Adversaries  
8 Through Sanctions Act (22 U.S.C. 9545(e)).

9 **SEC. 307. SANCTIONS DESCRIBED.**

10 The sanctions described in this section are the fol-  
11 lowing:

12 (1) **ASSET BLOCKING.**—The President shall ex-  
13 ercise all of the powers granted by the International  
14 Emergency Economic Powers Act (50 U.S.C. 1701  
15 et seq.) (except that the requirements of section 202  
16 of such Act (50 U.S.C. 1701) shall not apply) to the  
17 extent necessary to block and prohibit all trans-  
18 actions in all property and interests in property of  
19 a foreign person if such property and interests in  
20 property are in the United States, come within the  
21 United States, or are or come within the possession  
22 or control of a United States person.

23 (2) **ALIENS INADMISSIBLE FOR VISAS, ADMIS-**  
24 **SION, OR PAROLE.**—

1           (A) ~~VISAS, ADMISSION, OR PAROLE.~~—An  
2 alien is—

3           (i) inadmissible to the United States;

4           (ii) ineligible to receive a visa or other  
5 documentation to enter the United States;

6           and

7           (iii) otherwise ineligible to be admitted  
8 or paroled into the United States or to re-  
9 ceive any other benefit under the Immigra-  
10 tion and Nationality Act (8 U.S.C. 1101 et  
11 seq.).

12       (B) ~~CURRENT VISAS REVOKED.~~—

13           (i) ~~IN GENERAL.~~—An alien described  
14 in subparagraph (A) is subject to revoca-  
15 tion of any visa or other entry documenta-  
16 tion regardless of when the visa or other  
17 entry documentation is or was issued.

18           (ii) ~~IMMEDIATE EFFECT.~~—A revoca-  
19 tion under clause (i) shall—

20                   (I) take effect immediately; and

21                   (II) automatically cancel any  
22 other valid visa or entry documenta-  
23 tion that is in the alien's possession.

24       (C) ~~EXCEPTION TO COMPLY WITH UNITED~~  
25 ~~NATIONS HEADQUARTERS AGREEMENT.~~—Sanc-

1           tions under this paragraph shall not apply to  
2           the admission of an alien if such admission is  
3           necessary to permit the United States to com-  
4           ply with the Agreement regarding the Head-  
5           quarters of the United Nations, signed at Lake  
6           Success June 26, 1947, and entered into force  
7           November 21, 1947, between the United Na-  
8           tions and the United States, or other applicable  
9           international obligations of the United States.

10 **SEC. 308. IMPLEMENTATION; REGULATIONS; PENALTIES.**

11           (a) **IMPLEMENTATION.**—The President may exercise  
12 all authorities provided to the President under sections  
13 203 and 205 of the International Emergency Economic  
14 Powers Act (50 U.S.C. 1702 and 1704) to carry out this  
15 title.

16           (b) **REGULATIONS.**—The President shall issue such  
17 regulations, licenses, and orders as are necessary to carry  
18 out this title.

19           (c) **PENALTIES.**—A person that violates, attempts to  
20 violate, conspires to violate, or causes a violation of this  
21 title or any regulation, license, or order issued to carry  
22 out this title shall be subject to the penalties set forth in  
23 subsections (b) and (c) of section 206 of the International  
24 Emergency Economic Powers Act (50 U.S.C. 1705) to the

1 same extent as a person that commits an unlawful act de-  
 2 scribed in subsection (a) of that section.

## 3 **TITLE IV—TERMINATION** 4 **PROVISIONS**

### 5 **SEC. 401. APPROPRIATE CONGRESSIONAL COMMITTEES** 6 **DEFINED.**

7 In this title, the term “appropriate congressional  
 8 committees” means—

9 (1) the Committee on Foreign Relations and  
 10 the Committee on Banking, Housing, and Urban Af-  
 11 fairs of the Senate; and

12 (2) the Committee on Foreign Affairs and the  
 13 Committee on Financial Services of the House of  
 14 Representatives.

### 15 **SEC. 402. TERMINATION OF CERTAIN REQUIREMENTS.**

16 (a) **IN GENERAL.**—The restriction under section 108,  
 17 the requirement under section 109, and the sanctions im-  
 18 posed under sections 302 and 303, shall terminate if the  
 19 President determines and submits to the appropriate con-  
 20 gressional committees a finding that—

21 (1) Turkey has halted attacks against the Syr-  
 22 ian Democratic Forces, Kurdish and Arab civilians,  
 23 and other religious and ethnic minority communities  
 24 in Northeast Syria;

1           (2) Turkish forces not involved in coordinated  
2           operations with NATO allies or the Global Coalition  
3           to Defeat ISIS have withdrawn from Northeast  
4           Syria; and

5           (3) Turkey is not hindering counterterrorism  
6           operations against ISIS.

7           (b) FINANCIAL SANCTIONS.—Financial sanctions im-  
8           posed under section 304 shall terminate if the President  
9           determines and submits to the appropriate congressional  
10          committees the finding described in subsection (a)(1).

11       **SEC. 403. HUMANITARIAN WAIVER.**

12          The President may waive the application of section  
13       302, 303, or 304 for the purpose of providing humani-  
14       tarian assistance if the President certifies to the appro-  
15       priate congressional committees that such a waiver is im-  
16       portant to address a humanitarian need and consistent  
17       with the national security interests of the United States  
18       and, not later than 15 days before issuing such a waiver,  
19       the President submits to such committees a justification  
20       relating to such determination.

21       **SEC. 404. SUNSET.**

22          This Act shall terminate on the date that is 3 years  
23       after the date on which sanctions imposed pursuant to this  
24       Act have terminated.

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) *SHORT TITLE.*—*This Act may be cited as the “Pro-*  
 3 *moting American National Security and Preventing the Re-*  
 4 *surgence of ISIS Act of 2019”.*

5 (b) *TABLE OF CONTENTS.*—*The table of contents for*  
 6 *this Act is as follows:*

*Sec. 1. Short title; table of contents.*

*TITLE I—PROMOTING STABILITY IN SYRIA*

*Sec. 101. Appropriate congressional committees defined.*

*Sec. 102. Findings.*

*Sec. 103. Sense of Congress.*

*Sec. 104. Strategy to prevent the resurgence of the Islamic State of Iraq and  
 Syria (ISIS) and its affiliates.*

*Sec. 105. Briefings on Turkish incursion into northeast Syria.*

*Sec. 106. Humanitarian assistance to the people of Syria.*

*Sec. 107. Report on accountability for violations of international law, including  
 war crimes, and other harm to civilians in Syria during the  
 Turkish incursion.*

*Sec. 108. Statement of policy on denouncing targeting of Kurdish community at  
 the United Nations.*

*Sec. 109. Participation of Turkey in NATO.*

*Sec. 110. Report on net worth of President Recep Tayyip Erdoğan.*

*Sec. 111. Sense of Congress on Geneva Convention prohibition against pillage.*

*TITLE II—ASSISTING VULNERABLE KURDISH PARTNERS*

*Sec. 201. Findings.*

*Sec. 202. United States refugee program priorities.*

*Sec. 203. Special immigrant status for certain Syrian Kurds and other Syrians  
 who worked for the United States Government in Syria.*

*Sec. 204. Processing mechanisms.*

*TITLE III—SANCTIONS AND OTHER RESTRICTIVE MEASURES*

*Sec. 301. Definitions.*

*Subtitle A—Measures to Deter Turkish Malign Activities in Syria*

*Sec. 311. Effective date; termination.*

*Sec. 312. Restriction on arms sales to Turkey.*

*Sec. 313. Opposition to loans from international financial institutions that ben-  
 efit the Government of Turkey.*

*Sec. 314. Imposition of sanctions with respect to officials of the Government of  
 Turkey relating to operations in Syria.*

*Sec. 315. Imposition of sanctions with respect to foreign persons providing arms  
 to Turkish forces in Syria.*

*Sec. 316. Imposition of sanctions with respect to foreign financial institutions  
 that facilitate transactions for Turkish Armed Forces.*

*Subtitle B—Other Sanctions and Restrictive Measures*

- Sec. 321. Imposition of sanctions with respect to officials of the Government of Turkey involved in human rights abuses.*
- Sec. 322. Imposition of CAATSA section 231 sanctions against Turkey.*
- Sec. 323. Prohibition on transfer of F-35 aircraft to Turkey.*
- Sec. 324. Limitations on future transfer of F-35 aircraft to Turkey.*
- Sec. 325. Prohibition on export or transfer to Turkey of F-16 aircraft and related training, spare parts, and other support.*
- Sec. 326. Imposition of sanctions with respect to support by the Russian Federation for the Assad regime.*
- Sec. 327. Sense of Congress on civilian nuclear cooperation agreements with Turkey.*

*Subtitle C—General Provisions*

- Sec. 331. Exceptions; waivers.*
- Sec. 332. Implementation; regulations; penalties.*
- Sec. 333. Studies on effectiveness of sanctions in achieving foreign policy objectives.*

*TITLE IV—MISCELLANEOUS*

- Sec. 401. Agreement for NATO members not to acquire defense technology incompatible with the security of NATO systems.*
- Sec. 402. No authorization for the use of military force.*

*TITLE V—TERMINATION*

- Sec. 501. Termination.*

1 ***TITLE I—PROMOTING STABILITY***  
 2 ***IN SYRIA***

3 ***SEC. 101. APPROPRIATE CONGRESSIONAL COMMITTEES DE-***  
 4 ***FINED.***

5 *In this title, the term “appropriate congressional com-*  
 6 *mittees” means—*

7 *(1) the Committee on Foreign Relations, the*  
 8 *Committee on Armed Services, and the Committee on*  
 9 *Appropriations of the Senate; and*

10 *(2) the Committee on Foreign Affairs, the Com-*  
 11 *mittee on Armed Services, and the Committee on Ap-*  
 12 *propriations of the House of Representatives.*



1 **SEC. 102. FINDINGS.**

2 *Congress makes the following findings:*

3 *(1) On July 12, 2019, the Government of Turkey*  
4 *took delivery of the S-400 air defense system, which*  
5 *it purchased from the defense sector of the Govern-*  
6 *ment of the Russian Federation for a reported cost of*  
7 *\$2,500,000,000.*

8 *(2) The Syrian Democratic Forces (SDF) have*  
9 *fought on the frontlines against the Islamic State of*  
10 *Iraq and Syria (ISIS), in close partnership with the*  
11 *United States and United States allies.*

12 *(3) While territorial gains have been made, the*  
13 *Department of Defense, as of November 27, 2019, esti-*  
14 *mated that ISIS retains roughly 11,000 “fighters” in*  
15 *Iraq and Syria.*

16 *(4) Since 2015, the United States Government*  
17 *has deployed members of the United States Armed*  
18 *Forces to Syria for the purpose of the counter-ISIS*  
19 *campaign, in an advise, assist, and accompany role,*  
20 *working closely with the SDF.*

21 *(5) The congressionally-mandated Syria Study*  
22 *Group in September 2019 found, “Although the*  
23 *United States military mission in Syria is often*  
24 *lumped together with the Iraq and Afghanistan mis-*  
25 *sions in the ‘forever war’ category, the Syria case of-*  
26 *fers a different, and far less costly, model. A small*

1 *United States military footprint, supported by United*  
2 *States air power and other high-end capabilities, re-*  
3 *inforced by a global coalition of like-minded allies*  
4 *and partners, rallied a local partner force many*  
5 *times its size to liberate territory from a terrorist*  
6 *group.”*

7 *(6) According to the Department of Defense, as*  
8 *of August 2019, the SDF continued to hold about*  
9 *10,000 ISIS fighters in detention centers in northeast*  
10 *Syria this quarter. Of these, approximately 2,000 are*  
11 *foreigners from more than 50 countries. The remain-*  
12 *ing 8,000 are Iraqi and Syrian.*

13 *(7) In August 2019, the United States Govern-*  
14 *ment and the Government of Turkey began imple-*  
15 *menting a security mechanism to address legitimate*  
16 *Turkish security concerns along the Turkish Syrian*  
17 *border in which United States and Turkey established*  
18 *a Combined Joint Operations Center and the SDF*  
19 *withdrew forces from certain areas.*

20 *(8) On October 9, 2019, Turkish military units*  
21 *began operations in Syrian territory.*

22 *(9) The Government of Turkey’s October 9, 2019,*  
23 *military offensive created new waves of displaced peo-*  
24 *ple, hindered humanitarian operations, and resulted*

1        *in the escape of ISIS detainees from SDF-run prison*  
2        *camp.*

3            (10) *On October 13, 2019, the SDF announced*  
4        *a deal with President of Syria Bashar al-Assad's re-*  
5        *gime that would allow government forces to enter the*  
6        *Kurdish-controlled areas of northeast Syria for the*  
7        *first time in years.*

8            (11) *On October 14, 2019, the European Union*  
9        *unanimously announced that it would suspend weap-*  
10       *ons exports to Turkey in condemnation of their mili-*  
11       *tary action in northeast Syria.*

12           (12) *On October 17, 2019, the United States*  
13       *Government negotiated a temporary pause in fighting*  
14       *between the Government of Turkey and Syrian Kurd-*  
15       *ish fighters.*

16           (13) *On October 22, 2019, the Government of the*  
17       *Russian Federation and the Government of Turkey*  
18       *signed a 10-point memorandum of understanding,*  
19       *mandating the withdrawal of Syrian Kurdish fighters*  
20       *from areas targeted in Operation Peace Spring.*

21           (14) *In November 2019, the Turkish Armed*  
22       *Forces began testing the S-400 air defense system that*  
23       *the Turkish Armed Forces purchased from the Rus-*  
24       *sian Federation.*

1           (15) *On November 25, 2019, the Department of*  
2           *Defense announced that it had resumed operations*  
3           *against ISIS in Syria.*

4           (16) *As of December 2019, public reports indi-*  
5           *cated skirmishes continue between Syrian Kurdish*  
6           *fighters and Turkish forces and the Turkish Sup-*  
7           *ported Opposition.*

8   **SEC. 103. SENSE OF CONGRESS.**

9           *It is the sense of Congress that—*

10           (1) *the United States and Turkey have been trea-*  
11           *ty allies since 1952, when Turkey became a member*  
12           *of the North Atlantic Treaty Organization (NATO);*

13           (2) *being a NATO member means that Turkey is*  
14           *treaty bound to safeguard the principles of democ-*  
15           *racy, individual liberty, and the rule of law, and im-*  
16           *portantly, should be united with other NATO allies in*  
17           *efforts for collective defense and the preservation of*  
18           *peace and security;*

19           (3) *since the Korean War, Turkish troops have*  
20           *fought alongside the United States Armed Forces and*  
21           *have been key to the Resolute Support mission in Af-*  
22           *ghanistan;*

23           (4) *the Government of Turkey's military inva-*  
24           *sion of northeast Syria is an unacceptable and unnec-*

1        *essary escalation of tensions with the potential to*  
2        *cause a severe humanitarian crisis;*

3            *(5) the Government of Turkey's military offen-*  
4        *sive threatens to undo the collective gains made in the*  
5        *fight against the Islamic State of Iraq and Syria*  
6        *(ISIS) by the United States and the 81 countries and*  
7        *organizations of the Global Coalition to Defeat ISIS,*  
8        *including NATO and the European Union (EU);*

9            *(6) the Government of Turkey should imme-*  
10       *diately cease any further attacks against the Syrian*  
11       *Democratic Forces (SDF), Kurdish or Arab civilians,*  
12       *or other religious or ethnic minorities in northeast*  
13       *Syria, and recall its forces back to Turkey;*

14           *(7) targeted sanctions and other restrictive meas-*  
15       *ures against Turkey are appropriate to incentivize*  
16       *the Government of Turkey to refrain from desta-*  
17       *bilizing activity in northeast Syria and to reevaluate*  
18       *its decision to purchase the S-400 air defense system*  
19       *from the Russian Federation;*

20           *(8) the Government of Turkey's military inva-*  
21       *sion into northeast Syria is the latest example of the*  
22       *weakening and problematic United States-Turkey bi-*  
23       *lateral relationship and undermines the security of*  
24       *the United States and its NATO allies, including that*  
25       *of Turkey;*

1           (9) *the SDF have been critical partners to*  
2 *United States-led counter-ISIS and broader counter-*  
3 *terrorism efforts in Syria, and the United States*  
4 *should continue this partnership with the SDF;*

5           (10) *the United States Government should utilize*  
6 *diplomatic and military tools to ensure the enduring*  
7 *defeat of ISIS;*

8           (11) *the United States should stand by critical*  
9 *allies and partners;*

10          (12) *the Government of Turkey's decision to pur-*  
11 *chase the S-400 air defense system from the Govern-*  
12 *ment of the Russian Federation, despite clear warn-*  
13 *ings from the United States about that system's fun-*  
14 *damental incompatibility with the United States and*  
15 *NATO systems currently operating in Turkey, threat-*  
16 *ens to undermine Turkey's relationship with the*  
17 *United States and NATO;*

18          (13) *Russian and Iranian political and military*  
19 *influence in Syria present a threat to United States*  
20 *national security interests;*

21          (14) *the United States Government, in concert*  
22 *with the international community, should hold ac-*  
23 *countable members of the Syrian regime and the Gov-*  
24 *ernments of the Russian Federation and Iran for*  
25 *atrocities against the Syrian people;*

1           (15) *the Government of Turkey should take steps*  
2 *to significantly improve the dire climate for journal-*  
3 *ists and those supporting the journalism profession,*  
4 *including—*

5           (A) *ending the targeting and imprisoning of*  
6 *journalists and allowing for the press and inde-*  
7 *pendent media to operate freely without fear of*  
8 *retribution from their government; and*

9           (B) *releasing all journalists and media*  
10 *workers imprisoned for fulfilling their profes-*  
11 *sional responsibilities;*

12          (16) *press freedom is a fundamental human*  
13 *right and should be upheld and protected in Turkey*  
14 *and around the world;*

15          (17) *the Government of Turkey should release all*  
16 *individuals detained on politically motivated charges,*  
17 *including staff locally employed by the United States*  
18 *diplomatic missions;*

19          (18) *the Government of Turkey should halt its*  
20 *indiscriminate detention and prosecution of lawyers,*  
21 *judges, prosecutors, and court officials, and its tar-*  
22 *geting of lawyers' associations;*

23          (19) *the Government of Turkey should ensure*  
24 *that lawyers can visit detainees in police custody,*  
25 *and remind police and prosecutors of the protected*

1       *role of lawyers under the International Covenant on*  
2       *Civil and Political Rights, done at New York Decem-*  
3       *ber 19, 1966; and*

4               (20) *the Government of Turkey should end the*  
5       *practice of prosecuting lawyers based on whom they*  
6       *have represented as clients.*

7       **SEC. 104. STRATEGY TO PREVENT THE RESURGENCE OF**  
8                       **THE ISLAMIC STATE OF IRAQ AND SYRIA**  
9                       **(ISIS) AND ITS AFFILIATES.**

10       (a) *STRATEGY REQUIRED.*—*Not later than 60 days*  
11       *after the date of the enactment of this Act, the Secretary*  
12       *of State, in consultation with the Secretary of Defense, the*  
13       *Administrator of the United States Agency for Inter-*  
14       *national Development, and the heads of other appropriate*  
15       *Federal agencies, shall jointly develop and submit to the*  
16       *appropriate congressional committees a strategy to prevent*  
17       *the resurgence of ISIS and its affiliates in Iraq and Syria.*

18       (b) *ELEMENTS OF THE STRATEGY.*—*The strategy re-*  
19       *quired under subsection (a) shall include the following ele-*  
20       *ments:*

21               (1) *A summary of the United States national se-*  
22       *curity interests in Iraq and Syria and the impact a*  
23       *resurgence of ISIS would have on those interests.*

24               (2) *A comprehensive assessment of current train-*  
25       *ing and support programs by agency or department,*



1 *specifically focused on countering ISIS and other ter-*  
2 *rorist organizations, including non-lethal assistance,*  
3 *training, and organizational capacity for the SDF,*  
4 *the Iraqi Security Forces, the Kurdish Peshmerga,*  
5 *and others to counter gains by ISIS and its affiliates.*

6 (3) *A detailed description of United States Gov-*  
7 *ernment efforts to support, develop, and expand local*  
8 *governance structures in areas in Syria previously*  
9 *liberated from ISIS control.*

10 (4) *An estimate of the number of current, active*  
11 *ISIS members in Iraq and Syria, including an as-*  
12 *essment of those being held in detainee camps or*  
13 *prisons.*

14 (5) *A comprehensive plan to address ISIS de-*  
15 *tainees currently being held in Syria and Iraq, in-*  
16 *cluding—*

17 (A) *the designation of an existing official*  
18 *within the executive branch or the Department of*  
19 *State to serve as a senior-level coordinator to co-*  
20 *ordinate, in conjunction with the lead and other*  
21 *relevant agencies, all matters for the United*  
22 *States Government relating to the long-term dis-*  
23 *position of ISIS fighter detainees, including all*  
24 *matters in connection with—*

1           (i) repatriation, transfer, prosecution,  
2           and intelligence-gathering;

3           (ii) coordinating a whole-of-govern-  
4           ment approach with other countries and  
5           international organizations, including  
6           INTERPOL, to ensure secure chains of cus-  
7           tody and locations of ISIS foreign terrorist  
8           fighter detainees;

9           (iii) coordinating technical and evi-  
10          dentiary assistance to foreign countries to  
11          aid in the successful prosecution of ISIS  
12          foreign terrorist fighter detainees;

13          (iv) all multilateral and international  
14          engagements led by the Department of State  
15          and other agencies that are related to the  
16          current and future handling, detention, and  
17          prosecution of ISIS foreign terrorist fighter  
18          detainees; and

19          (v) communicating developments re-  
20          lated to an ISIS detainee suspected of com-  
21          mitting a criminal act against a United  
22          States citizen to the family of that citizen;

23          (B) engagement with international partners  
24          on legal, tenable mechanisms for repatriating  
25          foreign fighters; and

1           (C) a plan for how funds in Acts making  
2           appropriations will support disarmament, demo-  
3           bilization, disengagement, deradicalization, and  
4           reintegration of current and former members and  
5           affiliates of ISIS and their family members.

6           (6) A description, which may be in classified  
7           form, of ISIS senior leadership and infrastructure  
8           and efforts to target leadership figures.

9           (7) A comprehensive description of the activities  
10          of the United States Government, utilizing social  
11          media and other communication technologies, to  
12          counter ISIS's propaganda and influence and its  
13          ability to use such technologies to recruit fighters do-  
14          mestically and internationally, including through  
15          private technology companies, and a description of  
16          how such activities are being coordinated across the  
17          United States Government.

18          (8) A description of the steps taken by the  
19          United States Government, including through the use  
20          of economic sanctions to deny financial resources to  
21          ISIS and its affiliates, in conjunction with inter-  
22          national partners and financial institutions.

23          (9) A description of United States Government  
24          efforts to support credible war crimes prosecutions  
25          against ISIS fighters.

1           (10) *A plan to ensure the delivery of humani-*  
2           *tarian assistance.*

3 **SEC. 105. BRIEFINGS ON TURKISH INCURSION INTO NORTH-**  
4           **EAST SYRIA.**

5           (a) *SENSE OF CONGRESS.—It is the sense of Congress*  
6           *that—*

7                   (1) *the Russian Federation and Iran continue to*  
8                   *exploit a security vacuum in Syria and continue to*  
9                   *pose a threat to vital United States national security*  
10                  *interests; and*

11                   (2) *continued Turkish military activity in*  
12                   *northeast Syria negatively impacts the national secu-*  
13                   *rity interests of the United States.*

14           (b) *BRIEFINGS REQUIRED.—*

15                   (1) *IN GENERAL.—Not later than 15 days after*  
16                   *the date of the enactment of this Act, and every 15*  
17                   *days thereafter, the Secretary of State, in coordina-*  
18                   *tion with the Secretary of Defense and the Adminis-*  
19                   *trator of the United States Agency for International*  
20                   *Development, and in consultation with the heads of*  
21                   *other appropriate Federal agencies, shall jointly brief*  
22                   *the appropriate congressional committees on the Octo-*  
23                   *ber 2019 Turkish incursion into Syria, including the*  
24                   *impact of the withdrawal of United States troops*  
25                   *from northeast Syria.*

1           (2) *ELEMENTS OF THE BRIEFING.*—*The briefing*  
2           *required under paragraph (1) shall include the fol-*  
3           *lowing elements:*

4                   (A) *A description of the impact of the in-*  
5                   *ursion on the ability of ISIS to reconstitute a*  
6                   *physical caliphate.*

7                   (B) *A description of the impact of the in-*  
8                   *ursion on the Russian Federation’s military*  
9                   *and political influence in Syria.*

10                  (C) *A description of the impact of the in-*  
11                  *ursion on Iran’s ability to increase its military*  
12                  *and political influence in Syria.*

13                  (D) *A comprehensive assessment of the*  
14                  *United States Government’s activities to counter*  
15                  *Iranian and Russian influence in Syria.*

16                  (E) *An outline of any planned joint actions*  
17                  *by the Department of State and the Department*  
18                  *of Defense, in consultation with the heads of*  
19                  *other appropriate Federal agencies, regarding*  
20                  *any and all stabilization funds or activities for*  
21                  *Syria and an explanation of how such funds and*  
22                  *activities can contribute to stabilization in the*  
23                  *current environment.*

24                  (F) *The creation and use by the Govern-*  
25                  *ment of Turkey of “safe zones” to justify the in-*

1           *voluntary or uninformed return of Syrian refu-*  
2           *gees from Turkey to Syrian territory or to jus-*  
3           *tify the forced displacement of Syrians inside*  
4           *Syria or to prevent Syrians from seeking inter-*  
5           *national protections.*

6           (G) *The role of the Government of Turkey*  
7           *and Turkish-backed forces in facilitating human-*  
8           *itarian actors, including the cross-border work of*  
9           *international nongovernmental organizations*  
10          *(INGOs), and in ensuring efficient, open supply*  
11          *lines for humanitarian assistance and personnel*  
12          *through border crossing points on the Turkey-*  
13          *Syria and Iraq-Syria borders and facilitating*  
14          *safe passage of humanitarian assistance inside*  
15          *Syria based on need.*

16          (H) *The impact of actions of the Govern-*  
17          *ment of Turkey and the Turkish Supported Op-*  
18          *position on the operation of camps in Syria for*  
19          *displaced people, in particular women and chil-*  
20          *dren, and the impact of such actions on whether*  
21          *residents of such camps are treated as civilian*  
22          *victims of conflict in accordance with inter-*  
23          *national law and standards.*

24          (I) *The actions of the Government of Turkey*  
25          *and Turkish-backed forces in taking effective*

1           *measures to protect civilians and civilian infra-*  
2           *structure, including health facilities, water-*  
3           *pumping stations, and restricting use of explo-*  
4           *sive weapons in populated areas.*

5   **SEC. 106. HUMANITARIAN ASSISTANCE TO THE PEOPLE OF**  
6                           **SYRIA.**

7           *(a) SENSE OF CONGRESS.—It is the sense of Congress*  
8           *that all parties to the conflict in Syria should uphold inter-*  
9           *national humanitarian principles by facilitating and ex-*  
10          *panding humanitarian access across Syria and supporting*  
11          *the rapid, safe, and unhindered delivery of humanitarian*  
12          *assistance to those in greatest need.*

13          *(b) AUTHORIZATION.—The President is authorized to*  
14          *provide assistance authorized to be appropriated or other-*  
15          *wise made available to carry out the purposes of the Foreign*  
16          *Assistance Act of 1961 (22 U.S.C. 2151 et seq.), section 202*  
17          *of the Food for Peace Act (7 U.S.C. 1722), and subsections*  
18          *(a) through (c) of section 2 of the Migration and Refugee*  
19          *Assistance Act of 1962 (22 U.S.C. 2601) to meet the urgent*  
20          *humanitarian needs of Syrian refugees and displaced per-*  
21          *sons, as well as communities hosting significant numbers*  
22          *of Syrian refugees and displaced persons, in accordance*  
23          *with established international humanitarian principles.*

1 **SEC. 107. REPORT ON ACCOUNTABILITY FOR VIOLATIONS**  
2 **OF INTERNATIONAL LAW, INCLUDING WAR**  
3 **CRIMES, AND OTHER HARM TO CIVILIANS IN**  
4 **SYRIA DURING THE TURKISH INCURSION.**

5 (a) *SENSE OF CONGRESS.—It is the sense of Congress*  
6 *that—*

7 (1) *Turkish and pro-Turkish forces should end*  
8 *all practices involving arbitrary arrests, enforced dis-*  
9 *appearances, torture, arbitrary executions, and other*  
10 *unlawful treatment; and*

11 (2) *all parties in the Turkish incursion should*  
12 *reveal the fate or the location of all persons who have*  
13 *been subjected to enforced disappearance.*

14 (b) *REPORT.—*

15 (1) *IN GENERAL.—Not later than 90 days after*  
16 *the date of the enactment of this Act, the Secretary of*  
17 *State shall review evidence of these crimes committed*  
18 *by groups equipped and supported by Turkey, as au-*  
19 *thorized by the Syrian war crimes provision in sec-*  
20 *tion 1232 of the John S. McCain National Defense*  
21 *Authorization Act for Fiscal Year 2019, and submit*  
22 *to the appropriate congressional committees a report*  
23 *that describes the causes and consequences of civilian*  
24 *harm occurring during the Turkish incursion into*  
25 *northeast Syria, including violations of the law of*



1 *armed conflict, and gross violations of human rights*  
2 *as a result of the actions of all parties to the conflict.*

3 (2) *ELEMENTS.—The report required under*  
4 *paragraph (1) shall include the following elements:*

5 (A) *A description of civilian harm occur-*  
6 *ring in the context of the Turkish incursion, in-*  
7 *cluding—*

8 (i) *mass casualty incidents; and*

9 (ii) *damage to, and destruction of, ci-*  
10 *vilian infrastructure and services, includ-*  
11 *ing—*

12 (I) *hospitals and other medical fa-*  
13 *cilities;*

14 (II) *electrical grids;*

15 (III) *water systems; and*

16 (IV) *other critical infrastructure.*

17 (B) *A description of violations of the law of*  
18 *armed conflict committed during the Turkish in-*  
19 *cursion into northeast Syria by Turkish or pro-*  
20 *Turkish forces, including—*

21 (i) *alleged war crimes, including the*  
22 *alleged use of chemical weapons against ci-*  
23 *vilian targets;*

24 (ii) *specific instances of failure by the*  
25 *parties to the conflict to exercise distinction,*

1           *proportionality, and precaution in the use*  
2           *of force in accordance with the law of*  
3           *armed conflict;*

4                   *(iii) arbitrary denials of humanitarian*  
5           *access and the resulting impact on the alle-*  
6           *vation of human suffering;*

7                   *(iv) extra-judicial executions and de-*  
8           *tention-related abuses; and*

9                   *(v) other acts that may constitute vio-*  
10          *lations of the law of armed conflict.*

11           *(C) Recommendations for establishing ac-*  
12          *countability mechanisms for civilian harm, war*  
13          *crimes, other violations of the law of armed con-*  
14          *flict, and gross violations of human rights per-*  
15          *petrated by Turkish and pro-Turkish forces in*  
16          *northeast Syria, including the potential for pros-*  
17          *ecuting individuals perpetrating, organizing, di-*  
18          *recting, or ordering such violations.*

19   **SEC. 108. STATEMENT OF POLICY ON DENOUNCING TAR-**  
20                   **GETING OF KURDISH COMMUNITY AT THE**  
21                   **UNITED NATIONS.**

22           *It is the policy of the United States to use the voice*  
23          *and vote of the United States at the United Nations—*

24                   *(1) to denounce the targeting of the Kurdish*  
25          *community in northeast Syria; and*

1           (2) *to oppose activities of the Government of*  
2           *Turkey targeting the Kurdish community in Syria.*

3 **SEC. 109. PARTICIPATION OF TURKEY IN NATO.**

4           (a) *FINDINGS.—Congress makes the following findings:*

5                 (1) *Article 1 of the North Atlantic Treaty, signed*  
6                 *at Washington April 4, 1949, states, “The Parties un-*  
7                 *dertake, as set forth in the Charter of the United Na-*  
8                 *tions, to settle any international dispute in which*  
9                 *they may be involved by peaceful means in such a*  
10                *manner that international peace and security and*  
11                *justice are not endangered, and to refrain in their*  
12                *international relations from the threat or use of force*  
13                *in any manner inconsistent with the purposes of the*  
14                *United Nations.”*

15               (2) *Turkey has invaded northeast Syria with the*  
16                *intention of targeting the Kurdish minority in the*  
17                *country, in a manner inconsistent with Article 1 of*  
18                *the North Atlantic Treaty.*

19           (b) *DEPARTMENT OF STATE REPORT ON PARTICIPA-*  
20            *TION OF TURKEY IN NATO.—Not later than 90 days after*  
21            *the date of the enactment of this Act, the Secretary of State*  
22            *shall submit to the appropriate congressional committees a*  
23            *report that includes the following elements:*

1           (1) *An assessment of the historical contributions*  
2           *made by Turkey to the NATO alliance since it became*  
3           *a member in 1952 .*

4           (2) *An assessment of the impact of Turkey's Oc-*  
5           *tober 2019 incursion into northeast Syria on the na-*  
6           *tional security of its NATO allies.*

7           (3) *An assessment of Turkey's role in the alli-*  
8           *ance and the future prospects for Turkey to fully em-*  
9           *brace and implement all 14 articles of the North At-*  
10          *lantic Treaty.*

11 **SEC. 110. REPORT ON NET WORTH OF PRESIDENT RECEP**

12                                   **TAYYIP ERDOĞAN.**

13          (a) *IN GENERAL.*—*Not later than 120 days after the*  
14          *date of the enactment of this Act, the Director of National*  
15          *Intelligence shall submit to the appropriate congressional*  
16          *committees a report on the estimated net worth and known*  
17          *sources of income of Turkish President Recep Tayyip*  
18          *Erdoğan and his family members (including spouse, chil-*  
19          *dren, parents, and siblings), including assets, investments,*  
20          *other business interests, and relevant beneficial ownership*  
21          *information.*

22          (b) *FORM.*—*The report required under subsection (a)*  
23          *shall be submitted in unclassified form, but may include*  
24          *a classified annex.*

1 **SEC. 111. SENSE OF CONGRESS ON GENEVA CONVENTION**  
2 **PROHIBITION AGAINST PILLAGE.**

3 *It is the sense of Congress that the United States will*  
4 *uphold its commitment to the prohibition against pillage*  
5 *as referenced in Article 33 of the Geneva Convention rel-*  
6 *ative to the Protection of Civilian Persons in Time of War,*  
7 *done at Geneva August 12, 1949 (commonly referred to as*  
8 *the Fourth Geneva Convention), particularly regarding oil.*

9 **TITLE II—ASSISTING VULNER-**  
10 **ABLE KURDISH PARTNERS**

11 **SEC. 201. FINDINGS.**

12 *Congress makes the following findings:*

13 *(1) As of November 14, 2019, according to the*  
14 *United Nations Office for the Coordination of Hu-*  
15 *manitarian Affairs, more than 190,000 Syrian Kurd-*  
16 *ish civilians are internally displaced and more than*  
17 *400,000 civilians in the Syrian conflict zone will*  
18 *have significant humanitarian needs in Kurdish-con-*  
19 *trolled areas of northeastern Syria as a result of on-*  
20 *going Turkish operations against Syrian Democratic*  
21 *Forces.*

22 *(2) Members of the Syrian Democratic Forces*  
23 *have fought on the front lines against the Islamic*  
24 *State, in partnership and with the close support of*  
25 *the United States and its allies and partners.*

1 **SEC. 202. UNITED STATES REFUGEE PROGRAM PRIORITIES.**

2 (a) *IN GENERAL.*—*The Secretary of State, in consulta-*  
3 *tion with the Secretary of Homeland Security, shall des-*  
4 *ignate, as Priority 2 refugees of special humanitarian con-*  
5 *cern—*

6 (1) *Syrian Kurds and other Syrians who were*  
7 *or are employed by the United States Government in*  
8 *Syria in support of the United States military or hu-*  
9 *manitarian mission in Syria, as determined by the*  
10 *Secretary of State, for an aggregate period of at least*  
11 *1 year beginning on or after January 1, 2014;*

12 (2) *Syrian Kurds and other Syrians who estab-*  
13 *lish, to the satisfaction of the Secretary of State, that*  
14 *they are or were employed in Syria for an aggregate*  
15 *period of at least 1 year beginning on or after Janu-*  
16 *ary 1, 2014, by—*

17 (A) *a media or nongovernmental organiza-*  
18 *tion headquartered in the United States; or*

19 (B) *an organization or entity that—*

20 (i) *is closely associated with the United*  
21 *States military or humanitarian mission in*  
22 *Syria, as determined by the Secretary of*  
23 *State; and*

24 (ii) *has received a grant from, or en-*  
25 *tered into a cooperative agreement or con-*  
26 *tract with, the United States Government;*

1           (3) *the spouses, children, and parents of aliens*  
2           *described in paragraph (1); and*

3           (4) *Syrian Kurds and other Syrians who—*

4                   (A) *have been identified by the Secretary of*  
5           *State as a persecuted group; and*

6                   (B) *have close family members (as described*  
7           *in section 201(b)(2)(A)(i) or 203(a) of the Immi-*  
8           *gration and Nationality Act (8 U.S.C.*  
9           *1151(b)(2)(A)(i) and 1153(a)) in the United*  
10          *States.*

11          (b) *ELIGIBILITY FOR ADMISSION AS A REFUGEE.—An*  
12          *alien may not be denied the opportunity to apply for ad-*  
13          *mission as a refugee under this section solely because such*  
14          *alien qualifies as an immediate relative of a national of*  
15          *the United States or is eligible for admission to the United*  
16          *States under any other immigrant classification.*

17          (c) *MEMBERSHIP IN CERTAIN SYRIAN ORGANIZA-*  
18          *TIONS.—An applicant for admission to the United States*  
19          *may not be deemed inadmissible based on membership in,*  
20          *or support provided to, the Syrian Democratic Forces.*

21          (d) *IDENTIFICATION OF OTHER PERSECUTED*  
22          *GROUPS.—The Secretary of State is authorized to classify*  
23          *other groups of Syrians, including vulnerable populations,*  
24          *as Priority 2 refugees of special humanitarian concern.*

1 **SEC. 203. SPECIAL IMMIGRANT STATUS FOR CERTAIN SYR-**  
2 **IAN KURDS AND OTHER SYRIANS WHO**  
3 **WORKED FOR THE UNITED STATES GOVERN-**  
4 **MENT IN SYRIA.**

5 (a) *IN GENERAL.*—Subject to subsection (d)(1), for  
6 purposes of the Immigration and Nationality Act (8 U.S.C.  
7 1101 et seq.), the Secretary of Homeland Security may pro-  
8 vide any alien described in subsection (b) with the status  
9 of a special immigrant under section 101(a)(27) of such Act  
10 (8 U.S.C. 1101(a)(27)) if—

11 (1) the alien, or an agent acting on behalf of the  
12 alien, submits a petition to the Secretary under sec-  
13 tion 204 of such Act (8 U.S.C. 1154) for classification  
14 under section 203(b)(4) of such Act (8 U.S.C.  
15 1153(b)(4));

16 (2) the alien is otherwise eligible to receive an  
17 immigrant visa;

18 (3) the alien is otherwise admissible to the  
19 United States for permanent residence (excluding the  
20 grounds for inadmissibility specified in section  
21 212(a)(4) of such Act (8 U.S.C. 1182(a)(4))); and

22 (4) clears a background check and appropriate  
23 screening, as determined by the Secretary of Home-  
24 land Security.

25 (b) *ALIENS DESCRIBED.*—An alien described in this  
26 subsection—



1           (1)(A) is a national of Syria or a stateless Kurd  
2           habitually residing in Syria;

3           (B) was or is employed by, or on behalf of, the  
4           United States Government in a role that was vital to  
5           the success of the United States' Counter ISIS mis-  
6           sion in Syria, as determined by the Secretary of  
7           State, in consultation with the Secretary of Defense,  
8           for a period of at least 1 year beginning on January  
9           1, 2014;

10          (C) obtained a favorable written recommendation  
11          from the employee's senior supervisor (or the person  
12          currently occupying that position) or a more senior  
13          person, if the employee's senior supervisor has left the  
14          employer or has left Syria, in the entity that was  
15          supported by the alien;

16          (D) cleared a background check and screening be-  
17          fore submitting a petition under subsection (a)(1),  
18          pursuant to the requirements set forth in subsection  
19          (c)(3); and

20          (E) has experienced or is experiencing an ongo-  
21          ing serious threat as a consequence of the alien's em-  
22          ployment by the United States Government; or

23          (2)(A) is the spouse or a child of a principal  
24          alien described in paragraph (1); and

1           (B) *is following or accompanying to join the*  
2           *principal alien in the United States.*

3           (c) *EVALUATION OF PETITIONS.—*

4           (1) *DESIGNATION OF OFFICER.—Not later than*  
5           *30 days after the date of the enactment of this Act,*  
6           *the Secretary of State shall designate a senior foreign*  
7           *service officer to provide an evaluation of potential*  
8           *applicants before approving a petition under this sec-*  
9           *tion.*

10          (2) *GUIDELINES.—Not later than 60 days after*  
11          *the date of the enactment of this Act, the Secretary of*  
12          *State, in consultation with the Secretary of Defense,*  
13          *shall publish guidelines for evaluating petitions under*  
14          *this section.*

15          (3) *APPROVAL PROCESS.—*

16                (A) *IN GENERAL.—Except as provided in*  
17                *subparagraph (B), a petition may not be ap-*  
18                *proved under this section unless the rec-*  
19                *ommendation described in paragraph (1)(C) is*  
20                *approved by the designee referred to in para-*  
21                *graph (1), after conducting a risk assessment of*  
22                *the alien petitioner and an independent review*  
23                *of relevant records maintained by the United*  
24                *States Government or hiring organization or en-*  
25                *tity to confirm that the alien was employed by,*

1           *and provided faithful service to, the United*  
2           *States Government.*

3           *(B) NOTIFICATION AND APPEAL.—An appli-*  
4           *cant whose application has been denied under*  
5           *subparagraph (A)—*

6                   *(i) shall receive a written decision that*  
7                   *provides, to the maximum extent feasible,*  
8                   *information describing the basis for the de-*  
9                    *denial, including the facts and inferences un-*  
10                   *derlying the individual determination; and*

11                   *(ii) shall be provided an opportunity*  
12                   *for not more than 1 written appeal,*  
13                   *which—*

14                           *(I) shall be submitted not more*  
15                           *than 120 days after the date on which*  
16                           *the applicant receives such written de-*  
17                           *cision;*

18                           *(II) may request the reopening of*  
19                           *such denial; and*

20                           *(III) shall provide additional in-*  
21                           *formation, clarify existing informa-*  
22                           *tion, or explain any unfavorable infor-*  
23                           *mation.*

24           *(4) EVIDENCE OF SERIOUS THREAT.—In making*  
25           *a determination under subsection (b)(1)(E), a credible*

1 *sworn statement depicting dangerous country condi-*  
2 *tions and official evidence of such country conditions*  
3 *from the United States Government shall be consid-*  
4 *ered as a factor in determining whether an alien peti-*  
5 *tioner has experienced or is experiencing an ongoing*  
6 *serious threat as a consequence of the alien's employ-*  
7 *ment by the United States Government.*

8 *(d) NUMERICAL LIMITATIONS.—*

9 *(1) IN GENERAL.—Except as otherwise provided*  
10 *under this subsection, the total number of principal*  
11 *aliens who may be provided special immigrant status*  
12 *under this section may not exceed 400 in any fiscal*  
13 *year beginning on or after the date of the enactment*  
14 *of this Act.*

15 *(2) EXCLUSION FROM NUMERICAL LIMITA-*  
16 *TIONS.—Aliens provided special immigrant status*  
17 *under this section shall not be counted against any*  
18 *numerical limitation under section 201(d), 202(a), or*  
19 *203(b)(4) of the Immigration and Nationality Act (8*  
20 *U.S.C. 1151(d), 1152(a), and 1153(b)(4)).*

21 *(3) CARRY FORWARD.—If the numerical limita-*  
22 *tion set forth in paragraph (1) is not reached during*  
23 *a fiscal year, the numerical limitation under such*  
24 *paragraph for the following fiscal year shall be in-*  
25 *creased by a number equal to the difference between—*

1           (A) *the number of visas authorized under*  
2           *paragraph (1) for such fiscal year; and*

3           (B) *the number of principal aliens provided*  
4           *special immigrant status under this section dur-*  
5           *ing such fiscal year.*

6           (e) *VISA AND PASSPORT ISSUANCE AND FEES.—An*  
7           *alien described in subsection (b) may not be charged any*  
8           *fee in connection with an application for, or the issuance*  
9           *of, a special immigrant visa under this section.*

10          (f) *PROTECTION OF ALIENS.—The Secretary of State,*  
11          *in consultation with the heads of other appropriate Federal*  
12          *agencies, shall make a reasonable effort to provide protec-*  
13          *tion to each alien described in subsection (b) who is seeking*  
14          *special immigrant status under this section or to imme-*  
15          *diately remove such alien from Syria, if possible, if the Sec-*  
16          *retary determines, after consultation, that such alien is in*  
17          *imminent danger.*

18          (g) *SECURITY.—An alien is not eligible for admission*  
19          *as a special immigrant under this section if the alien is*  
20          *otherwise inadmissible to the United States under section*  
21          *212(a)(3) of the Immigration and Nationality Act (8*  
22          *U.S.C. 1182(a)(3)).*

23          (h) *APPLICATION PROCESS.—*

24                 (1) *REPRESENTATION.—An alien applying for*  
25                 *admission to the United States as a special immi-*

1        *grant under this section may be represented during*  
2        *the application process, including at relevant inter-*  
3        *views and examinations, by an attorney or other ac-*  
4        *credited representative. Such representation shall not*  
5        *be at the expense of the United States Government.*

6            (2) *COMPLETION.*—*The Secretary of State and*  
7        *the Secretary of Homeland Security, in consultation*  
8        *with the Secretary of Defense, shall ensure that appli-*  
9        *cations for special immigrant visas under this section*  
10       *are processed in such a manner to ensure that all*  
11       *steps under the control of the respective departments*  
12       *incidental to the issuance of such visas, including re-*  
13       *quired screenings and background checks, are com-*  
14       *pleted not later than 9 months after the date on which*  
15       *an eligible alien submits all required materials to*  
16       *apply for such visa.*

17            (3) *RULE OF CONSTRUCTION.*—*Notwithstanding*  
18       *paragraph (2), any Secretary referred to in such*  
19       *paragraph may take longer than 9 months to com-*  
20       *plete the steps incidental to issuing a visa under this*  
21       *section if the Secretary—*

22            (A) *determines that the satisfaction of na-*  
23        *tional security concerns requires additional time;*  
24        *and*

1                   (B) notifies the applicant of such deter-  
2                   mination.

3           (i) *ELIGIBILITY FOR OTHER IMMIGRANT CLASSIFICA-*  
4 *TION.*—An alien may not be denied the opportunity to  
5 apply for admission under this section solely because such  
6 alien—

7                   (1) qualifies as an immediate relative of a na-  
8                   tional of the United States; or

9                   (2) is eligible for admission to the United States  
10                  under any other immigrant classification.

11          (j) *RESETTLEMENT SUPPORT.*—An alien who is grant-  
12 ed special immigrant status under this section shall be eligi-  
13 ble for the same resettlement assistance, entitlement pro-  
14 grams, and other benefits as are available to refugees admit-  
15 ted under section 207 of the Immigration and Naturaliza-  
16 tion Act (8 U.S.C. 1157).

17          (k) *AUTHORITY TO CARRY OUT ADMINISTRATIVE*  
18 *MEASURES.*—The Secretary of Homeland Security, the Sec-  
19 retary of State, and the Secretary of Defense shall imple-  
20 ment any additional administrative measures they consider  
21 necessary and appropriate—

22                   (1) to ensure the prompt processing of applica-  
23                   tions under this section;

24                   (2) to preserve the integrity of the program es-  
25                   tablished under this section; and

1           (3) to protect the national security interests of  
2           the United States related to such program.

3           (l) *SAVINGS PROVISION.*—Nothing in this section may  
4 be construed to affect the authority of the Secretary of  
5 Homeland Security under section 1059 of the National De-  
6 fense Authorization Act for Fiscal Year 2006 (Public Law  
7 109–163; 8 U.S.C. 1101 note).

8           **SEC. 204. PROCESSING MECHANISMS.**

9           The Secretary of State shall use existing refugee proc-  
10 essing mechanisms in Iraq and in other countries in the  
11 region, as appropriate, through which—

12           (1) aliens described in section 202(a) may apply  
13 and interview for admission to the United States as  
14 refugees; and

15           (2) aliens described in section 203(b) may apply  
16 and interview for admission to the United States as  
17 special immigrants.

18           **TITLE III—SANCTIONS AND**  
19 **OTHER RESTRICTIVE MEASURES**

20           **SEC. 301. DEFINITIONS.**

21           In this title:

22           (1) *ADMISSION; ADMITTED; ALIEN.*—The terms  
23 “admission”, “admitted”, and “alien” have the mean-  
24 ings given those terms in section 101 of the Immigra-  
25 tion and Nationality Act (8 U.S.C. 1101).



1           (2) *APPROPRIATE CONGRESSIONAL COMMIT-*  
2           *TEES.—The term “appropriate congressional commit-*  
3           *tees” means—*

4                   (A) *the Committee on Foreign Relations*  
5                   *and the Committee on Banking, Housing, and*  
6                   *Urban Affairs of the Senate; and*

7                   (B) *the Committee on Foreign Affairs and*  
8                   *the Committee on Financial Services of the*  
9                   *House of Representatives.*

10           (3) *FINANCIAL INSTITUTION.—The term “finan-*  
11           *cial institution” means a financial institution speci-*  
12           *fied in subparagraph (A), (B), (C), (D), (E), (F), (G),*  
13           *(H), (I), (J), (M), or (Y) of section 5312(a)(2) of title*  
14           *31, United States Code.*

15           (4) *FOREIGN FINANCIAL INSTITUTION.—The term*  
16           *“foreign financial institution” has the meaning given*  
17           *that term in regulations prescribed by the Secretary*  
18           *of the Treasury.*

19           (5) *FOREIGN PERSON.—The term “foreign per-*  
20           *son” means an individual or entity that is not a*  
21           *United States person.*

22           (6) *KNOWINGLY.—The term “knowingly” with*  
23           *respect to conduct, a circumstance, or a result, means*  
24           *that a person has actual knowledge, or should have*  
25           *known, of the conduct, the circumstance, or the result.*

1           (7) *UNITED STATES PERSON.*—*The term “United*  
2     *States person” means—*

3                     (A) *a United States citizen or an alien law-*  
4     *fully admitted for permanent residence to the*  
5     *United States; or*

6                     (B) *an entity organized under the laws of*  
7     *the United States or any jurisdiction within the*  
8     *United States, including a foreign branch of*  
9     *such an entity.*

10           ***Subtitle A—Measures to Deter***  
11     ***Turkish Malign Activities in Syria***

12     ***SEC. 311. EFFECTIVE DATE; TERMINATION.***

13           (a) *REQUIREMENT FOR FINDING.*—

14                     (1) *IN GENERAL.*—*Not later than 45 days after*  
15     *the date of the enactment of this Act, and every 90*  
16     *days thereafter, the Secretary of State, the Secretary*  
17     *of Defense, and the Director of National Intelligence,*  
18     *shall jointly submit to the appropriate congressional*  
19     *committees the finding and certification described in*  
20     *paragraph (2).*

21                     (2) *FINDING AND CERTIFICATION DESCRIBED.*—

22     *The finding and certification described in this para-*  
23     *graph is a finding and certification that the Govern-*  
24     *ment of Turkey is not—*

1           (A) engaged in or knowingly supporting of-  
2           fensive operations against the Syrian Demo-  
3           cratic Forces, Kurdish or Arab civilians, or other  
4           religious or ethnic minority communities in  
5           northeast Syria;

6           (B) committing, directing, or knowingly fa-  
7           cilitating the commission of serious violations of  
8           internationally recognized human rights in  
9           northeast Syria;

10          (C) hindering counterterrorism operations  
11          against ISIS and its affiliates; and

12          (D) engaged in the forcible repatriation of  
13          Syrian refugees from Turkey to Syria.

14          (b) *EFFECTIVE DATE.*—The requirements of this sub-  
15          title shall take effect on the first date on which the Secretary  
16          of State, the Secretary of Defense, and the Director of Na-  
17          tional Intelligence are unable or otherwise fail to submit  
18          jointly the finding and certification described in paragraph  
19          (2) of subsection (a) as required by paragraph (1) of that  
20          subsection.

21          (c) *TERMINATION.*—The requirements of this subtitle  
22          shall terminate if, after the effective date described in sub-  
23          section (b), the Secretary of State, the Secretary of Defense,  
24          and the Director of National Intelligence jointly submit to

1 *the appropriate congressional committees the finding and*  
2 *certification described in subsection (a)(2).*

3 **SEC. 312. RESTRICTION ON ARMS SALES TO TURKEY.**

4 *(a) PROHIBITION ON ARMS TRANSFERS TO TURKEY.—*

5 *(1) IN GENERAL.—On and after the effective date*  
6 *described in section 311(b), no United States defense*  
7 *articles, services, or technology may be transferred*  
8 *under the Arms Export Control Act (22 U.S.C. 2751*  
9 *et seq.) or any other provision of law to Turkey if*  
10 *such articles, services, or technology are likely to be*  
11 *used in operations by the Turkish Armed Forces in*  
12 *Syria.*

13 *(2) EXCEPTION.—The prohibition under para-*  
14 *graph (1) does not apply to transfers for ultimate end*  
15 *use by the United States Armed Forces or in military*  
16 *operations approved by NATO, or for verified incor-*  
17 *poration into defense articles for re-exports to other*  
18 *countries.*

19 *(b) LIMITATION ON LICENSES TO TRANSFER DEFENSE*  
20 *ARTICLES OR DEFENSE SERVICES TO TURKEY.—*

21 *(1) IN GENERAL.—Notwithstanding section 3 or*  
22 *36 of the Arms Export Control Act (22 U.S.C. 2753*  
23 *and 2776) or any other provision of law, the Presi-*  
24 *dent may not, on and after the effective date described*  
25 *in section 311(b), issue a license to export, or letter*

1 of offer or consent for the transfer of defense articles  
2 or defense services to Turkey unless—

3 (A) the President notifies Congress of the  
4 President's intention to issue the license or letter  
5 of offer or consent;

6 (B) a period of not less than 30 days  
7 elapses after Congress receives that notification;  
8 and

9 (C) during the period described in subpara-  
10 graph (B), a joint resolution disapproving the  
11 issuance of the license or letter of offer or consent  
12 is not enacted in accordance with paragraph (2).

13 (2) CONSIDERATION OF JOINT RESOLUTIONS.—

14 (A) SENATE.—A joint resolution under  
15 paragraph (1) shall be considered in the Senate  
16 in accordance with the provisions of section  
17 601(b) of the International Security Assistance  
18 and Arms Export Control Act of 1976 (Public  
19 Law 94–329; 90 Stat. 765).

20 (B) HOUSE OF REPRESENTATIVES.—For the  
21 purpose of expediting the consideration and en-  
22 actment of a joint resolution under paragraph  
23 (1), a motion to proceed to the consideration of  
24 any such joint resolution after it has been re-  
25 ported by the appropriate committee shall be

1           *treated as highly privileged in the House of Rep-*  
 2           *resentatives.*

3           (3) *EXCEPTION.*—*The limitation under para-*  
 4           *graph (1) does not apply to licenses required for*  
 5           *transfers described in subsection (a)(2). The Secretary*  
 6           *of State shall provide to the Committee on Foreign*  
 7           *Relations of the Senate and the Committee on Foreign*  
 8           *Affairs of the House of Representatives a monthly re-*  
 9           *port summarizing each license approved under this*  
 10          *exemption.*

11 **SEC. 313. OPPOSITION TO LOANS FROM INTERNATIONAL FI-**  
 12                           **NANCIAL INSTITUTIONS THAT BENEFIT THE**  
 13                           **GOVERNMENT OF TURKEY.**

14          (a) *IN GENERAL.*—*The President shall direct the*  
 15          *United States executive director to each international fi-*  
 16          *nancial institution to use the voice and vote of the United*  
 17          *States to oppose any loan from the international financial*  
 18          *institution that would benefit the Government of Turkey on*  
 19          *and after the effective date described in section 311(b).*

20          (b) *INTERNATIONAL FINANCIAL INSTITUTION DE-*  
 21          *FINED.*—*In this section, the term “international financial*  
 22          *institution” has the meaning given that term in section*  
 23          *1701(c) of the International Financial Institutions Act (22*  
 24          *U.S.C. 262r(c)).*



1           (1) *The Minister of National Defense of Turkey.*

2           (2) *The Chief of the General Staff of the Turkish*  
3 *Armed Forces.*

4           (3) *The Commander of the 2nd Army of the*  
5 *Turkish Armed Forces.*

6           (4) *The Minister of Treasury and Finance of*  
7 *Turkey.*

8           (b) *ADDITIONAL OFFICIALS.—*

9           (1) *LIST REQUIRED.—Not later than 30 days*  
10 *after the effective date described in section 311(b), and*  
11 *every 60 days thereafter, the Secretary of State, in*  
12 *consultation with the Secretary of Defense and the*  
13 *Director of National Intelligence, shall submit to the*  
14 *appropriate congressional committees a list of indi-*  
15 *viduals that the Secretary of State, in consultation*  
16 *with the Secretary of Defense and the Director of Na-*  
17 *tional Intelligence, determines are—*

18                   (A) *senior officials of the Turkish Armed*  
19 *Forces leading offensive operations against the*  
20 *Syrian Democratic Forces, Kurdish or Arab ci-*  
21 *vilians, or other religious or ethnic minority*  
22 *communities in northeast Syria; and*

23                   (B) *officials of the Government of Turkey*  
24 *significantly facilitating such operations.*



1           (2) *IMPOSITION OF SANCTIONS.*—*On and after*  
2 *the date that is 15 days after the submission of the*  
3 *most recent list required by paragraph (1), the Presi-*  
4 *dent shall impose the following sanctions with respect*  
5 *to each foreign person identified on the list:*

6           (A) *PROPERTY BLOCKING.*—*The President*  
7 *shall exercise all of the powers granted by the*  
8 *International Emergency Economic Powers Act*  
9 *(50 U.S.C. 1701 et seq.) (except that the require-*  
10 *ments of section 202 of such Act (50 U.S.C.*  
11 *1701) shall not apply) to the extent necessary to*  
12 *block and prohibit all transactions in all prop-*  
13 *erty and interests in property of a foreign person*  
14 *if such property and interests in property are in*  
15 *the United States, come within the United*  
16 *States, or are or come within the possession or*  
17 *control of a United States person.*

18           (B) *ALIENS INADMISSIBLE FOR VISAS, AD-*  
19 *MISSION, OR PAROLE.*—

20           (i) *VISAS, ADMISSION, OR PAROLE.*—

21           *An alien is—*

22                   (I) *inadmissible to the United*  
23                   *States;*

1           (ii) *ineligible to receive a visa or*  
2 *other documentation to enter the*  
3 *United States; and*

4           (iii) *otherwise ineligible to be ad-*  
5 *mitted or paroled into the United*  
6 *States or to receive any other benefit*  
7 *under the Immigration and Nation-*  
8 *ality Act (8 U.S.C. 1101 et seq.).*

9           (ii) *CURRENT VISAS REVOKED.—*

10           (I) *IN GENERAL.—The visa or*  
11 *other entry documentation of an alien*  
12 *shall be revoked, regardless of when*  
13 *such visa or other entry documentation*  
14 *is or was issued.*

15           (II) *IMMEDIATE EFFECT.—A rev-*  
16 *ocation under subclause (I) shall—*

17                   (aa) *take effect immediately;*

18                   *and*

19                   (bb) *automatically cancel*  
20 *any other valid visa or entry doc-*  
21 *umentation that is in the alien's*  
22 *possession.*

1 **SEC. 315. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
2 **FOREIGN PERSONS PROVIDING ARMS TO**  
3 **TURKISH FORCES IN SYRIA.**

4 (a) *LIST REQUIRED.*—Not later than 90 days after the  
5 effective date described in section 311(b), and every 120  
6 days thereafter and as new information becomes available,  
7 the Secretary of State, in consultation with the Secretary  
8 of Defense and the Director of National Intelligence, shall  
9 submit to the appropriate congressional committees a list  
10 of any foreign persons the Secretary of State, in consulta-  
11 tion with the Secretary of Defense and the Director of Na-  
12 tional Intelligence, determines to have knowingly provided,  
13 on or after such effective date, significant defense articles,  
14 services, or technology to Turkey likely to be used in oper-  
15 ations by the Turkish Armed Forces in Syria.

16 (b) *IMPOSITION OF SANCTIONS.*—On and after the date  
17 on which the first list required by subsection (a) is sub-  
18 mitted, the President shall impose 3 or more of the sanctions  
19 described in subsection (c) with respect to each foreign per-  
20 son identified on the list.

21 (c) *SANCTIONS DESCRIBED.*—The sanctions that may  
22 be imposed with respect to a foreign person under subsection  
23 (b) are the following:

24 (1) *EXPORT-IMPORT BANK ASSISTANCE.*—The  
25 President may direct the Export-Import Bank of the  
26 United States not to give approval to the issuance of

1     *any guarantee, insurance, extension of credit, or par-*  
2     *ticipation in the extension of credit in connection*  
3     *with the export of any goods or services to the foreign*  
4     *person.*

5           (2) *EXPORT SANCTION.—The President may*  
6     *order the United States Government not to issue any*  
7     *specific license and not to grant any other specific*  
8     *permission or authority to export any goods or tech-*  
9     *nology to the foreign person under—*

10           (A) *section 1754(c)(1)(A)(i) of the Export*  
11     *Control Reform Act of 2018 (50 U.S.C.*  
12     *4813(c)(1)(A)(i));*

13           (B) *the Arms Export Control Act (22*  
14     *U.S.C. 2751 et seq.);*

15           (C) *the Atomic Energy Act of 1954 (42*  
16     *U.S.C. 2011 et seq.); or*

17           (D) *any other statute that requires the prior*  
18     *review and approval of the United States Gov-*  
19     *ernment as a condition for the export or reexport*  
20     *of goods or services.*

21           (3) *LOANS FROM UNITED STATES FINANCIAL IN-*  
22     *STITUTIONS.—The President may prohibit any*  
23     *United States financial institution from making*  
24     *loans or providing credits to the foreign person total-*  
25     *ing more than \$10,000,000 in any 12-month period*

1        *unless the person is engaged in activities to relieve*  
2        *human suffering and the loans or credits are provided*  
3        *for such activities.*

4            (4) *LOANS FROM INTERNATIONAL FINANCIAL IN-*  
5        *STITUTIONS.—The President may direct the United*  
6        *States executive director to each international finan-*  
7        *cial institution to use the voice and vote of the United*  
8        *States to oppose any loan from the international fi-*  
9        *nancial institution that would benefit the foreign per-*  
10       *son.*

11           (5) *PROHIBITIONS ON FINANCIAL INSTITU-*  
12        *TIONS.—The following prohibitions may be imposed*  
13        *against the person if that person is a financial insti-*  
14        *tution:*

15            (A) *PROHIBITION ON DESIGNATION AS PRI-*  
16        *MARY DEALER.—Neither the Board of Governors*  
17        *of the Federal Reserve System nor the Federal*  
18        *Reserve Bank of New York may designate, or*  
19        *permit the continuation of any prior designation*  
20        *of, the financial institution as a primary dealer*  
21        *in United States Government debt instruments.*

22            (B) *PROHIBITION ON SERVICE AS A REPOSI-*  
23        *TORY OF GOVERNMENT FUNDS.—The financial*  
24        *institution may not serve as agent of the United*

1           *States Government or serve as repository for*  
2           *United States Government funds.*

3           *The imposition of either sanction under subparagraph*  
4           *(A) or (B) shall be treated as one sanction for pur-*  
5           *poses of subsection (b), and the imposition of both*  
6           *such sanctions shall be treated as two sanctions for*  
7           *purposes of subsection (b).*

8           (6) *PROCUREMENT SANCTION.—The United*  
9           *States Government may not procure, or enter into*  
10           *any contract for the procurement of, any goods or*  
11           *services from the foreign person.*

12           (7) *FOREIGN EXCHANGE.—The President may,*  
13           *pursuant to such regulations as the President may*  
14           *prescribe, prohibit any transactions in foreign ex-*  
15           *change that are subject to the jurisdiction of the*  
16           *United States and in which the person has any inter-*  
17           *est.*

18           (8) *BANKING TRANSACTIONS.—The President*  
19           *may, pursuant to such regulations as the President*  
20           *may prescribe, prohibit any transfers of credit or*  
21           *payments between financial institutions or by,*  
22           *through, or to any financial institution, to the extent*  
23           *that such transfers or payments are subject to the ju-*  
24           *risdiction of the United States and involve any inter-*  
25           *est of the foreign person.*

1           (9) *PROPERTY TRANSACTIONS.*—*The President*  
2           *may, pursuant to such regulations as the President*  
3           *may prescribe, prohibit any person from—*

4                   (A) *acquiring, holding, withholding, using,*  
5                   *transferring, withdrawing, transporting, import-*  
6                   *ing, or exporting any property that is subject to*  
7                   *the jurisdiction of the United States and with re-*  
8                   *spect to which the foreign person has any inter-*  
9                   *est;*

10                   (B) *dealing in or exercising any right,*  
11                   *power, or privilege with respect to such property;*  
12                   *or*

13                   (C) *conducting any transaction involving*  
14                   *such property.*

15           (10) *BAN ON INVESTMENT IN EQUITY OR DEBT*  
16           *OF SANCTIONED PERSON.*—*The President may, pursu-*  
17           *ant to such regulations or guidelines as the President*  
18           *may prescribe, prohibit any United States person*  
19           *from investing in or purchasing significant amounts*  
20           *of equity or debt instruments of the foreign person.*

21           (11) *EXCLUSION OF CORPORATE OFFICERS.*—*The*  
22           *President may direct the Secretary of State to deny*  
23           *a visa to, and the Secretary of Homeland Security to*  
24           *exclude from the United States, any alien that the*  
25           *President determines is a corporate officer or prin-*

1        *principal of, or a shareholder with a controlling interest*  
 2        *in, the foreign person.*

3                (12) *SANCTIONS ON PRINCIPAL EXECUTIVE OFFI-*  
 4        *CERS.—The President may impose on the principal*  
 5        *executive officer or officers of the sanctioned person,*  
 6        *or on persons performing similar functions and with*  
 7        *similar authorities as such officer or officers, any of*  
 8        *the sanctions under this subsection.*

9                (d) *EXCEPTION.—Sanctions imposed under this sec-*  
 10        *tion shall not apply to transfers of defense articles, services,*  
 11        *or technology for ultimate end use by the United States*  
 12        *Armed Forces or in military operations approved by NATO*  
 13        *or for verified incorporation into defense articles for re-ex-*  
 14        *port to other countries.*

15        **SEC. 316. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
 16                        **FOREIGN FINANCIAL INSTITUTIONS THAT FA-**  
 17                        **CILITATE TRANSACTIONS FOR TURKISH**  
 18                        **ARMED FORCES.**

19                (a) *HALK BANKASI OR HALKBANK.—*

20                        (1) *IN GENERAL.—On and after the effective date*  
 21        *described in section 311(b), the President shall impose*  
 22        *3 or more of the sanctions described in subsection (c)*  
 23        *with respect to—*

24                                (A) *Halk Bankasi;*

25                                (B) *Halkbank; and*



1           (C) any successor entity to an entity speci-  
2           fied in subparagraph (A) or (B).

3           (2) *FAILURE TO IMPOSE SANCTIONS ON HALK*  
4           *BANKASI OR HALKBANK.—If, as of the date that is 90*  
5           *days after the effective date described in section*  
6           *311(b), the President has not imposed 3 or more of*  
7           *the sanctions described in subsection (c) with respect*  
8           *to a financial institution described in paragraph (1),*  
9           *that institution shall be subject to the same sanctions*  
10          *as a person included on the list of specially des-*  
11          *ignated nationals and blocked persons maintained by*  
12          *the Office of Foreign Assets Control of the Department*  
13          *of the Treasury.*

14          (b) *ADDITIONAL FOREIGN FINANCIAL INSTITU-*  
15          *TIONS.—*

16               (1) *IN GENERAL.—If the President determines,*  
17               *on and after the effective date described in section*  
18               *311(b), that any foreign financial institution (other*  
19               *than a financial institution specified in subsection*  
20               *(a)(1)), has knowingly facilitated a significant trans-*  
21               *action for the Turkish Armed Forces for the purpose*  
22               *of supporting the military operations of Turkey in*  
23               *Syria, the President shall, not later than 60 days*  
24               *after that determination, impose 3 or more of the*

1        *sanctions described in subsection (c) with respect to*  
2        *that foreign financial institution.*

3                (2) *REGULATIONS REQUIRED.*—*Not later than 90*  
4        *days after the date of the enactment of this Act, the*  
5        *Secretary of the Treasury shall prescribe regulations*  
6        *to implement paragraph (1).*

7        (c) *SANCTIONS DESCRIBED.*—*The sanctions that may*  
8        *be imposed under subsection (a) or (b) with respect to a*  
9        *foreign financial institution are the following:*

10                (1) *EXPORT-IMPORT BANK ASSISTANCE FOR EX-*  
11        *PORTS.*—*The President may direct the Export-Import*  
12        *Bank of the United States not to give approval to the*  
13        *issuance of any guarantee, insurance, extension of*  
14        *credit, or participation in the extension of credit in*  
15        *connection with the export of any goods or services to*  
16        *the foreign financial institution.*

17                (2) *LOANS FROM UNITED STATES FINANCIAL IN-*  
18        *STITUTIONS.*—*The United States Government may*  
19        *prohibit any United States financial institution from*  
20        *making loans or providing credits to the foreign fi-*  
21        *ancial institution totaling more than \$10,000,000 in*  
22        *any 12-month period unless the foreign financial in-*  
23        *stitution is engaged in activities to relieve human suf-*  
24        *fering and the loans or credits are provided for such*  
25        *activities.*

1           (3) *LOANS FROM INTERNATIONAL FINANCIAL IN-*  
2           *STITUTIONS.*—*The President may direct the United*  
3           *States executive director to each international finan-*  
4           *cial institution to use the voice and vote of the United*  
5           *States to oppose any loan from the international fi-*  
6           *nanical institution that would benefit the foreign fi-*  
7           *nancial institution.*

8           (4) *PROHIBITION ON DESIGNATION AS PRIMARY*  
9           *DEALER.*—*Neither the Board of Governors of the Fed-*  
10          *eral Reserve System nor the Federal Reserve Bank of*  
11          *New York may designate, or permit the continuation*  
12          *of any prior designation of, the foreign financial in-*  
13          *stitution as a primary dealer in United States Gov-*  
14          *ernment debt instruments.*

15          (5) *PROHIBITION ON SERVICE AS A REPOSITORY*  
16          *OF GOVERNMENT FUNDS.*—*The foreign financial insti-*  
17          *tution may not serve as an agent of the United States*  
18          *Government or serve as a repository for United States*  
19          *Government funds.*

20          (6) *FOREIGN EXCHANGE.*—*The President may,*  
21          *pursuant to such regulations as the President may*  
22          *prescribe, prohibit any transactions in foreign ex-*  
23          *change that are subject to the jurisdiction of the*  
24          *United States and in which the foreign financial in-*  
25          *stitution has any interest.*

1           (7) *BANKING TRANSACTIONS.*—*The President*  
2           *may, pursuant to such regulations as the President*  
3           *may prescribe, prohibit any transfers of credit or*  
4           *payments between financial institutions or by,*  
5           *through, or to any financial institution, to the extent*  
6           *that such transfers or payments are subject to the ju-*  
7           *risdiction of the United States and involve any inter-*  
8           *est of the foreign financial institution.*

9           (8) *PROPERTY TRANSACTIONS.*—*The President*  
10          *may, pursuant to such regulations as the President*  
11          *may prescribe, prohibit any person from—*

12                 (A) *acquiring, holding, withholding, using,*  
13                 *transferring, withdrawing, transporting, import-*  
14                 *ing, or exporting any property that is subject to*  
15                 *the jurisdiction of the United States and with re-*  
16                 *spect to which the foreign financial institution*  
17                 *has any interest;*

18                 (B) *dealing in or exercising any right,*  
19                 *power, or privilege with respect to such property;*  
20                 *or*

21                 (C) *conducting any transaction involving*  
22                 *such property.*

23          (9) *BAN ON INVESTMENT IN EQUITY OR DEBT OF*  
24          *SANCTIONED PERSON.*—*The President may, pursuant*  
25          *to such regulations or guidelines as the President may*

1        *prescribe, prohibit any United States person from in-*  
 2        *vesting in or purchasing significant amounts of eq-*  
 3        *uity or debt instruments of the foreign financial insti-*  
 4        *tution.*

5            (10) *EXCLUSION OF CORPORATE OFFICERS.—The*  
 6        *President may direct the Secretary of State to deny*  
 7        *a visa to, and the Secretary of Homeland Security to*  
 8        *exclude from the United States, any alien that the*  
 9        *President determines is a corporate officer or prin-*  
 10       *cipal of, or a shareholder with a controlling interest*  
 11       *in, the foreign financial institution.*

12            (11) *SANCTIONS ON PRINCIPAL EXECUTIVE OFFI-*  
 13        *CERS.—The President may impose on the principal*  
 14        *executive officer or officers of the foreign financial in-*  
 15        *stitution, or on persons performing similar functions*  
 16        *and with similar authorities as such officer or offi-*  
 17        *cers, any of the sanctions under this subsection.*

## 18        ***Subtitle B—Other Sanctions and*** 19        ***Restrictive Measures***

### 20        ***SEC. 321. IMPOSITION OF SANCTIONS WITH RESPECT TO*** 21                            ***OFFICIALS OF THE GOVERNMENT OF TURKEY*** 22                            ***INVOLVED IN HUMAN RIGHTS ABUSES.***

23            (a) *IN GENERAL.—On and after the date that is 90*  
 24        *days after the date of the enactment of this Act, and every*  
 25        *120 days thereafter, the President shall impose the sanctions*

1 *described in subsection (b) with respect to any official of*  
2 *the Government of Turkey or member of the Turkish Armed*  
3 *Forces that the President determines is responsible for seri-*  
4 *ous abuses of internationally recognized human rights relat-*  
5 *ing to Turkey's invasion of northeast Syria.*

6 (b) *SANCTIONS DESCRIBED.—The sanctions to be im-*  
7 *posed with respect to an official described in subsection (a)*  
8 *are the following:*

9 (1) *PROPERTY BLOCKING.—The President shall*  
10 *exercise all of the powers granted by the International*  
11 *Emergency Economic Powers Act (50 U.S.C. 1701 et*  
12 *seq.) (except that the requirements of section 202 of*  
13 *such Act (50 U.S.C. 1701) shall not apply) to the ex-*  
14 *tent necessary to block and prohibit all transactions*  
15 *in all property and interests in property of a foreign*  
16 *person if such property and interests in property are*  
17 *in the United States, come within the United States,*  
18 *or are or come within the possession or control of a*  
19 *United States person.*

20 (2) *ALIENS INADMISSIBLE FOR VISAS, ADMIS-*  
21 *SION, OR PAROLE.—*

22 (A) *VISAS, ADMISSION, OR PAROLE.—An*  
23 *alien is—*

24 (i) *inadmissible to the United States;*

1                   (ii) *ineligible to receive a visa or other*  
 2                   *documentation to enter the United States;*  
 3                   *and*

4                   (iii) *otherwise ineligible to be admitted*  
 5                   *or paroled into the United States or to re-*  
 6                   *ceive any other benefit under the Immigra-*  
 7                   *tion and Nationality Act (8 U.S.C. 1101 et*  
 8                   *seq.).*

9                   (B) *CURRENT VISAS REVOKED.—*

10                   (i) *IN GENERAL.—The visa or other*  
 11                   *entry documentation of an alien shall be re-*  
 12                   *voked, regardless of when such visa or other*  
 13                   *entry documentation is or was issued.*

14                   (ii) *IMMEDIATE EFFECT.—A revoca-*  
 15                   *tion under clause (i) shall—*

16                                   (I) *take effect immediately; and*

17                                   (II) *automatically cancel any*  
 18                   *other valid visa or entry documenta-*  
 19                   *tion that is in the alien’s possession.*

20                   **SEC. 322. IMPOSITION OF CAATSA SECTION 231 SANCTIONS**  
 21                   **AGAINST TURKEY.**

22                   (a) *TREATMENT OF PURCHASE OF S-400 AIR AND*  
 23                   *MISSILE DEFENSE SYSTEM AS SANCTIONABLE TRANS-*  
 24                   *ACTION.—For the purposes of section 231 of the Countering*  
 25                   *America’s Adversaries Through Sanctions Act (22 U.S.C.*

1 9525), Turkey's acquisition of the S-400 air defense system  
 2 from the Russian Federation beginning July 12, 2019, shall  
 3 be considered to be a significant transaction described in  
 4 that section.

5 (b) *IMPOSITION OF SANCTIONS.*—Not later than 30  
 6 days after the date of the enactment of this Act, the Presi-  
 7 dent shall, in accordance with section 231 of the Countering  
 8 America's Adversaries Through Sanctions Act (22 U.S.C.  
 9 9525), impose 5 or more of the sanctions described in sec-  
 10 tion 235 of that Act (22 U.S.C. 9529) with respect to each  
 11 person that knowingly engaged in the acquisition of the S-  
 12 400 air defense system from the Russian Federation.

13 **SEC. 323. PROHIBITION ON TRANSFER OF F-35 AIRCRAFT**  
 14 **TO TURKEY.**

15 (a) *IN GENERAL.*—Except as provided under sub-  
 16 sections (b) and (c), no funds may be obligated or ex-  
 17 pended—

18 (1) to transfer, facilitate the transfer, or author-  
 19 ize the transfer of an F-35 aircraft to Turkey;

20 (2) to transfer intellectual property or technical  
 21 data necessary for or related to any maintenance or  
 22 support of F-35 aircraft in Turkey; or

23 (3) to construct a storage facility for, or other-  
 24 wise facilitate the storage in Turkey of, an F-35 air-  
 25 craft transferred to Turkey.



1           (b) *WAIVER.*—*The President may waive the limitation*  
2 *under subsection (a) upon a written certification to Con-*  
3 *gress that—*

4                 (1) *the Government of Turkey no longer operates,*  
5 *possesses, exercises effective control over, or is pur-*  
6 *suing any activity to reacquire the S-400 air defense*  
7 *system or a successor system; and*

8                 (2) *no S-400 air defense system or successor sys-*  
9 *tem is operated or maintained by Russian nationals,*  
10 *or persons acting on behalf of the Russian Federation,*  
11 *inside Turkey.*

12           (c) *EXCEPTION.*—*The limitation under subsection (a)*  
13 *does not apply to F-35 aircraft operated by the United*  
14 *States Armed Forces or other international consortium*  
15 *members other than Turkey.*

16           (d) *TRANSFER DEFINED.*—*In this section, the term*  
17 *“transfer” includes the physical relocation outside of the*  
18 *continental United States.*

19 **SEC. 324. LIMITATIONS ON FUTURE TRANSFER OF F-35 AIR-**  
20 **CRAFT TO TURKEY.**

21           *Notwithstanding any other provision of law (other*  
22 *than section 323), any sale or transfer on or after the date*  
23 *of the enactment of this Act of F-35 aircraft to Turkey shall*  
24 *be subject to the requirements of section 36 of the Arms Ex-*  
25 *port Control Act (22 U.S.C. 2776).*

1 **SEC. 325. PROHIBITION ON EXPORT OR TRANSFER TO TUR-**  
2 **KEY OF F-16 AIRCRAFT AND RELATED TRAIN-**  
3 **ING, SPARE PARTS, AND OTHER SUPPORT.**

4 *The President may not issue a license to export, con-*  
5 *sent to the transfer of, or approve a letter of offer for F-*  
6 *16 aircraft or logistics, training, provision of spare parts*  
7 *or components, or other support for F-16 aircraft to the*  
8 *Government of Turkey, and no United States defense arti-*  
9 *cles or services may be provided for such purposes, until*  
10 *15 days after the President certifies in writing to Congress*  
11 *that—*

12 *(1) the Government of Turkey no longer operates,*  
13 *possesses, exercises effective control over, or is pur-*  
14 *suing any activity to reacquire the S-400 air defense*  
15 *system or a successor system; and*

16 *(2) no S-400 air defense system or successor sys-*  
17 *tem is operated or maintained by Russian nationals,*  
18 *or persons acting on behalf of the Russian Federation,*  
19 *inside Turkey.*

20 **SEC. 326. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
21 **SUPPORT BY THE RUSSIAN FEDERATION FOR**  
22 **THE ASSAD REGIME.**

23 *(a) LIST REQUIRED.—Not later than 90 days after the*  
24 *date of the enactment of this Act, and every 120 days there-*  
25 *after, the Secretary of State, in consultation with the Sec-*  
26 *retary of Defense and the Director of National Intelligence,*

1 *shall submit to the appropriate congressional committees a*  
2 *list of each Russian person that the Secretary of State, in*  
3 *consultation with the Secretary of Defense and the Director*  
4 *of National Intelligence, determines, on or after such date*  
5 *of enactment, knowingly exports, transfers, or otherwise*  
6 *provides to Syria significant financial, material, or techno-*  
7 *logical support that contributes materially to the ability of*  
8 *the Government of Syria to acquire defense articles, defense*  
9 *services, and related information.*

10 (b) *SANCTIONS.*—*A Russian person identified on the*  
11 *list required by subsection (a) shall be subject to the same*  
12 *sanctions as a person included on the list of specially des-*  
13 *ignated nationals and blocked persons maintained by the*  
14 *Office of Foreign Assets Control of the Department of the*  
15 *Treasury.*

16 (c) *WAIVER.*—

17 (1) *IN GENERAL.*—*The President may, on a case-*  
18 *by-case basis and for renewable periods of not to ex-*  
19 *ceed 60 days, waive the application of this section*  
20 *with respect to a Russian person if the President de-*  
21 *termines and certifies to the appropriate congress-*  
22 *sional committees that such a waiver is in the vital*  
23 *national security interests of the United States.*

24 (2) *CERTIFICATION.*—*The certification referenced*  
25 *in paragraph (1) shall include a detailed explanation*



1           (2) *concerns have been raised about Turkey’s ad-*  
2 *herence to international nonproliferation agreements,*  
3 *including the Chemical Weapons Convention;*

4           (3) *Congress should exercise oversight of the 2008*  
5 *United States-Turkey civilian nuclear cooperation*  
6 *agreement (“123 agreement”) prior to its automatic*  
7 *renewal in 2023 if credible evidence emerges that the*  
8 *Government of Turkey may pursue development of a*  
9 *nuclear weapon; and*

10          (4) *a new or renewed civilian-nuclear coopera-*  
11 *tion agreement with the Government of Turkey should*  
12 *be made in accordance with the requirements of sec-*  
13 *tion 123 of the Atomic Energy Act of 1954 (42 U.S.*  
14 *2153) and Congress should be afforded the oppor-*  
15 *tunity to vote on the renewal of such an agreement*  
16 *if circumstances surrounding Turkey’s nuclear pro-*  
17 *gram or United States-Turkey relations undergo a*  
18 *substantial change.*

19          (b) *DEFINITIONS.—In this section:*

20           (1) *CHEMICAL WEAPONS CONVENTION.—The*  
21 *term “Chemical Weapons Convention” means the*  
22 *Convention on the Prohibition of the Development,*  
23 *Production, Stockpiling and use of Chemical Weapons*  
24 *and on their Destruction, done at Paris January 13,*  
25 *1993.*

1           (2) *NUCLEAR NONPROLIFERATION TREATY.*—*The*  
 2           *term “Nuclear Nonproliferation Treaty” means the*  
 3           *Treaty on the Non-Proliferation of Nuclear Weapons,*  
 4           *done at Washington, London, and Moscow July 1,*  
 5           *1968.*

6           ***Subtitle C—General Provisions***

7           ***SEC. 331. EXCEPTIONS; WAIVERS.***

8           (a) *EXCEPTION FOR INTELLIGENCE ACTIVITIES.*—  
 9           *Sanctions under this title shall not apply to any activity*  
 10          *subject to the reporting requirements under title V of the*  
 11          *National Security Act of 1947 (50 U.S.C. 3091 et seq.), or*  
 12          *to any authorized intelligence activities of the United*  
 13          *States.*

14          (b) *EXCEPTION FOR OFFICIAL BUSINESS OF UNITED*  
 15          *STATES GOVERNMENT.*—*Sanctions under this title shall not*  
 16          *apply to the conduct of the official business of the United*  
 17          *States Government by employees, contractors, or grantees*  
 18          *of the United States Government.*

19          (c) *EXCEPTIONS FOR COMPLIANCE WITH INTER-*  
 20          *NATIONAL OBLIGATIONS AND LAW ENFORCEMENT ACTIVI-*  
 21          *TIES.*—*Sanctions under this title shall not apply with re-*  
 22          *spect to an alien if admitting or paroling the alien into*  
 23          *the United States is necessary—*

24                   (1) *to permit the United States to comply with*  
 25                   *the Agreement regarding the Headquarters of the*

1 *United Nations, signed at Lake Success June 26,*  
2 *1947, and entered into force November 21, 1947, be-*  
3 *tween the United Nations and the United States, or*  
4 *other applicable international obligations; or*

5 *(2) to carry out or assist law enforcement activ-*  
6 *ity in the United States.*

7 *(d) EXCEPTION RELATING TO IMPORTATION OF*  
8 *GOODS.—*

9 *(1) IN GENERAL.—The authorities and require-*  
10 *ments to impose sanctions authorized under this title*  
11 *shall not include the authority or a requirement to*  
12 *impose sanctions on the importation of goods.*

13 *(2) GOOD DEFINED.—In this subsection, the term*  
14 *“good” means any article, natural or manmade sub-*  
15 *stance, material, supply or manufactured product, in-*  
16 *cluding inspection and test equipment, and excluding*  
17 *technical data.*

18 *(e) NATIONAL SECURITY WAIVER.—*

19 *(1) IN GENERAL.—The President may, on a case-*  
20 *by-case basis, waive for a period of not more than 90*  
21 *days, the imposition of sanctions under section 314,*  
22 *315, 316, or 321 with respect to a foreign person if*  
23 *the President submits to the appropriate congres-*  
24 *sional committees—*

1           (A) a written determination that the waiver  
2 is important to the national security interests of  
3 the United States;

4           (B) a detailed explanation of how the waiv-  
5 er is important to those interests; and

6           (C) a report addressing whether the Govern-  
7 ment of Turkey is—

8           (i) engaged in offensive operations  
9 against the Syrian Democratic Forces,  
10 Kurdish or Arab civilians, or other religious  
11 or ethnic minority communities in north-  
12 east Syria;

13           (ii) committing, directing, or know-  
14 ingly facilitating the commission of gross  
15 violations of internationally recognized  
16 human rights in northeast Syria;

17           (iii) hindering counterterrorism oper-  
18 ations against ISIS and its affiliates; or

19           (iv) engaged in the forcible repatri-  
20 ation of Syrian refugees from Turkey to  
21 Syria.

22           (2) *RENEWAL OF WAIVERS.*—The President may,  
23 on a case-by-case basis, renew a waiver under para-  
24 graph (1) for additional periods of not more than 90  
25 days each if, not later than 30 days before the waiver



1       *expires, the President submits to the appropriate con-*  
2       *gressional committees—*

3               *(A) a written determination that the re-*  
4               *newal of the waiver is important to the national*  
5               *security interests of the United States;*

6               *(B) a detailed explanation of how the re-*  
7               *newal of the waiver is important to those inter-*  
8               *ests; and*

9               *(C) a report addressing whether the Govern-*  
10              *ment of Turkey is—*

11              *(i) engaged in offensive operations*  
12              *against the Syrian Democratic Forces,*  
13              *Kurdish or Arab civilians, or other religious*  
14              *or ethnic minority communities in north-*  
15              *east Syria;*

16              *(ii) committing, directing, or know-*  
17              *ingly facilitating the commission of gross*  
18              *violations of internationally recognized*  
19              *human rights in northeast Syria;*

20              *(iii) hindering counterterrorism oper-*  
21              *ations against ISIS and its affiliates; or*

22              *(iv) engaged in the forcible repatri-*  
23              *ation of Syrian refugees from Turkey to*  
24              *Syria.*

1           (f) *HUMANITARIAN WAIVER.*—*The President may*  
2 *waive the application of section 314, 315, 316, or 321 for*  
3 *the purpose of providing humanitarian assistance if the*  
4 *President submits to the appropriate congressional commit-*  
5 *tees—*

6                 (1) *a written determination that such a waiver*  
7 *is important to address a humanitarian need and*  
8 *consistent with the national security interests of the*  
9 *United States; and*

10                (2) *a justification relating to such determina-*  
11 *tion.*

12 **SEC. 332. IMPLEMENTATION; REGULATIONS; PENALTIES.**

13           (a) *IMPLEMENTATION.*—*The President may exercise*  
14 *all authorities provided to the President under sections 203*  
15 *and 205 of the International Emergency Economic Powers*  
16 *Act (50 U.S.C. 1702 and 1704) to carry out this title.*

17           (b) *REGULATIONS.*—*The President shall issue such reg-*  
18 *ulations, licenses, and orders as are necessary to carry out*  
19 *this title.*

20           (c) *PENALTIES.*—*A person that violates, attempts to*  
21 *violate, conspires to violate, or causes a violation of this*  
22 *title or any regulation, license, or order issued to carry out*  
23 *this title shall be subject to the penalties set forth in sub-*  
24 *sections (b) and (c) of section 206 of the International*  
25 *Emergency Economic Powers Act (50 U.S.C. 1705) to the*

1 *same extent as a person that commits an unlawful act de-*  
2 *scribed in subsection (a) of that section.*

3 **SEC. 333. STUDIES ON EFFECTIVENESS OF SANCTIONS IN**  
4 **ACHIEVING FOREIGN POLICY OBJECTIVES.**

5 *(a) INDEPENDENT STUDIES.—*

6 *(1) IN GENERAL.—The Secretary of State shall*  
7 *provide for the performance of 2 independent studies*  
8 *on the use of sanctions by the United States Govern-*  
9 *ment and the effectiveness of sanctions in achieving*  
10 *foreign policy objectives that includes an assessment*  
11 *of the following:*

12 *(A) Whether the United States Government*  
13 *is appropriately organized, staffed, and*  
14 *resourced to effectively develop and implement*  
15 *sanctions as a tool of foreign policy and coordi-*  
16 *nate sanctions policy and implementation with*  
17 *allies and other like-minded governments.*

18 *(B) The effect of sanctions on the decision-*  
19 *making calculus of the countries, entities, or in-*  
20 *dividuals subject to sanctions.*

21 *(C) The effect of the threat of sanctions on,*  
22 *and cases in which the threat of sanctions have*  
23 *affected, the decision-making calculus of coun-*  
24 *tries, entities, or individuals subject to such*  
25 *threat.*

1           (D) *The effect on United States national se-*  
2 *curity, including the ability to deter problematic*  
3 *behavior, when mandatory statutory sanctions*  
4 *are not implemented.*

5           (E) *Cases in which sanctions have led to a*  
6 *desired change in behavior by the country, enti-*  
7 *ty, or individual subject to the sanctions.*

8           (F) *Cases in which sanctions have led to an*  
9 *undesirable change in behavior by the country,*  
10 *entity, or individual subject to the sanctions.*

11           (G) *The effect of sanctions on United States*  
12 *businesses and businesses in countries that are*  
13 *allies of the United States.*

14           (H) *Whether extensive or exhaustive sanc-*  
15 *tions have been a precursor to increased military*  
16 *actions.*

17           (I) *Whether unilateral sanctions have been*  
18 *effective in changing behavior or otherwise ad-*  
19 *vancing national security or foreign policy objec-*  
20 *tives.*

21           (J) *Cases in which sanctions used in com-*  
22 *bination with extensive diplomacy have had led*  
23 *to desired changes in behavior.*

24           (K) *The collateral effects of sanctions on ci-*  
25 *vilians and their welfare.*

1           (L) *The record of all sanctions imposed by*  
2           *the United States currently in effect, by country,*  
3           *and how long those sanctions have been in effect.*

4           (M) *The history of sanctions imposed with*  
5           *respect to allies of the United States and the re-*  
6           *sult of those sanctions.*

7           (2) *CONSULTATION WITH CONGRESS.—Each enti-*  
8           *ty performing a study mandated under paragraph (1)*  
9           *shall consult with the Committee on Foreign Rela-*  
10           *tions of the Senate and the Committee on Foreign Af-*  
11           *airs of the House of Representatives while conducting*  
12           *the study.*

13           (3) *SUBMISSION TO CONGRESS.—*

14           (A) *IN GENERAL.—Not later than June 1,*  
15           *2020, the Secretary shall submit the results of*  
16           *each study required by paragraph (1) to the ap-*  
17           *propriate congressional committees.*

18           (B) *FORM.—The results of each study sub-*  
19           *mitted under subparagraph (A) shall be sub-*  
20           *mitted in unclassified form, but may include a*  
21           *classified annex.*

22           (b) *ENTITIES TO PERFORM STUDIES.—The Secretary*  
23           *shall provide for the studies required by subsection (a) to*  
24           *be performed as follows:*

1           (1) *One study shall be performed by the Comptroller General of the United States.*

2  
3           (2) *One study shall be performed by a federally funded research and development center that has recognized credentials and expertise in national security and foreign policy.*

## 7           **TITLE IV—MISCELLANEOUS**

### 8   **SEC. 401. AGREEMENT FOR NATO MEMBERS NOT TO AC-** 9                           **QUIRE DEFENSE TECHNOLOGY INCOMPAT-** 10                          **IBLE WITH THE SECURITY OF NATO SYSTEMS.**

11           *The U.S. mission to NATO shall pursue an agreement*  
12 *that members will not acquire defense technology incompat-*  
13 *ible with the security of NATO systems.*

### 14   **SEC. 402. NO AUTHORIZATION FOR THE USE OF MILITARY** 15                          **FORCE.**

16           *Nothing in this Act shall be construed as an authoriza-*  
17 *tion for the use of military force.*

## 18           **TITLE V—TERMINATION**

### 19   **SEC. 501. TERMINATION.**

20           *This Act shall terminate on the date that is 5 years*  
21 *after the date of the enactment of this Act.*



Calendar No. 327

116<sup>TH</sup> CONGRESS  
1<sup>ST</sup> Session

**S. 2641**

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**A BILL**

To promote United States national security and prevent the resurgence of ISIS, and for other purposes.

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DECEMBER 12, 2019

Reported with an amendment