

116TH CONGRESS  
2D SESSION

# S. 227

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## AN ACT

To direct the Attorney General to review, revise, and develop law enforcement and justice protocols appropriate to address missing and murdered Indians, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as “Savanna’s Act”.

3 **SEC. 2. PURPOSES.**

4 The purposes of this Act are—

5 (1) to clarify the responsibilities of Federal,  
6 State, Tribal, and local law enforcement agencies  
7 with respect to responding to cases of missing or  
8 murdered Indians;

9 (2) to increase coordination and communication  
10 among Federal, State, Tribal, and local law enforce-  
11 ment agencies, including medical examiner and cor-  
12 oner offices;

13 (3) to empower Tribal governments with the re-  
14 sources and information necessary to effectively re-  
15 spond to cases of missing or murdered Indians; and

16 (4) to increase the collection of data related to  
17 missing or murdered Indian men, women, and chil-  
18 dren, regardless of where they reside, and the shar-  
19 ing of information among Federal, State, and Tribal  
20 officials responsible for responding to and inves-  
21 tigating cases of missing or murdered Indians.

22 **SEC. 3. DEFINITIONS.**

23 In this Act:

24 (1) **CONFER.**—The term “confer” has the  
25 meaning given the term in section 514 of the Indian  
26 Health Care Improvement Act (25 U.S.C. 1660d).

1           (2) DATABASES.—The term “databases”  
2 means—

3           (A) the National Crime Information Center  
4 database;

5           (B) the Combined DNA Index System;

6           (C) the Next Generation Identification  
7 System; and

8           (D) any other database relevant to re-  
9 sponding to cases of missing or murdered Indi-  
10 ans, including that under the Violent Criminal  
11 Apprehension Program and the National Miss-  
12 ing and Unidentified Persons System.

13          (3) INDIAN.—The term “Indian” means a  
14 member of an Indian Tribe.

15          (4) INDIAN COUNTRY.—The term “Indian coun-  
16 try” has the meaning given the term in section 1151  
17 of title 18, United States Code.

18          (5) INDIAN LAND.—The term “Indian land”  
19 means Indian lands, as defined in section 3 of the  
20 Native American Business Development, Trade Pro-  
21 motion, and Tourism Act of 2000 (25 U.S.C. 4302).

22          (6) INDIAN TRIBE.—The term “Indian Tribe”  
23 has the meaning given the term “Indian tribe” in  
24 section 4 of the Indian Self-Determination and Edu-  
25 cation Assistance Act (25 U.S.C. 5304).

1           (7) LAW ENFORCEMENT AGENCY.—The term  
2           “law enforcement agency” means a Tribal, Federal,  
3           State, or local law enforcement agency.

4 **SEC. 4. IMPROVING TRIBAL ACCESS TO DATABASES.**

5           (a) TRIBAL ENROLLMENT INFORMATION.—The At-  
6           torney General shall provide training to law enforcement  
7           agencies regarding how to record the Tribal enrollment in-  
8           formation or affiliation, as appropriate, of a victim in Fed-  
9           eral databases.

10          (b) CONSULTATION.—

11           (1) CONSULTATION.—Not later than 180 days  
12           after the date of enactment of this Act, the Attorney  
13           General, in cooperation with the Secretary of the In-  
14           terior, shall complete a formal consultation with In-  
15           dian Tribes on how to further improve Tribal data  
16           relevance and access to databases.

17           (2) INITIAL CONFER.—Not later than 180 days  
18           after the date of enactment of this Act, the Attorney  
19           General, in coordination with the Secretary of the  
20           Interior, shall confer with Tribal organizations and  
21           urban Indian organizations on how to further im-  
22           prove American Indian and Alaska Native data rel-  
23           evance and access to databases.

24           (3) ANNUAL CONSULTATION.—Section 903(b)  
25           of the Violence Against Women and Department of

1 Justice Reauthorization Act of 2005 (34 U.S.C.  
2 20126) is amended—

3 (A) by striking paragraph (2) and insert-  
4 ing the following:

5 “(2) enhancing the safety of Indian women  
6 from domestic violence, dating violence, sexual as-  
7 sault, homicide, stalking, and sex trafficking;”;

8 (B) in paragraph (3), by striking the pe-  
9 riod at the end and inserting “; and”; and

10 (C) by adding at the end the following:

11 “(4) improving access to local, regional, State,  
12 and Federal crime information databases and crimi-  
13 nal justice information systems.”.

14 (c) NOTIFICATION.—Not later than 180 days after  
15 the date of enactment of this Act, the Attorney General  
16 shall—

17 (1) develop and implement a dissemination  
18 strategy to educate the public of the National Miss-  
19 ing and Unidentified Persons System; and

20 (2) conduct specific outreach to Indian Tribes,  
21 Tribal organizations, and urban Indian organiza-  
22 tions regarding the ability to publicly enter informa-  
23 tion, through the National Missing and Unidentified  
24 Persons System or other non-law enforcement sen-  
25 sitive portal, regarding missing persons, which may

1 include family members and other known acquaint-  
2 ances.

3 **SEC. 5. GUIDELINES FOR RESPONDING TO CASES OF MISS-**  
4 **ING OR MURDERED INDIANS.**

5 (a) IN GENERAL.—Not later than 60 days after the  
6 date on which the consultation described in section 4(b)(1)  
7 is completed, the Attorney General shall direct United  
8 States attorneys to develop regionally appropriate guide-  
9 lines to respond to cases of missing or murdered Indians  
10 that shall include—

11 (1) guidelines on inter-jurisdictional cooperation  
12 among law enforcement agencies at the Tribal, Fed-  
13 eral, State, and local levels, including inter-jurisdic-  
14 tional enforcement of protection orders and detailing  
15 specific responsibilities of each law enforcement  
16 agency;

17 (2) best practices in conducting searches for  
18 missing persons on and off Indian land;

19 (3) standards on the collection, reporting, and  
20 analysis of data and information on missing persons  
21 and unidentified human remains, and information on  
22 culturally appropriate identification and handling of  
23 human remains identified as Indian, including guid-  
24 ance stating that all appropriate information related

1 to missing or murdered Indians be entered in a  
2 timely manner into applicable databases;

3 (4) guidance on which law enforcement agency  
4 is responsible for inputting information into appro-  
5 priate databases under paragraph (3) if the Tribal  
6 law enforcement agency does not have access to  
7 those appropriate databases;

8 (5) guidelines on improving law enforcement  
9 agency response rates and follow-up responses to  
10 cases of missing or murdered Indians; and

11 (6) guidelines on ensuring access to culturally  
12 appropriate victim services for victims and their  
13 families.

14 (b) CONSULTATION.—United States attorneys shall  
15 develop the guidelines required under subsection (a) in  
16 consultation with Indian Tribes and other relevant part-  
17 ners, including—

18 (1) the Department of Justice;

19 (2) the Federal Bureau of Investigation;

20 (3) the Department of the Interior;

21 (4) the Bureau of Indian Affairs;

22 (5) Tribal, State, and local law enforcement  
23 agencies;

24 (6) medical examiners;

25 (7) coroners;

1           (8) Tribal, State, and local organizations that  
2 provide victim services; and

3           (9) national, regional, or urban Indian organi-  
4 zations with relevant expertise.

5 (c) COMPLIANCE.—

6           (1) IN GENERAL.—Not later than 1 year after  
7 the date of enactment of this Act, the United States  
8 attorneys shall implement, by incorporating into of-  
9 fice policies and procedures, the guidelines developed  
10 under subsection (a).

11           (2) MODIFICATION.—Each Federal law enforce-  
12 ment agency shall modify the guidelines, policies,  
13 and protocols of the agency to incorporate the guide-  
14 lines developed under subsection (a).

15           (3) DETERMINATION.—Not later than the end  
16 of each fiscal year beginning after the date the  
17 guidelines are established under this section and in-  
18 corporated under this subsection, upon the request  
19 of a Tribal, State, or local law enforcement agency,  
20 the Attorney General shall determine whether the  
21 Tribal, State, or local law enforcement agency seek-  
22 ing recognition of compliance has incorporated  
23 guidelines into their respective guidelines, policies,  
24 and protocols.

1 (d) ACCOUNTABILITY.—Not later than 30 days after  
2 compliance determinations are made each fiscal year in  
3 accordance with subsection (c)(3), the Attorney General  
4 shall—

5 (1) disclose and publish, including on the  
6 website of the Department of Justice, the name of  
7 each Tribal, State, or local law enforcement agency  
8 that the Attorney General has determined has incor-  
9 porated guidelines in accordance with subsection  
10 (c)(3);

11 (2) disclose and publish, including on the  
12 website of the Department of Justice, the name of  
13 each Tribal, State, or local law enforcement agency  
14 that has requested a determination in accordance  
15 with subsection (c)(3) that is pending;

16 (3) collect the guidelines into a resource of ex-  
17 amples and best practices that can be used by other  
18 law enforcement agencies seeking to create and im-  
19 plement such guidelines.

20 (e) TRAINING AND TECHNICAL ASSISTANCE.—The  
21 Attorney General shall use the National Indian Country  
22 Training Initiative to provide training and technical as-  
23 sistance to Indian Tribes and law enforcement agencies  
24 on—

1 (1) implementing the guidelines developed  
2 under subsection (a) or developing and implementing  
3 locally specific guidelines or protocols for responding  
4 to cases of missing or murdered Indians; and

5 (2) using the National Missing and Unidenti-  
6 fied Persons System and accessing program services  
7 that will assist Indian Tribes with responding to  
8 cases of missing or murdered Indians.

9 (f) GUIDELINES FROM INDIAN TRIBES.—

10 (1) IN GENERAL.—Indian Tribes may submit  
11 their own guidelines to respond to cases of missing  
12 or murdered Indians to the Attorney General.

13 (2) PUBLICATION.—Upon receipt of any guide-  
14 lines from an Indian Tribe, the Attorney General  
15 shall publish the guidelines on the website of the De-  
16 partment of Justice in 1 centralized location to  
17 make the guidelines available as a resource to any  
18 Federal agency, State, or Tribal government.

19 **SEC. 6. ANNUAL REPORTING REQUIREMENTS.**

20 (a) ANNUAL REPORTING.—Beginning in the first fis-  
21 cal year after the date of enactment of this Act, the Attor-  
22 ney General shall include in its annual Indian Country In-  
23 vestigations and Prosecutions report to Congress informa-  
24 tion that—

1           (1) includes known statistics on missing Indians  
2           in the United States, available to the Department of  
3           Justice, including—

4                   (A) age;

5                   (B) gender;

6                   (C) Tribal enrollment information or affili-  
7           ation, if available;

8                   (D) the current number of open cases per  
9           State;

10                  (E) the total number of closed cases per  
11           State each calendar year, from the most recent  
12           10 calendar years; and

13                  (F) other relevant information the Attor-  
14           ney General determines is appropriate;

15           (2) includes known statistics on murdered Indi-  
16           ans in the United States, available to the Depart-  
17           ment of Justice, including—

18                   (A) age;

19                   (B) gender;

20                   (C) Tribal enrollment information or affili-  
21           ation, if available;

22                   (D) the current number of open cases per  
23           State;

1 (E) the total number of closed cases per  
2 State each calendar year, from the most recent  
3 10 calendar years; and

4 (F) other relevant information the Attor-  
5 ney General determines is appropriate;

6 (3) maintains victim privacy to the greatest ex-  
7 tent possible by excluding information that can be  
8 used on its own or with other information to iden-  
9 tify, contact, or locate a single person, or to identify  
10 an individual in context; and

11 (4) includes—

12 (A) an explanation of why the statistics de-  
13 scribed in paragraph (1) may not be com-  
14 prehensive; and

15 (B) recommendations on how data collec-  
16 tion on missing or murdered Indians may be  
17 improved.

18 (b) COMPLIANCE.—

19 (1) IN GENERAL.—Beginning in the first fiscal  
20 year after the date of enactment of this Act, and an-  
21 nually thereafter, for the purpose of compiling accu-  
22 rate data for the annual report required under sub-  
23 section (a), the Attorney General shall request all  
24 Tribal, State, and local law enforcement agencies to  
25 submit to the Department of Justice, to the fullest

1 extent possible, all relevant information pertaining to  
2 missing or murdered Indians collected by the Tribal,  
3 State, and local law enforcement agency, and in a  
4 format provided by the Department of Justice that  
5 ensures the streamlining of data reporting.

6 (2) DISCLOSURE.—The Attorney General shall  
7 disclose and publish annually, including on the  
8 website of the Department of Justice, the name of  
9 each Tribal, State, or local law enforcement agency  
10 that the Attorney General has determined has sub-  
11 mitted the information requested under paragraph  
12 (1) for the fiscal year in which the report was pub-  
13 lished.

14 (c) INCLUSION OF GENDER IN MISSING AND UN-  
15 IDENTIFIED PERSONS STATISTICS.—Beginning in the  
16 first calendar year after the date of enactment of this Act,  
17 and annually thereafter, the Federal Bureau of Investiga-  
18 tion shall include gender in its annual statistics on missing  
19 and unidentified persons published on its public website.

20 **SEC. 7. IMPLEMENTATION AND INCENTIVE.**

21 (a) GRANT AUTHORITY.—Section 2101(b) of the Om-  
22 nibus Crime Control and Safe Streets Act of 1968 (34  
23 U.S.C. 10461(b)) is amended by adding at the end the  
24 following:

1           “(23) To develop, strengthen, and implement  
2 policies, protocols, and training for law enforcement  
3 regarding cases of missing or murdered Indians, as  
4 described in section 5 of Savanna’s Act.

5           “(24) To compile and annually report data to  
6 the Attorney General related to missing or murdered  
7 Indians, as described in section 6 of Savanna’s  
8 Act.”.

9           (b) GRANTS TO INDIAN TRIBAL GOVERNMENTS.—  
10 Section 2015 of the Omnibus Crime Control and Safe  
11 Streets Act of 1968 (34 U.S.C. 10452(a)) is amended—

12           (1) in paragraph (9), by striking “and” at the  
13 end;

14           (2) in paragraph (10), by striking the period at  
15 the end and inserting a semicolon; and

16           (3) by adding at the end the following:

17           “(11) develop, strengthen, and implement poli-  
18 cies, protocols, and training for law enforcement re-  
19 garding cases of missing or murdered Indians, as de-  
20 scribed in section 5 of Savanna’s Act; and

1           “(12) compile and annually report data to the  
2           Attorney General related to missing or murdered In-  
3           dians, as described in section 6 of Savanna’s Act.”.

Passed the Senate March 11, 2020.

Attest:

*Secretary.*

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2<sup>D</sup> SESSION  
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## **AN ACT**

To direct the Attorney General to review, revise, and develop law enforcement and justice protocols appropriate to address missing and murdered Indians, and for other purposes.