

116TH CONGRESS  
1ST SESSION

# H. R. 532

To require the Secretary of Homeland Security to use alternatives to detention for certain vulnerable immigrant populations, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 14, 2019

Mr. BROWN of Maryland (for himself, Mr. AGUILAR, Mr. CARBAJAL, Mr. COHEN, Ms. CLARKE of New York, Mr. GOMEZ, Ms. JACKSON LEE, Mr. JOHNSON of Georgia, Ms. NORTON, Ms. PINGREE, Ms. SCHAKOWSKY, Mr. TAKANO, Mrs. WATSON COLEMAN, and Ms. OMAR) introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To require the Secretary of Homeland Security to use alternatives to detention for certain vulnerable immigrant populations, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Alternatives to Deten-  
5 tion Act of 2019”.

1 **SEC. 2. ALTERNATIVES TO DETAINING UNDOCUMENTED IN-**  
2 **DIVIDUALS.**

3 (a) IN GENERAL.—The Secretary of Homeland Secu-  
4 rity shall establish programs that provide alternatives to  
5 detaining individuals under the immigration laws (as de-  
6 fined in section 101(a)(17) of the Immigration and Na-  
7 tionality Act (8 U.S.C. 1101(a)(17))), whether such deten-  
8 tion is pending a decision on whether the individual is to  
9 be removed from the United States or after the issuance  
10 of a removal order. The programs shall provide for a con-  
11 tinuum of supervision mechanisms and options, including  
12 community-based supervision and community support.  
13 The Secretary may contract with nongovernmental com-  
14 munity-based organizations to provide services under such  
15 programs, which may include case management services,  
16 appearance assistance services, and screenings of individ-  
17 uals who have been detained.

18 (b) DETERMINATION OF VULNERABLE POPULATION  
19 OR CAREGIVER STATUS REQUIRED.—

20 (1) IN GENERAL.—Not later than 48 hours  
21 after taking an individual described in subsection (a)  
22 into custody, the Secretary or the immigration judge  
23 shall make a determination whether an individual  
24 may participate in an alternatives to detention pro-  
25 gram and determine the appropriate level of super-  
26 vision.

1           (2) SPECIAL RULE.—If the individual is mem-  
2           ber of a vulnerable population described in sub-  
3           section (c), is a parent of a child under 18 years of  
4           age, or is dependent caregiver or a family caregiver,  
5           the individual may not be detained and must be  
6           placed in an alternatives to detention program that  
7           is a community-based supervision program.

8           (3) EXCEPTIONS.—Alternative to detention pro-  
9           grams shall not be used—

10                   (A) for individuals detained under section  
11                   236A of the Immigration and Nationality Act  
12                   (8 U.S.C. 1226a); or

13                   (B) when release on bond or recognizance  
14                   is determined to be a sufficient measure to en-  
15                   sure appearances at immigration proceedings  
16                   and public safety.

17           (c) VULNERABLE POPULATION.—In determining  
18           whether to place a detainee in an alternatives to detention  
19           program, the Secretary shall consider whether the de-  
20           tainee—

21                   (1) is an asylum seeker or victim of torture or  
22                   trafficking;

23                   (2) has special religious, cultural, or spiritual  
24                   considerations;

25                   (3) is pregnant or nursing;

1           (4) is under 21 years of age or older than 60  
2 years of age;

3           (5) identifies as gay, lesbian, bisexual, trans-  
4 gender, or intersex;

5           (6) is a victim or witness of a crime;

6           (7) has a mental disorder or physical disability;

7 or

8           (8) has been determined by an immigration  
9 judge or the Secretary of Homeland Security to be  
10 experiencing severe trauma or to be a survivor of  
11 torture or gender-based violence, based on informa-  
12 tion obtained during intake, from the individual's at-  
13 torney or legal services provider, or through credible  
14 self-reporting.

15           (d) COORDINATOR OF ALTERNATIVES TO DETEN-  
16 TION AND FAMILY REUNIFICATION.—

17           (1) IN GENERAL.—The Secretary of Homeland  
18 Security shall establish in the Department of Home-  
19 land Security the position of Coordinator of Alter-  
20 natives to Detention and Family Reunification (“Co-  
21 ordinator”). The Coordinator shall be selected by the  
22 President and shall be appointed by, and report di-  
23 rectly to, the Secretary. Subject to the availability of  
24 appropriations, the Secretary shall make available to  
25 the Coordinator such personnel, funds, and other re-

1 sources as may be appropriate to enable the Coordi-  
2 nator to carry out the Coordinator's mission.

3 (2) MISSION AND DUTIES OF COORDINATOR.—

4 (A) MISSION.—The Coordinator's mission  
5 shall be to work with the executive departments  
6 (as defined in section 101 of title 5, United  
7 States Code) to coordinate—

8 (i) the use of alternatives to detention  
9 programs; and

10 (ii) the reunification of parents with  
11 children separated from them by the Sec-  
12 retary at or near a port of entry into the  
13 United States, or within 100 miles of an  
14 international border of the United States.

15 (B) DUTIES OF COORDINATOR.—

16 (i) IN GENERAL.—The Coordinator  
17 shall serve as the primary point of contact  
18 within the executive branch with the Con-  
19 gress, State and local governments, the  
20 private sector, and community leaders re-  
21 garding the policies and programs de-  
22 scribed in clauses (i) and (ii) of subpara-  
23 graph (A). Working with the input of the  
24 executive departments, the Coordinator  
25 shall be responsible for managing informa-

1           tion flow, requests for actions, and discus-  
2           sions regarding such policies and programs  
3           with the Congress, State and local govern-  
4           ments, the private sector, and community  
5           leaders.

6           (ii) REPORT.—Not later than 30 days  
7           after the date of the appointment of the  
8           Coordinator, the Coordinator shall issue a  
9           report to the Congress on the status of—

10           (I) detentions under the immi-  
11           gration laws (as defined in section  
12           101(a)(17) of the Immigration and  
13           Nationality Act (8 U.S.C.  
14           1101(a)(17))) pending a decision on  
15           whether an individual is to be re-  
16           moved or after the issuance of a re-  
17           moval order; and

18           (II) reunification of parents and  
19           children separated by the Secretary at  
20           or near a port of entry into the  
21           United States, or within 100 miles of  
22           an international border of the United  
23           States.

1 (C) DUTIES OF EXECUTIVE DEPART-  
2 MENTS.—The heads of the executive depart-  
3 ments—

4 (i) shall respond promptly to any re-  
5 quest by the Coordinator;

6 (ii) shall, consistent with applicable  
7 law, provide such information as the Coor-  
8 dinator deems necessary to carry out the  
9 Coordinator’s mission; and

10 (iii) otherwise shall cooperate with the  
11 Coordinator to the greatest extent prac-  
12 ticable to facilitate the performance of the  
13 Coordinator’s mission.

14 (3) CONSTRUCTION.—Nothing in this sub-  
15 section shall be construed to impair or otherwise af-  
16 fect—

17 (A) the authority granted by law to an ex-  
18 ecutive department or the head thereof;

19 (B) the functions of the Director of the Of-  
20 fice of Management and Budget relating to  
21 budget, administrative, or legislative proposals;  
22 or

23 (C) the chain of command over the Armed  
24 Forces provided in section 162(b) of title 10,  
25 United States Code.

1           (4) SUNSET.—This subsection shall cease to be  
2           effective on the date that is 3 years after the date  
3           of the enactment of this Act.

4           (e) PARENTS AND OTHER CAREGIVERS.—For pur-  
5           poses of this section:

6           (1) The term “dependent caregiver” means an  
7           individual who lives with, and provides more than  
8           one-half of the financial support required by, a fam-  
9           ily member who is—

10                   (A) under 18 years of age; or

11                   (B) unable to engage in substantial em-  
12                   ployment due to a physical or mental health  
13                   condition or disability.

14           (2) The term “family caregiver” means an indi-  
15           vidual who lives with, and provides more than one-  
16           half of the personal care required by, a family mem-  
17           ber who is—

18                   (A) under 18 years of age; or

19                   (B) unable to engage in substantial em-  
20                   ployment due to a physical or mental health  
21                   condition or disability.

22           (3) The term “family member”, with respect to  
23           an individual receiving personal care services or fi-  
24           nancial support, means an individual who is—

25                   (A) a parent;



- 1 (B) a spouse;
- 2 (C) a child;
- 3 (D) a step-family member; or
- 4 (E) an extended family member.

5 (4) The term “parent” means—

- 6 (A) a biological or adoptive parent of a
- 7 child, whose parental rights have not been relin-
- 8 quished or terminated under State law or the
- 9 law of a foreign country; or
- 10 (B) a legal guardian under State law or
- 11 the law of a foreign country.

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