

Union Calendar No. 16

116TH CONGRESS
1ST SESSION

H. R. 2021

[Report No. 116–35, Part I]

To amend the Balanced Budget and Emergency Deficit Control Act of 1985
and to establish a congressional budget for fiscal year 2020.

IN THE HOUSE OF REPRESENTATIVES

APRIL 2, 2019

Mr. YARMUTH (for himself and Mrs. LOWEY) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

APRIL 5, 2019

Reported from the Committee on the Budget

APRIL 5, 2019

Committee on Rules discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To amend the Balanced Budget and Emergency Deficit Control Act of 1985 and to establish a congressional budget for fiscal year 2020.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Investing for the Peo-
5 ple Act of 2019”.

6 **TITLE I—BUDGET**
7 **ENFORCEMENT**

8 **SEC. 101. AMENDMENTS TO THE BALANCED BUDGET AND**
9 **EMERGENCY DEFICIT CONTROL ACT OF 1985.**

10 (a) REVISED DISCRETIONARY SPENDING LIMITS.—
11 Section 251(c) of the Balanced Budget and Emergency
12 Deficit Control Act of 1985 (2 U.S.C. 901(c)) is amended
13 by striking paragraphs (7) and (8) and inserting the fol-
14 lowing:

15 “(7) for fiscal year 2020—

16 “(A) for the revised security category,
17 \$664,000,000,000 in new budget authority; and

18 “(B) for the revised nonsecurity category,
19 \$631,018,000,000 in new budget authority; and

20 “(8) for fiscal year 2021—

21 “(A) for the revised security category,
22 \$680,119,000,000; and

23 “(B) for the revised nonsecurity category,
24 \$646,056,000,000;”.

1 (b) OVERSEAS CONTINGENCY OPERATIONS/GLOBAL
2 WAR ON TERRORISM ADJUSTMENT LIMIT.—Section
3 251(b)(2) of the Balanced Budget and Emergency Deficit
4 Control Act of 1985 (2 U.S.C. 901(b)(2)) is amended in
5 subparagraph (A) by inserting before the period at the end
6 the following: “, except that the adjustment for Overseas
7 Contingency Operations/Global War on Terrorism for fis-
8 cal year 2020 or any subsequent fiscal year shall not ex-
9 ceed \$69,000,000,000 for the revised security category or
10 \$8,000,000,000 for the revised nonsecurity category”.

11 (c) NEW ADJUSTMENTS FOR THE INTERNAL REV-
12 ENUE SERVICE AND THE U.S. CENSUS FOR 2020.—Sec-
13 tion 251(b)(2) of the Balanced Budget and Emergency
14 Deficit Control Act of 1985 (2 U.S.C. 901(b)(2)) is
15 amended by adding at the end the following two new sub-
16 paragraphs:

17 (G) INTERNAL REVENUE SERVICE TAX
18 ENFORCEMENT.—

19 (i) IN GENERAL.—If a bill or joint
20 resolution making appropriations for a fis-
21 cal year is enacted that specifies an
22 amount in the Enforcement account and
23 the Operations Support account for tax en-
24 forcement activities, including tax compli-
25 ance to address the Federal tax gap, of the

1 Internal Revenue Service of the Depart-
2 ment of the Treasury, then the adjustment
3 for that fiscal year shall be the additional
4 new budget authority provided in that Act
5 for such purpose for that fiscal year, but
6 shall not exceed—

7 “(I) for fiscal year 2020,
8 \$400,000,000; and

9 “(II) for fiscal year 2021,
10 \$750,000,000.

11 “(ii) DEFINITION.—As used in this
12 subparagraph, the term ‘additional new
13 budget authority’ means the amount pro-
14 vided for a fiscal year, in excess of
15 \$8,584,000,000, in an appropriation Act
16 and specified for tax enforcement activi-
17 ties, including tax compliance to address
18 the Federal tax gap, of the Internal Rev-
19 enue Service.

20 “(H) THE 2020 CENSUS.—

21 “(i) IN GENERAL.—If a bill or joint
22 resolution making appropriations for fiscal
23 year 2020 is enacted that specifies an
24 amount for the 2020 Census in the Peri-
25 odic Censuses and Programs account of

1 the Bureau of the Census of the Depart-
2 ment of Commerce, then the adjustment
3 for that fiscal year shall be the new budget
4 authority provided in that Act for such
5 purpose for fiscal year 2020, but shall not
6 exceed \$7,500,000,000.

7 “(ii) DEFINITION.—As used in this
8 subparagraph, the term ‘new budget au-
9 thority’ means the amount provided for fis-
10 cal year 2020 in an appropriation Act and
11 specified to pay for expenses associated
12 with 2020 Census operations.”.

13 (d) DIRECT SPENDING ADJUSTMENTS FOR FISCAL
14 YEARS 2020 AND 2021.—Section 251A of the Balanced
15 Budget and Emergency Deficit Control Act of 1985 (2
16 U.S.C. 901a), is amended—

17 (1) in paragraph (5)(B), in the matter pre-
18 ceding clause (i), by striking “and (12)” and insert-
19 ing “, (12), and (13)”; and

20 (2) by adding at the end the following:

21 “(13) IMPLEMENTING DIRECT SPENDING RE-
22 Ductions FOR FISCAL YEARS 2020 AND 2021.—(A)
23 OMB shall make the calculations necessary to imple-
24 ment the direct spending reductions calculated pur-
25 suant to paragraphs (3) and (4) without regard to

1 the amendment made to section 251(c) revising the
2 discretionary spending limits for fiscal years 2020
3 and 2021 by the Investing for the People Act of
4 2019.

5 “(B) Paragraph (5)(B) shall not be imple-
6 mented for fiscal years 2020 and 2021.”.

7 **TITLE II—ESTABLISHING A**
8 **CONGRESSIONAL BUDGET**

9 **SEC. 201. FISCAL YEAR 2020 BUDGET RESOLUTION.**

10 (a) FISCAL YEAR 2020.—For the purpose of enforce-
11 ing the Congressional Budget Act of 1974 for fiscal year
12 2020, the allocations, aggregates, and levels provided for
13 in subsection (b) shall apply in the House of Representa-
14 tives in the same manner as for a concurrent resolution
15 on the budget for fiscal year 2020 with appropriate budg-
16 etary levels for fiscal year 2020 and for fiscal years 2021
17 through 2029.

18 (b) COMMITTEE ALLOCATIONS, AGGREGATES, AND
19 LEVELS.—In the House of Representatives, the Chair of
20 the Committee on the Budget shall submit a statement
21 for publication in the Congressional Record as soon as
22 practicable, containing—

23 (1) for the Committee on Appropriations, com-
24 mittee allocations for fiscal year 2020 consistent
25 with discretionary spending limits set forth in sec-

1 tion 251(c)(7) of the Balanced Budget and Emer-
2 gency Deficit Control Act of 1985, as amended by
3 this Act, and the outlays flowing therefrom, and
4 committee allocations for fiscal year 2020 for cur-
5 rent law mandatory budget authority and outlays,
6 for the purpose of enforcing section 302 of the Con-
7 gressional Budget Act of 1974;

8 (2) for all committees of that House other than
9 the Committee on Appropriations, committee alloca-
10 tions for fiscal year 2020 and for the period of fiscal
11 years 2020 through 2029 consistent with the most
12 recent baseline of the Congressional Budget Office,
13 as adjusted, to the extent practicable, for the budg-
14 etary effects of any provision of law enacted during
15 the period beginning on the date such baseline is
16 issued and ending on the date of submission of such
17 statement, for the purpose of enforcing section 302
18 of the Congressional Budget Act of 1974;

19 (3) aggregate spending levels for fiscal year
20 2020 in accordance with the allocations established
21 under paragraphs (1) and (2), for the purpose of en-
22 forcing section 311 of the Congressional Budget Act
23 of 1974; and

24 (4) aggregate revenue levels for fiscal year 2020
25 and for the period of fiscal years 2020 through 2029

1 consistent with the most recent baseline of the Con-
2 gressional Budget Office, as adjusted, to the extent
3 practicable, for the budgetary effects of any provi-
4 sion of law enacted during the period beginning on
5 the date such baseline is issued and ending on the
6 date of submission of such statement, for the pur-
7 pose of enforcing section 311 of the Congressional
8 Budget Act of 1974.

9 (c) ADDITIONAL MATTER.—The statement referred
10 to in subsection (b) may also include for fiscal year 2020,
11 the matter contained in the provisions referred to in sub-
12 section (e).

13 (d) ADJUSTMENTS.—The Chair of the Committee on
14 the Budget of the House of Representatives may adjust
15 the allocations, aggregates, and other budgetary levels in-
16 cluded in the statement referred to in subsection (b)—

17 (1) to reflect changes resulting from the Con-
18 gressional Budget Office’s updates to its baseline for
19 fiscal years 2020 through 2029; or

20 (2) for any bill, joint resolution, amendment, or
21 conference report by the amounts provided in such
22 measure if such measure would not increase the def-
23 icit for either of the following time periods: fiscal
24 year 2020 to fiscal year 2024 or fiscal year 2020 to
25 fiscal year 2029.

1 (e) APPLICATION.—Upon submission of the state-
2 ment referred to in subsection (b), all references to alloca-
3 tions, aggregates, or other appropriate levels in “this con-
4 current resolution” in sections 5201, 5202, and 5203 of
5 the House Concurrent Resolution 71 (115th Congress),
6 specified in section 30104(f)(1) of the Bipartisan Budget
7 Act of 2018, and continued in effect by section 103(m)
8 of House Resolution 6 (116th Congress), shall be treated
9 for all purposes in the House of Representatives as ref-
10 erences to the allocations, aggregates, or other appropriate
11 levels contained in the statement referred to in subsection
12 (b), as adjusted in accordance with this section or any
13 other Act.

14 **SEC. 202. LIMITATION ON ADVANCE APPROPRIATIONS.**

15 (a) IN GENERAL.—Except as provided in subsection
16 (b), any general appropriation bill or bill or joint resolu-
17 tion continuing appropriations, or amendment thereto or
18 conference report thereon, may not provide an advance ap-
19 propriation.

20 (b) EXCEPTIONS.—An advance appropriation may be
21 provided for programs, activities or accounts identified in
22 lists submitted for printing in the Congressional Record
23 by the Chair of the Committee on the Budget—

24 (1) for fiscal year 2021, under the heading “Ac-
25 counts Identified for Advance Appropriations” in an

1 aggregate amount not to exceed \$28,852,000,000 in
2 new budget authority, and for fiscal year 2022, ac-
3 counts separately identified under the same heading;
4 and

5 (2) for fiscal year 2021, under the heading
6 “Veterans Accounts Identified for Advance Appro-
7 priations” in an aggregate amount not to exceed
8 \$87,636,650,000 in new budget authority.

9 (c) DEFINITION.—The term “advance appropriation”
10 means any new discretionary budget authority provided in
11 a general appropriation bill or bill or joint resolution con-
12 tinuing appropriations for fiscal year 2020, or any amend-
13 ment thereto or conference report thereon, that first be-
14 comes available following fiscal year 2020.

15 **SEC. 203. EXERCISE OF RULEMAKING POWERS.**

16 Sections 201 and 202 are enacted by the House of
17 Representatives—

18 (1) as an exercise of the rulemaking power of
19 the House of Representatives, and as such they shall
20 be considered as part of the rules of the House of
21 Representatives, and such rules shall supersede
22 other rules only to the extent that they are incon-
23 sistent therewith; and

24 (2) with full recognition of the constitutional
25 right of the House of Representatives to change

1 such rules at any time, in the same manner, and to
2 the same extent as in the case of any other rule of
3 the House of Representatives.

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