### 115TH CONGRESS 2D SESSION

# S. 3793

To acknowledge the rights of States with respect to sports wagering and to maintain a distinct Federal interest in the integrity and character of professional and amateur sporting contests, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

DECEMBER 19, 2018

Mr. Hatch (for himself and Mr. Schumer) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

# A BILL

To acknowledge the rights of States with respect to sports wagering and to maintain a distinct Federal interest in the integrity and character of professional and amateur sporting contests, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Sports Wagering Market Integrity Act of 2018".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Definitions.

#### TITLE I—SPORTS WAGERING

- Sec. 101. General prohibition on sports wagering.
- Sec. 102. State sports wagering program.
- Sec. 103. State sports wagering program standards.
- Sec. 104. Anti-money laundering provisions.
- Sec. 105. Interstate sports wagering compacts.
- Sec. 106. National Sports Wagering Clearinghouse.
- Sec. 107. Law enforcement coordination.

#### TITLE II—WAGERING TRUST FUND

- Sec. 201. Findings.
- Sec. 202. Wagering Trust Fund.

#### TITLE III—WIRE ACT AND SPORTS BRIBERY ACT AMENDMENTS

- Sec. 301. Wire Act clarification and authorization of civil enforcement.
- Sec. 302. Sports Bribery Act improvements.

#### TITLE IV—GAMBLING ADDICTION PREVENTION AND TREATMENT

- Sec. 401. Authority to address gambling in Department of Health and Human Services authorities.
- Sec. 402. Advisory committee.
- Sec. 403. Surveillance of gambling addiction.

#### TITLE V—GENERAL PROVISIONS

- Sec. 501. State and Tribal authority.
- Sec. 502. Severability.

### 1 SEC. 2. FINDINGS.

- 2 Congress makes the following findings:
- 3 (1) In 1992, Congress enacted the Professional
- 4 and Amateur Sports Protection Act (Public Law
- 5 102–559; 106 Stat. 4227) to ban sports wagering in
- 6 most States, finding that "sports gambling con-
- 7 ducted pursuant to State law threatens the integrity
- 8 and character of, and public confidence in, profes-
- 9 sional and amateur sports, instills inappropriate val-
- ues in the Nation's youth, misappropriates the good-
- 11 will and popularity of professional and amateur

- sports organizations, and dilutes and tarnishes the service marks of such organizations.".
- 3 (2) On May 14, 2018, the Supreme Court of 4 the United States held in Murphy v. NCAA, 138 S. 5 Ct. 1461 (2018), that the prohibition of State au-6 thorization and licensing of sports wagering schemes 7 under the Professional and Amateur Sports Protec-8 tion Act (Public Law 102–559; 106 Stat. 4227) vio-9 lates the 10th Amendment to the Constitution of the 10 United States.
  - (3) After the decision in Murphy v. NCAA, 138 S. Ct. 1461 (2018), any State may legalize and regulate sports wagering, as determined by the State, consistent with section 1084 of title 18, United States Code (commonly known as the "Wire Act"), section 1955 of that title (commonly known as the "Illegal Gambling Business Act"), subchapter IV of title 31, United States Code (commonly known as the "Unlawful Internet Gambling Enforcement Act of 2006"), and other Federal law.
  - (4) Since the decision in Murphy v. NCAA, 138 S. Ct. 1461 (2018), the States of Delaware, Mississippi, New Jersey, New Mexico, Pennsylvania, Rhode Island, and West Virginia have joined the State of Nevada in accepting sports wagers, and

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- more than 2 dozen other States are considering legislation to legalize sports wagering.
- 3 (5) Even before the decision in Murphy v.
  4 NCAA, 138 S. Ct. 1461 (2018), there was a signifi5 cant legal sports wagering market in the United
  6 States, with \$4,870,000,000 wagered on sports in
  7 the State of Nevada in 2017. The legal sports wa8 gering market will continue to grow as legal sports
  9 wagering becomes more widely available.
  - (6) Overshadowing the legal sports wagering market is a much larger illegal sports wagering market that circumvents the taxation, anti-money laundering controls, and other regulations of the legal sports wagering market. The American Gaming Association estimates that people of the United States illegally bet over \$150,000,000,000 annually on United States sporting events.
  - (7) The estimated size of the illegal sports wagering market suggests that the laws and enforcement efforts that for decades have sought to curtail illegal sports wagering have come up short.
  - (8) The expansion of legal sports wagering after the decision in Murphy v. NCAA, 138 S. Ct. 1461 (2018), presents an opportunity to significantly reduce the illegal sports wagering market by pairing

- enhanced authority for law enforcement to shut down the illegal sports wagering market with policies that incentivize participants in the illegal sports wagering market to shift their activity into the legal sports wagering market, as available, so that such activity can be appropriately regulated and taxed.
  - (9) All forms of gaming have historically been regulated predominantly at the State level, but sports wagering, which often involves individuals across numerous States placing sports wagers on a sporting event that takes place in yet another State, affects interstate commerce more than other forms of gaming that are generally contained within the walls of a gaming establishment.
    - (10) While each State may decide whether to permit sports wagering and how to regulate sports wagering, there is an important role for Congress to set standards for sports wagering and provide law enforcement with additional authority to target the illegal sports wagering market and bad actors in the growing legal sports wagering market.

# 22 SEC. 3. DEFINITIONS.

23 In this Act:

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24 (1) AMATEUR ATHLETIC COMPETITION.—The 25 term "amateur athletic competition" has the mean-

1	ing given the term in section 220501 of title 36,
2	United States Code.
3	(2) Anonymized sports wagering data.—
4	With respect to a sports wager accepted by a sports
5	wagering operator, the term "anonymized sports wa-
6	gering data" means—
7	(A) a unique identifier for the transaction
8	and, if available, the individual who placed the
9	sports wager, except that such identifier shall
10	not include any personally identifiable informa-
11	tion of such individual;
12	(B) the amount and type of sports wager;
13	(C) the date and time at which the sports
14	wager was accepted;
15	(D) the location at which the sports wager
16	was placed, including the internet protocol ad-
17	dress, if applicable; and
18	(E) the outcome of the sports wager.
19	(3) Gambling disorder.—The term "gam-
20	bling disorder" means—
21	(A) gambling disorder, as the term is used
22	by the American Psychiatric Association in the
23	publication entitled "Diagnostic and Statistical
24	Manual of Mental Disorders, 5th Edition" (or
25	a successor edition);

1	(B) pathological gambling;
2	(C) gambling addiction; and
3	(D) compulsive gambling.
4	(4) GOVERNMENTAL ENTITY.—The term "gov-
5	ernmental entity" means—
6	(A) a State;
7	(B) a political subdivision of a State; and
8	(C) an entity or organization, including an
9	Indian Tribe, that has governmental authority
10	within the territorial boundaries of the United
11	States, including Indian lands (as defined in
12	section 4 of the Indian Gaming Regulatory Act
13	(25 U.S.C. 2703)).
14	(5) Indian Tribe.—The term "Indian Tribe"
15	has the meaning given the term "Indian tribe" in
16	section 4 of the Indian Gaming Regulatory Act (25
17	U.S.C. 2703).
18	(6) Interactive sports wagering plat-
19	FORM.—The term "interactive sports wagering plat-
20	form" means a person or entity that offers licensed
21	sports wagering over the internet, including through
22	an internet website and mobile devices, on behalf of
23	a licensed gaming facility.
24	(7) International regulatory entity.—
25	The term "international regulatory entity" means

1	any entity responsible for the regulation of sports
2	wagering outside the United States.
3	(8) International sports wagering oper-
4	ATOR.—
5	(A) In general.—Except as provided in
6	subparagraph (B), the term "international
7	sports wagering operator" means any person
8	that—
9	(i) accepts sports wagers; and
10	(ii) is located outside the United
11	States.
12	(B) Exception.—The term "international
13	sports wagering operator" does not include a
14	sports wagering operator.
15	(9) Interstate sports wagering com-
16	PACT.—The term "interstate sports wagering com-
17	pact" means a compact to offer sports wagering in
18	accordance with this Act between—
19	(A) 2 or more States with a State sports
20	wagering program;
21	(B) 1 or more States with a State sports
22	wagering program and 1 or more Indian Tribes;
23	or
24	(C) 2 or more Indian Tribes.

- 1 (10) LICENSED GAMING FACILITY.—The term
  2 "licensed gaming facility" means a person licensed
  3 by a State regulatory entity or an Indian Tribe li4 censed by a State regulatory agency.
  - (11) NATIONAL EXCLUSION LIST.—The term "national exclusion list" means the list maintained by the National Sports Wagering Clearinghouse, in cooperation with State regulatory entities and sports organizations, under section 106(c)(13).
    - (12) NATIONAL SELF-EXCLUSION LIST.—The term "national self-exclusion list" means the list maintained and administered by the National Sports Wagering Clearinghouse, in cooperation with State regulatory entities, under sections 103(b)(6)(A)(ii) and 106(c)(12).
    - (13) NATIONAL SPORTS WAGERING CLEARING-HOUSE.—The term "National Sports Wagering Clearinghouse" means the entity designated by the Attorney General under section 106(b).
    - (14) Official.—The term "official" means a referee, umpire, judge, reviewer, or any other individual authorized to administer the rules of a sporting event.
- 24 (15) Sporting event.—The term "sporting event" means any athletic competition.

1	(16) SPORTS ORGANIZATION.—The term
2	"sports organization" means—
3	(A) a person or governmental entity that—
4	(i) sponsors, organizes, schedules, or
5	conducts a sporting event; and
6	(ii) with respect to the sporting event
7	and the participants in the sporting
8	event—
9	(I) prescribes final rules; and
10	(II) enforces a code of conduct;
11	and
12	(B) a league or association of 1 or more
13	persons or governmental entities described in
14	subparagraph (A).
15	(17) Sports wager.—
16	(A) In general.—Except as provided in
17	subparagraph (C), the term "sports wager"
18	means the staking or risking by any person of
19	something of value upon the outcome of a
20	sporting event, including the outcome of any
21	portion or aspect thereof, upon an agreement or
22	understanding that the person or another per-
23	son will receive something of value in the event
24	of a certain outcome.

1	(B) Inclusion.—With respect to an ama-
2	teur or professional sporting event, the term
3	"sports wager" includes—
4	(i) a straight bet;
5	(ii) a teaser;
6	(iii) a variation of a teaser;
7	(iv) a parlay;
8	(v) a total or over-under;
9	(vi) a moneyline;
10	(vii) a betting pool;
11	(viii) exchange wagering;
12	(ix) in-game wagering, including in-
13	game wagering on—
14	(I) a final or interim game score;
15	(II) statistics; or
16	(III) a discrete in-game event;
17	(x) a sports lottery; and
18	(xi) a proposition bet.
19	(C) Exceptions.—The term "sports
20	wager" does not include—
21	(i) any activity excluded from the defi-
22	nition of the term bet or wager under sec-
23	tion 5362 of title 31, United States Code;
24	or

1	(ii) any activity that does not violate
2	a provision of the Interstate Horseracing
3	Act of 1978 (15 U.S.C. 3001 et seq.).
4	(18) Sports wagering.—The term "sports
5	wagering" means the acceptance of a sports wager
6	by a sports wagering operator.
7	(19) Sports wagering operator.—The term
8	"sports wagering operator" means—
9	(A) a licensed gaming facility that offers
10	sports wagering; and
11	(B) an interactive sports wagering plat-
12	form.
13	(20) Sports wagering opt-in state.—The
14	term "sports wagering opt-in State" means a State
15	that administers a State sports wagering program.
16	(21) State.—The term "State" means—
17	(A) a State;
18	(B) the District of Columbia; and
19	(C) any commonwealth, territory, or pos-
20	session of the United States.
21	(22) State regulatory entity.—The term
22	"State regulatory entity" means the governmental
23	entity—

1	(A) established or designated by a sports
2	wagering opt-in State under section
3	102(a)(2)(A)(ii); and
4	(B) responsible, solely or in coordination
5	with 1 or more other governmental entities, for
6	the regulation of sports wagering in the applica-
7	ble sports wagering opt-in State.
8	(23) STATE SOCIAL GAMBLING LAW.—The term
9	"State social gambling law" means a State law that
10	allows sports wagering that—
11	(A) is not conducted as a business;
12	(B) involves 2 or more players who com-
13	pete on equal terms; and
14	(C) does not provide a benefit to—
15	(i) a player, other than the winnings
16	of the player; or
17	(ii) a person who is not involved in a
18	sports wager.
19	(24) State sports wagering program.—
20	The term "State sports wagering program" means a
21	program administered and overseen by a State pur-
22	suant to an application approved by the Attorney
23	General under subsection (b) or (e) of section 102.
24	(25) Suspicious transaction.—The term
25	"suspicious transaction" means a transaction or an

1	arrangement that a sports wagering operator or the
2	National Sports Wagering Clearinghouse, as applica-
3	ble, knows or has reason to know, as determined by
4	a director, officer, employee, or agent of the sports
5	wagering operator or National Sports Wagering
6	Clearinghouse, is or would be if completed—
7	(A) a violation of, or part of a plan to vio-
8	late or evade, any Federal, State, or local law
9	(including regulations); or
10	(B) sports wagering by or on behalf of an
11	individual described in clause (iii), (iv), or (v) of
12	section $103(b)(4)(A)$ .
13	(26) Suspicious transaction report.—The
14	term "suspicious transaction report" means a report
15	submitted to a State regulatory entity, the National
16	Sports Wagering Clearinghouse, or a sports organi-
17	zation under section 103(b)(13).
18	(27) Tribal-state compact.—The term
19	"Tribal-State compact" has the meaning given the
20	term in section 11(d) of the Indian Gaming Regu-
21	latory Act (25 U.S.C. 2710(d)).

# 1 TITLE I—SPORTS WAGERING

2	SEC. 101. GENERAL PROHIBITION ON SPORTS WAGERING.
3	(a) In General.—Except as provided in subsection
4	(b), it shall be unlawful for any person to knowingly accept
5	a sports wager.
6	(b) Exceptions.—It shall not be a violation of sub-
7	section (a) for—
8	(1) a sports wagering operator located in a
9	sports wagering opt-in State to accept a sports
10	wager in accordance with State law; or
11	(2) a person to accept a sports wager in accord-
12	ance with an applicable State social gambling law.
13	(c) Injunctions.—
14	(1) In General.—If the Attorney General be-
15	lieves a person has violated, is violating, or will vio-
16	late subsection (a), the Attorney General may bring
17	a civil action in the appropriate district court of the
18	United States or the appropriate United States
19	court of a territory or possession of the United
20	States, which shall have jurisdiction in proceedings
21	in accordance with the Federal Rules of Civil Proce-
22	dure to enjoin a violation of subsection (a).
23	(2) Jury Trial.—In the case of an alleged vio-
24	lation of an injunction or restraining order issued
25	under paragraph (1), trial shall be, on demand of

- the accused, by a jury in accordance with the Federal Rules of Civil Procedure.
- 3 (d) CIVIL PENALTIES.—

- (1) IN GENERAL.—Any person who violates this subsection (a) shall be, with respect to any such violation, subject to a civil penalty of not more than the greater of \$10,000 or 3 times the amount of the applicable sports wager.
  - (2) Separate violations.—A separate violation occurs for each sports wager accepted in violation of subsection (a).
  - (3) JURISDICTION.—The district courts of the United States and appropriate United States courts of the territories and possessions of the United States shall have jurisdiction to enforce this subsection in accordance with section 1355 of title 28, United States Code.
  - (4) EFFECT OF LAW.—A violation of subsection
    (a) shall not constitute a crime, and a judgment for
    the United States and imposition of a civil penalty
    pursuant to paragraph (1) shall not give rise to any
    disability or legal disadvantage based on conviction
    for a criminal offense.
- 24 (e) CIVIL PENALTY NOT EXCLUSIVE OF CRIMINAL 25 PENALTY.—A civil penalty, injunction, or temporary re-

1	straining order imposed under this section shall be inde-
2	pendent of, and not in lieu of, criminal prosecutions or
3	any other proceedings under any other law of the United
4	States, including sections 1084 and 1955 of title 18
5	United States Code.
6	(f) Effective Date.—Subsection (a) shall take ef-
7	fect on the date that is 18 months after the date of enact-
8	ment of this Act.
9	SEC. 102. STATE SPORTS WAGERING PROGRAM.
10	(a) Initial Application.—
11	(1) In general.—To request approval to ad-
12	minister a State sports wagering program, a State
13	shall submit an application to the Attorney General
14	at such time, in such manner, and accompanied by
15	such information as the Attorney General may re-
16	quire.
17	(2) Contents.—An application under para-
18	graph (1) shall include—
19	(A) a full and complete description of the
20	State sports wagering program the State pro-
21	poses to administer under State law, includ-
22	ing—
23	(i) each applicable State law relating
24	to sports wagering; and

1	(ii) an identification of the State regu-
2	latory entity; and
3	(B) an assurance from the attorney gen-
4	eral or chief legal officer of the State that the
5	laws of the State provide adequate authority to
6	carry out the proposed State sports wagering
7	program.
8	(b) APPROVAL BY ATTORNEY GENERAL.—
9	(1) In general.—Not later than 180 days
10	after the date on which the Attorney General re-
11	ceives a complete application under this section, the
12	Attorney General shall approve the application un-
13	less the Attorney General determines that the pro-
14	posed State sports wagering program does not meet
15	the standards set forth in section 103.
16	(2) Denial of Application.—A decision of
17	the Attorney General to deny an application sub-
18	mitted under this section shall—
19	(A) be made in writing; and
20	(B) specify the 1 or more standards under
21	section 103 that are not satisfied by the pro-
22	posed State sports wagering program.
23	(c) NOTICE OF MATERIAL CHANGES.—In the case of
24	a material change to a State law relating to sports wager-
25	ing, the State regulatory entity, or other information in-

- 1 cluded in an application submitted pursuant to subsection
- 2 (a) or (e), not later than 30 days after the date on which
- 3 the change is made, the State shall submit to the Attorney
- 4 General a notice of such change.
- 5 (d) Duration.—A State sports wagering program
- 6 shall be valid for a fixed 3-year period beginning on the
- 7 date on which the Attorney General approves the applica-
- 8 tion of the applicable State under subsection (a) or (e).
- 9 (e) Renewal Application and Approval.—Not
- 10 later than the date on which the 3-year period referred
- 11 to in subsection (d) ends, a State seeking to renew the
- 12 approval of the State sports wagering program may sub-
- 13 mit to the Attorney General a renewal application that—
- 14 (1) includes the information described in sub-
- 15 section (a); and
- 16 (2) shall be subject to the approval process
- 17 under subsection (b).
- 18 (f) REVOCATION AND REVIEW.—
- 19 (1) Emergency revocation of approval.—
- The Attorney General shall promulgate regulations
- 21 that provide procedures by which the Attorney Gen-
- eral may revoke the approval of a State to admin-
- ister a State sports wagering program before the
- date on which the 3-year term described in sub-
- section (d) expires if the Attorney General finds that

1	the sports wagering program does not meet 1 or
2	more standards set forth in section 103.
3	(2) Administrative review.—The Attorney
4	General shall promulgate regulations that provide
5	procedures by which a State may seek administra-
6	tive review of any decision by the Attorney Gen-
7	eral—
8	(A) to deny an application under sub-
9	section (b);
10	(B) to deny a renewal application under
11	subsection (e); or
12	(C) to revoke an approval under paragraph
13	(1).
<ul><li>13</li><li>14</li></ul>	(1). SEC. 103. STATE SPORTS WAGERING PROGRAM STAND-
14	SEC. 103. STATE SPORTS WAGERING PROGRAM STAND-
<ul><li>14</li><li>15</li><li>16</li></ul>	SEC. 103. STATE SPORTS WAGERING PROGRAM STAND-ARDS.
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	SEC. 103. STATE SPORTS WAGERING PROGRAM STAND-ARDS.  (a) IN GENERAL.—The Attorney General shall ap-
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	SEC. 103. STATE SPORTS WAGERING PROGRAM STAND-ARDS.  (a) IN GENERAL.—The Attorney General shall approve an application under section 102 unless the Attor-
14 15 16 17 18	SEC. 103. STATE SPORTS WAGERING PROGRAM STAND-ARDS.  (a) IN GENERAL.—The Attorney General shall approve an application under section 102 unless the Attorney General determines that the proposed State sports wa-
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	ARDS.  (a) In General.—The Attorney General shall approve an application under section 102 unless the Attorney General determines that the proposed State sports wagering program does not meet the standards set forth in
14 15 16 17 18 19 20	ARDS.  (a) In General.—The Attorney General shall approve an application under section 102 unless the Attorney General determines that the proposed State sports wagering program does not meet the standards set forth in subsection (b).
14 15 16 17 18 19 20 21	ARDS.  (a) IN GENERAL.—The Attorney General shall approve an application under section 102 unless the Attorney General determines that the proposed State sports wagering program does not meet the standards set forth in subsection (b).  (b) STANDARDS FOR STATE SPORTS WAGERING PRO-
14 15 16 17 18 19 20 21 22	ARDS.  (a) In General.—The Attorney General shall approve an application under section 102 unless the Attorney General determines that the proposed State sports wagering program does not meet the standards set forth in subsection (b).  (b) Standards for State Sports Wagering Program shall meet

1	the State regulatory entity for the purposes of regu-
2	lating sports wagering operators and enforcing
3	sports wagering laws in the State.
4	(2) Permissible sports wagering.—
5	(A) In-person sports wagering.—Pro-
6	vide that in-person sports wagering may be of-
7	fered only by a sports wagering operator.
8	(B) Internet sports wagering.—
9	(i) In general.—With respect to any
10	authorization of sports wagering on an
11	interactive sports wagering platform, pro-
12	vide that such sports wagering, as avail-
13	able, is available only to—
14	(I) individuals located in the
15	State; or
16	(II) in the case of an interstate
17	sports wagering compact approved by
18	the Attorney General pursuant to sec-
19	tion 105, individuals located in States
20	and on Indian lands (as defined in
21	section 4 of the Indian Gaming Regu-
22	latory Act (25 U.S.C. 2703)) of In-
23	dian Tribes that are party to the com-
24	pact.

1	(ii) Location verification.—In-
2	clude location verification requirements
3	reasonably designed to prevent an indi-
4	vidual from placing a sports wager on an
5	interactive sports wagering platform from
6	a location other than a location described
7	in clause (i).
8	(C) Sports wager approval.—
9	(i) In general.—Provide that a
10	sports wagering operator shall not accept a
11	sports wager unless such sports wager or
12	class of sports wagers is expressly ap-
13	proved by the State regulatory entity.
14	(ii) APPROVAL CRITERIA.—Direct the
15	State regulatory entity to establish criteria
16	for decisions with respect to the approval
17	of a sports wager or a class of sports wa-
18	gers, such as whether the outcome of the
19	event or contingency on which the sports
20	wager is placed is—
21	(I) verifiable;
22	(II) generated by a reliable and
23	independent process; and
24	(III) unlikely to be affected by
25	any sports wager placed.

1	(D) Prohibition of sports wagering
2	ON CERTAIN AMATEUR SPORTS.—
3	(i) In general.—Except as provided
4	in clause (ii), prohibit the State regulatory
5	entity from approving or a sports wagering
6	operator from accepting a sports wager on
7	any amateur athletic competition.
8	(ii) Exceptions.—A State regulatory
9	entity may approve, and a sports wagering
10	operator may accept, a sports wager, as
11	approved by the applicable State regu-
12	latory entity, on—
13	(I) the Olympic Games;
14	(II) the Paralympic Games;
15	(III) the Pan-American Games;
16	or
17	(IV) any intercollegiate sport (as
18	defined in the Sports Agent Responsi-
19	bility and Trust Act (15 U.S.C.
20	7801)).
21	(3) Restrictions on sports wagering to
22	PROTECT CONTEST INTEGRITY.—
23	(A) DEFINITION OF NECESSARY TO MAIN-
24	TAIN CONTEST INTEGRITY.—In this paragraph,
25	the term "necessary to maintain contest integ-

rity" means that, in the absence of a restriction, there is a reasonably foreseeable risk that the outcome of the sporting event or contingency on which the wager is placed would be affected by the wager.

- (B) Contest integrity.—Prohibit a sports wagering operator from accepting a sports wager in violation of a notice of restriction received by the sports wagering operator under subparagraph (E)(i).
- (C) REQUEST TO RESTRICT SPORTS WA-GERING.—
  - (i) In General.—With respect to a sporting events sponsored, organized, or conducted by a sports organization, permit the sports organization to submit to the State regulatory entity a request to restrict, limit, or exclude wagers on 1 or more sporting events, including by restricting, limiting, and excluding sports wagers on 1 or more performances of an athlete in 1 or more sporting events in which such athlete participates, if the applicable sports organization determines that such restric-

1	tion is necessary to maintain contest integ-
2	rity.
3	(ii) Deadlines for submission.—
4	Provide that the State regulatory entity
5	shall establish reasonable deadlines for the
6	submission of a request under clause (i) in
7	advance of the applicable sporting event.
8	(D) Determination by the state reg-
9	ULATORY ENTITY.—Provide that the State reg-
10	ulatory entity shall promptly—
11	(i) approve a request described in sub-
12	paragraph (C)(i) unless the State regu-
13	latory entity determines, considering any
14	information provided by the sports organi-
15	zation and any other relevant information,
16	that a restriction is not necessary to main-
17	tain contest integrity;
18	(ii) provide a written explanation of a
19	determination under clause (i) to approve
20	or deny a request;
21	(iii) make such written explanation
22	available to the public; and
23	(iv) provide a process by which the
24	sports organization that submitted the re-

1	quest may seek review of such determina-
2	tion.
3	(E) Notice of restriction.—Provide
4	that the State regulatory entity shall establish
5	a process—
6	(i) to provide to sports wagering oper-
7	ators prompt notice of any restriction ap-
8	proved by the State regulatory entity; and
9	(ii) to make such notice publicly avail-
10	able.
11	(4) Prevention of sports wagering by
12	PROHIBITED INDIVIDUALS.—
13	(A) Prohibited individuals.—Prohibit
14	a sports wagering operator from accepting
15	sports wagers from any—
16	(i) individual younger than 21 years
17	of age;
18	(ii) individual on the national self-ex-
19	clusion list;
20	(iii) athlete, coach, official, or em-
21	ployee of a sports organization or any club
22	or team of a sports organization, with re-
23	spect to a sporting event sponsored, orga-
24	nized, or conducted by the sports organiza-
25	tion;

1	(iv) employee of a player or an official
2	union of a sports organization, with re-
3	spect to a sporting event sponsored, orga-
4	nized, or conducted by the sports organiza-
5	tion;
6	(v) individual who, with respect to a
7	sporting event sponsored, organized, or
8	conducted by a sports organization, is—
9	(I) credentialed or accredited by
10	the sports organization; and
11	(II) prohibited from placing a
12	sports wager by the terms of such cre-
13	dential or accreditation; or
14	(vi) individual convicted of an offense
15	under subsection (a) or (b) of section 224
16	of title 18, United States Code.
17	(B) NATIONAL EXCLUSION LIST.—
18	(i) In general.—Provide that sports
19	wagering operators shall have access to the
20	national exclusion list maintained by the
21	National Sports Wagering Clearinghouse.
22	(ii) Review.—Establish procedures
23	by which a resident of the State may seek
24	review by the State regulatory entity of a

1	decision to include the individual on the
2	national exclusion list.
3	(iii) Reasonable steps re-
4	QUIRED.—Provide that a sports wagering
5	operator shall take reasonable steps to pre-
6	vent the sports wagering operator from ac-
7	cepting a sports wager from an individual
8	on the national exclusion list.
9	(5) Authorized data.—
10	(A) RESULT OF A SPORTS WAGER.—
11	(i) Market transition period.—
12	With respect to any sports wager accepted
13	on or before December 31, 2024, provide
14	that a sports wagering operator shall de-
15	termine the result of a sports wager only
16	with data that is licensed and provided
17	by—
18	(I) the applicable sports organi-
19	zation; or
20	(II) an entity expressly author-
21	ized by the applicable sports organiza-
22	tion to provide such information.
23	(ii) Post-transition period.—With
24	respect to any sports wager accepted after
25	December 31, 2024, provide that a sports

1	wagering operator shall determine the re-
2	sult of a sports wager only with data that
3	is obtained from a source that the State
4	regulatory entity has—
5	(I) found to provide—
6	(aa) data of substantially
7	similar speed, accuracy, and con-
8	sistency to the data available
9	under clause (i); and
10	(bb) only data that is—
11	(AA) legally obtained;
12	and
13	(BB) in full compliance
14	with the terms of any appli-
15	cable contract or license;
16	(II) expressly authorized to pro-
17	vide such data to sports wagering op-
18	erators; and
19	(III) identified in the application
20	of the State regulatory entity under
21	section 102.
22	(B) Other purposes.—Provide that the
23	statistics, result, outcome, or other data used
24	by a sports wagering operator for a purpose
25	other than to determine the result of a sports

1	wager shall be in the public domain or other-
2	wise legally obtained.
3	(6) Consumer protections.—
4	(A) Self-exclusion.—
5	(i) State self-exclusion list.—
6	Provide a process by which an individual
7	may restrict himself or herself from plac-
8	ing a sports wager with a sports wagering
9	operator located in the State, including by
10	imposing sports wager limits.
11	(ii) National self-exclusion
12	LIST.—Provide, through the State regu-
13	latory entity acting in cooperation with the
14	National Sports Wagering Clearinghouse, a
15	process by which an individual may restrict
16	himself or herself from placing a sports
17	wager with a sports wagering operator lo-
18	cated in any sports wagering opt-in State,
19	including by imposing sports wager limits,
20	and placing himself or herself on the na-
21	tional self-exclusion list.
22	(iii) Reasonable steps re-
23	QUIRED.—Provide that a sports wagering
24	operator shall take reasonable steps to pre-

1	vent from placing a sports wager an indi-
2	vidual who is—
3	(I) described in clause (i); or
4	(II) included on the national self-
5	exclusion list.
6	(B) WITHDRAWAL RESTRICTIONS.—Pro-
7	hibit a sports wagering operator from—
8	(i) requiring an individual engaged in
9	sports wagering to participate in a pub-
10	licity or an advertising activity of the
11	sports wagering operator as a condition of
12	withdrawal of the winnings of the indi-
13	vidual; and
14	(ii) imposing on any individual en-
15	gaged in sports wagering—
16	(I) a minimum or maximum
17	withdrawal limit for the account of
18	the individual;
19	(II) any restriction on the right
20	of the individual to make a with-
21	drawal from the account of the indi-
22	vidual based on the extent of the
23	sports wagering by the individual;
24	(III) an unreasonable deadline
25	for the provision of information relat-

1	ing to the identity of the individual as
2	a condition of withdrawal from the ac-
3	count of the individual; or
4	(IV) a dormancy charge for an
5	account of the individual that is not
6	used to place a sports wager.
7	(C) Disclosure.—
8	(i) Restrictions or conditions.—
9	Provide that a sports wagering operator
10	shall provide an individual with adequate
11	and clear information relating to any appli-
12	cable restriction or condition before the in-
13	dividual opens an account with the sports
14	wagering operator.
15	(ii) Bonuses offered.—Provide
16	that a sports wagering operator shall pro-
17	vide to an individual engaged in sports wa-
18	gering clear information relating to any
19	bonus offered, including the terms of with-
20	drawal of the bonus.
21	(iii) Public availability.—Provide
22	that the information described in clauses
23	(i) and (ii) be available to the public.
24	(D) TREATMENT AND EDUCATION FUND-
25	ING.—Provide that a sports wagering operator

1	shall allocate an appropriate percentage of the
2	revenue from sports wagering to—
3	(i) treatment for gambling disorder;
4	and
5	(ii) education on responsible gaming.
6	(E) Reserve requirement.—Provide
7	that a sports wagering operator shall maintain
8	a reserve in an amount not less than the sum
9	of—
10	(i) the amounts held by the sports wa-
11	gering operator for the account of patrons;
12	(ii) the amounts accepted by the
13	sports wagering operator as sports wagers
14	on contingencies the outcomes of which
15	have not been determined; and
16	(iii) the amounts owed but unpaid by
17	the sports wagering operator on winning
18	wagers during the period for honoring win-
19	ning wagers established by State law or
20	the sports wagering operator.
21	(7) Advertising.—Provide that advertise-
22	ments for a sports wagering operator—
23	(A) shall—
24	(i) disclose the identity of the sports
25	wagering operator; and

1	(ii) provide information about how to
2	access resources relating to gambling ad-
3	diction; and
4	(B) shall not recklessly or purposefully tar-
5	get—
6	(i) problem gamblers;
7	(ii) individuals suffering from gam-
8	bling disorder; or
9	(iii) individuals who are ineligible to
10	place a sports wager, including individuals
11	younger than 21 years of age.
12	(8) Licensing requirement.—
13	(A) In general.—Provide that a sports
14	wagering operator located in the State shall be
15	licensed by the State regulatory entity.
16	(B) Suitability for licensing.—
17	(i) In general.—Provide that before
18	granting a license to a prospective sports
19	wagering operator, the State regulatory en-
20	tity shall, make a determination, based on
21	a completed background check and inves-
22	tigation, with respect to whether the pro-
23	spective sports wagering operator and any
24	person considered to be in control of the
25	prospective sports wagering operator is

1	suitable for license in accordance with suit-
2	ability standards established by the State
3	regulatory entity.
4	(ii) Associates of applicants.—
5	Provide that if a prospective sports wager-
6	ing operator is a corporation, partnership,
7	or other business entity, a background
8	check and investigation shall occur with re-
9	spect to—
10	(I) the president or other chief
11	executive of the corporation, partner-
12	ship, or other business entity; and
13	(II) any other partner or senior
14	executive and director of the corpora-
15	tion, partnership, or other business
16	entity, as determined by the State
17	regulatory entity.
18	(iii) Background Check and inves-
19	TIGATION.—Establish standards and pro-
20	cedures for conducting the background
21	checks and investigations described in this
22	subparagraph.
23	(C) Unsuitability for licensing.—
24	With respect to the suitability standards under
25	in subparagraph (B)(1), provide that a prospec-

1	tive sports wagering operator shall not be deter-
2	mined to be suitable for licensing as a sports
3	wagering operator if the prospective sports wa-
4	gering operator—
5	(i) has failed to provide information
6	and documentary material for a determina-
7	tion of suitability for licensing as a sports
8	wagering operator;
9	(ii) has supplied information which is
10	untrue or misleading as to a material fact
11	pertaining to any such determination;
12	(iii) has been convicted of an offense
13	punishable by imprisonment of more than
14	1 year;
15	(iv) is delinquent in—
16	(I) filing any applicable Federal
17	or State tax returns; or
18	(II) the payment of any taxes,
19	penalties, additions to tax, or interest
20	owed to the United States or a States
21	(v) on or after October 13, 2006—
22	(I) has knowingly participated in,
23	or should have known the prospective
24	sports wagering operator was partici-

1	pating in, an illegal internet gambling
2	activity, including—
3	(aa) taking an illegal inter-
4	net wager;
5	(bb) payment of winnings on
6	an illegal internet wager;
7	(cc) promotion through ad-
8	vertising of an illegal internet
9	gambling website or service; or
10	(dd) collection of any pay-
11	ment on behalf of an entity oper-
12	ating an illegal internet gambling
13	website; or
14	(II) has knowingly been owned,
15	operated, managed, or employed by,
16	or should have known the prospective
17	sports wagering operator was owned,
18	operated, managed, or employed by,
19	any person who was knowingly par-
20	ticipating in, or should have known
21	the person was participating in, an il-
22	legal internet gambling activity, in-
23	cluding an activity described in items
24	(aa) through (dd) of subclause (I);
25	(vi) has—

1	(I) received any assistance, finan-
2	cial or otherwise, from a person who
3	has, before the date of enactment of
4	this Act, knowingly accepted bets or
5	wagers from any other person who is
6	physically present in the United
7	States in violation of Federal or State
8	law; or
9	(II) provided any assistance, fi-
10	nancial or otherwise, to a person who
11	has, before the date of enactment of
12	this Act, knowingly accepted bets or
13	wagers from any other person who is
14	physically present in the United
15	States in violation of Federal or State
16	law;
17	(vii) with respect to any other entity
18	that has accepted a bet or wager from any
19	individual in violation of United States
20	law, has purchased or otherwise obtained—
21	(I) such entity;
22	(II) a list of the customers of
23	such entity; or
24	(III) any other part of the equip-
25	ment or operations of such entity; or

1	(viii) fails to certify in writing, under
2	penalty of perjury, that the applicant or
3	other such person, and all affiliated busi-
4	ness entities (including all entities under
5	common control), during the entire history
6	of such applicant or other such person and
7	all affiliated business entities—
8	(I) have not committed an inten-
9	tional felony violation of Federal or
10	State sports wagering law; and
11	(II) have used diligence to pre-
12	vent any United States person from
13	placing a sports wager on an internet
14	site in violation of Federal or State
15	sports wagering laws.
16	(D) REVOCATION AND SUSPENSION.—Es-
17	tablish standards and procedures for sus-
18	pending or revoking the license of a sports wa-
19	gering operator.
20	(9) Employee Background Checks.—Pro-
21	vide that a sports wagering operator—
22	(A) shall ensure that each existing and
23	newly hired employee or contractor of the
24	sports wagering operator undergo an annual
25	criminal history background check; and

1 (B) shall not employ or enter into a con-2 tract with any individual who has been convicted of a Federal or State crime relating to 3 4 sports wagering. 5 (10) Record Keeping Requirements.— 6 (A) IN GENERAL.—Except as provided in 7 subparagraph (B), with respect to each sports 8 wager accepted by a sports wagering operator 9 or attempted to be placed by an individual with 10 a sports wagering operator, provide that the 11 sports wagering operator shall secure and main-12 tain a record of the following: 13 The name, permanent address, 14 date of birth, and social security number 15 or passport number of the individual who 16 placed, or attempted to place, the sports 17 wager, which the sports wagering operator 18 shall verify in accordance with the require-19 ments for verification of identity in parts 20 1010.312 and 1021.312 of title 31, Code 21 of Federal Regulations (or successor regu-22 lations).

(ii) The amount and type of the sports wager.

23

1	(iii) The date and time at which the
2	sports wager was placed or attempted to
3	be placed.
4	(iv) The location at which the sports
5	wager was placed or attempted to be
6	placed, including the internet protocol ad-
7	dress, if applicable.
8	(v) The outcome of the sports wager.
9	(B) Exception.—Provide that a sports
10	wagering operator shall not be required to
11	maintain a record of the information described
12	in subparagraph (A) if—
13	(i) the sports wager is not placed by
14	an individual through an account with the
15	sports wagering operator;
16	(ii) the amount of the sports wager
17	does not exceed \$10,000;
18	(iii) the sports wagering operator and
19	any officer, employee, or agent of the
20	sports wagering operator does not have
21	knowledge, or would not in the ordinary
22	course of business have reason to have
23	knowledge, that the sports wager is one of
24	multiple sports wagers placed by an indi-
25	vidual or on behalf of an individual during

1	one day that are, in the aggregate, in ex-
2	cess of \$10,000; and
3	(iv) the sports wagering operator is
4	not required, pursuant to section
5	31.3402(q)-1 of title 26, Code of Federal
6	Regulations (or a successor regulation), to
7	furnish a Form W-2G to the individual
8	who placed the sports wager with respect
9	to winnings from the sports wager.
10	(C) RECORDS RELATING TO SUSPICIOUS
11	TRANSACTIONS.—Provide that, in addition to
12	the records required to be maintained pursuant
13	paragraph (A), a sports wagering operator shall
14	be required to maintain any other records relat-
15	ing to a suspicious transaction, including video
16	recordings, in the possession, custody, or con-
17	trol of the sports wagering operator.
18	(D) Duration of Recordkeeping obli-
19	GATION.—Provide that a sports wagering oper-
20	ator shall be required to maintain each record
21	required under this paragraph for not less than
22	5 years after the date on which the record is
23	created.
24	(11) Data security.—Provide that a sports

wagering operator and the State regulatory entity

	43
1	shall take reasonable steps to prevent unauthorized
2	access to, or dissemination of, sports wagering and
3	customer data.
4	(12) Real-time information sharing.—Pro-
5	vide that a sports wagering operator shall provide to
6	the National Sports Wagering Clearinghouse
7	anonymized sports wagering data in real-time or as
8	soon as practicable, but not later than 24 hours,
9	after the time at which a sports wager is accepted
10	by the sports wagering operator.
11	(13) Suspicious transaction reporting.—
12	(A) REPORTING TO STATE REGULATORY
13	ENTITY.—Provide that each sports wagering
14	operator located in the State shall promptly re-
15	port the information described in paragraph
16	(10)(A) for any suspicious transaction to the
17	State regulatory entity, in such manner and ac-
18	companied by such additional information as
19	the State regulatory entity may require.
20	(B) Reporting to the national sports
21	WAGERING CLEARINGHOUSE AND SPORTS ORGA-
22	NIZATIONS.—

(i) In general.—Subject to clause

(ii), provide that a sports wagering oper-

ator shall simultaneously transmit to the

23

24

1 National Sports Wagering Clearinghouse, 2 applicable sports organization, and any 3 component of the Department of Justice or 4 other Federal law enforcement entity designated by the Attorney General to receive 6 such reports, any suspicious transaction 7 report submitted to a State regulatory en-8 tity under subparagraph (A). 9 (ii) Personally identifiable in-10 FORMATION.— 11 (I) IN GENERAL.—Except as pro-12 vided in subclause (II), a suspicious 13 transaction report submitted to the 14 National Sports Wagering Clearing-15 house or a sports organization shall 16 not contain any personally identifiable 17 information relating to any individual 18 who placed, or attempted to place, a 19 sports wager. (II) Exception.—A suspicious 20 transaction report submitted to the 21 22 National Sports Wagering Clearing-23 house or a sports organization shall

include any available personally identi-

fiable information relating to an indi-

24

1	vidual described in clause (iii), (iv), or
2	(v) of paragraph (4)(A).
3	(14) Monitoring and enforcement.—
4	(A) In general.—Provide that the State
5	regulatory entity, in consultation with law en-
6	forcement, shall develop and implement a strat-
7	egy to enforce the sports wagering laws of the
8	State.
9	(B) AUTHORITY TO MONITOR AND EN-
10	FORCEMENT.—Provide adequate authority to
11	the State regulatory entity and law enforce-
12	ment, as appropriate, to monitor compliance
13	with and enforce the sports wagering laws of
14	the State, including—
15	(i) the authority and responsibility to
16	conduct periodic audits and inspect the
17	books and records of each sports wagering
18	operator located or operating in the State
19	and
20	(ii) a requirement that the State regu-
21	latory entity shall refer evidence of poten-
22	tial criminal violations to the appropriate
23	law enforcement entity.
24	(15) Cooperation with investigations.—

1	(A) Sports wagering operators.—Pro-
2	vide that any sports wagering operator located
3	or operating in the State shall cooperate with
4	any lawful investigation conducted by—
5	(i) the State regulatory entity;
6	(ii) Federal or State law enforcement;
7	or
8	(iii) a sports organization, with re-
9	spect to a sports wager—
10	(I) on a sporting event spon-
11	sored, organized, or conducted by the
12	sports organization;
13	(II) placed by or on behalf of an
14	individual described in clause (iii),
15	(iv), or (v) of paragraph (4)(A); and
16	(III) accepted by the sports wa-
17	gering operator.
18	(B) STATE REGULATORY ENTITY.—Pro-
19	vide that the State regulatory entity shall co-
20	operate with any lawful investigation conducted
21	by—
22	(i) Federal or State law enforcement;
23	or
24	(ii) a sports organization, with respect
25	to a sports wager—

1	(I) on a sporting event spon-
2	sored, organized, or conducted by the
3	sports organization; and
4	(II) accepted by a sports wager-
5	ing operator located or operating in
6	the State.
7	(16) Internal controls.—
8	(A) In General.—Provide that each
9	sports wagering operator shall devise and main-
10	tain a system of internal controls sufficient to
11	provide reasonable assurances that sports wa-
12	gers are accepted in accordance with all appli-
13	cable laws, regulations, and policies.
14	(B) MINIMUM STANDARDS.—Provide that
15	the State regulatory entity shall adopt and pub-
16	lish minimum standards for internal control
17	procedures.
18	(C) Report.—Provide that each sports
19	wagering operator shall submit to the State reg-
20	ulatory entity not less frequently than annually
21	the written system of internal controls of the
22	sports wagering operator.
23	(D) Audit.—Provide that system of inter-
24	nal controls of a sports wagering operator shall
25	be evaluated on a periodic basis, but not less

1	frequently than every 3 years, by the State reg-
2	ulatory entity or an independent third-party
3	auditor.
4	SEC. 104. ANTI-MONEY LAUNDERING PROVISIONS.
5	(a) Bank Secrecy Act.—Section 5312(a)(2)(X) of
6	title 31, United States Code, is amended—
7	(1) in the matter preceding clause (i), by insert-
8	ing "sports wagering operator (as defined in section
9	3 of the Sports Wagering Market Integrity Act of
10	2018)," after "gambling casino,"; and
11	(2) in clause (i), by inserting "sports wagering
12	operator," after "gambling casino,".
13	(b) Rules for Sports Wagering Operators.—
14	Not later than 180 days after the date of enactment of
15	this Act, the Secretary of the Treasury shall amend—
16	(1) part 1021 of title 31, Code of Federal Reg-
17	ulations, to provide that sports wagering operators
18	shall be treated the same as casinos with respect to
19	any requirement under that part; and
20	(2) sections $1010.312$ , $1021.311$ , and $1021.312$
21	of title 31, Code of Federal Regulations, to specifi-
22	cally address the means by which a sports wagering
23	operator shall, under each such section, verify the
24	identity of an individual who conducts a transaction
25	described in that section over the internet.

1	(c) Application.—
2	(1) Definition.—In this subsection, the term
3	"Bank Secrecy Act" means subchapter II of chapter
4	53 of title 31, United States Code.
5	(2) Effect of compliance with state re-
6	QUIREMENTS.—The submission of a suspicious
7	transaction report to a State regulatory entity, the
8	National Sports Wagering Clearinghouse, or a sports
9	organization shall not be considered to violate—
10	(A) any provision of the Bank Secrecy Act
11	or
12	(B) any regulation promulgated under the
13	Bank Secrecy Act that limits the disclosure of
14	information that would reveal the existence of a
15	suspicious activity report filed with the Finan-
16	cial Crimes Enforcement Network under chap-
17	ter X of title 31, Code of Federal Regulations
18	SEC. 105. INTERSTATE SPORTS WAGERING COMPACTS.
19	(a) In General.—Each sports wagering opt-in State
20	may enter into such interstate sports wagering compact
21	as may be necessary to provide for sports wagering on an
22	interactive sports wagering platform between and among
23	individuals located in any State that is party to such com-

24 pact.

- 1 (b) Effective Date.—The effective date of an
- 2 interstate sports wagering compact entered into under
- 3 subsection (a), or any amendment of such interstate
- 4 sports wagering compact, shall be not earlier than 90 days
- 5 after the date on which such interstate sports wagering
- 6 compact or amendment is approved by the Attorney Gen-
- 7 eral under subsection (c).

## 8 (c) Attorney General Review.—

- 9 (1) In General.—The parties to an interstate
- sports wagering compact shall submit to the Attor-
- 11 ney General a copy of the interstate sports wagering
- compact at such time, in such manner, and accom-
- panied by such information as the Attorney General
- may require.
- 15 (2) Effect on state sports wagering pro-
- 16 GRAMS.—In addition to any other information re-
- 17 quired by the Attorney General, each party to an
- interstate sports wagering compact submitted to the
- 19 Attorney General under paragraph (1) shall provide
- to the Attorney General a full and complete descrip-
- 21 tion of any changes or proposed changes to be made
- to the sports wagering program of the State to com-
- 23 ply with the terms of the interstate sports wagering
- 24 compact.

- 1 (3) APPROVAL BY ATTORNEY GENERAL.—Not
  2 later than 180 days after the Attorney General re3 ceives an interstate sports wagering compact and
  4 any other information required under this sub5 section, the Attorney General shall approve the
  6 interstate sports wagering compact unless the Attor7 ney General determines that—
  - (A) the terms of such interstate sports wagering compact conflict with this Act or any other Federal law;
  - (B) any change to a State sports wagering program submitted to the Attorney General under paragraph (2) does not meet the standards set forth in section 103; or
  - (C) such interstate sports wagering compact would permit a sports wagering operator or an individual located in any State party to the compact to accept or place a sports wager from or in another State through an interactive sports wagering platform that the sports wagering operator or individual would have been prohibited from accepting or placing in the State in which the individual is located, but for the interstate sports wagering compact.

1	(4) Denial by attorney general.—A deci-
2	sion of the Attorney General not to approve an
3	interstate sports wagering compact submitted under
4	paragraph (3) shall—
5	(A) be made in writing; and
6	(B) specify the reason that the interstate
7	sports wagering compact was not approved.
8	(5) Modification.—Any proposed amendment
9	to an interstate sports wagering compact shall be
10	submitted by the parties and reviewed by the Attor-
11	ney General in the same manner as an interstate
12	sports wagering compact under this subsection.
13	(6) Administrative review.—The Attorney
14	General shall promulgate regulations that provide
15	procedures by which a party to an interstate sports
16	wagering compact may seek administrative review of
17	any decision by the Attorney General not to approve
18	an interstate sports wagering compact or amend-
19	ment under this subsection.
20	SEC. 106. NATIONAL SPORTS WAGERING CLEARINGHOUSE.
21	(a) In General.—An entity designated as the Na-
22	tional Sports Wagering Clearinghouse shall—
23	(1) be a nonprofit organization that—
24	(A) is not owned by any other entity; and

1	(B) is established for the purpose of car-
2	rying out the activities described in subsection
3	(e);
4	(2) have articles of incorporation, a constitu-
5	tion, bylaws, or any other governing document that
6	establishes and maintains provisions with respect to
7	the governance and conduct of the affairs of the Na-
8	tional Sports Wagering Clearinghouse for reasonable
9	representation of—
10	(A) sports wagering operators;
11	(B) sports organizations;
12	(C) State regulatory entities;
13	(D) Federal and State law enforcement;
14	and
15	(E) 1 or more individuals not affiliated or
16	associated with an entity described in subpara-
17	graphs (A) through (D) who, in the judgment
18	of the Attorney General, represent the interests
19	of the United States public in the activities of
20	the National Sports Wagering Clearinghouse;
21	(3) demonstrate to the Attorney General that
22	the National Sports Wagering Clearinghouse has or
23	will have the administrative and technological capa-
24	bilities to carry out the activities described in sub-
25	section (c); and

1	(4) be designated by the Attorney General in
2	accordance with subsection (b).
3	(b) Designation of National Sports Wagering
4	Clearinghouse.—
5	(1) Initial designation.—
6	(A) Solicitation of information.—Not
7	later than 90 days after the date of enactment
8	of this Act, the Attorney General shall publish
9	in the Federal Register a notice soliciting infor-
10	mation to assist in identifying an appropriate
11	entity to serve as the National Sports Wagering
12	Clearinghouse.
13	(B) Designation.—Not later than 270
14	days after the date of enactment of this Act
15	and after reviewing the information requested
16	under subparagraph (A), the Attorney General
17	shall make an initial designation of the Na-
18	tional Sports Wagering Clearinghouse.
19	(C) Publication.—Not later than 300
20	days after the date of enactment of this Act,
21	the Attorney General shall publish in the Fed-
22	eral Register a notice setting forth the identity
23	of, and contact information for, the National
24	Sports Wagering Clearinghouse designated

under subparagraph (B).

1	(2) Periodic review of designation.—
2	(A) In General.—Not less frequently
3	than every fifth January beginning in the fifth
4	calendar year after the initial designation under
5	paragraph (1)(B), the Attorney General shall
6	publish in the Federal Register a notice solic-
7	iting information relating to whether—
8	(i) the existing designation should be
9	continued; or
10	(ii) a different entity meeting the cri-
11	teria described in paragraphs (1) through
12	(3) of subsection (a) should be designated
13	as the National Sports Wagering Clearing
14	house.
15	(B) Publication.—After the publication
16	of the notice under subparagraph (A), a review
17	of the information submitted pursuant to the
18	notice, and any additional proceedings as the
19	Attorney General considers appropriate, the At-
20	torney General shall publish in the Federal
21	Register a notice—
22	(i) continuing the existing designation
23	or
24	(ii) designating another entity as the
25	National Sports Wagering Clearinghouse

1	(C) Effective date of New Designa-
2	TION.—A new designation under subparagraph
3	(B)(ii) shall be effective as of the first day of
4	the month that is not less than 180 days and
5	not more than 270 days after the date of publi-
6	cation of the notice under subparagraph (B), as
7	specified by the Attorney General.
8	(c) Authorities and Functions.—The National
9	Sports Wagering Clearinghouse shall—
10	(1) operate the official national resource center
11	and information clearinghouse for sports wagering
12	integrity;
13	(2) coordinate public and private programs and
14	resources relating to—
15	(A) sports wagering integrity;
16	(B) practices for responsible betting; and
17	(C) addressing gambling disorder;
18	(3) contribute to and disseminate, on a national
19	basis, information relating to best practices and
20	model programs and resources that benefit—
21	(A) sports wagering integrity;
22	(B) responsible betting; and
23	(C) responses to gambling disorder:

1	(4) operate a national repository of anonymized
2	sports wagering data and suspicious transaction re-
3	ports;
4	(5) receive from sports wagering operators
5	anonymized sports wagering data and suspicious
6	transaction reports;
7	(6) promptly make available to State regulatory
8	entities anonymized sports wagering data and sus-
9	picious transaction reports received from sports wa-
10	gering operators;
11	(7) with respect to sporting events sponsored,
12	organized, or conducted by a sports organization,
13	promptly make available to the applicable sports or-
14	ganization anonymized sports wagering data and
15	suspicious transaction reports received from sports
16	wagering operators;
17	(8) enter into memoranda of understanding or
18	such other agreements with public or private third
19	parties as may be necessary to provide for the shar-
20	ing of anonymized sports wagering data and sus-
21	picious transaction reports under paragraphs (5)
22	through (7) and other information between the Na-
23	tional Sports Wagering Clearinghouse and—
24	(A) sports wagering operators;
25	(B) sports organizations;

1	(C) State regulatory entities;
2	(D) Federal and State law enforcement;
3	and
4	(E) an international regulatory entity or
5	international law enforcement, with respect to
6	anonymized sports wagering data and sus-
7	picious transaction reports relating to sporting
8	events that occur—
9	(i) outside the United States; and
10	(ii) within the jurisdiction of the inter-
11	national regulatory entity or international
12	law enforcement;
13	(9) receive from international sports wagering
14	operators, international regulatory entities, or inter-
15	national law enforcement any information such enti-
16	ties make available to the National Sports Wagering
17	Clearinghouse;
18	(10) analyze anonymized sports wagering data
19	received under paragraph (5) for the purpose of
20	identifying patterns, trends, and irregularities that
21	may indicate potential violations of Federal or State
22	law, which shall be referred to the appropriate sports
23	organization, State regulatory entity, and Federal or
24	State law enforcement:

1	(11) provide technical assistance and consulta-
2	tion to sports wagering operators, sports organiza-
3	tions, State regulatory entities, and Federal and
4	State law enforcement to assist in—
5	(A) the identification of suspicious sports
6	wagering activity; and
7	(B) the prevention, investigation, and pros-
8	ecution of cases relating to unlawful sports wa-
9	gering or any other activity relating to sports
10	wagering that may threaten the integrity of
11	sporting events;
12	(12) in cooperation with State regulatory enti-
13	ties, maintain and administer—
14	(A) the national self-exclusion list; and
15	(B) the process by which an individual
16	may add or remove himself or herself from the
17	national self-exclusion list;
18	(13) in cooperation with State regulatory enti-
19	ties and sports organizations, maintain and make
20	available to sports wagering operators the national
21	exclusion list, which shall include any individual—
22	(A) identified to the National Sports Wa-
23	gering Clearinghouse by an appropriate sports
24	organization as an individual described in
25	clause (iii), (iv), or (v) of section 103(b)(4)(A):

1	(B) included on the national self-exclusion
2	list; or
3	(C) identified to the National Sports Wa-
4	gering Clearinghouse by the Attorney General
5	as having been convicted of any offense under
6	section 224(a) or (b) of title 18, United States
7	Code;
8	(14) establish procedures by which any indi-
9	vidual may determine—
10	(A) whether the individual is included on
11	the national exclusion list; and
12	(B) the reason the individual is included
13	on the national exclusion, including, as applica-
14	ble, the sports organization or State regulatory
15	entity that provided the name of the individual
16	for inclusion on the national exclusion list;
17	(15) coordinate with the National Council on
18	Problem Gambling and other organizations, as ap-
19	propriate, to develop and disseminate information
20	relating to best practices and model programs and
21	resources for—
22	(A) ensuring appropriate consumer protec-
23	tions; and

1	(B) the prevention of, intervention and
2	treatment for, and recovery from gambling dis-
3	order; and
4	(16) any other activity considered by the Na-
5	tional Sports Wagering Clearinghouse to be nec-
6	essary to carry out an activity described in this sub-
7	section.
8	(d) Permitted Disclosures by the National
9	SPORTS WAGERING CLEARINGHOUSE.—The National
10	Sports Wagering Clearinghouse may only disclose infor-
11	mation received under subsection (c)(5) to—
12	(1) a State regulatory entity;
13	(2) a Federal or State law enforcement agency;
14	(3) with respect to sporting events sponsored,
15	organized, or conducted by a sports organization,
16	the sports organization; and
17	(4) an international regulatory entity or inter-
18	national law enforcement, with respect to
19	anonymized sports wagering data and suspicious
20	transaction reports relating to sporting events that
21	occur—
22	(A) outside the United States; and
23	(B) within the jurisdiction of the inter-
24	national regulatory entity or international law
25	enforcement.

## (e) Annual Report.—

- 2 (1) IN GENERAL.—Not less frequently than an-3 nually, the National Sports Wagering Clearinghouse 4 shall submit to the Attorney General, the Committee 5 on the Judiciary and the Committee on Commerce, 6 Science, and Transportation of the Senate, and the 7 Committee on the Judiciary and the Committee on 8 Energy and Commerce of the House of Representa-9 tives a report on the operations of the National 10 Sports Wagering Clearinghouse that includes a de-11 scription of the activities of the National Sports Wa-12 gering Clearinghouse with respect to each function 13 and authority under subsection (c).
- 14 (2) Public availability.—The reports re-15 quired under paragraph (1) shall be made available 16 to the public.
- 17 (f) Annual Grant to National Sports Wager-18 ing Clearinghouse.—
- 19 (1) IN GENERAL.—Not less frequently than an-20 nually, the Attorney General shall make a grant to 21 the National Sports Wagering Clearinghouse for the 22 purposes described in this section.
- 23 (2) Funds.—The grants required under para-24 graph (1) shall be made with amounts made avail-

1	able under section 9511(c)(3)(A) of the Internal
2	Revenue Code of 1986.
3	(g) AUTHORIZATION OF APPROPRIATIONS.—
4	(1) In general.—There are authorized to be
5	appropriated for each of fiscal years 2019 through
6	2021, such sums as may be necessary to carry out
7	this section, but not more than the amount that is
8	the lesser of—
9	(A) \$3,000,000; and
10	(B) the revenue collected during the pre-
11	ceding fiscal year pursuant to the Federal ex-
12	cise tax on sports wagering under sections 4401
13	and 4411 of the Internal Revenue Code of
14	1986.
15	(2) Sense of congress.—It is the sense of
16	Congress that—
17	(A) any funds appropriated to carry out
18	this section shall not be the sole or primary
19	source of funding to operate the National
20	Sports Wagering Clearinghouse; and
21	(B) the National Sports Wagering Clear-
22	inghouse should primarily be funded through
23	voluntary contributions by, or reasonable fees
24	assessed by the National Sports Wagering
25	Clearinghouse to participating entities, such as

1	sports wagering operators, sports organizations
2	and State regulatory entities.
3	SEC. 107. LAW ENFORCEMENT COORDINATION.
4	The Attorney General, in coordination with the Sec-
5	retary of the Treasury and appropriate Federal law en-
6	forcement agencies, shall establish procedures to ensure
7	coordination among Federal law enforcement, State law
8	enforcement, State regulatory entities, and the National
9	Sports Wagering Clearinghouse to identify and respond to
10	illegal or suspicious activity in the sports wagering market
11	nationwide.
12	TITLE II—WAGERING TRUST
13	FUND
13 14	FUND SEC. 201. FINDINGS.
14	SEC. 201. FINDINGS.
14 15	SEC. 201. FINDINGS.  Congress makes the following findings:
14 15 16	SEC. 201. FINDINGS.  Congress makes the following findings:  (1) A Federal excise tax on sports wagering
14 15 16 17	SEC. 201. FINDINGS.  Congress makes the following findings:  (1) A Federal excise tax on sports wagering was established in 1951.
14 15 16 17	SEC. 201. FINDINGS.  Congress makes the following findings:  (1) A Federal excise tax on sports wagering was established in 1951.  (2) Over time, the Federal excise tax has
114 115 116 117 118	SEC. 201. FINDINGS.  Congress makes the following findings:  (1) A Federal excise tax on sports wagering was established in 1951.  (2) Over time, the Federal excise tax has ranged from a high of 10 percent of total handle for
14 15 16 17 18 19 20	SEC. 201. FINDINGS.  Congress makes the following findings:  (1) A Federal excise tax on sports wagering was established in 1951.  (2) Over time, the Federal excise tax has ranged from a high of 10 percent of total handle for State-authorized wagers to a low of 0.25 percent, at

1	(A) is estimated to be $$12,000,000$ annu-
2	ally and is expected to increase as legal sports
3	wagering becomes more widely available; and
4	(B) on sports wagering should be dedicated
5	to purposes relating to sports wagering, specifi-
6	cally to—
7	(i) the enforcement of Federal law re-
8	lating to sports wagering; and
9	(ii) programs for the prevention and
10	treatment of gambling disorder.
11	SEC. 202. WAGERING TRUST FUND.
12	(a) In General.—Subchapter A of chapter 98 of the
13	Internal Revenue Code of 1986 is amended by adding at
14	the end the following new section:
15	"SEC. 9511. WAGERING TRUST FUND.
16	"(a) Creation of Trust Fund.—There is estab-
17	lished in the Treasury of the United States a trust fund
18	to be known as the 'Wagering Trust Fund', consisting of
19	such amounts as may be apportioned or credited to such
20	Trust Fund as provided in this section or section 9602(b).
21	"(b) Transfers to Trust Fund.—There are here-
22	by appropriated to the Wagering Trust Fund amounts
23	equivalent to the taxes received in the Treasury under sec-
24	tions 4401 and 4411 for taxable years beginning after De-
25	cember 31, 2017.

## "(c) Expenditures.—

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"(1) Surveillance of Gambling addic-Tion.—There shall be available without further appropriation an amount not to exceed \$5,000,000 for each of fiscal years 2019 through 2029 to the Secretary of Health and Human Services to carry out section 317U of the Public Health Service Act, to remain available until expended.

## "(2) Department of Justice.—

"(A) National sports wagering clearinghouse.—There shall be available without further appropriation an amount not to exceed \$3,000,000 for each of fiscal years 2019 through 2021 to the Attorney General for the purpose of making grants to the National Sports Wagering Clearinghouse established under section 106(b) of the Sports Wagering Market Integrity Act of 2018, to remain available until expended.

"(B) OTHER PURPOSES.—Amounts in the Wagering Trust Fund not appropriated under paragraph (1) or (2) or subparagraph (A) shall be available, as provided in appropriation Acts, only for use by the Attorney General for the investigation or prosecution of—

1	"(i) violations of the standards for the
2	acceptance of sports wagers under section
3	101 of the Sports Wagering Market Integ-
4	rity Act of 2018,
5	"(ii) bribery to which section 224 of
6	title 18, United States Code, applies,
7	"(iii) illegal transmission of wagering
8	information to which section 1084 of such
9	title applies,
10	"(iv) activities to which section 1955
11	of such title applies,
12	"(v) violation of any provision of sub-
13	chapter IV of chapter 53 of title 31,
14	United States Code,
15	"(vi) violations under the Bank Se-
16	crecy Act (Public Law 91–508; 84 Stat.
17	1114) which involve sports wagering, and
18	"(vii) any other crime which is com-
19	mitted incident to or is part of a scheme
20	involving any crime or violation described
21	in the preceding clauses.".
22	(b) CLERICAL AMENDMENT.—The table of sections
23	for subchapter A of chapter 98 of the Internal Revenue
24	Code of 1986 is amended by adding at the end the fol-
25	lowing new item:

<sup>&</sup>quot;Sec. 9511. Wagering Trust Fund.".

1	TITLE III—WIRE ACT AND
2	SPORTS BRIBERY ACT
3	AMENDMENTS
4	SEC. 301. WIRE ACT CLARIFICATION AND AUTHORIZATION
5	OF CIVIL ENFORCEMENT.
6	Section 1084 of title 18, United States Code, is
7	amended—
8	(1) in subsection (b)—
9	(A) by striking "for the transmission of in-
10	formation assisting" and inserting "for the
11	transmission of a sports wager accepted pursu-
12	ant to an interstate sports wagering compact
13	(as defined in section 3 of the Sports Wagering
14	Market Integrity Act of 2018), layoff bet or
15	wager, or information assisting"; and
16	(B) by adding at the end the following:
17	"For purposes of this section, the intermediate
18	routing of electronic data shall not determine
19	the location or locations in which a bet or
20	wager, or information assisting in the placing of
21	a bet or wager, is initiated, received, or other-
22	wise made.";
23	(2) by redesignating subsection (e) as sub-
24	section (g);

1	(3) by inserting after subsection (d) the fol-
2	lowing:
3	"(e) STATE CAUSE OF ACTION.—
4	"(1) In general.—In any case in which a
5	State has reason to believe that an interest of the
6	residents of the State has been or is being threat-
7	ened or adversely affected by the conduct of a per-
8	son that violates this section, the State may bring a
9	civil action on behalf of those residents in an appro-
10	priate district court of the United States to enjoin
11	the conduct.
12	"(2) Service, intervention.—
13	"(A) Service.—
14	"(i) Prior service.—Before filing a
15	complaint under paragraph (1), the State
16	shall serve a copy of the complaint upon
17	the Attorney General and the United
18	States Attorney for the judicial district in
19	which the complaint is to be filed.
20	"(ii) Concurrent Service.—If prior
21	service under clause (i) is not feasible, the
22	State shall serve the complaint on the At-
23	torney General and the appropriate United
24	States Attorney on the day on which the

1	State files the complaint in an appropriate
2	district court of the United States.
3	"(iii) Relation to criminal pro-
4	CEEDINGS.—A proceeding under para-
5	graph (1) shall be independent of, and not
6	in lieu of, a criminal prosecution or any
7	other proceeding under this section or any
8	other law of the United States.
9	"(B) Intervention.—The United States
10	may—
11	"(i) intervene in a civil action brought
12	by a State under paragraph (1); and
13	"(ii) upon intervening—
14	"(I) be heard on all matters aris-
15	ing in the civil action; and
16	"(II) file petitions for appeal of a
17	decision in the civil action.
18	"(C) Federal rules of civil proce-
19	DURE.—The Federal Rules of Civil Procedure
20	shall apply to service of a complaint on the
21	United States under this paragraph.
22	"(3) Powers conferred by state law.—
23	For purposes of a civil action brought under para-
24	graph (1), nothing in this chapter shall prevent an
25	attorney general of a State from exercising the pow-

1	ers conferred on the attorney general by the laws of
2	the State to—
3	"(A) conduct investigations;
4	"(B) administer oaths or affirmations; or
5	"(C) compel—
6	"(i) the attendance of witnesses; or
7	"(ii) the production of documentary or
8	other evidence.
9	"(4) Venue; service of process.—
10	"(A) Venue.—A civil action brought
11	under paragraph (1) may be brought in—
12	"(i) the district court of the United
13	States for the judicial district in which the
14	defendant—
15	"(I) is found;
16	"(II) is an inhabitant; or
17	"(III) transacts business; or
18	"(ii) any judicial district in which
19	venue is proper under section 1391 of title
20	28.
21	"(B) Service of Process.—In an action
22	brought under paragraph (1), process may be
23	served in any judicial district in which the de-
24	fendant—
25	"(i) is an inhabitant; or

1	"(ii) may be found.
2	"(5) No private right of action.—Nothing
3	in this subsection shall be construed to create any
4	private right of action.
5	"(6) Limitation.—A civil action may not be
6	brought under paragraph (1) against—
7	"(A) the United States; or
8	"(B) any employee or agent of the United
9	States if the employee or agent is acting—
10	"(i) in the usual course of business or
11	employment; and
12	"(ii) within the scope of the official
13	duties of the employee or agent.
14	"(f) Enhancing Enforcement Against Unli-
15	CENSED, OFFSHORE SPORTS WAGERING WEBSITES.—
16	"(1) Commencement of an action.—
17	"(A) IN PERSONAM.—The Attorney Gen-
18	eral may bring an action against—
19	"(i) a registrant of a nondomestic do-
20	main name used by an internet site dedi-
21	cated to unlicensed sports wagering; or
22	"(ii) an owner or operator of an inter-
23	net site dedicated to unlicensed sports wa-
24	gering accessed through a nondomestic do-
25	main name.

"(B) IN REM.—If through due diligence the Attorney General is unable to find a person described in clause (i) or (ii) of subparagraph (A), or no such person found has an address within a judicial district of the United States, the Attorney General may bring an in rem action against a nondomestic domain name used by an internet site dedicated to unlicensed sports wagering.

"(C) IDENTIFICATION OF ENTITIES.—In an action brought under this paragraph, the Attorney General shall, in the complaint or an amendment thereto, identify the entities that may be required to take actions under paragraph (4) if an order issues under paragraph (2).

## "(2) Orders of the court.—

"(A) IN GENERAL.—On application of the Attorney General following the commencement of an action under paragraph (1), the court may issue a temporary restraining order, a preliminary injunction, or an injunction, in accordance with rule 65 of the Federal Rules of Civil Procedure, against the nondomestic domain name used by an internet site dedicated to unli-

1	censed sports wagering, or against a registrant
2	of that domain name, or the owner or operator
3	of the internet site dedicated to unlicensed
4	sports wagering, to cease and desist from un-
5	dertaking any further activity as an internet
6	site dedicated to unlicensed sports wagering,
7	if—
8	"(i) the domain name is used within
9	the United States to access the internet
10	site; and
11	"(ii) the internet site—
12	"(I) conducts business directed to
13	residents of the United States; and
14	"(II) violates this section.
15	"(B) Determination by the court.—
16	For purposes of determining whether an inter-
17	net site conducts business directed to residents
18	of the United States under subparagraph
19	(A)(ii)(I), a court may consider, among other
20	indicia, whether—
21	"(i) there is evidence that the internet
22	site is not intended to provide unlicensed
23	sports wagering to users located in the
24	United States;

1	"(ii) the internet site has reasonable
2	measures in place to prevent unlicensed
3	sports wagering from being accessed from
4	the United States; and
5	"(iii) the internet site offers unli-
6	censed sports wagering on sporting events
7	that take place in the United States.
8	"(3) Notice and service of process.—
9	"(A) In General.—Upon commencing an
10	action under paragraph (1), the Attorney Gen-
11	eral shall send a notice of the alleged violation
12	and intent to proceed under this subsection to
13	the registrant of the domain name of the inter-
14	net site—
15	"(i) at the postal and e-mail address
16	appearing in the applicable publicly acces-
17	sible database of registrations, if any and
18	to the extent those addresses are reason-
19	ably available;
20	"(ii) via the postal and e-mail address
21	of the registrar, registry, or other domain
22	name registration authority that registered
23	or assigned the domain name, to the extent
24	those addresses are reasonably available;
25	and

1	"(iii) in any other such form as the
2	court finds necessary, including as may be
3	required by rule 4(f) of the Federal Rules
4	of Civil Procedure.
5	"(B) Rule of construction.—For pur-
6	poses of this subsection, the actions described
7	in subparagraph (A) shall constitute service of
8	process.
9	"(C) Other notice.—Upon commencing
10	an action under paragraph (1), the Attorney
11	General shall also provide notice to entities
12	identified in the complaint, or any amendments
13	thereto, that may be required to take action
14	under paragraph (4).
15	"(4) Required actions based on court or-
16	DERS.—
17	"(A) Service.—
18	"(i) IN GENERAL.—A Federal law en-
19	forcement officer, with the prior approval
20	of the court, may serve a copy of a court
21	order issued under paragraph (2) on simi-
22	larly situated entities within each class de-
23	scribed in that paragraph, that have been
24	identified in the complaint, or any amend-
25	ments thereto, filed under paragraph (1).

1	"(ii) Proof of service.—Proof of
2	service made under clause (i) shall be filed
3	with the court.
4	"(B) Reasonable measures.—
5	"(i) Operators.—
6	"(I) In General.—After being
7	served with a copy of an order under
8	this paragraph, an operator of a non-
9	authoritative domain name system
10	server shall take the least burdensome
11	technically feasible and reasonable
12	measures designed to prevent the do-
13	main name described in the order
14	from resolving to that domain name's
15	internet protocol address, except
16	that—
17	"(aa) the operator shall not
18	be required—
19	"(AA) other than as di-
20	rected under this subclause,
21	to modify its network, soft-
22	ware, systems, or facilities;
23	"(BB) to take any
24	measures with respect to do-
25	main name lookups not per-

1	formed by its own domain
2	name server or domain
3	name system servers located
4	outside the United States; or
5	"(CC) to continue to
6	prevent access to a domain
7	name to which access has
8	been effectively disabled by
9	other means; and
10	"(bb) nothing in this sub-
11	clause shall affect the limitation
12	on the liability of such an oper-
13	ator under section 512 of title
14	17.
15	"(II) TEXT OF NOTICE.—
16	"(aa) In GENERAL.—The
17	Attorney General shall prescribe
18	the text of the notice displayed to
19	users or customers of an operator
20	taking an action under this para-
21	graph.
22	"(bb) Requirement.—The
23	text prescribed under item (aa)
24	shall specify that the action is
25	being taken pursuant to a court

1	order	obtained	by	the	Attorney
2	Genera	al.			

"(ii) Financial transaction pro-VIDERS.—After being served with a copy of an order under this paragraph, a financial transaction provider shall take reasonable measures, as expeditiously as possible, designed to prevent, prohibit, or suspend its service from completing payment transactions involving customers located within the United States and the internet site associated with the domain name set forth in the order.

"(iii) Internet advertising served with a copy of an order under this paragraph, an internet advertising service that contracts with the internet site associated with the domain name set forth in the order to provide advertising to or for that site, or that knowingly serves advertising to or for that site, shall take technically feasible and reasonable measures, as expeditiously as possible, designed to—

1	"(I) prevent its service from pro-
2	viding advertisements to the internet
3	site associated with the domain name;
4	Or
5	"(II) cease making available ad-
6	vertisements for that site, or paid or
7	sponsored search results, links or
8	other placements that provide access
9	to the domain name.
10	"(iv) Information Location
11	TOOLS.—After being served with a copy of
12	an order under this paragraph, a service
13	provider of an information location tool
14	shall take technically feasible and reason-
15	able measures, as expeditiously as possible,
16	to—
17	"(I) remove or disable access to
18	the internet site associated with the
19	domain name set forth in the order;
20	or
21	"(II) not serve a hyptertext link
22	to the internet site described in sub-
23	clause (I).
24	"(C) Communication with users.—Ex-
25	cept as provided under subparagraph (B)(i)(II).

1	an entity taking an action described in this
2	paragraph shall determine whether and how to
3	communicate the action to the entity's users or
4	customers.
5	"(D) Rule of Construction.—For pur-
6	poses of an action brought under paragraph
7	(1)—
8	"(i) the obligations of an entity de-
9	scribed in this paragraph shall be limited
10	to the actions set out in each clause of
11	subparagraph (B) of this paragraph that
12	applies to the entity; and
13	"(ii) an order issued under paragraph
14	(2) may not impose any additional obliga-
15	tion on, or require any additional action
16	by, the entity.
17	"(E) ACTIONS PURSUANT TO COURT
18	ORDER.—
19	"(i) Immunity from suit.—No cause
20	of action shall lie in any Federal or State
21	court or administrative agency against any
22	entity served with a copy of an order under
23	this paragraph, or against any director, of-
24	ficer, employee, or agent thereof, for any
25	act reasonably designed to comply with

this subsection or reasonably arising from the order, other than in an action under paragraph (5).

> "(ii) Immunity from liability.— Any entity served with a copy of an order under this paragraph, and any director, officer, employee, or agent thereof, shall not be liable to any party for any acts reasonably designed to comply with this subsection or reasonably arising from the order, other than in an action under paragraph (5), and any actions taken by customers of the entity to circumvent any restriction on access to the internet domain instituted pursuant to this subsection or any act, failure, or inability to restrict access to an internet domain that is the subject of a court order issued under paragraph (2) despite good faith efforts to do so by the entity shall not be used by any person in any claim or cause of action against the entity, other than in an action under paragraph (5).

"(5) Enforcement of orders.—

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1	"(A) In General.—In order to compel
2	compliance with this subsection, the Attorney
3	General may bring an action for injunctive re-
4	lief against any party served with a copy of a
5	court order under paragraph (4) that knowingly
6	fails to comply with the order.
7	"(B) Rule of Construction.—The au-
8	thority granted the Attorney General under
9	subparagraph (A) shall be the sole legal remedy
10	for enforcing the obligations under this sub-
11	section of any entity described in paragraph
12	(4).
13	"(C) Defense.—
14	"(i) In general.—It shall be an af-
15	firmative defense in an action under sub-
16	paragraph (A) that—
17	"(I) the defendant does not have
18	the technical means to comply with
19	the order without incurring an unrea-
20	sonable economic burden; or
21	" $(II)$ the order is inconsistent
22	with this section.
23	"(ii) Scope.—A showing under sub-
24	clause (I) or (II) of clause (i) shall serve
25	as a defense only to the extent of such in-

1	ability to comply or inconsistency, respec-
2	tively.
3	"(6) Modification or vacation of or-
4	DERS.—
5	"(A) IN GENERAL.—At any time after the
6	issuance of an order under paragraph (2), a
7	motion to modify, suspend, or vacate the order
8	may be filed by—
9	"(i) any person, or owner or operator
10	of property, bound by the order;
11	"(ii) any registrant of the domain
12	name, or the owner or operator of the
13	internet site subject to the order;
14	"(iii) any domain name registrar or
15	registry that has registered or assigned the
16	domain name of the internet site subject to
17	the order; or
18	"(iv) any entity that has received a
19	copy of an order under paragraph (4) re-
20	quiring the entity to take action prescribed
21	under that paragraph.
22	"(B) Relief under this para-
23	graph shall be proper if the court finds that—
24	"(i) the internet site associated with
25	the domain name subject to the order is no

1	longer, or never was, an internet site dedi-
2	cated to unlicensed sports wagering; or
3	"(ii) the interests of justice require
4	that the order be modified, suspended, or
5	vacated.
6	"(C) Consideration.—In making a relief
7	determination under subparagraph (B), a court
8	may consider whether the domain name has ex-
9	pired or has been reregistered by a different
10	party.
11	"(D) Intervention.—
12	"(i) In General.—An entity identi-
13	fied under paragraph (1) as an entity that
14	may be required to take action under para-
15	graph (4) if an order issues under para-
16	graph (2) may intervene at any time in
17	any action brought under paragraph (1),
18	or in any action to modify, suspend, or va-
19	cate an order under this paragraph.
20	"(ii) Preservation of rights.—
21	Failure to intervene in an action shall not
22	prohibit an entity notified of the action
23	from subsequently seeking an order to
24	modify, suspend, or terminate an order
25	issued by the court under paragraph (2).

1	"(7) RELATED ACTIONS.—The Attorney Gen-
2	eral, if alleging that an internet site previously adju-
3	dicated to be an internet site dedicated to unlicensed
4	sports wagering is accessible or has been reconsti-
5	tuted at a different domain name, may bring a re-
6	lated action under paragraph (1) against the addi-
7	tional domain name in the same judicial district as
8	the previous action."; and
9	(4) in subsection (g), as so redesignated—
10	(A) by striking "as used in this section,
11	the term 'State' means' and inserting the fol-
12	lowing: "Definitions.—As used in this sec-
13	tion—
14	"(11) the term 'State' means'; and
15	(B) by inserting before paragraph (11), as
16	so designated, the following:
17	"(1) the term 'domain name' has the meaning
18	given the term in section 45 of the Trademark Act
19	of 1946 (15 U.S.C. 1127);
20	"(2) the term 'domain name system server'
21	means a server or other mechanism used to provide
22	the internet protocol address associated with a do-
23	main name;

- 1 "(3) the term 'financial transaction provider' 2 has the meaning given the term in section 5362 of 3 title 31, United States Code;
- "(4) the term 'internet information location tool' has the meaning given the term in section 231(e) of the Communications Act of 1934 (47 U.S.C. 231(e));
  - "(5) the term 'internet advertising service' means a service that for compensation sells, purchases, brokers, serves, inserts, verifies, or clears the placement of an advertisement, including a paid or sponsored search result, link, or placement that is rendered in viewable form for any period of time on an internet site;
    - "(6) the term 'internet site' means the collection of digital assets, including links, indexes, or pointers to digital assets, accessible through the internet that are addressed relative to a common domain name;
    - "(7) the term 'internet site dedicated to unlicensed sports wagering' means an internet site that, with respect to its business directed toward residents of the United States—

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1	"(A) has no significant use other than en-
2	gaging in, enabling, or facilitating sports wager-
3	ing in violation of this section; or
4	"(B) is designed, operated, or marketed by
5	its operator or persons operating in concert
6	with the operator, and facts or circumstances
7	suggest is used, primarily as a means for en-
8	gaging in, enabling, or facilitating sports wager-
9	ing in violation of this section;
10	"(8) the term 'layoff bet or wager' means a
11	sports wager (as defined in section 3 of the Sports
12	Wagering Market Integrity Act of 2018) placed by
13	a sports wagering operator (as defined in such sec-
14	tion) with another sports wagering operator;
15	"(9) the term 'nondomestic domain name'
16	means a domain name for which the domain name
17	registry that issued the domain name and operates
18	the relevant top level domain, and the domain name
19	registrar for the domain name, are not located in the
20	United States;
21	"(10) the term 'owner' or 'operator', when used
22	in connection with an internet site, include, respec-
23	tively, any owner of a majority interest in, or any
24	person with authority to operate, the internet site:

and".

1	SEC. 302. SPORTS BRIBERY ACT IMPROVEMENTS.
2	(a) In General.—Section 224 of title 18, United
3	States Code, is amended—
4	(1) in the section heading, by striking "Brib-
5	ery in sporting contests" and inserting
6	"Bribery, extortion, and blackmail in
7	sporting contests; sports wagers based on
8	${\bf nonpublic\ information"};$
9	(2) in subsection (a)—
10	(A) by striking "Whoever" and inserting
11	"Bribery, Extortion, and Blackmail in
12	Sporting Contests.—Whoever"; and
13	(B) by inserting ", extortion, or blackmail"
14	after "bribery" each places it appears;
15	(3) by redesignating subsections (b) and (c) as
16	subsections (c) and (g), respectively;
17	(4) by inserting after subsection (a) the fol-
18	lowing:
19	"(b) Sports Wagers Based on Nonpublic Infor-
20	MATION.—
21	"(1) IN GENERAL.—It shall be unlawful for any
22	person, directly or indirectly, to place or accept, at-
23	tempt to place or accept, or conspire with any other
24	person to place or accept through any scheme in
25	commerce a sports wager if the person—

1	"(A) is in possession of material nonpublic
2	information relating to the sports wager or the
3	market for the sports wager; and
4	"(B) knows, or recklessly disregards,
5	that—
6	"(i) the material nonpublic informa-
7	tion has been obtained wrongfully; or
8	"(ii) the placement or acceptance
9	would constitute a wrongful use of the ma-
10	terial nonpublic information.
11	"(2) Penalty.—Any person who violates para-
12	graph (1) shall be fined under this title, imprisoned
13	for not more than 5 years, or both.
14	"(3) Obtained wrongfully or wrongful
15	USE.—For purposes of this subsection, material non-
16	public information is obtained wrongfully or wrong-
17	fully used only if the information has been obtained
18	by, or its use would constitute, directly or indi-
19	rectly—
20	"(A) theft, bribery, misrepresentation, or
21	espionage;
22	"(B) a violation of any Federal law pro-
23	tecting computer data or the intellectual prop-
24	erty or privacy of computer users;

1	"(C) conversion, misappropriation, or other
2	unauthorized or deceptive taking or use of such
3	information; or
4	"(D) a breach of any fiduciary duty or any
5	other personal or other relationship of trust and
6	confidence.";
7	(5) in subsection (c), as so redesignated, by
8	striking "This section" and inserting "Rule of
9	Construction.—This section";
10	(6) by inserting after subsection (c), as so re-
11	designated, the following:
12	"(d) Extraterritorial Jurisdiction.—There is
13	extraterritorial Federal jurisdiction over an offense under
14	this section.
15	"(e) Venue.—A prosecution under this section may
16	be brought in the judicial district in which the sporting
17	contest (including the sporting contest to which a sports
18	wager relates) occurred or was scheduled to occur, or in
19	which the conduct constituting the alleged offense oc-
20	curred.
21	"(f) Civil Action To Protect Against Retalia-
22	TION.—
23	"(1) Whistleblower protection.—A sports
24	wagering operator or sports organization may not
25	discharge, demote, suspend, threaten, harass, or in

1 any other manner discriminate against an employee 2 because of any lawful act done by the employee to 3 provide information, cause information to be pro-4 vided, or otherwise assist in an investigation regard-5 ing any conduct which the individual reasonably be-6 lieves constitutes a violation of this section, if the in-7 formation or assistance is provided to or the inves-8 tigation is conducted by— 9

- "(A) a Federal law enforcement agency;
- "(B) any Member of Congress or any committee of Congress; or
- "(C) a person with supervisory authority over the employee, or such other person working for the sports wagering operator or sports organization, as applicable, who has the authority to investigate, discover, or terminate misconduct.

## "(2) Enforcement action.—

"(A) IN GENERAL.—A person who alleges action or conduct by any person in violation of paragraph (1) may seek relief under paragraph (3), by bringing an action at law or equity in the appropriate district court of the United States, which shall have jurisdiction over such

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1	an action without regard to the amount in con-
2	troversy.
3	"(B) Procedure.—
4	"(i) Burdens of proof.—In an ac-
5	tion under subparagraph (A), a district
6	court may find that a violation of para-
7	graph (1) occurred and award judgment
8	for the plaintiff only if—
9	"(I) the employee demonstrates
10	by a preponderance of the evidence
11	that the actions of the employee to
12	provide information or assist in an in-
13	vestigation were a contributing factor
14	to the discharge or other discrimina-
15	tion; and
16	"(II) the employer does not dem-
17	onstrate, by clear and convincing evi-
18	dence, that the employer would have
19	taken the same unfavorable personnel
20	action in the absence of behavior.
21	"(ii) Statute of Limitations.—An
22	action under subparagraph (A) shall be
23	commenced not later than 180 days after
24	the later of—

1	"(I) the date on which the viola-
2	tion occurs; or
3	"(II) the date on which the em-
4	ployee became aware of the violation.
5	"(iii) Jury Trial.—A party to an ac-
6	tion brought under subparagraph (A) shall
7	be entitled to trial by jury.
8	"(3) Remedies.—
9	"(A) In general.—An employee pre-
10	vailing in an action under paragraph (2) shall
11	be entitled to all relief necessary to make the
12	employee whole.
13	"(B) Compensatory damages.—Relief
14	for any action under paragraph (2) shall in-
15	clude—
16	"(i) reinstatement with the same se-
17	niority status that the employee would
18	have had, but for the discrimination;
19	"(ii) the amount of back pay, with in-
20	terest; and
21	"(iii) compensation for any special
22	damages sustained as a result of the dis-
23	crimination, including litigation costs, ex-
24	pert witness fees, and reasonable attorney
25	fees.

1	"(4) Rights retained by employee.—Noth-
2	ing in this subsection shall be deemed to diminish
3	the rights, privileges, or remedies of any employee
4	under any Federal or State law, or under any collec-
5	tive bargaining agreement.
6	"(5) Nonenforceability of certain provi-
7	SIONS WAIVING RIGHTS AND REMEDIES OR REQUIR-
8	ING ARBITRATION OF DISPUTES.—
9	"(A) WAIVER OF RIGHTS AND REM-
10	EDIES.—The rights and remedies provided for
11	in this subsection may not be waived by any
12	agreement, policy form, or condition of employ-
13	ment, including by a predispute arbitration
14	agreement.
15	"(B) Predispute arbitration agree-
16	MENTS.—No predispute arbitration agreement
17	shall be valid or enforceable, if the agreement
18	requires arbitration of a dispute arising under
19	this subsection."; and
20	(7) in subsection (g), as so redesignated—
21	(A) in the matter preceding paragraph (1),
22	by striking "As used in this section—" and in-
23	serting "Definitions.—As used in this sec-
24	tion:";

1	(B) by redesignating paragraphs (1), (2),
2	and (3) as paragraphs (3), (4), and (2), respec-
3	tively;
4	(C) by transferring paragraph (2), as so
5	redesignated, to appear before paragraph (3),
6	as so redesignated;
7	(D) by inserting before paragraph (2), as
8	redesignated and transferred, the following:
9	"(1) The term 'employee' includes—
10	"(A) an employee of a sports wagering op-
11	erator or sports organization; and
12	"(B) an athlete, coach, or official of a
13	sports organization."; and
14	(E) by adding at the end the following:
15	"(5) The terms 'sports organization', 'sports
16	wager', and 'sports wagering operator' have the
17	meaning given those terms in section 3 of the Sports
18	Wagering Market Integrity Act of 2018.".
19	(b) Technical and Conforming Amendments.—
20	(1) Section 1961(1) of title 18, United States
21	Code, is amended by striking "sports bribery" and
22	inserting "bribery, extortion, and blackmail in sport-
23	ing contests and sports wagers based on nonpublic
24	information"

1	(2) Section 2516(1)(c) of title 18, United
2	States Code, is amended by striking "bribery in
3	sporting contests" and inserting "bribery, extortion,
4	and blackmail in sporting contests and sports wagers
5	based on nonpublic information".
6	(3) The table of sections for chapter 11 of title
7	18, United States Code, is amended by striking the
8	item relating to section 224 and inserting the fol-
9	lowing:
	"224. Bribery, extortion, and blackmail in sporting contests; sports wagers based on nonpublic information.".
10	TITLE IV—GAMBLING ADDIC-
	TION PREVENTION AND
11	TION TREVENITOR AND
11 12	TREATMENT
12	TREATMENT
12 13	TREATMENT SEC. 401. AUTHORITY TO ADDRESS GAMBLING IN DEPART-
12 13 14	TREATMENT SEC. 401. AUTHORITY TO ADDRESS GAMBLING IN DEPARTMENT OF HEALTH AND HUMAN SERVICES AU-
12 13 14 15 16	TREATMENT  SEC. 401. AUTHORITY TO ADDRESS GAMBLING IN DEPARTMENT OF HEALTH AND HUMAN SERVICES AUTHORITIES.
12 13 14 15 16	TREATMENT  SEC. 401. AUTHORITY TO ADDRESS GAMBLING IN DEPART- MENT OF HEALTH AND HUMAN SERVICES AU- THORITIES.  Section 501(d) of the Public Health Service Act (42)
12 13 14 15 16	TREATMENT  SEC. 401. AUTHORITY TO ADDRESS GAMBLING IN DEPART- MENT OF HEALTH AND HUMAN SERVICES AU- THORITIES.  Section 501(d) of the Public Health Service Act (42 U.S.C. 290aa(d)) is amended—
12 13 14 15 16 17	TREATMENT  SEC. 401. AUTHORITY TO ADDRESS GAMBLING IN DEPARTMENT OF HEALTH AND HUMAN SERVICES AUTHORITIES.  Section 501(d) of the Public Health Service Act (42 U.S.C. 290aa(d)) is amended—  (a) by striking "and" at the end of paragraph (24);
12 13 14 15 16 17 18	TREATMENT  SEC. 401. AUTHORITY TO ADDRESS GAMBLING IN DEPARTMENT OF HEALTH AND HUMAN SERVICES AUTHORITIES.  Section 501(d) of the Public Health Service Act (42 U.S.C. 290aa(d)) is amended—  (a) by striking "and" at the end of paragraph (24); (b) by striking the period at the end of paragraph
12 13 14 15 16 17 18 19 20	TREATMENT  SEC. 401. AUTHORITY TO ADDRESS GAMBLING IN DEPART- MENT OF HEALTH AND HUMAN SERVICES AU- THORITIES.  Section 501(d) of the Public Health Service Act (42  U.S.C. 290aa(d)) is amended—  (a) by striking "and" at the end of paragraph (24); (b) by striking the period at the end of paragraph (25) and inserting "; and"; and

## SEC. 402. ADVISORY COMMITTEE.

- 2 (a) Establishment.—The Secretary of Health and
- 3 Human Services may establish a Gambling Research Advi-
- 4 sory Committee (in this section referred to as the "Com-
- 5 mittee") within the National Institutes of Health to co-
- 6 ordinate research conducted or supported by the Depart-
- 7 ment of Health and Human Services on gambling addic-
- 8 tion.
- 9 (b) Membership.—The Committee shall include rep-
- 10 resentatives of the National Institute on Drug Abuse, the
- 11 National Institute of Mental Health, the National Insti-
- 12 tute on Alcohol Abuse and Alcoholism, the Indian Health
- 13 Service, the Substance Abuse and Mental Health Services
- 14 Administration, and the Centers for Disease Control and
- 15 Prevention.
- 16 (c) Annual Report.—The Committee shall prepare,
- 17 make available to the public, and submit to the Secretary
- 18 of Health and Human Services an annual report on the
- 19 research described in subsection (a).
- 20 SEC. 403. SURVEILLANCE OF GAMBLING ADDICTION.
- 21 Title III of the Public Health Service Act is amended
- 22 by inserting after section 317T (42 U.S.C. 247b–22) the
- 23 following:
- 24 "SEC. 317U. SURVEILLANCE OF GAMBLING ADDICTION.
- 25 "(a) IN GENERAL.—The Secretary, acting through
- 26 the Director of the Centers for Disease Control and Pre-

- 1 vention and in coordination with other appropriate agen-
- 2 cies, shall, as appropriate—
- 3 "(1) enhance and expand infrastructure and ac-
- 4 tivities to track the epidemiology of gambling addic-
- 5 tion; and
- 6 "(2) incorporate information obtained through
- 7 such infrastructure and activities into an integrated
- 8 surveillance system, which may consist of or include
- 9 a registry, to be known as the National Gambling
- 10 Addiction Surveillance System.
- 11 "(b) Research.—The Secretary shall ensure that
- 12 the National Gambling Addiction Surveillance System, if
- 13 established, is designed in a manner that facilitates fur-
- 14 ther research on gambling addiction.
- 15 "(c) Public Access.—Subject to subsection (d), the
- 16 Secretary shall ensure that information and analysis in the
- 17 National Gambling Addiction Surveillance System, if es-
- 18 tablished, are available, as appropriate, to the public, in-
- 19 cluding researchers.
- 20 "(d) Privacy.—The Secretary shall ensure that in-
- 21 formation and analysis in the National Gambling Addic-
- 22 tion Surveillance System, if established, are made avail-
- 23 able only to the extent permitted by applicable Federal
- 24 and State law, and in a manner that protects personal

I	privacy, to the extent required by applicable Federal and
2	State privacy law, at a minimum.".
3	TITLE V—GENERAL PROVISIONS
4	SEC. 501. STATE AND TRIBAL AUTHORITY.
5	(a) Relation to Indian Gaming Regulatory
6	Act.—
7	(1) In general.—For purposes of the Indian
8	Gaming Regulatory Act (25 U.S.C. 2701 et seq.)
9	only, a sports wager made through an interactive
10	sports wagering platform shall be deemed to be
11	made at the physical location of the server or other
12	equipment used to accept the sports wager.
13	(2) Server on Indian Lands.—With respect
14	to a sports wager described in paragraph (1) accept-
15	ed through a server or other equipment located on
16	Indian lands (as defined in section 4 of the Indian
17	Gaming Regulatory Act (25 U.S.C. 2703)), the
18	sports wager shall be considered to be exclusively oc-
19	curring on Indian lands if—
20	(A) the sports wager and the server are in
21	the same State; and
22	(B) the applicable State and Indian Tribe
23	have entered into a Tribal-State compact au-
24	thorizing the placing of sports wagers through
25	interactive sports wagering platforms.

- 1 (b) No Preemption.—Nothing in this Act preempts
- 2 or limits the authority of a State or an Indian Tribe to
- 3 enact, adopt, promulgate, or enforce any law, rule, regula-
- 4 tion, or other measure with respect to sports wagering
- 5 that is in addition to, or more stringent than, the require-
- 6 ments of this Act.
- 7 (c) Taxation of Sports Wagering.—Nothing in
- 8 this Act limits or otherwise affects the taxation of sports
- 9 wagering by a State, an Indian Tribe, or a locality.
- 10 SEC. 502. SEVERABILITY.
- If a provision of this Act, an amendment made by
- 12 this Act, a regulation promulgated under this Act or under
- 13 an amendment made by this Act, or the application of any
- 14 such provision, amendment, or regulation to any person
- 15 or circumstance, is held to be invalid, the remaining provi-
- 16 sions of this Act, amendments made by this Act, regula-
- 17 tions promulgated under this Act or under an amendment
- 18 made by this Act, or the application of such provisions,
- 19 amendments, and regulations to any person or cir-
- 20 cumstance—
- 21 (1) shall not be affected by the invalidity; and
- 22 (2) shall continue to be enforced to the max-
- imum extent practicable.

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