

# Calendar No. 363

114TH CONGRESS  
2D SESSION

# S. 553

To marshal resources to undertake a concerted, transformative effort that seeks to bring an end to modern slavery, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

FEBRUARY 24, 2015

Mr. CORKER (for himself, Mr. MENENDEZ, Mr. RUBIO, Mrs. SHAHEEN, Ms. AYOTTE, Mr. COONS, Mr. MCCAIN, Mr. BLUMENTHAL, Mr. ALEXANDER, Mr. PORTMAN, Mr. KIRK, Mr. CARDIN, Mr. ISAKSON, Mr. COCHRAN, Mr. UDALL, Ms. HEITKAMP, Mr. PETERS, Mr. SCHATZ, Mr. MARKEY, Ms. COLLINS, Ms. WARREN, Ms. STABENOW, Ms. CANTWELL, Mr. BURR, Ms. HIRONO, Mr. TILLIS, Mr. NELSON, Mr. REED, Mr. BROWN, Mrs. GILLIBRAND, Mrs. FEINSTEIN, Mr. MERKLEY, Mr. MURPHY, and Ms. BALDWIN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

FEBRUARY 3, 2016

Reported by Mr. CORKER, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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## A BILL

To marshal resources to undertake a concerted, transformative effort that seeks to bring an end to modern slavery, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “End Modern Slavery  
3 Initiative Act of 2015”.

4 **SEC. 2. SENSE OF CONGRESS.**

5 It is the sense of Congress that—

6 (1) the United States has a long history of do-  
7 mestic and international engagement in preventing  
8 and responding to modern slavery;

9 (2) modern slavery involves extensive criminal  
10 activity and demands the full attention and commit-  
11 ment of the United States;

12 (3) the United States Government should con-  
13 tinue to coordinate across departments and agencies  
14 to prevent and respond to this heinous activity that  
15 involves over 21,000,000 people worldwide through  
16 sustained investment in integrated, interagency anti-  
17 trafficking initiatives;

18 (4) while United States Government efforts  
19 continue to address many facets of modern slavery,  
20 there is an urgent need today for international pub-  
21 lic and private cooperation to increase resources  
22 available to programs that can make a measureable  
23 impact in reducing the prevalence of modern slavery  
24 by building the capacity of foreign governments to  
25 sustainably deter perpetrators of modern slavery  
26 through—

1           (A) establishing and enforcing the rule of  
2 law to hold perpetrators of modern slavery ac-  
3 countable, including—

4           (i) those who enslave children and  
5 adults in the sex trade; and

6           (ii) those who enslave through forced  
7 labor and abusive labor recruitment prac-  
8 tices and fees;

9           (B) promoting justice for victims of mod-  
10 ern slavery;

11           (C) restoring and protecting survivors of  
12 modern slavery; and

13           (D) building partnerships between govern-  
14 ments, civil society organizations, private sector  
15 entities and individuals, and survivors to seek  
16 to bring an end to modern slavery; and

17           (5) countries that fall within the first and sec-  
18 ond tiers of the United States Department of State's  
19 annual Trafficking in Persons report could qualify  
20 as partner countries for the purposes of this Act,  
21 and many countries that fall within the Tier 2 watch  
22 list may also qualify, and therefore should be eligible  
23 for funding as partner countries under this Act,  
24 along with key jurisdictions of other countries, such  
25 as Tier 3 countries.

1 **SEC. 3. POLICY.**

2 It is the policy of the United States Government—

3 (1) to marshal resources to seek to bring to an  
4 end modern slavery through the provision of match-  
5 ing funds to a private grant-making institution, in  
6 partnership with private donors and other govern-  
7 ments, that selects and supports innovative strate-  
8 gies with the aim of verifiably and sustainably reduc-  
9 ing the prevalence of modern slavery by 50 percent  
10 in targeted populations within partner countries (or  
11 jurisdictions thereof) with a high prevalence of mod-  
12 ern slavery;

13 (2) to allow such a private grant making insti-  
14 tution the flexibility to work in jurisdictions of other  
15 countries, where those jurisdictions have dem-  
16 onstrated the type of commitment and capabilities  
17 otherwise required of partner countries; and

18 (3) to engage other countries with a high preva-  
19 lence of modern slavery through the full range of  
20 United States Government foreign assistance pro-  
21 grams in order to help those countries become eligi-  
22 ble as partner countries for the purposes of receiving  
23 additional assistance under the End Modern Slavery  
24 Initiative established by this Act.

1 **SEC. 4. THE END MODERN SLAVERY INITIATIVE FOUNDA-**  
2 **TION.**

3 (a) **IN GENERAL.**—Not later than 60 days after the  
4 date of the enactment of this Act, there shall be estab-  
5 lished and incorporated under the laws of the District of  
6 Columbia an independent, private nonprofit corporation to  
7 be known as “End Modern Slavery Initiative Foundation”.

8 (b) **PURPOSE.**—The purpose of the End Modern  
9 Slavery Initiative Foundation shall be to work collabo-  
10 ratively with government, civil society, and private institu-  
11 tions in partner countries and key jurisdictions of other  
12 countries with a high prevalence of modern slavery to iden-  
13 tify and fund successful strategies to combat modern slav-  
14 ery.

15 (c) **STATUS OF FOUNDATION.**—The End Modern  
16 Slavery Initiative Foundation shall not be an agency or  
17 establishment of the United States Government.

18 (d) **STATUS OF BOARD AND OFFICERS AND EMPLOY-**  
19 **EES.**—The members of the Board of Directors of the End  
20 Modern Slavery Initiative Foundation shall not, by reason  
21 of such membership, be officers or employees of the  
22 United States, and the officers or employees of the End  
23 Modern Slavery Initiative Foundation shall not be officers  
24 or employees of the United States.

25 (e) **TAX STATUS ELIGIBILITY.**—The End Modern  
26 Slavery Initiative Foundation shall be eligible to be treated

1 as an organization described in section 501(c)(3) of the  
2 Internal Revenue Code of 1986 which is exempt from tax-  
3 ation under section 501(a) of such code and, if such treat-  
4 ment is conferred in accordance with the provisions of  
5 such code, shall be subject to all provisions of such code  
6 relevant to the conduct of organizations exempt from tax-  
7 ation.

8 (f) FUNDING.—The End Modern Slavery Initiative  
9 Foundation shall seek to obtain a minimum of  
10 \$1,500,000,000 in aggregate funding from foreign govern-  
11 ments and private sector organizations and individuals  
12 over an initial seven year period, leveraging United States  
13 Government grants provided to the Foundation as seed  
14 funding and to complement the comprehensive foreign as-  
15 sistance programs of the United States Government.

16 (g) ADDITIONAL PRIVATE SECTOR FUNDING  
17 PLAN.—The Board of Directors shall, not later than 180  
18 days after the date of the enactment of this Act, submit  
19 to the appropriate congressional committees a plan to  
20 raise an additional \$500,000,000 in commitments from  
21 private sector entities to fully fund the End Modern Slav-  
22 ery Initiative Foundation.

23 (h) AUTHORIZATION FOR THE RECEIPT OF  
24 FUNDS.—The End Modern Slavery Initiative Foundation  
25 may accept and utilize, consistent with the policies, prior-

ities, and purposes of this Act, any gift, donation, bequest,  
 or devise of real or personal property from any govern-  
 ment or private sector individual or organization, includ-  
 ing the provision of voluntary services or in-kind services  
 or products.

(i) GOVERNANCE.—

(1) BOARD OF DIRECTORS.—

(A) IN GENERAL.—The End Modern Slav-  
 ery Initiative Foundation shall be overseen by a  
 Board of Directors—

(i) which shall include individuals with  
 recognized relevant professional expertise  
 and a survivor of modern slavery; and

(ii) not more than 11 of whom will be  
 voting members.

(B) NON-VOTING ADVISORY DIRECTORS.—

The voting directors of the Board may appoint,  
 at their discretion, non-voting advisory direc-  
 tors, which may include a representative of the  
 Secretary of State such as the Ambassador-at-  
 Large and Director of the Office to Monitor  
 and Combat Trafficking in Persons.

(C) DECISIONS OF THE BOARD OF DIREC-  
 TORS.—Decisions of the Board of Directors

1 shall be made by a simple majority vote of vot-  
2 ing directors present.

3 (D) RESPONSIBILITIES.—In addition to  
4 other specific responsibilities provided for in  
5 this Act, the voting directors of the Board of  
6 Directors shall—

7 (i) oversee the monitoring and evalua-  
8 tion of the End Modern Slavery Initiative  
9 Foundation efforts and supported projects;  
10 and

11 (ii) make prioritized program funding  
12 decisions.

13 (E) QUORUM OF THE BOARD OF DIREC-  
14 TORS.—In order to take official action, the  
15 Board shall require a quorum composed of a  
16 majority of its voting directors.

17 (F) ADDITIONAL RESPONSIBILITIES OF  
18 THE BOARD OF DIRECTORS.—The Board of Di-  
19 rectors shall—

20 (i) by majority vote of voting directors  
21 delegate relevant authorities to the Chief  
22 Executive Officer appointed pursuant to  
23 paragraph (2)(A) concerning agreements  
24 made with governments or private sector  
25 individuals or organizations, programmatic



1 and monitoring and evaluation strategies  
2 of the End Modern Slavery Initiative  
3 Foundation, and other matters related to  
4 the End Modern Slavery Initiative Founda-  
5 tion, consistent with the policies, priorities,  
6 and purposes of this Act; and

7 (ii) reserve the right of review and ap-  
8 proval of major agreements as appropriate.

9 ~~(G) LONG-TERM STRATEGY REVIEW, AP-~~  
10 ~~PROVAL, AND SUBMISSION.~~—Not later than five  
11 years after the date of the enactment of this  
12 Act, the Board of Directors shall review, ap-  
13 prove, and submit to governments, entities, or  
14 individuals providing funding to the End Mod-  
15 ern Slavery Initiative Foundation, as well as the  
16 appropriate congressional committees, the strat-  
17 egy required to be developed pursuant to para-  
18 graph ~~(2)(D)~~.

19 ~~(2) CHIEF EXECUTIVE OFFICER.~~—

20 ~~(A) IN GENERAL.~~—The day-to-day oper-  
21 ations of the End Modern Slavery Initiative  
22 Foundation shall be run by a Chief Executive  
23 Officer, who shall be a United States citizen  
24 and shall be employed at the exclusive discre-  
25 tion of the Board of Directors.

1           (B) AUTHORITY OF THE CHIEF EXECU-  
2           TIVE OFFICER.—The Chief Executive Officer of  
3           the End Modern Slavery Initiative Foundation  
4           shall be authorized to take all actions author-  
5           ized by the Board of Directors, consistent with  
6           the policies, priorities, and purposes of this Act,  
7           including the hiring and termination of any em-  
8           ployees of the End Modern Slavery Initiative  
9           Foundation.

10           (C) RESPONSIBILITIES OF THE CHIEF EX-  
11           ECUTIVE OFFICER.—The Chief Executive Offi-  
12           cer shall be responsible for—

13                   (i) ensuring matching funding require-  
14                   ments pursuant to this Act are met;

15                   (ii) ensuring that foreign government  
16                   and private sector funding commitments  
17                   are fully realized;

18                   (iii) developing all necessary strategies  
19                   and agreements for the End Modern Slav-  
20                   ery Initiative Foundation;

21                   (iv) identifying funding requirements;

22                   (v) preparing and presenting to the  
23                   Board of Directors for approval a portfolio  
24                   of priority projects to be funded;

1 (vi) administering the End Modern  
2 Slavery Initiative Foundation procurement  
3 processes;

4 (vii) developing reliable baseline data  
5 and ensuring that such data and the proe-  
6 cess of obtaining such data are subject to  
7 outside, independent audits;

8 (viii) developing and administering the  
9 monitoring and evaluation of funded pro-  
10 grams;

11 (ix) complying with all relevant audit-  
12 ing, accounting, taxation, and legal re-  
13 quirements;

14 (x) preparing, publicly publishing, and  
15 submitting to each government, private in-  
16 dividual, or corporation that has contrib-  
17 uted funds an annual report of approxi-  
18 mately 50 pages with appropriate annexes  
19 on the activities and results of the End  
20 Modern Slavery Initiative Foundation;

21 (xi) ensuring the sharing, among ap-  
22 propriate governmental and nongovern-  
23 mental partners and interested parties in  
24 the global anti-slavery community, of cor-  
25 porate and nonprofit best practices, includ-

1 ing those developed or identified by the  
2 End Modern Slavery Initiative Foundation  
3 or others through its supported programs;

4 (xii) working to encourage partner  
5 countries to hold accountable those who  
6 enslave children and adults in the sex  
7 trade;

8 (xiii) working to develop best practices  
9 to help ensure that corporate supply chains  
10 do not involve the use of victims of modern  
11 slavery, including ending forced labor and  
12 addressing the role of abusive labor re-  
13 cruitment practices and fees; and

14 (xiv) undertaking consultations, as the  
15 Chief Executive Officer deems necessary or  
16 is directed by the Board of Directors, with  
17 appropriate governmental and nongovern-  
18 mental partners with respect to End Mod-  
19 ern Slavery Initiative Foundation strate-  
20 gies, programs, and projects.

21 ~~(D) LONG-TERM STRATEGY DEVELOPMENT~~  
22 ~~AND CONSULTATIONS.~~—Not later than four  
23 years after the date of the enactment of this  
24 Act, the Chief Executive Officer, in consultation  
25 with the Board of Directors, shall initiate dis-

1           cussions with appropriate governmental and  
2           nongovernmental partners and begin develop-  
3           ment of a strategy that seeks to end modern  
4           slavery globally based on empirical evidence and  
5           best practices identified by the End Modern  
6           Slavery Initiative Foundation, including funding  
7           requirements to fully implement such a strat-  
8           egy.

9           (j) LIMITATIONS AND PROHIBITIONS.—

10           (1) ISSUANCE OF STOCK AND DIVIDENDS.—The  
11           End Modern Slavery Initiative Foundation may not  
12           issue any shares of stock or declare or pay divi-  
13           dends.

14           (2) CONFLICTS OF INTEREST.—

15           (A) ASSETS.—No part of the assets of the  
16           End Modern Slavery Initiative Foundation shall  
17           inure to the benefit of any member of the  
18           Board of Directors, any officer or employee of  
19           the End Slavery Initiative Foundation, or any  
20           other individual, except as reasonable salary or  
21           compensation for services for officers and em-  
22           ployees, reasonable reimbursement for expenses  
23           incurred in the course of such employment, or  
24           for other individuals, as specific beneficiaries of

1 services provided pursuant to supported  
2 projects.

3 (B) RELATIONSHIP TO GRANTEES.—No  
4 voting director of the Board of Directors may  
5 be a member of the board of directors or an of-  
6 ficer, employee, or consultant to, any grantee of  
7 the End Modern Slavery Initiative Foundation.

8 (C) COMPENSATION.—No director of the  
9 Board of Directors may receive compensation  
10 for service on the Board of Directors, other  
11 than reasonable reimbursement for expenses in-  
12 curred in the course of such service.

13 (3) LOBBYING RESTRICTION.—Any Federal  
14 funds provided to the End Modern Slavery Initiative  
15 Foundation or any other nonprofit organization pur-  
16 suant to the authorization of funding provided under  
17 this Act shall be subject to the restrictions and pro-  
18 hibitions of section 1352 of title 31, United States  
19 Code.

20 (k) RECORDKEEPING, AUDITING, OVERSIGHT, AND  
21 REPORTING REQUIREMENTS.—

22 (1) IN GENERAL.—The End Modern Slavery  
23 Initiative Foundation shall be subject to the same  
24 auditing, recordkeeping, and reporting obligations as  
25 required pursuant to subsections (c), (f), (g), and (i)

1 of section 504 of the National Endowment for De-  
2 mocracy Act (22 U.S.C. 4413).

3 ~~(2) COMPTROLLER GENERAL AUDIT AUTHOR-~~  
4 ~~ITY.—~~

5 (A) IN GENERAL.—The Comptroller Gen-  
6 eral of the United States may evaluate the fi-  
7 nancial transactions of the End Slavery Initia-  
8 tive Foundation as well as the programs or ac-  
9 tivities the End Slavery Initiative Foundation  
10 carries out pursuant to this Act.

11 (B) ACCESS TO RECORDS.—The End Slav-  
12 ery Initiative Foundation shall provide the  
13 Comptroller General, or his duly authorized  
14 representatives, access to such records as the  
15 Comptroller General determines necessary to  
16 conduct evaluations authorized by this Act.

17 (4) RULE OF CONSTRUCTION.—Nothing in this Act  
18 shall be construed to make the End Modern Slavery Initia-  
19 tive Foundation an agency or establishment of the United  
20 States Government or to make the members of the Board  
21 of Directors of the End Slavery Initiative Foundation, or  
22 the officers or employees of the End Slavery Initiative, of-  
23 ficers or employees of the United States.

1 **SEC. 5. AUTHORIZATION FOR GRANTS TO END MODERN**  
 2 **SLAVERY.**

3 (a) **GRANT AUTHORIZATION.**—The Secretary of  
 4 State is authorized, subject to the availability of appro-  
 5 priations and on an annual basis, to make grants of fund-  
 6 ing for purposes of this Act in the amounts authorized  
 7 in subsection (b) to the End Modern Slavery Initiative  
 8 Foundation or other nonprofit organization that—

9 (1) funds programs and projects in partner  
 10 countries and key jurisdictions of other countries in  
 11 order to seek to end modern slavery, including by  
 12 funding programs and projects that—

13 (A) contribute to the freeing and sustain-  
 14 able recovery of victims of modern slavery;

15 (B) prevent individuals from being subject  
 16 to modern slavery; or

17 (C) enforce laws that punish both individ-  
 18 uals and corporate entities that engage in mod-  
 19 ern slavery; and

20 (2) seeks to receive foreign government con-  
 21 tributions in a ratio of two-to-one and private sector  
 22 contributions in a ratio of three-to-one to United  
 23 States Government funding.

24 (b) **AUTHORIZATION OF APPROPRIATIONS FOR FIS-**  
 25 **CAL YEARS 2015 THROUGH 2022.**—In addition to such  
 26 sums as may otherwise be available for such purposes;



1 there is authorized to be appropriated to the Department  
2 of State for the purpose of making the grants authorized  
3 under subsection (a)—

4           (1) for fiscal year 2015, \$1,000,000; and

5           (2) for each fiscal year from 2016 through  
6           2022, \$35,714,285.

7           (c) ~~CONDITIONS FOR UNITED STATES GOVERNMENT~~  
8 ~~FUNDING.—~~

9           (1) ~~MATCHING GOVERNMENT FUNDING.—~~Ex-  
10 cept as provided under paragraphs (4) and (5),  
11 funding provided pursuant to grants authorized  
12 under subsection (a) shall only be available for ex-  
13 penditure by the grantee during a fiscal year if  
14 matching funding equal to twice the total amount of  
15 such funding has been obtained from one or more  
16 other governments in such fiscal year.

17           (2) ~~MATCHING PRIVATE SECTOR FUNDING.—~~  
18 Except as provided under paragraphs (4) and (5),  
19 funding provided pursuant to grants authorized  
20 under subsection (a) shall only be available for ex-  
21 penditure by the grantee during a fiscal year if  
22 matching funding equal to the total amount of such  
23 funding has been obtained from private sector enti-  
24 ties in such fiscal year.

1           (3) ~~LIMITATION ON ADMINISTRATIVE COSTS.—~~  
2           Funding provided pursuant to the grants authorized  
3           under subsection (a) shall only be available for ex-  
4           penditure by the grantee for a fiscal year in which  
5           the prior fiscal year administrative costs are no more  
6           than 10 percent of modified total direct costs or oth-  
7           erwise meet the administrative cost requirements of  
8           section 200.414 of title 2, Code of Federal Regula-  
9           tions.

10           (4) ~~INITIAL EXEMPTION.—~~

11           (A) ~~IN GENERAL.—~~Notwithstanding the  
12           matching funding requirement in paragraphs  
13           (1) and (2), funding provided pursuant to  
14           grants authorized under subsection (a) shall be  
15           available for expenditure by a grantee in fiscal  
16           years 2015 and 2016.

17           (B) ~~ADDITIONAL MATCHING REQUIRE-~~  
18           ~~MENT.—~~To the extent that matching funding is  
19           not obtained in fiscal years 2015 or 2016, as  
20           generally required by paragraphs (1) and (2),  
21           the grantee must obtain such funding no later  
22           than September 30, 2018.

23           (C) ~~LIMITATION ON FUNDING.—~~No fund-  
24           ing provided pursuant to grants authorized  
25           under subsection (a) shall be available for ex-

1           penditure by the grantee during any fiscal year  
2           after 2018 until the requirement in subpara-  
3           graph (B) is met.

4           (5) ADDITIONAL EXEMPTIONS.—

5           (A) IN GENERAL.—If during any fiscal  
6           year the matching requirement described in  
7           paragraph (1) or (2) is not achieved, the Sec-  
8           retary of State may provide a one-year exemp-  
9           tion from fulfillment of such requirement pro-  
10          vided that—

11           (i) a plan is in place to make up the  
12           funding shortfall during the next fiscal  
13           year and to meet the matching require-  
14           ments in future years;

15           (ii) the plan is submitted to the ap-  
16           propriate congressional committees; and

17           (iii) the grantee has obtained match-  
18           ing funding, in the proportion required by  
19           such paragraphs, for the total amount of  
20           any prior year shortfalls.

21          (B) LIMITATION ON FUNDING.—During an  
22          exemption provided pursuant to subparagraph  
23          (A), funding provided pursuant to grants au-  
24          thorized under subsection (a) shall only be  
25          available for expenditure by the grantee during

1 a fiscal year in an amount that is equal in pro-  
2 portion to the proportion of matching funds se-  
3 cured in accordance with paragraphs (1) and  
4 (2).

5 (C) LIMITED QUANTITY.—The Secretary of  
6 State may provide no more than a total of two  
7 exemptions pursuant to subparagraph (A) dur-  
8 ing fiscal years 2017 through 2022.

9 (6) AVAILABILITY OF ADDITIONAL FUNDS.—In  
10 fiscal years in which the grantee obtains matching  
11 funding to address a shortfall of funding required by  
12 paragraph (1) or (2) from a prior year, the funds  
13 previously restricted as a result of such shortfall  
14 shall be available for expenditure by the grantee in  
15 such later fiscal year in an amount that is equal in  
16 proportion, pursuant to such paragraphs, to the  
17 amount obtained.

18 (7) FUNDING ADDITIONAL TO EXISTING AU-  
19 THORIZATIONS.—Amounts authorized by this section  
20 are in addition to funds otherwise authorized to be  
21 appropriated for combatting trafficking in persons,  
22 forced labor, or related programs.

23 (d) DURATION OF FUNDING.—Funds appropriated  
24 pursuant to subsection (b) shall remain available until ex-

1 pended subject to the conditions on such funds described  
2 in subsection (e).

3 (e) IMPLEMENTATION OF POLICIES, PRIORITIES,  
4 AND PURPOSES.—No funds received pursuant to the pro-  
5 visions of this section may be obligated or expended by  
6 the Secretary of State or the End Modern Slavery Initia-  
7 tive Foundation or other nonprofit organization except to  
8 the extent that such obligation and expenditure is con-  
9 sistent with the policies, priorities, and purposes of this  
10 Act.

11 **SEC. 6. ADDITIONAL SUPPORT FROM MEMBER GOVERN-**  
12 **MENTS.**

13 (a) IN GENERAL.—The United States Government  
14 shall seek, and shall encourage other foreign governments  
15 providing support to the End Modern Slavery Initiative  
16 Foundation, consistent with the individual priorities and  
17 policies of such governments, to provide additional support  
18 for projects in partner countries and key jurisdictions of  
19 other countries supported by the End Modern Slavery Ini-  
20 tiative Foundation through the commitment of new re-  
21 sources, or the redirection of existing resources, including  
22 funding and personnel as appropriate, to efforts that are  
23 consistent with the policies, priorities, and purposes of this  
24 Act, including the provision of economic, development, law  
25 enforcement, rule of law, and training assistance that is

1 aimed, among other things, at strengthening government  
 2 institutions and providing appropriate services to victims  
 3 of modern slavery.

4 (b) **DIPLOMATIC EFFORTS.**—The United States Gov-  
 5 ernment shall also seek, and shall encourage other foreign  
 6 governments providing support to the End Modern Slavery  
 7 Initiative Foundation, consistent with the individual prior-  
 8 ities and policies of such governments, to undertake diplo-  
 9 matic efforts in partner countries and key jurisdictions of  
 10 other countries with a high prevalence of modern slavery  
 11 that support the policies, priorities, and purposes of this  
 12 Act and End Modern Slavery Initiative supported projects.

13 (c) **PRIORITIZATION OF ADDITIONAL EFFORTS.**—  
 14 The United States Government shall also seek, and shall  
 15 encourage other foreign governments providing support to  
 16 the End Modern Slavery Initiative Foundation, consistent  
 17 with the individual priorities and policies of such govern-  
 18 ments, to undertake efforts to support partner countries  
 19 and key jurisdictions of other countries in their efforts to  
 20 address the areas of key concern highlighted by the De-  
 21 partment of State’s annual Trafficking in Persons Report.

22 **SEC. 7. PRIORITIES AND POLICIES OF THE END MODERN**  
 23 **SLAVERY INITIATIVE.**

24 (a) **IN GENERAL.**—The key priorities of the End  
 25 Modern Slavery Initiative shall be—

1           (1) to select partner countries and key jurisdic-  
2           tions in other countries;

3           (2) to provide support for programs and  
4           projects that collectively or individually seek to  
5           achieve a measurable and sustainable reduction of  
6           modern slavery in targeted populations within part-  
7           ner countries (or jurisdictions thereof) and key juris-  
8           dictions of other countries of at least 50 percent in  
9           the prevalence of modern slavery over a seven year  
10          period and that are based on goals and outcomes  
11          that are capable of being empirically measured;

12          (3) to prioritize programs and projects con-  
13          sistent with this Act;

14          (4) to work with partner countries and entities  
15          funded by the End Modern Slavery Initiative to col-  
16          laboratively establish budgeted national plans that  
17          identify and leverage partner country public and pri-  
18          vate funding and institutions, and leverage current  
19          and expected outside assistance, including programs  
20          supported by the End Modern Slavery Initiative  
21          Foundation; and

22          (5) to establish national coordinators and lead-  
23          ership councils in partner countries.

24          (b) SELECTION OF PARTNER COUNTRIES.—In select-  
25          ing partner countries, the End Modern Slavery Initiative

1 shall consider and prioritize the funding of projects and  
2 programs in countries and jurisdictions where there is—

3           (1) a documented high prevalence of modern  
4 slavery within the country as evidenced by assess-  
5 ments in the Department of State’s annual Traf-  
6 ficking in Persons Report; and

7           (2)(A) a demonstrated political motivation and  
8 sustained commitment by government entities of  
9 such country to undertake meaningful measures to  
10 address severe forms of trafficking in persons, in-  
11 cluding prevention, protection of victims, and the en-  
12 actment and enforcement of anti-trafficking laws  
13 against perpetrators; or

14           (B) a demonstrated presence of an active and  
15 independent civil society that can and will support  
16 the efforts of the End Modern Slavery Initiative.

17       (c) SELECTION OF KEY JURISDICTIONS OF OTHER  
18 COUNTRIES.—In selecting key jurisdictions of other coun-  
19 tries, the End Modern Slavery Initiative shall consider and  
20 prioritize the funding of projects and programs in key ju-  
21 risdictions where there is—

22           (1) a documented high prevalence of modern  
23 slavery within the jurisdiction as evidenced by as-  
24 sessments in the Department of State’s annual Traf-  
25 ficking in Persons Report; and



1           (2)(A) a demonstrated political motivation and  
2           sustained commitment by government entities of  
3           such jurisdiction to undertake meaningful measures  
4           to address severe forms of trafficking in persons, in-  
5           cluding prevention, protection of victims, and the en-  
6           actment and enforcement of anti-trafficking laws  
7           against perpetrators; or

8           (B) a demonstrated presence of an active and  
9           independent civil society that can and will support  
10          the efforts of the End Modern Slavery Initiative.

11          (d) POLICIES FOR END MODERN SLAVERY INITIA-  
12          TIVE OPERATIONS AND SUPPORTED PROGRAMS IN PART-  
13          NER COUNTRIES.—End Modern Slavery Initiative pro-  
14          grams in partner programs shall include strategies that—

15               (1) develop the capacity of national and local  
16               government institutions to enforce the law, end im-  
17               punity of perpetrators, and sustainably deter the  
18               crime;

19               (2) contribute to the freeing and sustainable re-  
20               covery of victims of modern slavery, prevent individ-  
21               uals from being subject to modern slavery, or create  
22               and enforce laws that punish both individual and  
23               corporate perpetrators of modern slavery; and

1           (3) set out clear, defined goals and outcomes  
2           that are capable of empirical measurement against  
3           baseline data.

4           (e) **CONSULTATION WITH STATE DEPARTMENT.**—In  
5           selecting partner countries and key jurisdictions of other  
6           countries and funding programs in such countries and ju-  
7           risdictions, the End Modern Slavery Initiative should con-  
8           sult with the Department of State, including the Office  
9           to Monitor and Combat Trafficking in Persons.

10          (f) **INTERAGENCY CONSULTATION.**—In providing the  
11          views of the United States Government to the End Modern  
12          Slavery Initiative pursuant to subsection (e), the Depart-  
13          ment of State, including the Office to Monitor and Combat  
14          Trafficking in Persons, should consult with the United  
15          States Department of Justice, the United States Agency  
16          for International Development, the United States Depart-  
17          ment of Labor, and any other appropriate Federal depart-  
18          ments and agencies.

19          **SEC. 8. MONITORING AND EVALUATION OF SUPPORTED**  
20    **PROGRAMS.**

21          (a) **IN GENERAL.**—The Board of Directors shall re-  
22          view, on a no less than annual basis, specific and detailed  
23          criteria for the monitoring and evaluation of End Modern  
24          Slavery Initiative supported projects.

1 (b) REQUIREMENTS FOR CRITERIA.—The criteria re-  
2 quired to be established pursuant to subsection (a) shall  
3 be designed to measure progress against baseline data and  
4 shall be rigorously designed based on international cor-  
5 porate and nongovernmental best practices.

6 (c) SUPPORTED PROJECT REQUIREMENTS.—Each  
7 supported project shall be regularly and rigorously mon-  
8 itored and evaluated, on a not less than biennial basis,  
9 by an independent monitoring and evaluation entity,  
10 against the specific and detailed criteria established pursu-  
11 ant to subsection (a), and shall have its progress towards  
12 its stated goals measured by such entity against baseline  
13 data.

14 (d) SURVEY METHODOLOGY.—The End Modern  
15 Slavery Initiative shall support the development of a sci-  
16 entifically sound, representative survey methodology for  
17 measuring prevalence with reference to existing research  
18 and experience and shall apply the methodology consist-  
19 ently to determine the baseline prevalence in target popu-  
20 lations and outcomes in order to periodically assess  
21 progress in reducing prevalence.

22 (e) SUSPENSION AND TERMINATION OF SUPPORTED  
23 PROJECTS.—The Board of Directors shall establish, and  
24 revise on a not less than annual basis, specific and detailed  
25 criteria for the suspension and termination, as appro-

1 priate, of projects supported by the End Modern Slavery  
2 Initiative Foundation that regularly or consistently fail to  
3 meet the criteria required by this section.

4 **SEC. 9. DEFINITIONS.**

5 In this Act:

6 (1) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term “appropriate congressional com-  
7 mittees” means—  
8

9 (A) the Committees on Foreign Relations  
10 and Appropriations of the Senate; and

11 (B) the Committees on Foreign Affairs  
12 and Appropriations of the House of Representa-  
13 tives.

14 (2) **KEY JURISDICTIONS OF OTHER COUN-**  
15 **TRIES.**—The term “key jurisdictions of other coun-  
16 tries” means specific jurisdictions, located in coun-  
17 tries that do not qualify to be partner countries, that  
18 have a demonstrated commitment to, and institu-  
19 tions capable of, achieving a significant reduction in  
20 the incidence of modern slavery within a period of  
21 seven years and have been determined to be appro-  
22 priate to receive funds by the Board of Directors  
23 pursuant to the criteria and priorities set forth in  
24 this Act.

1           (3) MODERN SLAVERY.—The term “modern  
2 slavery” means—

3           (A) the recruitment, harboring, transpor-  
4 tation, provision, or obtaining of a person for  
5 the purpose of a commercial sex act in which  
6 such commercial sex act is induced by force,  
7 fraud, or coercion, or in which the person in-  
8 duced to perform such act has not attained 18  
9 years of age; or

10           (B) the recruitment, harboring, transpor-  
11 tation, provision, or obtaining of a person for  
12 labor or services, through the use of force,  
13 fraud, or coercion for the purpose of subjection  
14 to involuntary servitude, peonage, debt bondage,  
15 or slavery.

16           (4) PARTNER COUNTRIES.—The term “partner  
17 countries” means countries that have a dem-  
18 onstrated commitment to, and institutions capable  
19 of, achieving a significant reduction in the incidence  
20 of modern slavery within a period of seven years and  
21 have been determined to be appropriate to receive  
22 funds by the Board of Directors pursuant to the cri-  
23 teria and priorities set forth in this Act.

24           (5) TERMS DEFINED IN TITLE 18, UNITED  
25 STATES CODE.—Terms defined in title 18, United

1 States Code, and not otherwise defined in this sec-  
2 tion shall have the meaning provided in such title.

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “End Modern Slavery*  
5 *Initiative Act of 2015”.*

6 **SEC. 2. SENSE OF CONGRESS.**

7 *It is the sense of Congress that—*

8 *(1) the United States has a long history of do-*  
9 *mestic and international engagement in preventing*  
10 *and responding to modern slavery;*

11 *(2) modern slavery involves extensive criminal*  
12 *activity and demands the full attention and commit-*  
13 *ment of the United States;*

14 *(3) with at least 100,000 children in the United*  
15 *States commercially sexually exploited, and calls to*  
16 *the National Human Trafficking Resource Center hot-*  
17 *line rising from 5,748 in 2008 to 20,579 in 2013, in*  
18 *order to set an example internationally, the United*  
19 *States must exert all efforts to eradicate modern-day*  
20 *slavery domestically, including through increased co-*  
21 *operation among all Federal, state and local govern-*  
22 *ments, local law enforcement, non-profit organiza-*  
23 *tions, and private sector stakeholders;*

24 *(4) the United States Government should con-*  
25 *tinue to coordinate across departments and agencies*

1       to prevent and respond to this heinous activity that  
2       involves over 21,000,000 people worldwide through  
3       sustained investment in integrated, interagency anti-  
4       trafficking initiatives;

5               (5) while United States Government efforts con-  
6       tinue to address many facets of modern slavery, there  
7       is an urgent need today for international public and  
8       private cooperation to increase resources available to  
9       programs that can make a measurable impact in re-  
10      ducing the prevalence of modern slavery by building  
11      the capacity of foreign governments to sustainably  
12      deter perpetrators of modern slavery through—

13               (A) establishing and enforcing the rule of  
14      law to hold perpetrators of modern slavery ac-  
15      countable, including—

16               (i) those who enslave children and  
17      adults in the sex trade; and

18               (ii) those who enslave through forced  
19      labor and abusive labor recruitment prac-  
20      tices and fees;

21               (B) promoting justice and dignity for vic-  
22      tims of modern slavery;

23               (C) restoring and protecting survivors of  
24      modern slavery; and

1           (D) building partnerships between govern-  
2           ments, civil society organizations, private sector  
3           entities and individuals, and survivors to seek to  
4           bring an end to modern slavery; and

5           (6) countries that fall within the first and second  
6           tiers of the United States Department of State's an-  
7           nual Trafficking in Persons report could qualify as  
8           partner countries for the purposes of this Act, and  
9           many countries that fall within the Tier 2 watch list  
10          may also qualify, and therefore should be eligible for  
11          funding as partner countries under this Act, along  
12          with key jurisdictions of other countries, such as Tier  
13          3 countries.

14 **SEC. 3. POLICY.**

15          It is the policy of the United States Government—

16           (1) to marshal resources to seek to bring to an  
17           end modern slavery through the provision of matching  
18           funds to a private grant-making institution, in part-  
19           nership with private donors and other governments,  
20           that selects and supports innovative strategies with  
21           the aim of verifiably and sustainably reducing the  
22           prevalence of modern slavery by 50 percent in tar-  
23           geted populations within partner countries (or juris-  
24           dictions thereof) with a high prevalence of modern  
25           slavery;



1           (2) *to allow such a private grant making institu-*  
2           *tion the flexibility to work in jurisdictions of other*  
3           *countries, where those jurisdictions have demonstrated*  
4           *the type of commitment and capabilities otherwise re-*  
5           *quired of partner countries; and*

6           (3) *to engage other countries with a high preva-*  
7           *lence of modern slavery through the full range of*  
8           *United States Government foreign assistance pro-*  
9           *grams in order to help those countries become eligible*  
10           *as partner countries for the purposes of receiving ad-*  
11           *ditional assistance under the End Modern Slavery*  
12           *Initiative established by this Act.*

13 **SEC. 4. THE END MODERN SLAVERY INITIATIVE FOUNDA-**  
14           **TION.**

15           (a) *IN GENERAL.*—*Not later than 60 days after the*  
16           *date of the enactment of this Act, there shall be established*  
17           *and incorporated under the laws of the District of Columbia*  
18           *an independent, private nonprofit corporation to be known*  
19           *as “End Modern Slavery Initiative Foundation”.*

20           (b) *PURPOSE.*—*The purpose of the End Modern Slav-*  
21           *ery Initiative Foundation shall be to work collaboratively*  
22           *with government, civil society, and private institutions in*  
23           *partner countries and key jurisdictions of other countries*  
24           *with a high prevalence of modern slavery to identify and*  
25           *fund successful strategies to combat modern slavery.*

1           (c) *STATUS OF FOUNDATION.*—*The End Modern Slav-*  
2 *ery Initiative Foundation shall not be an agency or estab-*  
3 *lishment of the United States Government.*

4           (d) *STATUS OF BOARD AND OFFICERS AND EMPLOY-*  
5 *EES.*—*The members of the Board of Directors of the End*  
6 *Modern Slavery Initiative Foundation shall not, by reason*  
7 *of such membership, be officers or employees of the United*  
8 *States, and the officers or employees of the End Modern*  
9 *Slavery Initiative Foundation shall not be officers or em-*  
10 *ployees of the United States.*

11          (e) *TAX STATUS ELIGIBILITY.*—*The End Modern Slav-*  
12 *ery Initiative Foundation shall be eligible to be treated as*  
13 *an organization described in section 501(c)(3) of the Inter-*  
14 *nal Revenue Code of 1986 which is exempt from taxation*  
15 *under section 501(a) of such code and, if such treatment*  
16 *is conferred in accordance with the provisions of such code,*  
17 *shall be subject to all provisions of such code relevant to*  
18 *the conduct of organizations exempt from taxation.*

19          (f) *FUNDING.*—*The End Modern Slavery Initiative*  
20 *Foundation shall seek to obtain a minimum of*  
21 *\$1,500,000,000 in aggregate funding from foreign govern-*  
22 *ments and private sector organizations and individuals*  
23 *over an initial seven year period, leveraging United States*  
24 *Government grants provided to the Foundation as seed*

1 *funding and to complement the comprehensive foreign as-*  
 2 *sistance programs of the United States Government.*

3 *(g) ADDITIONAL PRIVATE SECTOR FUNDING PLAN.—*

4 *The Board of Directors shall, not later than 180 days after*  
 5 *the date of the enactment of this Act, submit to the appro-*  
 6 *priate congressional committees a plan to raise an addi-*  
 7 *tional \$500,000,000 in commitments from private sector en-*  
 8 *tities to fully fund the End Modern Slavery Initiative*  
 9 *Foundation.*

10 *(h) AUTHORIZATION FOR THE RECEIPT OF FUNDS.—*

11 *The End Modern Slavery Initiative Foundation may accept*  
 12 *and utilize, consistent with the policies, priorities, and pur-*  
 13 *poses of this Act, any gift, donation, bequest, or devise of*  
 14 *real or personal property from any government or private*  
 15 *sector individual or organization, including the provision*  
 16 *of voluntary services or in-kind services or products.*

17 *(i) GOVERNANCE.—*

18 *(1) BOARD OF DIRECTORS.—*

19 *(A) IN GENERAL.—The End Modern Slav-*  
 20 *ery Initiative Foundation shall be overseen by a*  
 21 *Board of Directors—*

22 *(i) which shall include individuals*  
 23 *with recognized relevant professional exper-*  
 24 *tise, at least one survivor of modern slavery,*

1                   *and at least one individual who is a mem-*  
2                   *ber of civil society; and*

3                   *(ii) not more than 11 of whom will be*  
4                   *voting members.*

5                   *(B) NON-VOTING ADVISORY DIRECTORS.—*  
6                   *The voting directors of the Board may appoint,*  
7                   *at their discretion, non-voting advisory directors,*  
8                   *which may include a representative of the Sec-*  
9                   *retary of State such as the Ambassador-at-Large*  
10                   *and Director of the Office to Monitor and Com-*  
11                   *bat Trafficking in Persons.*

12                   *(C) DECISIONS OF THE BOARD OF DIREC-*  
13                   *TORS.—Decisions of the Board of Directors shall*  
14                   *be made by a simple majority vote of voting di-*  
15                   *rectors present.*

16                   *(D) RESPONSIBILITIES.—In addition to*  
17                   *other specific responsibilities provided for in this*  
18                   *Act, the voting directors of the Board of Direc-*  
19                   *tors shall—*

20                   *(i) oversee the monitoring and evalua-*  
21                   *tion of the End Modern Slavery Initiative*  
22                   *Foundation efforts and supported projects;*  
23                   *and*

24                   *(ii) make prioritized program funding*  
25                   *decisions.*

1           (E) *QUORUM OF THE BOARD OF DIREC-*  
2           *TORS.—In order to take official action, the*  
3           *Board shall require a quorum composed of a ma-*  
4           *jority of its voting directors.*

5           (F) *ADDITIONAL RESPONSIBILITIES OF THE*  
6           *BOARD OF DIRECTORS.—The Board of Directors*  
7           *shall—*

8                   (i) *by majority vote of voting directors*  
9                   *delegate relevant authorities to the Chief*  
10                   *Executive Officer appointed pursuant to*  
11                   *paragraph (2)(A) concerning agreements*  
12                   *made with governments or private sector in-*  
13                   *dividuals or organizations, programmatic*  
14                   *and monitoring and evaluation strategies of*  
15                   *the End Modern Slavery Initiative Founda-*  
16                   *tion, and other matters related to the End*  
17                   *Modern Slavery Initiative Foundation, con-*  
18                   *sistent with the policies, priorities, and pur-*  
19                   *poses of this Act; and*

20                   (ii) *reserve the right of review and ap-*  
21                   *proval of major agreements as appropriate.*

22           (G) *LONG-TERM STRATEGY REVIEW, AP-*  
23           *PROVAL, AND SUBMISSION.—Not later than five*  
24           *years after the date of the enactment of this Act,*  
25           *the Board of Directors shall review, approve,*

1           *make publicly available, and submit to govern-*  
2           *ments, entities, or individuals providing funding*  
3           *to the End Modern Slavery Initiative Founda-*  
4           *tion, as well as the appropriate congressional*  
5           *committees, the strategy required to be developed*  
6           *pursuant to paragraph (2)(D).*

7           (2) *CHIEF EXECUTIVE OFFICER.—*

8                 (A) *IN GENERAL.—The day-to-day oper-*  
9                 *ations of the End Modern Slavery Initiative*  
10                *Foundation shall be run by a Chief Executive*  
11                *Officer, who shall be a United States citizen and*  
12                *shall be employed at the exclusive discretion of*  
13                *the Board of Directors.*

14               (B) *AUTHORITY OF THE CHIEF EXECUTIVE*  
15                *OFFICER.—The Chief Executive Officer of the*  
16                *End Modern Slavery Initiative Foundation shall*  
17                *be authorized to take all actions authorized by*  
18                *the Board of Directors, consistent with the poli-*  
19                *cies, priorities, and purposes of this Act, includ-*  
20                *ing the hiring and termination of any employees*  
21                *of the End Modern Slavery Initiative Founda-*  
22                *tion.*

23               (C) *RESPONSIBILITIES OF THE CHIEF EX-*  
24                *ECUTIVE OFFICER.—The Chief Executive Officer*  
25                *shall be responsible for—*

- 1                   (i) ensuring matching funding require-  
2                   ments pursuant to this Act are met;
- 3                   (ii) ensuring that foreign government  
4                   and private sector funding commitments  
5                   are fully realized;
- 6                   (iii) developing all necessary strategies  
7                   and agreements for the End Modern Slavery  
8                   Initiative Foundation;
- 9                   (iv) identifying funding requirements;
- 10                  (v) preparing and presenting to the  
11                  Board of Directors for approval a portfolio  
12                  of priority projects to be funded;
- 13                  (vi) administering the End Modern  
14                  Slavery Initiative Foundation procurement  
15                  processes;
- 16                  (vii) developing reliable baseline data  
17                  and ensuring that such data and the process  
18                  of obtaining such data are subject to out-  
19                  side, independent audits;
- 20                  (viii) developing and administering the  
21                  monitoring and evaluation of funded pro-  
22                  grams;
- 23                  (ix) complying with all relevant audit-  
24                  ing, accounting, taxation, and legal require-  
25                  ments;

1           (x) preparing, publicly publishing, and  
2           submitting to each government, private in-  
3           dividual, or corporation that has contrib-  
4           uted funds an annual report of approxi-  
5           mately 50 pages with appropriate annexes  
6           on the activities and results of the End  
7           Modern Slavery Initiative Foundation;

8           (xi) ensuring the sharing, among ap-  
9           propriate governmental and nongovern-  
10          mental partners and interested parties in  
11          the global anti-slavery community, of cor-  
12          porate and nonprofit best practices, includ-  
13          ing those developed or identified by the End  
14          Modern Slavery Initiative Foundation or  
15          others through its supported programs;

16          (xii) working to encourage partner  
17          countries to hold accountable those who en-  
18          slave children and adults in the sex trade;

19          (xiii) working to develop best practices  
20          to help ensure that corporate supply chains  
21          do not involve the use of victims of modern  
22          slavery, including ending forced labor and  
23          addressing the role of abusive labor recruit-  
24          ment practices and fees; and



1                   *(xiv) undertaking consultations, as the*  
 2                   *Chief Executive Officer deems necessary or*  
 3                   *is directed by the Board of Directors, with*  
 4                   *appropriate governmental and nongovern-*  
 5                   *mental partners with respect to End Mod-*  
 6                   *ern Slavery Initiative Foundation strate-*  
 7                   *gies, programs, and projects.*

8                   *(D) LONG-TERM STRATEGY DEVELOPMENT*  
 9                   *AND CONSULTATIONS.—Not later than four years*  
 10                   *after the date of the enactment of this Act, the*  
 11                   *Chief Executive Officer, in consultation with the*  
 12                   *Board of Directors, shall initiate discussions*  
 13                   *with appropriate governmental and nongovern-*  
 14                   *mental partners and begin development of a*  
 15                   *strategy that seeks to end modern slavery glob-*  
 16                   *ally based on empirical evidence and best prac-*  
 17                   *tices identified by the End Modern Slavery Ini-*  
 18                   *tiative Foundation, including funding require-*  
 19                   *ments to fully implement such a strategy.*

20                   *(j) LIMITATIONS AND PROHIBITIONS.—*

21                   *(1) ISSUANCE OF STOCK AND DIVIDENDS.—The*  
 22                   *End Modern Slavery Initiative Foundation may not*  
 23                   *issue any shares of stock or declare or pay dividends.*

24                   *(2) CONFLICTS OF INTEREST.—*

1           (A) *ASSETS*.—No part of the assets of the  
2           *End Modern Slavery Initiative Foundation* shall  
3           inure to the benefit of any member of the Board  
4           of Directors, any officer or employee of the *End*  
5           *Slavery Initiative Foundation*, or any other in-  
6           dividual, except as reasonable salary or com-  
7           pensation for services for officers and employees,  
8           reasonable reimbursement for expenses incurred  
9           in the course of such employment, or for other  
10          individuals, as specific beneficiaries of services  
11          provided pursuant to supported projects.

12          (B) *RELATIONSHIP TO GRANTEES*.—No vot-  
13          ing director of the Board of Directors may be a  
14          member of the board of directors or an officer,  
15          employee, or consultant to, any grantee of the  
16          *End Modern Slavery Initiative Foundation*.

17          (C) *COMPENSATION*.—No director of the  
18          Board of Directors may receive compensation for  
19          service on the Board of Directors, other than rea-  
20          sonable reimbursement for expenses incurred in  
21          the course of such service.

22          (3) *LOBBYING RESTRICTION*.—Any Federal funds  
23          provided to the *End Modern Slavery Initiative Foun-*  
24          *dation* or any other nonprofit organization pursuant  
25          to the authorization of funding provided under this

1     *Act shall be subject to the restrictions and prohibi-*  
2     *tions of section 1352 of title 31, United States Code.*

3     *(k) RECORDKEEPING, AUDITING, OVERSIGHT, AND RE-*  
4     *PORTING REQUIREMENTS.—*

5             *(1) IN GENERAL.—The End Modern Slavery Ini-*  
6     *tiative Foundation shall be subject to the same audit-*  
7     *ing, recordkeeping, and reporting obligations as re-*  
8     *quired pursuant to subsections (e), (f), (g), and (i) of*  
9     *section 504 of the National Endowment for Democ-*  
10    *racy Act (22 U.S.C. 4413).*

11            *(2) COMPTROLLER GENERAL AUDIT AUTHOR-*  
12    *ITY.—*

13             *(A) IN GENERAL.—The Comptroller General*  
14     *of the United States may evaluate the financial*  
15     *transactions of the End Slavery Initiative Foun-*  
16     *dation as well as the programs or activities the*  
17     *End Slavery Initiative Foundation carries out*  
18     *pursuant to this Act.*

19             *(B) ACCESS TO RECORDS.—The End Slav-*  
20     *ery Initiative Foundation shall provide the*  
21     *Comptroller General, or his duly authorized rep-*  
22     *resentatives, access to such records as the Comp-*  
23     *troller General determines necessary to conduct*  
24     *evaluations authorized by this Act.*



1           (C) enforce laws that punish both individ-  
2           uals and corporate entities that engage in mod-  
3           ern slavery; and

4           (2) seeks to receive foreign government contribu-  
5           tions in a ratio of two-to-one and private sector con-  
6           tributions in a ratio of three-to-one to United States  
7           Government funding.

8           (b) *AUTHORIZATION OF APPROPRIATIONS FOR FISCAL*  
9           *YEARS 2015 THROUGH 2022.*—In addition to such sums  
10          as may otherwise be available for such purposes, there is  
11          authorized to be appropriated to the Department of State  
12          for the purpose of making the grants authorized under sub-  
13          section (a)—

14                 (1) for fiscal year 2015, \$1,000,000; and

15                 (2) for each fiscal year from 2016 through 2022,  
16                 \$35,714,285.

17          (c) *CONDITIONS FOR UNITED STATES GOVERNMENT*  
18          *FUNDING.*—

19                 (1) *MATCHING GOVERNMENT FUNDING.*—*Except*  
20                 *as provided under paragraphs (5) and (6), funding*  
21                 *provided pursuant to grants authorized under sub-*  
22                 *section (a) shall only be available for expenditure by*  
23                 *the grantee during a fiscal year if matching funding*  
24                 *equal to twice the total amount of such funding has*

1        *been obtained from one or more other governments in*  
2        *such fiscal year.*

3            (2) *MATCHING PRIVATE SECTOR FUNDING.—Ex-*  
4        *cept as provided under paragraphs (5) and (6), fund-*  
5        *ing provided pursuant to grants authorized under*  
6        *subsection (a) shall only be available for expenditure*  
7        *by the grantee during a fiscal year if matching fund-*  
8        *ing equal to the total amount of such funding has*  
9        *been obtained from private sector entities in such fis-*  
10       *cal year.*

11           (3) *LIMITATION ON MATCHING PRIVATE SECTOR*  
12        *FUNDING.—No Federal funds awarded to a private*  
13        *entity may be used by that private entity to con-*  
14        *tribute to the matching funding requirement under*  
15        *paragraph (2).*

16           (4) *LIMITATION ON ADMINISTRATIVE COSTS.—*  
17        *Funding provided pursuant to the grants authorized*  
18        *under subsection (a) shall only be available for ex-*  
19        *penditure by the grantee for a fiscal year in which the*  
20        *prior fiscal year administrative costs are no more*  
21        *than 10 percent of modified total direct costs or other-*  
22        *wise meet the administrative cost requirements of sec-*  
23        *tion 200.414 of title 2, Code of Federal Regulations.*

24           (5) *INITIAL EXEMPTION.—*

1           (A) *IN GENERAL.*—Notwithstanding the  
2           *matching funding requirement in paragraphs (1)*  
3           *and (2), funding provided pursuant to grants*  
4           *authorized under subsection (a) shall be available*  
5           *for expenditure by a grantee in fiscal years 2015*  
6           *and 2016.*

7           (B) *ADDITIONAL MATCHING REQUIRE-*  
8           *MENT.*—To the extent that matching funding is  
9           *not obtained in fiscal years 2015 or 2016, as*  
10          *generally required by paragraphs (1) and (2),*  
11          *the grantee must obtain such funding no later*  
12          *than September 30, 2018.*

13          (C) *LIMITATION ON FUNDING.*—No funding  
14          *provided pursuant to grants authorized under*  
15          *subsection (a) shall be available for expenditure*  
16          *by the grantee during any fiscal year after 2018*  
17          *until the requirement in subparagraph (B) is*  
18          *met.*

19          (6) *ADDITIONAL EXEMPTIONS.*—

20                (A) *IN GENERAL.*—If during any fiscal year  
21                *the matching requirement described in para-*  
22                *graph (1) or (2) is not achieved, the Secretary of*  
23                *State may provide a one-year exemption from*  
24                *fulfillment of such requirement provided that—*

1           (i) a plan is in place to make up the  
2           funding shortfall during the next fiscal year  
3           and to meet the matching requirements in  
4           future years;

5           (ii) the plan is submitted to the appro-  
6           priate congressional committees; and

7           (iii) the grantee has obtained matching  
8           funding, in the proportion required by such  
9           paragraphs, for the total amount of any  
10          prior year shortfalls.

11          (B) *LIMITATION ON FUNDING.*—During an  
12          exemption provided pursuant to subparagraph  
13          (A), funding provided pursuant to grants au-  
14          thorized under subsection (a) shall only be avail-  
15          able for expenditure by the grantee during a fis-  
16          cal year in an amount that is equal in propor-  
17          tion to the proportion of matching funds secured  
18          in accordance with paragraphs (1) and (2).

19          (C) *LIMITED QUANTITY.*—The Secretary of  
20          State may provide no more than a total of two  
21          exemptions pursuant to subparagraph (A) dur-  
22          ing fiscal years 2017 through 2022.

23          (7) *AVAILABILITY OF ADDITIONAL FUNDS.*—In  
24          fiscal years in which the grantee obtains matching  
25          funding to address a shortfall of funding required by



1        *paragraph (1) or (2) from a prior year, the funds*  
2        *previously restricted as a result of such shortfall shall*  
3        *be available for expenditure by the grantee in such*  
4        *later fiscal year in an amount that is equal in pro-*  
5        *portion, pursuant to such paragraphs, to the amount*  
6        *obtained.*

7                (8) *FUNDING ADDITIONAL TO EXISTING AUTHOR-*  
8        *IZATIONS.—Amounts authorized by this section are in*  
9        *addition to funds otherwise authorized to be appro-*  
10       *priated for combatting trafficking in persons, forced*  
11       *labor, or related programs.*

12              (d) *DURATION OF FUNDING.—Funds appropriated*  
13       *pursuant to subsection (b) shall remain available until ex-*  
14       *pended subject to the conditions on such funds described in*  
15       *subsection (c).*

16              (e) *IMPLEMENTATION OF POLICIES, PRIORITIES, AND*  
17       *PURPOSES.—No funds received pursuant to the provisions*  
18       *of this section may be obligated or expended by the Sec-*  
19       *retary of State or the End Modern Slavery Initiative Foun-*  
20       *dation or other nonprofit organization except to the extent*  
21       *that such obligation and expenditure is consistent with the*  
22       *policies, priorities, and purposes of this Act.*

1 **SEC. 6. ADDITIONAL SUPPORT FROM MEMBER GOVERN-**  
2 **MENTS.**

3 (a) *IN GENERAL.*—*The United States Government*  
4 *shall seek, and shall encourage other foreign governments*  
5 *providing support to the End Modern Slavery Initiative*  
6 *Foundation, consistent with the individual priorities and*  
7 *policies of such governments, to provide additional support*  
8 *for projects in partner countries and key jurisdictions of*  
9 *other countries supported by the End Modern Slavery Ini-*  
10 *tiative Foundation through the commitment of new re-*  
11 *sources, or the redirection of existing resources, including*  
12 *funding and personnel as appropriate, to efforts that are*  
13 *consistent with the policies, priorities, and purposes of this*  
14 *Act, including the provision of economic, development, law*  
15 *enforcement, rule of law, and training assistance that is*  
16 *aimed, among other things, at strengthening government in-*  
17 *stitutions and providing appropriate services to victims of*  
18 *modern slavery.*

19 (b) *DIPLOMATIC EFFORTS.*—*The United States Gov-*  
20 *ernment shall also seek, and shall encourage other foreign*  
21 *governments providing support to the End Modern Slavery*  
22 *Initiative Foundation, consistent with the individual prior-*  
23 *ities and policies of such governments, to undertake diplo-*  
24 *matic efforts in partner countries and key jurisdictions of*  
25 *other countries with a high prevalence of modern slavery*

1 *that support the policies, priorities, and purposes of this*  
 2 *Act and End Modern Slavery Initiative supported projects.*

3       (c) *PRIORITIZATION OF ADDITIONAL EFFORTS.*—*The*  
 4 *United States Government shall also seek, and shall encour-*  
 5 *age other foreign governments providing support to the End*  
 6 *Modern Slavery Initiative Foundation, consistent with the*  
 7 *individual priorities and policies of such governments, to*  
 8 *undertake efforts to support partner countries and key ju-*  
 9 *risdictions of other countries in their efforts to address the*  
 10 *areas of key concern highlighted by the Department of*  
 11 *State’s annual Trafficking in Persons Report.*

12 **SEC. 7. PRIORITIES AND POLICIES OF THE END MODERN**  
 13 **SLAVERY INITIATIVE.**

14       (a) *IN GENERAL.*—*The key priorities of the End Mod-*  
 15 *ern Slavery Initiative shall be—*

16           (1) *to select partner countries and key jurisdic-*  
 17 *tions in other countries;*

18           (2) *to provide support for programs and projects*  
 19 *that collectively or individually seek to achieve a*  
 20 *measurable and sustainable reduction of modern slav-*  
 21 *ery in targeted populations within partner countries*  
 22 *(or jurisdictions thereof) and key jurisdictions of*  
 23 *other countries of at least 50 percent in the prevalence*  
 24 *of modern slavery over a seven year period and that*

1        *are based on goals and outcomes that are capable of*  
2        *being empirically measured;*

3            *(3) to prioritize programs and projects consistent*  
4        *with this Act;*

5            *(4) to work with partner countries and entities*  
6        *funded by the End Modern Slavery Initiative to col-*  
7        *laboratively establish budgeted national plans that*  
8        *identify and leverage partner country public and pri-*  
9        *ivate funding and institutions, and leverage current*  
10       *and expected outside assistance, including programs*  
11       *supported by the End Modern Slavery Initiative*  
12       *Foundation; and*

13           *(5) to establish national coordinators and leader-*  
14        *ship councils in partner countries.*

15        *(b) SELECTION OF PARTNER COUNTRIES.—In select-*  
16       *ing partner countries, the End Modern Slavery Initiative*  
17       *shall consider and prioritize the funding of projects and*  
18       *programs in countries and jurisdictions where there is—*

19           *(1) a documented high prevalence of modern*  
20        *slavery within the country as evidenced by assess-*  
21        *ments in the Department of State’s annual Traf-*  
22        *ficking in Persons Report; and*

23           *(2)(A) a demonstrated political motivation and*  
24        *sustained commitment by government entities of such*  
25        *country to undertake meaningful measures to address*

1        *severe forms of trafficking in persons, including pre-*  
2        *vention, protection of victims, and the enactment and*  
3        *enforcement of anti-trafficking laws against perpetra-*  
4        *tors; or*

5                *(B) a demonstrated presence of an active and*  
6        *independent civil society that can and will support*  
7        *the efforts of the End Modern Slavery Initiative.*

8        *(c) SELECTION OF KEY JURISDICTIONS OF OTHER*  
9        *COUNTRIES.—In selecting key jurisdictions of other coun-*  
10       *tries, the End Modern Slavery Initiative shall consider and*  
11       *prioritize the funding of projects and programs in key juris-*  
12       *dictions where there is—*

13                *(1) a documented high prevalence of modern*  
14        *slavery within the jurisdiction as evidenced by assess-*  
15        *ments in the Department of State’s annual Traf-*  
16        *ficking in Persons Report; and*

17                *(2)(A) a demonstrated political motivation and*  
18        *sustained commitment by government entities of such*  
19        *jurisdiction to undertake meaningful measures to ad-*  
20        *dress severe forms of trafficking in persons, including*  
21        *prevention, protection of victims, and the enactment*  
22        *and enforcement of anti-trafficking laws against per-*  
23        *petrators; or*

1           (B) a demonstrated presence of an active and  
2           independent civil society that can and will support  
3           the efforts of the End Modern Slavery Initiative.

4           (d) *POLICIES FOR END MODERN SLAVERY INITIATIVE*  
5           *OPERATIONS AND SUPPORTED PROGRAMS IN PARTNER*  
6           *COUNTRIES.—End Modern Slavery Initiative programs in*  
7           *partner programs shall include strategies that—*

8                   (1) *develop the capacity of national and local*  
9                   *government institutions to enforce the law, end impu-*  
10                  *nity of perpetrators, and sustainably deter the crime;*

11                  (2) *contribute to the freeing and sustainable re-*  
12                  *covery of victims of modern slavery, prevent individ-*  
13                  *uals from being subject to modern slavery, or create*  
14                  *and enforce laws that punish both individual and cor-*  
15                  *porate perpetrators of modern slavery; and*

16                  (3) *set out clear, defined goals and outcomes that*  
17                  *are capable of empirical measurement against base-*  
18                  *line data.*

19           (e) *CONSULTATION WITH DEPARTMENT OF STATE.—*  
20           *In selecting partner countries and key jurisdictions of other*  
21           *countries and funding programs in such countries and ju-*  
22           *risdictions, the End Modern Slavery Initiative shall consult*  
23           *with the Department of State, including the Office to Mon-*  
24           *itor and Combat Trafficking in Persons.*

1           (f) *INTERAGENCY CONSULTATION.*—*In providing the*  
2 *views of the United States Government to the End Modern*  
3 *Slavery Initiative pursuant to subsection (e), the Depart-*  
4 *ment of State, including the Office to Monitor and Combat*  
5 *Trafficking in Persons, shall consult with the United States*  
6 *Department of Justice, the United States Agency for Inter-*  
7 *national Development, the United States Department of*  
8 *Labor, and any other appropriate Federal departments and*  
9 *agencies.*

10 **SEC. 8. MONITORING AND EVALUATION OF SUPPORTED**  
11 **PROGRAMS.**

12           (a) *IN GENERAL.*—*The Board of Directors shall re-*  
13 *view, on a no less than annual basis, specific and detailed*  
14 *criteria for the monitoring and evaluation of End Modern*  
15 *Slavery Initiative supported projects.*

16           (b) *REQUIREMENTS FOR CRITERIA.*—*The criteria re-*  
17 *quired to be established pursuant to subsection (a) shall be*  
18 *designed to measure progress against baseline data and*  
19 *shall be rigorously designed based on international cor-*  
20 *porate and nongovernmental best practices.*

21           (c) *SUPPORTED PROJECT REQUIREMENTS.*—*Each*  
22 *supported project shall be regularly and rigorously mon-*  
23 *itored and evaluated, on a not less than biennial basis, by*  
24 *an independent monitoring and evaluation entity, against*  
25 *the specific and detailed criteria established pursuant to*

1 subsection (a), and shall have its progress towards its stated  
2 goals measured by such entity against baseline data.

3 (d) *SURVEY METHODOLOGY.*—*The End Modern Slav-*  
4 *ery Initiative shall support the development of a scientif-*  
5 *ically sound, representative survey methodology for meas-*  
6 *uring prevalence with reference to existing research and ex-*  
7 *perience and shall apply the methodology consistently to de-*  
8 *termine the baseline prevalence in target populations and*  
9 *outcomes in order to periodically assess progress in reduc-*  
10 *ing prevalence.*

11 (e) *SUSPENSION AND TERMINATION OF SUPPORTED*  
12 *PROJECTS.*—*The Board of Directors shall establish, and re-*  
13 *vise on a no less than annual basis, specific and detailed*  
14 *criteria for the suspension and termination, as appropriate,*  
15 *of projects supported by the End Modern Slavery Initiative*  
16 *Foundation that regularly or consistently fail to meet the*  
17 *criteria required by this section.*

18 (f) *ADDITIONAL LIMITATION ON EXPENDITURES.*—*A*  
19 *grantee receiving funding pursuant to section 5(a) may not*  
20 *expend such funds after September 30, 2022, unless—*

21 (1) *this Act is reauthorized; and*

22 (2) *the grantee submits a written certification to*  
23 *the appropriate congressional committees during fis-*  
24 *cal year 2022, which states how and to what degree*



1        *the grantee has met the statutory requirements of this*  
 2        *Act.*

3        **SEC. 9. GAO REVIEW OF EXISTING PROGRAMS AND THE**  
 4                            **END SLAVERY INITIATIVE.**

5        (a) *EXISTING PROGRAMS REPORT.*—Not later than  
 6        September 30, 2017, and September 30, 2021, the Comp-  
 7        troller General of the United States shall submit to Congress  
 8        a report on all of the programs conducted by the Depart-  
 9        ment of State, the United States Agency for International  
 10       Development, the Department of Labor, the Department of  
 11       Defense, and the Department of the Treasury that address  
 12       human trafficking and modern slavery, including a detailed  
 13       analysis of the effectiveness of such programs in limiting  
 14       human trafficking and modern slavery and specific rec-  
 15       ommendations on which programs are not effective at re-  
 16       ducing the prevalence of human trafficking and modern  
 17       slavery and how the funding for such programs may be re-  
 18       directed to more effective efforts.

19       (b) *END MODERN SLAVERY INITIATIVE REPORT.*—Not  
 20       later than September 30, 2021, the Comptroller General of  
 21       the United States shall submit to the appropriate congress-  
 22       sional committees a report on the specific activities con-  
 23       ducted by entities, programs, and projects funded under this  
 24       Act, including the End Modern Slavery Initiative Founda-  
 25       tion, including detailed analysis of the effectiveness of such

1 *activities in limiting human trafficking and modern slav-*  
2 *ery and specific recommendations on which activities are*  
3 *not effective at reducing the prevalence of human trafficking*  
4 *and modern slavery and how the funding for such activities*  
5 *may be redirected to more effective efforts.*

6       (c) *CONSIDERATION OF GAO REPORTS.*—*The Comp-*  
7 *troller General of the United States shall brief the appro-*  
8 *priate congressional committees on the reports submitted*  
9 *under subsections (a) and (b). The appropriate congres-*  
10 *sional committees shall review and consider such reports*  
11 *and shall, as appropriate, consider modifications to author-*  
12 *ization levels and programs within the jurisdiction of such*  
13 *committees to address the recommendations made in the re-*  
14 *ports.*

15 **SEC. 10. ANNUAL REPORT.**

16       *Not later than one year after the date of the enactment*  
17 *of this Act, and annually thereafter, the Board of Directors*  
18 *shall submit a report to the appropriate congressional com-*  
19 *mittees that contains, for the reporting period—*

20               (1) *a detailed accounting of the Federal funding*  
21 *expended by the End Modern Slavery Initiative*  
22 *Foundation;*

23               (2) *the names of each of the projects receiving*  
24 *such funding; and*

1           (3) *the amount of such funding provided for each*  
2           *such project.*

3 **SEC. 11. DEFINITIONS.**

4           *In this Act:*

5           (1) *APPROPRIATE CONGRESSIONAL COMMIT-*  
6           *TEES.—The term “appropriate congressional commit-*  
7           *tees” means—*

8                   (A) *the Committees on Foreign Relations*  
9                   *and Appropriations of the Senate; and*

10                   (B) *the Committees on Foreign Affairs and*  
11                   *Appropriations of the House of Representatives.*

12           (2) *DEBT BONDAGE.—The term “debt bondage”*  
13           *has the meaning given the term in section 103 of the*  
14           *Victims of Trafficking and Violence Protection Act of*  
15           *2000 (22 U.S.C. 7102).*

16           (3) *FORCED LABOR.—The term “forced labor”*  
17           *has the meaning attributed to such term pursuant to*  
18           *section 1589 of title 18, United States Code.*

19           (4) *INVOLUNTARY SERVITUDE.—The term “invol-*  
20           *untary servitude” has the meaning given the term in*  
21           *section 103 of the Victims of Trafficking and Violence*  
22           *Protection Act of 2000 (22 U.S.C. 7102).*

23           (5) *KEY JURISDICTIONS OF OTHER COUN-*  
24           *TRIES.—The term “key jurisdictions of other coun-*  
25           *tries” means specific jurisdictions, located in coun-*

1        *tries that do not qualify to be partner countries, that*  
2        *have a demonstrated commitment to, and institutions*  
3        *capable of, achieving a significant reduction in the*  
4        *incidence of modern slavery within a period of seven*  
5        *years and have been determined to be appropriate to*  
6        *receive funds by the Board of Directors pursuant to*  
7        *the criteria and priorities set forth in this Act, but*  
8        *does not include local government entities identified*  
9        *by the Department of State’s annual Human Rights*  
10       *Report as “corrupt entities.”*

11            (6) *MODERN SLAVERY.—The term “modern slav-*  
12        *ery” means—*

13                    (A) *the recruitment, harboring, transpor-*  
14        *tation, provision, or obtaining of a person for*  
15        *the purpose of a commercial sex act in which*  
16        *such commercial sex act is induced by force,*  
17        *fraud, or coercion, or in which the person in-*  
18        *duced to perform such act has not attained 18*  
19        *years of age; or*

20                    (B) *the recruitment, harboring, transpor-*  
21        *tation, provision, or obtaining of a person for*  
22        *labor or services, through the use of force, fraud,*  
23        *or coercion for the purpose of subjection to invol-*  
24        *untary servitude, peonage, debt bondage, or slav-*  
25        *ery.*

1           (7) *PARTNER COUNTRIES.*—*The term “partner*  
2 *countries” means countries that have a demonstrated*  
3 *commitment to, and institutions capable of, achieving*  
4 *a significant reduction in the incidence of modern*  
5 *slavery within a period of seven years and have been*  
6 *determined to be appropriate to receive funds by the*  
7 *Board of Directors pursuant to the criteria and prior-*  
8 *ities set forth in this Act.*

9           (8) *TERMS DEFINED IN TITLE 18, UNITED*  
10 *STATES CODE.*—*Terms defined in title 18, United*  
11 *States Code, and not otherwise defined in this section*  
12 *shall have the meaning provided in such title.*

**Calendar No. 363**

114<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**S. 553**

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**A BILL**

To marshal resources to undertake a concerted, transformative effort that seeks to bring an end to modern slavery, and for other purposes.

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FEBRUARY 3, 2016

Reported with an amendment