

114TH CONGRESS  
2D SESSION

# S. 483

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## AN ACT

To improve enforcement efforts related to prescription drug diversion and abuse, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Ensuring Patient Ac-  
3 cess and Effective Drug Enforcement Act of 2016”.

4 **SEC. 2. REGISTRATION PROCESS UNDER CONTROLLED**  
5 **SUBSTANCES ACT.**

6 (a) DEFINITIONS.—

7 (1) FACTORS AS MAY BE RELEVANT TO AND  
8 CONSISTENT WITH THE PUBLIC HEALTH AND SAFE-  
9 TY.—Section 303 of the Controlled Substances Act  
10 (21 U.S.C. 823) is amended by adding at the end  
11 the following:

12 “(j) In this section, the phrase ‘factors as may be  
13 relevant to and consistent with the public health and safe-  
14 ty’ means factors that are relevant to and consistent with  
15 the findings contained in section 101.”.

16 (2) IMMINENT DANGER TO THE PUBLIC  
17 HEALTH OR SAFETY.—Section 304(d) of the Con-  
18 trolled Substances Act (21 U.S.C. 824(d)) is amend-  
19 ed—

20 (A) by striking “(d) The Attorney Gen-  
21 eral” and inserting “(d)(1) The Attorney Gen-  
22 eral”; and

23 (B) by adding at the end the following:

24 “(2) In this subsection, the phrase ‘imminent danger  
25 to the public health or safety’ means that, due to the fail-  
26 ure of the registrant to maintain effective controls against

1 diversion or otherwise comply with the obligations of a reg-  
2 istrant under this title or title III, there is a substantial  
3 likelihood of an immediate threat that death, serious bod-  
4 ily harm, or abuse of a controlled substance will occur in  
5 the absence of an immediate suspension of the registra-  
6 tion.”.

7 (b) OPPORTUNITY TO SUBMIT CORRECTIVE ACTION  
8 PLAN PRIOR TO REVOCATION OR SUSPENSION.—Sub-  
9 section (c) of section 304 of the Controlled Substances Act  
10 (21 U.S.C. 824) is amended—

11 (1) by striking the last three sentences;

12 (2) by striking “(c) Before” and inserting  
13 “(c)(1) Before”; and

14 (3) by adding at the end the following:

15 “(2) An order to show cause under paragraph (1)  
16 shall—

17 “(A) contain a statement of the basis for the  
18 denial, revocation, or suspension, including specific  
19 citations to any laws or regulations alleged to be vio-  
20 lated by the applicant or registrant;

21 “(B) direct the applicant or registrant to ap-  
22 pear before the Attorney General at a time and  
23 place stated in the order, but not less than 30 days  
24 after the date of receipt of the order; and

1           “(C) notify the applicant or registrant of the  
2           opportunity to submit a corrective action plan on or  
3           before the date of appearance.

4           “(3) Upon review of any corrective action plan sub-  
5           mitted by an applicant or registrant pursuant to para-  
6           graph (2), the Attorney General shall determine whether  
7           denial, revocation, or suspension proceedings should be  
8           discontinued, or deferred for the purposes of modification,  
9           amendment, or clarification to such plan.

10          “(4) Proceedings to deny, revoke, or suspend shall  
11          be conducted pursuant to this section in accordance with  
12          subchapter II of chapter 5 of title 5, United States Code.  
13          Such proceedings shall be independent of, and not in lieu  
14          of, criminal prosecutions or other proceedings under this  
15          title or any other law of the United States.

16          “(5) The requirements of this subsection shall not  
17          apply to the issuance of an immediate suspension order  
18          under subsection (d).”.

19          **SEC. 3. REPORT TO CONGRESS.**

20          (a) **IN GENERAL.**—Not later than 1 year after the  
21          date of enactment of this Act, the Secretary of Health and  
22          Human Services, acting through the Commissioner of  
23          Food and Drugs, the Administrator of the Substance  
24          Abuse and Mental Health Services Administration, the Di-  
25          rector of the Agency for Healthcare Research and Quality,

1 and the Director of the Centers for Disease Control and  
2 Prevention, in coordination with the Administrator of the  
3 Drug Enforcement Administration and in consultation  
4 with the Secretary of Defense and the Secretary of Vet-  
5 erans Affairs, shall submit a report to the Committee on  
6 the Judiciary of the House of Representatives, the Com-  
7 mittee on Energy and Commerce of the House of Rep-  
8 resentatives, the Committee on the Judiciary of the Sen-  
9 ate, and the Committee on Health, Education, Labor, and  
10 Pensions of the Senate identifying—

11           (1) obstacles to legitimate patient access to con-  
12           trolled substances;

13           (2) issues with diversion of controlled sub-  
14           stances;

15           (3) how collaboration between Federal, State,  
16           local, and tribal law enforcement agencies and the  
17           pharmaceutical industry can benefit patients and  
18           prevent diversion and abuse of controlled substances;

19           (4) the availability of medical education, train-  
20           ing opportunities, and comprehensive clinical guid-  
21           ance for pain management and opioid prescribing,  
22           and any gaps that should be addressed;

23           (5) beneficial enhancements to State prescrip-  
24           tion drug monitoring programs, including enhance-  
25           ments to require comprehensive prescriber input and

1 to expand access to the programs for appropriate  
2 authorized users; and

3 (6) steps to improve reporting requirements so  
4 that the public and Congress have more information  
5 regarding prescription opioids, such as the volume  
6 and formulation of prescription opioids prescribed  
7 annually, the dispensing of such prescription opioids,  
8 and outliers and trends within large data sets.

9 (b) CONSULTATION.—The report under subsection  
10 (a) shall incorporate feedback and recommendations from  
11 the following:

- 12 (1) Patient groups.
- 13 (2) Pharmacies.
- 14 (3) Drug manufacturers.
- 15 (4) Common or contract carriers and ware-  
16 housemen.
- 17 (5) Hospitals, physicians, and other health care  
18 providers.
- 19 (6) State attorneys general.
- 20 (7) Federal, State, local, and tribal law enforce-  
21 ment agencies.
- 22 (8) Health insurance providers and entities that  
23 provide pharmacy benefit management services on  
24 behalf of a health insurance provider.
- 25 (9) Wholesale drug distributors.

- 1           (10) Veterinarians.
- 2           (11) Professional medical societies and boards.
- 3           (12) State and local public health authorities.
- 4           (13) Health services research organizations.

Passed the Senate March 17, 2016.

Attest:

*Secretary.*

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