

114TH CONGRESS  
2D SESSION

# H. R. 5461

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IN THE SENATE OF THE UNITED STATES

SEPTEMBER 22, 2016

Received; read twice and referred to the Committee on Banking, Housing, and  
Urban Affairs

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## AN ACT

To require the Secretary of the Treasury to submit a report to the appropriate congressional committees on the estimated total assets under direct or indirect control by certain senior Iranian leaders and other figures, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Iranian Leadership  
3 Asset Transparency Act”.

4 **SEC. 2. FINDINGS.**

5 The Congress finds the following:

6 (1) Iran is characterized by high levels of offi-  
7 cial and institutional corruption, and substantial in-  
8 volvement by Iran’s security forces, particularly the  
9 Islamic Revolutionary Guard Corps (IRGC), in the  
10 economy.

11 (2) Many members of Iran’s senior political and  
12 military leadership have acquired significant per-  
13 sonal and institutional wealth by using their posi-  
14 tions to secure control of significant portions of  
15 Iran’s national economy.

16 (3) Sanctions relief provided through the Joint  
17 Comprehensive Plan of Action has resulted in the re-  
18 moval of many Iranian entities that are tied to gov-  
19 ernmental corruption from the list of entities sanc-  
20 tioned by the United States.

21 (4) The Department of Treasury in 2011 des-  
22 ignated the Islamic Republic of Iran’s financial sec-  
23 tor as a jurisdiction of primary money laundering  
24 concern under section 311 of the USA PATRIOT  
25 Act, stating “Treasury has for the first time identi-  
26 fied the entire Iranian financial sector; including

1 Iran’s Central Bank, private Iranian banks, and  
2 branches, and subsidiaries of Iranian banks oper-  
3 ating outside of Iran as posing illicit finance risks  
4 for the global financial system.”.

5 (5) Iran continues to be listed by the Financial  
6 Action Task Force (FATF) among the “Non-Coop-  
7 erative Countries or Territories”—countries which it  
8 perceived to be non-cooperative in the global fight  
9 against terror finance and money laundering.

10 (6) Iran and North Korea are the only coun-  
11 tries listed by the FATF as “Non-Cooperative Coun-  
12 tries or Territories” against which FATF countries  
13 should take measures.

14 (7) The Transparency International index of  
15 perceived public corruption ranks Iran 130th out of  
16 168 countries surveyed.

17 (8) The State Department identified Iran as a  
18 country/jurisdiction of “primary concern” for money  
19 laundering in its 2014 International Narcotics Con-  
20 trol Strategy Report (INCSR).

21 (9) The State Department currently identifies  
22 Iran, along with Sudan and Syria, as a state sponsor  
23 of terrorism, “having repeatedly provided support  
24 for acts of international terrorism”.

1           (10) The State Department’s “Country Reports  
2           on Terrorism”, published last in June 2015 noted  
3           that “Iran continued to sponsor terrorist groups  
4           around the world, principally through its Islamic  
5           Revolutionary Guard Corps–Qods Force (IRGC–  
6           QF). These groups included Lebanese Hizballah,  
7           several Iraqi Shia militant groups, Hamas, and Pal-  
8           estine Islamic Jihad. Iran, Hizballah, and other Shia  
9           militia continued to provide support to the Asad re-  
10          gime, dramatically bolstering its capabilities, pro-  
11          longing the civil war in Syria, and worsening the  
12          human rights and refugee crisis there.”.

13          (11) The Iranian Government’s tolerance of  
14          corruption and nepotism in business limits opportu-  
15          nities for foreign and domestic investment, particu-  
16          larly given the significant involvement of the IRGC  
17          in many sectors of Iran’s economy.

18          (12) The IRGC and the leadership-controlled  
19          bonyads (foundations) control an estimated one-third  
20          of Iran’s total economy, including large portions of  
21          Iran’s telecommunications, construction, and airport  
22          and port operations. These operations give the IRGC  
23          and bonyads vast funds to support terrorist organi-  
24          zations such as Hezbollah and Hamas.

1           (13) By gaining control of major economic sec-  
2           tors, the IRGC and bonyads have also served to fur-  
3           ther disadvantage the average Iranian.

4 **SEC. 3. REPORT REQUIREMENT RELATING TO ASSETS OF**  
5                                   **IRANIAN LEADERS AND CERTAIN SENIOR PO-**  
6                                   **LITICAL FIGURES.**

7           (a) IN GENERAL.—Not later than 270 days after the  
8           date of enactment of this Act, and annually thereafter (or  
9           more frequently if the Secretary of the Treasury deter-  
10          mines it appropriate based on new information received  
11          by the Secretary) for the following 2 years, the Secretary  
12          of the Treasury shall, in furtherance of the Secretary’s  
13          efforts to prevent the financing of terrorism, money laun-  
14          dering, or related illicit finance and to make financial in-  
15          stitutions’ required compliance with remaining sanctions  
16          more easily understood, submit a report to the appropriate  
17          congressional committees containing—

18                   (1) the estimated total funds or assets held in  
19                   accounts at U.S. and foreign financial institutions  
20                   that are under direct or indirect control by each nat-  
21                   ural person described in subsection (b) and a de-  
22                   scription of such assets;

23                   (2) an identification of any equity stake such  
24                   natural person has in an entity on the Department

1 of the Treasury's list of Specially Designated Na-  
2 tionals or in any other sanctioned entity;

3 (3) a description of how such funds or assets or  
4 equity interests were acquired, and how they have  
5 been used or employed;

6 (4) a description of any new methods or tech-  
7 niques used to evade anti-money laundering and re-  
8 lated laws, including recommendations to improve  
9 techniques to combat illicit uses of the U.S. financial  
10 system by each natural person described in sub-  
11 section (b);

12 (5) recommendations for how U.S. economic  
13 sanctions against Iran may be revised to prevent the  
14 funds or assets described under this subsection from  
15 being used by the natural persons described in sub-  
16 section (b) to contribute to the continued develop-  
17 ment, testing, and procurement of ballistic missile  
18 technology by Iran;

19 (6) a description of how the Department of the  
20 Treasury assesses the impact and effectiveness of  
21 U.S. economic sanctions programs against Iran; and

22 (7) recommendations for improving the ability  
23 of the Department of the Treasury to rapidly and ef-  
24 fectively develop, implement, and enforce additional  
25 economic sanctions against Iran if so ordered by the

1 President under the International Emergency Eco-  
2 nomic Powers Act or other corresponding legislation.

3 (b) PERSONS DESCRIBED.—The natural persons de-  
4 scribed in this subsection are the following:

5 (1) The Supreme Leader of Iran.

6 (2) The President of Iran.

7 (3) Members of the Council of Guardians.

8 (4) Members of the Expediency Council.

9 (5) The Minister of Intelligence and Security.

10 (6) The Commander and the Deputy Com-  
11 mander of the IRGC.

12 (7) The Commander and the Deputy Com-  
13 mander of the IRGC Ground Forces.

14 (8) The Commander and the Deputy Com-  
15 mander of the IRGC Aerospace Force.

16 (9) The Commander and the Deputy Com-  
17 mander of the IRGC Navy.

18 (10) The Commander of the Basij-e-  
19 Mostaz'afin.

20 (11) The Commander of the Qods Force.

21 (12) The Commander in Chief of the Police  
22 Force.

23 (13) The head of the IRGC Joint Staff.

24 (14) The Commander of the IRGC Intelligence.

1           (15) The head of the IRGC Imam Hussein Uni-  
2           versity.

3           (16) The Supreme Leader's Representative at  
4           the IRGC.

5           (17) The Chief Executive Officer and the  
6           Chairman of the IRGC Cooperative Foundation.

7           (18) The Commander of the Khatam-al-Anbia  
8           Construction Head Quarter.

9           (19) The Chief Executive Officer of the Basij  
10          Cooperative Foundation.

11          (20) The head of the Political Bureau of the  
12          IRGC.

13          (21) The head of the Atomic Energy Organiza-  
14          tion of Iran.

15          (c) FORM OF REPORT; PUBLIC AVAILABILITY.—

16           (1) FORM.—The report required under sub-  
17           section (a) shall be submitted in unclassified form  
18           but may contain a classified annex.

19           (2) PUBLIC AVAILABILITY.—The unclassified  
20           portion of such report shall be made available to the  
21           public and posted on the website of the Department  
22           of the Treasury—

23                   (A) in English, Farsi, Arabic, and Azeri;  
24                   and



1 (B) in precompressed, easily downloadable  
2 versions that are made available in all appro-  
3 priate formats.

4 (d) SOURCES OF INFORMATION.—In preparing a re-  
5 port described under subsection (a), the Secretary of the  
6 Treasury may utilize any credible publication, database,  
7 web-based resource, and any credible information compiled  
8 by any government agency, nongovernmental organization,  
9 or other entity provided to or made available to the Sec-  
10 retary.

11 (e) DEFINITIONS.—For purposes of this section:

12 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
13 TEES.—The term “appropriate congressional com-  
14 mittees” means the Committees on Financial Serv-  
15 ices and Foreign Affairs of the House of Represent-  
16 atives and the Committees on Banking, Housing,  
17 and Urban Affairs and Foreign Relations of the  
18 Senate.

19 (2) FUNDS.—The term “funds” means—

20 (A) cash;

21 (B) equity;

22 (C) any other intangible asset whose value  
23 is derived from a contractual claim, including  
24 bank deposits, bonds, stocks, a security as de-  
25 fined in section 2(a) of the Securities Act of

1           1933 (15 U.S.C. 77b(a)), or a security or an  
2           equity security as defined in section 3(a) of the  
3           Securities Exchange Act of 1934 (15 U.S.C.  
4           78c(a)); and

5                     (D) anything else that the Secretary deter-  
6           mines appropriate.

          Passed the House of Representatives September 21,  
2016.

Attest:

KAREN L. HAAS,  
*Clerk.*