

113TH CONGRESS
2D SESSION

S. 2828

To impose sanctions with respect to the Russian Federation, to provide additional assistance to Ukraine, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 16, 2014

Mr. MENENDEZ (for himself, Mr. CORKER, Mr. CARDIN, and Mr. MARKEY) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To impose sanctions with respect to the Russian Federation, to provide additional assistance to Ukraine, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Ukraine Freedom Support Act of 2014”.

6 (b) TABLE OF CONTENTS.—The table of contents for
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Statement of policy regarding Ukraine.

- Sec. 4. Sanctions relating to the defense and energy sectors of the Russian Federation.
- Sec. 5. Sanctions on Russian and other foreign financial institutions.
- Sec. 6. Codification of Executive orders addressing the crisis in Ukraine.
- Sec. 7. Major non-NATO ally status for Ukraine, Georgia, and Moldova.
- Sec. 8. Increased military assistance for the Government of Ukraine.
- Sec. 9. Expanded nonmilitary assistance for Ukraine.
- Sec. 10. Expanded broadcasting in countries of the former Soviet Union.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) ACCOUNT; CORRESPONDENT ACCOUNT; PAY-
 4 ABLE-THROUGH ACCOUNT.—The terms “account”,
 5 “correspondent account”, and “payable-through ac-
 6 count” have the meanings given those terms in sec-
 7 tion 5318A of title 31, United States Code.

8 (2) APPROPRIATE CONGRESSIONAL COMMIT-
 9 TEES.—The term “appropriate congressional com-
 10 mittees” means—

11 (A) the Committee on Foreign Relations
 12 and the Committee on Banking, Housing, and
 13 Urban Affairs of the Senate; and

14 (B) the Committee on Foreign Affairs and
 15 the Committee on Financial Services of the
 16 House of Representatives.

17 (3) CONTROL.—The term “control” means—

18 (A) in the case of a corporation, to hold at
 19 least 50 percent (by vote or value) of the capital
 20 structure of the corporation; or

1 (B) in the case of any other entity, to hold
2 interests representing at least 50 percent of the
3 capital structure of the entity.

4 (4) DEFENSE ARTICLE; DEFENSE SERVICE;
5 TRAINING.—The terms “defense article”, “defense
6 service”, and “training” have the meanings given
7 those terms in section 47 of the Arms Export Con-
8 trol Act (22 U.S.C. 2794).

9 (5) FINANCIAL INSTITUTION.—The term “fi-
10 nancial institution” means a financial institution
11 specified in subparagraph (A), (B), (C), (D), (E),
12 (F), (G), (H), (I), (J), (M), or (Y) of section
13 5312(a)(2) of title 31, United States Code.

14 (6) FOREIGN FINANCIAL INSTITUTION.—The
15 term “foreign financial institution” has the meaning
16 given that term in section 561.308 of title 31, Code
17 of Federal Regulations (or any corresponding similar
18 regulation or ruling).

19 (7) KNOWINGLY.—The term “knowingly”, with
20 respect to conduct, a circumstance, or a result,
21 means that a person has actual knowledge, or should
22 have known, of the conduct, the circumstance, or the
23 result.

24 (8) NATIONAL.—The term “national” has the
25 meaning given that term in section 101(a) of the

1 Immigration and Nationality Act (8 U.S.C.
2 1101(a)).

3 (9) PERSON.—The term “person” means—

4 (A) an individual;

5 (B) a corporation, business association,
6 partnership, society, trust, any other non-
7 governmental entity, organization, or group, or
8 any governmental entity operating as a business
9 enterprise; or

10 (C) any successor to any entity described
11 in subparagraph (B).

12 (10) RUSSIAN PERSON.—The term “Russian
13 person” means—

14 (A) an individual who is a citizen or na-
15 tional of the Russian Federation; or

16 (B) an entity organized under the laws of
17 the Russian Federation.

18 (11) SPECIAL RUSSIAN CRUDE OIL PROJECT.—

19 The term “special Russian crude oil project” means
20 a project intended to extract crude oil from—

21 (A) the exclusive economic zone of the
22 Russian Federation in waters more than 500
23 feet deep;

24 (B) Russian Arctic offshore locations; or

1 (C) shale formations located in the Rus-
2 sian Federation.

3 (12) UNITED STATES PERSON.—The term
4 “United States person” means—

5 (A) a United States citizen or an alien law-
6 fully admitted for permanent residence to the
7 United States; or

8 (B) an entity organized under the laws of
9 the United States or of any jurisdiction within
10 the United States, including a foreign branch of
11 such an entity.

12 **SEC. 3. STATEMENT OF POLICY REGARDING UKRAINE.**

13 It is the policy of the United States to further assist
14 the Government of Ukraine in restoring its sovereignty
15 and territorial integrity to deter the Government of the
16 Russian Federation from further destabilizing and invad-
17 ing Ukraine and other independent countries in Eastern
18 Europe and Central Asia. That policy shall be carried into
19 effect, among other things, through a comprehensive ef-
20 fort, in coordination with allies and partners of the United
21 States where appropriate, that includes economic sanc-
22 tions, diplomacy, assistance for the people of Ukraine, and
23 the provision of military capabilities to the Government
24 of Ukraine that will enhance the ability of that Govern-
25 ment to defend itself and to restore its sovereignty and

1 territorial integrity in the face of unlawful actions by the
2 Government of the Russian Federation.

3 **SEC. 4. SANCTIONS RELATING TO THE DEFENSE AND EN-**
4 **ERGY SECTORS OF THE RUSSIAN FEDERA-**
5 **TION.**

6 (a) SANCTIONS RELATING TO THE DEFENSE SEC-
7 TOR.—

8 (1) ROSOBORONEXPORT.—Except as provided
9 in subsection (d), not later than 30 days after the
10 date of the enactment of this Act, the President
11 shall impose 3 or more of the sanctions described in
12 subsection (c) with respect to Rosoboronexport.

13 (2) RUSSIAN PRODUCERS, TRANSFERORS, OR
14 BROKERS OF DEFENSE ARTICLES.—Except as pro-
15 vided in subsection (d), not later than 45 days after
16 the date of the enactment of this Act, the President
17 shall impose 3 or more of the sanctions described in
18 subsection (c) with respect to a person the President
19 determines—

20 (A) is an entity—

21 (i) owned by the Government of the
22 Russian Federation or controlled by na-
23 tionals of the Russian Federation; and

24 (ii) that—

1 (I) manufactures or sells defense
2 articles transferred into Syria or into
3 the territory of a specified country
4 without the consent of the inter-
5 nationally recognized government of
6 that country;

7 (II) transfers defense articles
8 into Syria or into the territory of a
9 specified country without the consent
10 of the internationally recognized gov-
11 ernment of that country; or

12 (III) brokers or otherwise assists
13 in the transfer of defense articles into
14 Syria or into the territory of a speci-
15 fied country without the consent of
16 the internationally recognized govern-
17 ment of that country; or

18 (B) knowingly, on or after the date of the
19 enactment of this Act, assists, sponsors, or pro-
20 vides financial, material, or technological sup-
21 port for, or goods or services to or in support
22 of, an entity described in subparagraph (A)
23 with respect to an activity described in clause
24 (ii) of that subparagraph.

25 (3) SPECIFIED COUNTRY DEFINED.—

1 (A) IN GENERAL.—In this subsection, the
2 term “specified country” means—

3 (i) Ukraine, Georgia, and Moldova;

4 and

5 (ii) any other country designated by
6 the President as a country of significant
7 concern for purposes of this subsection,
8 such as Poland, Lithuania, Latvia, Esto-
9 nia, and the Central Asia republics.

10 (B) NOTICE TO CONGRESS.—The Presi-
11 dent shall notify the appropriate congressional
12 committees in writing not later than 15 days
13 before—

14 (i) designating a country as a country
15 of significant concern under subparagraph
16 (A)(ii); or

17 (ii) terminating a designation under
18 that subparagraph, including the termi-
19 nation of any such designation pursuant to
20 subsection (g).

21 (b) SANCTIONS RELATED TO THE ENERGY SEC-
22 TOR.—

23 (1) DEVELOPMENT OF SPECIAL RUSSIAN
24 CRUDE OIL PROJECTS.—Except as provided in sub-
25 section (d), not later than 45 days after the date of

1 the enactment of this Act, the President shall im-
2 pose 3 or more of the sanctions described in sub-
3 section (c) with respect to a person if the President
4 determines that the person knowingly makes a sig-
5 nificant investment in a special Russian crude oil
6 project.

7 (2) AUTHORIZATION FOR EXTENSION OF LI-
8 CENSING LIMITATIONS ON CERTAIN EQUIPMENT.—

9 The President, through the Bureau of Industry and
10 Security of the Department of Commerce or the Of-
11 fice of Foreign Assets Control of the Department of
12 the Treasury, as appropriate, may impose additional
13 licensing requirements for or other restrictions on
14 the export or reexport of items for use in the energy
15 sector of the Russian Federation, including equip-
16 ment used for tertiary oil recovery.

17 (3) CONTINGENT SANCTION RELATING TO

18 GAZPROM.—If the President determines that
19 Gazprom is withholding significant natural gas sup-
20 plies from member countries of the North Atlantic
21 Treaty Organization, or further withholds significant
22 natural gas supplies from countries such as Ukraine,
23 Georgia, or Moldova, the President shall, not later
24 than 45 days after making that determination, im-
25 pose the sanction described in subsection (c)(7) and

1 at least one additional sanction described in sub-
2 section (c) with respect to Gazprom.

3 (c) SANCTIONS DESCRIBED.—The sanctions the
4 President may impose with respect to a foreign person
5 under subsection (a) or (b) are the following:

6 (1) EXPORT-IMPORT BANK ASSISTANCE.—The
7 President may direct the Export-Import Bank of the
8 United States not to approve the issuance of any
9 guarantee, insurance, extension of credit, or partici-
10 pation in the extension of credit in connection with
11 the export of any goods or services to the foreign
12 person.

13 (2) PROCUREMENT SANCTION.—The President
14 may prohibit the head of any executive agency (as
15 defined in section 133 of title 41, United States
16 Code) from entering into any contract for the pro-
17 curement of any goods or services from the foreign
18 person.

19 (3) ARMS EXPORT PROHIBITION.—The Presi-
20 dent may prohibit the exportation or provision by
21 sale, lease or loan, grant, or other means, directly or
22 indirectly, of any defense article or defense service to
23 the foreign person and the issuance of any license or
24 other approval to the foreign person under section

1 38 of the Arms Export Control Act (22 U.S.C.
2 2778).

3 (4) DUAL-USE EXPORT PROHIBITION.—The
4 President may prohibit the issuance of any license
5 and suspend any license for the transfer to the for-
6 eign person of any item the export of which is con-
7 trolled under the Export Administration Act of 1979
8 (50 U.S.C. App. 2401 et seq.) (as in effect pursuant
9 to the International Emergency Economic Powers
10 Act (50 U.S.C. 1701 et seq.)) or the Export Admin-
11 istration Regulations under subchapter C of chapter
12 VII of title 15, Code of Federal Regulations.

13 (5) PROPERTY TRANSACTIONS.—The President
14 may, pursuant to such regulations as the President
15 may prescribe, prohibit any person from—

16 (A) acquiring, holding, withholding, using,
17 transferring, withdrawing, transporting, or ex-
18 porting any property that is subject to the ju-
19 risdiction of the United States and with respect
20 to which the foreign person has any interest;

21 (B) dealing in or exercising any right,
22 power, or privilege with respect to such prop-
23 erty; or

24 (C) conducting any transaction involving
25 such property.

1 (6) BANKING TRANSACTIONS.—The President
2 may, pursuant to such regulations as the President
3 may prescribe, prohibit any transfers of credit or
4 payments between financial institutions or by,
5 through, or to any financial institution, to the extent
6 that such transfers or payments are subject to the
7 jurisdiction of the United States and involve any in-
8 terest of the foreign person.

9 (7) PROHIBITION ON INVESTMENT IN EQUITY
10 OR DEBT OF SANCTIONED PERSON.—The President
11 may, pursuant to such regulations as the President
12 may prescribe, prohibit any United States person
13 from investing in or purchasing significant amounts
14 of equity or debt instruments of the foreign person.

15 (8) EXCLUSION FROM THE UNITED STATES
16 AND REVOCATION OF VISA OR OTHER DOCUMENTA-
17 TION.—In the case of a foreign person who is an in-
18 dividual, the President may direct the Secretary of
19 State to deny a visa to, and the Secretary of Home-
20 land Security to exclude from the United States, the
21 foreign person, subject to regulatory exceptions to
22 permit the United States to comply with the Agree-
23 ment regarding the Headquarters of the United Na-
24 tions, signed at Lake Success June 26, 1947, and
25 entered into force November 21, 1947, between the

1 United Nations and the United States, or other ap-
2 plicable international obligations.

3 (9) SANCTIONS ON PRINCIPAL EXECUTIVE OF-
4 FICERS.—In the case of a foreign person that is an
5 entity, the President may impose on the principal
6 executive officer or officers of the foreign person, or
7 on individuals performing similar functions and with
8 similar authorities as such officer or officers, any of
9 the sanctions described in this subsection applicable
10 to individuals.

11 (d) EXCEPTIONS.—

12 (1) IMPORTATION OF GOODS.—

13 (A) IN GENERAL.—The authority to block
14 and prohibit all transactions in all property and
15 interests in property under subsection (c)(5)
16 shall not include the authority to impose sanc-
17 tions on the importation of goods.

18 (B) GOOD DEFINED.—In this paragraph,
19 the term “good” has the meaning given that
20 term in section 16 of the Export Administration
21 Act of 1979 (50 U.S.C. App. 2415) (as contin-
22 ued in effect pursuant to the International
23 Emergency Economic Powers Act (50 U.S.C.
24 1701 et seq.)).

1 (2) ADDITIONAL EXCEPTIONS.—The President
2 shall not be required to apply or maintain the sanc-
3 tions under subsection (a) or (b)—

4 (A) in the case of procurement of defense
5 articles or defense services—

6 (i) under existing contracts or sub-
7 contracts, including the exercise of options
8 for production quantities to satisfy require-
9 ments essential to the national security of
10 the United States;

11 (ii) if the President determines in
12 writing that—

13 (I) the person to which the sanc-
14 tions would otherwise be applied is a
15 sole source supplier of the defense ar-
16 ticles or services;

17 (II) the defense articles or serv-
18 ices are essential;

19 (III) alternative sources are not
20 readily or reasonably available; and

21 (IV) the national interests of the
22 United States would be adversely af-
23 fected by the application or mainte-
24 nance of such sanctions; or

1 (iii) if the President determines in
2 writing that—

3 (I) such articles or services are
4 essential to the national security
5 under defense coproduction agree-
6 ments; and

7 (II) the national interests of the
8 United States would be adversely af-
9 fected by the application or mainte-
10 nance of such sanctions;

11 (B) in the case of procurement, to eligible
12 products, as defined in section 308(4) of the
13 Trade Agreements Act of 1979 (19 U.S.C.
14 2518(4)), of any foreign country or instrumen-
15 tality designated under section 301(b)(1) of
16 that Act (19 U.S.C. 2511(b)(1));

17 (C) to products, technology, or services
18 provided under contracts entered into before the
19 date on which the President publishes in the
20 Federal Register the name of the person with
21 respect to which the sanctions are to be im-
22 posed;

23 (D) to—

24 (i) spare parts that are essential to
25 United States products or production;

1 (ii) component parts, but not finished
2 products, essential to United States prod-
3 ucts or production; or

4 (iii) routine servicing and mainte-
5 nance of United States products, to the ex-
6 tent that alternative sources are not read-
7 ily or reasonably available;

8 (E) to information and technology essential
9 to United States products or production; or

10 (F) to food, medicine, medical devices, or
11 agricultural commodities (as those terms are
12 defined in section 101 of the Comprehensive
13 Iran Sanctions, Accountability, and Divestment
14 Act of 2010 (22 U.S.C. 8511)).

15 (e) NATIONAL SECURITY WAIVER.—

16 (1) IN GENERAL.—The President may waive
17 the application of sanctions under subsection (a) or
18 (b) with respect to a person if the President—

19 (A) determines that the waiver is in the
20 national security interest of the United States;
21 and

22 (B) submits to the appropriate congres-
23 sional committees a report on the determination
24 and the reasons for the determination.

1 (2) FORM OF REPORT.—The report required by
2 paragraph (1)(B) shall be submitted in unclassified
3 form, but may include a classified annex.

4 (f) TRANSACTION-SPECIFIC NATIONAL SECURITY
5 WAIVER.—

6 (1) IN GENERAL.—The President may waive
7 the application of sanctions under subsection (a) or
8 (b) with respect to a specific transaction if the
9 President—

10 (A) determines that the transaction is in
11 the national security interest of the United
12 States; and

13 (B) submits to the appropriate congress-
14 sional committees a detailed report on the de-
15 termination and the specific reasons for the de-
16 termination that a waiver with respect to the
17 transaction is necessary and appropriate.

18 (2) FORM OF REPORT.—The report required by
19 paragraph (1)(B) shall be submitted in unclassified
20 form, but may include a classified annex.

21 (g) PENALTIES.—The penalties provided for in sub-
22 sections (b) and (c) of section 206 of the International
23 Emergency Economic Powers Act (50 U.S.C. 1705) shall
24 apply to a person that violates, attempts to violate, or con-
25 spires to violate, or causes a violation of, subsection (a)

1 or (b) of this section, or an order or regulation prescribed
2 under either such subsection, to the same extent that such
3 penalties apply to a person that commits an unlawful act
4 described in section 206(a) of the International Emer-
5 gency Economic Powers Act.

6 (h) TERMINATION.—This section, and sanctions im-
7 posed under this section, shall terminate on the date on
8 which the President submits to the appropriate congres-
9 sional committees a certification that the Government of
10 the Russian Federation has ceased ordering, controlling,
11 or otherwise directing, supporting, or financing, signifi-
12 cant acts intended to undermine the peace, security, sta-
13 bility, sovereignty, or territorial integrity of Ukraine,
14 Georgia, and Moldova.

15 **SEC. 5. SANCTIONS ON RUSSIAN AND OTHER FOREIGN FI-**
16 **NANCIAL INSTITUTIONS.**

17 (a) FACILITATION OF CERTAIN DEFENSE- AND EN-
18 ERGY-RELATED TRANSACTIONS.—The President may im-
19 pose the sanction described in subsection (c) with respect
20 to a foreign financial institution that the President deter-
21 mines engages, on or after the date of the enactment of
22 this Act, in significant transactions involving—

23 (1) persons with respect to which sanctions are
24 imposed under section 4; and

1 (2) activities described in subsection (a) or (b)
2 of that section.

3 (b) FACILITATION OF FINANCIAL TRANSACTIONS ON
4 BEHALF OF SPECIALLY DESIGNATED NATIONALS.—The
5 President may impose the sanction described in subsection
6 (c) with respect to a foreign financial institution if the
7 President determines that the foreign financial institution
8 has, on or after the date that is 180 days after the date
9 of the enactment of this Act, knowingly facilitated a sig-
10 nificant financial transaction on behalf of any Russian
11 person included on the list of specially designated nation-
12 als and blocked persons maintained by the Office of For-
13 eign Assets Control of the Department of the Treasury,
14 pursuant to—

15 (1) this Act;

16 (2) Executive Order 13660 (79 Fed. Reg.
17 13,493), 13661 (79 Fed. Reg. 15,535), or 13662
18 (79 Fed. Reg. 16,169); or

19 (3) any other Executive order addressing the
20 crisis in Ukraine.

21 (c) SANCTION DESCRIBED.—The sanction described
22 in this subsection is, with respect to a foreign financial
23 institution, a prohibition on the opening, and a prohibition
24 or the imposition of strict conditions on the maintaining,

1 in the United States of a correspondent account or a pay-
2 able-through account by the foreign financial institution.

3 (d) NATIONAL SECURITY WAIVER.—The President
4 may waive the application of sanctions under this section
5 with respect to a foreign financial institution if the Presi-
6 dent—

7 (1) determines that the waiver is in the national
8 security interest of the United States; and

9 (2) submits to the appropriate congressional
10 committees a report on the determination and the
11 reasons for the determination.

12 (e) TERMINATION.—This section, and sanctions im-
13 posed under this section, shall terminate on the date on
14 which the President submits to the appropriate congres-
15 sional committees the certification described in section
16 4(h).

17 **SEC. 6. CODIFICATION OF EXECUTIVE ORDERS ADDRESS-**
18 **ING THE CRISIS IN UKRAINE.**

19 United States sanctions with respect to the Russian
20 Federation provided for in Executive Orders 13660 (79
21 Fed. Reg. 13,493), 13661 (79 Fed. Reg. 15,535), and
22 13662 (79 Fed. Reg. 16,169), as in effect on the day be-
23 fore the date of the enactment of this Act, shall remain
24 in effect until the date on which the President submits

1 to the appropriate congressional committees the certifi-
2 cation described in section 4(h).

3 **SEC. 7. MAJOR NON-NATO ALLY STATUS FOR UKRAINE,**
4 **GEORGIA, AND MOLDOVA.**

5 Section 517 of the Foreign Assistance Act of 1961
6 (22 U.S.C. 2321k) is amended by adding at the end the
7 following:

8 “(c) ADDITIONAL DESIGNATIONS.—

9 “(1) IN GENERAL.—Effective on the date of the
10 enactment of the Ukraine Freedom Support Act of
11 2014, Ukraine, Georgia, and Moldova are each des-
12 ignated as a major non-NATO ally for purposes of
13 this Act and the Arms Export Control Act (22
14 U.S.C. 2751 et seq.).

15 “(2) NOTICE OF TERMINATION OF DESIGNA-
16 TION.—The President shall notify Congress in ac-
17 cordance with subsection (a)(2) before terminating
18 the designation of a country specified in paragraph
19 (1).”.

20 **SEC. 8. INCREASED MILITARY ASSISTANCE FOR THE GOV-**
21 **ERNMENT OF UKRAINE.**

22 (a) IN GENERAL.—The President is authorized to
23 provide defense articles, defense services, and training to
24 the Government of Ukraine for the purpose of countering
25 offensive weapons and reestablishing the sovereignty and

1 territorial integrity of Ukraine, including anti-tank and
2 anti-armor weapons, crew weapons and ammunition,
3 counter-artillery radars to identify and target artillery bat-
4 teries, fire control, range finder, and optical and guidance
5 and control equipment, tactical troop-operated surveillance
6 drones, and secure command and communications equip-
7 ment, pursuant to the provisions of the Arms Export Con-
8 trol Act (22 U.S.C. 2751 et seq.), the Foreign Assistance
9 Act of 1961 (22 U.S.C. 2151 et seq.), and other relevant
10 provisions of law.

11 (b) REPORT REQUIRED.—Not later than 60 days
12 after the date of the enactment of this Act, the President
13 shall submit a report detailing the anticipated defense ar-
14 ticles, defense services, and training to be provided pursu-
15 ant to this section and a timeline for the provision of such
16 defense articles, defense services, and training, to—

17 (1) the Committee on Foreign Relations, the
18 Committee on Appropriations, and the Committee on
19 Armed Services of the Senate; and

20 (2) the Committee on Foreign Affairs, the
21 Committee on Appropriations, and the Committee on
22 Armed Services of the House of Representatives.

23 (c) AUTHORIZATION OF APPROPRIATIONS.—

24 (1) IN GENERAL.—There are authorized to be
25 appropriated to the Secretary of State \$350,000,000

1 for fiscal year 2015 to carry out activities under this
2 section.

3 (2) AVAILABILITY OF AMOUNTS.—Amounts au-
4 thORIZED to be appropriated pursuant to paragraph
5 (1) shall remain available for obligation and expendi-
6 ture through the end of fiscal year 2017.

7 (d) AUTHORITY FOR THE USE OF FUNDS.—The
8 funds made available pursuant to subsection (c) for provi-
9 sion of defense articles, defense services, and training may
10 be used to procure such articles, services, and training
11 from the United States Government or other appropriate
12 sources.

13 **SEC. 9. EXPANDED NONMILITARY ASSISTANCE FOR**
14 **UKRAINE.**

15 (a) ASSISTANCE TO INTERNALLY DISPLACED PEO-
16 PLE IN UKRAINE.—

17 (1) IN GENERAL.—Not later than 30 days after
18 the date of the enactment of this Act, the Secretary
19 of State shall submit a plan, including actions by the
20 United States Government, other governments, and
21 international organizations, to meet the need for
22 protection of and assistance for internally displaced
23 persons in Ukraine, to—

24 (A) the Committee on Foreign Relations,
25 the Committee on Appropriations, and the

1 Committee on Energy and Natural Resources of
2 the Senate; and

3 (B) the Committee on Foreign Affairs, the
4 Committee on Appropriations, and the Com-
5 mittee on Energy and Commerce of the House
6 of Representatives.

7 (2) ELEMENTS.—The plan required by para-
8 graph (1) should include, as appropriate, activities
9 in support of—

10 (A) helping to establish a functional and
11 adequately resourced central registration system
12 in Ukraine that can ensure coordination of ef-
13 forts to provide assistance to internally dis-
14 placed persons in different regions;

15 (B) encouraging adoption of legislation in
16 Ukraine that protects internally displaced per-
17 sons from discrimination based on their status
18 and provides simplified procedures for obtaining
19 the new residency registration or other official
20 documentation that is a prerequisite to receiv-
21 ing appropriate social payments under the laws
22 of Ukraine, such as pensions, and disability,
23 child, and unemployment benefits; and

1 (C) helping to ensure that information is
2 available to internally displaced persons
3 about—

4 (i) government agencies and inde-
5 pendent groups that can provide assistance
6 to such persons in various regions; and

7 (ii) evacuation assistance available to
8 persons seeking to flee armed conflict
9 areas.

10 (3) ASSISTANCE THROUGH INTERNATIONAL OR-
11 GANIZATIONS.—The President shall instruct the
12 United States permanent representative or executive
13 director, as the case may be, to the relevant United
14 Nations voluntary agencies, including the United
15 Nations High Commissioner for Refugees and the
16 United Nations Office for the Coordination of Hu-
17 manitarian Affairs, and other appropriate inter-
18 national organizations, to use the voice and vote of
19 the United States to support appropriate assistance
20 for internally displaced persons in Ukraine.

21 (b) ASSISTANCE TO THE DEFENSE SECTOR OF
22 UKRAINE.—The Secretary of State and the Secretary of
23 Defense should assist entities in the defense sector of
24 Ukraine to reorient exports away from customers in the
25 Russian Federation and to find appropriate alternative

1 markets for those entities in the defense sector of Ukraine
2 that have already significantly reduced exports to and co-
3 operation with entities in the defense sector of the Russian
4 Federation.

5 (c) ASSISTANCE TO ADDRESS THE ENERGY CRISIS
6 IN UKRAINE.—

7 (1) EMERGENCY ENERGY ASSISTANCE.—

8 (A) PLAN REQUIRED.—The Secretary of
9 State and the Secretary of Energy, in collabora-
10 tion with the Administrator of the United
11 States Agency for International Development
12 and the Administrator of the Federal Emer-
13 gency Management Agency, shall work with of-
14 ficials of the Government of Ukraine to develop
15 a short-term emergency energy assistance plan
16 designed to help Ukraine address the poten-
17 tially severe short-term, heating fuel and elec-
18 tricity shortages facing Ukraine in 2014 and
19 2015.

20 (B) ELEMENTS.—The plan required by
21 subparagraph (A) should include strategies to
22 address heating fuel and electricity shortages in
23 Ukraine, including, as appropriate—

24 (i) the acquisition of short-term,
25 emergency fuel supplies;

1 (ii) the repair or replacement of infra-
2 structure that could impede the trans-
3 mission of electricity or transportation of
4 fuel;

5 (iii) the prioritization of the transpor-
6 tation of fuel supplies to the areas where
7 such supplies are needed most;

8 (iv) streamlining emergency commu-
9 nications throughout national, regional,
10 and local governments to manage the po-
11 tential energy crisis resulting from heating
12 fuel and electricity shortages;

13 (v) forming a crisis management team
14 within the Government of Ukraine to spe-
15 cifically address the potential crisis, includ-
16 ing ensuring coordination of the team's ef-
17 forts with the efforts of outside govern-
18 mental and nongovernmental entities pro-
19 viding assistance to address the potential
20 crisis; and

21 (vi) developing a public outreach
22 strategy to facilitate preparation by the
23 population and communication with the
24 population in the event of a crisis.

1 (C) ASSISTANCE.—The Secretary of State,
2 the Secretary of Energy, and the Administrator
3 of the United States Agency for International
4 Development are authorized to provide assist-
5 ance in support of, and to invest in short-term
6 solutions for, enabling Ukraine to secure the
7 energy safety of the people of Ukraine during
8 2014 and 2015, including through—

9 (i) procurement and transport of
10 emergency fuel supplies, including reverse
11 pipeline flows from Europe;

12 (ii) provision of technical assistance
13 for crisis planning, crisis response, and
14 public outreach;

15 (iii) repair of infrastructure to enable
16 the transport of fuel supplies;

17 (iv) repair of power generating or
18 power transmission equipment or facilities;

19 (v) procurement and installation of
20 compressors or other appropriate equip-
21 ment to enhance short-term natural gas
22 production;

23 (vi) procurement of mobile electricity
24 generation units; and

1 (vii) conversion of natural gas heating
2 facilities to run on other fuels, including
3 alternative energy sources.

4 (D) AUTHORIZATION OF APPROPRIA-
5 TIONS.—There are authorized to be appro-
6 priated to the Secretary of State, the Secretary
7 of Energy, and the Administrator of the United
8 States Agency for International Development
9 \$50,000,000 in the aggregate for fiscal year
10 2015 to carry out activities under this para-
11 graph.

12 (2) REDUCTION OF UKRAINE’S RELIANCE ON
13 ENERGY IMPORTS.—

14 (A) PLANS REQUIRED.—The Secretary of
15 State, in collaboration with the Secretary of
16 Energy and the Administrator of the United
17 States Agency for International Development,
18 shall work with officials of the Government of
19 Ukraine to develop medium- and long-term
20 plans to increase energy production and effi-
21 ciency to increase energy security by helping
22 Ukraine reduce its dependence on natural gas
23 imported from the Russian Federation.

1 (B) ELEMENTS.—The medium- and long-
2 term plans required by subparagraph (A)
3 should include strategies, as appropriate, to—

4 (i) improve corporate governance and
5 unbundling of state-owned oil and gas sec-
6 tor firms;

7 (ii) increase production from natural
8 gas fields and from other sources, includ-
9 ing renewable energy;

10 (iii) license new oil and gas blocks
11 transparently and competitively;

12 (iv) modernize oil and gas upstream
13 infrastructure; and

14 (v) improve energy efficiency.

15 (C) PRIORITIZATION.—The Secretary of
16 State, the Administrator of the United States
17 Agency for International Development, and the
18 Secretary of Energy should, during fiscal years
19 2015 through 2017, work with other donors, in-
20 cluding multilateral agencies and nongovern-
21 mental organizations, to prioritize, to the extent
22 practicable and as appropriate, the provision of
23 assistance from such donors to help Ukraine to
24 improve energy efficiency, increase energy sup-
25 plies produced in Ukraine, and reduce reliance

1 on energy imports from the Russian Federa-
2 tion, including natural gas.

3 (D) AUTHORIZATION OF APPROPRIA-
4 TIONS.—There are authorized to be appro-
5 priated \$50,000,000 in the aggregate for fiscal
6 years 2015 through 2017 to carry out activities
7 under this paragraph.

8 (3) SUPPORT FROM THE OVERSEAS PRIVATE
9 INVESTMENT CORPORATION.—The Overseas Private
10 Investment Corporation shall—

11 (A) prioritize, to the extent practicable,
12 support for investments to help increase energy
13 efficiency, develop domestic oil and natural gas
14 reserves, improve and repair electricity infra-
15 structure, and develop renewable and other
16 sources of energy in Ukraine; and

17 (B) implement procedures for expedited re-
18 view and, as appropriate, approval, of applica-
19 tions by eligible investors (as defined in section
20 238 of the Foreign Assistance Act of 1961 (22
21 U.S.C. 2198)) for loans, loan guarantees, and
22 insurance for such investments.

23 (4) SUPPORT BY THE WORLD BANK GROUP AND
24 THE EUROPEAN BANK FOR RECONSTRUCTION AND
25 DEVELOPMENT.—The President shall, to the extent

1 practicable and as appropriate, direct the United
2 States Executive Directors of the World Bank
3 Group and the European Bank for Reconstruction
4 and Development to use the voice, vote, and influ-
5 ence of the United States to encourage the World
6 Bank Group and the European Bank for Recon-
7 struction and Development and other international
8 financial institutions—

9 (A) to invest in, and increase their efforts
10 to promote investment in, projects to improve
11 energy efficiency, improve and repair electricity
12 infrastructure, develop domestic oil and natural
13 gas reserves, and develop renewable and other
14 sources of energy in Ukraine; and

15 (B) to stimulate private investment in such
16 projects.

17 (d) ASSISTANCE TO CIVIL SOCIETY IN UKRAINE.—

18 (1) IN GENERAL.—The Secretary of State and
19 the Administrator of the United States Agency for
20 International Development shall, directly or through
21 nongovernmental or international organizations—

22 (A) strengthen the organizational and
23 operational capacity of democratic civil society
24 in Ukraine;

1 (B) support the efforts of independent
2 media outlets to broadcast, distribute, and
3 share information in all regions of Ukraine;

4 (C) counter corruption and improve trans-
5 parency and accountability of institutions that
6 are part of the Government of Ukraine; and

7 (D) provide support for democratic orga-
8 nizing and election monitoring in Ukraine.

9 (2) STRATEGY REQUIRED.—Not later than 60
10 days after the date of the enactment of this Act, the
11 President shall submit a strategy to carry out the
12 activities described in paragraph (1) to the commit-
13 tees specified in subsection (a)(1).

14 (3) AUTHORIZATION OF APPROPRIATIONS.—
15 There are authorized to be appropriated to the Sec-
16 retary of State \$20,000,000 for fiscal year 2015 to
17 carry out this subsection.

18 **SEC. 10. EXPANDED BROADCASTING IN COUNTRIES OF THE**
19 **FORMER SOVIET UNION.**

20 (a) IN GENERAL.—Not later than 90 days after the
21 date of the enactment of this Act, the Chairman of the
22 Broadcasting Board of Governors shall submit to Con-
23 gress a plan, including a cost estimate, for immediately
24 and substantially increasing, and maintaining through fis-
25 cal year 2017, the quantity of Russian-language broad-

1 casting into the countries of the former Soviet Union fund-
2 ed by the United States in order to counter Russian Fed-
3 eration propaganda.

4 (b) PRIORITIZATION OF BROADCASTING INTO
5 UKRAINE, GEORGIA, AND MOLDOVA.—The plan required
6 by subsection (a) shall prioritize broadcasting into
7 Ukraine, Georgia, and Moldova by the Voice of America
8 and Radio Free Europe/Radio Liberty.

9 (c) ADDITIONAL PRIORITIES.—In developing the plan
10 required by subsection (a), the Chairman shall consider—

11 (1) near-term increases in Russian-language
12 broadcasting for countries of the former Soviet
13 Union (other than the countries specified in sub-
14 section (b)), including Latvia, Lithuania, and Esto-
15 nia; and

16 (2) increases in broadcasting in other critical
17 languages, including Ukrainian and Romanian lan-
18 guages.

19 (d) BROADCASTING DEFINED.—In this section, the
20 term “broadcasting” means the distribution of media con-
21 tent via radio broadcasting, television broadcasting, and
22 Internet-based platforms, among other platforms.

23 (e) AUTHORIZATION OF APPROPRIATIONS.—

24 (1) IN GENERAL.—There are authorized to be
25 appropriated \$10,000,000 for each of fiscal years

1 2015 through 2017 to carry out activities under this
2 section.

3 (2) SUPPLEMENT NOT SUPPLANT.—Amounts
4 authorized to be appropriated pursuant to paragraph
5 (1) shall supplement and not supplant other
6 amounts made available for activities described in
7 this section.

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