

113TH CONGRESS
2D SESSION

S. 2411

To provide for the establishment of the United States Employee Ownership Bank, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JUNE 2, 2014

Mr. SANDERS (for himself, Mr. LEAHY, and Mr. BROWN) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To provide for the establishment of the United States Employee Ownership Bank, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “United States Em-
5 ployee Ownership Bank Act”.

6 **SEC. 2. FINDINGS.**

7 Congress finds that—

8 (1) between January 2000 and April 2014, the
9 manufacturing sector lost 5,183,000 jobs;

1 (2) as of April 2014, only 12,100,000 workers
2 in the United States were employed in the manufac-
3 turing sector, lower than June 1941;

4 (3) at the end of 2013, the United States had
5 a trade deficit of \$474,864,000,000, including a rec-
6 ordbreaking \$318,417,200,000 trade deficit with
7 China;

8 (4) preserving and increasing decent paying
9 jobs must be a top priority of Congress;

10 (5) providing loan guarantees, direct loans, and
11 technical assistance to employees to buy their own
12 companies will preserve and increase employment in
13 the United States; and

14 (6) the time has come to establish the United
15 States Employee Ownership Bank to preserve and
16 expand jobs in the United States through Employee
17 Stock Ownership Plans and worker-owned coopera-
18 tives.

19 **SEC. 3. DEFINITIONS.**

20 In this Act—

21 (1) the term “Bank” means the United States
22 Employee Ownership Bank, established under sec-
23 tion 4;

1 (B) STAFF.—The Director may select, ap-
2 point, employ, and fix the compensation of such
3 employees as are necessary to carry out the
4 functions of the Bank.

5 (b) DUTIES OF BANK.—The Bank is authorized to
6 provide loans, on a direct or guaranteed basis, which may
7 be subordinated to the interests of all other creditors—

8 (1) to purchase a company through an em-
9 ployee stock ownership plan or an eligible worker-
10 owned cooperative, which shall be at least 51 percent
11 employee owned, or will become at least 51 percent
12 employee owned as a result of financial assistance
13 from the Bank;

14 (2) to allow a company that is less than 51 per-
15 cent employee owned to become at least 51 percent
16 employee owned;

17 (3) to allow a company that is already at least
18 51 percent employee owned to increase the level of
19 employee ownership at the company; and

20 (4) to allow a company that is already at least
21 51 percent employee owned to expand operations
22 and increase or preserve employment.

23 (c) PRECONDITIONS.—Before the Bank makes any
24 subordinated loan or guarantees a loan under subsection

1 (b)(1), a business plan shall be submitted to the bank
2 that—

3 (1) shows that—

4 (A) not less than 51 percent of all interests
5 in the company is or will be owned or controlled
6 by an employee stock ownership plan or eligible
7 worker-owned cooperative;

8 (B) the board of directors of the company
9 is or will be elected by shareholders on a one
10 share to one vote basis or by members of the
11 eligible worker-owned cooperative on a one
12 member to one vote basis, except that shares
13 held by the employee stock ownership plan will
14 be voted according to section 409(e) of the In-
15 ternal Revenue Code of 1986, with participants
16 providing voting instructions to the trustee of
17 the employee stock ownership plan in accord-
18 ance with the terms of the employee stock own-
19 ership plan and the requirements of that section
20 409(e); and

21 (C) all employees will receive basic infor-
22 mation about company progress and have the
23 opportunity to participate in day-to-day oper-
24 ations; and

1 (2) includes a feasibility study from an objective
2 third party with a positive determination that the
3 employee stock ownership plan or eligible worker-
4 owned cooperative will generate enough of a margin
5 to pay back any loan, subordinated loan, or loan
6 guarantee that was made possible through the Bank.

7 (d) TERMS AND CONDITIONS FOR LOANS AND LOAN
8 GUARANTEES.—Notwithstanding any other provision of
9 law, a loan that is provided or guaranteed under this sec-
10 tion shall—

11 (1) bear interest at an annual rate, as deter-
12 mined by the Secretary—

13 (A) in the case of a direct loan under this
14 Act—

15 (i) sufficient to cover the cost of bor-
16 rowing to the Department of the Treasury
17 for obligations of comparable maturity; or

18 (ii) of 4 percent; and

19 (B) in the case of a loan guaranteed under
20 this section, in an amount that is equal to the
21 current applicable market rate for a loan of
22 comparable maturity; and

23 (2) have a term not to exceed 12 years.

1 **SEC. 5. EMPLOYEE RIGHT OF FIRST REFUSAL BEFORE**
 2 **PLANT OR FACILITY CLOSING.**

3 Section 3 of the Worker Adjustment and Retraining
 4 Notification Act (29 U.S.C. 2102) is amended—

5 (1) in the section heading, by adding at the end
 6 the following: “**; EMPLOYEE STOCK OWNERSHIP**
 7 **PLANS OR ELIGIBLE WORKER-OWNED CO-**
 8 **OPERATIVES**”; and

9 (2) by adding at the end the following:

10 “(e) **EMPLOYEE STOCK OWNERSHIP PLANS AND EL-**
 11 **IGIBLE WORKER-OWNED COOPERATIVES.**—

12 “(1) **GENERAL RULE.**—If an employer orders a
 13 plant or facility closing in connection with the termi-
 14 nation of its operations at such plant or facility, the
 15 employer shall offer its employees an opportunity to
 16 purchase such plant or facility through an employee
 17 stock ownership plan (as that term is defined in sec-
 18 tion 4975(e)(7) of the Internal Revenue Code of
 19 1986) or an eligible worker-owned cooperative (as
 20 that term is defined in section 1042(c)(2) of the In-
 21 ternal Revenue Code of 1986) that is at least 51
 22 percent employee owned. The value of the company
 23 which is to be the subject of such plan or cooperative
 24 shall be the fair market value of the plant or facility,
 25 as determined by an appraisal by an independent
 26 third party jointly selected by the employer and the

1 employees. The cost of the appraisal may be shared
2 evenly between the employer and the employees.

3 “(2) EXEMPTIONS.—Paragraph (1) shall not
4 apply—

5 “(A) if an employer orders a plant closing,
6 but will retain the assets of such plant to con-
7 tinue or begin a business within the United
8 States; or

9 “(B) if an employer orders a plant closing
10 and such employer intends to continue the busi-
11 ness conducted at such plant at another plant
12 within the United States.”.

13 **SEC. 6. REGULATIONS ON SAFETY AND SOUNDNESS AND**
14 **PREVENTING COMPETITION WITH COMMER-**
15 **CIAL INSTITUTIONS.**

16 Before the end of the 90-day period beginning on the
17 date of enactment of this Act, the Secretary of the Treas-
18 ury shall prescribe such regulations as are necessary to
19 implement this Act and the amendments made by this Act,
20 including—

21 (1) regulations to ensure the safety and sound-
22 ness of the Bank; and

23 (2) regulations to ensure that the Bank will not
24 compete with commercial financial institutions.

1 **SEC. 7. COMMUNITY REINVESTMENT CREDIT.**

2 Section 804 of the Community Reinvestment Act of
3 1977 (12 U.S.C. 2903) is amended by adding at the end
4 the following:

5 “(e) ESTABLISHMENT OF EMPLOYEE STOCK OWNER-
6 SHIP PLANS AND ELIGIBLE WORKER-OWNED COOPERA-
7 TIVES.—In assessing and taking into account, under sub-
8 section (a), the record of a financial institution, the appro-
9 priate Federal financial supervisory agency may consider
10 as a factor capital investments, loans, loan participation,
11 technical assistance, financial advice, grants, and other
12 ventures undertaken by the institution to support or en-
13 able employees to establish employee stock ownership
14 plans or eligible worker-owned cooperatives (as those
15 terms are defined in sections 4975(e)(7) and 1042(e)(2)
16 of the Internal Revenue Code of 1986, respectively), that
17 are at least 51 percent employee owned plans or coopera-
18 tives.”.

19 **SEC. 8. AUTHORIZATION OF APPROPRIATIONS.**

20 There are authorized to be appropriated to the Sec-
21 retary to carry out this Act, \$500,000,000 for fiscal year
22 2015, and such sums as may be necessary for each fiscal
23 year thereafter.

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