

113TH CONGRESS
2D SESSION

H. R. 5782

To impose sanctions with respect to the Russian Federation, to provide additional assistance to Ukraine, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

DECEMBER 2, 2014

Ms. KAPTUR (for herself, Mr. FRELINGHUYSEN, Mr. GERLACH, Mr. LEVIN, Mr. QUIGLEY, Mr. STOCKMAN, Mr. CONNOLLY, Mr. PASCRELL, Mr. ENGEL, Mr. KEATING, and Mr. MORAN) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Financial Services, Oversight and Government Reform, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To impose sanctions with respect to the Russian Federation, to provide additional assistance to Ukraine, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Ukraine Freedom Support Act of 2014”.

6 (b) TABLE OF CONTENTS.—The table of contents for
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
 Sec. 2. Definitions.
 Sec. 3. Statement of policy regarding Ukraine.
 Sec. 4. Sanctions relating to the defense and energy sectors of the Russian Federation.
 Sec. 5. Sanctions on Russian and other foreign financial institutions.
 Sec. 6. Major non-NATO ally status for Ukraine, Georgia, and Moldova.
 Sec. 7. Increased military assistance for the Government of Ukraine.
 Sec. 8. Expanded nonmilitary assistance for Ukraine.
 Sec. 9. Expanded broadcasting in countries of the former Soviet Union.
 Sec. 10. Support for Russian democracy and civil society organizations.
 Sec. 11. Report on non-compliance by the Russian Federation of its obligations under the INF Treaty.
 Sec. 12. Rule of construction.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) ACCOUNT; CORRESPONDENT ACCOUNT; PAY-
 4 ABLE-THROUGH ACCOUNT.—The terms “account”,
 5 “correspondent account”, and “payable-through ac-
 6 count” have the meanings given those terms in sec-
 7 tion 5318A of title 31, United States Code.

8 (2) APPROPRIATE CONGRESSIONAL COMMIT-
 9 TEES.—The term “appropriate congressional com-
 10 mittees” means—

11 (A) the Committee on Foreign Relations
 12 and the Committee on Banking, Housing, and
 13 Urban Affairs of the Senate; and

14 (B) the Committee on Foreign Affairs and
 15 the Committee on Financial Services of the
 16 House of Representatives.

17 (3) DEFENSE ARTICLE; DEFENSE SERVICE;
 18 TRAINING.—The terms “defense article”, “defense
 19 service”, and “training” have the meanings given

1 those terms in section 47 of the Arms Export Con-
2 trol Act (22 U.S.C. 2794).

3 (4) FINANCIAL INSTITUTION.—The term “fi-
4 nancial institution” means a financial institution
5 specified in subparagraph (A), (B), (C), (D), (E),
6 (F), (G), (H), (I), (J), (M), or (Y) of section
7 5312(a)(2) of title 31, United States Code.

8 (5) FOREIGN FINANCIAL INSTITUTION.—The
9 term “foreign financial institution” has the meaning
10 given that term in section 561.308 of title 31, Code
11 of Federal Regulations (or any corresponding similar
12 regulation or ruling).

13 (6) FOREIGN PERSON.—The term “foreign per-
14 son” means any individual or entity that is not a
15 United States citizen, a permanent resident alien, or
16 an entity organized under the laws of the United
17 States or any jurisdiction within the United States.

18 (7) KNOWINGLY.—The term “knowingly”, with
19 respect to conduct, a circumstance, or a result,
20 means that a person has actual knowledge, or should
21 have known, of the conduct, the circumstance, or the
22 result.

23 (8) RUSSIAN PERSON.—The term “Russian per-
24 son” means—

1 (A) an individual who is a citizen or na-
2 tional of the Russian Federation; or

3 (B) an entity organized under the laws of
4 the Russian Federation.

5 (9) SPECIAL RUSSIAN CRUDE OIL PROJECT.—

6 The term “special Russian crude oil project” means
7 a project intended to extract crude oil from—

8 (A) the exclusive economic zone of the
9 Russian Federation in waters more than 500
10 feet deep;

11 (B) Russian Arctic offshore locations; or

12 (C) shale formations located in the Rus-
13 sian Federation.

14 **SEC. 3. STATEMENT OF POLICY REGARDING UKRAINE.**

15 It is the policy of the United States to further assist
16 the Government of Ukraine in restoring its sovereignty
17 and territorial integrity to deter the Government of the
18 Russian Federation from further destabilizing and invad-
19 ing Ukraine and other independent countries in Central
20 and Eastern Europe, the Caucasus, and Central Asia.
21 That policy shall be carried into effect, among other
22 things, through a comprehensive effort, in coordination
23 with allies and partners of the United States where appro-
24 priate, that includes economic sanctions, diplomacy, as-
25 sistance for the people of Ukraine, and the provision of

1 military capabilities to the Government of Ukraine that
2 will enhance the ability of that Government to defend itself
3 and to restore its sovereignty and territorial integrity in
4 the face of unlawful actions by the Government of the
5 Russian Federation.

6 **SEC. 4. SANCTIONS RELATING TO THE DEFENSE AND EN-**
7 **ERGY SECTORS OF THE RUSSIAN FEDERA-**
8 **TION.**

9 (a) SANCTIONS RELATING TO THE DEFENSE SEC-
10 TOR.—

11 (1) ROSOBORONEXPORT.—Except as provided
12 in subsection (d), not later than 30 days after the
13 date of the enactment of this Act, the President
14 shall impose 3 or more of the sanctions described in
15 subsection (c) with respect to Rosoboronexport.

16 (2) RUSSIAN PRODUCERS, TRANSFERORS, OR
17 BROKERS OF DEFENSE ARTICLES.—Except as pro-
18 vided in subsection (d), on and after the date that
19 is 45 days after the date of the enactment of this
20 Act, the President shall impose 3 or more of the
21 sanctions described in subsection (c) with respect to
22 a foreign person the President determines—

23 (A) is an entity—

24 (i) owned or controlled by the Govern-
25 ment of the Russian Federation or owned

1 or controlled by nationals of the Russian
2 Federation; and

3 (ii) that—

4 (I) knowingly manufactures or
5 sells defense articles transferred into
6 Syria or into the territory of a speci-
7 fied country without the consent of
8 the internationally recognized govern-
9 ment of that country;

10 (II) transfers defense articles
11 into Syria or into the territory of a
12 specified country without the consent
13 of the internationally recognized gov-
14 ernment of that country; or

15 (III) brokers or otherwise assists
16 in the transfer of defense articles into
17 Syria or into the territory of a speci-
18 fied country without the consent of
19 the internationally recognized govern-
20 ment of that country; or

21 (B) knowingly, on or after the date of the
22 enactment of this Act, assists, sponsors, or pro-
23 vides financial, material, or technological sup-
24 port for, or goods or services to or in support
25 of, an entity described in subparagraph (A)

1 with respect to an activity described in clause
2 (ii) of that subparagraph.

3 (3) SPECIFIED COUNTRY DEFINED.—

4 (A) IN GENERAL.—In this subsection, the
5 term “specified country” means—

6 (i) Ukraine, Georgia, and Moldova;

7 and

8 (ii) any other country designated by
9 the President as a country of significant
10 concern for purposes of this subsection,
11 such as Poland, Lithuania, Latvia, Esto-
12 nia, and the Central Asia republics.

13 (B) NOTICE TO CONGRESS.—The Presi-
14 dent shall notify the appropriate congressional
15 committees in writing not later than 15 days
16 before—

17 (i) designating a country as a country
18 of significant concern under subparagraph
19 (A)(ii); or

20 (ii) terminating a designation under
21 that subparagraph, including the termi-
22 nation of any such designation pursuant to
23 subsection (h).

24 (b) SANCTIONS RELATED TO THE ENERGY SEC-
25 TOR.—

1 (1) DEVELOPMENT OF SPECIAL RUSSIAN
2 CRUDE OIL PROJECTS.—Except as provided in sub-
3 section (d), on and after the date that is 45 days
4 after the date of the enactment of this Act, the
5 President shall impose 3 or more of the sanctions
6 described in subsection (c) with respect to a foreign
7 person if the President determines that the foreign
8 person knowingly makes a significant investment in
9 a special Russian crude oil project.

10 (2) AUTHORIZATION FOR EXTENSION OF LI-
11 CENSING LIMITATIONS ON CERTAIN EQUIPMENT.—
12 The President, through the Bureau of Industry and
13 Security of the Department of Commerce or the Of-
14 fice of Foreign Assets Control of the Department of
15 the Treasury, as appropriate, may impose additional
16 licensing requirements for or other restrictions on
17 the export or reexport of items for use in the energy
18 sector of the Russian Federation, including equip-
19 ment used for tertiary oil recovery.

20 (3) CONTINGENT SANCTION RELATING TO
21 GAZPROM.—If the President determines that
22 Gazprom is withholding significant natural gas sup-
23 plies from member countries of the North Atlantic
24 Treaty Organization, or further withholds significant
25 natural gas supplies from countries such as Ukraine,

1 Georgia, or Moldova, the President shall, not later
2 than 45 days after making that determination, im-
3 pose the sanction described in subsection (c)(7) and
4 at least one additional sanction described in sub-
5 section (c) with respect to Gazprom.

6 (c) SANCTIONS DESCRIBED.—The sanctions the
7 President may impose with respect to a foreign person
8 under subsection (a) or (b) are the following:

9 (1) EXPORT-IMPORT BANK ASSISTANCE.—The
10 President may direct the Export-Import Bank of the
11 United States not to approve the issuance of any
12 guarantee, insurance, extension of credit, or partici-
13 pation in the extension of credit in connection with
14 the export of any goods or services to the foreign
15 person.

16 (2) PROCUREMENT SANCTION.—The President
17 may prohibit the head of any executive agency (as
18 defined in section 133 of title 41, United States
19 Code) from entering into any contract for the pro-
20 curement of any goods or services from the foreign
21 person.

22 (3) ARMS EXPORT PROHIBITION.—The Presi-
23 dent may prohibit the exportation or provision by
24 sale, lease or loan, grant, or other means, directly or
25 indirectly, of any defense article or defense service to

1 the foreign person and the issuance of any license or
2 other approval to the foreign person under section
3 38 of the Arms Export Control Act (22 U.S.C.
4 2778).

5 (4) DUAL-USE EXPORT PROHIBITION.—The
6 President may prohibit the issuance of any license
7 and suspend any license for the transfer to the for-
8 eign person of any item the export of which is con-
9 trolled under the Export Administration Act of 1979
10 (50 U.S.C. App. 2401 et seq.) (as in effect pursuant
11 to the International Emergency Economic Powers
12 Act (50 U.S.C. 1701 et seq.)) or the Export Admin-
13 istration Regulations under subchapter C of chapter
14 VII of title 15, Code of Federal Regulations.

15 (5) PROPERTY TRANSACTIONS.—The President
16 may, pursuant to such regulations as the President
17 may prescribe, prohibit any person from—

18 (A) acquiring, holding, withholding, using,
19 transferring, withdrawing, transporting, or ex-
20 porting any property that is subject to the ju-
21 risdiction of the United States and with respect
22 to which the foreign person has any interest;

23 (B) dealing in or exercising any right,
24 power, or privilege with respect to such prop-
25 erty; or

1 (C) conducting any transaction involving
2 such property.

3 (6) BANKING TRANSACTIONS.—The President
4 may, pursuant to such regulations as the President
5 may prescribe, prohibit any transfers of credit or
6 payments between financial institutions or by,
7 through, or to any financial institution, to the extent
8 that such transfers or payments are subject to the
9 jurisdiction of the United States and involve any in-
10 terest of the foreign person.

11 (7) PROHIBITION ON INVESTMENT IN EQUITY
12 OR DEBT OF SANCTIONED PERSON.—The President
13 may, pursuant to such regulations as the President
14 may prescribe, prohibit any United States person
15 from transacting in, providing financing for, or oth-
16 erwise dealing in—

17 (A) debt—

18 (i) of longer than 30 days' maturity of
19 a foreign person with respect to which
20 sanctions are imposed under subsection (a)
21 or of longer than 90 days' maturity of a
22 foreign person with respect to which sanc-
23 tions are imposed under subsection (b);
24 and

1 (ii) issued on or after the date on
2 which such sanctions are imposed with re-
3 spect to the foreign person; or

4 (B) equity of the foreign person issued on
5 or after that date.

6 (8) EXCLUSION FROM THE UNITED STATES
7 AND REVOCATION OF VISA OR OTHER DOCUMENTA-
8 TION.—In the case of a foreign person who is an in-
9 dividual, the President may direct the Secretary of
10 State to deny a visa to, and the Secretary of Home-
11 land Security to exclude from the United States, the
12 foreign person, subject to regulatory exceptions to
13 permit the United States to comply with the Agree-
14 ment regarding the Headquarters of the United Na-
15 tions, signed at Lake Success June 26, 1947, and
16 entered into force November 21, 1947, between the
17 United Nations and the United States, or other ap-
18 plicable international obligations.

19 (9) SANCTIONS ON PRINCIPAL EXECUTIVE OF-
20 FICERS.—In the case of a foreign person that is an
21 entity, the President may impose on the principal
22 executive officer or officers of the foreign person, or
23 on individuals performing similar functions and with
24 similar authorities as such officer or officers, any of

1 the sanctions described in this subsection applicable
2 to individuals.

3 (d) EXCEPTIONS.—

4 (1) IMPORTATION OF GOODS.—

5 (A) IN GENERAL.—The authority to block
6 and prohibit all transactions in all property and
7 interests in property under subsection (e)(5)
8 shall not include the authority to impose sanc-
9 tions on the importation of goods.

10 (B) GOOD DEFINED.—In this paragraph,
11 the term “good” has the meaning given that
12 term in section 16 of the Export Administration
13 Act of 1979 (50 U.S.C. App. 2415) (as contin-
14 ued in effect pursuant to the International
15 Emergency Economic Powers Act (50 U.S.C.
16 1701 et seq.)).

17 (2) ADDITIONAL EXCEPTIONS.—The President
18 shall not be required to apply or maintain the sanc-
19 tions under subsection (a) or (b)—

20 (A) in the case of procurement of defense
21 articles or defense services under existing con-
22 tracts, subcontracts, or other business agree-
23 ments, including ancillary or incidental con-
24 tracts for goods, or for services or funding (in-
25 cluding necessary financial services) associated

1 with such goods, as necessary to give effect to
2 such contracts, subcontracts, or other business
3 agreements, and the exercise of options for pro-
4 duction quantities to satisfy requirements es-
5 sential to the national security of the United
6 States—

7 (i) if the President determines in writ-
8 ing that—

9 (I) the foreign person to which
10 the sanctions would otherwise be ap-
11 plied is a sole source supplier of the
12 defense articles or services;

13 (II) the defense articles or serv-
14 ices are essential;

15 (III) alternative sources are not
16 readily or reasonably available; and

17 (IV) the national interests of the
18 United States would be adversely af-
19 fected by the application or mainte-
20 nance of such sanctions; or

21 (ii) if the President determines in
22 writing that—

23 (I) such articles or services are
24 essential to the national security

1 under defense coproduction agree-
2 ments; and

3 (II) the national interests of the
4 United States would be adversely af-
5 fected by the application or mainte-
6 nance of such sanctions;

7 (B) in the case of procurement, to eligible
8 products, as defined in section 308(4) of the
9 Trade Agreements Act of 1979 (19 U.S.C.
10 2518(4)), of any foreign country or instrumen-
11 tality designated under section 301(b)(1) of
12 that Act (19 U.S.C. 2511(b)(1));

13 (C) to products, technology, or services
14 provided under contracts, subcontracts, or other
15 business agreements (including ancillary or inci-
16 dental contracts for goods, or for services or
17 funding (including necessary financial services)
18 associated with such goods, as necessary to give
19 effect to such contracts, subcontracts, or other
20 business agreements) entered into before the
21 date on which the President publishes in the
22 Federal Register the name of the foreign person
23 with respect to which the sanctions are to be
24 imposed;

25 (D) to—

1 (i) spare parts that are essential to
2 United States products or production;

3 (ii) component parts, but not finished
4 products, essential to United States prod-
5 ucts or production; or

6 (iii) routine servicing and mainte-
7 nance of United States products, to the ex-
8 tent that alternative sources are not read-
9 ily or reasonably available;

10 (E) to information and technology essential
11 to United States products or production; or

12 (F) to food, medicine, medical devices, or
13 agricultural commodities (as those terms are
14 defined in section 101 of the Comprehensive
15 Iran Sanctions, Accountability, and Divestment
16 Act of 2010 (22 U.S.C. 8511)).

17 (e) NATIONAL SECURITY WAIVER.—

18 (1) IN GENERAL.—The President may waive
19 the application of sanctions under subsection (a) or
20 (b) with respect to a foreign person if the Presi-
21 dent—

22 (A) determines that the waiver is in the
23 national security interest of the United States;
24 and

1 (B) submits to the appropriate congres-
2 sional committees a report on the determination
3 and the reasons for the determination.

4 (2) FORM OF REPORT.—The report required by
5 paragraph (1)(B) shall be submitted in unclassified
6 form, but may include a classified annex.

7 (f) TRANSACTION-SPECIFIC NATIONAL SECURITY
8 WAIVER.—

9 (1) IN GENERAL.—The President may waive
10 the application of sanctions under subsection (a) or
11 (b) with respect to a specific transaction if the
12 President—

13 (A) determines that the transaction is in
14 the national security interest of the United
15 States; and

16 (B) submits to the appropriate congres-
17 sional committees a detailed report on the de-
18 termination and the specific reasons for the de-
19 termination that a waiver with respect to the
20 transaction is necessary and appropriate.

21 (2) FORM OF REPORT.—The report required by
22 paragraph (1)(B) shall be submitted in unclassified
23 form, but may include a classified annex.

24 (g) IMPLEMENTATION; PENALTIES.—

1 (1) IMPLEMENTATION.—The President may ex-
2 ercise all authorities provided under sections 203
3 and 205 of the International Emergency Economic
4 Powers Act (50 U.S.C. 1702 and 1704) to carry out
5 the purposes of this section.

6 (2) PENALTIES.—The penalties provided for in
7 subsections (b) and (c) of section 206 of the Inter-
8 national Emergency Economic Powers Act (50
9 U.S.C. 1705) shall apply to a person that violates,
10 attempts to violate, or conspires to violate, or causes
11 a violation of, subsection (a) or (b) of this section,
12 or an order or regulation prescribed under either
13 such subsection, to the same extent that such pen-
14 alties apply to a person that commits an unlawful
15 act described in section 206(a) of the International
16 Emergency Economic Powers Act.

17 (h) TERMINATION.—

18 (1) IN GENERAL.—Except as provided in para-
19 graph (2), this section, and sanctions imposed under
20 this section, shall terminate on the date on which
21 the President submits to the appropriate congress-
22 sional committees a certification that the Govern-
23 ment of the Russian Federation has ceased ordering,
24 controlling, or otherwise directing, supporting, or fi-
25 nancing, significant acts intended to undermine the

1 peace, security, stability, sovereignty, or territorial
2 integrity of Ukraine, including through an agree-
3 ment between the appropriate parties.

4 (2) APPLICABILITY WITH RESPECT TO SYRIA.—

5 The termination date under paragraph (1) shall not
6 apply with respect to the provisions of subsection (a)
7 relating to the transfer of defense articles into Syria
8 or sanctions imposed pursuant to such provisions.

9 **SEC. 5. SANCTIONS ON RUSSIAN AND OTHER FOREIGN FI-**
10 **NANCIAL INSTITUTIONS.**

11 (a) FACILITATION OF CERTAIN DEFENSE- AND EN-
12 ERGY-RELATED TRANSACTIONS.—The President may im-
13 pose the sanction described in subsection (c) with respect
14 to a foreign financial institution that the President deter-
15 mines knowingly engages, on or after the date of the en-
16 actment of this Act, in significant transactions involving
17 activities described in subparagraph (A)(ii) or (B) of sec-
18 tion 4(a)(2) or paragraph (1) or (3) of section 4(b) for
19 persons with respect to which sanctions are imposed under
20 section 4.

21 (b) FACILITATION OF FINANCIAL TRANSACTIONS ON
22 BEHALF OF SPECIALLY DESIGNATED NATIONALS.—The
23 President may impose the sanction described in subsection
24 (c) with respect to a foreign financial institution if the
25 President determines that the foreign financial institution

1 has, on or after the date that is 180 days after the date
2 of the enactment of this Act, knowingly facilitated a sig-
3 nificant financial transaction on behalf of any Russian
4 person included on the list of specially designated nation-
5 als and blocked persons maintained by the Office of For-
6 eign Assets Control of the Department of the Treasury,
7 pursuant to—

8 (1) this Act;

9 (2) Executive Order 13660 (79 Fed. Reg.
10 13,493), 13661 (79 Fed. Reg. 15,535), or 13662
11 (79 Fed. Reg. 16,169); or

12 (3) any other Executive order addressing the
13 crisis in Ukraine.

14 (c) SANCTION DESCRIBED.—The sanction described
15 in this subsection is, with respect to a foreign financial
16 institution, a prohibition on the opening, and a prohibition
17 or the imposition of strict conditions on the maintaining,
18 in the United States of a correspondent account or a pay-
19 able-through account by the foreign financial institution.

20 (d) NATIONAL SECURITY WAIVER.—The President
21 may waive the application of sanctions under this section
22 with respect to a foreign financial institution if the Presi-
23 dent—

24 (1) determines that the waiver is in the national
25 security interest of the United States; and

1 (2) submits to the appropriate congressional
2 committees a report on the determination and the
3 reasons for the determination.

4 (e) IMPLEMENTATION; PENALTIES.—

5 (1) IMPLEMENTATION.—The President may ex-
6 ercise all authorities provided under sections 203
7 and 205 of the International Emergency Economic
8 Powers Act (50 U.S.C. 1702 and 1704) to carry out
9 the purposes of this section.

10 (2) PENALTIES.—The penalties provided for in
11 subsections (b) and (c) of section 206 of the Inter-
12 national Emergency Economic Powers Act (50
13 U.S.C. 1705) shall apply to a person that violates,
14 attempts to violate, or conspires to violate, or causes
15 a violation of, subsection (a) or (b) of this section,
16 or an order or regulation prescribed under either
17 such subsection, to the same extent that such pen-
18 alties apply to a person that commits an unlawful
19 act described in section 206(a) of the International
20 Emergency Economic Powers Act.

21 (f) TERMINATION.—This section, and sanctions im-
22 posed under this section, shall terminate on the date on
23 which the President submits to the appropriate congres-
24 sional committees the certification described in section
25 4(h).

1 **SEC. 6. MAJOR NON-NATO ALLY STATUS FOR UKRAINE,**
2 **GEORGIA, AND MOLDOVA.**

3 Section 517 of the Foreign Assistance Act of 1961
4 (22 U.S.C. 2321k) is amended by adding at the end the
5 following:

6 “(c) **ADDITIONAL DESIGNATIONS.**—

7 “(1) **IN GENERAL.**—Effective on the date of the
8 enactment of the Ukraine Freedom Support Act of
9 2014, Ukraine, Georgia, and Moldova are each des-
10 ignated as a major non-NATO ally for purposes of
11 this Act and the Arms Export Control Act (22
12 U.S.C. 2751 et seq.).

13 “(2) **NOTICE OF TERMINATION OF DESIGNA-**
14 **TION.**—The President shall notify Congress in ac-
15 cordance with subsection (a)(2) before terminating
16 the designation of a country specified in paragraph
17 (1).”.

18 **SEC. 7. INCREASED MILITARY ASSISTANCE FOR THE GOV-**
19 **ERNMENT OF UKRAINE.**

20 (a) **IN GENERAL.**—The President is authorized to
21 provide defense articles, defense services, and training to
22 the Government of Ukraine for the purpose of countering
23 offensive weapons and reestablishing the sovereignty and
24 territorial integrity of Ukraine, including anti-tank and
25 anti-armor weapons, crew weapons and ammunition,
26 counter-artillery radars to identify and target artillery bat-

1 teries, fire control, range finder, and optical and guidance
2 and control equipment, tactical troop-operated surveillance
3 drones, and secure command and communications equip-
4 ment, pursuant to the provisions of the Arms Export Con-
5 trol Act (22 U.S.C. 2751 et seq.), the Foreign Assistance
6 Act of 1961 (22 U.S.C. 2151 et seq.), and other relevant
7 provisions of law.

8 (b) REPORT REQUIRED.—Not later than 60 days
9 after the date of the enactment of this Act, the President
10 shall submit a report detailing the anticipated defense ar-
11 ticles, defense services, and training to be provided pursu-
12 ant to this section and a timeline for the provision of such
13 defense articles, defense services, and training, to—

14 (1) the Committee on Foreign Relations, the
15 Committee on Appropriations, and the Committee on
16 Armed Services of the Senate; and

17 (2) the Committee on Foreign Affairs, the
18 Committee on Appropriations, and the Committee on
19 Armed Services of the House of Representatives.

20 (c) AUTHORIZATION OF APPROPRIATIONS.—

21 (1) IN GENERAL.—There are authorized to be
22 appropriated to the Secretary of State \$100,000,000
23 for fiscal year 2015, \$125,000,000 for fiscal year
24 2016, and \$125,000,000 for fiscal year 2017 to
25 carry out activities under this section.

1 (2) AVAILABILITY OF AMOUNTS.—Amounts au-
2 thorized to be appropriated pursuant to paragraph
3 (1) shall remain available for obligation and expendi-
4 ture through the end of fiscal year 2018.

5 (d) AUTHORITY FOR THE USE OF FUNDS.—The
6 funds made available pursuant to subsection (c) for provi-
7 sion of defense articles, defense services, and training may
8 be used to procure such articles, services, and training
9 from the United States Government or other appropriate
10 sources.

11 (e) PROTECTION OF CIVILIANS.—It is the sense of
12 Congress that the Government of Ukraine should take all
13 appropriate steps to protect civilians.

14 **SEC. 8. EXPANDED NONMILITARY ASSISTANCE FOR**
15 **UKRAINE.**

16 (a) ASSISTANCE TO INTERNALLY DISPLACED PEO-
17 PLE IN UKRAINE.—

18 (1) IN GENERAL.—Not later than 30 days after
19 the date of the enactment of this Act, the Secretary
20 of State shall submit a plan, including actions by the
21 United States Government, other governments, and
22 international organizations, to meet the need for
23 protection of and assistance for internally displaced
24 persons in Ukraine, to—

1 (A) the Committee on Foreign Relations,
2 the Committee on Appropriations, and the
3 Committee on Energy and Natural Resources of
4 the Senate; and

5 (B) the Committee on Foreign Affairs, the
6 Committee on Appropriations, and the Com-
7 mittee on Energy and Commerce of the House
8 of Representatives.

9 (2) ELEMENTS.—The plan required by para-
10 graph (1) should include, as appropriate, activities
11 in support of—

12 (A) helping to establish a functional and
13 adequately resourced central registration system
14 in Ukraine that can ensure coordination of ef-
15 forts to provide assistance to internally dis-
16 placed persons in different regions;

17 (B) encouraging adoption of legislation in
18 Ukraine that protects internally displaced per-
19 sons from discrimination based on their status
20 and provides simplified procedures for obtaining
21 the new residency registration or other official
22 documentation that is a prerequisite to receiv-
23 ing appropriate social payments under the laws
24 of Ukraine, such as pensions and disability,
25 child, and unemployment benefits; and

1 (C) helping to ensure that information is
2 available to internally displaced persons
3 about—

4 (i) government agencies and inde-
5 pendent groups that can provide assistance
6 to such persons in various regions; and

7 (ii) evacuation assistance available to
8 persons seeking to flee armed conflict
9 areas.

10 (3) ASSISTANCE THROUGH INTERNATIONAL OR-
11 GANIZATIONS.—The President shall instruct the
12 United States permanent representative or executive
13 director, as the case may be, to the relevant United
14 Nations voluntary agencies, including the United
15 Nations High Commissioner for Refugees and the
16 United Nations Office for the Coordination of Hu-
17 manitarian Affairs, and other appropriate inter-
18 national organizations, to use the voice and vote of
19 the United States to support appropriate assistance
20 for internally displaced persons in Ukraine.

21 (b) ASSISTANCE TO THE DEFENSE SECTOR OF
22 UKRAINE.—The Secretary of State and the Secretary of
23 Defense should assist entities in the defense sector of
24 Ukraine to reorient exports away from customers in the
25 Russian Federation and to find appropriate alternative

1 markets for those entities in the defense sector of Ukraine
2 that have already significantly reduced exports to and co-
3 operation with entities in the defense sector of the Russian
4 Federation.

5 (c) ASSISTANCE TO ADDRESS THE ENERGY CRISIS
6 IN UKRAINE.—

7 (1) EMERGENCY ENERGY ASSISTANCE.—

8 (A) PLAN REQUIRED.—The Secretary of
9 State and the Secretary of Energy, in collabora-
10 tion with the Administrator of the United
11 States Agency for International Development
12 and the Administrator of the Federal Emer-
13 gency Management Agency, shall work with of-
14 ficials of the Government of Ukraine to develop
15 a short-term emergency energy assistance plan
16 designed to help Ukraine address the poten-
17 tially severe short-term heating fuel and elec-
18 tricity shortages facing Ukraine in 2014 and
19 2015.

20 (B) ELEMENTS.—The plan required by
21 subparagraph (A) should include strategies to
22 address heating fuel and electricity shortages in
23 Ukraine, including, as appropriate—

24 (i) the acquisition of short-term,
25 emergency fuel supplies;

1 (ii) the repair or replacement of infra-
2 structure that could impede the trans-
3 mission of electricity or transportation of
4 fuel;

5 (iii) the prioritization of the transpor-
6 tation of fuel supplies to the areas where
7 such supplies are needed most;

8 (iv) streamlining emergency commu-
9 nications throughout national, regional,
10 and local governments to manage the po-
11 tential energy crisis resulting from heating
12 fuel and electricity shortages;

13 (v) forming a crisis management team
14 within the Government of Ukraine to spe-
15 cifically address the potential crisis, includ-
16 ing ensuring coordination of the team's ef-
17 forts with the efforts of outside govern-
18 mental and nongovernmental entities pro-
19 viding assistance to address the potential
20 crisis; and

21 (vi) developing a public outreach
22 strategy to facilitate preparation by the
23 population and communication with the
24 population in the event of a crisis.

1 (C) ASSISTANCE.—The Secretary of State,
2 the Secretary of Energy, and the Administrator
3 of the United States Agency for International
4 Development are authorized to provide assist-
5 ance in support of, and to invest in short-term
6 solutions for, enabling Ukraine to secure the
7 energy safety of the people of Ukraine during
8 2014 and 2015, including through—

9 (i) procurement and transport of
10 emergency fuel supplies, including reverse
11 pipeline flows from Europe;

12 (ii) provision of technical assistance
13 for crisis planning, crisis response, and
14 public outreach;

15 (iii) repair of infrastructure to enable
16 the transport of fuel supplies;

17 (iv) repair of power generating or
18 power transmission equipment or facilities;

19 (v) procurement and installation of
20 compressors or other appropriate equip-
21 ment to enhance short-term natural gas
22 production;

23 (vi) procurement of mobile electricity
24 generation units;

1 (vii) conversion of natural gas heating
2 facilities to run on other fuels, including
3 alternative energy sources; and

4 (viii) provision of emergency weather-
5 ization and winterization materials and
6 supplies.

7 (2) REDUCTION OF UKRAINE’S RELIANCE ON
8 ENERGY IMPORTS.—

9 (A) PLANS REQUIRED.—The Secretary of
10 State, in collaboration with the Secretary of
11 Energy and the Administrator of the United
12 States Agency for International Development,
13 shall work with officials of the Government of
14 Ukraine to develop medium- and long-term
15 plans to increase energy production and effi-
16 ciency to increase energy security by helping
17 Ukraine reduce its dependence on natural gas
18 imported from the Russian Federation.

19 (B) ELEMENTS.—The medium- and long-
20 term plans required by subparagraph (A)
21 should include strategies, as appropriate, to—

22 (i) improve corporate governance and
23 unbundling of state-owned oil and gas sec-
24 tor firms;

1 (ii) increase production from natural
2 gas fields and from other sources, includ-
3 ing renewable energy;

4 (iii) license new oil and gas blocks
5 transparently and competitively;

6 (iv) modernize oil and gas upstream
7 infrastructure; and

8 (v) improve energy efficiency.

9 (C) PRIORITIZATION.—The Secretary of
10 State, the Administrator of the United States
11 Agency for International Development, and the
12 Secretary of Energy should, during fiscal years
13 2015 through 2018, work with other donors, in-
14 cluding multilateral agencies and nongovern-
15 mental organizations, to prioritize, to the extent
16 practicable and as appropriate, the provision of
17 assistance from such donors to help Ukraine to
18 improve energy efficiency, increase energy sup-
19 plies produced in Ukraine, and reduce reliance
20 on energy imports from the Russian Federa-
21 tion, including natural gas.

22 (D) AUTHORIZATION OF APPROPRIA-
23 TIONS.—There are authorized to be appro-
24 priated \$50,000,000 in the aggregate for fiscal

1 years 2016 through 2018 to carry out activities
2 under this paragraph.

3 (3) SUPPORT FROM THE OVERSEAS PRIVATE
4 INVESTMENT CORPORATION.—The Overseas Private
5 Investment Corporation shall—

6 (A) prioritize, to the extent practicable,
7 support for investments to help increase energy
8 efficiency, develop domestic oil and natural gas
9 reserves, improve and repair electricity infra-
10 structure, and develop renewable and other
11 sources of energy in Ukraine; and

12 (B) implement procedures for expedited re-
13 view and, as appropriate, approval, of applica-
14 tions by eligible investors (as defined in section
15 238 of the Foreign Assistance Act of 1961 (22
16 U.S.C. 2198)) for loans, loan guarantees, and
17 insurance for such investments.

18 (4) SUPPORT BY THE WORLD BANK GROUP AND
19 THE EUROPEAN BANK FOR RECONSTRUCTION AND
20 DEVELOPMENT.—The President shall, to the extent
21 practicable and as appropriate, direct the United
22 States Executive Directors of the World Bank
23 Group and the European Bank for Reconstruction
24 and Development to use the voice, vote, and influ-
25 ence of the United States to encourage the World

1 Bank Group and the European Bank for Recon-
2 struction and Development and other international
3 financial institutions—

4 (A) to invest in, and increase their efforts
5 to promote investment in, projects to improve
6 energy efficiency, improve and repair electricity
7 infrastructure, develop domestic oil and natural
8 gas reserves, and develop renewable and other
9 sources of energy in Ukraine; and

10 (B) to stimulate private investment in such
11 projects.

12 (d) ASSISTANCE TO CIVIL SOCIETY IN UKRAINE.—

13 (1) IN GENERAL.—The Secretary of State and
14 the Administrator of the United States Agency for
15 International Development shall, directly or through
16 nongovernmental or international organizations,
17 such as the Organization for Security and Co-oper-
18 ation in Europe, the National Endowment for De-
19 mocracy, and related organizations—

20 (A) strengthen the organizational and
21 operational capacity of democratic civil society
22 in Ukraine;

23 (B) support the efforts of independent
24 media outlets to broadcast, distribute, and
25 share information in all regions of Ukraine;

1 (C) counter corruption and improve trans-
2 parency and accountability of institutions that
3 are part of the Government of Ukraine; and

4 (D) provide support for democratic orga-
5 nizing and election monitoring in Ukraine.

6 (2) STRATEGY REQUIRED.—Not later than 60
7 days after the date of the enactment of this Act, the
8 President shall submit a strategy to carry out the
9 activities described in paragraph (1) to—

10 (A) the Committee on Foreign Relations
11 and the Committee on Appropriations of the
12 Senate; and

13 (B) the Committee on Foreign Affairs and
14 the Committee on Appropriations of the House
15 of Representatives.

16 (3) AUTHORIZATION OF APPROPRIATIONS.—
17 There are authorized to be appropriated to the Sec-
18 retary of State \$20,000,000 for fiscal year 2016 to
19 carry out this subsection.

20 (4) TRANSPARENCY REQUIREMENTS.—Any as-
21 sistance provided pursuant to this subsection shall
22 be conducted in as transparent of a manner as pos-
23 sible, consistent with the nature and goals of this
24 subsection. The President shall provide a briefing on

1 the activities funded by this subsection at the re-
2 quest of the committees specified in paragraph (2).

3 **SEC. 9. EXPANDED BROADCASTING IN COUNTRIES OF THE**
4 **FORMER SOVIET UNION.**

5 (a) IN GENERAL.—Not later than 90 days after the
6 date of the enactment of this Act, the Chairman of the
7 Broadcasting Board of Governors shall submit to Con-
8 gress a plan, including a cost estimate, for immediately
9 and substantially increasing, and maintaining through fis-
10 cal year 2017, the quantity of Russian-language broad-
11 casting into the countries of the former Soviet Union fund-
12 ed by the United States in order to counter Russian Fed-
13 eration propaganda.

14 (b) PRIORITIZATION OF BROADCASTING INTO
15 UKRAINE, GEORGIA, AND MOLDOVA.—The plan required
16 by subsection (a) shall prioritize broadcasting into
17 Ukraine, Georgia, and Moldova by the Voice of America
18 and Radio Free Europe/Radio Liberty.

19 (c) ADDITIONAL PRIORITIES.—In developing the plan
20 required by subsection (a), the Chairman shall consider—

21 (1) near-term increases in Russian-language
22 broadcasting for countries of the former Soviet
23 Union (other than the countries specified in sub-
24 section (b)), including Latvia, Lithuania, and Esto-
25 nia; and

1 (2) increases in broadcasting in other critical
2 languages, including Ukrainian and Romanian lan-
3 guages.

4 (d) BROADCASTING DEFINED.—In this section, the
5 term “broadcasting” means the distribution of media con-
6 tent via radio broadcasting, television broadcasting, and
7 Internet-based platforms, among other platforms.

8 (e) AUTHORIZATION OF APPROPRIATIONS.—

9 (1) IN GENERAL.—There are authorized to be
10 appropriated to the Broadcasting Board of Gov-
11 ernors \$10,000,000 for each of fiscal years 2016
12 through 2018 to carry out activities under this sec-
13 tion.

14 (2) SUPPLEMENT NOT SUPPLANT.—Amounts
15 authorized to be appropriated pursuant to paragraph
16 (1) shall supplement and not supplant other
17 amounts made available for activities described in
18 this section.

19 **SEC. 10. SUPPORT FOR RUSSIAN DEMOCRACY AND CIVIL**
20 **SOCIETY ORGANIZATIONS.**

21 (a) IN GENERAL.—The Secretary of State shall, di-
22 rectly or through nongovernmental or international orga-
23 nizations, such as the Organization for Security and Co-
24 operation in Europe, the National Endowment for Democ-
25 racy, and related organizations—

1 (1) improve democratic governance, trans-
2 parency, accountability, rule of law, and anti-corrup-
3 tion efforts in the Russian Federation;

4 (2) strengthen democratic institutions and polit-
5 ical and civil society organizations in the Russian
6 Federation;

7 (3) expand uncensored Internet access in the
8 Russian Federation; and

9 (4) expand free and unfettered access to inde-
10 pendent media of all kinds in the Russian Federa-
11 tion, including through increasing United States
12 Government-supported broadcasting activities, and
13 assist with the protection of journalists and civil so-
14 ciety activists who have been targeted for free speech
15 activities.

16 (b) AUTHORIZATION OF APPROPRIATIONS.—There
17 are authorized to be appropriated to the Secretary of State
18 \$20,000,000 for each of fiscal years 2016 through 2018
19 to carry out the activities set forth in subsection (a).

20 (c) STRATEGY REQUIREMENT.—Not later than 60
21 days after the date of the enactment of this Act, the Presi-
22 dent shall submit a strategy to carry out the activities set
23 forth in subsection (a) to—

24 (1) the Committee on Foreign Relations and
25 the Committee on Appropriations of the Senate; and

1 (2) the Committee on Foreign Affairs and the
2 Committee on Appropriations of the House of Rep-
3 resentatives.

4 (d) **TRANSPARENCY REQUIREMENTS.**—Any assist-
5 ance provided pursuant to this section shall be conducted
6 in as transparent of a manner as possible, consistent with
7 the nature and goals of this section. The President shall
8 provide a briefing on the activities funded by this section
9 at the request of the committees specified in subsection
10 (c).

11 **SEC. 11. REPORT ON NON-COMPLIANCE BY THE RUSSIAN**
12 **FEDERATION OF ITS OBLIGATIONS UNDER**
13 **THE INF TREATY.**

14 (a) **FINDINGS.**—Congress makes the following find-
15 ings:

16 (1) The Russian Federation is in violation of its
17 obligations under the Treaty between the United
18 States of America and the Union of Soviet Socialist
19 Republics on the Elimination of Their Intermediate-
20 Range and Shorter-Range Missiles, signed at Wash-
21 ington December 8, 1987, and entered into force
22 June 1, 1988 (commonly referred to as the “Inter-
23 mediate-Range Nuclear Forces Treaty” or “INF
24 Treaty”).

1 (2) This behavior poses a threat to the United
2 States, its deployed forces, and its allies.

3 (b) SENSE OF CONGRESS.—It is the sense of Con-
4 gress that—

5 (1) the President should hold the Russian Fed-
6 eration accountable for being in violation of its obli-
7 gations under the INF Treaty; and

8 (2) the President should demand the Russian
9 Federation completely and verifiably eliminate the
10 military systems that constitute the violation of its
11 obligations under the INF Treaty.

12 (c) REPORT.—

13 (1) IN GENERAL.—Not later than 90 days after
14 the date of the enactment of this Act, and every 90
15 days thereafter, the President shall submit to the
16 committees specified in subsection (d) a report that
17 includes the following elements:

18 (A) A description of the status of the
19 President's efforts, in cooperation with United
20 States allies, to hold the Russian Federation ac-
21 countable for being in violation of its obliga-
22 tions under the INF Treaty and obtain the
23 complete and verifiable elimination of its mili-
24 tary systems that constitute the violation of its
25 obligations under the INF Treaty.

1 (B) The President's assessment as to
2 whether it remains in the national security in-
3 terests of the United States to remain a party
4 to the INF Treaty, and other related treaties
5 and agreements, while the Russian Federation
6 is in violation of its obligations under the INF
7 Treaty.

8 (C) Notification of any deployment by the
9 Russian Federation of a ground launched bal-
10 listic or cruise missile system with a range of
11 between 500 and 5,500 kilometers.

12 (D) A plan developed by the Secretary of
13 State, in consultation with the Director of Na-
14 tional Intelligence and the Defense Threat Re-
15 duction Agency (DTRA), to verify that the Rus-
16 sian Federation has fully and completely dis-
17 mantled any ground launched cruise missiles or
18 ballistic missiles with a range of between 500
19 and 5,500 kilometers, including details on fa-
20 cilities that inspectors need access to, people in-
21 spectors need to talk with, how often inspectors
22 need the accesses for, and how much the
23 verification regime would cost.

1 (2) FORM.—The report required under para-
2 graph (1) shall be submitted in unclassified form but
3 may contain a classified annex.

4 (d) COMMITTEES SPECIFIED.—The committees spec-
5 ified in this subsection are—

6 (1) the Committee on Foreign Relations, the
7 Committee on Armed Services, and the Select Com-
8 mittee on Intelligence of the Senate; and

9 (2) the Committee on Foreign Affairs, the
10 Committee on Armed Services, and the Permanent
11 Select Committee on Intelligence of the House of
12 Representatives.

13 **SEC. 12. RULE OF CONSTRUCTION.**

14 Nothing in this Act or an amendment made by this
15 Act shall be construed as an authorization for the use of
16 military force.

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