

Union Calendar No. 492

113TH CONGRESS
2^D SESSION

H. R. 1869

[Report No. 113-382, Part I]

To establish biennial budgets for the United States Government.

IN THE HOUSE OF REPRESENTATIVES

MAY 8, 2013

Mr. RIBBLE (for himself, Mr. RYAN of Wisconsin, Mr. POCAN, Mr. ROKITA, Mr. SCHRADER, and Mr. DUFFY) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

MARCH 21, 2014

Reported from the Committee on the Budget with amendments

[Omit the part struck through and insert the part printed in *italic*]

MARCH 21, 2014

The Committee on Oversight and Government Reform discharged

MARCH 21, 2014

Referral to the Committee on Rules extended for a period ending not later than September 12, 2014

SEPTEMBER 12, 2014

Referral to the Committee on Rules extended for a period ending not later than December 11, 2014

DECEMBER 11, 2014

Additional sponsors: Mr. WESTMORELAND, Mrs. BLACK, Mr. HUIZENGA of Michigan, Mr. MULVANEY, Mrs. LUMMIS, Mr. LANKFORD, Mr. YOHO, Mr. RICE of South Carolina, Mrs. BLACKBURN, Mr. RIGELL, Mr. YOUNG of Indiana, Mr. HARRIS, Mr. GRAVES of Georgia, Mr. FLORES, Mr. LIPINSKI, Mr. WILLIAMS, Mr. SENSENBRENNER, Mr. SOUTHERLAND,

Mr. STUTZMAN, Mr. MESSER, Mr. ENYART, Ms. JENKINS, Mr. COFFMAN, Mr. MICHAUD, Mr. BROOKS of Alabama, Mr. HUFFMAN, Mr. COOK, Mr. GIBSON, Mr. LOWENTHAL, Mr. MAFFEI, Mr. HENSARLING, Mr. WELCH, Mr. GARRETT, Ms. SINEMA, Mr. KIND, Mr. RADEL, Mr. NEUGEBAUER, Mrs. WALORSKI, Mr. CICILLINE, Mr. REED, Mr. CAMPBELL, Mr. HURT, Mr. ROE of Tennessee, Mr. WALBERG, Mr. HALL, Mr. PETRI, Mr. HIMES, Mrs. HARTZLER, Ms. BROWNLEY of California, Mr. PETERSON, Mr. MATHESON, Mr. BARTON, Mr. GOHMERT, Mr. LAMALFA, Mr. PEARCE, Mr. PITTINGER, Mr. FRANKS of Arizona, Mr. DUNCAN of South Carolina, Mr. SMITH of Nebraska, Mr. HANNA, Mr. BERA of California, Mrs. KIRKPATRICK, Mr. COOPER, Mr. PETERS of California, Mr. RUIZ, Mr. BISHOP of Georgia, Mr. GERLACH, Ms. GABBARD, Mr. NOLAN, Mr. WILSON of South Carolina, Mr. BARROW of Georgia, Mr. FITZPATRICK, Mr. AUSTIN SCOTT of Georgia, Ms. KUSTER, Mrs. BUSTOS, Mr. TERRY, Mr. KINZINGER of Illinois, Mr. FATTAH, Mr. PERRY, Mr. MURPHY of Florida, Mr. BUCHANAN, Mr. DELANEY, Mr. KILMER, Mr. BENTIVOLIO, Mr. BARR, Mr. HULTGREN, Mr. BENISHEK, Mr. QUIGLEY, Mr. GENE GREEN of Texas, Mr. GALLEGO, Mr. COLLINS of New York, Ms. MICHELLE LUJAN GRISHAM of New Mexico, Mr. CRAMER, Mr. CONNOLLY, Mr. JONES, Mrs. WAGNER, Mrs. CAPITO, Mr. STIVERS, Mr. HECK of Nevada, Mr. BUCSHON, Mr. GRIFFIN of Arkansas, Mr. SWALWELL of California, Mr. STEWART, Mr. PAULSEN, Mr. WALDEN, Mr. DESJARLAIS, Mr. MEEHAN, Mr. WITTMAN, Mr. RENACCI, Mr. TIPTON, Mr. MCKINLEY, Mr. WALZ, Mr. AMODEI, Mrs. ELLMERS, Mr. KELLY of Pennsylvania, Mrs. BROOKS of Indiana, Mr. GARDNER, Mrs. NOEM, Mr. MEADOWS, Mr. CARNEY, Mr. JORDAN, Mr. DESANTIS, Mr. CHAFFETZ, Mr. DAINES, Mr. MCINTYRE, Mr. WHITFIELD, Mr. MCCAUL, Mr. BRADY of Texas, Mr. BOUSTANY, Mr. YARMUTH, Mr. GARCIA, Ms. DUCKWORTH, Mr. CHABOT, Mr. GOSAR, Mr. POLIS, Mr. SEAN PATRICK MALONEY of New York, and Mr. SCALISE

DECEMBER 11, 2014

The Committee on Rules discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on May 8, 2013]

A BILL

To establish biennial budgets for the United States
Government.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting
 5 and Enhanced Oversight Act of ~~2013~~ 2014”.

6 **TITLE I—CONGRESSIONAL**
 7 **BUDGET PROCESS**

8 **SEC. 101. PURPOSES.**

9 Paragraphs (1) and (2) of section 2 of the Congres-
 10 sional Budget and Impoundment Control Act of 1974 are
 11 amended to read as follows:

12 “(1) to assure effective control over the budg-
 13 etary process;

14 “(2) to facilitate the determination biennially of
 15 the appropriate level of Federal revenues and ex-
 16 penditures by the Congress and the President;”.

17 **SEC. 102. DEFINITIONS.**

18 Section 3 of the Congressional Budget *and Impound-*
 19 *ment Control* Act of 1974 is amended by adding at the
 20 end the following new paragraphs:

21 “(12) The term ‘direct spending’ has the mean-
 22 ing given to such term in section 250(c)(8) of the
 23 Balanced Budget and Emergency Deficit Control
 24 Act of 1985.

1 “(13) The term ‘biennium’ means the period of
2 2 consecutive fiscal years beginning on October 1 of
3 any odd-numbered year.”.

4 **SEC. 103. REVISION OF TIMETABLE.**

5 Section 300 of the Congressional Budget Act of 1974
6 (2 U.S.C. 631) is amended to read as follows:

7 “TIMETABLE

8 “SEC. 300. The timetable with respect to the congres-
9 sional budget process for any Congress (beginning with
10 the One Hundred ~~Fourteenth~~ *Fifteenth* Congress) is as fol-
11 lows:

 “First Session

On or before:	Action to be completed:
First Monday in February	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report concurrent resolution on the biennial budget.
April 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House of Representatives.
June 10	House Appropriations Committee reports last biennial appropriation bill.
June 15	Congress completes action on reconciliation legislation.
June 30	House completes action on biennial appropriation bills.
October 1	Biennium begins.

 “Second Session

On or before:	Action to be completed:
First Monday in February	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.”.

1 **SEC. 104. BIENNIAL CONCURRENT RESOLUTIONS ON THE**
2 **BUDGET.**

3 (a) CONTENTS OF RESOLUTION.—Section 301(a) of
4 the Congressional Budget Act of 1974 (2 U.S.C. 632(a))
5 is amended—

6 (1) in the matter preceding paragraph (1), by—

7 (A) striking “April 15 of each year” and
8 inserting “April 15 of each odd-numbered
9 year”;

10 (B) striking “the fiscal year beginning on
11 October 1 of such year” the first place it ap-
12 pears and inserting “the biennium beginning on
13 October 1 of such year”;

14 (C) striking “the fiscal year beginning on
15 October 1 of such year” the second place it ap-
16 pears and inserting “each fiscal year in such
17 period”; and

18 (D) striking “each of the ~~four~~ 4 ensuing
19 fiscal years” and inserting “each fiscal year in
20 the next 2 bienniums”;

21 (2) by striking paragraph (4) and inserting the
22 following:

23 “(4) subtotals of new budget authority and out-
24 lays for nondefense discretionary spending, defense
25 discretionary spending, Medicare, Medicaid and

1 other health-related spending, other direct spending
2 (excluding interest), and net interest;”;

3 (3) in paragraph (6), by striking “for the fiscal
4 year” and inserting “for each fiscal year in the bien-
5 nium”; and

6 (4) in paragraph (7), by striking “for the fiscal
7 year” and inserting “for each fiscal year in the bien-
8 nium”.

9 (b) ADDITIONAL MATTERS IN CONCURRENT RESO-
10 LUTION.—Section 301(b) of the Congressional Budget Act
11 of 1974 is amended—

12 (1) by striking paragraph (1), and by striking
13 paragraphs (6) through (9);

14 (2) by redesignating paragraphs (2), (3), (4),
15 and (5) as paragraphs (1), (2), (3), and (4), respec-
16 tively;

17 (3) in paragraph (2), as redesignated, by strik-
18 ing “for such fiscal year” and inserting “for either
19 fiscal year in such biennium”; ~~and~~

20 (4) by striking paragraph (3), as redesignated,
21 and inserting the following:

22 “(3) set forth such other matters, and require
23 such other procedures, relating to the budget as may
24 be appropriate to carry out the purposes of the Act,
25 but shall not include a suspension or alteration of

1 the application of the motion to strike a provision as
2 set forth in section 310(d)(2) or (h)(2)(F);”;; and
3 (5) in paragraph (4), as redesignated, by strik-
4 ing the semicolon and inserting a period.

5 (c) VIEWS OF OTHER COMMITTEES.—Section 301(d)
6 of the Congressional Budget Act of 1974 (2 U.S.C.
7 632(d)) is amended by adding at the end the following
8 new sentences: “Each committee of the Senate or the
9 House of Representatives shall review the strategic plans,
10 performance plans, and performance reports required
11 under section 306 of title 5, United States Code, and sec-
12 tions 1115 and 1116 of title 31, United States Code, of
13 all agencies under the jurisdiction of the committee. Each
14 committee may provide its views on such plans or reports
15 to the Committee on the Budget of the applicable House.”.

16 (d) HEARINGS AND REPORT.—Section 301(e) of the
17 Congressional Budget Act of 1974 (2 U.S.C. 632(e)) is
18 amended—

19 (1) in paragraph (1)—

20 (A) by striking “fiscal year” and inserting
21 “biennium”; and

22 (B) by inserting after the second sentence
23 the following: “On or before April 1 of each
24 odd-numbered year, the Committee on the
25 Budget of each House shall report to its House

1 the concurrent resolution on the budget referred
2 to in subsection (a) for the biennium beginning
3 on October 1 of that year.”;

4 (2) in paragraph (2)—

5 (A) by redesignating subparagraphs (A),
6 (B), (C), (D), (E), and (F) as subparagraphs
7 (B), (C), (E), (F), (H), and (I), respectively;

8 (B) before subparagraph (B) (as redesign-
9 ated), by inserting the following new subpara-
10 graph:

11 “(A) new budget authority and outlays for
12 each major functional category, based on alloca-
13 tions of the total levels set forth pursuant to
14 subsection (a)(1);”;

15 (C) in subparagraph (C) (as redesignated),
16 by striking “mandatory” and inserting “direct
17 spending”;

18 (D) after subparagraph (C) (as redesign-
19 ated), by inserting the following new subpara-
20 graph:

21 “(D) total outlays, total Federal revenues,
22 the surplus or deficit, and new budget authority
23 and outlays for nondefense discretionary spend-
24 ing, defense discretionary spending, Medicare,
25 Medicaid and other health-related spending,

1 other direct spending (excluding interest), social
2 security and other major functional categories,
3 as appropriate, and net interest as set forth in
4 such resolution as a percentage of the gross do-
5 mestic product of the United States;”;

6 (E) after subparagraph (F) (as redesignig-
7 nated), by inserting the following new subpara-
8 graph:

9 “(G) if the concurrent resolution on the
10 budget includes any allocation to a committee
11 other than the Committee on Appropriations of
12 levels in excess of current law levels, a justifica-
13 tion for not subjecting any program, project, or
14 activity (for which the allocation is made) to
15 annual discretionary appropriations;”;

16 (3) in paragraph (3)—

17 (A)(i) by redesignating subparagraphs (A)
18 and (B) as subparagraphs (B) and (C), respec-
19 tively;

20 (ii) by striking subparagraphs (C) and (D);

21 (iii) by redesignating subparagraph (E) as
22 subparagraph (D); and

23 (iv) by striking the period and the end of
24 subparagraph (D), as redesignated, and insert-
25 ing “; and”;

1 (B) before subparagraph (B), *as redesignated*, by inserting the following new subparagraph:
2
3

4 “(A) new budget authority and outlays for
5 each major functional category, based on allocations of the total levels set forth pursuant to
6 subsection (a)(1);” and
7

8 (C) at the end, by adding the following
9 new subparagraph:

10 “(E) set forth, if required by subsection
11 (f), the calendar year in which, in the opinion
12 of the Congress, the goals for reducing unemployment set forth in section 4(b) of the Em-
13 ployment Act of 1946 should be achieved.”
14

15 (e) GOALS FOR REDUCING UNEMPLOYMENT.—Sec-
16 tion 301(f) of the Congressional Budget Act of 1974 (2
17 U.S.C. 632(f)) is amended by striking “fiscal year” each
18 place it appears and inserting “biennium”.

19 (f) ECONOMIC ASSUMPTIONS.—Section 301(g)(1) of
20 the Congressional Budget Act of 1974 (2 U.S.C.
21 632(g)(1)) is amended by striking “for a fiscal year” and
22 inserting “for a biennium”.

23 (g) SECTION HEADING.—The section heading of sec-
24 tion 301 of the Congressional Budget Act of 1974 is

1 amended by striking “ANNUAL” and inserting “BIEN-
2 NIAL”.

3 (h) TABLE OF CONTENTS.—The item relating to sec-
4 tion 301 in the table of contents set forth in section 1(b)
5 of the Congressional Budget *and Impoundment Control*
6 Act of 1974 is amended by striking “Annual” and insert-
7 ing “Biennial”.

8 **SEC. 105. COMMITTEE ALLOCATIONS.**

9 Section 302 of the Congressional Budget Act of 1974
10 (2 U.S.C. 633) is amended—

11 (1) in subsection (a)(1) by—

12 (A) striking “for the first fiscal year of the
13 resolution,” and inserting “for each fiscal year
14 in the biennium,”;

15 (B) striking “for that period of fiscal
16 years” and inserting “for all fiscal years cov-
17 ered by the resolution”; and

18 (C) striking “for the fiscal year of that
19 resolution” and inserting “for each fiscal year
20 in the biennium”;

21 (2) in the first sentence of subsection (b), by
22 striking “subsection (a)” and inserting “subsection
23 (a)(1)”;

24 (3) in subsection (f)(1)—

1 (A) by striking “for a fiscal year” and in-
2 serting “for a biennium”;

3 (B) by striking “*the* first fiscal year” and
4 inserting “either fiscal year of the biennium”;
5 and

6 (C) in subparagraph (A), by striking “as
7 reported”;

8 (4) in subsection (f)(2)(A), by—

9 (A) striking “first fiscal year” and insert-
10 ing “each fiscal year of the biennium”; and

11 (B) striking “the total of fiscal years” and
12 inserting “the total of all fiscal years covered by
13 the resolution”; and

14 (5) by striking subsection (g).

15 **SEC. 106. MULTIYEAR AUTHORIZATIONS OF APPROPRIA-**
16 **TIONS.**

17 (a) IN GENERAL.—Title III of the Congressional
18 Budget Act of 1974 is amended by adding after section
19 315 the following new section:

20 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

21 “SEC. 316. (a) It shall not be in order in the House
22 of Representatives or the Senate to consider any measure
23 that contains an authorization of appropriations for any
24 purpose unless the measure includes such an authorization
25 of appropriations for that purpose for not less than each
26 fiscal year in one or more bienniums.

1 “(b)(1) For purposes of this section, an authorization
2 of appropriations is an authorization for the enactment
3 of an amount of appropriations or amounts not to exceed
4 an amount of appropriations (whether stated as a sum cer-
5 tain, as a limit, or as such sums as may be necessary)
6 for any purpose for a fiscal year.

7 “(2) Subsection (a) does not apply with respect to
8 an authorization of appropriations for a single fiscal year
9 for any program, project, or activity if the measure con-
10 taining that authorization includes a provision expressly
11 stating the following: ‘Congress finds that no authoriza-
12 tion of appropriation will be required for [Insert name of
13 applicable program, project, or activity] for any subse-
14 quent fiscal year.’.

15 “(c) For purposes of this section, the term ‘measure’
16 means a bill, joint resolution, amendment, motion, or con-
17 ference report.”.

18 (b) CONFORMING AMENDMENT.—The table of con-
19 tents set forth in section 1(b) of the Congressional Budget
20 and Impoundment Control Act of 1974 is amended by in-
21 serting after the item relating to section 315 the following
22 new item:

“Sec. 316. Multiyear authorizations of appropriations.”.

1 **SEC. 107. ADDITIONAL AMENDMENTS TO THE CONGRES-**
2 **SIONAL BUDGET ACT OF 1974 TO EFFEC-**
3 **TUATE BIENNIAL BUDGETING.**

4 (a) DEFINITIONS.—Section 3 of the Congressional
5 Budget and Impoundment Control Act of 1974 ~~is amend-~~
6 ~~ed~~, *as amended, is further amended* by adding at the end
7 the following new paragraphs:

8 “~~(12)~~ (14) The term ‘Medicare’ means pro-
9 grams within budget function 570.

10 “~~(13)~~ (15) The term ‘Medicaid and other
11 health-related spending’ means programs within
12 budget function 550.

13 “~~(14)~~ (16) The term ‘other direct spending’
14 means programs other than those within budget
15 functions 550 and 570, excluding Social Security
16 and net interest.”.

17 (b) COMPLETION OF HOUSE COMMITTEE ACTION ON
18 APPROPRIATION BILLS.—Section 307 of the Congres-
19 sional Budget Act of 1974 (2 U.S.C. 638) is amended—

20 (1) by striking “each year” and inserting “each
21 odd-numbered year”;

22 (2) by striking “annual” and inserting “bien-
23 nial”;

24 (3) by striking “fiscal year” and inserting “bi-
25 ennium”; and

1 (4) by striking “that year” and inserting “each
2 odd-numbered year”.

3 (c) COMPLETION OF HOUSE ACTION ON REGULAR
4 APPROPRIATION BILLS.—Section 309 of the Congres-
5 sional Budget Act of 1974 (2 U.S.C. 640) is amended—

6 (1) by inserting “of any odd-numbered calendar
7 year” after “July”;

8 (2) by striking “annual” and inserting “bien-
9 nial”; and

10 (3) by striking “fiscal year” and inserting “bi-
11 ennium”.

12 (d) RECONCILIATION PROCESS.—Section 310 of the
13 Congressional Budget Act of 1974 (2 U.S.C. 641) is
14 amended—

15 (1) in subsection (a), in the matter preceding
16 paragraph (1), by striking “any fiscal year” and in-
17 serting “any biennium”;

18 (2) in subsection (a)(1), by striking “such fiscal
19 year” each place it appears and inserting “any fiscal
20 year covered by such resolution”; and

21 (3) by striking subsection (f) and redesignating
22 subsection (g) as subsection (f).

23 (e) SECTION 311 POINT OF ORDER.—

1 (1) IN THE HOUSE OF REPRESENTATIVES.—
2 Section 311(a)(1) of the Congressional Budget Act
3 of 1974 (2 U.S.C. 642(a)) is amended—

4 (A) by striking “for a fiscal year” and in-
5 serting “for a biennium”;

6 (B) by striking “the first fiscal year” each
7 place it appears and inserting “either fiscal
8 year of the biennium”; and

9 (C) by striking “that first fiscal year” and
10 inserting “each fiscal year in the biennium”.

11 (2) IN THE SENATE.—Section 311(a)(2) of the
12 Congressional Budget Act of 1974 is amended—

13 (A) in subparagraph (A), by striking “for
14 the first fiscal year” and inserting “for either
15 fiscal year of the biennium”; and

16 (B) in subparagraph (B)—

17 (i) by striking “that first fiscal year”
18 the first place it appears and inserting
19 “each fiscal year in the biennium”; and

20 (ii) by striking “that first fiscal year
21 and the ensuing fiscal years” and inserting
22 “all fiscal years”.

23 (3) SOCIAL SECURITY LEVELS.—Section
24 311(a)(3) of the Congressional Budget Act of 1974
25 is amended by—

1 (A) striking “for the first fiscal year” and
2 inserting “each fiscal year in the biennium”;
3 and

4 (B) striking “that fiscal year and the ensu-
5 ing fiscal years” and inserting “all fiscal
6 years”.

7 (4) EXCEPTION.—Section 311(c) of the Con-
8 gressional Budget Act of 1974 is amended by insert-
9 ing “with respect to new budget authority or out-
10 lays” after “shall not apply”.

11 (f) MAXIMUM DEFICIT AMOUNT POINT OF ORDER.—
12 Section 312(c) of the Congressional Budget Act of 1974
13 (2 U.S.C. 643) is amended—

14 (1) by striking “for a fiscal year” and inserting
15 “for a biennium”;

16 (2) in paragraph (1), by striking “first fiscal
17 year” and inserting “either fiscal year in the bien-
18 nium”;

19 (3) in paragraph (2), by striking “that fiscal
20 year” and inserting “either fiscal year in the bien-
21 nium”; and

22 (4) in the matter following paragraph (2), by
23 striking “that fiscal year” and inserting “the appli-
24 cable fiscal year”.

1 **TITLE II—CONFORMING AMEND-**
2 **MENTS TO THE RULES OF**
3 **THE HOUSE OF REPRESENTA-**
4 **TIVES, THE BALANCED BUDG-**
5 **ET AND EMERGENCY DEFICIT**
6 **CONTROL ACT OF 1985, AND**
7 **THE CONGRESSIONAL BUDG-**
8 **ET ACT OF 1974**

9 **SEC. 201. AMENDMENTS TO THE RULES OF THE HOUSE OF**
10 **REPRESENTATIVES TO EFFECTUATE BIEN-**
11 **NIAL BUDGETING.**

12 (a) Clause 2(a) of rule XXI of the Rules of the House
13 of Representatives is amended by adding at the end the
14 following new subparagraph:

15 “(3)(A) Except as provided by subdivision (B), an ap-
16 propriation may not be reported in a general appropriation
17 bill (other than a supplemental appropriation bill), and
18 may not be in order as an amendment thereto, unless it
19 provides new budget authority or establishes a level of ob-
20 ligations under contract authority for each fiscal year of
21 a biennium.

22 “(B) Subdivision (A) does not apply with respect to
23 an appropriation for a single fiscal year for any program,
24 project, or activity if the bill or amendment thereto con-
25 taining that appropriation includes a provision expressly

1 stating the following: ‘Congress finds that no additional
2 funding beyond one fiscal year will be required and the
3 [Insert name of applicable program, project, or activity]
4 will be completed or terminated after the amount provided
5 has been expended.’.

6 “(C) For purposes of paragraph (b), the statement
7 set forth in subdivision (B) with respect to an appropria-
8 tion for a single fiscal year for any program, project, or
9 activity may be included in a general appropriation bill
10 or amendment thereto.”.

11 (b) Clause 4(a)(1)(A) of rule X of the Rules of the
12 House of Representatives is amended by inserting “odd-
13 numbered” after “each”.

14 (c) Clause 4(a)(4) of rule X of the Rules of the House
15 of Representatives is amended by striking “fiscal year”
16 and inserting “biennium”.

17 (d) Clause 4(b)(2) of rule X of the Rules of the House
18 of Representatives is amended by striking “each fiscal
19 year” and inserting “the biennium”.

20 (e) Clause 4(b) of rule X of the Rules of the House
21 of Representatives is amended by striking “and” at the
22 end of subparagraph (5), by striking the period and insert-
23 ing “; and” at the end of subparagraph (6), and by adding
24 at the end the following new subparagraph:

1 “(7) use the second session of each Congress to
2 study issues with long-term budgetary and economic
3 implications.”.

4 (f) Clause 4(e) of rule X of the Rules of the House
5 of Representatives is amended by striking “annually” each
6 place it appears and inserting “biennially” and by striking
7 “annual” and inserting “biennial”.

8 (g) Clause 4(f) of rule X of the Rules of the House
9 of Representatives is amended—

10 (1) by inserting “during each odd-numbered
11 year” after “the submission of the budget by the
12 President”;

13 (2) by striking “fiscal year” the first place it
14 appears and inserting “biennium”; and

15 (3) by striking “that fiscal year” and inserting
16 “each fiscal year in such ensuing biennium”.

17 (h) Clause 5(b)(1) of rule XXII of the House of Rep-
18 resentatives is amended by striking “or (c)” and inserting
19 “or (3) or 2(c)”.

20 (i) Clause 11(i) of rule X of the Rules of the House
21 of Representatives is amended by striking “during the
22 same or preceding fiscal year”.

23 (j) Clause 3(d)(2)(A) of rule XIII of the Rules of the
24 House of Representatives is amended by striking “five”
25 both places it appears and inserting “six”.

1 (k) Clause 5(a)(1) of rule XIII of the Rules of the
2 House of Representatives is amended by striking “fiscal
3 year after September 15 in the preceding fiscal year” and
4 inserting “biennium after September 15 of the calendar
5 year in which such biennium begins”.

6 **SEC. 202. CONFORMING AMENDMENTS TO THE CONGRES-**
7 **SIONAL BUDGET ACT OF 1974.**

8 (a) SECTION 202(e).—Section 202(e)(1)(C) of the
9 Congressional Budget Act of 1974 is amended by striking
10 “(b)(2)(A) and for excise taxes assumed to be extended
11 under section 257(b)(2)(C)”.

12 ~~(b)~~ SECTION 302(a)(1).—Section 302(a)(1) of the
13 Congressional Budget Act of 1974 is amended by striking
14 “(except in the case of the Committee on Appropriations
15 only for the fiscal year of that resolution)”.

16 ~~(e)~~ (b) SECTION 302(f)(1).—Section 302(f)(1) of the
17 Congressional Budget Act of 1974 is amended by inserting
18 “or outlays” after “new budget authority”.

19 ~~(d)~~ (c) SECTION 308(a).—Section 308(a)(3)(C) of
20 the Congressional Budget Act of 1974 is repealed.

21 ~~(e)~~ (d) SECTION 308(d).—Section 308(d) of the Con-
22 gressional Budget Act of 1974 is amended by striking
23 “252(d)(5)” and inserting “252(e)”.

1 **TITLE** **III—CONFORMING**
2 **AMENDMENTS TO TITLES 1, 5,**
3 **31, AND 39, UNITED STATES**
4 **CODE**

5 **SEC. 301. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**
6 **OF APPROPRIATION ACTS.**

7 Section 105 of title 1, United States Code, is amend-
8 ed to read as follows:

9 **“§ 105. Title and style of appropriation Acts**

10 “(a) The style and title of all Acts making appropria-
11 tions for the support of the Government shall be as fol-
12 lows: ‘An Act making appropriations [here insert the ob-
13 ject] for each fiscal year in the biennium of fiscal years
14 [here insert the fiscal years of the biennium].’.

15 “(b) All Acts making regular appropriations for the
16 support of the Government shall be enacted for a biennium
17 and shall specify the amount of appropriations provided
18 for each fiscal year in such period.

19 “(c) For purposes of this section, the term ‘biennium’
20 has the same meaning as in section 3(13) of the Congres-
21 sional Budget and Impoundment Control Act of 1974 (2
22 U.S.C. 622(13)).”.

1 **SEC. 302. AMENDMENTS TO TITLE 31, UNITED STATES**
2 **CODE.**

3 (a) DEFINITION.—Section 1101 of title 31, United
4 States Code, is amended by adding at the end the fol-
5 lowing new paragraph:

6 “(3) ‘biennium’ has the meaning given to such
7 term in paragraph (13) of section 3 of the Congres-
8 sional Budget and Impoundment Control Act of
9 1974 (2 U.S.C. 622(12)).”.

10 (b) BUDGET CONTENTS AND SUBMISSION TO THE
11 CONGRESS.—

12 (1) SCHEDULE.—The matter preceding para-
13 graph (1) in section 1105(a) of title 31, United
14 States Code, is amended to read as follows:

15 “(a) On or before the first Tuesday in February of
16 each odd-numbered year, beginning with the One Hundred
17 ~~Fourteenth~~ *Fifteenth* Congress, the President shall trans-
18 mit to the Congress the budget for the biennium beginning
19 on October 1 of such calendar year. The budget trans-
20 mitted under this subsection shall include a budget mes-
21 sage and summary and supporting information. The
22 President shall include in each budget submission the fol-
23 lowing:”.

24 (2) EXPENDITURES.—Section 1105(a)(5) of
25 title 31, United States Code, is amended by striking
26 “the fiscal year for which the budget is submitted

1 and the 4 fiscal years after that year” and inserting
2 “each fiscal year in the biennium for which the
3 budget is submitted and in the succeeding 4 years”.

4 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
5 United States Code, is amended by striking “the fis-
6 cal year for which the budget is submitted and the
7 4 fiscal years after that year” and inserting “each
8 fiscal year in the biennium for which the budget is
9 submitted and in the succeeding 4 years”.

10 (4) BALANCE STATEMENTS.—Section
11 1105(a)(9)(C) of title 31, United States Code, is
12 amended by striking “the fiscal year” and inserting
13 “each fiscal year in the biennium”.

14 (5) GOVERNMENT FUNCTIONS AND ACTIVI-
15 TIES.—Section 1105(a)(12) of title 31, United
16 States Code, is amended in subparagraph (A), by
17 striking “the fiscal year” and inserting “each fiscal
18 year in the biennium”.

19 (6) ALLOWANCES.—Section 1105(a)(13) of title
20 31, United States Code, is amended by striking “the
21 fiscal year” and inserting “each fiscal year in the bi-
22 ennium”.

23 (7) ALLOWANCES FOR UNANTICIPATED AND
24 UNCONTROLLABLE EXPENDITURES.—Section
25 1105(a)(14) of title 31, United States Code, is

1 amended by striking “that year” and inserting “each
2 fiscal year in the biennium for which the budget is
3 submitted”.

4 (8) TAX EXPENDITURES.—Section 1105(a)(16)
5 of title 31, United States Code, is amended by strik-
6 ing “the fiscal year” and inserting “each fiscal year
7 in the biennium”.

8 (9) ESTIMATES FOR FUTURE YEARS.—Section
9 1105(a)(17) of title 31, United States Code, is
10 amended—

11 (A) by striking “the fiscal year following
12 the fiscal year” and inserting “each fiscal year
13 in the biennium following the biennium”;

14 (B) by striking “that following fiscal year”
15 and inserting “each such fiscal year”; and

16 (C) by striking “fiscal year before the fis-
17 cal year” and inserting “biennium before the bi-
18 ennium”.

19 (10) PRIOR YEAR OUTLAYS.—Section
20 1105(a)(18) of title 31, United States Code, is
21 amended—

22 (A) by striking “the prior fiscal year” and
23 inserting “each of the 2 most recently com-
24 pleted fiscal years;”;

1 (B) by striking “for that year” and insert-
2 ing “with respect to those fiscal years”; and

3 (C) by striking “in that year” and insert-
4 ing “in those fiscal years”.

5 (11) BUDGET CONTENTS AND SUBMISSION TO
6 CONGRESS.—Section 1105(a)(28) of title 31, United
7 States Code, is amended by striking “beginning with
8 fiscal year 1999, a” and inserting “beginning with
9 fiscal year ~~2016~~ 2017, a biennial”.

10 (12) INFORMATION SUPPORTING BIENNIAL
11 BUDGETS.—Section 1105(a) of title 31, United
12 States Code, is amended by redesignating the second
13 paragraph (37) as paragraph (39) and by adding at
14 the end the following new paragraphs:

15 “(40) Totals of new budget authority and out-
16 lays.

17 “(41) Total Federal revenues and the amount,
18 if any, by which the aggregate level of Federal reve-
19 nues should be increased or decreased by bills and
20 resolutions to be reported by the appropriate com-
21 mittees.

22 “(42) The surplus or deficit in the budget.

23 “(43) Subtotals of new budget authority and
24 outlays for nondefense discretionary spending, de-

1 fense discretionary spending, direct spending (ex-
2 cluding interest), contingencies, and net interest.

3 “(44) The public debt.”.

4 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
5 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
6 United States Code, is amended by striking “each year”
7 and inserting “each even-numbered year”.

8 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
9 FICIENCIES.—Section 1105(c) of title 31, United States
10 Code, is amended—

11 (1) by striking “the fiscal year for” the first
12 place it appears and inserting “each fiscal year in
13 the biennium for”;

14 (2) by striking “the fiscal year for” the second
15 place it appears and inserting “each fiscal year of
16 the biennium, as the case may be,”; and

17 (3) by striking “that year” and inserting “for
18 each year of the biennium”.

19 (e) ADDITIONAL OUTYEAR DATA.—Section 1105(d)
20 of title 31, United States Code, is amended by inserting
21 “(1)” after “(d)” and by adding at the end the following
22 new paragraph:

23 “(2) Each budget submission shall include a budget
24 message and summary and supporting information and,
25 as a separately delineated statement, the levels requires

1 in paragraphs (40) through (44) of subsection (a) for at
2 least each of the 4 ensuing fiscal years after the biennium
3 covered by the budget submission under such subsection.”.

4 (f) CAPITAL INVESTMENT ANALYSIS.—Section
5 1105(e)(1) of title 31, United States Code, is amended
6 by striking “ensuing fiscal year” and inserting “biennium
7 to which such budget relates”.

8 (g) SUPPLEMENTAL BUDGET ESTIMATES AND
9 CHANGES.—

10 (1) IN GENERAL.—Section 1106(a) of title 31,
11 United States Code, is amended—

12 (A) in the matter preceding paragraph (1),
13 by—

14 (i) inserting “and before February 1
15 of each even-numbered year” after “Before
16 July 16 of each year”; and

17 (ii) striking “fiscal year” and insert-
18 ing “biennium”;

19 (B) in paragraph (1), by striking “that fis-
20 cal year” and inserting “each fiscal year in
21 such biennium”;

22 (C) in paragraph (2), by striking “4 fiscal
23 years following the fiscal year” and inserting
24 “at least 4 fiscal years following the biennium”;
25 and

1 (D) in paragraph (3), by striking “fiscal
2 year” and inserting “biennium”.

3 (2) CHANGES.—Section 1106(b) of title 31,
4 United States Code, is amended by—

5 (A) striking “the fiscal year” and inserting
6 “each fiscal year in the biennium”; and

7 (B) inserting “and before February 15 of
8 each even-numbered year” after “Before July
9 16 of each year”.

10 (h) CURRENT PROGRAMS, PROJECTS, AND ACTIVI-
11 TIES ESTIMATES.—

12 (1) THE PRESIDENT.—Section 1109(a) of title
13 31, United States Code, is amended—

14 (A) by striking “On or before the first
15 Monday after January 3 of each year (on or be-
16 fore February 5 in 1986)” and inserting “At
17 the same time the budget required by section
18 1105 is submitted for a biennium”; and

19 (B) by striking “the following fiscal year”
20 and inserting “each fiscal year of such period”.

21 (2) JOINT ECONOMIC COMMITTEE.—Section
22 1109(b) of title 31, United States Code, is amended
23 by striking “before March 1 of each year” and in-
24 serting “within 6 weeks of the President’s budget
25 submission for each odd-numbered year”.

1 (i) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-
2 ISLATION.—Section 1110 of title 31, United States Code,
3 is amended by—

4 (1) striking “May 16” and inserting “March
5 31”; and

6 (2) striking “year before the year in which the
7 fiscal year begins” and inserting “calendar year pre-
8 ceding the calendar year in which the biennium be-
9 gins”.

10 (j) PERFORMANCE PLANS.—Section 1115 of title 31,
11 United States Code, is amended—

12 (1) in subsection (a)—

13 (A) in the matter before paragraph (1) by
14 striking “an annual” and inserting “a bien-
15 nial”;

16 (B) in paragraph (1) by inserting after
17 “program activity” the following: “for both
18 years 1 and 2 of the biennial plan”;

19 (C) in paragraph (5) by striking “and”
20 after the semicolon;

21 (D) in paragraph (6) by striking the period
22 and inserting a semicolon; and inserting “and”
23 after the inserted semicolon; and

24 (E) by adding after paragraph (6) the fol-
25 lowing:

1 “(7) cover each fiscal year of the biennium be-
2 ginning with the first fiscal year of the next biennial
3 budget cycle.”;

4 (2) in subsection (d) by striking “annual” and
5 inserting “biennial”; and

6 (3) in paragraph (6) of subsection (f) by strik-
7 ing “annual” and inserting “biennial”.

8 (k) PILOT PROJECTS FOR PERFORMANCE BUDG-
9 ETING.—Section 1119 of title 31, United States Code, is
10 amended—

11 (1) in paragraph (1) of subsection (d), by strik-
12 ing “annual” and inserting “biennial”; and

13 (2) in subsection (e), by striking “annual” and
14 inserting “biennial”.

15 (l) MANAGERIAL ACCOUNTABILITY AND FLEXI-
16 BILITY.—Section 9703 of title 31, United States Code, re-
17 lating to managerial accountability, is amended—

18 (1) in subsection (a)—

19 (A) in the first sentence by striking “Be-
20 ginning with fiscal year 1999, the” and insert-
21 ing “Beginning with fiscal year ~~2016~~ 2017, the
22 biennial” and by striking “annual”; and

23 (B) by striking “section 1105(a)(29)” and
24 inserting “section 1105(a)(28)”; and

25 (2) in subsection (e)—

1 (A) in the first sentence by striking “one
2 or” before “years”;

3 (B) in the second sentence by striking “a
4 subsequent year” and inserting “for a subse-
5 quent 2-year period”; and

6 (C) in the third sentence by striking
7 “three” and inserting “four”.

8 **SEC. 303. GOVERNMENT STRATEGIC AND PERFORMANCE**
9 **PLANS ON A BIENNIAL BASIS.**

10 (a) STRATEGIC PLANS.—(1) Section 306 of title 5,
11 United States Code, is amended—

12 (A) in subsection (a), by striking “September
13 30, 1997” and inserting “September 30, ~~2014~~
14 *2016*”;

15 (B) in subsection (b)—

16 (i) by striking “at least every three years”
17 and inserting “at least every 4 years”; and

18 (ii) by striking “five years forward” and
19 inserting “six years forward”; and

20 (C) in subsection (c), by inserting a comma
21 after “section” the second place it appears and add-
22 ing “including a strategic plan submitted by Sep-
23 tember 30, ~~2014~~ *2016*, meeting the requirements of
24 subsection (a)”.

1 (2) Section 2802 of title 39, United States Code, is
2 amended—

3 (A) in subsection (a), by striking “September
4 30, 1997” and inserting “September 30, ~~2014~~
5 2016”;

6 (B) in subsection (b), by—

7 (i) striking “five years forward” and in-
8 serting “six years forward”; and

9 (ii) striking “at least every three years”
10 and inserting “at least every 4 years”; and

11 (C) in subsection (c), by inserting “, including
12 a strategic plan submitted by September 30, ~~2014~~
13 2016, meeting the requirements of subsection (a)”
14 before the period.

15 (b) PERFORMANCE PLANS.—Section 2803(a) of title
16 39, United States Code, is amended—

17 (1) in the matter before paragraph (1), by
18 striking “an annual” and inserting “a biennial”;

19 (2) in paragraph (1), by inserting after “pro-
20 gram activity” the following: “for both years 1 and
21 2 of the biennial plan”;

22 (3) in paragraph (5), by striking “and” after
23 the semicolon;

24 (4) in paragraph (6), by striking the period and
25 inserting “; and”; and

1 (5) by adding after paragraph (6) the following:

2 “(7) cover each fiscal year of the biennium be-
3 ginning with the first fiscal year of the next biennial
4 budget cycle.”.

5 **TITLE IV—EFFECTIVE DATE**

6 **SEC. 401. EFFECTIVE DATE.**

7 (a) IN GENERAL.—Except as provided by subsection
8 (b), the amendments made by this Act shall take effect
9 immediately before noon January 3, ~~2015~~ 2017.

10 (b) EXCEPTION.—The amendments made by section
11 303 shall take effect on September 30, ~~2014~~ 2016.

Union Calendar No. 492

113TH CONGRESS
2^D SESSION

H. R. 1869

[Report No. 113-382, Part I]

A BILL

To establish biennial budgets for the United States
Government.

DECEMBER 11, 2014

The Committee on Rules discharged; committed to the
Committee of the Whole House on the State of the
Union and ordered to be printed