

Union Calendar No. 31

113TH CONGRESS
1ST SESSION

H. R. 1062

[Report No. 113–53]

To improve the consideration by the Securities and Exchange Commission
of the costs and benefits of its regulations and orders.

IN THE HOUSE OF REPRESENTATIVES

MARCH 12, 2013

Mr. GARRETT (for himself, Mr. HURT, Mr. GRIMM, Mr. NEUGEBAUER, Mrs. BACHMANN, Mr. HUIZENGA of Michigan, Mr. MCHENRY, Mr. FINCHER, Mr. ROSS, Mr. CAMPBELL, Mrs. WAGNER, Mr. MULVANEY, Mr. HULTGREN, Mr. PITTENGER, Mr. GARY G. MILLER of California, and Mr. CONAWAY) introduced the following bill; which was referred to the Committee on Financial Services

MAY 13, 2013

Additional sponsors: Mr. COTTON, Mr. BARR, Mr. SESSIONS, Mr. KLINE, Mr. KING of New York, Mr. STUTZMAN, Mr. PEARCE, and Mr. BACHUS

MAY 13, 2013

Committed to the Committee of the Whole House on the State of the Union
and ordered to be printed

A BILL

To improve the consideration by the Securities and Exchange Commission of the costs and benefits of its regulations and orders.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This title may be cited as the “SEC Regulatory Ac-
 5 countability Act”.

6 **SEC. 2. CONSIDERATION BY THE SECURITIES AND EX-**
 7 **CHANGE COMMISSION OF THE COSTS AND**
 8 **BENEFITS OF ITS REGULATIONS AND CER-**
 9 **TAIN OTHER AGENCY ACTIONS.**

10 Section 23 of the Securities Exchange Act of 1934
 11 (15 U.S.C. 78w) is amended by adding at the end the fol-
 12 lowing:

13 “(e) CONSIDERATION OF COSTS AND BENEFITS.—

14 “(1) IN GENERAL.—Before issuing a regulation
 15 under the securities laws, as defined in section 3(a),
 16 the Commission shall—

17 “(A) clearly identify the nature and source
 18 of the problem that the proposed regulation is
 19 designed to address, as well as assess the sig-
 20 nificance of that problem, to enable assessment
 21 of whether any new regulation is warranted;

22 “(B) utilize the Chief Economist to assess
 23 the costs and benefits, both qualitative and
 24 quantitative, of the intended regulation and
 25 propose or adopt a regulation only on a rea-

1 soned determination that the benefits of the in-
2 tended regulation justify the costs of the regula-
3 tion;

4 “(C) identify and assess available alter-
5 natives to the regulation that were considered,
6 including modification of an existing regulation,
7 together with an explanation of why the regula-
8 tion meets the regulatory objectives more effec-
9 tively than the alternatives; and

10 “(D) ensure that any regulation is acces-
11 sible, consistent, written in plain language, and
12 easy to understand and shall measure, and seek
13 to improve, the actual results of regulatory re-
14 quirements.

15 “(2) CONSIDERATIONS AND ACTIONS.—

16 “(A) REQUIRED ACTIONS.—In deciding
17 whether and how to regulate, the Commission
18 shall assess the costs and benefits of available
19 regulatory alternatives, including the alternative
20 of not regulating, and choose the approach that
21 maximizes net benefits. Specifically, the Com-
22 mission shall—

23 “(i) consistent with the requirements
24 of section 3(f) (15 U.S.C. 78c(f)), section
25 2(b) of the Securities Act of 1933 (15

1 U.S.C. 77b(b)), section 202(c) of the In-
2 vestment Advisers Act of 1940 (15 U.S.C.
3 80b–2(c)), and section 2(c) of the Invest-
4 ment Company Act of 1940 (15 U.S.C.
5 80a–2(c)), consider whether the rule-
6 making will promote efficiency, competi-
7 tion, and capital formation;

8 “(ii) evaluate whether, consistent with
9 obtaining regulatory objectives, the regula-
10 tion is tailored to impose the least burden
11 on society, including market participants,
12 individuals, businesses of differing sizes,
13 and other entities (including State and
14 local governmental entities), taking into ac-
15 count, to the extent practicable, the cumu-
16 lative costs of regulations; and

17 “(iii) evaluate whether the regulation
18 is inconsistent, incompatible, or duplicative
19 of other Federal regulations.

20 “(B) ADDITIONAL CONSIDERATIONS.—In
21 addition, in making a reasoned determination of
22 the costs and benefits of a potential regulation,
23 the Commission shall, to the extent that each is
24 relevant to the particular proposed regulation,

1 take into consideration the impact of the regu-
2 lation on—

3 “(i) investor choice;

4 “(ii) market liquidity in the securities
5 markets; and

6 “(iii) small businesses.

7 “(3) EXPLANATION AND COMMENTS.—The
8 Commission shall explain in its final rule the nature
9 of comments that it received, including those from
10 the industry or consumer groups concerning the po-
11 tential costs or benefits of the proposed rule or pro-
12 posed rule change, and shall provide a response to
13 those comments in its final rule, including an expla-
14 nation of any changes that were made in response
15 to those comments and the reasons that the Com-
16 mission did not incorporate those industry group
17 concerns related to the potential costs or benefits in
18 the final rule.

19 “(4) REVIEW OF EXISTING REGULATIONS.—Not
20 later than 1 year after the date of enactment of the
21 SEC Regulatory Accountability Act, and every 5
22 years thereafter, the Commission shall review its
23 regulations to determine whether any such regula-
24 tions are outmoded, ineffective, insufficient, or ex-
25 cessively burdensome, and shall modify, streamline,

1 expand, or repeal them in accordance with such re-
2 view. In reviewing any regulation (including, not-
3 withstanding paragraph (6), a regulation issued in
4 accordance with formal rulemaking provisions) that
5 subjects issuers with a public float of \$250,000,000
6 or less to the attestation and reporting requirements
7 of section 404(b) of the Sarbanes-Oxley Act of 2002
8 (15 U.S.C. 7262(b)), the Commission shall specifi-
9 cally take into account the large burden of such regu-
10 lation when compared to the benefit of such regula-
11 tion.

12 “(5) POST-ADOPTION IMPACT ASSESSMENT.—

13 “(A) IN GENERAL.—Whenever the Com-
14 mission adopts or amends a regulation des-
15 ignated as a ‘major rule’ within the meaning of
16 section 804(2) of title 5, United States Code, it
17 shall state, in its adopting release, the fol-
18 lowing:

19 “(i) The purposes and intended con-
20 sequences of the regulation.

21 “(ii) Appropriate post-implementation
22 quantitative and qualitative metrics to
23 measure the economic impact of the regu-
24 lation and to measure the extent to which

1 the regulation has accomplished the stated
2 purposes.

3 “(iii) The assessment plan that will be
4 used, consistent with the requirements of
5 subparagraph (B) and under the super-
6 vision of the Chief Economist of the Com-
7 mission, to assess whether the regulation
8 has achieved the stated purposes.

9 “(iv) Any unintended or negative con-
10 sequences that the Commission foresees
11 may result from the regulation.

12 “(B) REQUIREMENTS OF ASSESSMENT
13 PLAN AND REPORT.—

14 “(i) REQUIREMENTS OF PLAN.—The
15 assessment plan required under this para-
16 graph shall consider the costs, benefits,
17 and intended and unintended consequences
18 of the regulation. The plan shall specify
19 the data to be collected, the methods for
20 collection and analysis of the data and a
21 date for completion of the assessment.

22 “(ii) SUBMISSION AND PUBLICATION
23 OF REPORT.—The Chief Economist shall
24 submit the completed assessment report to
25 the Commission no later than 2 years after

1 the publication of the adopting release, un-
2 less the Commission, at the request of the
3 Chief Economist, has published at least 90
4 days before such date a notice in the Fed-
5 eral Register extending the date and pro-
6 viding specific reasons why an extension is
7 necessary. Within 7 days after submission
8 to the Commission of the final assessment
9 report, it shall be published in the Federal
10 Register for notice and comment. Any ma-
11 terial modification of the plan, as nec-
12 essary to assess unforeseen aspects or con-
13 sequences of the regulation, shall be
14 promptly published in the Federal Register
15 for notice and comment.

16 “(iii) DATA COLLECTION NOT SUB-
17 JECT TO NOTICE AND COMMENT REQUIRE-
18 MENTS.—If the Commission has published
19 its assessment plan for notice and com-
20 ment, specifying the data to be collected
21 and method of collection, at least 30 days
22 prior to adoption of a final regulation or
23 amendment, such collection of data shall
24 not be subject to the notice and comment
25 requirements in section 3506(c) of title 44,

1 United States Code (commonly referred to
2 as the Paperwork Reduction Act). Any ma-
3 terial modifications of the plan that require
4 collection of data not previously published
5 for notice and comment shall also be ex-
6 empt from such requirements if the Com-
7 mission has published notice for comment
8 in the Federal Register of the additional
9 data to be collected, at least 30 days prior
10 to initiation of data collection.

11 “(iv) FINAL ACTION.—Not later than
12 180 days after publication of the assess-
13 ment report in the Federal Register, the
14 Commission shall issue for notice and com-
15 ment a proposal to amend or rescind the
16 regulation, or publish a notice that the
17 Commission has determined that no action
18 will be taken on the regulation. Such a no-
19 tice will be deemed a final agency action.

20 “(6) COVERED REGULATIONS AND OTHER
21 AGENCY ACTIONS.—Solely as used in this subsection,
22 the term ‘regulation’—

23 “(A) means an agency statement of gen-
24 eral applicability and future effect that is de-
25 signed to implement, interpret, or prescribe law

1 or policy or to describe the procedure or prac-
2 tice requirements of an agency, including rules,
3 orders of general applicability, interpretive re-
4 leases, and other statements of general applica-
5 bility that the agency intends to have the force
6 and effect of law; and

7 “(B) does not include—

8 “(i) a regulation issued in accordance
9 with the formal rulemaking provisions of
10 section 556 or 557 of title 5, United States
11 Code;

12 “(ii) a regulation that is limited to
13 agency organization, management, or per-
14 sonnel matters;

15 “(iii) a regulation promulgated pursu-
16 ant to statutory authority that expressly
17 prohibits compliance with this provision;
18 and

19 “(iv) a regulation that is certified by
20 the agency to be an emergency action, if
21 such certification is published in the Fed-
22 eral Register.”.

1 **SEC. 3. SENSE OF CONGRESS RELATING TO OTHER REGU-**
2 **LATORY ENTITIES.**

3 It is the sense of the Congress that other regulatory
4 entities, including the Public Company Accounting Over-
5 sight Board, the Municipal Securities Rulemaking Board,
6 and any national securities association registered under
7 section 15A of the Securities Exchange Act of 1934 (15
8 U.S.C. 78o–3) should also follow the requirements of sec-
9 tion 23(e) of such Act, as added by this title.

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