

112TH CONGRESS  
1ST SESSION

# S. 353

To provide for improvements to the United States Postal Service, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

FEBRUARY 15, 2011

Ms. COLLINS introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

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## A BILL

To provide for improvements to the United States Postal Service, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “U.S. Postal Service  
5 Improvements Act of 2011”.

1           **TITLE I—POSTAL SERVICE**  
2                           **IMPROVEMENTS**

3   **SEC. 101. TRANSFER OF AMOUNTS FROM THE CIVIL SERV-**  
4                           **ICE RETIREMENT AND DISABILITY FUND.**

5           (a) OFFICE OF PERSONNEL MANAGEMENT DETER-  
6   MINATION.—Not later than 30 days after the date of en-  
7   actment of this Act and in accordance with section  
8   802(c)(2) of the Postal Accountability and Enhancement  
9   Act (5 U.S.C. 8348 note; Public Law 109–435; 120 Stat.  
10 3250), the Office of Personnel Management shall make  
11 a determination or redetermination under section 8348(h)  
12 of title 5, United States Code, consistent with the report  
13 submitted by the Postal Regulatory Commission to the  
14 Postal Service and Congress on June 29, 2010.

15           (b) AVAILABILITY FOR TRANSFERS.—Section  
16 8348(h)(2) of title 5, United States Code, is amended by  
17 striking subparagraphs (B) and (C) and inserting the fol-  
18 lowing:

19           “(B) The Office shall redetermine the Postal surplus  
20 or supplemental liability as of the close of the fiscal year  
21 ending September 30, 2010, and for each year thereafter,  
22 through the fiscal year ending September 30, 2043. If the  
23 result for a fiscal year is a surplus, that amount shall re-  
24 main in the Fund until distribution is authorized under  
25 subparagraph (C). Beginning June 15, 2017, if the result

1 is a supplemental liability, the Office shall establish an  
2 amortization schedule, including a series of annual install-  
3 ments commencing on September 30 of the subsequent fis-  
4 cal year, which provides for the liquidation of such liability  
5 by September 30, 2043.

6 “(C)(i) As of the close of the fiscal years ending Sep-  
7 tember 30, 2010, 2011, 2012, 2013, 2014, 2015, and  
8 2016, if the result is a surplus, that amount, or any part  
9 of that amount, may be transferred to the Postal Service  
10 Retiree Health Benefits Fund.

11 “(ii) As of the close of the fiscal year ending Sep-  
12 tember 30, 2017, and each year thereafter, if the result  
13 is a surplus, that amount, or any part of that amount,  
14 may be transferred to—

15 “(I) the Postal Service Retiree Health Benefits  
16 Fund to pay any liability to the Postal Service Re-  
17 tiree Health Benefits Fund; or

18 “(II) if all liability to the Postal Service Retiree  
19 Health Benefits Fund is paid—

20 “(aa) the Employees’ Compensation Fund  
21 established under section 8147; or

22 “(bb) the United States Postal Service for  
23 the repayment of any obligation issued under  
24 section 2005 of title 39.

25 “(iii) Any transfer under clause (i) shall be—

1           “(I) made at the discretion of the Board of  
2           Governors of the Postal Service in the amount deter-  
3           mined by the Board of Governors, except the  
4           amount may not exceed the amount under section  
5           8909a(d)(3)(A) remaining to be paid for the applica-  
6           ble fiscal year; and

7           “(II) credited to the Postal Service for payment  
8           of the amount required under section  
9           8909a(d)(3)(A) for the applicable fiscal year.

10          “(iv) Any transfer under clause (ii) shall be—

11           “(I) made at the discretion of the Board of  
12           Governors of the Postal Service in the amount deter-  
13           mined by the Board of Governors;

14           “(II) if transferred to the Postal Service Re-  
15           tiree Health Benefits Fund, credited to the Postal  
16           Service for payment of any liability of the Postal  
17           Service to the Postal Service Retiree Health Benefits  
18           Fund for the applicable fiscal year; and

19           “(III) if transferred to the Employees’ Com-  
20           pensation Fund established under section 8147,  
21           credited to the Postal Service for payment of any li-  
22           ability of the Postal Service under chapter 81 for the  
23           applicable fiscal year.

24          “(v) The Board of Governors shall—

1           “(I) provide written notice to the Office of any  
2           amount to be transferred under this clause; and

3           “(II) take all actions of the Board under this  
4           clause by a majority vote.

5           “(vi) The Office shall transfer any amount deter-  
6           mined by the Board of Governors to the credit of the Post-  
7           al Service in accordance with this clause.”.

8           (c) POSTAL SERVICE SURPLUS OR LIABILITY BASED  
9           ON FEDERAL EMPLOYEES RETIREMENT SYSTEM CON-  
10          TRIBUTIONS.—Section 8348 of title 5, United States  
11          Code, is amended by adding at the end the following:

12          “(m)(1) In this subsection, the term ‘Postal surplus  
13          or supplemental liability’ means the estimated difference,  
14          as determined by the Office, between—

15                 “(A) the actuarial present value of all future  
16                 benefits payable from the Fund under chapter 84 to  
17                 current or former employees of the United States  
18                 Postal Service and attributable to civilian employ-  
19                 ment with the United States Postal Service; and

20                 “(B) the sum of—

21                         “(i) the actuarial present value of deduc-  
22                         tions to be withheld from the future basic pay  
23                         of employees of the United States Postal Serv-  
24                         ice currently subject to chapter 84 under sec-  
25                         tion 8422;

1           “(ii) that portion of the Fund balance, as  
2           of the date the Postal surplus or supplemental  
3           liability is determined, attributable to payments  
4           to the Fund by the United States Postal Serv-  
5           ice and its employees, minus benefit payments  
6           attributable to civilian employment with the  
7           United States Postal Service, plus the earnings  
8           on such amounts while in the Fund; and

9           “(iii) any other appropriate amount, as de-  
10          termined by the Office in accordance with gen-  
11          erally accepted actuarial practices and prin-  
12          ciples.

13          “(2)(A) The Office shall determine the Postal surplus  
14          or supplemental liability as of the close of the fiscal year  
15          ending September 30, 2010, and for each year thereafter,  
16          through the fiscal year ending September 30, 2043. If the  
17          result for a fiscal year is a surplus, that amount shall re-  
18          main in the Fund until distribution is authorized under  
19          subparagraph (B). Beginning June 15, 2017, if the result  
20          is a supplemental liability, the Office shall establish an  
21          amortization schedule, including a series of annual install-  
22          ments commencing on September 30 of the subsequent fis-  
23          cal year, which provides for the liquidation of such liability  
24          by September 30, 2043.

1       “(B)(i) As of the close of the fiscal years ending Sep-  
2   tember 30, 2010, 2011, 2012, 2013, 2014, 2015, and  
3   2016, if the result is a surplus, that amount, or any part  
4   of that amount, may be transferred to the Postal Service  
5   Retiree Health Benefits Fund.

6       “(ii) As of the close of the fiscal year ending Sep-  
7   tember 30, 2017, and each year thereafter, if the result  
8   is a surplus, that amount, or any part of that amount,  
9   may be transferred to—

10           “(I) the Postal Service Retiree Health Benefits  
11   Fund to pay any liability to the Postal Service Re-  
12   tiree Health Benefits Fund; or

13           “(II) if all liability to the Postal Service Retiree  
14   Health Benefits Fund is paid—

15                   “(aa) the Employees’ Compensation Fund  
16                   established under section 8147; or

17                   “(bb) the United States Postal Service for  
18                   the repayment of any obligation issued under  
19                   section 2005 of title 39.

20       “(iii) Any transfer under clause (i) shall be—

21           “(I) made at the discretion of the Board of  
22   Governors of the Postal Service in the amount deter-  
23   mined by the Board of Governors, except the  
24   amount may not exceed the amount under section

1 8909a(d)(3)(A) remaining to be paid for the applica-  
2 ble fiscal year; and

3 “(II) credited to the Postal Service for payment  
4 of the amount required under section  
5 8909a(d)(3)(A) for the applicable fiscal year.

6 “(iv) Any transfer under clause (ii) shall be—

7 “(I) made at the discretion of the Board of  
8 Governors of the Postal Service in the amount deter-  
9 mined by the Board of Governors;

10 “(II) if transferred to the Postal Service Re-  
11 tiree Health Benefits Fund, credited to the Postal  
12 Service for payment of any liability of the Postal  
13 Service to the Postal Service Retiree Health Benefits  
14 Fund for the applicable fiscal year; and

15 “(III) if transferred to the Employees’ Com-  
16 pensation Fund established under section 8147,  
17 credited to the Postal Service for payment of any li-  
18 ability of the Postal Service under chapter 81 for the  
19 applicable fiscal year.

20 “(v) The Board of Governors shall—

21 “(I) provide written notice to the Office of any  
22 amount to be transferred under this clause; and

23 “(II) take all actions of the Board under this  
24 clause by a majority vote.

1       “(vi) The Office shall transfer any amount deter-  
2 mined by the Board of Governors to the credit of the Post-  
3 al Service in accordance with this clause.

4       “(C) Amortization schedules established under this  
5 paragraph shall be set in accordance with generally accept-  
6 ed actuarial practices and principles, with interest com-  
7 puted at the rate used in the most recent valuation of the  
8 Civil Service Retirement System.

9       “(D) The United States Postal Service shall pay the  
10 amounts so determined to the Office, with payments due  
11 not later than the date scheduled by the Office.

12       “(3) Notwithstanding any other provision of law, in  
13 computing the amount of any payment under any other  
14 subsection of this section that is based upon the amount  
15 of the unfunded liability, such payment shall be computed  
16 disregarding that portion of the unfunded liability that the  
17 Office determines will be liquidated by payments under  
18 this subsection.

19       “(4)(A) The United States Postal Service may—

20               “(i) request the Postal Regulatory Commission  
21 to procure the services of an actuary to review any  
22 determination by the Office under this subsection; or

23               “(ii) if the Postal Regulatory Commission does  
24 not object, procure the services of an actuary to re-

1 view any determination by the Office under this sub-  
2 section.

3 “(B) A review under subparagraph (A) shall be con-  
4 ducted—

5 “(i) by an actuary who holds membership in the  
6 American Academy of Actuaries and who is qualified  
7 in the evaluation of pension obligations; and

8 “(ii) in accordance with generally accepted ac-  
9 tuarial practices and principles.

10 “(C)(i) An actuary that conducts a review under sub-  
11 paragraph (A) shall submit a report on the review to the  
12 entity that procured the services of the actuary.

13 “(ii) Upon receipt of a report under clause (i), the  
14 Postal Regulatory Commission or the United States Post-  
15 al Service, as appropriate, shall—

16 “(I) determine whether to approve the report;  
17 and

18 “(II) if the report is approved, submit the re-  
19 port to the Office and to Congress, together with  
20 any comments of the Postal Regulatory Commission  
21 or United States Postal Service.

22 “(D) Notwithstanding any other provision of this  
23 subsection, upon submission of a report by the Postal Reg-  
24 ulatory Commission or United States Postal Service under  
25 subparagraph (C)(ii)(II), the Office shall reconsider its de-

1 termination or redetermination in light of such report, and  
2 shall make any appropriate adjustments. The Office shall  
3 submit a report containing the results of its reconsider-  
4 ation to the Postal Regulatory Commission, the United  
5 States Postal Service, and Congress.”.

6 **SEC. 102. CONSIDERATION OF POSTAL SERVICE FINANCIAL**  
7 **CONDITION.**

8 Section 1207(c)(2) of title 39, United States Code,  
9 is amended by inserting “The arbitration board shall con-  
10 sider the financial condition of the Postal Service in ren-  
11 dering its decision.” after the first sentence.

12 **SEC. 103. INCREASE IN THE USE OF NEGOTIATED SERVICE**  
13 **AGREEMENTS.**

14 Section 3622 of title 39, United States Code, is  
15 amended by adding at the end the following:

16 “(g) The Postal Service and the Postal Regulatory  
17 Commission shall coordinate actions to identify ways to  
18 increase the use of negotiated service agreements for mar-  
19 ket dominant products by the Postal Service consistent  
20 with subsection (c)(10).”.

21 **SEC. 104. AREA AND DISTRICT FIELD OFFICES.**

22 (a) IN GENERAL.—Not later than 90 days after the  
23 date of enactment of this Act, the Postmaster General  
24 shall submit a comprehensive strategic plan for guiding  
25 area and district field office structure decisions to—

1 (1) the Committee on Homeland Security and  
2 Governmental Affairs of the Senate; and

3 (2) the Committee on Oversight and Govern-  
4 ment Reform of the House of Representatives.

5 (b) CONTENTS.—The plan under subsection (a)  
6 shall—

7 (1) be developed in consultation with the Postal  
8 Regulatory Commission; and

9 (2) include—

10 (A) an assessment of the effectiveness of  
11 the plan with respect to increasing efficiency,  
12 eliminating duplication, and reducing unneces-  
13 sary costs;

14 (B) a review of the field office structure of  
15 the United States Postal Service and describe  
16 the actions to be taken by the United States  
17 Postal Service to modify the structure based on  
18 the review; and

19 (C) an examination of environmental fac-  
20 tors, mail volumes, technological advancements,  
21 operational considerations, and other issues im-  
22 pacting the strategic goals of the United States  
23 Postal Service under the plan.

24 (c) REPORT ON PROGRESS.—Not later than January  
25 1, 2012, the Postmaster General shall submit a report on

1 the progress of implementing the comprehensive strategic  
2 plan under this section to—

3 (1) the Committee on Homeland Security and  
4 Governmental Affairs of the Senate; and

5 (2) the Committee on Oversight and Govern-  
6 ment Reform of the House of Representatives.

7 (d) UPDATED PLANS.—Not later than January 1,  
8 2015, and each 5 years thereafter, the United States Post-  
9 al Service, in consultation with the Postal Regulatory  
10 Commission, shall submit an updated comprehensive stra-  
11 tegic plan under this section to—

12 (1) the Committee on Homeland Security and  
13 Governmental Affairs of the Senate; and

14 (2) the Committee on Oversight and Govern-  
15 ment Reform of the House of Representatives.

16 **SEC. 105. CO-LOCATION OF POST OFFICES AT RETAIL FA-**  
17 **CILITIES.**

18 (a) IN GENERAL.—Not later than 90 days after the  
19 date of enactment of this Act, the Postmaster General  
20 shall submit a plan on the co-location of post offices at  
21 retail facilities to—

22 (1) the Committee on Homeland Security and  
23 Governmental Affairs of the Senate; and

24 (2) the Committee on Oversight and Govern-  
25 ment Reform of the House of Representatives.

1 (b) CONTENTS.—The plan under subsection (a)  
2 shall—

3 (1) be developed in consultation with the Postal  
4 Regulatory Commission;

5 (2) provide for an increase in the co-location of  
6 post offices at retail facilities, which could supple-  
7 ment, rather than supplant, the services of inde-  
8 pendent post offices, and enable the United States  
9 Postal Service to offer its products and services at  
10 those locations;

11 (3) consider the impact of any co-location deci-  
12 sions on small communities and rural areas before  
13 taking actions to co-locate post offices; and

14 (4) ensure that—

15 (A) service shall continue in small commu-  
16 nities and rural areas after implementation of  
17 the plan;

18 (B) the United States Postal Service solici-  
19 its community input before making decisions  
20 about co-location; and

21 (C) the quality of products and services of-  
22 fered in co-located facilities are consistent with  
23 those offered in post offices.

24 (c) REPORT ON PROGRESS.—Not later than January  
25 1, 2012, the Postmaster General shall submit a report on

1 the progress of implementing the plan on the co-location  
2 of post offices at retail facilities under this section to—

3 (1) the Committee on Homeland Security and  
4 Governmental Affairs of the Senate; and

5 (2) the Committee on Oversight and Govern-  
6 ment Reform of the House of Representatives.

7 **SEC. 106. ANNUAL REPORT ON UNITED STATES MAILING IN-**  
8 **DUSTRY.**

9 (a) IN GENERAL.—Not later than November 1 of the  
10 year following the date of enactment of this Act, and each  
11 year thereafter, the Postal Regulatory Commission shall  
12 submit a report on the fiscal stability of the United States  
13 mailing industry with respect to the preceding fiscal year  
14 to—

15 (1) the Committee on Homeland Security and  
16 Governmental Affairs of the Senate; and

17 (2) the Committee on Oversight and Govern-  
18 ment Reform of the House of Representatives.

19 (b) ASSISTANCE.—The United States Postal Service  
20 and any Federal agency involved in oversight or data col-  
21 lection regarding relevant industry sectors shall provide  
22 any assistance to the Postal Regulatory Commission that  
23 the Postal Regulatory Commission determines is necessary  
24 in the preparation of any report under this section.

1 **SEC. 107. NOTICE AND COMMENT FOR SIGNIFICANT**  
2 **CHANGES TO MAILING SPECIFICATIONS.**

3 (a) **RULEMAKING REQUIRED.**—Not later than 180  
4 days after the date of enactment of this Act, the United  
5 States Postal Service shall, after notice and the oppor-  
6 tunity for comment, issue rules requiring that, before  
7 making a change to mailing specifications that could pose  
8 a significant burden to the customers of the United States  
9 Postal Service and that is not reviewed by the Postal Reg-  
10 ulatory Commission, the United States Postal Service  
11 shall—

12 (1) publish the proposed change in the Federal  
13 Register not later than 30 days before the effective  
14 date of the proposed change;

15 (2) solicit, and respond in writing to, comments  
16 on the proposed change; and

17 (3) analyze the financial impact that the pro-  
18 posed change would have on the United States Post-  
19 al Service and the customers of the United States  
20 Postal Service that are affected by the proposed  
21 change.

22 (b) **COMMENTS ON DEFINITIONS.**—In issuing the  
23 rules under subsection (a), the United States Postal Serv-  
24 ice shall—

1 (1) specifically solicit comments on the appro-  
 2 priate definitions of the terms “mailing specifica-  
 3 tions” and “significant burden”; and

4 (2) specifically respond to each comment re-  
 5 ceived under paragraph (1) before issuing final  
 6 rules.

7 **TITLE II—POSTAL**  
 8 **CONTRACTING PROVISIONS**

9 **SEC. 201. CONTRACTING PROVISIONS.**

10 (a) IN GENERAL.—Part I of title 39, United States  
 11 Code, is amended by adding at the end the following:

“CHAPTER 7—CONTRACTING PROVISIONS

“Sec.

“701. Definitions.

“702. Advocate for competition.

“703. Delegation of contracting authority.

“704. Posting of noncompetitive purchase requests for noncompetitive contracts.

“705. Review of ethical issues.

“706. Ethical restrictions on participation in certain contracting activity.

12 **“§ 701. Definitions**

13 “In this chapter—

14 “(1) the term ‘contracting officer’ means an  
 15 employee of a covered postal entity who has author-  
 16 ity to enter into a postal contract;

17 “(2) the term ‘covered postal entity’ means—

18 “(A) the United States Postal Service; or

19 “(B) the Postal Regulatory Commission;

20 “(3) the term ‘head of a covered postal entity’

21 means—

1           “(A) in the case of the United States Post-  
2           al Service, the Postmaster General; or

3           “(B) in the case of the Postal Regulatory  
4           Commission, the Chairman of the Postal Regu-  
5           latory Commission;

6           “(4) the term ‘postal contract’ means any con-  
7           tract (including any agreement or memorandum of  
8           understanding) entered into by a covered postal enti-  
9           ty for the procurement of goods or services; and

10          “(5) the term ‘senior procurement executive’  
11          means the senior procurement executive of a covered  
12          postal entity.

13      **“§ 702. Advocate for competition**

14          “(a) ESTABLISHMENT AND DESIGNATION.—

15           “(1) There is established in each covered postal  
16           entity an advocate for competition.

17           “(2) The head of each covered postal entity  
18           shall designate for the covered postal entity 1 or  
19           more officers or employees (other than the senior  
20           procurement executive) to serve as the advocate for  
21           competition.

22          “(b) RESPONSIBILITIES.—The advocate for competi-  
23          tion of each covered postal entity shall—

24           “(1) be responsible for promoting competition  
25           to the maximum extent practicable consistent with

1 obtaining best value by promoting the acquisition of  
2 commercial items and challenging barriers to com-  
3 petition;

4 “(2) review the procurement activities of the  
5 covered postal entity; and

6 “(3) prepare and transmit to the head of each  
7 covered postal entity, the senior procurement execu-  
8 tive of each covered postal entity, the Board of Gov-  
9 ernors of the United States Postal Service, and Con-  
10 gress, an annual report describing—

11 “(A) the activities of the advocate under  
12 this section;

13 “(B) initiatives required to promote com-  
14 petition;

15 “(C) barriers to competition that remain;  
16 and

17 “(D) the number of waivers made by each  
18 covered postal entity under section 704(c).

19 **“§ 703. Delegation of contracting authority**

20 “(a) IN GENERAL.—

21 “(1) POLICY.—Not later than 60 days after the  
22 date of enactment of the U.S. Postal Service Im-  
23 provements Act of 2011, the head of each covered  
24 postal entity shall issue a policy on contracting offi-

1 cer delegations of authority for the covered postal  
2 entity.

3 “(2) CONTENTS.—The policy issued under  
4 paragraph (1) shall require that—

5 “(A) notwithstanding any delegation of au-  
6 thority with respect to postal contracts, the ulti-  
7 mate responsibility and accountability for the  
8 award and administration of postal contracts  
9 resides with the senior procurement executive;  
10 and

11 “(B) a contracting officer shall maintain  
12 an awareness of and engagement in the activi-  
13 ties being performed on postal contracts of  
14 which that officer has cognizance, notwith-  
15 standing any delegation of authority that may  
16 have been executed.

17 “(b) POSTING OF DELEGATIONS.—

18 “(1) IN GENERAL.—The head of each covered  
19 postal entity shall make any delegation of authority  
20 for postal contracts outside the functional con-  
21 tracting unit readily available and accessible on the  
22 Web site of the covered postal entity.

23 “(2) EFFECTIVE DATE.—This paragraph shall  
24 apply to any delegation of authority made on or

1 after 30 days after the date of enactment of the  
2 U.S. Postal Service Improvements Act of 2011.

3 **“§ 704. Posting of noncompetitive purchase requests**  
4 **for noncompetitive contracts**

5 “(a) POSTING REQUIRED.—

6 “(1) POSTAL REGULATORY COMMISSION.—The  
7 Postal Regulatory Commission shall make the non-  
8 competitive purchase request for any noncompetitive  
9 award, including the rationale supporting the non-  
10 competitive award, publicly available on the Web site  
11 of the Postal Regulatory Commission—

12 “(A) not later than 14 days after the date  
13 of the award of the noncompetitive contract; or

14 “(B) not later than 30 days after the date  
15 of the award of the noncompetitive contract, if  
16 the basis for the award was a compelling busi-  
17 ness interest.

18 “(2) UNITED STATES POSTAL SERVICE.—The  
19 United States Postal Service shall make the non-  
20 competitive purchase request for any noncompetitive  
21 award of a postal contract valued at \$250,000 or  
22 more, including the rationale supporting the non-  
23 competitive award, publicly available on the Web site  
24 of the United States Postal Service—

1           “(A) not later than 14 days after the date  
2 of the award; or

3           “(B) not later than 30 days after the date  
4 of the award, if the basis for the award was a  
5 compelling business interest.

6           “(3) ADJUSTMENTS TO THE POSTING THRESH-  
7 OLD FOR THE UNITED STATES POSTAL SERVICE.—

8           “(A) REVIEW AND DETERMINATION.—Not  
9 later than January 31 of each year, the United  
10 States Postal Service shall—

11           “(i) review the \$250,000 threshold es-  
12 tablished under paragraph (2); and

13           “(ii) based on any change in the Con-  
14 sumer Price Index for all-urban consumers  
15 of the Department of Labor, determine  
16 whether an adjustment to the threshold  
17 shall be made.

18           “(B) AMOUNT OF ADJUSTMENTS.—An ad-  
19 justment under subparagraph (A) shall be made  
20 in increments of \$5,000. If the United States  
21 Postal Service determines that a change in the  
22 Consumer Price Index for a year would require  
23 an adjustment in an amount that is less than  
24 \$5,000, the United States Postal Service may

1 not make an adjustment to the threshold for  
2 the year.

3 “(4) EFFECTIVE DATE.—This subsection shall  
4 apply to any noncompetitive contract awarded on or  
5 after the date that is 90 days after the date of en-  
6 actment of the U.S. Postal Service Improvements  
7 Act of 2011.

8 “(b) PUBLIC AVAILABILITY.—

9 “(1) IN GENERAL.—Subject to paragraph (2),  
10 the information required to be made publicly avail-  
11 able by a covered postal entity under subsection (a)  
12 shall be readily accessible on the Web site of the cov-  
13 ered postal entity.

14 “(2) PROTECTION OF PROPRIETARY INFORMA-  
15 TION.—A covered postal entity shall—

16 “(A) carefully screen any description of the  
17 rationale supporting a noncompetitive award re-  
18 quired to be made publicly available under sub-  
19 section (a) to determine whether the description  
20 includes proprietary data (including any ref-  
21 erence or citation to the proprietary data) or se-  
22 curity-related information; and

23 “(B) remove any proprietary data or secu-  
24 rity-related information before making publicly

1           available a description of the rational sup-  
2           porting a noncompetitive award.

3           “(c) WAIVERS.—

4           “(1) WAIVER PERMITTED.—If a covered postal  
5           entity determines that making a noncompetitive pur-  
6           chase request publicly available would risk placing  
7           the United States Postal Service at a competitive  
8           disadvantage relative to a private sector competitor,  
9           the senior procurement executive, in consultation  
10          with the advocate for competition of the covered  
11          postal entity, may waive the requirements under  
12          subsection (a).

13          “(2) FORM AND CONTENT OF WAIVER.—

14           “(A) FORM.—A waiver under paragraph  
15           (1) shall be in the form of a written determina-  
16           tion placed in the file of the contract to which  
17           the noncompetitive purchase agreement relates.

18           “(B) CONTENT.—A waiver under para-  
19           graph (1) shall include—

20           “(i) a description of the risk associ-  
21           ated with making the noncompetitive pur-  
22           chase request publicly available; and

23           “(ii) a statement that redaction of  
24           sensitive information in the noncompetitive  
25           purchase request would not be sufficient to

1 protect the United States Postal Service  
 2 from being placed at a competitive dis-  
 3 advantage relative to a private sector com-  
 4 petitor.

5 “(3) DELEGATION OF WAIVER AUTHORITY.—A  
 6 covered postal entity may not delegate the authority  
 7 to approve a waiver under paragraph (1) to any em-  
 8 ployee having less authority than the senior procure-  
 9 ment executive.

10 **“§ 705. Review of ethical issues**

11 “If a contracting officer identifies any ethical issues  
 12 relating to a proposed contract and submits those issues  
 13 and that proposed contract to the designated ethics official  
 14 for the covered postal entity before the awarding of that  
 15 contract, that ethics official shall—

16 “(1) review the proposed contract; and

17 “(2) advise the contracting officer on the appro-  
 18 priate resolution of ethical issues.

19 **“§ 706. Ethical restrictions on participation in certain**  
 20 **contracting activity**

21 “(a) DEFINITIONS.—In this section—

22 “(1) the term ‘covered employee’ means—

23 “(A) a contracting officer; or

24 “(B) any employee of a covered postal en-  
 25 tity whose decisionmaking affects a postal con-

1           tract as determined by regulations prescribed  
2           by the head of a covered postal entity;

3           “(2) the term ‘final conviction’ means a conviction,  
4           whether entered on a verdict or plea, including  
5           a plea of nolo contendere, for which a sentence has  
6           been imposed; and

7           “(3) the term ‘covered relationship’ means a  
8           covered relationship described in section  
9           2635.502(b)(1) of title 5, Code of Federal Regulations,  
10          or any successor thereto.

11          “(b) IN GENERAL.—

12           “(1) REGULATIONS.—The head of each covered  
13          postal entity shall prescribe regulations that—

14           “(A) require a covered employee to include  
15          in the file of any noncompetitive purchase request  
16          for a noncompetitive postal contract a  
17          written certification that—

18           “(i) discloses any covered relationship  
19          of the covered employee; and

20           “(ii) the covered employee will not  
21          take any action with respect to the non-  
22          competitive purchase request that affects  
23          the financial interests of a friend, relative,  
24          or person with whom the covered employee  
25          is affiliated in a nongovernmental capacity,

1 or otherwise gives rise to an appearance of  
2 the use of public office for private gain, as  
3 described in section 2635.702 of title 5,  
4 Code of Federal Regulations, or any suc-  
5 cessor thereto;

6 “(B) require a contracting officer to con-  
7 sult with the ethics counsel for the covered  
8 postal entity regarding any disclosure made by  
9 a covered employee under subparagraph (A)(i),  
10 to determine whether participation by the cov-  
11 ered employee in the noncompetitive purchase  
12 request would give rise to a violation of part  
13 2635 of title 5, Code of Federal Regulations  
14 (commonly referred to as the ‘Standards of  
15 Ethical Conduct for Employees of the Executive  
16 Branch’);

17 “(C) require the ethics counsel for a cov-  
18 ered postal entity to review any disclosure made  
19 by a contracting officer under subparagraph  
20 (A)(i) to determine whether participation by the  
21 contracting officer in the noncompetitive pur-  
22 chase request would give rise to a violation of  
23 part 2635 of title 5, Code of Federal Regula-  
24 tions (commonly referred to as the ‘Standards

1 of Ethical Conduct for Employees of the Execu-  
2 tive Branch'), or any successor thereto;

3 “(D) under subsections (d) and (e) of sec-  
4 tion 2635.50 of title 5, Code of Federal Regula-  
5 tions, or any successor thereto, require the eth-  
6 ics counsel for a covered postal entity to—

7 “(i) authorize a covered employee that  
8 makes a disclosure under subparagraph  
9 (A)(i) to participate in the noncompetitive  
10 postal contract; or

11 “(ii) disqualify a covered employee  
12 that makes a disclosure under subpara-  
13 graph (A)(i) from participating in the non-  
14 competitive postal contract;

15 “(E) require a contractor to timely disclose  
16 to the contracting officer in a bid, solicitation,  
17 award, or performance of a postal contract any  
18 conflict of interest with a covered employee; and

19 “(F) include authority for the head of the  
20 covered postal entity to a grant a waiver or oth-  
21 erwise mitigate any organizational or personal  
22 conflict of interest, if the head of the covered  
23 postal entity determines that the waiver or miti-  
24 gation is in the best interests of the Postal  
25 Service.

1           “(2) POSTING OF WAIVERS.—Not later than 30  
2 days after the head of a covered postal entity grants  
3 a waiver described in paragraph (1)(F), the head of  
4 the covered postal entity shall make the waiver pub-  
5 licly available on the Web site of the covered postal  
6 entity.

7           “(c) CONTRACT VOIDANCE AND RECOVERY.—

8           “(1) UNLAWFUL CONDUCT.—In any case in  
9 which there is a final conviction for a violation of  
10 any provision of chapter 11 of title 18 relating to a  
11 postal contract, the head of a covered postal entity  
12 may—

13                   “(A) void that contract; and

14                   “(B) recover the amounts expended and  
15 property transferred by the covered postal enti-  
16 ty under that contract.

17           “(2) OBTAINING OR DISCLOSING PROCUREMENT  
18 INFORMATION.—

19           “(A) IN GENERAL.—In any case where a  
20 contractor under a postal contract fails to time-  
21 ly disclose a conflict of interest to the appro-  
22 priate contracting officer as required under the  
23 regulations promulgated under subsection  
24 (b)(1)(D), the head of a covered postal entity  
25 may—

1 “(i) void that contract; and

2 “(ii) recover the amounts expended  
3 and property transferred by the covered  
4 postal entity under that contract.

5 “(B) CONVICTION OR ADMINISTRATIVE DE-  
6 TERMINATION.—A case described under sub-  
7 paragraph (A) is any case in which—

8 “(i) there is a final conviction for an  
9 offense punishable under section 27(e) of  
10 the Office of Federal Procurement Policy  
11 Act (41 U.S.C. 423(e)); or

12 “(ii) the head of a covered postal enti-  
13 ty determines, based upon a preponderance  
14 of the evidence, that the contractor or  
15 someone acting for the contractor has en-  
16 gaged in conduct constituting an offense  
17 punishable under section 27(e) of that  
18 Act.”.

19 (b) TECHNICAL AND CONFORMING AMENDMENT.—  
20 The table of chapters for part I of title 39, United States  
21 Code, is amended by adding at the end the following:

“7. Contracting Provisions ..... 701”.

1 **TITLE III—FEDERAL WORKERS**  
2 **COMPENSATION REFORMS**  
3 **FOR RETIREMENT ELIGIBLE**  
4 **EMPLOYEES**

5 **SEC. 301. FEDERAL WORKERS COMPENSATION REFORMS**  
6 **FOR RETIREMENT ELIGIBLE EMPLOYEES.**

7 (a) TRANSITION TO RETIREMENT.—

8 (1) IN GENERAL.—Chapter 81 of title 5, United  
9 States Code, is amended by inserting after section  
10 8106 the following:

11 **“§ 8106a. Transition to retirement**

12 “(a) DEFINITIONS.—In this section—

13 “(1) the term ‘covered employee’ means an em-  
14 ployee who—

15 “(A) is paid compensation under section  
16 8105 or 8106; and

17 “(B) on or after attaining retirement age  
18 is eligible for an annuity under chapter 83 or  
19 84 (other than a survivor annuity); and

20 “(2) the term ‘retirement age’ has the meaning  
21 given under section 216(l)(1) of the Social Security  
22 Act (42 U.S.C. 416(l)(1)).

23 “(b) Notwithstanding any other provision of this  
24 chapter, the payment of compensation under section 8105

1 or 8106 to a covered employee shall terminate on the date  
2 that the covered employee—

3 “(1) attains retirement age and is eligible for  
4 an annuity under chapter 83 or 84 (other than a  
5 survivor annuity); or

6 “(2) after attaining retirement age becomes eli-  
7 gible for an annuity under chapter 83 or 84 (other  
8 than a survivor annuity).

9 “(c) Not later than 1 year before the date that a cov-  
10 ered employee attains retirement age or subsequently be-  
11 comes eligible for an annuity under chapter 83 or 84  
12 (other than a survivor annuity), the Secretary of Labor  
13 shall provide notice of this section to—

14 “(1) the covered employee;

15 “(2) the employing agency of that covered em-  
16 ployee; and

17 “(3) the Office of Personnel Management.

18 “(d) The employing agency of a covered employee  
19 shall file an application for an annuity with the Office of  
20 Personnel Management in accordance with section 8352  
21 or 8471.”.

22 (2) TECHNICAL AND CONFORMING AMEND-  
23 MENT.—The table of sections for chapter 81 of title  
24 5, United States Code, is amended by inserting after  
25 the item relating to section 8106 the following:

“Sec. 8106a. Transition to retirement.”.

1 (b) FILING OF APPLICATIONS.—

2 (1) CIVIL SERVICE RETIREMENT SYSTEM.—

3 (A) IN GENERAL.—Chapter 83 of title 5,  
4 United States Code, is amended by inserting  
5 after section 8351 the following:

6 **“§ 8352. Employees transitioning from workers com-  
7 pensionation**

8 “(a) DEFINITION.—In this section, the term ‘covered  
9 employee’ means an employee who is a covered employee  
10 as defined under section 8106a(a)(1) and is eligible for  
11 an annuity under this chapter.

12 “(b) APPLICATIONS.—Not later than 1 year before  
13 the date of the termination of payments of compensation  
14 under section 8106a(b) to a covered employee who is eligi-  
15 ble for an annuity under this chapter, the employing agen-  
16 cy of that covered employee shall file an application for  
17 an annuity for that covered employee under this chapter  
18 with the Office of Personnel Management.

19 “(c) REGULATIONS.—The Office of Personnel Man-  
20 agement shall prescribe regulations to carry out this sec-  
21 tion.”.

22 (B) TECHNICAL AND CONFORMING AMEND-  
23 MENT.—The table of sections for chapter 83 of  
24 title 5, United States Code, is amended by in-

1           serting after the item relating to section 8351  
2           the following:

“Sec. 8352. Employees transitioning from workers compensation.”.

3           (2) FEDERAL EMPLOYEES RETIREMENT SYS-  
4           TEM.—

5                   (A) IN GENERAL.—Chapter 84 of title 5,  
6           United States Code, is amended by inserting  
7           after section 8470 the following:

8   **“§ 8471. Employees transitioning from workers com-  
9                   pensation**

10           “(a) DEFINITION.—In this section, the term ‘covered  
11   employee’ means an employee who is a covered employee  
12   as defined under section 8106a(a)(1) and is eligible for  
13   an annuity under this chapter.

14           “(b) APPLICATIONS.—Not later than 1 year before  
15   the date of the termination of payments of compensation  
16   under section 8106a(b) to a covered employee who is eligi-  
17   ble for an annuity under this chapter, the employing agen-  
18   cy of that covered employee shall file an application for  
19   an annuity for that covered employee under this chapter  
20   with the Office of Personnel Management.

21           “(c) REGULATIONS.—The Office of Personnel Man-  
22   agement shall prescribe regulations to carry out this sec-  
23   tion.”.

24                   (B) TECHNICAL AND CONFORMING AMEND-  
25           MENT.—The table of sections for chapter 84 of

1 title 5, United States Code, is amended by in-  
2 serting after the item relating to section 8456  
3 the following:

“Sec. 8471. Employees transitioning from workers compensation.”.

4 **SEC. 302. REGULATIONS.**

5 Not later than 180 days after the date of enactment  
6 of this Act, the Secretary of Labor, after consultation with  
7 the Director of the Office of Personnel Management, shall  
8 prescribe regulations to carry out this title.

9 **SEC. 303. EFFECTIVE DATE.**

10 (a) **IN GENERAL.**—Except as provided under sub-  
11 section (b), this title (including the amendments made by  
12 this tile) shall take effect on the date of enactment of this  
13 Act.

14 (b) **TERMINATION OF COMPENSATION.**—Section  
15 8106a(b) of title 5, United States Code, (as added by sec-  
16 tion 301 of this Act) shall take effect 1 year after the  
17 date regulations are prescribed under section 302.

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