H. R. 896

To provide health care liability reform, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 3, 2011

Mr. Burgess (for himself, Mr. Brady of Texas, Mr. Flores, Mr. Farenthold, Mr. Carter, Mr. McCaul, Mr. Olson, Mr. Marchant, and Mr. Neugebauer) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To provide health care liability reform, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) Short Title.—This Act may be cited as the “Medical Justice Act of 2011”.

(b) Table of Contents.—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.
Sec. 2. Cap on non-economic damages against health care practitioners.
Sec. 3. Cap on non-economic damages against health care institutions.
Sec. 4. Cap, in wrongful death cases, on total damages against any single health care practitioner.
Sec. 5. Limitation of insurer liability when insurer rejects certain settlement offers.
Sec. 6. Mandatory jury instruction on cap on damages.
Sec. 7. Determination of negligence; mandatory jury instruction.
Sec. 8. Expert reports required to be served in civil actions.
Sec. 9. Expert opinions relating to physicians may be provided only by actively practicing physicians.
Sec. 10. Payment of future damages on periodic or accrual basis.
Sec. 11. Unanimous jury required for punitive or exemplary damages.
Sec. 12. Proportionate liability.
Sec. 15. Limitation on liability for Good Samaritans providing emergency health care.
Sec. 16. Definitions.

SEC. 2. CAP ON NON-ECONOMIC DAMAGES AGAINST HEALTH CARE PRACTITIONERS.

When an individual is injured or dies as the result of health care, a person entitled to non-economic damages may not recover, from the class of liable health care practitioners (regardless of the theory of liability), more than $250,000 such damages.

SEC. 3. CAP ON NON-ECONOMIC DAMAGES AGAINST HEALTH CARE INSTITUTIONS.

When an individual is injured or dies as the result of health care, a person entitled to non-economic damages may not recover—

(1) from any single liable health care institution (regardless of the theory of liability), more than $250,000 such damages; and

(2) from the class of liable health care institutions (regardless of the theory of liability), more than $500,000 such damages.
SEC. 4. CAP, IN WRONGFUL DEATH CASES, ON TOTAL DAMAGES AGAINST ANY SINGLE HEALTH CARE PRACTITIONER.

(a) In general.—When an individual dies as the result of health care, a person entitled to damages may not recover, from any single liable health care practitioner (regardless of the theory of liability), more than $1,400,000 in total damages.

(b) Total damages defined.—In this section, the term “total damages” includes compensatory damages, punitive damages, statutory damages, and any other type of damages.

(c) Adjustment for inflation.—For each calendar year after the calendar year of the enactment of this Act, the dollar amount referred to in subsection (a) shall be adjusted to reflect changes in the Consumer Price Index of the Bureau of Labor Statistics of the Department of Labor. The adjustment shall be based on the relationship between—

(1) the Consumer Price Index data most recently published as of January 1 of the calendar year of the enactment of this Act; and

(2) the Consumer Price Index data most recently published as of January 1 of the calendar year concerned.
(d) **APPLICABILITY OF ADJUSTMENT.**—The dollar amount that applies to a recovery is the dollar amount for the calendar year during which the amount of the recovery is made final.

**SEC. 5. LIMITATION OF INSURER LIABILITY WHEN INSURER REJECTS CERTAIN SETTLEMENT OFFERS.**

In a civil action, to the extent the civil action seeks damages for the injury or death of an individual as the result of health care, when the insurer of a health care practitioner or health care institution rejects a reasonable settlement offer within policy limits, the insurer is not, by reason of that rejection, liable for damages in an amount that exceeds the liability of the insured.

**SEC. 6. MANDATORY JURY INSTRUCTION ON CAP ON DAMAGES.**

In a civil action tried to a jury, to the extent the civil action seeks damages for the injury or death of an individual as the result of health care, the court shall instruct the jury that the jury is not to consider whether, or to what extent, a limitation on damages applies.
SEC. 7. DETERMINATION OF NEGLIGENCE; MANDATORY JURY INSTRUCTION.

(a) In General.—When an individual is injured or dies as the result of health care, liability for negligence may not be based solely on a bad result.

(b) Mandatory Jury Instruction.—In a civil action tried to a jury, to the extent the civil action seeks damages for the injury or death of an individual as the result of health care and alleges liability for negligence, the court shall instruct the jury as provided in subsection (a).

SEC. 8. EXPERT REPORTS REQUIRED TO BE SERVED IN CIVIL ACTIONS.

(a) Service Required.—To the extent a pleading filed in a civil action seeks damages against a health care practitioner for the injury or death of an individual as the result of health care, the party filing the pleading shall, not later than 120 days after the date on which the pleading was filed, serve on each party against whom such damages are sought a qualified expert report.

(b) Qualified Expert Report.—As used in subsection (a), a qualified expert report is a written report of a qualified health care expert that—

1. includes a curriculum vitae for that expert;

2. and
(2) sets forth a summary of the expert opinion of that expert as to—

(A) the standard of care applicable to that practitioner;

(B) how that practitioner failed to meet that standard of care; and

(C) the causal relationship between that failure and the injury or death of the individual.

(e) Motion To Enforce.—A party not served as required by subsection (a) may move the court to enforce that subsection. On such a motion, the court—

(1) shall dismiss, with prejudice, the pleading as it relates to that party; and

(2) shall award to that party the attorney fees reasonably incurred by that party to respond to that pleading.

(d) Use of Expert Report.—

(1) In General.—Except as otherwise provided in this section, a qualified expert report served under subsection (a) may not, in that civil action—

(A) be offered by any party as evidence;

(B) be used by any party in discovery or any other pretrial proceeding; or

(C) be referred to by any party at trial.

(2) Violations.—
(A) BY OTHER PARTY.—If paragraph (1) is violated by a party other than the party who served the report, the court shall, on motion of any party or on its own motion, take such measures as the court considers appropriate, which may include the imposition of sanctions.

(B) BY SERVING PARTY.—If paragraph (1) is violated by the party who served the report, paragraph (1) shall no longer apply to any party.

SEC. 9. EXPERT OPINIONS RELATING TO PHYSICIANS MAY BE PROVIDED ONLY BY ACTIVELY PRACTICING PHYSICIANS.

(a) IN GENERAL.—A physician-related opinion may be provided only by an actively practicing physician who is determined by the court to be qualified on the basis of training and experience to render that opinion.

(b) CONSIDERATIONS REQUIRED.—In determining whether an actively practicing physician is qualified under subsection (a), the court shall, except on good cause shown, consider whether that physician is board-certified, or has other substantial training, in an area of medical practice relevant to the health care to which the opinion relates.

(c) DEFINITIONS.—In this section:
(1) The term “actively practicing physician” means an individual who—

(A) is licensed to practice medicine in the United States or, if the individual is a defendant providing a physician-related opinion with respect to the health care provided by that defendant, is a graduate of a medical school accredited by the Liaison Committee on Medical Education or the American Osteopathic Association;

(B) is practicing medicine when the opinion is rendered, or was practicing medicine when the health care was provided; and

(C) has knowledge of the accepted standards of care for the health care to which the opinion relates.

(2) The term “physician-related opinion” means an expert opinion as to any one or more of the following:

(A) The standard of care applicable to a physician.

(B) Whether a physician failed to meet such a standard of care.
(C) Whether there was a causal relationship between such a failure by a physician and the injury or death of an individual.

(3) The term “practicing medicine” includes training residents or students at an accredited school of medicine or osteopathy, and serving as a consulting physician to other physicians who provide direct patient care.

SEC. 10. PAYMENT OF FUTURE DAMAGES ON PERIODIC OR ACCRUAL BASIS.

(a) IN GENERAL.—When future damages are awarded against a health care practitioner to a person for the injury or death of an individual as a result of health care, and the present value of those future damages is $100,000 or more, that health care practitioner may move that the court order payment on a periodic or accrual basis of those damages. On such a motion, the court—

(1) shall order that payment be made on an accrual basis of future damages described in subsection (b)(1); and

(2) may order that payment be made on a periodic or accrual basis of any other future damages that the court considers appropriate.

(b) FUTURE DAMAGES DEFINED.—In this section, the term “future damages” means—
(1) the future costs of medical, health care, or custodial services;
(2) noneconomic damages, such as pain and suffering or loss of consortium;
(3) loss of future earnings; and
(4) any other damages incurred after the award is made.

SEC. 11. UNANIMOUS JURY REQUIRED FOR PUNITIVE OR EXEMPLARY DAMAGES.

When an individual is injured or dies as the result of health care, a jury may not award punitive or exemplary damages against a health care practitioner or health care institution unless the jury is unanimous with regard to both the liability of that party for such damages and the amount of the award of such damages.

SEC. 12. PROPORTIONATE LIABILITY.

When an individual is injured or dies as the result of health care and a person is entitled to damages for that injury or death, each person responsible is liable only for a proportionate share of the total damages that directly corresponds to that person’s proportionate share of the total responsibility.

SEC. 13. DEFENSE-INITIATED SETTLEMENT PROCESS.

(a) In General.—In a civil action, to the extent the civil action seeks damages for the injury or death of an
individual as the result of health care, a health care practi-
tioner or health care institution against which such dam-
ages are sought may serve one or more qualified settle-
ment offers under this section to a person seeking such
damages. If the person seeking such damages does not ac-
cept such an offer, that person may thereafter serve one
or more qualified settlement offers under this section to
the party whose offer was not accepted.

(b) QUALIFIED SETTLEMENT OFFER.—A qualified
settlement offer under this section is an offer, in writing,
to settle the matter as between the offeror and the offeree,
which—

(1) specifies that it is made under this section;
(2) states the terms of settlement; and
(3) states the deadline within which the offer
must be accepted.

to the claims of the offeree.
(d) Litigation Costs Defined.—In this section, the term “litigation costs” include court costs, filing fees, expert witness fees, attorney fees, and any other costs directly related to carrying out the litigation.

(e) Significantly Less Favorable Defined.—For purposes of this section, a judgment is significantly less favorable than the terms of settlement if—

(1) in the case of an offeree seeking damages, the offeree’s award at trial is less than 80 percent of the value of the terms of settlement; and

(2) in the case of an offeree against whom damages are sought, the offeror’s award at trial is more than 120 percent of the value of the terms of settlement.


(a) Statute of Limitations.—When an individual is injured or dies as the result of health care, the statute of limitations shall be as follows:

(1) Individuals of Age 12 and Over.—If the individual has attained the age of 12 years, the claim must be brought either—

(A) within 2 years after the negligence occurred; or

(B) within 2 years after the health care on which the claim is based is completed.
(2) INDIVIDUALS UNDER AGE 12.—If the individual has not attained the age of 12 years, the claim must be brought before the individual attains the age of 14 years.

(b) STATUTE OF REPOSE.—When an individual is injured or dies as the result of health care, the statute of repose shall be as follows: The claim must be brought within 10 years after the act or omission on which the claim is based is completed.

(c) TOLLING.—

(1) STATUTE OF LIMITATIONS.—The statute of limitations required by subsection (a) may be tolled if applicable law so provides, except that it may not be tolled on the basis of minority.

(2) STATUTE OF REPOSE.—The statute of repose required by subsection (b) may not be tolled for any reason.

SEC. 15. LIMITATION ON LIABILITY FOR GOOD SAMARITANS PROVIDING EMERGENCY HEALTH CARE.

(a) WILLFUL OR WANTON NEGLIGENCE REQUIRED.—A health care practitioner or health care institution that provides emergency health care on a Good Samaritan basis is not liable for damages caused by that care
except for willful or wanton negligence or more culpable misconduct.

(b) Good Samaritan Basis.—For purposes of this section, care is provided on a Good Samaritan basis if it is not provided for or in expectation of remuneration. Being entitled to remuneration is relevant to, but is not determinative of, whether it is provided for or in expectation of remuneration.

SEC. 16. DEFINITIONS.

In this Act:

(1) Health care institution.—The term “health care institution” includes institutions such as—

(A) an ambulatory surgical center;

(B) an assisted living facility;

(C) an emergency medical services provider;

(D) a home health agency;

(E) a hospice;

(F) a hospital;

(G) a hospital system;

(H) an intermediate care facility for the mentally retarded;

(I) a nursing home; and

(J) an end stage renal disease facility.
(2) **Health care practitioner.**—The term “health care practitioner” includes a physician and a physician entity.

(3) **Physician entity.**—The term “physician entity” includes—

(A) a partnership or limited liability partnership created by a group of physicians;

(B) a company created by physicians; and

(C) a nonprofit health corporation whose board is composed of physicians.