

## Calendar No. 725

111TH CONGRESS  
2D SESSION

# S. 2982

To combat international violence against women and girls.

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### IN THE SENATE OF THE UNITED STATES

FEBRUARY 4, 2010

Mr. KERRY (for himself, Mrs. BOXER, Ms. SNOWE, Ms. COLLINS, Mr. BROWN of Ohio, Mr. BURRIS, Mr. CARDIN, Mr. CASEY, Mr. DODD, Mr. DURBIN, Mr. FRANKEN, Mrs. GILLIBRAND, Mr. HARKIN, Mr. JOHNSON, Mr. KAUFMAN, Ms. KLOBUCHAR, Ms. LANDRIEU, Mr. LAUTENBERG, Mr. MENENDEZ, Ms. MIKULSKI, Mrs. MURRAY, Mr. SCHUMER, Mrs. SHAHEEN, Ms. STABENOW, Mr. UDALL of New Mexico, Mr. WHITEHOUSE, Mr. SPECTER, Ms. CANTWELL, Mr. MERKLEY, Mr. BINGAMAN, Mr. WEBB, Mr. SANDERS, Mrs. LINCOLN, Mrs. FEINSTEIN, Mr. LEVIN, and Mr. COONS) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

DECEMBER 21, 2010

Reported by Mr. KERRY, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To combat international violence against women and girls.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

**1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2       (a) **SHORT TITLE.**—This Act may be cited as the  
 3       “International Violence Against Women Act of 2010”.

4       (b) **TABLE OF CONTENTS.**—The table of contents for  
 5 this Act is as follows:

See. 1. Short title; table of contents.

See. 2. Findings.

See. 3. Statement of policy.

See. 4. Definitions.

**TITLE I—INTERNATIONAL PREVENTION OF VIOLENCE AGAINST WOMEN AND GIRLS**

**Subtitle A—Official Designations and Institutional Changes**

See. 101. Duties of the Secretary of State.

See. 102. Duties of the Administrator of the United States Agency for International Development.

**Subtitle B—Strategy, Policy, and Programs**

See. 111. Comprehensive international strategy and assistance to reduce and prevent violence against women and girls.

See. 112. Assistance to reduce international violence against women and girls.

See. 113. Ensuring accountability of the United States response to violence against women and girls internationally.

See. 114. Enhancing United States training of foreign military and police forces and judicial officials on violence against women and girls.

See. 115. Addressing violence against women and girls in humanitarian relief, peacekeeping, conflict, and post-conflict settings.

**TITLE II—OTHER PROVISIONS**

See. 201. Support for multilateral efforts to end violence against women and girls.

**6 SEC. 2. FINDINGS.**

7       Congress makes the following findings:

8           (1) According to the United Nations, approximately 1 out of every 3 women throughout the world  
 9       has been beaten, coerced into sex, or otherwise  
 10      abused in her lifetime. The World Health Organization  
 11      has reported that up to 70 percent of women  
 12      have experienced some form of physical or sexual violence.

1       in some countries report having been victims of do-  
2       mestic violence at some stage in their lives.

3           (2) According to the United Nations, engaging  
4       men and women to end violence against women and  
5       girls internationally should be a priority. In recogni-  
6       tion of this priority, United Nations Secretary-General  
7       Ban Ki-moon launched a multi-year campaign  
8       in 2009 to end violence against women and pledge  
9       resources to engage male leaders and to mobilize  
10      men and boys.

11           (3) Violence against women dramatically im-  
12       pedes progress in meeting all of our global health  
13       goals, including efforts to stem maternal mortality  
14       and the spread of HIV/AIDS. Approximately 1 in 4  
15       women are abused during pregnancy, which, accord-  
16       ing to the World Health Organization, has been  
17       linked to miscarriage, pre-term labor, low birth  
18       weight, fetal distress, and death. Women who have  
19       experienced violence are also at higher risk for con-  
20       tracting HIV, and women living with HIV may be  
21       up to 3 times more likely to experience violence than  
22       other women. Fear of violence also prevents women  
23       from accessing HIV/AIDS information and receiving  
24       treatment and counseling.

1                     (4) Increasing women's access to economic op-  
2 portunities is crucial to preventing and responding  
3 to domestic and sexual violence. Microfinance-based  
4 interventions and increased asset control reduce lev-  
5 els of intimate partner violence and provide eco-  
6 nomic independence for survivors.

7                     (5) Displaced, refugee, and stateless women and  
8 girls in humanitarian emergencies, conflict settings,  
9 and natural disasters face extreme violence and  
10 threats because of power inequities, including—

11                         (A) being forced to exchange sex for food  
12 and humanitarian supplies; and

13                         (B) being at increased risk of rape, sexual  
14 exploitation, and abuse.

15                     (6) Rape and sexual assault against women and  
16 girls are used to torture, intimidate, and terrorize  
17 women and their communities.

18                     (7) According to UNICEF, child marriage—

19                         (A) is a harmful practice that deprives  
20 girls of their dignity and human rights;

21                         (B) can result in bonded labor or enslave-  
22 ment, commercial sexual exploitation, and vio-  
23 lence against the victims;

24                         (C) significantly increases the risk of ma-  
25 ternal death and morbidity, infant mortality

1           and morbidity, obstetric fistula, and sexually  
2           transmitted diseases, including HIV/AIDS; and  
3           (D) is perpetuated by poverty, a lack of  
4           educational or employment opportunities for  
5           girls, parental concerns to ensure sexual rela-  
6           tions within marriage, the dowry system, and  
7           the perceived lack of value of girls.

8 **SEC. 3. STATEMENT OF POLICY.**

9           It is the policy of the United States to—

10           (1) systematically integrate and coordinate ef-  
11           forts to prevent and respond to violence against  
12           women and girls internationally into United States  
13           foreign policy and foreign assistance programs;

14           (2) expand the implementation of effective prac-  
15           tices and programs;

16           (3) promote women's political, economic, edu-  
17           cational, social, cultural, civil, and human rights and  
18           opportunities throughout the world;

19           (4) support and build capacity of indigenous  
20           nongovernmental organizations that are working to  
21           prevent and respond to violence against women and  
22           girls internationally, particularly women's non-  
23           governmental organizations and groups involving  
24           male advocates;

1                 (5) support and encourage United States orga-  
2                 nizations working in partnership with nongovern-  
3                 mental organizations described in paragraph (4);

4                 (6) prevent and respond to violence against  
5                 women and girls internationally through multisec-  
6                 toral methods; working at individual, family, commu-  
7                 nity, local, national, and international levels and in-  
8                 corporating service, prevention, training, and advo-  
9                 cacy activities and economic, education, health, legal,  
10                 and protective intervention services;

11                 (7) enhance training and other prevention and  
12                 response to violence against women and girls inter-  
13                 nationally in humanitarian relief, conflict, and post-  
14                 conflict settings;

15                 (8) enhance training by United States personnel  
16                 of professional foreign military and police forces and  
17                 judicial officials to include specific and thorough in-  
18                 struction on preventing and responding to violence  
19                 against women and girls internationally;

20                 (9) increase communication and cooperation  
21                 with nongovernmental organizations with dem-  
22                 onstrated experience in women's empowerment, com-  
23                 bating violence against women and girls internation-  
24                 ally, and engaging men and boys as partners, includ-

1       ing consulting with such organizations during stra-  
2       tegic planning exercises;

3           (10) more regularly engage men and boys as  
4       community leaders, partners, and advocates in end-  
5       ing violence against women and girls;

6           (11) include—

7              (A) prevention of child marriage as an im-  
8       portant part of preventing violence against  
9       girls; and

10             (B) ending the practice of child marriage  
11       by promoting education and skills building for  
12       girls, community programs, and increased eco-  
13       nomic opportunities for women to achieve the  
14       Millennium Development Goals and United  
15       States global health and development objectives;

16             (12) ensure that private security firms con-  
17       tracted for service in conflict, humanitarian, and  
18       post-conflict settings appropriately report on, and re-  
19       spond to, violence against women and girls interna-  
20       tionally; and

21             (13) continue United States leadership and in-  
22       novative efforts at the United Nations to address vi-  
23       olence against women and girls internationally, par-  
24       ticularly through urging the United Nations Sec-  
25       retary-General and United Nations member states to

1       fully implement the provisions of United Nations Se-  
2       curity Council Resolutions 1325, 1820, and 1888,  
3       and other relevant United Nations agreements and  
4       initiatives.

5       **SEC. 4. DEFINITIONS.**

6       In this Act:

7           (1) CHILD MARRIAGE.—The term “child mar-  
8       riage” means the marriage of a girl or a boy, who  
9       has not reached the minimum legal age for marriage  
10      in the country in which the girl or boy is a resident.

11          (2) ELIGIBLE COUNTRIES.—The term “eligible  
12       countries” means countries that are not classified as  
13       high-income countries in the most recent edition of  
14       the World Development Report for Reconstruction  
15       and Development, published by the International  
16       Bank for Reconstruction and Development.

17          (3) PREVENTION AND RESPONSE.—The term  
18       “prevention and response” means activities designed  
19       to prevent and respond to violence against women  
20       and girls.

21          (4) USAID ADMINISTRATOR.—The term  
22       “USAID Administrator” means the Administrator  
23       of the United States Agency for International Devel-  
24       opment.

## 1                     (5) VIOLENCE AGAINST WOMEN AND GIRLS.—

2         The term “violence against women and girls”—

3                     (A) means any act of violence against  
4         women or girls that results in, or is likely to re-  
5         sult in, physical, sexual, or psychological harm  
6         or suffering to women or girls, including threats  
7         of such acts, coercion, or arbitrary deprivations  
8         of liberty, whether occurring in public or private  
9         life; and

10                   (B) includes—

11                     (i) physical, sexual, and psychological  
12         violence occurring in the family, including  
13         battering, sexual abuse of female children  
14         in the household, dowry-related violence,  
15         marital rape, female genital cutting and  
16         mutilation, forced child marriage, and  
17         other traditional practices harmful to  
18         women and girls, nonspousal violence, and  
19         violence related to exploitation;20                     (ii) physical, sexual, and psychological  
21         violence occurring within the general com-  
22         munity, including rape, sexual abuse, sex-  
23         ual harassment and intimidation at work,  
24         in educational institutions and elsewhere,

1 trafficking in women and girls; and forced  
2 prostitution; and

8 **TITLE I—INTERNATIONAL PRE-**  
9 **VENTION OF VIOLENCE**  
10 **AGAINST WOMEN AND GIRLS**  
11 **Subtitle A—Official Designations**  
12 **and Institutional Changes**

## **13 SEC. 101. DUTIES OF THE SECRETARY OF STATE.**

14       (a) DESIGNATION.—The Secretary of State, in ful-  
15 filling the duties and purposes of this Act, shall designate  
16 a senior official in the Department of State to conduct  
17 the relevant activities pursuant to this Act. For the pur-  
18 poses of this Act, that designee shall be referred to as the  
19 “Ambassador-at-Large for Global Women’s Issues”.

20       (b) SUPPORT STAFF.—The Secretary of State shall  
21 designate appropriate staff to support the efforts of the  
22 Ambassador.

23 (e) DUTIES.—The Ambassador shall coordinate and  
24 advise, and where relevant lead—

- 1                     (1) State Department activities and policies, in-  
2 cluding as they affect programs and funding relating  
3 to prevention and response, including gender inte-  
4 gration and women's development internationally as  
5 relates to prevention and response;
- 6                     (2) the design, and as appropriate, implemen-  
7 tation of projects regarding prevention and response,  
8 including gender integration and women's develop-  
9 ment internationally as relates to prevention and re-  
10 sponse;
- 11                     (3) the integration of prevention and response  
12 analysis into U.S. Government departments' and  
13 agencies' international programs, structures, proce-  
14 cesses and capacities;
- 15                     (4) allocation of State Department resources  
16 for—  
17                         (A) prevention and response; and  
18                         (B) development of the comprehensive  
19                         international strategy described in section 300G  
20                         to reduce violence against women and girls;
- 21                     (5) on behalf of the Secretary, conduct regular  
22 cooperation with civil society with demonstrated ex-  
23 perience in prevention and response and women's de-  
24 velopment issues internationally as relates to preven-  
25 tion and response;

1                 (6) serve as the principal advisor to the Secretary of State regarding violence against women  
2                 and girls as a foreign policy matter; and  
3

4                 (7) at the direction of the Secretary of State, represent the United States in bilateral, international and nongovernmental fora in matters relevant to violence against women and girls including the status of women internationally as relates to prevention and response.

10                 (d) INFORMATION-SHARING AND TRANSPARENCY.—

11                 On behalf of the Secretary, the Ambassador shall be the central repository of evaluation and monitoring data on Department of State programs that relate to prevention and response, and also for Federal Government agencies engaged in international prevention and response, in order to produce a full accounting of United States Government spending on prevention and response, and to prepare the comprehensive strategy developed under section 111.

19                 (e) CONGRESSIONAL BRIEFINGS.—Not later than 6 months after the date of the enactment of this Act, and annually thereafter, the Ambassador shall brief Congress on the integration of gender considerations and prevention and response into its strategies, programming, and associated outcomes, and shall present Congress with an assess-

- 1 ment of human and financial resources necessary to fulfill
- 2 the purposes and duties of this section.

3       (f) AUTHORIZATION OF APPROPRIATIONS.—There is  
4 authorized to be appropriated, for each of fiscal years  
5 2011 through 2015—

(1) \$5,000,000 for administration, staffing, travel, and related expenditures; and

(2) \$5,000,000 in program funds to carry out activities under this section.

10 SEC. 102. DUTIES OF THE ADMINISTRATOR OF THE UNITED  
11 STATES AGENCY FOR INTERNATIONAL DE-  
12 VELOPMENT.

13       (a) IN GENERAL.—The USAID Administrator, in  
14 fulfilling the duties and purposes of this Act, shall des-  
15 ignate a senior official (referred to in this Act as the  
16 “Women’s Development Advisor” or the “Advisor”), who  
17 shall report directly to the USAID Administrator to co-  
18 ordinate and conduct prevention and response activities  
19 described in this Act.

20       (b) SUPPORT STAFF.—The USAID Administrator  
21 shall designate appropriate staff to support the efforts of  
22 the Women's Development Advisor.

23 (e) DUTIES.—The Advisor shall coordinate and guide  
24 all USAID efforts to—

1                   (1) integrate prevention and response, as well  
2       as broader gender issues in foreign assistance;

3                   (2) coordinate and consult with the Ambassador  
4       and USAID mission directors in carrying out (e)(1);

5                   (3) provide high level guidance to USAID mis-  
6       sions, offices, and bureaus on prevention and re-  
7       sponse, gender integration, design, strategy and pro-  
8       gramming; and

9                   (4) participate in agency-wide monitoring and  
10      evaluation on gender integration activities and strat-  
11      egies, including prevention and response.

12                  (d) COORDINATED USAID REPORTING.—

13                  (1) IN GENERAL.—USAID technical and re-  
14       gional bureaus identified by the USAID Adminis-  
15       trator and the Advisor shall annually provide the  
16       Advisor with such data and findings collected under  
17       subsection (e)(4) as may be requested by the Advi-  
18       sor.

19                  (2) SCOPE OF DATA.—The data and findings  
20       provided under paragraph (1)—

21                   (A) shall include relevant contractors, sub-  
22       contractors, grantees, and subgrantees receiving  
23       program funds made available for prevention  
24       and response, and women's development glob-  
25       ally as a method of prevention; and

(B) shall be made publicly available.

(e) CONGRESSIONAL BRIEFINGS.—Not later than 6 months after the date of the enactment of this Act, and annually thereafter, the Advisor, in coordination with the Ambassador, shall brief Congress on the integration of gender considerations and prevention and response into its strategies, programming, and associated outcomes, using data collected under subsection (d), and shall present Congress with an assessment of human and financial resources necessary to fulfill the purposes and duties of this section.

**16 (f) AUTHORIZATION OF APPROPRIATIONS.—**

17                 (1) IN GENERAL.—In addition to amounts oth-  
18                 erwise available, there is authorized to be appro-  
19                 priated, for each of the fiscal years 2011 through  
20                 2015—

(A) \$5,000,000 for operations, administration, and related expenditures; and

(B) \$5,000,000 in program funds to carry out the activities under this section.

1                   (2) SUPERVISION OF EXPENDITURES.—

2         Amounts appropriated pursuant to this subsection  
3         shall be expended under the direction of the Advisor.

4                   **Subtitle B—Strategy, Policy, and**  
5                   **Programs**

6                   **SEC. 111. COMPREHENSIVE INTERNATIONAL STRATEGY**  
7                   **AND ASSISTANCE TO REDUCE AND PREVENT**  
8                   **VIOLENCE AGAINST WOMEN AND GIRLS.**

9                   (a) DEVELOPMENT AND IMPLEMENTATION OF  
10   STRATEGY.—Not later than 1 year after the date of the  
11   enactment of this Act, the Secretary of State, under the  
12   direction of the President and with the assistance of the  
13   USAID Administrator, shall—

14                  (1) develop a comprehensive, 5-year inter-  
15   national strategy to prevent and respond to violence  
16   against women and girls internationally; and

17                  (2) submit the strategy developed under para-  
18   graph (1) to the Committee on Foreign Relations of  
19   the Senate and the Committee on Foreign Affairs of  
20   the House of Representatives.

21                  (b) COLLABORATION AND COORDINATION.—In devel-  
22   oping the strategy under subsection (a), the Secretary of  
23   State, with the assistance of the USAID Administrator,  
24   shall consult with—

1                   (1) executive branch agencies and entities ad-  
2 ministering international programs;

3                   (2) the Senior Policy Operating Group on Traf-  
4 ficking in Persons;

5                   (3) representatives of civil society with dem-  
6 onstrated experience combating violence against  
7 women and girls or promoting women's health or  
8 women's development issues internationally.

9                   (e) CONTENT.—The strategy developed under sub-  
10 section (a) shall—

11                  (1) identify countries with significant levels of  
12 violence against women and girls that have the gov-  
13 ernment or nongovernment organizational capacity  
14 to manage and implement gender-based violence pre-  
15 vention and response program activities;

16                  (2) select up to 20 of the countries described in  
17 paragraph (1) in which to develop a gender-inte-  
18 grated, comprehensive, and holistic individual coun-  
19 try plan that incorporates at least 2 of the program  
20 activities listed in subsection (d);

21                  (3) assess and describe the current or potential  
22 capacity of each government or civil society to ad-  
23 dress and respond to violence against women and  
24 girls;

1                     (4) identify and coordinate with Federal depart-  
2                     ments and agencies that—

3                         (A) have existing programs relevant to the  
4                     strategy; or

5                         (B) will be involved in new program activi-  
6                     ties;

7                         (5) describe the monitoring and evaluation  
8                     mechanisms established for each country, and their  
9                     use in assessing overall progress in prevention and  
10                    response;

11                         (6) project general levels of resources needed to  
12                     achieve the stated objectives in each country, includ-  
13                     ing an accounting of—

14                         (A) activities and funding already ex-  
15                     pended by the Department of State, USAID,  
16                     other Federal agencies, other donor country  
17                     governments, and other multilateral institu-  
18                     tions; and

19                         (B) leveraged private sector resources;

20                         (7) include capacity building and technical as-  
21                     sistance for community-based women's nongovern-  
22                     mental organizations and community-based organi-  
23                     zations with demonstrated expertise in women's em-  
24                     powerment, including combating violence against  
25                     women and girls internationally;

1                 (8) identify and coordinate with existing non-  
2 governmental and multilateral programs, initiatives,  
3 and groups with demonstrated experience on pre-  
4 venting and responding to violence against women  
5 and girls internationally, particularly coordinating  
6 with women's organizations and community-based  
7 groups; and

8                 (9) integrate gender analysis into the strategy  
9 for each country to ensure that the roles of women,  
10 girls, men, and boys are appropriately addressed.

11                 (d) PROGRAM ACTIVITIES SUPPORTED.—Assistance  
12 provided under this section shall be used to carry out  
13 country-specific strategies under subsection (a) through  
14 multi-sectoral prevention and response activities specified  
15 by the Ambassador and Advisor and that fall under at  
16 least 2 of the following broad categories:

17                 (1) Enhancing the capacity of the health sector  
18 to respond to violence against women and girls.

19                 (2) Development and enforcement of civil and  
20 criminal legal and judicial sanctions, protections,  
21 trainings, and capacity.

22                 (3) Development of programs affecting social  
23 norms, community attitudes, and male and female  
24 participation in violence and response to victims.

1                   (4) Ensuring accessible quality educational and  
2 literacy opportunities for women and girls.

3                   (5) Promotion of access to economic oppor-  
4 tunity projects, including increasing distribution,  
5 credit, property, and inheritance rights for women  
6 and girls.

7 **SEC. 112. ASSISTANCE TO REDUCE INTERNATIONAL VIO-  
8 LENCE AGAINST WOMEN AND GIRLS.**

9                   (a) COORDINATION OF EXISTING ASSISTANCE PRO-  
10 GRAMS.—The Ambassador, working with the Advisor,  
11 shall, to the fullest extent practicable, coordinate activities  
12 and measures to prevent and respond to violence against  
13 women and girls internationally into existing programs,  
14 contracts, grants, agreements, and foreign assistance  
15 under the Foreign Assistance Act of 1961 and other Acts  
16 authorizing and appropriating foreign assistance, as appli-  
17 cable.

18                   (b) AUTHORITY.—To implement and execute the  
19 comprehensive international strategy developed pursuant  
20 to section 111, the Secretary of State and the USAID Ad-  
21 ministrator, in consultation with the Ambassador and the  
22 Advisor, may provide assistance to nongovernmental orga-  
23 nizations, multilateral institutions, and foreign countries  
24 for program activities described in section 111(d).

1       (e) ALLOCATION OF NEW FUNDING.—The Secretary  
2 of State and the USAID Administrator, based on guidance  
3 from the Ambassador and the Advisor, may allocate funds  
4 to implement and execute the comprehensive international  
5 strategy developed pursuant to section 111.

6       (d) USE OF FUNDS.—

7           (1) IN GENERAL.—Any funds made available  
8 under this section to nongovernmental organizations  
9 should be designated to organizations that—

10              (A) have demonstrated experience regarding  
11 violence against women and girls internationally or have entered into a partnership  
12 with an organization with such experience; and

13              (B) have demonstrated capabilities or experience in a particular program activity described in section 111(d).

14           (2) CONGRESSIONAL BRIEFINGS.—The Secretary of State and the USAID Administrator shall brief Congress upon request, on the transparent mechanisms used to ensure that funds made available under this section through nongovernmental organizations are awarded to organizations described in paragraph (1).

15       (e) GRANTS TO WOMEN'S NONGOVERNMENTAL ORGANIZATIONS AND COMMUNITY-BASED ORGANIZA-

1 TIONS.—Special efforts shall be made to award amounts  
2 appropriated to carry out this Act to community-based  
3 and women's nongovernmental organizations in recipient  
4 countries. The Advisor shall brief Congress, upon request,  
5 on efforts made to assist such organizations to be eligible  
6 for such funds.

7 (f) AWARD PROCESS.—Grant amounts awarded  
8 under this section shall be provided through an open, com-  
9 petitive, and transparent process to the extent possible.

10 (g) CONDITIONS.—Entities receiving grants under  
11 this section—

12 (1) shall allocate a reasonable portion of such  
13 grants for data collection and the evaluation of pro-  
14 gram effectiveness;

15 (2) shall be responsible for developing and re-  
16 porting on outcomes and impacts relating to pre-  
17 venting and responding to violence against women  
18 and girls internationally;

19 (3) should gather input from women's non-  
20 governmental organizations or community-based or-  
21 ganizations in recipient countries, including organi-  
22 zations with experience in working with men and  
23 boys to prevent violence; and

1                   (4) shall consider the safety of women and girls  
2                   as a primary concern in deciding how to design, im-  
3                   plement, monitor, and evaluate programs.

4                   **(h) AUTHORIZATION OF APPROPRIATIONS.—**

5                   **(1) IN GENERAL.**—In addition to amounts oth-  
6                   erwise available for such purposes, there is author-  
7                   ized to be appropriated to the President  
8                   \$175,000,000 for each of the fiscal years 2011  
9                   through 2015 to carry out this section and section  
10                  111.

11                  **(2) AVAILABILITY OF FUNDS.**—Amounts appro-  
12                  priated pursuant to paragraph (1) shall remain  
13                  available until expended.

14                  **SEC. 113. ENSURING ACCOUNTABILITY OF THE UNITED**  
15                  **STATES RESPONSE TO VIOLENCE AGAINST**  
16                  **WOMEN AND GIRLS INTERNATIONALLY.**

17                  **(a) IN GENERAL.**—Not later than 1 year after the  
18                  implementation of the comprehensive strategy under sec-  
19                  tion 111, the Secretary of State, assisted by the Ambas-  
20                  sador, shall prepare a public report on best practices for  
21                  preventing and addressing violence against women and  
22                  girls internationally, which shall include—

23                  **(1)** a description of successful efforts by govern-  
24                  ments of countries with significant levels of violence  
25                  against women and girls, nongovernmental organiza-

1       tions, and United States, bilateral, and multilateral  
2       donors in prevention and response;

3           (2) recommendations related to best practices,  
4       effective strategies, and improvements to enhance  
5       the impact of prevention and response efforts; and

6           (3) the impact of activities funded by the strat-  
7       egy in preventing and reducing violence against  
8       women and girls internationally.

9       (b) AMENDMENTS.—Section 116(d) of the Foreign  
10 Assistance Act of 1961 (22 U.S.C. 2151n(d)) is amend-  
11 ed—

12           (1) in paragraph (10), by striking “and” at the  
13 end;

14           (2) in paragraph (11)(C), by striking the period  
15 at the end and inserting “; and”, and

16           (3) by adding at the end the following:

17           “(12) wherever applicable, the nature and ex-  
18 tent of violence against women and girls (as defined  
19 in section 4 of the International Violence Against  
20 Women Act of 2010).”

21       (e) TRANSPARENCY.—Upon request, the Secretary of  
22 State shall provide to Congress the information made  
23 available under sections 101(d) and 102(d), including out-  
24 comes and impacts related to prevention and response to  
25 violence against women and girls internationally submitted

1 by contractors, subcontractors, grantees and subgrantees,  
2 unless such disclosure would inhibit the security or effec-  
3 tiveness of such entities.

4 (d) RESEARCH AND DATA COLLECTION.—The Am-  
5 bassador, assisted by the USAID Administrator and the  
6 heads of relevant bureaus and offices of the Department  
7 of State and in consultation with the Secretary of Health  
8 and Human Services and the Attorney General—

9 (1) shall work to improve the quality and co-  
10 ordination of existing data collection and evaluations  
11 of current violence against women and girls inter-  
12 nationally programs; and

13 (2) may provide financial assistance for original  
14 research or analysis of effective interventions to pre-  
15 vent or respond to violence against women and girls  
16 internationally.

17 (e) USE OF FUNDS.—Amounts authorized to be ap-  
18 propriated in this section may be used to—

19 (1) collect and analyze new or existing data on  
20 the scope and extent of all forms of violence against  
21 women and girls internationally, including under-  
22 documented forms of violence and violence against  
23 marginalized groups;

24 (2) conduct research on effective interventions  
25 to respond to violence against women and girls inter-

1       nationally, including efforts to scale up effective pro-  
2       gramming; and

3              (3) support systemic data collection using inter-  
4       nationally comparable indicators, norms, and meth-  
5       odologies for measuring the scope, prevalence, and  
6       incidence of violence against women and girls inter-  
7       nationally, working through—

8              (A) governments of foreign countries; and  
9              (B) federally funded development assist-  
10       ance and health assistance.

11       (f) AUTHORIZATION OF APPROPRIATIONS.—There is  
12       authorized to be appropriated to the Secretary of State  
13       \$20,000,000 for each of the fiscal years 2011 through  
14       2015 to carry out the activities under this section.

15       **SEC. 114. ENHANCING UNITED STATES TRAINING OF FOR-**  
16       **EIGN MILITARY AND POLICE FORCES AND JU-**  
17       **DICIAL OFFICIALS ON VIOLENCE AGAINST**  
18       **WOMEN AND GIRLS.**

19       (a) PURPOSE.—The purpose of this section is to en-  
20       sure that United States programs to train foreign mili-  
21       tary, police, and judicial officials include instruction on  
22       prevention of and response to violence against women and  
23       girls.

24       (b) COVERED PROGRAMS.—The programs referred to  
25       in subsection (a) include—

1                   (1) activities authorized under the Foreign As-  
2 sistance Act of 1961 (22 U.S.C. 2151 et seq.); and  
3                   (2) activities under section 1206 of the Na-  
4 tional Defense Authorization Act for Fiscal Year  
5 2006 (Public Law 109-163; 119 Stat. 3456), as  
6 amended.

7                   (e) GUIDANCE.—The Secretary of State and the Sec-  
8 retary of Defense shall, as appropriate—

9                   (1) incorporate training on prevention and re-  
10 sponse into the basic training curricula of foreign  
11 military forces and judicial officials; and  
12                   (2) ensure that United States assistance to  
13 units involved in regional or multilateral peace-  
14 keeping operations includes training on prevention  
15 and response.

16                   (d) AUTHORIZATION OF APPROPRIATIONS.—There is  
17 authorized to be appropriated such sums as may be nee-  
18 ssary for each of the fiscal years 2011 through 2015 to  
19 carry out the activities under this section.

20 **SEC. 115. ADDRESSING VIOLENCE AGAINST WOMEN AND**  
21 **GIRLS IN HUMANITARIAN RELIEF, PEACE-**  
22 **KEEPING, CONFLICT, AND POST-CONFLICT**  
23 **SETTINGS.**

24                   (a) DEFINED TERM.—In this section, the term  
25 “Inter-Agency Standing Committee” means the committee

1 established in response to United Nations General Assem-  
2 bly Resolution 46/182, adopted at New York on December  
3 19, 1991.

4       **(b) ACTIVITIES OF THE DEPARTMENT OF STATE**  
5 **WITH THE UNITED STATES AGENCY FOR INTER-**  
6 **NATIONAL DEVELOPMENT.—**

7           **(1) GUIDANCE.**—Under the direction of the  
8 Secretary of State, the Ambassador is authorized to  
9 provide guidance to the USAID Administrator and  
10 the Assistant Secretary for Population, Refugees,  
11 and Migration.

12           **(2) DUTIES.**—The USAID Administrator and  
13 the Assistant Secretary shall—

14                  (A) consider the Ambassador's guidance to  
15 the extent practicable;

16                  (B) provide assistance to programs carried  
17 out by international organizations, international  
18 and local nongovernmental organizations, and  
19 governments, as appropriate, that—

20                      (i) prevent and respond to violence  
21 against women and girls in humanitarian  
22 relief, conflict, and post-conflict settings;

23                      (ii) adhere to the Inter-Agency Stand-  
24 ing Committee's Guidelines for Gender-

1                   based Violence Interventions in Humanitarian  
2                   Settings;

3                   (iii) build the capacity of humanitarian  
4                   organizations and government authorities, as appropriate, to address the  
5                   special protection needs of women and children;

6                   (iv) support efforts to provide immediate  
7                   assistance to survivors of violence and reintegrate such individuals through  
8                   education, psychosocial assistance, trauma  
9                   counseling, family and community reinsertion and reunification, medical assistance,  
10                  and economic opportunity programs; and

11                  (v) provide legal services for women  
12                  and girls who are victims of violence;

13                  (C) ensure that activities to prevent and  
14                  respond to violence against women and girls  
15                  internationally are incorporated into any multilateral or bilateral disarmament, demobilization,  
16                  rehabilitation, and reintegration efforts by—

17                  (i) providing protection and suitable  
18                  separate facilities in demobilization and  
19                  transit centers for women and girls for-

1                   merly involved in, or associated with, fight-  
2                   ing forces;

3                   (ii) ensuring equitable reintegration  
4                   activities and opportunities for such  
5                   women and girls, including access to  
6                   schooling, vocational training, employment,  
7                   and childcare;

8                   (iii) providing essential medical care  
9                   and psychosocial support for such women  
10                  and girls who are victims of violence; and

11                  (iv) incorporating prevention and re-  
12                  sponse to violence against women and girls  
13                  into programs for former combatants;

14                  (D) designate and deploy specialists in vio-  
15                  lence against women and girls, as appropriate,  
16                  as an integral part of the United States Agency  
17                  for International Development's Disaster As-  
18                  sistancee Response Teams to ensure the integra-  
19                  tion of prevention and response to violence  
20                  against women and girls internationally in  
21                  strategies and programming; and

22                  (E) strive to ensure that all grantees de-  
23                  ployed in humanitarian relief, conflict, and  
24                  post-conflict operations—

1                             (i) comply with the Inter-Agency

2                             Standing Committee's Six Core Principles

3                             Relating to Sexual Exploitation and Abuse;

4                             (ii) train all humanitarian workers in

5                             preventing and responding to violence

6                             against women and girls, including in the

7                             use of mechanisms to report violence

8                             against women and girls;

9                             (iii) conduct appropriate public out-

10                             reach to make known to the host commu-

11                             nity the mechanisms to report violence

12                             against women and girls; and

13                             (iv) promptly and appropriately re-

14                             spond to reports of violence against women

15                             and girls and treat survivors in accordance

16                             with best practices regarding confiden-

17                             tiality.

18                             (3) AUTHORIZATION OF APPROPRIATIONS.—

19                             (A) IN GENERAL.—There is authorized to

20                             be appropriated to the Department of State and

21                             the United States Agency for International De-

22                             velopment \$40,000,000 for each of the fiscal

23                             years 2011 through 2015 for programs de-

24                             scribed in paragraph (2)(C) that prevent and

25                             respond to violence against women and girls in

1 humanitarian relief, conflict, and post-conflict  
2 operations, in addition to amounts otherwise  
3 available for such purposes.

4 (B) SENSE OF CONGRESS.—It is the sense  
5 of Congress that amounts appropriated pursu-  
6 ant to paragraph (1) should not affect the  
7 amount appropriated for other humanitarian  
8 programs.

9 (c) ACTIVITIES OF THE DEPARTMENT OF STATE.—  
10 Not later than 180 days after the date of the enactment  
11 of this Act, the Secretary of State, acting through the Am-  
12 bassador, shall brief Congress on activities and efforts  
13 to—

14 (1) create a mechanism to ensure that contrac-  
15 tors and grantees deployed in humanitarian relief,  
16 conflict, and post-conflict settings—

17 (A) comply with the Inter-Agency Standing  
18 Committee's Six Core Principles Relating to  
19 Sexual Exploitation and Abuse;

20 (B) train their humanitarian workers in  
21 prevention and response, including proper  
22 mechanisms to report gender-based violence;  
23 and

24 (C) promptly and appropriately respond to  
25 reports of violence against women and girls and

1           treat survivors in accordance with best practices  
2           regarding confidentiality; and  
3           (2) carry out the activities described in sub-  
4           section (b)(2).

5       (d) COORDINATION OF UNITED STATES GOVERN-  
6       MENT EFFORTS.—Under the direction of the President,  
7       the Secretary of State is authorized to provide guidance  
8       on preventing and responding to violence against women  
9       and girls to the Secretary of Defense when United States  
10      military personnel, military contractors, and military ob-  
11      servers are to be deployed in humanitarian relief, conflict,  
12      and post-conflict settings. The Ambassador shall regularly  
13      consult with counterparts at the Department of Defense  
14      and the Department of Justice to coordinate design and  
15      implementation of programs relevant to the purposes of  
16      this section.

17       (e) ENHANCING UNITED STATES LEADERSHIP AND  
18       ADVOCACY IN THE UNITED NATIONS.—

19           (1) RESOURCE SHARING.—The Secretary of  
20       State, in consultation with the USAID Adminis-  
21       trator, the Ambassador, the United States Rep-  
22       resentative to the United Nations, the Assistant Sec-  
23       retary for International Organization Affairs, and  
24       the Assistant Secretary for Population, Refugees,  
25       and Migration shall make available United States fi-

1 nancial, material, human, and other resources to as-  
2 sist United Nations efforts to—

3 (A) develop and implement appropriate  
4 training programs in prevention and response  
5 to violence against women and girls internation-  
6 ally for peacekeeping and humanitarian per-  
7 sonnel;

8 (B) meet staffing goals for women military  
9 and police peacekeepers, including all-women  
10 teams and units;

11 (C) enhance the deployment of civilian  
12 women at all levels to serve in peacekeeping  
13 missions, including through innovative staffing  
14 formulas;

15 (D) improve protection mechanisms in and  
16 around United Nations managed refugee and  
17 internally displaced persons camps;

18 (E) implement a zero tolerance policy for  
19 sexual exploitation and abuse in United Nations  
20 peacekeeping and humanitarian operations;

21 (F) support troop and police contributing  
22 countries in—

23 (i) taking appropriate actions to pre-  
24 vent violence and abuse;



1       mentation of United Nations Security Council Reso-  
2       lutions 1325, 1820, and 1888.

3       (f) EMERGENCY RESPONSE TO WIDESPREAD RE-  
4       PORTS OF VIOLENCE AGAINST WOMEN.—

5           (1) EMERGENCY RESPONSE TO CREDIBLE RE-  
6       PORTS OF CRITICAL OR WIDESPREAD VIOLENCE  
7       AGAINST WOMEN AND GIRLS.—The Secretary of  
8       State, in consultation with the Ambassador and in  
9       coordination with relevant bureaus of the Depart-  
10      ment of State, shall—

11           (A) identify critical or widespread incidents  
12       of violence against women and girls in situa-  
13       tions of armed conflict when they occur,  
14       through consultation with other Federal agen-  
15       cies, the United Nations, international organi-  
16       zations, and nongovernmental organizations;

17           (B) determine emergency response meas-  
18       ures not later than 45 days after such identi-  
19       fication; and

20           (C) brief Congress on the implementation  
21       of such emergency response measures and out-  
22       comes not later than 30 days after such deter-  
23       mination.

1                   (2) CONTENT.—The emergency measures devel-  
2         oped under paragraph (1) shall include a description  
3         of—

4                   (A) bilateral diplomatic efforts with—  
5                      (i) the government of the country in  
6         which the violence is occurring;  
7                      (ii) governments in the region in  
8         which the violence is occurring; and  
9                      (iii) other donor governments.

10                  (g) AUTHORIZATION OF APPROPRIATIONS.—In addi-  
11         tion to amounts authorized to be appropriated under sub-  
12         section (e), there is authorized to be appropriated such  
13         sums as may be necessary for emergency measures, in-  
14         cluding the expansion of reporting mechanisms and pro-  
15         grams, for each situation identified under this section.

## 16                  **TITLE II—OTHER PROVISIONS**

### 17                  **SEC. 201. SUPPORT FOR MULTILATERAL EFFORTS TO END** 18                  **VIOLENCE AGAINST WOMEN AND GIRLS.**

19                  There is authorized to be appropriated to the Inter-  
20         national Organizations and Programs Account  
21         \$10,000,000 for each of the fiscal years 2011 through  
22         2015 to support the United Nations Development Fund  
23         for Women Trust Fund in Support of Actions to Eliminate  
24         Violence Against Women.

**1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2       (a) *SHORT TITLE.*—*This Act may be cited as the*  
 3       *“International Violence Against Women Act of 2010”.*

4       (b) *TABLE OF CONTENTS.*—*The table of contents for*  
 5       *this Act is as follows:*

*Sec. 1. Short title; table of contents.*

*Sec. 2. Findings.*

*Sec. 3. Statement of policy.*

*Sec. 4. Definitions.*

**TITLE I—INTERNATIONAL PREVENTION OF VIOLENCE AGAINST  
WOMEN AND GIRLS**

*Subtitle A—Official Designations and Institutional Changes*

*Sec. 101. Duties of the Secretary of State.*

*Sec. 102. Duties of the Administrator of USAID.*

*Subtitle B—Strategy, Policy, and Programs*

*Sec. 111. Comprehensive international strategy and assistance to reduce and prevent violence against women and girls.*

*Sec. 112. Assistance to prevent and respond to violence against women and girls internationally.*

*Sec. 113. Ensuring accountability of the United States response to violence against women and girls internationally.*

*Sec. 114. Enhancing United States training of foreign military and police forces and judicial officials on violence against women and girls.*

*Sec. 115. Addressing violence against women and girls in humanitarian relief, peacekeeping, conflict, and post-conflict settings.*

**TITLE II—AUTHORIZATION OF APPROPRIATIONS**

*Sec. 201. Authorization of appropriations.*

**6 SEC. 2. FINDINGS.**

7       *Congress makes the following findings:*

8           (1) *According to the United Nations, approximately one out of every three women throughout the world has been beaten, coerced into sex, or otherwise abused in her lifetime. The World Health Organization (WHO) has reported that up to 70 percent of*

1       *women in some countries report having been victims  
2       of domestic violence at some stage in their lives.*

3           *(2) According to the United Nations, engaging  
4       men and women to end violence against women and  
5       girls internationally should be a priority. In recogni-  
6       tion of this priority, United Nations Secretary-General  
7       Ban Ki-moon launched a multi-year campaign  
8       in 2009 to end violence against women and pledge re-  
9       sources to engage male leaders and to mobilize men  
10      and boys.*

11          *(3) Violence against women dramatically im-  
12       pedes progress in meeting all of our global health  
13       goals, including efforts to stem maternal mortality  
14       and the spread of HIV/AIDS. Approximately one in  
15       four women are abused during pregnancy, which, ac-  
16       cording to WHO, has been linked to miscarriage, pre-  
17       term labor, low birth weight, fetal distress, and death.  
18       Women who have experienced violence are also at  
19       higher risk for contracting HIV, and women living  
20       with HIV may be up to three times more likely to ex-  
21       perience violence than other women. Fear of violence  
22       also prevents women from accessing HIV/AIDS infor-  
23       mation and receiving treatment and counseling.*

24          *(4) Increasing women's access to economic op-  
25       portunities is crucial to preventing and responding to*

1       *domestic and sexual violence. Microfinance-based*  
2       *interventions and increased asset control reduce levels*  
3       *of intimate partner violence and provide economic*  
4       *independence for survivors.*

5           *(5) Displaced, refugee, and stateless women and*  
6       *girls in humanitarian emergencies, conflict settings,*  
7       *and natural disasters face extreme violence and*  
8       *threats because of power inequities, including—*

9              *(A) being forced to exchange sex for food*  
10       *and humanitarian supplies; and*  
11              *(B) being at increased risk of rape, sexual*  
12       *exploitation, and abuse.*

13           *(6) Rape and sexual assault against women and*  
14       *girls are used to torture, intimidate, and terrorize*  
15       *women and their communities.*

16           *(7) According to the United Nations Children's*  
17       *Fund (UNICEF), child marriage—*

18              *(A) is a harmful practice that deprives girls*  
19       *of their dignity and human rights;*

20              *(B) can result in bonded labor or enslavement,*  
21       *commercial sexual exploitation, and violence against the victims;*

22              *(C) significantly increases the risk of maternal death and morbidity, infant mortality and*

1           *morbidity, obstetric fistula, and sexually-trans-*  
2           *mitted diseases, including HIV/AIDS; and*

3           *(D) is perpetuated by poverty, a lack of*  
4           *educational or employment opportunities for*  
5           *girls, parental concerns to ensure sexual rela-*  
6           *tions within marriage, the dowry system, and*  
7           *the perceived lack of value of girls.*

8 **SEC. 3. STATEMENT OF POLICY.**

9           *It is the policy of the United States to—*

10          *(1) systematically integrate and coordinate ef-*  
11          *forts to prevent and respond to violence against*  
12          *women and girls internationally into United States*  
13          *foreign policy and foreign assistance programs;*

14          *(2) expand the implementation of effective prac-*  
15          *tices and programs;*

16          *(3) promote women's political, economic, edu-*  
17          *cational, social, cultural, civil, and human rights and*  
18          *opportunities throughout the world;*

19          *(4) support and build capacity of indigenous*  
20          *nongovernmental organizations that are working to*  
21          *prevent and respond to violence against women and*  
22          *girls internationally, particularly women's non-*  
23          *governmental organizations and groups involving*  
24          *male advocates;*

1                   (5) support and encourage United States organi-  
2 zations working in partnership with nongovernmental  
3 organizations described in paragraph (4);

4                   (6) prevent and respond to violence against  
5 women and girls internationally through multisec-  
6 toral methods, working at individual, family, commu-  
7 nity, local, national, and international levels and in-  
8 corporating service, prevention, training, and advo-  
9 cacy activities and economic, education, health, legal,  
10 and protective intervention services;

11                  (7) enhance training and other prevention and  
12 response to violence against women and girls inter-  
13 nationally in humanitarian relief, conflict, and post-  
14 conflict settings;

15                  (8) enhance training by United States personnel  
16 of professional foreign military and police forces and  
17 judicial officials to include specific and thorough in-  
18 struction on preventing and responding to violence  
19 against women and girls internationally;

20                  (9) increase communication and cooperation  
21 with nongovernmental organizations with dem-  
22 onstrated experience in prevention and response to vi-  
23 olence against women and girls internationally, and  
24 engaging men and boys as partners, including con-

1       sulting with such organizations during strategic plan-  
2       ning exercises;

3               (10) more regularly engage men and boys as  
4       community leaders, partners, and advocates in ending  
5       violence against women and girls;

6               (11) include—

7                       (A) prevention of child marriage as an im-  
8       portant part of preventing violence against girls;  
9       and

10                       (B) ending the practice of child marriage  
11       by promoting education and skills building for  
12       girls, community programs, and increased eco-  
13       nomic opportunities for women to achieve the  
14       Millennium Development Goals and United  
15       States global health and development objectives;

16               (12) ensure that private security firms con-  
17       tracted for service in conflict, humanitarian, and  
18       post-conflict settings appropriately report on, and re-  
19       spond to, violence against women and girls inter-  
20       nationally; and

21               (13) continue United States leadership and inno-  
22       vative efforts to address violence against women and  
23       girls internationally.

24 **SEC. 4. DEFINITIONS.**

25       In this Act:

1                   (1) *CHILD MARRIAGE.*—The term “child marriage” means the marriage of a girl or a boy, who has  
2                   not reached the minimum legal age for marriage in  
3                   the country in which the girl or boy is a resident.

5                   (2) *ELIGIBLE COUNTRY.*—The term “eligible  
6                   country” means a country that is not classified as a  
7                   high-income country in the most recent edition of the  
8                   World Development Report for Reconstruction and  
9                   Development, published by the International Bank for  
10                  Reconstruction and Development.

11                  (3) *PREVENTION AND RESPONSE.*—The term  
12                  “prevention and response” means activities designed  
13                  to prevent and respond to violence against women  
14                  and girls.

15                  (4) *USAID.*—The term “USAID” means the  
16                  United States Agency for International Development.

17                  (5) *VIOLENCE AGAINST WOMEN AND GIRLS.*—The  
18                  term “violence against women and girls”—

19                   (A) means any act of violence against  
20                  women or girls that results in, or is likely to re-  
21                  sult in, physical, sexual, or psychological harm  
22                  or suffering to women or girls, including threats  
23                  of such acts, coercion, or arbitrary deprivations  
24                  of liberty, whether occurring in public or private  
25                  life; and

1                             (B) includes—

2                                 (i) physical, sexual, and psychological  
3                             violence occurring in the family, including  
4                             battering, sexual abuse of female children in  
5                             the household, dowry-related violence, mar-  
6                             ital rape, female genital cutting and muti-  
7                             lation, forced child marriage, and other tra-  
8                             ditional practices harmful to women and  
9                             girls, nonspousal violence, and violence re-  
10                             lated to exploitation;

11                                 (ii) physical, sexual, and psychological  
12                             violence occurring within the general com-  
13                             munity, including rape, sexual abuse, sex-  
14                             ual harassment and intimidation at work,  
15                             in educational institutions and elsewhere,  
16                             trafficking in women and girls, and forced  
17                             prostitution; and

18                                 (iii) physical, sexual, and psycho-  
19                             logical violence perpetrated or condoned by  
20                             the government of the country of which the  
21                             victim is a resident, regardless of where the  
22                             violence occurs.

1   **TITLE I—INTERNATIONAL PRE-**  
2   **VENTION OF VIOLENCE**  
3   **AGAINST WOMEN AND GIRLS**  
4   ***Subtitle A—Official Designations***  
5   ***and Institutional Changes***

6   ***SEC. 101. DUTIES OF THE SECRETARY OF STATE.***

7         (a) *DESIGNATION.—The Secretary of State, in ful-*  
8         *filling the duties and purposes of this Act, shall designate*  
9         *a senior official in the Department of State to conduct the*  
10      *activities of the Secretary under this Act.*

11         (b) *INFORMATION-SHARING AND TRANSPARENCY.—*  
12      *The Secretary’s designee shall work with the heads of rel-*  
13      *evant bureaus and offices of the Department of State and*  
14      *other Federal departments and agencies to track and ana-*  
15      *lyze monitoring and evaluation data on programs that re-*  
16      *late to international prevention and response in order to*  
17      *produce a full accounting of United States Government*  
18      *spending on international prevention and response, and to*  
19      *prepare the comprehensive strategy developed under section*  
20      *111.*

21         (c) *CONGRESSIONAL BRIEFINGS.—Not later than six*  
22      *months after the date of the enactment of this Act, and an-*  
23      *nually thereafter, the Secretary’s designee shall brief Con-*  
24      *gress on international prevention and response strategies,*  
25      *programming, and associated outcomes, and shall submit*

1 to Congress an assessment of human and financial resources  
2 necessary to fulfill the purposes and duties of this Act.

3 **SEC. 102. DUTIES OF THE ADMINISTRATOR OF USAID.**

4 (a) *IN GENERAL.*—The USAID Administrator, in ful-  
5 filling the duties and purposes of this Act, shall designate  
6 a senior official in USAID to conduct the activities of the  
7 USAID Administrator under this Act.

8 (b) *COORDINATED USAID REPORTING.*—Consistent  
9 with USAID-wide monitoring and evaluation activities,  
10 and in order to assist in the preparation of the comprehen-  
11 sive strategy developed under section 111, the USAID Ad-  
12 ministrator's designee shall work with relevant USAID  
13 technical and regional bureaus engaged in any aspect of  
14 international prevention and response to track and analyze  
15 monitoring and evaluation data and findings on USAID  
16 international prevention and response programs.

17 (c) *CONGRESSIONAL BRIEFINGS.*—Not later than six  
18 months after the date of the enactment of this Act, and an-  
19 nually thereafter, the Administrator's designee shall brief  
20 Congress on international prevention and response strate-  
21 gies, programming, and associated outcomes, using data  
22 collected under subsection (b), and shall submit to Congress  
23 an assessment of human and financial resources necessary  
24 to fulfill the purposes and duties of this Act.

1       **Subtitle B—Strategy, Policy, and**  
2                   **Programs**

3   **SEC. 111. COMPREHENSIVE INTERNATIONAL STRATEGY**  
4                   **AND ASSISTANCE TO REDUCE AND PREVENT**  
5                   **VIOLENCE AGAINST WOMEN AND GIRLS.**

6       (a) *DEVELOPMENT AND IMPLEMENTATION OF STRAT-*  
7   *EGY.—Not later than one year after the date of the enact-*  
8   *ment of this Act, the Secretary of State, with the assistance*  
9   *of the USAID Administrator, shall—*

10              (1) *develop a comprehensive, five-year inter-*  
11   *national strategy to prevent and respond to violence*  
12   *against women and girls internationally;*

13              (2) *submit the strategy developed under para-*  
14   *graph (1) to the Committee on Foreign Relations of*  
15   *the Senate and the Committee on Foreign Affairs of*  
16   *the House of Representatives; and*

17              (3) *make the strategy available to the public.*

18       (b) *COLLABORATION AND COORDINATION.—In devel-*  
19   *oping the strategy under subsection (a), the Secretary of*  
20   *State shall consult with—*

21              (1) *Federal departments and agencies that have*  
22   *expertise preventing and responding to violence*  
23   *against women and girls or administering inter-*  
24   *national programs;*

1                   (2) the Senior Policy Operating Group on Traf-  
2                   ficking in Persons;

3                   (3) representatives of civil society organizations  
4                   with demonstrated experience in combating violence  
5                   against women and girls or promoting women's  
6                   health or women's development issues internationally.

7                   (c) CONTENT.—The strategy developed under sub-  
8 section (a) shall—

9                   (1) identify eligible countries with significant  
10                  levels of violence against women and girls, including  
11                  within displaced communities, that have the govern-  
12                  ment or nongovernment organizational capacity to  
13                  manage and implement gender-based violence preven-  
14                  tion and response program activities and should,  
15                  when possible, be geographically, ethnically, and cul-  
16                  turally diverse from one another;

17                  (2) select five to 20 of the eligible countries iden-  
18                  tified under paragraph (1) in which to develop a  
19                  comprehensive and holistic individual country plan  
20                  that incorporates at least two of the program activi-  
21                  ties listed in subsection (d);

22                  (3) assess and describe the current or potential  
23                  capacity of the government of each eligible country se-  
24                  lected under paragraph (2) and civil society organiza-

1       *tions in each such eligible country to address and re-*  
2       *spond to violence against women and girls;*

3           *(4) identify and coordinate with Federal depart-*  
4       *ments and agencies that—*

5              *(A) have existing programs relevant to the*  
6       *strategy; or*

7              *(B) will be involved in new program activi-*  
8       *ties;*

9           *(5) describe the monitoring and evaluation mech-*  
10      *anisms established for each eligible country, and their*  
11      *use in assessing overall progress in prevention and re-*  
12      *sponse;*

13       *(6) project general levels of resources needed to*  
14      *achieve the stated objectives in each eligible country,*  
15      *including an accounting of—*

16           *(A) activities and funding already expended*  
17      *by the Department of State, USAID, other Fed-*  
18      *eral departments and agencies, other donor coun-*  
19      *try governments, and other multilateral institu-*  
20      *tions; and*

21           *(B) leveraged private sector resources;*

22       *(7) include capacity-building and technical as-*  
23      *sistance for community-based women's nongovern-*  
24      *mental organizations and community-based organiza-*  
25      *tions with demonstrated experience relating to preven-*

1       tion and response, including combating violence  
2       against women and girls internationally;

3               (8) identify and coordinate with existing non-  
4       governmental and multilateral programs, initiatives,  
5       and groups with demonstrated experience in preven-  
6       tion and response internationally, particularly co-  
7       ordinating with women's organizations and commu-  
8       nity-based groups;

9               (9) integrate gender analysis into the strategy  
10      for each country to ensure that the roles of women,  
11      girls, men, and boys are appropriately addressed; and

12               (10) include, as appropriate, strategies designed  
13      to accommodate the needs of stateless, internally dis-  
14      placed, refugee, or religious or ethnic minority women  
15      and girls.

16       (d) *PROGRAM ACTIVITIES SUPPORTED.*—The strategy  
17      developed under subsection (a) for an eligible country shall  
18      contain a country plan that incorporates at least two of  
19      the following program activities:

20               (1) Enhancing the capacity of the health sector  
21      to prevent and respond to violence against women  
22      and girls.

23               (2) Development and enforcement of civil and  
24      criminal legal and judicial sanctions, protections,  
25      trainings, and capacity.

1                   (3) Development and implementation of pro-  
2       grams, including programs targeting men and boys  
3       and media campaigns, that work to change social  
4       norms and attitudes so that violence against women  
5       and girls is neither condoned nor tolerated.

6                   (4) Ensuring accessible quality educational and  
7       literacy opportunities for women and girls.

8                   (5) Promotion of access to economic opportunity  
9       projects, including increasing distribution, credit,  
10      property, and inheritance rights for women and girls.

11   **SEC. 112. ASSISTANCE TO PREVENT AND RESPOND TO VIO-**  
12                   **LENCE AGAINST WOMEN AND GIRLS INTER-**  
13                   **NATIONALLY.**

14                   (a) **IN GENERAL.**—The Secretary of State and the  
15   USAID Administrator are authorized to provide assistance  
16   pursuant to the comprehensive international strategy devel-  
17   oped under section 111 for eligible countries identified and  
18   selected under such section, including to support program  
19   activities described in subsection (d) of such section. Assist-  
20   ance under this section shall be provided through USAID  
21   and the Department of State implementing agencies, in-  
22   cluding local and international civil society organizations,  
23   multilateral institutions, and governments of eligible coun-  
24   tries, in accordance with existing procedures.

1       (b) *COORDINATION OF EXISTING ASSISTANCE PRO-*  
2 *GRAMS.*—*The Secretary of State and the USAID Adminis-*  
3 *trator shall, to the maximum extent practicable, coordinate*  
4 *programs, projects, and activities under this section with*  
5 *other programs, projects, and activities to prevent and re-*  
6 *spond to violence against women and girls internationally*  
7 *under the Foreign Assistance Act of 1961 (22 U.S.C. 2151*  
8 *et seq.) and other foreign assistance laws, as applicable.*

9       (c) *USE OF FUNDS.*—

10           (1) *IN GENERAL.*—*Any funds made available*  
11 *under this section to nongovernmental or civil society*  
12 *organizations should be made available to organiza-*  
13 *tions that—*

14              (A) *have demonstrated experience regarding*  
15 *violence against women and girls internationally*  
16 *or have entered into a partnership with an orga-*  
17 *nization with such experience; and*

18              (B) *have demonstrated capabilities or expe-*  
19 *rience in a particular program activity de-*  
20 *scribed in section 111(d).*

21           (2) *CONGRESSIONAL BRIEFINGS.*—*The Secretary*  
22 *of State and the USAID Administrator shall brief*  
23 *Congress upon request, on the transparent mecha-*  
24 *nisms used to ensure that funds made available under*  
25 *this section through nongovernmental organizations*

1       *are awarded to organizations described in paragraph*  
2       *(1).*

3       *(d) GRANTS TO WOMEN'S NONGOVERNMENTAL ORGA-*  
4       *NIZATIONS AND COMMUNITY-BASED ORGANIZATIONS.—To*  
5       *the extent possible, 10 percent of the amount of assistance*  
6       *provided to an eligible country under this section should*  
7       *be provided to community-based organizations, including*  
8       *community-based women's nongovernmental organizations.*  
9       *The USAID Administrator shall brief Congress, upon re-*  
10      *quest, on efforts made to assist such organizations to be eli-*  
11      *gible for such assistance.*

12      *(e) AWARD PROCESS.—Assistance provided under this*  
13      *section shall be provided through an open, competitive, and*  
14      *transparent process to the extent possible.*

15      *(f) CONDITIONS.—A recipient of assistance under this*  
16      *section—*

17       *(1) shall allocate a reasonable portion of such*  
18       *grants for data collection and the evaluation of pro-*  
19       *gram effectiveness;*

20       *(2) shall be responsible for developing and re-*  
21       *porting on outcomes and impacts relating to pre-*  
22       *venting and responding to violence against women*  
23       *and girls internationally;*

24       *(3) should gather input from women's non-*  
25       *governmental organizations or community-based or-*

1       *ganizations in recipient countries, including organi-*  
2       *zations with experience in working with men and*  
3       *boys to prevent violence; and*

4           *(4) shall consider the safety of women and girls*  
5       *as a primary concern in deciding how to design, im-*  
6       *plement, monitor, and evaluate programs.*

7   **SEC. 113. ENSURING ACCOUNTABILITY OF THE UNITED**  
8           **STATES RESPONSE TO VIOLENCE AGAINST**  
9           **WOMEN AND GIRLS INTERNATIONALLY.**

10       *(a) IN GENERAL.—Not later than one year after the*  
11       *implementation of the comprehensive strategy under section*  
12       *111, the Secretary of State, shall prepare and make avail-*  
13       *able to the public a report on best practices for preventing*  
14       *and addressing violence against women and girls inter-*  
15       *nationally, which shall include—*

16           *(1) a description of successful efforts by govern-*  
17       *ments of countries with significant levels of violence*  
18       *against women and girls, nongovernmental organiza-*  
19       *tions, and United States, bilateral, and multilateral*  
20       *donors in prevention and response;*

21           *(2) recommendations related to best practices, ef-*  
22       *fective strategies, and improvements to enhance the*  
23       *impact of prevention and response efforts; and*

1                   (3) the impact of activities funded by the strat-  
2       egy in preventing and reducing violence against  
3       women and girls internationally.

4                   (b) AMENDMENTS.—The Foreign Assistance Act of  
5       1961 is amended—

6                   (1) in section 116(d) (22 U.S.C. 2151n(d))—

7                   (A) in paragraph (10), by striking “and”  
8       at the end;

9                   (B) in paragraph (11)(C), by striking the  
10      period at the end and inserting “; and”; and

11                   (C) by adding at the end the following:

12                   “(12) wherever applicable, the nature and extent  
13      of violence against women and girls (as defined in  
14      section 4 of the International Violence Against  
15      Women Act of 2010).”; and

16                   (2) in section 502B (22 U.S.C. 2304), by adding  
17       at the end the following:

18                   “(i) The report required by subsection (b) shall in-  
19       clude, wherever applicable, the nature and extent of violence  
20       against women and girls, as defined in section 4 of the  
21       International Violence Against Women Act of 2010.”.

22                   (c) TRANSPARENCY.—Upon request, the Secretary of  
23       State shall provide to Congress the information made avail-  
24       able under sections 101(b) and 102(b), including outcomes  
25       and impacts related to prevention and response to violence

1   *against women and girls internationally submitted by con-*  
2   *tractors, subcontractors, grantees and subgrantees, unless*  
3   *such disclosure would inhibit the security or effectiveness*  
4   *of such entities.*

5         (d) *RESEARCH AND DATA COLLECTION.*—The Sec-  
6    *retary of State, with assistance from the USAID Adminis-*  
7   *trator and the heads of relevant bureaus and offices of the*  
8   *Department of State and in consultation with the Secretary*  
9   *of Health and Human Services and the Attorney General—*

10             (1) *shall seek to coordinate data collection and*  
11   *evaluations of international violence against women*  
12   *and girls programs; and*

13             (2) *may provide financial assistance for original*  
14   *research or analysis of effective interventions to pre-*  
15   *vent or respond to violence against women and girls*  
16   *internationally.*

17         (e) *USE OF FUNDS.*—Amounts authorized to be appro-  
18   *priated in this section may be used to—*

19             (1) *collect and analyze new or existing data on*  
20   *the scope and extent of all forms of violence against*  
21   *women and girls internationally, including under-*  
22   *documented forms of violence and violence against*  
23   *marginalized groups;*

24             (2) *conduct research on effective interventions to*  
25   *respond to violence against women and girls inter-*

1       *nationally, including efforts to scale up effective pro-*  
2       *gramming; and*

3           *(3) support systemic data collection using interna-*  
4       *nationally comparable indicators, norms, and meth-*  
5       *odologies for measuring the scope, prevalence, and in-*  
6       *cidence of violence against women and girls inter-*  
7       *nationally.*

8       **SEC. 114. ENHANCING UNITED STATES TRAINING OF FOR-**  
9           **EIGN MILITARY AND POLICE FORCES AND JU-**  
10          **DICIAL OFFICIALS ON VIOLENCE AGAINST**  
11          **WOMEN AND GIRLS.**

12       *(a) PURPOSE.—The purpose of this section is to ensure*  
13       *that United States programs to train foreign military, po-*  
14       *lice, and judicial officials include instruction on prevention*  
15       *of and response to violence against women and girls.*

16       *(b) GUIDANCE.—The Secretary of State is authorized*  
17       *to provide guidance to the Secretary of Defense, as appro-*  
18       *priate, on how to—*

19           *(1) incorporate training on prevention and re-*  
20       *sponse into the basic training curricula of foreign*  
21       *military forces, police forces and judicial officials*  
22       *under covered programs; and*

23           *(2) ensure that assistance under covered pro-*  
24       *grams to units involved in regional or multilateral*

*peacekeeping operations includes training on prevention and response.*

3       (c) *COVERED PROGRAMS.*—The programs referred to  
4 in subsection (a) include—

5                   (1) programs carried out by the Secretary of De-  
6                   fense under the Foreign Assistance Act of 1961 (22  
7                   U.S.C. 2151 et seq.); and

(2) programs authorized under section 1206 of the National Defense Authorization Act for Fiscal Year 2006 (Public Law 109-163; 119 Stat. 3456).

11 SEC. 115. ADDRESSING VIOLENCE AGAINST WOMEN AND  
12                           *GIRLS IN HUMANITARIAN RELIEF, PEACE-*  
13                           *KEEPING, CONFLICT, AND POST-CONFLICT*  
14                           *SETTINGS.*

15           (a) ACTIVITIES OF THE DEPARTMENT OF STATE WITH  
16 USAID.—The Secretary of State and the USAID Adminis-  
17 trator shall—

18                   (1) provide assistance to programs carried out  
19        by international organizations, international and  
20       local nongovernmental organizations, and govern-  
21       ments, as appropriate, that—

(A) prevent and respond to violence against women and girls in humanitarian relief, conflict, and post-conflict settings;

1                   (B) build the capacity of humanitarian or-  
2                   ganizations and government authorities, as ap-  
3                   propriate, to address the special protection needs  
4                   of women and children;

5                   (C) support efforts to provide immediate as-  
6                   sistance to survivors of violence and reintegrate  
7                   such individuals through education, psychosocial  
8                   assistance, trauma counseling, family and com-  
9                   munity reinsertion and reunification, medical  
10                  assistance, and economic opportunity programs;  
11                  and

12                  (D) provide legal services for women and  
13                  girls who are victims of violence;

14                  (2) work to incorporate activities to prevent and  
15                  respond to violence against women and girls inter-  
16                  nationally into any multilateral or bilateral disar-  
17                  mament, demobilization, rehabilitation, and re-  
18                  integration efforts by—

19                  (A) providing protection and suitable sepa-  
20                  rate facilities in demobilization and transit cen-  
21                  ters for women and girls formerly involved in, or  
22                  associated with, fighting forces;

23                  (B) ensuring equitable reintegration activi-  
24                  ties and opportunities for such women and girls,

1           *including access to schooling, vocational train-*  
2           *ing, employment, and childcare;*

3           *(C) providing essential medical care and*  
4           *psychosocial support for such women and girls*  
5           *who are victims of violence; and*

6           *(D) incorporating prevention and response*  
7           *to violence against women and girls into pro-*  
8           *grams for former combatants;*

9           *(3) designate and deploy specialists in violence*  
10          *against women and girls, as appropriate, as an inte-*  
11          *gral part of the USAID's Disaster Assistance Re-*  
12          *sponse Teams to ensure the integration of prevention*  
13          *and response to violence against women and girls*  
14          *internationally in strategies and programming; and*

15          *(4) strive to ensure that all grantees deployed in*  
16          *humanitarian relief, conflict, and post-conflict oper-*  
17          *ations—*

18           *(A) train all humanitarian workers in pre-*  
19           *venting and responding to violence against*  
20           *women and girls, including in the use of mecha-*  
21           *nisms to report violence against women and*  
22           *girls;*

23           *(B) conduct appropriate public outreach to*  
24           *make known to the host community the mecha-*

1           *nisms to report violence against women and*  
2           *girls; and*

3           *(C) promptly and appropriately respond to*  
4           *reports of violence against women and girls and*  
5           *treat survivors in accordance with best practices*  
6           *regarding confidentiality.*

7        *(b) CONGRESSIONAL BRIEFINGS.—Not later than 180*  
8        *days after the date of the enactment of this Act, the Sec-*  
9        *retary of State shall brief Congress on activities and efforts*  
10      *to—*

11        *(1) create a mechanism to ensure that contrac-*  
12        *tors and grantees deployed in humanitarian relief,*  
13        *conflict, and post-conflict settings—*

14        *(A) train their humanitarian workers in*  
15        *prevention and response, including proper mech-*  
16        *anisms to report gender-based violence; and*

17        *(B) promptly and appropriately respond to*  
18        *reports of violence against women and girls and*  
19        *treat survivors in accordance with best practices*  
20        *regarding confidentiality; and*

21        *(2) carry out the activities described in sub-*  
22        *section (a).*

23        *(c) COORDINATION OF UNITED STATES GOVERNMENT*  
24        *EFFORTS.—The Secretary of State shall regularly consult*  
25        *with the Secretary of Defense and the Attorney General to*

1 coordinate design and implementation of programs relevant  
2 to the purposes of this section.

3 (d) *ENHANCING UNITED STATES LEADERSHIP AND  
4 ADVOCACY IN THE UNITED NATIONS.—*

5 (1) *STRENGTHENING UNITED NATIONS PROCESSES.—The Secretary of State, in consultation with  
6 the USAID Administrator and the United States Permanent Representative to the United Nations, shall  
7 assist United Nations efforts to—*

8 (A) develop and implement appropriate training programs in prevention and response to violence against women and girls internationally for peacekeeping and humanitarian personnel;

9 (B) meet staffing goals for women military and police peacekeepers, including all-women teams and units;

10 (C) enhance the deployment of civilian women at all levels to serve in peacekeeping missions, including through innovative staffing formulas;

11 (D) institute effective protection mechanisms in and around United Nations managed refugee and internally displaced persons camps;

1                   (E) implement a zero tolerance policy for  
2 sexual exploitation and abuse in United Nations  
3 peacekeeping and humanitarian operations;

4                   (F) support troop and police contributing  
5 countries in—

6                         (i) taking appropriate actions to pre-  
7 vent violence and abuse;

8                         (ii) providing materials for pre-deploy-  
9 ment and in-theater awareness training;  
10 and

11                         (iii) taking other actions to promote  
12 full accountability in cases of abusive con-  
13 duct involving the personnel of such coun-  
14 tries;

15                   (G) continue to expand appropriate mecha-  
16 nisms to permit individuals to safely bring alle-  
17 gations of violence against women and girls  
18 internationally to the attention of United Na-  
19 tions peacekeeping commanders and heads of hu-  
20 manitarian missions; and

21                   (H) ensure the capacity of the United Na-  
22 tions Office of Internal Oversight to investigate  
23 all credible allegations in a timely and efficient  
24 manner, while protecting the whistleblower.

## 1       (e) EMERGENCY RESPONSE TO WIDESPREAD REPORTS

## 2 OF VIOLENCE AGAINST WOMEN.—

3                 (1) EMERGENCY RESPONSE TO CREDIBLE RE-  
4 PORTS OF CRITICAL OR WIDESPREAD VIOLENCE  
5 AGAINST WOMEN AND GIRLS.—*The Secretary of State,  
6 acting through the heads of relevant bureaus and of-  
7 fices of the Department of State, shall—*

8                     (A) identify critical or widespread incidents  
9 of violence against women and girls in situations  
10 of armed conflict when such incidents occur,  
11 through consultation with other Federal depart-  
12 ments and agencies, the United Nations, inter-  
13 national organizations, and nongovernmental or-  
14 ganizations;

15                     (B) determine emergency response measures  
16 not later than 45 days after such identification;  
17 and

18                     (C) brief Congress, upon request, on the im-  
19 plementation of such emergency response meas-  
20 ures and outcomes not later than 90 days after  
21 such determination.

22                 (2) CONTENT.—*The emergency measures devel-  
23 oped under paragraph (1) shall include a description  
24 of bilateral diplomatic efforts with—*

- 1                   (A) the government of the country in which  
2                   the violence is occurring;  
3                   (B) governments in the region in which the  
4                   violence is occurring; and  
5                   (C) other donor governments.

6                   **TITLE II—AUTHORIZATION OF  
7                   APPROPRIATIONS**

8                   **SEC. 201. AUTHORIZATION OF APPROPRIATIONS.**

9                   There are authorized to be appropriated such sums as  
10                  may be necessary for each of the fiscal years 2011 through  
11                  2015 to carry out the duties and purposes of this Act.  
12                  Amounts appropriated should not affect the amount appro-  
13                  priated for other humanitarian programs.



Calendar No. 725

111<sup>TH</sup> CONGRESS  
2D SESSION  
**S. 2982**

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**A BILL**

To combat international violence against women  
and girls.

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DECEMBER 21, 2010

Reported with an amendment