

111TH CONGRESS  
2D SESSION

# H. R. 4594

To combat international violence against women and girls.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 4, 2010

Mr. DELAHUNT (for himself, Mr. POE of Texas, Ms. SCHAKOWSKY, Ms. MOORE of Wisconsin, Ms. DELAURO, Ms. EDWARDS of Maryland, Ms. LEE of California, Ms. JACKSON LEE of Texas, Ms. WOOLSEY, Ms. WATSON, Mr. HARE, Mr. WELCH, Mr. PAYNE, Mr. ELLISON, Ms. SLAUGHTER, Mr. CARNAHAN, Mr. POLIS of Colorado, Ms. EDDIE BERNICE JOHNSON of Texas, Mrs. MALONEY, Mr. RUSH, Mr. GRIJALVA, Mr. FILNER, Mr. MOORE of Kansas, Mr. BERMAN, Mr. MAFFEI, and Ms. MCCOLLUM) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To combat international violence against women and girls.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “International Violence Against Women Act of 2010”.

6 (b) TABLE OF CONTENTS.—The table of contents for  
7 this Act is as follows:

- Sec. 1. Short title; table of contents.  
 Sec. 2. Findings.  
 Sec. 3. Statement of policy.  
 Sec. 4. Definitions.

TITLE I—INTERNATIONAL PREVENTION OF VIOLENCE AGAINST  
 WOMEN AND GIRLS

Subtitle A—Official Positions and Institutional Changes

- Sec. 101. Office for Global Women’s Issues.  
 Sec. 102. Office for Women’s Global Development.

Subtitle B—Strategy, Policy, and Programs

- Sec. 111. Comprehensive international strategy to reduce and prevent violence against women and girls.  
 Sec. 112. Assistance to reduce international violence against women and girls.  
 Sec. 113. Ensuring accountability of the United States’ response to violence against women and girls internationally.  
 Sec. 114. Enhancing United States training of foreign military and police forces and judicial officials on preventing and responding to violence against women and girls.  
 Sec. 115. Addressing violence against women and girls in humanitarian relief, peacekeeping, conflict, and post-conflict operations.

TITLE II—OTHER PROVISIONS

- Sec. 201. Support for multilateral efforts to end violence against women and girls.  
 Sec. 202. Funding limitation.

**1 SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) According to the United Nations, approxi-  
 4 mately 1 out of every 3 women in the world has been  
 5 beaten, coerced into sex, or otherwise abused in her  
 6 lifetime. The World Health Organization reports  
 7 that in some countries, up to 70 percent of women  
 8 report having been victims of domestic violence at  
 9 some stage in their lives.

10 (2) According to the United Nations, engaging  
 11 both men and women in all efforts to end violence  
 12 against women and girls internationally should be a

1 priority. In recognition of this, United Nations Sec-  
2 retary-General Ban Ki-moon launched a multi-year  
3 campaign in 2009 to end violence against women  
4 and pledge resources to engage male leaders and  
5 mobilize men and boys.

6 (3) Violence against women dramatically im-  
7 pedes progress in meeting global health goals, in-  
8 cluding efforts to stem maternal mortality and the  
9 spread of HIV/AIDS. Approximately 1 in 4 women  
10 are abused during pregnancy, which, according to  
11 the World Health Organization, has been linked to  
12 miscarriage, pre-term labor, low birth weight and  
13 fetal distress or death. Women who have experienced  
14 violence are also at higher risk for contracting HIV,  
15 and women living with HIV may be up to three  
16 times more likely to experience violence than HIV-  
17 negative women. Fear of violence also prevents  
18 women from accessing HIV/AIDS information and  
19 receiving treatment and counseling.

20 (4) Women's increased access to economic op-  
21 portunities is crucial to the prevention of and re-  
22 sponse to domestic and sexual violence. Both micro-  
23 finance-based interventions and increased asset con-  
24 trol have been shown to reduce levels of intimate

1 partner violence in addition to providing economic  
2 independence for survivors.

3 (5) Displaced, refugee, and stateless women and  
4 girls in humanitarian emergencies, conflict settings,  
5 and natural disasters face extreme violence and  
6 threats because of power inequities, including being  
7 forced to exchange sex for food and humanitarian  
8 supplies, and being at increased risk of rape, sexual  
9 exploitation, and abuse.

10 (6) Rape and sexual assault against women and  
11 girls are used to torture, intimidate, and terrorize  
12 women and their communities.

13 **SEC. 3. STATEMENT OF POLICY.**

14 It is the policy of the United States to—

15 (1) systematically integrate and coordinate ef-  
16 forts to prevent and respond to violence against  
17 women and girls internationally into United States  
18 foreign policy and foreign assistance programs, and  
19 to expand implementation of effective practices and  
20 programs;

21 (2) promote women’s political, economic, edu-  
22 cational, social, cultural, civil, and human rights and  
23 opportunities throughout the world;

24 (3) support and build the capacity of indigenous  
25 nongovernmental organizations that are working to

1 prevent and respond to violence against women and  
2 girls internationally, particularly women's non-  
3 governmental organizations, and to support and en-  
4 courage United States organizations working in  
5 partnership with such nongovernmental organiza-  
6 tions;

7 (4) prevent and respond to violence against  
8 women and girls internationally through multise-  
9 toral methods, working at individual, family, commu-  
10 nity, local, national, and international levels and in-  
11 corporating service, prevention, training, and advo-  
12 cacy activities and economic, education, health, legal,  
13 and protective intervention services;

14 (5) enhance training and other prevention and  
15 response to violence against women and girls inter-  
16 nationally in humanitarian relief, conflict, and post-  
17 conflict settings;

18 (6) enhance training by United States personnel  
19 of professional foreign military and police forces and  
20 judicial officials to include specific and thorough in-  
21 struction on preventing and responding to violence  
22 against women and girls internationally;

23 (7) increase communication and cooperation  
24 with nongovernmental organizations with dem-  
25 onstrated experience in empowerment of women and

1 combating violence against women and girls inter-  
2 nationally, including consulting with such organiza-  
3 tions during strategic planning exercises;

4 (8) more regularly engage men and boys as  
5 community leaders and advocates in ending violence  
6 against women and girls;

7 (9) ensure private security firms contracted for  
8 service in conflict, humanitarian and post-conflict  
9 settings appropriately report on and respond to vio-  
10 lence against women and girls internationally; and

11 (10) continue United States leadership and in-  
12 novative efforts at the United Nations to address vi-  
13 olence against women and girls internationally, par-  
14 ticularly through urging the United Nations Sec-  
15 retary-General and United Nations member states to  
16 fully implement the provisions of United Nations Se-  
17 curity Council Resolutions 1325, 1820, and 1888  
18 and other relevant United Nations agreements and  
19 initiatives.

20 **SEC. 4. DEFINITIONS.**

21 In this Act:

22 (1) **ELIGIBLE COUNTRIES.**—The term “eligible  
23 countries” means countries that are not classified as  
24 high-income countries in the most recent edition of  
25 the World Development Report for Reconstruction

1 and Development published by the International  
2 Bank for Reconstruction and Development.

3 (2) VIOLENCE AGAINST WOMEN AND GIRLS.—

4 The term “violence against women and girls”—

5 (A) means any act of violence against  
6 women or girls that results in, or is likely to re-  
7 sult in, physical, sexual, or psychological harm  
8 or suffering to women, including threats of such  
9 acts, coercion, or arbitrary deprivations of lib-  
10 erty, whether occurring in public or private life;  
11 and

12 (B) includes—

13 (i) physical, sexual, and psychological  
14 violence occurring in the family, including  
15 battering, sexual abuse of female children  
16 in the household, dowry-related violence,  
17 marital rape, female genital cutting and  
18 mutilation, forced child marriage, and  
19 other traditional practices harmful to  
20 women and girls, nonspousal violence, and  
21 violence related to exploitation;

22 (ii) physical, sexual, and psychological  
23 violence occurring within the general com-  
24 munity, including rape, sexual abuse, sex-  
25 ual harassment and intimidation at work,

1 in educational institutions and elsewhere,  
2 trafficking in women and girls, and forced  
3 prostitution; and

4 (iii) physical, sexual, and psycho-  
5 logical violence perpetrated or condoned by  
6 the state, wherever it occurs.

7 **TITLE I—INTERNATIONAL PRE-**  
8 **VENTION OF VIOLENCE**  
9 **AGAINST WOMEN AND GIRLS**  
10 **Subtitle A—Official Positions and**  
11 **Institutional Changes**

12 **SEC. 101. OFFICE FOR GLOBAL WOMEN'S ISSUES.**

13 (a) ESTABLISHMENT.—The Secretary of State shall  
14 establish in the Office of the Secretary of the Department  
15 of State an Office for Global Women's Issues (in this sec-  
16 tion referred to as the "Office"). The Office shall be head-  
17 ed by an Ambassador-at-Large for Global Women's Issues  
18 (in this section referred to as the "Ambassador-at-  
19 Large"), who shall be appointed by the President, by and  
20 with the advice and consent of the Senate. The Amba-  
21 sador-at-Large shall report directly to the Secretary and  
22 shall have the rank and status of Ambassador-at-Large.

23 (b) PURPOSE.—In addition to the duties described in  
24 subsection (c) and those duties determined by the Sec-  
25 retary of State, the Office shall coordinate efforts of the



1 United States Government regarding gender integration  
2 and empowerment of women in United States foreign pol-  
3 icy.

4 (c) DUTIES.—

5 (1) IN GENERAL.—The Ambassador-at-Large—

6 (A) shall coordinate and advise on activi-  
7 ties, policies, programs, and funding relating to  
8 gender integration and empowerment of women  
9 internationally, including those intended to pre-  
10 vent and respond to violence against women, for  
11 all bureaus and offices of the Department of  
12 State and in the international programs of  
13 other United States Government departments  
14 and agencies;

15 (B) shall actively promote and advance the  
16 full integration of gender analysis into the pro-  
17 grams, structures, processes, and capacities of  
18 all bureaus and offices of the Department of  
19 State and in the international programs of  
20 other United States Government departments  
21 and agencies;

22 (C) shall direct, as appropriate, United  
23 States Government resources to respond to  
24 needs for gender integration and empowerment  
25 of women in United States Government foreign

1 policies and international programs, including  
2 to prevent and respond to violence against  
3 women and girls internationally; and

4 (D) may design, support, and implement  
5 activities regarding empowerment of women  
6 internationally, including for the prevention and  
7 response of violence against women and girls  
8 internationally.

9 (2) COORDINATING ROLE.—The Ambassador-  
10 at-Large shall coordinate with all relevant United  
11 States Government departments and agencies, par-  
12 ticularly the United States Agency for International  
13 Development, the Millennium Challenge Corporation,  
14 and the Office of the Global AIDS Coordinator, on  
15 all policies, programs, and funding of such depart-  
16 ments and agencies relating to gender integration  
17 and empowerment of women, including ending vio-  
18 lence against women and girls internationally.

19 (3) DIPLOMATIC REPRESENTATION.—Subject to  
20 the direction of the President and the Secretary of  
21 State, the Ambassador-at-Large is authorized to  
22 represent the United States in matters relevant to  
23 the status of women, including violence against  
24 women and girls internationally.

1 (d) REPORTS.—Subject to the guidance of the Am-  
2 bassador-at-Large, the heads of all bureaus and offices of  
3 the Department of State, as appropriate, shall evaluate  
4 and monitor all empowerment of women programs admin-  
5 istered by such bureaus and offices and annually submit  
6 to the Ambassador-at-Large reports containing an ac-  
7 counting of such programs and their effectiveness.

8 (e) MONITORING AND EVALUATION.—

9 (1) IN GENERAL.—The Office shall seek to co-  
10 ordinate with United States Government depart-  
11 ments and agencies and should provide advice and  
12 guidance, as necessary, to United States Govern-  
13 ment departments and agencies engaged in inter-  
14 national programs, to monitor and evaluate em-  
15 powerment of women programs and outcomes and  
16 impacts of such programs, including programs such  
17 departments and agencies administer for prevention  
18 and response to violence against women and girls  
19 internationally.

20 (2) REPORT.—The heads of United States Gov-  
21 ernment departments and agencies with inter-  
22 national programs described in paragraph (1) shall  
23 provide to the Office on an annual basis information  
24 on empowerment of women programs and outcomes  
25 and impacts of such programs, including for preven-

1       tion and response to violence against women and  
2       girls internationally, in order to contribute to the de-  
3       velopment and implementation of the comprehensive  
4       strategy required under section 111.

5       (f) AUTHORIZATION OF APPROPRIATIONS.—There is  
6       authorized to be appropriated \$10,000,000 for each of fis-  
7       cal years 2011 through 2015, under the heading “Diplo-  
8       matic and Consular Programs”, to carry out activities  
9       under this section. Funds appropriated pursuant to this  
10      subsection are in addition to amounts otherwise available  
11      for such purposes.

12      **SEC. 102. OFFICE FOR WOMEN’S GLOBAL DEVELOPMENT.**

13      (a) ESTABLISHMENT.—

14              (1) IN GENERAL.—There is established an Of-  
15      fice for Women’s Global Development (in this sec-  
16      tion referred to as the “Office”) in the United  
17      States Agency for International Development (in  
18      this section referred to as “USAID”).

19              (2) DIRECTOR.—The Office shall be headed by  
20      the Director of Women’s Global Development (in  
21      this section referred to as the “Director”), who shall  
22      be appointed by the President, by and with the ad-  
23      vice and consent of the Senate, from among individ-  
24      uals who are highly qualified in matters relating to  
25      international development and gender integration.

1 The appointment of the Director shall be in addition  
2 to the appointment of officers otherwise provided for  
3 in section 624 of the Foreign Assistance Act of 1961  
4 (22 U.S.C. 2384). The Director shall report directly  
5 to the Administrator of USAID and shall have the  
6 rank and status of Assistant Administrator.

7 (b) PURPOSE.—The Office shall coordinate and guide  
8 all efforts of USAID to integrate gender in all policies,  
9 programs, and activities of United States foreign assist-  
10 ance and is intended to replace the Office of Women in  
11 Development in USAID in existence on the date of the  
12 enactment of this Act.

13 (c) DUTIES.—The Director shall—

14 (1) coordinate and consult with the Amba-  
15 sador-at-Large for Global Women’s Issues and  
16 USAID mission directors;

17 (2) provide high-level guidance to USAID mis-  
18 sions, offices, and bureaus on gender integration, de-  
19 sign, strategy, and programming, including for the  
20 prevention and response to violence against women  
21 and girls internationally;

22 (3) keep the Administrator of USAID informed  
23 of policy guidance provided by the Ambassador-at-  
24 Large for Global Women’s Issues under section 101,

1 including for prevention and response to violence  
2 against women and girls internationally; and

3 (4) oversee agency-wide monitoring and evalua-  
4 tion on gender integration activities and strategies,  
5 including prevention and response to violence against  
6 women and girls internationally.

7 (d) REPORTS.—

8 (1) IN GENERAL.—Subject to the guidance of  
9 the Director and the Administrator of USAID, the  
10 heads of relevant USAID missions, offices, and bu-  
11 reaus shall annually submit to the Director reports  
12 containing data and findings on the impact of gen-  
13 der integration activities and strategies of such mis-  
14 sions, offices, and bureaus, including with respect to  
15 prevention and response to violence against women  
16 and girls internationally.

17 (2) TYPES OF DATA.—Reports required under  
18 paragraph (1) should include data with respect to  
19 relevant contractors, subcontractors, grantees, and  
20 sub-grantees receiving funds made available under  
21 this Act, including amounts of awards.

22 (3) SUBMISSION TO CONGRESS.—Reports re-  
23 quired under paragraph (1) shall be made available  
24 to the Congress upon request. Such reports shall be

1 submitted in unclassified form, but may contain a  
2 classified annex if necessary.

3 (e) CONGRESSIONAL BRIEFINGS.—Beginning not  
4 later than 1 year after the date of the enactment of this  
5 Act, and semi-annually thereafter, the Director or Admin-  
6 istrator of USAID, as appropriate, should brief Congress  
7 on the integration of gender considerations and prevention  
8 and response to violence against women and girls inter-  
9 nationally in USAID strategies, programming, and associ-  
10 ated outcomes and impacts, using data collected under  
11 subsection (d).

12 (f) AUTHORIZATION OF APPROPRIATIONS.—There is  
13 authorized to be appropriated \$15,000,000 for each of fis-  
14 cal years 2011 through 2015 to carry out activities under  
15 this section. Amounts authorized to be appropriated pur-  
16 suant to this subsection are in addition to amounts other-  
17 wise available for such purposes.

18 **Subtitle B—Strategy, Policy, and**  
19 **Programs**

20 **SEC. 111. COMPREHENSIVE INTERNATIONAL STRATEGY TO**  
21 **REDUCE AND PREVENT VIOLENCE AGAINST**  
22 **WOMEN AND GIRLS.**

23 (a) DEVELOPMENT AND IMPLEMENTATION OF  
24 STRATEGY.—Not later than 1 year after the date of the  
25 enactment of this Act, the Secretary of State and the Ad-

1 administrator of the United States Agency for International  
2 Development, under the direction of the President and  
3 with the assistance of the Ambassador-at-Large of the Of-  
4 fice for Global Women’s Issues and the Director of the  
5 Office for Women’s Global Development—

6           (1) shall develop and commence implementation  
7           of a comprehensive, 5-year international strategy to  
8           prevent and respond to violence against women and  
9           girls internationally; and

10           (2) shall make such strategy available to the  
11           public and submit it to the Committee on Foreign  
12           Relations of the Senate and the Committee on For-  
13           eign Affairs of the House of Representatives.

14           (b) COORDINATION.—In developing the strategy  
15           under subsection (a), the Secretary of State, with the as-  
16           sistance of the Ambassador-at-Large and the Director,  
17           shall coordinate and consult with—

18           (1) United States Government departments and  
19           agencies administering international programs and  
20           departments and agencies with expertise in pre-  
21           venting and responding to violence against women  
22           and girls internationally, including the Department  
23           of Justice, the Department of Health and Human  
24           Services, and the Office of the Global AIDS Coordi-  
25           nator; and



1           (2) representatives of civil society with dem-  
2           onstrated experience combating violence against  
3           women and girls internationally or promoting wom-  
4           en’s health or women’s development internationally,  
5           including nongovernmental organizations, academics,  
6           and other experts.

7           (c) CONTENT.—The strategy developed under sub-  
8           section (a) shall—

9           (1) identify between 5 and 20 eligible countries  
10          that have severe levels of violence against women  
11          and girls and such identified countries should, when  
12          possible, be geographically, ethnically, and culturally  
13          diverse from one another, may have internally dis-  
14          placed persons and refugee populations, and should  
15          have the government or nongovernment organiza-  
16          tional capacity to manage and implement activities  
17          for the prevention and response of violence against  
18          women and girls internationally;

19          (2) identify how and to what extent the violence  
20          against women and girls in each country is nega-  
21          tively affecting the achievement of United States de-  
22          velopment and security goals in such country, in-  
23          cluding for human rights, poverty reduction, political  
24          stability, health for women and girls, and economic  
25          development;

1           (3) detail the potential capacity of each country  
2           to address and respond to violence against women  
3           and girls;

4           (4) identify the United States Government de-  
5           partments and agencies involved in the execution of  
6           the relevant program activities for each country;

7           (5) create a comprehensive and holistic strategy  
8           that includes at least two or more of the sectoral ac-  
9           tivities listed in subsection (d) for each country plan  
10          and describe how the selected programs will prevent  
11          and respond to the problem of violence against  
12          women and girls, incorporating security and develop-  
13          ment goals listed in paragraph (2);

14          (6) include, as appropriate, strategies designed  
15          to accommodate the needs of stateless, internally  
16          displaced, refugee, or religious or ethnic minority  
17          women and girls;

18          (7) include capacity building and technical as-  
19          sistance for community-based women's nongovern-  
20          mental organizations and community-based organi-  
21          zations with demonstrated expertise in empowerment  
22          of women, including combating violence against  
23          women and girls internationally;

24          (8) include potential coordination with existing  
25          programs, initiatives, and groups with demonstrated

1 expertise on preventing and responding to violence  
2 against women and girls internationally or in em-  
3 powerment of women, particularly coordinating with  
4 women’s organizations and community-based groups;

5 (9) describe the monitoring and evaluation  
6 mechanisms established for each country and how  
7 they will be used to assess overall progress in pre-  
8 venting and responding to violence against women  
9 and girls internationally;

10 (10) integrate gender analysis into the strategy  
11 for each country to ensure that women’s, girls’,  
12 men’s, and boys’ roles are appropriately addressed;  
13 and

14 (11) identify resources needed to implement  
15 programs, taking into account activities and funding  
16 provided by other entities, and coordinate with pro-  
17 grams and activities of other multilateral entities.

18 (d) PROGRAM ACTIVITIES SUPPORTED.—Assistance  
19 provided under this section shall be used to carry out, in  
20 each of the countries identified in the strategy required  
21 pursuant to subsection (a), a multi-sectoral strategy to  
22 prevent and respond to violence against women and girls  
23 internationally, including activities in 2 or more of the fol-  
24 lowing sectors:

1           (1) Supporting health programs and survivor  
2 services, including—

3           (A) integrating a systems-wide approach to  
4 safely preventing and responding to violence  
5 against women and girls into existing United  
6 States Government-funded health programs  
7 serving women and children, including HIV/  
8 AIDS prevention, care, and treatment;

9           (B) funding supportive services and advo-  
10 cacy for survivors of violence, including psycho-  
11 logical support and economic empowerment  
12 where victims identify the need for these serv-  
13 ices;

14           (C) improving coordination in countries be-  
15 tween the health and justice sectors so per-  
16 petrators can be held accountable for their vio-  
17 lence and women who choose to can prosecute  
18 their abuser; and

19           (D) working with ministries of health and  
20 other national-level agencies and local commu-  
21 nity-based organizations to support integration  
22 of violence against women programming into  
23 country-level plans of action, strategies, and  
24 operational plans.

1           (2) Increasing civil and criminal legal and judi-  
2           cial protections, including—

3                   (A) promoting broader legal protection  
4                   against all forms of violence against women and  
5                   girls that prioritize victim safety and confiden-  
6                   tiality and that create accountability for per-  
7                   petrators;

8                   (B) providing training and technical assist-  
9                   ance to police, prosecutors, forensic physicians,  
10                  lawyers, corrections officers, judges, and judi-  
11                  cial officials, and where appropriate, to non-  
12                  lawyer advocates and traditional community au-  
13                  thorities on violence against women and girls,  
14                  the rights of victims, appropriate responses,  
15                  and improving coordination between such offi-  
16                  cials and relevant authorities;

17                  (C) enhancing the capacity of the justice  
18                  system, including for recordkeeping, evidence  
19                  and data collection, and expeditious investiga-  
20                  tions; and

21                  (D) helping women and girls who are vic-  
22                  tims of violence gain access to the justice sys-  
23                  tem and supporting such women and girls  
24                  throughout the legal process;

1           (3) Encouraging change in public attitudes  
2 through communication and organizing efforts  
3 that—

4           (A) engage men and boys, including faith  
5 and traditional leaders, as leaders and advo-  
6 cates in ending violence against women and  
7 girls and the social norms that perpetuate it;

8           (B) support women survivors of violence to  
9 educate their communities on the impacts of vi-  
10 olence;

11           (C) support community efforts to change  
12 attitudes about the acceptability of violence  
13 against women and girls, including harmful tra-  
14 ditional practices, such as child marriage, fe-  
15 male genital cutting and mutilation, and so-  
16 called “honor killings”; and

17           (D) support mass media social change  
18 campaigns.

19           (4) Promoting access to economic opportunity  
20 projects, including—

21           (A) supporting the establishment and de-  
22 velopment of women-owned businesses (micro-,  
23 small-, and medium-sized enterprises) through  
24 access to financial and nonfinancial services;

1           (B) supporting programs to help increase  
2 property rights, social security, and home own-  
3 ership and land tenure security for women;

4           (C) increasing women and girls' access to  
5 education, literacy, and numeracy programs,  
6 leadership development, and job skills training;

7           (D) addressing violence against women and  
8 girls in the workplace; and

9           (E) promoting legal literacy, including  
10 among men, women, faith and traditional lead-  
11 ers, about women's economic, property and fi-  
12 nancial rights.

13         (5) Improving educational opportunities for  
14 women and girls, including—

15           (A) promoting efforts at the national level  
16 to establish and enforce comprehensive legisla-  
17 tion and policies against school-related violence  
18 against women and girls, including violence at  
19 and on the way to and from school;

20           (B) programs for girls and boys, with  
21 school and community participation, on the  
22 unacceptability of violence against women and  
23 girls, including counseling for affected students;  
24 and

1 (C) providing training for all teachers and  
2 school administrators on school-related violence,  
3 particularly against women and girls, including  
4 to improve reporting, referral, and implementa-  
5 tion of codes of conduct and a system for ad-  
6 dressing violations of such codes of conduct.

7 **SEC. 112. ASSISTANCE TO REDUCE INTERNATIONAL VIO-**  
8 **LENCE AGAINST WOMEN AND GIRLS.**

9 (a) COORDINATING EXISTING AID PROGRAMS.—The  
10 Ambassador-at-Large of the Office for Global Women’s  
11 Issues and the Director of the Office for Women’s Global  
12 Development shall seek to coordinate efforts and measures  
13 to prevent and respond to violence against women and  
14 girls internationally into existing programs, contracts,  
15 grants, agreements, and foreign assistance under the For-  
16 eign Assistance Act of 1961 and other Acts authorizing  
17 foreign assistance, as applicable.

18 (b) AUTHORITY.—To implement and execute the  
19 comprehensive international strategy developed pursuant  
20 to section 111, the Secretary of State or the Administrator  
21 of the United States Agency for International Develop-  
22 ment (in this section referred to as “USAID”), in con-  
23 sultation with the Ambassador-at-Large or the Director,  
24 is authorized to provide assistance to nongovernmental or-



1 ganizations, multilateral institutions, and foreign coun-  
2 tries for program activities described in section 111(d).

3 (c) ALLOCATE NEW FUNDING.—The Secretary of  
4 State, in coordination with the Administrator of USAID,  
5 based on guidance from the Ambassador-at-Large, is au-  
6 thorized to allocate funds to implement and execute the  
7 comprehensive international strategy developed pursuant  
8 to section 111.

9 (d) USE OF FUNDS.—

10 (1) IN GENERAL.—Any funds made available  
11 under this section to nongovernmental organizations  
12 should be designated to organizations that have  
13 demonstrated experience regarding violence against  
14 women and girls internationally or in the empower-  
15 ment of women, or that are in partnership with such  
16 organizations and that have demonstrated capabili-  
17 ties or expertise in a particular program activity de-  
18 scribed in section 111(d).

19 (2) CONGRESSIONAL BRIEFINGS.—The Sec-  
20 retary of State and the Administrator of USAID  
21 shall brief Congress upon request, on the trans-  
22 parent mechanisms used to ensure that funds made  
23 available under this section through nongovern-  
24 mental organizations are awarded to entities with  
25 demonstrated experience with violence against

1 women and girls internationally, or are in partner-  
2 ship with such organizations, and have demonstrated  
3 capabilities in a particular program activity de-  
4 scribed in section 111(d).

5 (e) GRANTS TO WOMEN'S NONGOVERNMENTAL OR-  
6 GANIZATIONS AND COMMUNITY-BASED ORGANIZA-  
7 TIONS.—

8 (1) IN GENERAL.—The Secretary of State or  
9 the USAID Administrator, in consultation with the  
10 Ambassador or the Director, may award funds to  
11 community-based women's nongovernmental organi-  
12 zations and community-based organizations in re-  
13 cipient countries to carry out the purposes of this  
14 section.

15 (2) MINIMUM FUNDING REQUIREMENT.—To the  
16 extent possible, at least 10 percent of funds awarded  
17 to an eligible country under this section should be  
18 awarded to community-based women's nongovern-  
19 mental organizations and community-based organi-  
20 zations. In any country in which capacity is deter-  
21 mined to be too limited to meet the 10 percent re-  
22 quirement, a plan should be provided for how recipi-  
23 ents will work with local nongovernmental organiza-  
24 tions to increase their capacity.

1 (f) AWARD PROCESS.—Funds awarded under this  
2 section shall be provided through an open, competitive,  
3 and transparent process where possible.

4 (g) CONDITIONS.—Entities receiving funds awarded  
5 through the grant program established under this sec-  
6 tion—

7 (1) shall allocate a reasonable amount of funds  
8 for the collection of data and the evaluation of pro-  
9 gram effectiveness;

10 (2) shall be responsible for developing and re-  
11 porting on outcomes and impacts related to pre-  
12 venting and responding to violence against women  
13 and girls internationally;

14 (3) should gather input from women’s non-  
15 governmental organizations or community-based or-  
16 ganizations in recipient countries, including organi-  
17 zations with expertise in working with men and boys  
18 to prevent violence; and

19 (4) shall consider the safety of women and girls  
20 as a primary concern in deciding how to design, im-  
21 plement, monitor, and evaluate programs.

22 (h) AUTHORIZATION OF APPROPRIATIONS.—

23 (1) IN GENERAL.—There is authorized to be  
24 appropriated to the President \$175,000,000 for each

1 of the fiscal years 2011 through 2015 to carry out  
2 this section and section 111.

3 (2) AVAILABILITY OF FUNDS.—Amounts au-  
4 thorized to be appropriated pursuant to paragraph  
5 (1) shall remain available until expended.

6 (3) NONSUPPLANTATION.—Amounts authorized  
7 to be appropriated pursuant to paragraph (1) are in  
8 addition to amounts otherwise made available for  
9 such purposes.

10 **SEC. 113. ENSURING ACCOUNTABILITY OF THE UNITED**  
11 **STATES' RESPONSE TO VIOLENCE AGAINST**  
12 **WOMEN AND GIRLS INTERNATIONALLY.**

13 (a) BRIEFING.—

14 (1) IN GENERAL.—Not later than 2 years after  
15 the submission of the comprehensive international  
16 strategy developed under section 111, and every  
17 other year thereafter, the Secretary of State, as-  
18 sisted by the Administrator of the United States  
19 Agency for International Development (in this sec-  
20 tion referred to as “USAID”) and the Ambassador-  
21 at-Large of the Office for Global Women’s Issues,  
22 shall brief Congress on implementation of the strat-  
23 egy and the progress being made to prevent and ad-  
24 dress violence against women and girls.

1           (2) CONTENT.—The briefing required under  
2 paragraph (1) should include the following:

3           (A) A description of successful efforts by  
4 affected country governments and nongovern-  
5 mental organizations, the United States, and bi-  
6 lateral and multilateral donors in prevention  
7 and response to violence against women and  
8 girls internationally.

9           (B) Recommendations related to best prac-  
10 tices, effective strategies, and suggested im-  
11 provements to enhance the impact of prevention  
12 and response to violence against women and  
13 girls internationally.

14           (C) Impact of activities funded by the  
15 strategy in preventing and reducing violence  
16 against women and girls internationally.

17       (b) AMENDMENTS.—Section 116(d) of the Foreign  
18 Assistance Act of 1961 (22 U.S.C. 2151n(d)) is amend-  
19 ed—

20           (1) in paragraph (10), by striking “; and” and  
21 inserting a semicolon;

22           (2) in paragraph (11)(C), by striking the period  
23 at the end and inserting “; and”; and

24           (3) by adding at the end the following:

1           “(12) wherever applicable, the nature and ex-  
2           tent of violence against women and girls, as defined  
3           in section 4 of the International Violence Against  
4           Women Act of 2010.”.

5           (c) TRANSPARENCY.—The Secretary of State shall  
6           provide to Congress the information made available under  
7           sections 101(d) and 102(d), including outcomes and im-  
8           pacts related to prevention and response to violence  
9           against women and girls internationally submitted by con-  
10          tractors, subcontractors, grantees and subgrantees, except  
11          if such disclosure would inhibit the security or effective-  
12          ness of such entities.

13          (d) RESEARCH AND DATA COLLECTION.—The Am-  
14          bassador-at-Large of the Office for Global Women’s  
15          Issues, assisted by the Administrator of USAID and the  
16          heads of relevant bureaus and offices of the Department  
17          of State and in consultation with the Secretary of Health  
18          and Human Services and the Attorney General, shall work  
19          to improve the quality and coordination of existing data  
20          collection and evaluations of current violence against  
21          women and girls internationally programs and fund origi-  
22          nal research or analysis of effective interventions to pre-  
23          vent or respond to violence against women and girls inter-  
24          nationally.

1 (e) USE OF FUNDS.—Funds made available in this  
2 section may be used for the following purposes:

3 (1) To collect and analyze new or existing data  
4 on the scope and extent of all forms of violence  
5 against women and girls internationally, including  
6 under-documented forms of violence and violence  
7 against marginalized groups.

8 (2) To conduct research on effective interven-  
9 tions to respond to violence against women and girls  
10 internationally, including efforts to scale up effective  
11 programming.

12 (3) To support systemic data collection using  
13 internationally comparable indicators, norms, and  
14 methodologies for measuring the scope, prevalence,  
15 and incidence of violence against women and girls  
16 internationally by—

17 (A) governments of foreign countries; and

18 (B) federally funded development assist-  
19 ance and health assistance.

20 (f) AUTHORIZATION OF APPROPRIATIONS.—There is  
21 authorized to be appropriated to the Secretary of State  
22 \$20,000,000 for each of the fiscal years 2011 through  
23 2015 to carry out the activities under this section.

1 **SEC. 114. ENHANCING UNITED STATES TRAINING OF FOR-**  
2 **EIGN MILITARY AND POLICE FORCES AND JU-**  
3 **DICIAL OFFICIALS ON PREVENTING AND RE-**  
4 **SPONDING TO VIOLENCE AGAINST WOMEN**  
5 **AND GIRLS.**

6 (a) **PURPOSE.**—The purpose of this section is to en-  
7 sure that United States programs to train foreign military  
8 and police forces and judicial officials include instruction  
9 on preventing and responding to violence against women  
10 and girls.

11 (b) **AUTHORIZATION.**—Under the direction of the  
12 President, the Secretary of State is authorized to provide  
13 guidance to the Secretary of Defense concerning, where  
14 appropriate—

15 (1) incorporating training, prevention, and re-  
16 sponse to violence against women and girls into the  
17 basic training curricula of foreign military and police  
18 forces and judicial officials;

19 (2) ensuring that United States assistance to  
20 units involved in regional or multilateral peace-  
21 keeping operations includes training on preventing  
22 and responding to violence against women and girls  
23 internationally; and

24 (3) including an assessment of such activities in  
25 the briefing developed under section 113(a).



1 (c) AUTHORIZATION OF APPROPRIATIONS.—There is  
2 authorized to be appropriated such sums as may be nec-  
3 essary for each of the fiscal years 2011 through 2015 to  
4 carry out the activities under this section.

5 **SEC. 115. ADDRESSING VIOLENCE AGAINST WOMEN AND**  
6 **GIRLS IN HUMANITARIAN RELIEF, PEACE-**  
7 **KEEPING, CONFLICT, AND POST-CONFLICT**  
8 **OPERATIONS.**

9 (a) DEFINITIONS.—In this section, the term “Inter-  
10 Agency Standing Committee” means the committee estab-  
11 lished in response to United Nations General Assembly  
12 Resolution 46/182 (1991).

13 (b) ACTIVITIES OF THE DEPARTMENT OF STATE AND  
14 THE UNITED STATES AGENCY FOR INTERNATIONAL DE-  
15 VELOPMENT.—Under the direction of the Secretary of  
16 State, the Ambassador-at-Large of the Office for Global  
17 Women’s Issues is authorized to provide guidance to the  
18 Administrator of the United States Agency for Inter-  
19 national Development and the Assistant Secretary of State  
20 for the Bureau of Population, Refugees, and Migration,  
21 who shall take account of the Ambassador’s guidance to  
22 the extent practicable and shall—

23 (1) provide assistance to programs of inter-  
24 national organizations, international and local non-  
25 governmental organizations, and governments where

1 appropriate that prevent and respond to violence  
2 against women and girls in humanitarian relief, con-  
3 flict and post-conflict settings and that adhere to the  
4 Inter-Agency Standing Committee’s Guidelines for  
5 Gender-Based Violence Interventions in Humanitarian  
6 Settings, and should include—

7 (A) building the capacity of humanitarian  
8 organizations and government authorities where  
9 appropriate to address the special protection  
10 needs of women and children;

11 (B) supporting efforts to provide immediate  
12 assistance to survivors of violence and re-  
13 integrate such individuals through education,  
14 psychosocial assistance, trauma counseling,  
15 family and community reinsertion and reunifi-  
16 cation, medical assistance and economic oppor-  
17 tunity programs; and

18 (C) providing legal services for women and  
19 girls who are victims of violence;

20 (2) ensure that activities to prevent and re-  
21 spond to violence against women and girls inter-  
22 nationally are incorporated into any multilateral or  
23 bilateral Disarmament, Demobilization, Rehabilita-  
24 tion and Reintegration efforts by—

1 (A) providing protection and suitable separa-  
2 rate facilities for women and girls formerly in-  
3 volved in, or associated with, fighting forces in  
4 demobilization and transit centers;

5 (B) ensuring equitable reintegration activi-  
6 ties and opportunities to such women and girls,  
7 including access to schooling, vocational train-  
8 ing, employment, and childcare;

9 (C) providing essential medical care and  
10 psychosocial support for such women and girls  
11 who are victims of violence; and

12 (D) incorporating prevention and response  
13 to violence against women and girls into pro-  
14 grams for former combatants;

15 (3) designate and deploy, as appropriate, spe-  
16 cialists in violence against women and girls as an in-  
17 tegral part of the United States Agency for Inter-  
18 national Development's Disaster Assistance Re-  
19 sponse Teams to ensure the integration of preven-  
20 tion and response to violence against women and  
21 girls internationally in strategies and programming;  
22 and

23 (4) create a mechanism to ensure that all  
24 grantees deployed in humanitarian relief, conflict,  
25 and post-conflict operations—

1 (A) comply with the Inter-Agency Standing  
2 Committee's Six Core Principles Relating to  
3 Sexual Exploitation and Abuse;

4 (B) train all humanitarian workers in pre-  
5 venting and responding to violence against  
6 women and girls, including in the use of mecha-  
7 nisms to report violence against women and  
8 girls;

9 (C) conduct appropriate public outreach to  
10 make known to the host community the mecha-  
11 nisms to report violence against women and  
12 girls; and

13 (D) promptly and appropriately respond to  
14 reports of violence against women and girls and  
15 treat survivors in accordance with best practices  
16 regarding confidentiality.

17 (c) AUTHORIZATION OF APPROPRIATIONS.—

18 (1) IN GENERAL.—There is authorized to be  
19 appropriated to the Department of State and the  
20 United States Agency for International Development  
21 \$40,000,000 for each of the fiscal years 2011  
22 through 2015 for programs described in subsection  
23 (b)(2) that prevent and respond to violence against  
24 women and girls in humanitarian relief, conflict, and

1 post-conflict operations, in addition to amounts oth-  
2 erwise available for such purposes.

3 (2) FUNDING NOT AT EXPENSE OF OTHER HU-  
4 MANITARIAN PROGRAMS.—Any amounts appro-  
5 priated pursuant to paragraph (1) may not be pro-  
6 vided at the expense of other humanitarian pro-  
7 grams.

8 (d) ACTIVITIES OF THE DEPARTMENT OF STATE.—  
9 Not later than 180 days after the date of the enactment  
10 of this Act, the Secretary of State, acting through the Am-  
11 bassador-at-Large of the Office for Global Women’s  
12 Issues, should brief Congress on activities and efforts to—

13 (1) achieve the activities outlined in subsection  
14 (b); and

15 (2) require all private military contracting firms  
16 hired by the Department of State to conduct activi-  
17 ties in humanitarian relief, conflict, and post-conflict  
18 settings to—

19 (A) demonstrate a commitment to expand-  
20 ing the number and roles of women in such ac-  
21 tivities;

22 (B) train all contractors who will be de-  
23 ployed in preventing and responding to violence  
24 against women and girls internationally; and

1           (C) establish mechanisms to report on and  
2           promptly respond to violence against women  
3           and girls internationally, and conduct appro-  
4           priate public outreach to make these mecha-  
5           nisms known to the host community.

6           (e) COORDINATION OF U.S. GOVERNMENT AGENCY  
7           EFFORTS.—

8           (1) IN GENERAL.—Under the direction of the  
9           President, the Secretary of State is authorized to  
10          provide guidance on preventing and responding to vi-  
11          olence against women and girls to the Secretary of  
12          Defense when United States military personnel, mili-  
13          tary contractors, and military observers are to be de-  
14          ployed in humanitarian relief, conflict, and post-con-  
15          flict settings.

16          (2) DEPARTMENT OF DEFENSE ACTIVITIES.—  
17          The Secretary of Defense and the Secretary of State  
18          are authorized to jointly—

19                 (A) provide training in prevention and re-  
20                 sponse to violence against women and girls  
21                 internationally to United States military forces;

22                 (B) establish mechanisms for reporting  
23                 incidences of violence against civilian women  
24                 and girls committed by United States military  
25                 forces; and

1           (C) establish appropriate public outreach  
2           efforts to notify the civilian population of the  
3           mechanisms for reporting incidences of violence  
4           against women and girls committed by such  
5           forces.

6           (f) ENHANCING U.S. LEADERSHIP AND ADVOCACY IN  
7           THE UNITED NATIONS.—

8           (1) IN GENERAL.—The Secretary of State, in  
9           consultation with the Administrator of the United  
10          States Agency for International Development, the  
11          Ambassador-at-Large of the Office for Global Wom-  
12          en’s Issues, the United States Representative to the  
13          United Nations, and the Assistant Secretaries for  
14          International Organization Affairs and Population,  
15          Refugees and Migration, should make available  
16          United States financial, material, human, and other  
17          resources to assist United Nations efforts to—

18                 (A) develop and implement appropriate  
19                 training programs in prevention and response  
20                 to violence against women and girls internation-  
21                 ally for peacekeeping and humanitarian per-  
22                 sonnel;

23                 (B) meet staffing goals for women military  
24                 and police peacekeepers, including all-women  
25                 teams and units, and enhance the deployment

1 of civilian women at all levels to serve in peace-  
2 keeping missions, including through innovative  
3 staffing formulas;

4 (C) improve protection mechanisms in and  
5 around United Nations managed refugee and  
6 internally displaced persons camps;

7 (D) strengthen efforts to implement a zero  
8 tolerance policy for sexual exploitation and  
9 abuse in United Nations peacekeeping and hu-  
10 manitarian operations;

11 (E) support troop and police contributing  
12 countries in taking appropriate actions to pre-  
13 vent violence and abuse, including by providing  
14 materials for pre-deployment and in-theater  
15 awareness training, and other action to promote  
16 full accountability in cases of abusive conduct  
17 involving the personnel of such countries;

18 (F) continue to expand appropriate mecha-  
19 nisms to permit individuals to safely bring alle-  
20 gations of violence against women and girls  
21 internationally to the attention of United Na-  
22 tions peacekeeping commanders and heads of  
23 humanitarian missions; and

24 (G) ensure the United Nations Office of  
25 Internal Oversight has the capacity to inves-



1           tigate all credible allegations in a timely and ef-  
2           ficient manner while protecting the whistle-  
3           blower.

4           (2) REPORT.—Not later than 18 months after  
5           the date of the enactment of this Act, the Assistant  
6           Secretary of State for International Organization  
7           Affairs and the United States Representative to the  
8           United Nations, in consultation with the Amba-  
9           sador-at-Large of the Office for Global Women’s  
10          Issues, shall submit to Congress a report on United  
11          States efforts to support the implementation of  
12          United Nations Security Council Resolutions 1325,  
13          1820, and 1888.

14          (g) EMERGENCY MEASURES FOR CRITICAL OUT-  
15          BREAKS OF VIOLENCE DURING CONFLICT OR POST-CON-  
16          FLICT OPERATIONS.—

17               (1) EMERGENCY RESPONSE TO CRITICAL OUT-  
18               BREAKS.—The Secretary of State, in consultation  
19               with the Ambassador-at-Large of the Office for  
20               Global Women’s Issues, should identify and take  
21               emergency measures to respond to critical outbreaks  
22               of violence against women and girls in situations of  
23               armed conflict.

24               (2) DETERMINATION.—Violence against women  
25               and girls shall be determined to be a “critical out-

1 break” if a United States Government report, allied  
2 government information, or credible nongovern-  
3 mental or media accounts depict a widespread pat-  
4 tern of violence against women or girls, particularly  
5 rape and other forms of sexual abuse, that is esca-  
6 lating in the number of victims or brutality of at-  
7 tacks and that takes place in an environment of rel-  
8 ative impunity.

9 (3) EMERGENCY MEASURES.—The Secretary of  
10 State should inform Congress immediately upon the  
11 identification of a critical outbreak of violence  
12 against women and girls and should, in consultation  
13 with the Ambassador-at-Large of the Office for  
14 Global Women’s Issues, identify emergency measures  
15 to respond to the outbreak identified under para-  
16 graph (1) within 90 days and brief Congress, upon  
17 request, on those measures.

18 (4) CONSULTATION.—In developing emergency  
19 measures under paragraph (1), the Secretary of  
20 State, with the assistance of the Ambassador-at-  
21 Large of the Office for Global Women’s Issues, shall  
22 consult with the heads of all relevant United States  
23 Government departments and agencies, as necessary,  
24 including the National Security Advisor, as well as  
25 international and nongovernmental organizations

1 working in prevention and response to violence  
2 against women and girls internationally.

3 (h) AUTHORIZATION OF APPROPRIATIONS.—In addi-  
4 tion to amounts authorized to be appropriated under sub-  
5 section (c), there is authorized to be appropriated such  
6 sums as may be necessary for emergency measures, in-  
7 cluding the expansion of reporting mechanisms and pro-  
8 grams, for each critical outbreak of violence identified  
9 under this section.

## 10 **TITLE II—OTHER PROVISIONS**

### 11 **SEC. 201. SUPPORT FOR MULTILATERAL EFFORTS TO END**

#### 12 **VIOLENCE AGAINST WOMEN AND GIRLS.**

13 There is authorized to be appropriated to the Inter-  
14 national Organizations and Programs Account  
15 \$10,000,000 for each of fiscal years 2011 through 2015  
16 to support the United Nations Development Fund for  
17 Women Trust Fund in Support of Actions to Eliminate  
18 Violence Against Women.

### 19 **SEC. 202. FUNDING LIMITATION.**

20 Assistance made available under this Act may be  
21 made available notwithstanding any other provision of law  
22 that restricts assistance to foreign countries, except for  
23 provisions of law that limit assistance to organizations  
24 that support or participate in a program of coercive abor-  
25 tion or involuntary sterilization, including section 7079 of

1 the Omnibus Appropriations Act, 2009 (Public Law 111–  
2 8; 123 Stat. 909).

○