#### 111TH CONGRESS 1ST SESSION

# H. R. 365

To direct the President to establish a program to develop a coordinated and comprehensive Federal ocean and coastal mapping plan for the Great Lakes and coastal state waters, the territorial sea, the exclusive economic zone, and the continental shelf of the United States, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

January 9, 2009

Ms. Bordallo (for herself, Mr. Brown of South Carolina, Mr. Farr, Mrs. Capps, Mr. Abercrombie, Mr. Pallone, Mr. Inslee, Mrs. Christensen, and Ms. Shea-Porter) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Science and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To direct the President to establish a program to develop a coordinated and comprehensive Federal ocean and coastal mapping plan for the Great Lakes and coastal state waters, the territorial sea, the exclusive economic zone, and the continental shelf of the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Ocean and Coastal
- 3 Mapping Integration Act".

# 4 SEC. 2. ESTABLISHMENT OF PROGRAM.

- 5 (a) In General.—The President, in coordination
- 6 with the Interagency Committee on Ocean and Coastal
- 7 Mapping and affected coastal states, shall establish a pro-
- 8 gram to develop a coordinated and comprehensive Federal
- 9 ocean and coastal mapping plan for the Great Lakes and
- 10 coastal state waters, the territorial sea, the exclusive eco-
- 11 nomic zone, and the continental shelf of the United States
- 12 that enhances ecosystem approaches in decision-making
- 13 for conservation and management of marine resources and
- 14 habitats, establishes research and mapping priorities, sup-
- 15 ports the siting of research and other platforms, and ad-
- 16 vances ocean and coastal science.
- 17 (b) Membership.—The Committee shall be com-
- 18 prised of high-level representatives of the Department of
- 19 Commerce, through the National Oceanic and Atmos-
- 20 pheric Administration, the Department of the Interior, the
- 21 National Science Foundation, the Department of Defense,
- 22 the Environmental Protection Agency, the Department of
- 23 Homeland Security, the National Aeronautics and Space
- 24 Administration, and other appropriate Federal agencies
- 25 involved in ocean and coastal mapping.

- 1 (c) Program Parameters.—In developing such a 2 program, the President, through the Committee, shall—
- (1) identify all Federal and federally funded programs conducting shoreline delineation and ocean or coastal mapping, noting geographic coverage, frequency, spatial coverage, resolution, and subject matter focus of the data and location of data archives;
  - (2) facilitate cost-effective, cooperative mapping efforts that incorporate policies for contracting with non-governmental entities among all Federal agencies conducting ocean and coastal mapping, by increasing data sharing, developing appropriate data acquisition and metadata standards, and facilitating the interoperability of in situ data collection systems, data processing, archiving, and distribution of data products;
    - (3) facilitate the adaptation of existing technologies as well as foster expertise in new ocean and coastal mapping technologies, including through research, development, and training conducted among Federal agencies and in cooperation with non-governmental entities;
  - (4) develop standards and protocols for testing innovative experimental mapping technologies and

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- transferring new technologies between the Federal
  Government, coastal state, and non-governmental
  entities:
  - (5) provide for the archiving, management, and distribution of data sets through a national registry as well as provide mapping products and services to the general public in service of statutory requirements;
  - (6) develop data standards and protocols consistent with standards developed by the Federal Geographic Data Committee for use by Federal, coastal state, and other entities in mapping and otherwise documenting locations of federally permitted activities, living and nonliving coastal and marine resources, marine ecosystems, sensitive habitats, submerged cultural resources, undersea cables, offshore aquaculture projects, offshore energy projects, and any areas designated for purposes of environmental protection or conservation and management of living and nonliving coastal and marine resources;
  - (7) identify the procedures to be used for coordinating the collection and integration of Federal ocean and coastal mapping data with coastal state and local government programs;

- 1 (8) facilitate, to the extent practicable, the col2 lection of real-time tide data and the development of
  3 hydrodynamic models for coastal areas to allow for
  4 the application of V-datum tools that will facilitate
  5 the seamless integration of onshore and offshore
  6 maps and charts;
  - (9) establish a plan for the acquisition and collection of ocean and coastal mapping data; and
- 9 (10) set forth a timetable for completion and 10 implementation of the plan.

#### 11 SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COAST-

12 AL MAPPING.

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- 13 (a) IN GENERAL.—The Administrator of the Na-14 tional Oceanic and Atmospheric Administration, within 30 15 days after the date of enactment of this Act, shall convene 16 or utilize an existing interagency committee on ocean and
- 18 (b) Membership.—The committee shall be com-19 prised of senior representatives from Federal agencies 20 with ocean and coastal mapping and surveying responsibil-21 ities. The representatives shall be high-ranking officials of

coastal mapping to implement section 2.

- 22 their respective agencies or departments and, whenever
- 23 possible, the head of the portion of the agency or depart-
- 24 ment that is most relevant to the purposes of this Act.
- 25 Membership shall include senior representatives from the

- 1 National Oceanic and Atmospheric Administration, the
- 2 Chief of Naval Operations, the United States Geological
- 3 Survey, the Minerals Management Service, the National
- 4 Science Foundation, the National Geospatial-Intelligence
- 5 Agency, the United States Army Corps of Engineers, the
- 6 Coast Guard, the Environmental Protection Agency, the
- 7 Federal Emergency Management Agency, the National
- 8 Aeronautics and Space Administration, and other appro-
- 9 priate Federal agencies involved in ocean and coastal map-
- 10 ping.
- 11 (c) Co-Chairmen.—The Committee shall be co-
- 12 chaired by the representative of the Department of Com-
- 13 merce and a representative of the Department of the Inte-
- 14 rior.
- 15 (d) Subcommittee.—The co-chairmen shall estab-
- 16 lish a subcommittee to carry out the day-to-day work of
- 17 the Committee, comprised of senior representatives of any
- 18 member agency of the committee. Working groups may
- 19 be formed by the full Committee to address issues of short
- 20 duration. The subcommittee shall be chaired by the rep-
- 21 resentative from the National Oceanic and Atmospheric
- 22 Administration. The chairmen of the Committee may cre-
- 23 ate such additional subcommittees and working groups as
- 24 may be needed to carry out the work of Committee.

- 1 (e) Meetings.—The committee shall meet on a
- 2 quarterly basis, but each subcommittee and each working
- 3 group shall meet on an as-needed basis.
- 4 (f) COORDINATION.—The committee shall coordinate
- 5 activities when appropriate, with—
- 6 (1) other Federal efforts, including the Digital
- 7 Coast, Geospatial One-Stop, and the Federal Geo-
- 8 graphic Data Committee;
- 9 (2) international mapping activities;
- 10 (3) coastal states;
- 11 (4) user groups through workshops and other
- appropriate mechanisms; and
- 13 (5) representatives of nongovernmental entities.
- 14 (g) Advisory Panel.—The Administrator may con-
- 15 vene an ocean and coastal mapping advisory panel con-
- 16 sisting of representatives from non-governmental entities
- 17 to provide input regarding activities of the committee in
- 18 consultation with the interagency committee.
- 19 SEC. 4. BIENNIAL REPORTS.
- No later than 18 months after the date of enactment
- 21 of this Act, and bienially thereafter, the co-chairmen of
- 22 the Committee shall transmit to the Committee on Com-
- 23 merce, Science, and Transportation of the Senate and the
- 24 Committee on Natural Resources of the House of Rep-

- 1 resentatives a report detailing progress made in imple-2 menting this Act, including—
- (1) an inventory of ocean and coastal mapping data within the territorial sea and the exclusive economic zone and throughout the Continental Shelf of the United States, noting the age and source of the survey and the spatial resolution (metadata) of the data;
  - (2) identification of priority areas in need of survey coverage using present technologies;
  - (3) a resource plan that identifies when priority areas in need of modern ocean and coastal mapping surveys can be accomplished;
  - (4) the status of efforts to produce integrated digital maps of ocean and coastal areas;
    - (5) a description of any products resulting from coordinated mapping efforts under this Act that improve public understanding of the coasts and oceans, or regulatory decisionmaking;
  - (6) documentation of minimum and desired standards for data acquisition and integrated metadata;
- 23 (7) a statement of the status of Federal efforts 24 to leverage mapping technologies, coordinate map-25 ping activities, share expertise, and exchange data;

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- 1 (8) a statement of resource requirements for or-2 ganizations to meet the goals of the program, includ-3 ing technology needs for data acquisition, proc-4 essing, and distribution systems; 5 (9) a statement of the status of efforts to de-
  - (9) a statement of the status of efforts to declassify data gathered by the Navy, the National Geospatial-Intelligence Agency, and other agencies to the extent possible without jeopardizing national security, and make it available to partner agencies and the public;
  - (10) a resource plan for a digital coast integrated mapping pilot project for the northern Gulf of Mexico that will—
    - (A) cover the area from the authorized coastal counties through the territorial sea;
    - (B) identify how such a pilot project will leverage public and private mapping data and resources, such as the United States Geological Survey National Map, to result in an operational coastal change assessment program for the subregion;
  - (11) the status of efforts to coordinate Federal programs with coastal state and local government programs and leverage those programs;

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1 (12) a description of efforts of Federal agencies 2 to increase contracting with nongovernmental enti-3 ties; and

4 (13) an inventory and description of any new 5 Federal or federally funded programs conducting 6 shoreline delineation and ocean or coastal mapping 7 since the previous reporting cycle.

#### 8 **SEC. 5. PLAN.**

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- 9 (a) IN GENERAL.—Not later than 6 months after the 10 date of enactment of this Act, the Administrator, in consultation with the Committee, shall develop and submit to 12 the Congress a plan for an integrated ocean and coastal 13 mapping initiative within the National Oceanic and Atmospheric Administration.
  - (b) Plan Requirements.—The plan shall—
- 16 (1) identify and describe all ocean and coastal 17 mapping programs within the agency, including 18 those that conduct mapping or related activities in 19 the course of existing missions, such as hydrographic 20 surveys, ocean exploration projects, living marine re-21 source conservation and management programs, 22 coastal zone management projects, and ocean and 23 coastal observations and science projects;
  - (2) establish priority mapping programs and establish and periodically update priorities for geo-

- graphic areas in surveying and mapping across all missions of the National Oceanic and Atmospheric Administration, as well as minimum data acquisition and metadata standards for those programs;
  - (3) encourage the development of innovative ocean and coastal mapping technologies and applications, through research and development through cooperative or other agreements with joint or cooperative research institutes or centers and with other non-governmental entities;
  - (4) document available and developing technologies, best practices in data processing and distribution, and leveraging opportunities with other Federal agencies, coastal states, and non-governmental entities;
  - (5) identify training, technology, and other resource requirements for enabling the National Oceanic and Atmospheric Administration's programs, vessels, and aircraft to support a coordinated ocean and coastal mapping program;
  - (6) identify a centralized mechanism or office for coordinating data collection, processing, archiving, and dissemination activities of all such mapping programs within the National Oceanic and Atmospheric Administration that meets Federal

- mandates for data accuracy and accessibility and designate a repository that is responsible for archiving and managing the distribution of all ocean and coastal mapping data to simplify the provision of services to benefit Federal and coastal state programs; and
- 7 (7) set forth a timetable for implementation 8 and completion of the plan, including a schedule for 9 submission to the Congress of periodic progress re-10 ports and recommendations for integrating ap-11 proaches developed under the initiative into the 12 interagency program.
- 13 (c) NOAA JOINT OCEAN AND COASTAL MAPPING
  14 CENTERS.—The Administrator may maintain and operate
  15 up to 3 joint ocean and coastal mapping centers, including
  16 a joint hydrographic center, which shall each be co-located
  17 with an institution of higher education. The centers shall
  18 serve as hydrographic centers of excellence and may con19 duct activities necessary to carry out the purposes of this
  20 Act, including—
- 21 (1) research and development of innovative 22 ocean and coastal mapping technologies, equipment, 23 and data products;
- 24 (2) mapping of the United States Outer Conti-25 nental Shelf and other regions;

- 1 (3) data processing for nontraditional data and 2 uses;
- 4 (4) advancing the use of remote sensing tech-4 nologies, for related issues, including mapping and 5 assessment of essential fish habitat and of coral re-6 sources, ocean observations, and ocean exploration; 7 and
- (5) providing graduate education and training in ocean and coastal mapping sciences for members of the National Oceanic and Atmospheric Administration Commissioned Officer Corps, personnel of other agencies with ocean and coastal mapping programs, and civilian personnel.
- 14 (d) NOAA REPORT.—The Administrator shall con-15 tinue developing a strategy for expanding contracting with non-governmental entities to minimize duplication and 16 take maximum advantage of nongovernmental capabilities 17 18 in fulfilling the Administration's mapping and charting re-19 sponsibilities. Within 120 days after the date of enactment of this Act, the Administrator shall transmit a report de-20 21 scribing the strategy developed under this subsection to the Committee on Commerce, Science, and Transportation 23 of the Senate and the Committee on Natural Resources of the House of Representatives.

### 1 SEC. 6. EFFECT ON OTHER LAWS.

- 2 Nothing in this Act shall be construed to supersede
- 3 or alter the existing authorities of any Federal agency with
- 4 respect to ocean and coastal mapping.

#### 5 SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

- 6 (a) In General.—In addition to the amounts au-
- 7 thorized by section 306 of the Hydrographic Services Im-
- 8 provement Act of 1998 (33 U.S.C. 892d), there are au-
- 9 thorized to be appropriated to the Administrator to carry
- 10 out this Act—
- 11 (1) \$26,000,000 for fiscal year 2009;
- 12 (2) \$32,000,000 for fiscal year 2010;
- 13 (3) \$38,000,000 for fiscal year 2011; and
- 14 (4) \$45,000,000 for each of fiscal years 2012
- 15 through 2015.
- 16 (b) Joint Ocean and Coastal Mapping Cen-
- 17 TERS.—Of the amounts appropriated pursuant to sub-
- 18 section (a), the following amounts shall be used to carry
- 19 out section 5(c) of this Act:
- 20 (1) \$11,000,000 for fiscal year 2009.
- 21 (2) \$12,000,000 for fiscal year 2010.
- 22 (3) \$13,000,000 for fiscal year 2011.
- 23 (4) \$15,000,000 for each of fiscal years 2012
- 24 through 2015.
- 25 (c) Cooperative Agreements.—To carry out
- 26 interagency activities under section 3 of this Act, the head

- 1 of any department or agency may execute a cooperative
- 2 agreement with the Administrator, including those author-
- 3 ized by section 5 of the Act of August 6, 1947 (33 U.S.C.
- 4 883e).

#### 5 SEC. 8. DEFINITIONS.

- 6 In this Act:
- 7 (1) ADMINISTRATOR.—The term "Adminis-
- 8 trator'" means the Administrator of the National
- 9 Oceanic and Atmospheric Administration.
- 10 (2) COASTAL STATE.—The term "coastal state"
- has the meaning given that term by section 304(4)
- of the Coastal Zone Management Act of 1972 (16
- 13 U.S.C. 1453(4).
- 14 (3) COMMITTEE.—The term "Committee"
- means the Interagency Committee on Ocean and
- 16 Coastal Mapping established by section 3.
- 17 (4) Exclusive economic zone.—The term
- 18 "exclusive economic zone" means the exclusive eco-
- nomic zone of the United States established by Pres-
- idential Proclamation No. 5030, of March 10, 1983.
- 21 (5) Ocean and coastal mapping.—The term
- "ocean and coastal mapping" means the acquisition,
- processing, and management of physical, biological,
- 24 geological, chemical, and archaeological characteris-
- 25 tics and boundaries of ocean and coastal areas, re-

- sources, and sea beds through the use of acoustics, satellites, aerial photogrammetry, light and imaging, direct sampling, and other mapping technologies.
  - (6) TERRITORIAL SEA.—The term "territorial sea" means the belt of sea measured from the baseline of the United States determined in accordance with international law, as set forth in Presidential Proclamation Number 5928, dated December 27, 1988.
    - (7) Nongovernmental entities" includes nongovernmental organizations, members of the academic community, and private sector organizations that provide products and services associated with measuring, locating, and preparing maps, charts, surveys, aerial photographs, satellite imagines, or other graphical or digital presentations depicting natural or manmade physical features, phenomena, and legal boundaries of the Earth.
    - (8) OUTER CONTINENTAL SHELF.—The term "Outer Continental Shelf" means all submerged lands lying seaward and outside of lands beneath navigable waters (as that term is defined in section 2 of the Submerged Lands Act (43 U.S.C. 1301)), and of which the subsoil and seabed appertain to the

- 1 United States and are subject to its jurisdiction and
- 2 control.

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