

Union Calendar No. 417

111TH CONGRESS
2^D SESSION

H. R. 1064

[Report No. 111-688, Part I]

To provide for evidence-based and promising practices related to juvenile delinquency and criminal street gang activity prevention and intervention to help build individual, family, and community strength and resiliency to ensure that youth lead productive, safe, healthy, gang-free, and law-abiding lives.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 13, 2009

Mr. SCOTT of Virginia (for himself, Mr. CASTLE, Mr. LARSON of Connecticut, Ms. LEE of California, Mr. LEWIS of Georgia, Mr. CONNOLLY of Virginia, Mr. CAO, Ms. CORRINE BROWN of Florida, Ms. WATSON, Mr. WEINER, Mr. SESTAK, Mr. KENNEDY, Mrs. CHRISTENSEN, Mr. GRIJALVA, Mr. MCGOVERN, Mr. CUMMINGS, Ms. BORDALLO, Mr. SERRANO, Mr. MARKEY of Massachusetts, Mr. HASTINGS of Florida, Mr. FATTAH, Mr. NADLER of New York, Ms. KILPATRICK of Michigan, Ms. DEGETTE, Mr. HONDA, Ms. SUTTON, Mr. CLAY, Ms. WATERS, Mr. JOHNSON of Georgia, Ms. NORTON, Ms. JACKSON-LEE of Texas, Ms. ZOE LOFGREN of California, Ms. HIRONO, Mrs. CAPPS, Ms. WASSERMAN SCHULTZ, Mr. McDERMOTT, Ms. WOOLSEY, Mrs. LOWEY, Mr. COHEN, Mr. MEEKS of New York, Mr. ELLISON, Ms. LORETTA SANCHEZ of California, Mr. HINCHEY, Mr. DAVIS of Illinois, Ms. SHEA-PORTER, Mr. SARBANES, Mr. TIERNEY, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. BRADY of Pennsylvania, Mr. DAVIS of Alabama, Mr. FALEOMAVAEGA, Ms. CLARKE, Mr. BISHOP of Georgia, Mr. RYAN of Ohio, Mrs. NAPOLITANO, Mr. RUSH, Mr. PAYNE, Ms. SCHAKOWSKY, Mr. STARK, Mr. CARSON of Indiana, Mr. AL GREEN of Texas, Ms. MOORE of Wisconsin, Mr. SCOTT of Georgia, Mr. CLEAVER, Mr. HINOJOSA, Mr. WATT, Mr. FILNER, Mr. MILLER of North Carolina, Mr. RUPPERSBERGER, and Mr. RANGEL) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Education and Labor, Energy and Commerce, and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consider-

ation of such provisions as fall within the jurisdiction of the committee concerned

DECEMBER 16, 2010

Reported from Committee on the Judiciary with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

DECEMBER 16, 2010

Referral to the Committees on Education and Labor, Energy and Commerce, and Financial Services extended for a period ending not later than December 17, 2010

DECEMBER 17, 2010

Referral to the Committees on Education and Labor, Energy and Commerce, and Financial Services extended for a period ending not later than December 21, 2010

DECEMBER 21, 2010

Referral to the Committees on Education and Labor, Energy and Commerce, and Financial Services extended for a period ending not later than December 22, 2010

DECEMBER 22, 2010

Additional sponsors: Mr. MORAN of Virginia, Mr. FRANK of Massachusetts, Mr. KUCINICH, Mr. JACKSON of Illinois, Mr. DELAHUNT, Mr. GONZALEZ, Mr. CLYBURN, Ms. MATSUI, Mr. BUTTERFIELD, Mr. SABLAN, Mr. KILDEE, Mr. MURPHY of Connecticut, Mr. HOLT, Mr. CONYERS, Mr. THOMPSON of Mississippi, Ms. FUDGE, Ms. RICHARDSON, Mr. DOYLE, Mr. HARE, Mr. SHERMAN, Mr. TOWNS, Mr. BERMAN, Mr. GUTIERREZ, Mr. LANGEVIN, Mr. GEORGE MILLER of California, Mr. MEEK of Florida, Ms. EDWARDS of Maryland, Mrs. DAVIS of California, Mr. SIRES, Mr. RODRIGUEZ, Mr. PASTOR of Arizona, Ms. SCHWARTZ, Mr. BISHOP of New York, Ms. SLAUGHTER, Mr. WEXLER, Mr. BOUCHER, Mr. CAPUANO, Mr. DRIEHAUS, Mr. ISRAEL, Mr. VAN HOLLEN, Mr. JONES, Ms. DELAURO, Mr. PERRIELLO, Mr. NYE, Mr. SOUDER, Mr. WAXMAN, Mr. PLATTS, Mr. WITTMAN, Mr. WOLF, Mr. DEFazio, Mr. LOEBSACK, Mrs. MYRICK, Mr. PIERLUISI, Mr. QUIGLEY, Ms. KAPTUR, Mr. BLUMENAUER, Mr. ROTHMAN of New Jersey, Ms. BERKLEY, Mr. FORBES, Mr. BILBRAY, Mr. TONKO, Mr. TIM MURPHY of Pennsylvania, Mr. REYES, Mr. MOORE of Kansas, Mr. BACA, Mr. PRICE of North Carolina, Mr. WELCH, Mr. EHLERS, Mr. ORTIZ, Mr. COOPER, Mr. ABERCROMBIE, Mr. ANDREWS, Mr. BRALEY of Iowa, Mr. WALZ, Mr. COURTNEY, Mr. YARMUTH, Ms. MCCOLLUM, Ms. ROYBAL-ALLARD, Mr. KISSELL, Mr. MOLLOHAN, Mr. MURTHA, Mr. KANJORSKI, Mr. CUELLAR, Mr. STUPAK, Mr. ELLSWORTH, Mr. SMITH of New Jersey, Mr. ENGEL, Mr. LATOURETTE, Mr. HOLDEN, Mr. HODES, Mr. MCINTYRE, Mr. KLEIN of Florida, Mr. ACKERMAN, Mr. POMEROY, Mr. SNYDER, Mr. PERLMUTTER, Ms. KILROY, Ms. ESHOO, Mr. KAGEN, Mr. HILL, Mr. DOGGETT, Mr. BOSWELL, Mr. MICHAUD, Mr. CROWLEY, Mr. PASCRELL, Mr. LARSEN of Washington, Mr. MAFFEI, Mr. CARNEY, Mr. CARDOZA, Mr. BERRY, Mr. THOMPSON of California, Mr. OBERSTAR, Mr. OLVER,

Mr. ARCURI, Mr. SPRATT, Mr. KING of New York, Mr. GRIFFITH, Ms. LINDA T. SÁNCHEZ of California, Mr. LYNCH, Mr. MITCHELL, Mr. CHANDLER, Mr. DAVIS of Tennessee, Mr. UPTON, Mr. GRAYSON, Mr. RAHALL, Mr. HIGGINS, Mr. LUJÁN, Mr. SALAZAR, Mr. WILSON of Ohio, Mr. MCMAHON, Mr. PALLONE, Mrs. MALONEY, Mr. GORDON of Tennessee, Ms. KOSMAS, Mr. ALTMIRE, Ms. PINGREE of Maine, Mr. DICKS, Mr. PATRICK J. MURPHY of Pennsylvania, Mrs. EMERSON, Ms. VELÁZQUEZ, Ms. TITUS, Mr. KINGSTON, Mrs. MCCARTHY of New York, Mrs. DAHLKEMPER, Ms. BALDWIN, Mr. EDWARDS of Texas, Ms. SPEIER, Mr. VISCLOSKY, Mr. NEAL of Massachusetts, Ms. TSONGAS, Mr. BOCCIERI, Mr. SPACE, Mr. SCHRADER, Ms. MARKEY of Colorado, Mr. PETERS, Mr. LEVIN, Mr. LIPINSKI, Mr. MCNERNEY, Mr. WU, Ms. CHU, Mr. HALL of New York, Mr. MASSA, Mr. ROSS, Mr. HEINRICH, Ms. HERSETH SANDLIN, and Mr. GARAMENDI

DECEMBER 22, 2010

The Committees on Education and Labor, Energy and Commerce, and Financial Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on February 13, 2009]

A BILL

To provide for evidence-based and promising practices related to juvenile delinquency and criminal street gang activity prevention and intervention to help build individual, family, and community strength and resiliency to ensure that youth lead productive, safe, healthy, gang-free, and law-abiding lives.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Youth Prison Reduction*
 5 *through Opportunities, Mentoring, Intervention, Support,*
 6 *and Education Act” or the “Youth PROMISE Act”.*

7 **SEC. 2. TABLE OF CONTENTS.**

8 *The table of contents for this Act is as follows:*

Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Definitions.

**TITLE I—FEDERAL COORDINATION OF LOCAL AND TRIBAL
 JUVENILE JUSTICE INFORMATION AND EFFORTS**

Sec. 101. PROMISE Advisory Panel.

Sec. 102. Geographic assessment of resource allocation.

TITLE II—PROMISE GRANTS

Sec. 200. Purposes.

Subtitle A—PROMISE Assessment and Planning Grants

Sec. 201. PROMISE Assessment and Planning grants authorized.

Sec. 202. PROMISE Coordinating Councils.

Sec. 203. Needs and strengths assessment.

Sec. 204. PROMISE Plan components.

Sec. 205. Authorization of appropriations.

Subtitle B—PROMISE Implementation Grants

Sec. 211. PROMISE Implementation grants authorized.

Sec. 212. PROMISE Implementation grant application requirements.

Sec. 213. Grant award guidelines.

Sec. 214. Reports.

Sec. 215. Authorization of appropriations.

Subtitle C—General PROMISE Grant Provisions

Sec. 221. Non-supplanting clause.

Sec. 222. Grant application review panel.

Sec. 223. Evaluation of PROMISE grant programs.

TITLE III—PROMISE RESEARCH CENTERS

Sec. 301. Establishment of the National Research Center for Proven Juvenile Jus-
tice Practices.

Sec. 302. Grants for Regional Research Proven Practices Partnerships.

TITLE IV—YOUTH-ORIENTED POLICING SERVICES

- Sec. 401. Purpose.*
Sec. 402. Definitions.
Sec. 403. Grants to State, local, and tribal law enforcement agencies to hire and train youth-oriented policing officers.
Sec. 404. Establishment of Center for Youth-oriented Policing.
Sec. 405. Authorization of appropriations.

TITLE V—ENHANCED FEDERAL SUPPORT OF LOCAL LAW ENFORCEMENT

Subtitle A—Comprehensive Gang Prevention and Relief

- Sec. 501. Short title.*
Sec. 502. Designation as a comprehensive gang prevention and relief area.
Sec. 503. Interagency Gang Prevention Task Force.
Sec. 504. Authorization of appropriations.

Subtitle B—Community and Police Collaboration

- Sec. 511. Gang prevention grants.*

Subtitle C—City Youth Violence Recovery

- Sec. 521. Grants to prevent or alleviate the effects of youth violence.*

TITLE VI—PRECAUTION ACT

- Sec. 601. Short title.*
Sec. 602. Purposes.
Sec. 603. Definitions.
Sec. 604. National Commission on Public Safety Through Crime and Delinquency Prevention.
Sec. 605. Innovative crime and delinquency prevention and intervention strategy grants.

TITLE VII—ADDITIONAL IMPROVEMENTS TO JUVENILE JUSTICE

- Sec. 701. Youth Victim and Witness Assistance Program.*
“Sec. 31707. Authorization of appropriations.
Sec. 702. Expansion and reauthorization of the Mentoring Initiative for system-involved youth.
Sec. 703. Study on adolescent development and sentences in the Federal system.
Sec. 704. Partnerships with professional athletic leagues.

1 SEC. 3. DEFINITIONS.

2*In this Act:*

- 3**(1) *ADMINISTRATOR.*—*The term “Adminis-*
4*trator” means the Administrator of the Office of Juve-*
5*nile Justice and Delinquency Prevention.*

1 (2) *COMMUNITY*.—The term “community” means
2 a unit of local government or an Indian Tribe, or
3 part of such a unit or Tribe, as determined by such
4 a unit or Tribe for the purpose of applying for a
5 grant under this Act.

6 (3) *DESIGNATED GEOGRAPHIC AREA*.—The term
7 “designated geographic area” means a 5-digit postal
8 ZIP Code assigned to a geographic area by the
9 United States Postal Service.

10 (4) *EVIDENCE-BASED*.—The term “evidence-
11 based”, when used with respect to a practice relating
12 to juvenile delinquency and criminal street gang ac-
13 tivity prevention and intervention, means a practice
14 (including a service, program, or strategy) that has
15 statistically significant juvenile delinquency and
16 criminal street gang activity reduction outcomes when
17 evaluated by—

18 (A) an experimental trial, in which partici-
19 pants are randomly assigned to participate in
20 the practice that is the subject of the trial; or

21 (B) a quasi-experimental trial, in which the
22 outcomes for participants are compared with
23 outcomes for a control group that is made up of
24 individuals who are similar to such partici-
25 pants.

1 (5) *INTERVENTION.*—*The term “intervention”*
2 *means the provision of programs and services that are*
3 *supported by research, are evidence-based or prom-*
4 *ising practices, and are provided to youth who are in-*
5 *volved in, or who are identified by evidence-based risk*
6 *assessment methods as being at high risk of continued*
7 *involvement in, juvenile delinquency or criminal*
8 *street gangs, as a result of indications that dem-*
9 *onstrate involvement with problems such as truancy,*
10 *substance abuse, mental health treatment needs, or*
11 *siblings who have had involvement with juvenile or*
12 *criminal justice systems.*

13 (6) *JUVENILE DELINQUENCY AND CRIMINAL*
14 *STREET GANG ACTIVITY PREVENTION.*—*The term “ju-*
15 *venile delinquency and criminal street gang activity*
16 *prevention” means the provision of programs and re-*
17 *sources to children and families who have not yet had*
18 *substantial contact with criminal justice or juvenile*
19 *justice systems, that—*

20 (A) *are designed to reduce potential juvenile*
21 *delinquency and criminal street gang activity*
22 *risks; and*

23 (B) *are evidence-based or promising edu-*
24 *ational, health, mental health, school-based,*
25 *community-based, faith-based, parenting, job*

1 *training, social opportunities and experiences, or*
2 *other programs, for youth and their families,*
3 *that have been demonstrated to be effective in re-*
4 *ducing juvenile delinquency and criminal street*
5 *gang activity risks.*

6 (7) *PROMISING.*—*The term “promising”, when*
7 *used with respect to a practice relating to juvenile de-*
8 *linquency and criminal street gang activity preven-*
9 *tion and intervention, means a practice that is not*
10 *evidence-based, but—*

11 (A) *that has outcomes from an evaluation*
12 *that demonstrate that such practice reduces juve-*
13 *nilite delinquency and criminal street gang activ-*
14 *ity; and*

15 (B) *about which a study is being conducted*
16 *to determine if such practice is evidence-based.*

17 (8) *STATE.*—*The term “State” means each of the*
18 *several States, the District of Columbia, the Common-*
19 *wealth of Puerto Rico, the Virgin Islands, American*
20 *Samoa, Guam, the Northern Mariana Islands, and*
21 *any other territories or possessions of the United*
22 *States.*

23 (9) *YOUTH.*—*The term “youth” means—*

24 (A) *an individual who is 18 years of age or*
25 *younger; or*

1 (B) in any State in which the maximum
2 age at which the juvenile justice system of such
3 State has jurisdiction over individuals exceeds
4 18 years of age, an individual who is such max-
5 imum age or younger.

6 **TITLE I—FEDERAL COORDINA-**
7 **TION OF LOCAL AND TRIBAL**
8 **JUVENILE JUSTICE INFORMA-**
9 **TION AND EFFORTS**

10 **SEC. 101. PROMISE ADVISORY PANEL.**

11 (a) ORGANIZATION OF STATE ADVISORY GROUP MEM-
12 BER REPRESENTATIVES.—Section 223(f) of the Juvenile
13 Justice and Delinquency Prevention Act of 1974 (42 U.S.C.
14 5633(f)) is amended—

15 (1) by striking paragraph (1) and inserting the
16 following:

17 “(1) ORGANIZATION OF STATE ADVISORY GROUP
18 MEMBER REPRESENTATIVES.—The Administrator
19 shall provide technical and financial assistance to a
20 nonpartisan, nonprofit organization that is described
21 in section 501(c)(3) of the Internal Revenue Code of
22 1986, to assist such organization in carrying out the
23 functions specified in paragraph (2). To receive such
24 assistance, an organization shall—

25 “(A) be governed by individuals who—

1 “(i) have been appointed by a chief ex-
2 ecutive of a State to serve as a State advi-
3 sory group member under subsection (a)(3);
4 and

5 “(ii) are elected to serve as a governing
6 officer of such organization by a majority of
7 the Chairs (or Chair-designees) of all such
8 State advisory groups;

9 “(B) include member representatives from a
10 majority of such State advisory groups, who
11 shall be representative of regionally and demo-
12 graphically diverse States and jurisdictions; and

13 “(C) annually seek appointments by the
14 chief executive of each State of one State advi-
15 sory group member and one alternate State advi-
16 sory group member from each such State to im-
17 plement the advisory functions specified in sub-
18 paragraphs (D) and (E) of paragraph (2), in-
19 cluding serving on the PROMISE Advisory
20 Panel, and make a record of any such appoint-
21 ments available to the public.”; and

22 (2) in paragraph (2), by amending subpara-
23 graph (D) to read as follows:

24 “(D) advising the Administrator with re-
25 spect to particular functions or aspects of the

1 *work of the Office, and appointing a representa-*
2 *tive, diverse group of members of such organiza-*
3 *tion under paragraph (1) to serve as an advisory*
4 *panel of State juvenile justice advisors (referred*
5 *to as the ‘PROMISE Advisory Panel’) to carry*
6 *out the functions specified in subsection (g);*
7 *and”.*

8 ***(b) PROMISE ADVISORY PANEL.—Section 223 of the***
9 ***Juvenile Justice and Delinquency Prevention Act of 1974***
10 ***(42 U.S.C. 5633) is further amended by adding at the end***
11 ***the following new subsection:***

12 ***“(g) PROMISE ADVISORY PANEL.—***

13 ***“(1) FUNCTIONS.—The PROMISE Advisory***
14 ***Panel required under subsection (f)(2)(D) shall—***

15 ***“(A) assess successful evidence-based and***
16 ***promising practices related to juvenile delin-***
17 ***quency and criminal street gang activity preven-***
18 ***tion and intervention carried out by PROMISE***
19 ***Coordinating Councils under such Act;***

20 ***“(B) provide the Administrator with a list***
21 ***of individuals who have experience in admin-***
22 ***istering or evaluating practices that serve youth***
23 ***involved in, or at risk of involvement in, juvenile***
24 ***delinquency and criminal street gang activity,***

1 *from which the Administrator shall select indi-*
2 *viduals who shall—*

3 *“(i) provide to the Administrator peer*
4 *reviews of applications submitted by units*
5 *of local government and Indian tribes pur-*
6 *suant to title II of such Act, to ensure that*
7 *such applications demonstrate a clear plan*
8 *to—*

9 *“(I) serve youth as part of an en-*
10 *tire family unit; and*

11 *“(II) coordinate the delivery of*
12 *service to youth among agencies; and*

13 *“(ii) advise the Administrator with re-*
14 *spect to the award and allocation of PROM-*
15 *ISE Planning grants to local and tribal*
16 *governments that develop PROMISE Co-*
17 *ordinating Councils, and of PROMISE Im-*
18 *plementation grants to such PROMISE Co-*
19 *ordinating Councils, pursuant to title II of*
20 *such Act;*

21 *“(C) develop performance standards to be*
22 *used to evaluate programs and activities carried*
23 *out with grants under title II of the Youth*
24 *PROMISE Act, including the evaluation of*
25 *changes achieved as a result of such programs*

1 *and activities related to decreases in juvenile de-*
2 *linquency and criminal street gang activity, in-*
3 *cluding—*

4 “(i) *prevention of involvement by at-*
5 *risk youth in juvenile delinquency or crimi-*
6 *nal street gang activity;*

7 “(ii) *diversion of youth with a high*
8 *risk of continuing involvement in juvenile*
9 *delinquency or criminal street gang activ-*
10 *ity; and*

11 “(iii) *financial savings from deferred*
12 *or eliminated costs, or other benefits, as a*
13 *result of such programs and activities, and*
14 *the reinvestment by the unit or Tribe of any*
15 *such savings; and*

16 “(D) *provide the Center for Youth-oriented*
17 *Policing with a list of individuals the Panel rec-*
18 *ommends for membership on the Youth-oriented*
19 *Policing Services Advisory Board, pursuant to*
20 *section 403(c) of the Youth PROMISE Act.*

21 “(2) *ANNUAL REPORT.—Not later than 18*
22 *months after the date of the enactment of the Youth*
23 *PROMISE Act, and annually thereafter, the PROM-*
24 *ISE Advisory Panel shall prepare a report con-*
25 *taining the findings and determinations under para-*

1 *graph (1)(A) and shall submit such report to Con-*
 2 *gress, the President, the Attorney General, and the*
 3 *chief executive and chief law enforcement officer of*
 4 *each State, unit of local government, and Indian*
 5 *Tribe.”.*

6 *(c) AUTHORIZATION OF APPROPRIATIONS.—Section*
 7 *299(a)(1) of the Juvenile Justice and Delinquency Preven-*
 8 *tion Act of 1974 (42 U.S.C. 5671(a)(1)) is amended to read*
 9 *as follows:*

10 *“(1) There are authorized to be appropriated to*
 11 *carry out this title—*

12 *“(A) \$6,800,000 for fiscal year 2010;*

13 *“(B) \$7,800,000 for fiscal year 2011;*

14 *“(C) \$8,800,000 for fiscal year 2012;*

15 *“(D) \$11,000,000 for fiscal year 2013; and*

16 *“(E) \$13,600,000 for fiscal year 2014.”.*

17 **SEC. 102. GEOGRAPHIC ASSESSMENT OF RESOURCE ALLO-**
 18 **CATION.**

19 *(a) GRANT FOR COLLECTION OF DATA TO DETERMINE*
 20 *NEED.—Subject to the availability of appropriations, the*
 21 *Administrator shall award a grant, on a competitive basis,*
 22 *to an organization to—*

23 *(1) collect and analyze data related to the exist-*
 24 *ing juvenile delinquency and criminal street gang ac-*

1 *tivity prevention and intervention needs and re-*
2 *sources in each designated geographic area;*

3 *(2) use the data collected and analyzed under*
4 *paragraph (1) to compile a list of designated geo-*
5 *graphic areas that are in need of resources to carry*
6 *out juvenile delinquency and criminal street gang ac-*
7 *tivity prevention and intervention;*

8 *(3) use the data collected and analyzed under*
9 *paragraph (1) to rank such areas in descending order*
10 *by the amount of need for resources to carry out juve-*
11 *nile delinquency and criminal street gang activity*
12 *prevention and intervention, ranking the area with*
13 *the greatest need for such resources highest; and*

14 *(4) periodically update the list under paragraph*
15 *(2) and the rankings under paragraph (3) as the Ad-*
16 *ministrator determines to be appropriate.*

17 *(b) DATA SOURCES.—In compiling such list and deter-*
18 *mining such rankings, the organization shall collect and*
19 *analyze data relating to juvenile delinquency and criminal*
20 *street gang activity prevention and intervention—*

21 *(1) using the geographic information system and*
22 *web-based mapping application known as the Socio-*
23 *economic Mapping and Resource Topography*
24 *(SMART) system;*

1 (2) *from the Department of Health and Human*
2 *Services, the Department of Labor, the Department of*
3 *Housing and Urban Development, and the Depart-*
4 *ment of Education; and*

5 (3) *from the annual KIDS Count Data Book*
6 *and other data made available by the KIDS Count*
7 *initiative of the Annie E. Casey Foundation.*

8 (c) *USE OF DATA BY THE ADMINISTRATOR.*—*The list*
9 *and rankings required by this section shall be provided to*
10 *the Administrator to be used to provide funds under this*
11 *Act in the most strategic and effective manner to ensure*
12 *that resources and services are provided to youth in the*
13 *communities with the greatest need for such resources and*
14 *services.*

15 (d) *LIMITATION ON USE OF COLLECTED DATA.*—*The*
16 *information collected and analyzed under this section may*
17 *not be used for any purpose other than to carry out the*
18 *purposes of this Act. Such information may not be used*
19 *for any purpose related to the investigation or prosecution*
20 *of any person, or for profiling of individuals based on race,*
21 *ethnicity, socio-economic status, or any other characteristic.*

22 (e) *AUTHORIZATION AND LIMITATION OF APPROPRIA-*
23 *TIONS.*—*Of the amount appropriated for fiscal year 2010*
24 *to carry out this section and subtitle A of title II of this*
25 *Act (as authorized under section 205), not more than one*

1 *percent of such amount, or \$1,000,000, whichever is less,*
 2 *shall be available to carry out this section.*

3 **TITLE II—PROMISE GRANTS**

4 **SEC. 200. PURPOSES.**

5 *The purposes of the grant programs established under*
 6 *this title are to—*

7 *(1) enable local and tribal communities to assess*
 8 *the unmet needs of youth who are involved in, or are*
 9 *at risk of involvement in, juvenile delinquency or*
 10 *criminal street gangs;*

11 *(2) develop plans appropriate for a community*
 12 *to address those unmet needs with juvenile delin-*
 13 *quency and gang prevention and intervention prac-*
 14 *tices; and*

15 *(3) implement and evaluate such plans in a*
 16 *manner consistent with this Act.*

17 **Subtitle A—PROMISE Assessment** 18 **and Planning Grants**

19 **SEC. 201. PROMISE ASSESSMENT AND PLANNING GRANTS** 20 **AUTHORIZED.**

21 *(a) GRANTS AUTHORIZED.—The Administrator is au-*
 22 *thorized to award grants to units of local government and*
 23 *Indian Tribes to assist PROMISE Coordinating Councils*
 24 *with planning and assessing evidence-based and promising*
 25 *practices relating to juvenile delinquency and criminal*

1 *street gang activity prevention and intervention, especially*
2 *for youth who are involved in, or who are at risk of involve-*
3 *ment in, juvenile delinquency and criminal street gang ac-*
4 *tivity. Such PROMISE Coordinating Councils shall—*

5 (1) *conduct an objective needs and strengths as-*
6 *essment in accordance with section 203; and*

7 (2) *develop a PROMISE Plan in accordance*
8 *with section 204, based on the assessment conducted*
9 *in accordance with section 203.*

10 (b) *GRANT DURATION, AMOUNT, AND ALLOCATION.—*

11 (1) *DURATION.—A grant awarded under this*
12 *section shall be for a period not to exceed one year.*

13 (2) *MAXIMUM GRANT AMOUNT.—A grant award-*
14 *ed under this section shall not exceed \$300,000.*

15 (c) *ALLOCATION.—*

16 (1) *MINIMUM ALLOCATION.—Subject to the avail-*
17 *ability of appropriations, the Administrator shall en-*
18 *sure that the total funds allocated under this section*
19 *to units of local governments and Indian tribes in a*
20 *State shall not be less than \$1,000,000.*

21 (2) *RATABLE REDUCTION.—If the amount made*
22 *available for grants under this section for any fiscal*
23 *year is less than the amount required to provide the*
24 *minimum allocation of funds under paragraph (1) to*
25 *units of local government and Indian tribes in each*

1 *State, then the amount of such minimum allocation*
2 *shall be ratably reduced.*

3 **SEC. 202. PROMISE COORDINATING COUNCILS.**

4 *To be eligible to receive a grant under this subtitle,*
5 *a unit of local government or an Indian Tribe shall estab-*
6 *lish a PROMISE Coordinating Council for each commu-*
7 *nity of such unit or Tribe, respectively, for which such unit*
8 *or Tribe is applying for a grant under this subtitle. Each*
9 *such community shall include one or more designated geo-*
10 *graphic areas identified on the list required under section*
11 *102(a)(2). The members of such a PROMISE Coordinating*
12 *Council shall be representatives of public and private sector*
13 *entities and individuals that—*

14 *(1) shall include, to the extent possible, at least*
15 *one representative from each of the following:*

16 *(A) the local chief executive's office;*

17 *(B) a local educational agency;*

18 *(C) a local health agency or provider;*

19 *(D) a local mental health agency or pro-*
20 *vider, unless the representative under subpara-*
21 *graph (C) also meets the requirements of this*
22 *subparagraph;*

23 *(E) a local public housing agency;*

24 *(F) a local law enforcement agency;*

25 *(G) a local child welfare agency;*

1 (H) a local juvenile court;

2 (I) a local juvenile prosecutor's office;

3 (J) a private juvenile residential care enti-
4 ty;

5 (K) a local juvenile public defender's office;

6 (L) a State juvenile correctional entity;

7 (M) a local business community representa-
8 tive; and

9 (N) a local faith-based community rep-
10 resentative;

11 (2) shall include two representatives from each of
12 the following:

13 (A) parents who have minor children, and
14 who have an interest in the local juvenile or
15 criminal justice systems;

16 (B) youth between the ages of 15 and 24
17 who reside in the jurisdiction of the unit or
18 Tribe; and

19 (C) members from nonprofit community-
20 based organizations that provide effective delin-
21 quency prevention and intervention to youth in
22 the jurisdiction of the unit or Tribe; and

23 (3) may include other members, as the unit or
24 Tribe determines to be appropriate.

1 **SEC. 203. NEEDS AND STRENGTHS ASSESSMENT.**

2 (a) *ASSESSMENT.*—Each *PROMISE* Coordinating
3 *Council* receiving funds from a unit of local government or
4 *Indian tribe* under this subtitle shall conduct an objective
5 *strengths and needs assessment* of the resources of the com-
6 *munity* for which such *PROMISE* Coordinating Council
7 *was established*, to identify the unmet needs of youth in the
8 *community* with respect to evidence-based and promising
9 *practices* related to juvenile delinquency and criminal street
10 *gang activity* prevention and intervention. The *PROMISE*
11 *Coordinating Council* shall consult with a research partner
12 *receiving a grant* under section 302 for assistance with such
13 *assessment*. Such assessment shall include, with respect to
14 *the community* for which such *PROMISE* Coordinating
15 *Council* was established—

16 (1) *the number of youth* who are at-risk of in-
17 *volvement* in juvenile delinquency or street gang ac-
18 *tivity*;

19 (2) *the number of youth* who are involved in ju-
20 *venile delinquency* or criminal street gang activity,
21 *including the number of such youth* who are at high-
22 *risk of continued involvement*;

23 (3) *youth unemployment rates* during the sum-
24 *mer*;

25 (4) *the number of individuals* on public finan-
26 *cial assistance* (including a breakdown of the numbers

1 of men, women, and children on such assistance), the
2 estimated number of youth who are chronically tru-
3 ant, and the number of youth who have dropped out
4 of school in the previous year; and

5 (5) for the year before such assessment, the esti-
6 mated total amount expended (by the community and
7 other entities) for the incarceration of offenders who
8 were convicted or adjudicated delinquent for an of-
9 fense that was committed in such community, includ-
10 ing amounts expended for the incarceration of offend-
11 ers in prisons, jails, and juvenile facilities that are lo-
12 cated in the United States but are not located in such
13 community;

14 (6) a comparison of the amount under para-
15 graph (5) with an estimation of the amount that
16 would be expended for the incarceration of offenders
17 described in such paragraph if the number of offend-
18 ers described in such paragraph was equal to the na-
19 tional average incarceration rate per 100,000 popu-
20 lation; and

21 (7) a description of evidence-based and prom-
22 ising practices related to juvenile delinquency and
23 criminal street gang activity prevention available for
24 youth in the community, including school-based pro-
25 grams, after school programs (particularly programs

1 that have activities available for youth between 3:00
2 and 6:00 in the afternoon), weekend activities and
3 programs, youth mentoring programs, faith and com-
4 munity-based programs, summer activities, and sum-
5 mer jobs, if any; and

6 (8) a description of evidence-based and prom-
7 ising intervention practices available for youth in the
8 community.

9 (b) *LIMITATION ON USE OF ASSESSMENT INFORMA-*
10 *TION.—Information gathered pursuant to this section may*
11 *be used for the sole purpose of developing a PROMISE Plan*
12 *in accordance with this subtitle.*

13 **SEC. 204. PROMISE PLAN COMPONENTS.**

14 (a) *IN GENERAL.—Each PROMISE Coordinating*
15 *Council receiving funds from a unit of local government or*
16 *Indian tribe under this subtitle shall develop a PROMISE*
17 *Plan to provide for the coordination of, and, as appro-*
18 *priate, to support the delivery of, evidence-based and prom-*
19 *ising practices related to juvenile delinquency and criminal*
20 *street gang activity prevention and intervention to youth*
21 *and families who reside in the community for which such*
22 *PROMISE Coordinating Council was established. Such a*
23 *PROMISE Plan shall—*

24 (1) *include the strategy by which the PROMISE*
25 *Coordinating Council plans to prioritize and allocate*

1 *resources and services toward the unmet needs of*
2 *youth in the community, consistent with the needs*
3 *and available resources of communities with the*
4 *greatest need for assistance, as determined pursuant*
5 *to section 102;*

6 *(2) include a combination of evidence-based and*
7 *promising prevention and intervention practices that*
8 *are responsive to the needs of the community;*

9 *(3) take into account the cultural and linguistic*
10 *needs of the community; and*

11 *(4) use approaches that have been shown to be ef-*
12 *fective at reducing the rates of juvenile delinquency*
13 *and criminal street gang activity in communities.*

14 *(b) MANDATORY COMPONENTS.—Each PROMISE*
15 *Plan shall—*

16 *(1) include a plan to connect youth identified in*
17 *paragraphs (1) and (2) of section 203(a) to evidence-*
18 *based and promising practices related to juvenile de-*
19 *linquency and criminal street gang activity preven-*
20 *tion and intervention;*

21 *(2) identify the amount or percentage of local*
22 *funds that are available to the PROMISE Coordi-*
23 *nating Council to carry out the PROMISE Plan;*

24 *(3) provide strategies to improve indigent defense*
25 *delivery systems, with particular attention given to*

1 *groups of children who are disproportionately rep-*
2 *resented in the State delinquency system and Federal*
3 *criminal justice system, as compared to the represen-*
4 *tation of such groups in the general population of the*
5 *State;*

6 *(4) provide for training (which complies with the*
7 *American Bar Association Juvenile Justice Stand-*
8 *ards for the representation and care of youth in the*
9 *juvenile justice system) of prosecutors, defenders, pro-*
10 *bation officers, judges and other court personnel re-*
11 *lated to issues concerning the developmental needs,*
12 *challenges, and potential of youth in the juvenile jus-*
13 *tice system, (including training related to adolescent*
14 *development and mental health issues, and the ex-*
15 *pected impact of evidence-based practices and cost re-*
16 *duction strategies);*

17 *(5) ensure that the number of youth involved in*
18 *the juvenile delinquency and criminal justice systems*
19 *does not increase as a result of the activities under-*
20 *taken with the funds provided under this subtitle;*

21 *(6) describe the coordinated strategy that will be*
22 *used by the PROMISE Coordinating Council to pro-*
23 *vide at-risk youth with evidence-based and promising*
24 *practices related to juvenile delinquency and criminal*
25 *street gang activity prevention and intervention;*

1 (7) propose the performance evaluation process
2 to be used to carry out section 211(d), which shall in-
3 clude performance measures to assess efforts to ad-
4 dress the unmet needs of youth in the community
5 with evidence-based and promising practices related
6 to juvenile delinquency and criminal street gang ac-
7 tivity prevention and intervention; and

8 (8) identify the research partner the PROMISE
9 Coordinating Council will use to obtain information
10 on evidence-based and promising practices related to
11 juvenile delinquency and criminal street gang activity
12 prevention and intervention, and for the evaluation
13 under section 211(d) of the results of the activities
14 carried out with funds under this subtitle.

15 (c) VOLUNTARY COMPONENTS.—In addition to the
16 components under subsection (b), a PROMISE Plan may
17 include evidence-based or promising practices related to ju-
18 venile delinquency and criminal street gang activity pre-
19 vention and intervention in the following categories:

20 (1) Early childhood development services (such
21 as pre-natal and neo-natal health services), early
22 childhood prevention, voluntary home visiting pro-
23 grams, nurse-family partnership programs, parenting
24 and healthy relationship skills training, child abuse

1 *prevention programs, Early Head Start, and Head*
2 *Start.*

3 *(2) Child protection and safety services (such as*
4 *foster care and adoption assistance programs), family*
5 *stabilization programs, child welfare services, and*
6 *family violence intervention programs.*

7 *(3) Youth and adolescent development services,*
8 *including job training and apprenticeship programs,*
9 *job placement and retention training, education and*
10 *after school programs (such as school programs with*
11 *shared governance by students, teachers, and parents,*
12 *and activities for youth between the hours of 3:00 and*
13 *6:00 in the afternoon), mentoring programs, conflict*
14 *resolution skills training, sports, arts, life skills, em-*
15 *ployment and recreation programs, summer jobs, and*
16 *summer recreation programs, and alternative school*
17 *resources for youth who have dropped out of school or*
18 *demonstrate chronic truancy.*

19 *(4) Health and mental health services, including*
20 *cognitive behavioral therapy, play therapy, and peer*
21 *mentoring and counseling.*

22 *(5) Substance abuse counseling and treatment*
23 *services, including harm-reduction strategies.*

1 (6) *Emergency, transitional, and permanent*
2 *housing assistance (such as safe shelter and housing*
3 *for runaway and homeless youth).*

4 (7) *Targeted gang prevention, intervention, and*
5 *exit services such as tattoo removal, successful models*
6 *of anti-gang crime outreach programs (such as “street*
7 *worker” programs), and other criminal street gang*
8 *truce or peacemaking activities.*

9 (8) *Training and education programs for preg-*
10 *nant teens and teen parents.*

11 (9) *Alternatives to detention and confinement*
12 *programs (such as mandated participation in com-*
13 *munity service, restitution, counseling, and intensive*
14 *individual and family therapeutic approaches).*

15 (10) *Pre-release, post-release, and reentry serv-*
16 *ices to assist detained and incarcerated youth with*
17 *transitioning back into and reentering the commu-*
18 *nity.*

19 **SEC. 205. AUTHORIZATION OF APPROPRIATIONS.**

20 *Subject to the limitation under section 102(e), there*
21 *are authorized to be appropriated for fiscal year 2010,*
22 *\$300,000,000 to carry out this subtitle and section 102.*

1 **Subtitle B—PROMISE**
2 **Implementation Grants**

3 **SEC. 211. PROMISE IMPLEMENTATION GRANTS AUTHOR-**
4 **IZED.**

5 (a) *PROMISE IMPLEMENTATION GRANTS AUTHOR-*
6 *IZED.—The Administrator of the Office of Juvenile Justice*
7 *and Delinquency Prevention is authorized to award grants*
8 *to units of local government and Indian Tribes to assist*
9 *PROMISE Coordinating Councils with implementing*
10 *PROMISE Plans (developed pursuant to subtitle A).*

11 (b) *GRANT DURATION AND AMOUNT.—*

12 (1) *DURATION.—A grant awarded under this*
13 *section shall be for a four-year period.*

14 (2) *MAXIMUM GRANT AMOUNT.—A grant award-*
15 *ed under this section shall not be for more than*
16 *\$10,000,000 per year for each year of the grant pe-*
17 *riod.*

18 (c) *NON-FEDERAL FUNDS REQUIRED.—For each fiscal*
19 *year during the four-year grant period for a grant under*
20 *this subtitle, each unit of local government or Indian Tribe*
21 *receiving such a grant for a PROMISE Coordinating Coun-*
22 *cil shall provide, from non-Federal funds, in cash or in*
23 *kind, 25 percent of the costs of the activities carried out*
24 *with such grant.*

1 (1) *identify potential savings from criminal jus-*
2 *tice costs, public assistance costs, and other costs*
3 *avoided by utilizing evidence-based and promising*
4 *practices related to juvenile delinquency and criminal*
5 *street gang activity prevention and intervention;*

6 (2) *document—*

7 (A) *investment in evidence-based and prom-*
8 *ising practices related to juvenile delinquency*
9 *and criminal street gang activity prevention and*
10 *intervention to be provided by the unit of local*
11 *government or Indian Tribe;*

12 (B) *the activities to be undertaken with the*
13 *grants funds;*

14 (C) *any expected efficiencies in the juvenile*
15 *justice or other local systems to be attained as a*
16 *result of implementation of the programs funded*
17 *by the grant; and*

18 (D) *outcomes from such activities, in terms*
19 *of the expected numbers related to reduced crimi-*
20 *nal activity;*

21 (3) *describe how savings sustained from invest-*
22 *ment in prevention and intervention practices will be*
23 *reinvested in the continuing implementation of the*
24 *PROMISE Plan; and*

1 (4) *provide an assurance that the local fiscal*
2 *contribution with respect to evidence-based and prom-*
3 *ising practices related to juvenile delinquency and*
4 *criminal street gang activity prevention and interven-*
5 *tion in the community for which the PROMISE Co-*
6 *ordinating Council was established for each year of*
7 *the grant period will not be less than the local fiscal*
8 *contribution with respect to such practices in the*
9 *community for the year preceding the first year of the*
10 *grant period.*

11 **SEC. 213. GRANT AWARD GUIDELINES.**

12 (a) *SELECTION AND DISTRIBUTION.*—*Grants awarded*
13 *under this subtitle shall be awarded on a competitive basis.*
14 *The Administrator shall—*

15 (1) *take such steps as may be necessary to ensure*
16 *that grants are awarded to units of local governments*
17 *and Indian Tribes in areas with the highest con-*
18 *centrations of youth who are—*

19 (A) *at-risk of involvement in juvenile delin-*
20 *quency or criminal street gang activity; and*

21 (B) *involved in juvenile delinquency or*
22 *street gang activity and who are at high-risk of*
23 *continued involvement; and*

24 (2) *give consideration to the need for grants to*
25 *be awarded to units of local governments and Indian*

1 *Tribes in each region of the United States, and*
2 *among urban, suburban, and rural areas.*

3 (b) *EXTENSION OF GRANT AWARD.*—*The Adminis-*
4 *trator may extend the grant period under section 211(b)(1)*
5 *for a PROMISE Implementation grant to a unit of local*
6 *government or an Indian Tribe, in accordance with regula-*
7 *tions issued by the Administrator.*

8 (c) *RENEWAL OF GRANT AWARD.*—*Subject to the*
9 *availability of appropriations, the Administrator may*
10 *renew a PROMISE Implementation grant to a unit of local*
11 *government or an Indian Tribe to provide such unit or*
12 *Tribe with additional funds to continue implementation of*
13 *a PROMISE Plan. Such a renewal—*

14 (1) *shall be initiated by an application for re-*
15 *newal from a unit of local government or an Indian*
16 *Tribe;*

17 (2) *shall be carried out in accordance with regu-*
18 *lations issued by the Administrator; and*

19 (3) *shall not be granted unless the Administrator*
20 *determines such a renewal to be appropriate based on*
21 *the results of the evaluation conducted under section*
22 *223(a) with respect to the community of such unit of*
23 *Tribe for which a PROMISE Coordinating Council*
24 *was established, and for which such unit or Tribe is*
25 *applying for renewal.*

1 **SEC. 214. REPORTS.**

2 *Not later than one year after the end of the grant pe-*
3 *riod for which a unit of local government or an Indian*
4 *Tribes receives a PROMISE Implementation grant, and an-*
5 *nually thereafter for as long as such unit or Tribe continues*
6 *to receive Federal funding for a PROMISE Coordinating*
7 *Council, such unit or Tribe shall report to the Adminis-*
8 *trator regarding the use of Federal funds to implement the*
9 *PROMISE Plan developed under subtitle A.*

10 **SEC. 215. AUTHORIZATION OF APPROPRIATIONS.**

11 *There are authorized to be appropriated to carry out*
12 *this subtitle such sums as may be necessary for each of the*
13 *fiscal years 2011 through 2014.*

14 ***Subtitle C—General PROMISE***
15 ***Grant Provisions***

16 **SEC. 221. NON-SUPPLANTING CLAUSE.**

17 *A unit of local government or Indian Tribe receiving*
18 *a grant under this title shall use such grant only to supple-*
19 *ment, and not supplant, the amount of funds that, in the*
20 *absence of such grant, would be available to address the*
21 *needs of youth in the community with respect to evidence-*
22 *based and promising practices related to juvenile delin-*
23 *quency and criminal street gang activity prevention and*
24 *intervention.*

1 **SEC. 222. GRANT APPLICATION REVIEW PANEL.**

2 *The Administrator of the Office of Juvenile Justice and*
3 *Delinquency Prevention, in conjunction with the PROM-*
4 *ISE Advisory Panel, shall establish and utilize a trans-*
5 *parent, reliable, and valid system for evaluating applica-*
6 *tions for PROMISE Assessment and Planning grants and*
7 *for PROMISE Implementation grants, and shall determine*
8 *which applicants meet the criteria for funding, based pri-*
9 *marily on a determination of greatest need (in accordance*
10 *with section 102), with due consideration to other enumer-*
11 *ated factors and the indicated ability of the applicant to*
12 *successfully implement the program described in the appli-*
13 *cation.*

14 **SEC. 223. EVALUATION OF PROMISE GRANT PROGRAMS.**

15 *(a) EVALUATION REQUIRED.—Subject to the avail-*
16 *ability of appropriations under this title, the Administrator*
17 *shall, in consultation with the organization under section*
18 *223(f)(1) of the Juvenile Justice and Delinquency Preven-*
19 *tion Act of 1974 (42 U.S.C. 5633(f)(1)), provide for an eval-*
20 *uation of the programs and activities carried out with*
21 *grants under this title. In carrying out this section, the Ad-*
22 *ministrator shall—*

23 *(1) award grants to institutions of higher edu-*
24 *cation (including institutions that are eligible to re-*
25 *ceive funds under part J of title IV of the Higher*
26 *Education Act of 1965 (as amended by Public Law*

1 110–84)) to facilitate the evaluation process and
2 measurement of achieved outcomes;

3 (2) identify evidence-based and promising prac-
4 tices used by Promise Coordinating Councils under
5 PROMISE Implementation grants that have proven
6 to be effective in preventing involvement in, or divert-
7 ing further involvement in, juvenile delinquency or
8 criminal street gang activity; and

9 (3) ensure—

10 (A) that such evaluation is based on the
11 performance standards that are developed by the
12 PROMISE Advisory Panel in accordance with
13 section 223(g) of the Juvenile Justice and Delin-
14 quency Prevention Act of 1974 (as added by sec-
15 tion 101(b) of this Act);

16 (B) the development of longitudinal and
17 clinical trial evaluation and performance meas-
18 urements with regard to the evidence-based and
19 promising practices funded under this title; and

20 (C) the dissemination of the practices iden-
21 tified in paragraph (2) to the National Research
22 Center for Proven Juvenile Justice Practices (es-
23 tablished under section 301), units of local gov-
24 ernment, and Indian Tribes to promote the use
25 of such practices by such units and Tribes to

1 *prevent involvement in, or to divert further in-*
2 *volvement in, juvenile delinquency or criminal*
3 *street gang activity.*

4 ***(b) RESULTS TO THE NATIONAL RESEARCH CENTER***
5 ***FOR PROVEN JUVENILE JUSTICE PRACTICES.***—*The Admin-*
6 *istrator shall provide the results of the evaluation under*
7 *subsection (a) to the National Research Center for Proven*
8 *Juvenile Justice Practices established under section 301.*

9 ***TITLE III—PROMISE RESEARCH***
10 ***CENTERS***

11 ***SEC. 301. ESTABLISHMENT OF THE NATIONAL RESEARCH***
12 ***CENTER FOR PROVEN JUVENILE JUSTICE***
13 ***PRACTICES.***

14 ***(a) CENTER ESTABLISHED.***—*Subject to the avail-*
15 *ability of appropriations, the Administrator shall award*
16 *a grant to a nonprofit organization with a national reputa-*
17 *tion for expertise in operating or evaluating effective, evi-*
18 *dence-based practices related to juvenile delinquency and*
19 *criminal street gang activity prevention or intervention to*
20 *develop a National Research Center for Proven Juvenile*
21 *Justice Practices. Such Center shall—*

22 ***(1) collaborate with institutions of higher edu-***
23 *cation as regional partners to create a best practices*
24 *juvenile justice information-sharing network to sup-*

1 *port the programs and activities carried out with*
2 *grants under title II of this Act;*

3 (2) *collect, and disseminate to PROMISE Co-*
4 *ordinating Councils, research and other information*
5 *about evidence-based and promising practices related*
6 *to juvenile delinquency and criminal street gang ac-*
7 *tivity prevention and intervention to inform the ef-*
8 *forts of PROMISE Coordinating Councils and re-*
9 *gional research partners and to support the programs*
10 *and activities carried out with grants under title II*
11 *of this Act;*

12 (3) *increase the public's knowledge and under-*
13 *standing of effective juvenile justice practices to pre-*
14 *vent crime and delinquency and reduce recidivism;*
15 *and*

16 (4) *develop, manage, and regularly update an*
17 *Internet website to disseminate proven practices for*
18 *successful juvenile delinquency prevention and inter-*
19 *vention.*

20 (b) *AUTHORIZATION OF APPROPRIATIONS.—There is*
21 *authorized to be appropriated to carry out this section*
22 *\$5,000,000 for each of the fiscal years 2010 through 2014.*

1 **SEC. 302. GRANTS FOR REGIONAL RESEARCH PROVEN**
2 **PRACTICES PARTNERSHIPS.**

3 (a) *GRANT PROGRAM AUTHORIZED.*—*The Adminis-*
4 *trator shall, subject to the availability of appropriations,*
5 *establish a grant program to award grants to institutions*
6 *of higher education to serve as regional research partners*
7 *with PROMISE Coordinating Councils that are located in*
8 *the same geographic region as an institution, in collabora-*
9 *tion with the National Research Center for Proven Juvenile*
10 *Justice Practices authorized under section 301. Regional re-*
11 *search partners shall provide research support to such*
12 *PROMISE Coordinating Councils, including—*

13 (1) *assistance with preparing PROMISE grant*
14 *applications under title II, including collection of*
15 *baseline data for such applications;*

16 (2) *assistance with the needs and strengths as-*
17 *sessments conducted under section 203; and*

18 (3) *provision of support services to PROMISE*
19 *grant recipients for data collection and analysis to*
20 *assess progress under the PROMISE grant.*

21 (b) *AUTHORIZATION OF APPROPRIATIONS.*—*There is*
22 *authorized to be appropriated to carry out this section*
23 *\$20,000,000 for each of the fiscal years 2010 through 2012.*

1 **TITLE IV—YOUTH-ORIENTED**
2 **POLICING SERVICES**

3 **SEC. 401. PURPOSE.**

4 *The purpose of this title is to prevent involvement by*
5 *youth in, and to divert youth from further involvement in,*
6 *juvenile delinquency and criminal street gang activity by*
7 *providing funding for youth-oriented community-based law*
8 *enforcement, through coordination with PROMISE Coordi-*
9 *nating Councils and other community-based organizations,*
10 *to carry out evidence-based and promising practices related*
11 *to juvenile delinquency and criminal street gang activity*
12 *prevention and intervention that are aimed at reducing—*

13 (1) *the number of youth who are victims of*
14 *crime;*

15 (2) *the number of youth who lack proper edu-*
16 *cation and community-based resources, training, and*
17 *support;*

18 (3) *self-destructive behaviors in youth;*

19 (4) *juvenile delinquency;*

20 (5) *criminal street gang activity; and*

21 (6) *the “stop snitching” culture pervasive among*
22 *youth.*

23 **SEC. 402. DEFINITIONS.**

24 *In this title:*

1 (1) *YOUTH-ORIENTED POLICING SERVICE*.—The
2 term “youth-oriented policing service” means a stra-
3 tegic effort by a State, local, or tribal law enforcement
4 agency to—

5 (A) provide evidence-based and promising
6 practices related to juvenile delinquency and
7 criminal street gang activity prevention and
8 intervention; and

9 (B) use strategies based on the SARA
10 model, in collaboration with community-based
11 public and private organizations, to reduce—

12 (i) the number of youth who are vic-
13 tims of crime; and

14 (ii) the risks of juvenile delinquency
15 and criminal street gang activity.

16 (2) *SARA MODEL*.—The term “SARA model”
17 means a problem-solving technique used to organize
18 approaches to recurring problems, which requires ac-
19 tion with respect to a problem that includes scanning,
20 analysis, response, and assessment.

21 **SEC. 403. GRANTS TO STATE, LOCAL, AND TRIBAL LAW EN-**
22 **FORCEMENT AGENCIES TO HIRE AND TRAIN**
23 **YOUTH-ORIENTED POLICING OFFICERS.**

24 (a) *HIRING GRANTS AUTHORIZED*.—Subject to the
25 availability of appropriations, the Director of the Office of

1 *Community Oriented Policing Services shall award grants*
2 *to State, local, and tribal law enforcement agencies—*

3 *(1) to hire law enforcement officers as youth-ori-*
4 *ented police to work collaboratively with PROMISE*
5 *Coordinating Councils, other community-based orga-*
6 *nizations, and youth at high risk of becoming in-*
7 *volved in delinquent activities to reduce such risks*
8 *through specialized training related to—*

9 *(A) youth development;*

10 *(B) investigation of offenses committed by*
11 *youth; and*

12 *(C) the effectiveness of evidence-based and*
13 *promising practices related to juvenile delin-*
14 *quency and criminal street gang activity preven-*
15 *tion and intervention, as compared to the effec-*
16 *tiveness of traditional law enforcement ap-*
17 *proaches, when dealing with youth; and*

18 *(2) for training and capacity-building of law en-*
19 *forcement agencies related to youth-oriented policing*
20 *practices and efforts, including—*

21 *(A) carrying out youth-oriented commu-*
22 *nity-based policing activities including system-*
23 *atic needs and strengths assessment, coordina-*
24 *tion, technology deployment, technical assistance,*

1 *priations, the Director of the Office of Community Oriented*
2 *Policing Services shall award a grant, on a competitive*
3 *basis, to an eligible organization to establish a Center for*
4 *Youth-oriented Policing to—*

5 *(1) develop a model youth-oriented policing serv-*
6 *ices training program to train representatives from*
7 *State, regional, and local law enforcement training*
8 *academies to provide youth-oriented policing services*
9 *training to law enforcement officers, which shall—*

10 *(A) be based on evidence-based and prom-*
11 *ising practices related to juvenile delinquency*
12 *and criminal street gang activity prevention and*
13 *intervention; and*

14 *(B) include training related to specialized*
15 *police services for preventing youth at who are*
16 *involved in, or who are at high risk of becoming*
17 *involved in, juvenile delinquency or criminal*
18 *street gang activity;*

19 *(2) support the adoption of new technologies re-*
20 *lated to—*

21 *(A) the prioritization of risks related to ju-*
22 *venile delinquency and criminal street gang ac-*
23 *tivity;*

24 *(B) the safety of juveniles in custody; and*

25 *(C) the prevention of gun violence;*

1 (3) *develop, compile, and disseminate to youth-*
2 *oriented police information about evidence-based and*
3 *promising practices that are best practices for Youth-*
4 *oriented Policing Services for preventing and reduc-*
5 *ing involvement of youth in juvenile delinquency and*
6 *criminal street gang activity; and*

7 (4) *develop, compile, and disseminate to youth-*
8 *oriented police—*

9 (A) *information about the “stop snitching”*
10 *culture pervasive in many communities in the*
11 *United States; and*

12 (B) *tactics to counter such culture.*

13 (b) *ELIGIBLE ORGANIZATION.—In this section, the*
14 *term “eligible organization” means a nonprofit organiza-*
15 *tion that has demonstrated—*

16 (1) *experience in providing training, advice, and*
17 *support to law enforcement agencies;*

18 (2) *commitment to helping youth avoid delin-*
19 *quency, crime, and involvement with the juvenile and*
20 *criminal justice systems;*

21 (3) *experience in providing law-abiding alter-*
22 *native life styles to youth who are participating in*
23 *delinquency and criminal street gang activity, or who*
24 *are involved with the juvenile or criminal justice sys-*
25 *tems; and*

1 (4) *ability and commitment to work in partner-*
2 *ship with community-based organizations that pro-*
3 *vide services to reduce juvenile delinquency and*
4 *criminal street gang activity.*

5 (c) *YOPS ADVISORY BOARD.—*

6 (1) *BOARD ESTABLISHED.—The Center for*
7 *Youth-oriented Policing established pursuant to sub-*
8 *section (a) shall establish a Youth-oriented Policing*
9 *Services Advisory Board to develop an annual work*
10 *plan for the Center (in accordance with the conditions*
11 *and requirements of the grant provided under this*
12 *section). Such Board shall meet at least once each cal-*
13 *endar quarter to consider reports of the Center’s ac-*
14 *tivities (including progress made toward accom-*
15 *plishing such work plan), and to approve continu-*
16 *ation of or amendment to such work plan.*

17 (2) *MEMBERSHIP.—The membership of the*
18 *Youth-oriented Policing Services Advisory Board*
19 *shall—*

20 (A) *be composed of—*

21 (i) *an appointee of the chief executive*
22 *of the Center for Youth-oriented Policing,*
23 *who shall serve in an ex-officio capacity;*

24 (ii) *an appointee of the PROMISE Ad-*
25 *visory Panel established pursuant to section*

1 *223(g) of the Juvenile Justice and Delin-*
2 *quency Prevention Act of 1974 (as added by*
3 *section 101(b) of this Act), who shall serve*
4 *in an ex-officio capacity; and*

5 *(iii) individuals who are selected by*
6 *the Center for Youth-oriented Policing from*
7 *a list of recommended individuals provided*
8 *by the PROMISE Advisory Panel in ac-*
9 *cordance with such section 223(g), as fol-*
10 *lows:*

11 *(I) 8 law enforcement officers*
12 *from international, national, State,*
13 *and local law enforcement organiza-*
14 *tions;*

15 *(II) 4 juvenile justice administra-*
16 *tors (including judges), including 2 ad-*
17 *ministrators from the State level and 2*
18 *administrators from the local level;*

19 *(III) 4 representatives of commu-*
20 *nity-based organizations that advocate*
21 *for juveniles, one each from a national,*
22 *State, local, and tribal organization;*
23 *and*

24 *(IV) 4 individuals who research*
25 *juvenile crime prevention issues; and*

1 (B) to the greatest extent possible, have a
2 demographic composition that represents the de-
3 mographic composition of the population of the
4 United States.

5 (3) *TERM OF MEMBERSHIP.*—Members of the
6 Youth-oriented Policing Services Advisory Board shall
7 serve for 3-year staggered terms.

8 **SEC. 405. AUTHORIZATION OF APPROPRIATIONS.**

9 There is authorized to be appropriated to carry out
10 this title \$100,000,000 for each of the fiscal years 2010
11 through 2014, to be made available as follows:

12 (1) Such sums as may be necessary in each such
13 fiscal year to carry out the activities of the Center for
14 Youth-oriented Policing established pursuant to sec-
15 tion 404, except that such sums shall not exceed
16 \$5,000,000 or 10 percent of the total amount appro-
17 priated to carry out this title, whichever is less.

18 (2) Of the funds remaining for each such fiscal
19 year after sums are made available for under para-
20 graph (1)—

21 (A) 80 percent shall be available to award
22 grants to carry out the activities in section
23 403(a)(1); and

1 (B) 20 percent shall be available to award
2 grants to carry out the activities in section
3 403(a)(2).

4 **TITLE V—ENHANCED FEDERAL**
5 **SUPPORT OF LOCAL LAW EN-**
6 **FORCEMENT**

7 **Subtitle A—Comprehensive Gang**
8 **Prevention and Relief**

9 **SEC. 501. SHORT TITLE.**

10 *This subtitle may be cited as “Mynisha’s Law”.*

11 **SEC. 502. DESIGNATION AS A COMPREHENSIVE GANG PRE-**
12 **VENTION AND RELIEF AREA.**

13 (a) *IN GENERAL.*—Units of local government and In-
14 dian Tribes with a PROMISE Coordinating Council (es-
15 tablished in accordance with subtitle A of title II of this
16 Act) may submit an application to the Administrator for
17 designation as a Comprehensive Gang Prevention and Re-
18 lief Area in accordance with this section.

19 (b) *CRITERIA.*—

20 (1) *IN GENERAL.*—The Administrator shall es-
21 tablish criteria for reviewing applications submitted
22 under subsection (a) and for evaluating and selecting
23 areas for designation as Comprehensive Gang Preven-
24 tion and Relief Areas.

1 (2) *CONSIDERATIONS.*—*In establishing criteria*
2 *under subsection (a) and evaluating an application*
3 *for designation as a Comprehensive Gang Prevention*
4 *and Relief Area, the Administrator shall consider—*

5 (A) *the current and predicted levels of gang*
6 *crime activity in the area, based on the informa-*
7 *tion collected and analyzed under section 102;*

8 (B) *the extent to which violent crime in the*
9 *area appears to be related to criminal gang ac-*
10 *tivity;*

11 (C) *the extent to which the area is imple-*
12 *menting a PROMISE Plan, or is otherwise al-*
13 *ready engaged in local or regional collaboration*
14 *regarding, and coordination of, gang prevention*
15 *activities; and*

16 (D) *such other criteria as the Administrator*
17 *determines to be appropriate.*

18 **SEC. 503. INTERAGENCY GANG PREVENTION TASK FORCE.**

19 (a) *IN GENERAL.*—*In order to coordinate Federal as-*
20 *sistance to Comprehensive Gang Prevention and Relief*
21 *Areas, the Administrator shall establish an Interagency*
22 *Gang Prevention Task Force (in this subtitle referred to as*
23 *the “Task Force”), consisting of a representative from—*

24 (1) *the Department of Justice;*

25 (2) *the Department of Education;*

1 (3) *the Department of Labor;*

2 (4) *the Department of Health and Human Serv-*
3 *ices; and*

4 (5) *the Department of Housing and Urban De-*
5 *velopment.*

6 (b) *COORDINATION.—For each Comprehensive Gang*
7 *Prevention and Relief Area designated by the Adminis-*
8 *trator under section 502, the Task Force shall—*

9 (1) *coordinate the activities of the Federal Gov-*
10 *ernment to create a comprehensive gang prevention*
11 *response, focusing on youth through early childhood*
12 *intervention, at-risk youth intervention, literacy, em-*
13 *ployment, community policing, and comprehensive*
14 *community-based programs such as Weed and Seed,*
15 *Operation Cease Fire, and Homeboy Industries; and*

16 (2) *coordinate such comprehensive gang preven-*
17 *tion response with local and regional gang prevention*
18 *efforts, including PROMISE Coordinating Councils*
19 *and PROMISE Plans (where such Plans are estab-*
20 *lished).*

21 (c) *PROGRAMS.—The Task Force shall prioritize the*
22 *needs of Comprehensive Gang Prevention and Relief Areas*
23 *for funding under—*

24 (1) *the Child Care and Development Block Grant*
25 *Act of 1990 (42 U.S.C. 9858 et seq.);*

1 (2) *the Even Start programs under subpart 3 of*
2 *part B of title I of the Elementary and Secondary*
3 *Education Act of 1965 (20 U.S.C. 6381 et seq.);*

4 (3) *the Healthy Start Initiative under section*
5 *330H of the Public Health Services Act (42 U.S.C.*
6 *254c-8);*

7 (4) *the Head Start Act (42 U.S.C. 9831 et seq.);*

8 (5) *the 21st Century Community Learning Cen-*
9 *ters program under part B of title IV of the Elemen-*
10 *tary and Secondary Education Act of 1965 (20*
11 *U.S.C. 7171 et seq.);*

12 (6) *the Job Corps program under subtitle C of*
13 *title I of the Workforce Investment Act of 1998 (29*
14 *U.S.C. 2881 et seq.);*

15 (7) *the community development block grant pro-*
16 *gram under title I of the Housing and Community*
17 *Development Act of 1974 (42 U.S.C. 5301 et seq.);*

18 (8) *the Gang Resistance Education and Train-*
19 *ing projects under subtitle X of title III of the Violent*
20 *Crime Control and Law Enforcement Act of 1994 (42*
21 *U.S.C. 13921);*

22 (9) *any program administered by the Office of*
23 *Community Oriented Policing Services;*

24 (10) *the Juvenile Accountability Block Grant*
25 *program under part R of title I of the Omnibus*

1 *Crime Control and Safe Streets Act of 1968 (42*
2 *U.S.C. 3796ee et seq.);*

3 *(11) the Edward Byrne Memorial Justice Assist-*
4 *ance Grant Program under subpart 1 of part E of*
5 *title I of the Omnibus Crime Control and Safe Streets*
6 *Act of 1968 (42 U.S.C. 3750 et seq.); and*

7 *(12) any other program that the Task Force de-*
8 *termines to be appropriate.*

9 *(d) REPORTING REQUIREMENTS.—*

10 *(1) IN GENERAL.—Not later than February 1 of*
11 *each year, the Task Force shall submit to Congress*
12 *and the Administrator a report on the funding needs*
13 *and programmatic outcomes for each area designated*
14 *as a Comprehensive Gang Prevention and Relief*
15 *Area.*

16 *(2) CONTENTS.—Each report under paragraph*
17 *(1) shall include—*

18 *(A) an evidence-based analysis of the best*
19 *practices and outcomes among the areas des-*
20 *ignated as Comprehensive Gang Prevention and*
21 *Relief Areas; and*

22 *(B) an analysis of the adequacy of Federal*
23 *funding to meet the needs of each area designated*
24 *as a Comprehensive Gang Prevention and Relief*
25 *Area and, if the Task Force identifies any pro-*

1 *grammatic shortfalls in addressing gang preven-*
2 *tion, a request for new funding or reprogram-*
3 *ming of existing funds to meet such shortfalls.*

4 **SEC. 504. AUTHORIZATION OF APPROPRIATIONS.**

5 *There are authorized to be appropriated such sums as*
6 *may be necessary to carry out the purposes of this subtitle,*
7 *including any needs identified by the Task Force as nec-*
8 *essary to carry out this subtitle.*

9 **Subtitle B—Community and Police**
10 **Collaboration**

11 **SEC. 511. GANG PREVENTION GRANTS.**

12 *(a) AUTHORITY TO MAKE GRANTS.—The Office of*
13 *Community Oriented Policing Services of the Department*
14 *of Justice may make grants, in accordance with such rules*
15 *and regulations as the Director may prescribe, to units of*
16 *local government and Indian Tribes with a PROMISE Co-*
17 *ordinating Council (established in accordance with subtitle*
18 *A of title II of this Act) to enable such PROMISE Coordi-*
19 *nating Council to develop community-based programs that*
20 *provide crime prevention, research, and intervention serv-*
21 *ices that are designed to prevent violence and gang involve-*
22 *ment by youthful offenders and at-risk youth.*

23 *(b) USE OF GRANT AMOUNTS.—A grant under this sec-*
24 *tion may be used (including through subgrants) for—*

1 (1) *preventing initial gang recruitment and in-*
2 *volvement among younger teenagers;*

3 (2) *preventing violence and gang involvement*
4 *through nonviolent and constructive activities, such as*
5 *community service programs, development of non-*
6 *violent conflict resolution skills, restorative justice*
7 *programs, employment and legal assistance, family*
8 *counseling, and other safe, community-based alter-*
9 *natives for crime-involved or high-risk youth;*

10 (3) *developing in-school and after-school gang*
11 *safety, control, education, and resistance procedures*
12 *and programs;*

13 (4) *identifying (and disaggregating by race, eth-*
14 *nicity, and gender, where applicable) and addressing*
15 *early childhood risk factors for violence and gang in-*
16 *volvement, including parent training and childhood*
17 *skills development;*

18 (5) *identifying (and disaggregating by race, eth-*
19 *nicity, and gender, where applicable) and fostering*
20 *protective factors that buffer children and adolescents*
21 *from violence, crime, and gang involvement;*

22 (6) *developing and identifying investigative pro-*
23 *grams designed to deter gang recruitment, involve-*
24 *ment, and activities through effective intelligence*
25 *gathering;*

1 (7) *developing programs and youth centers for*
2 *first-time, non-violent offenders facing alternative*
3 *penalties, such as mandated participation in commu-*
4 *nity service, restitution, mentoring, counseling, job*
5 *training, and education and prevention programs;*

6 (8) *implementing multidisciplinary approaches*
7 *to combat youth violence and gang involvement*
8 *through coordinated programs operated by law en-*
9 *forcement and other public, private, and faith-based*
10 *community organizations for prevention and inter-*
11 *vention (including street outreach programs and other*
12 *peacemaking activities) or coordinated law enforce-*
13 *ment activities (including crime mapping strategies*
14 *that enhance focused crime prevention, intervention,*
15 *and reintegration strategies for offender reentry); or*

16 (9) *identifying at-risk and high-risk students*
17 *through home visits organized through joint collabora-*
18 *tions between law enforcement, faith-based organiza-*
19 *tions, schools, health and mental health providers,*
20 *other community based organizations, and social*
21 *workers.*

22 (c) *MAXIMUM GRANT.*—*The amount of a grant under*
23 *this section may not exceed \$1,000,000.*

24 (d) *ANNUAL REPORT.*—*Each recipient of a grant*
25 *under this section shall submit to the Director, for each year*

1 *in which funds from a grant received under this section*
2 *are expended, a report containing—*

3 *(1) a summary of the activities carried out with*
4 *grant funds during that year;*

5 *(2) an assessment of the effectiveness of the crime*
6 *prevention, research, and intervention activities of the*
7 *recipient, based on data collected by the grant recipi-*
8 *ent;*

9 *(3) a strategic plan for the year following the*
10 *year described in paragraph (1);*

11 *(4) evidence of consultation and cooperation with*
12 *local, State, or Federal law enforcement or, if the*
13 *grant recipient is a government entity, evidence of*
14 *consultation with an organization engaged in any ac-*
15 *tivity described in subsection (b); and*

16 *(5) such other information as the Director may*
17 *require.*

18 *(e) DEFINITION.—In this section, the term “units of*
19 *local government” includes sheriffs’ departments, police de-*
20 *partments, and local prosecutor offices.*

21 *(f) AUTHORIZATION OF APPROPRIATIONS.—There are*
22 *authorized to be appropriated for grants under this section*
23 *\$35,000,000 for each of the fiscal years 2010 through 2014.*

1 **Subtitle C—City Youth Violence**
2 **Recovery**

3 **SEC. 521. GRANTS TO PREVENT OR ALLEVIATE THE EF-**
4 **FFECTS OF YOUTH VIOLENCE.**

5 (a) *GRANTS.*—The Attorney General, in consultation
6 with the Secretary of Health and Human Services, may
7 award grants to eligible entities to prevent or alleviate the
8 effects of youth violence in eligible urban communities by
9 providing violence-prevention education, mentoring, coun-
10 seling, and mental health services to children and adoles-
11 cents in such communities.

12 (b) *PRIORITY.*—In awarding grants under this section,
13 the Attorney General shall give priority to applicants that
14 agree to use the grant in one or more eligible urban commu-
15 nities that lack the monetary or other resources to address
16 youth violence.

17 (c) *LIMITATION.*—The Attorney General may not make
18 a grant to an eligible entity under this section unless the
19 entity agrees to use not more than 15 percent of the funds
20 provided through the grant for violence-prevention edu-
21 cation.

22 (d) *DEFINITIONS.*—In this section:

23 (1) The term “eligible entity” means a partner-
24 ship between a State mental health authority and one
25 or more local public or private providers, such as a

1 *local agency, State agency, educational institution, or*
 2 *nonprofit or for-profit organization.*

3 (2) *The term “eligible urban community” means*
 4 *an urban community with a high or increasing inci-*
 5 *dence of youth violence.*

6 (e) *AUTHORIZATION OF APPROPRIATIONS.—To carry*
 7 *out this section, there is authorized to be appropriated*
 8 *\$10,000,000 for each of fiscal years 2010 through 2014.*

9 **TITLE VI—PRECAUTION ACT**

10 **SEC. 601. SHORT TITLE.**

11 *This title may be cited as the “Prevention Resources*
 12 *for Eliminating Criminal Activity Using Tailored Inter-*
 13 *ventions in Our Neighborhoods Act of 2009”, or the “PRE-*
 14 *CAUTION Act of 2009”.*

15 **SEC. 602. PURPOSES.**

16 *The purposes of this title are to—*

17 (1) *establish a commitment on the part of the*
 18 *Federal Government to provide leadership on effective*
 19 *and culturally-appropriate crime prevention and*
 20 *intervention strategies, including strategies that are*
 21 *responsive to gender-specific needs;*

22 (2) *further the integration of crime prevention*
 23 *and intervention strategies into traditional law en-*
 24 *forcement practices of State and local law enforce-*
 25 *ment offices around the country;*

1 (3) *develop a plain-language, implementation-focused*
2 *assessment of those current crime and delin-*
3 *quency prevention and intervention strategies that*
4 *are supported by rigorous evidence;*

5 (4) *provide additional resources to the National*
6 *Institute of Justice to administer research and devel-*
7 *opment grants for promising crime prevention and*
8 *intervention strategies;*

9 (5) *develop recommendations for Federal prior-*
10 *ities for crime and delinquency prevention and inter-*
11 *vention research, development, and funding that may*
12 *augment important Federal grant programs, includ-*
13 *ing the Edward Byrne Memorial Justice Assistance*
14 *Grant Program under subpart 1 of part E of title I*
15 *of the Omnibus Crime Control and Safe Streets Act*
16 *of 1968 (42 U.S.C. 3750 et seq.), grant programs ad-*
17 *ministered by the Office of Community Oriented Po-*
18 *licing Services of the Department of Justice, grant*
19 *programs administered by the Office of Safe and*
20 *Drug-Free Schools of the Department of Education,*
21 *and other similar programs; and*

22 (6) *reduce the costs that rising violent crime im-*
23 *poses on interstate commerce.*

24 **SEC. 603. DEFINITIONS.**

25 *In this title, the following definitions shall apply:*

1 (1) *COMMISSION.*—*The term “Commission”*
2 *means the National Commission on Public Safety*
3 *Through Crime Prevention established under section*
4 *604(a).*

5 (2) *RIGOROUS EVIDENCE.*—*The term “rigorous*
6 *evidence” means evidence generated by scientifically*
7 *valid forms of outcome evaluation, particularly ran-*
8 *domized trials (where practicable).*

9 (3) *SUBCATEGORY.*—*The term “subcategory”*
10 *means 1 of the following categories:*

11 (A) *Family and community settings (in-*
12 *cluding public health-based strategies).*

13 (B) *Law enforcement settings (including*
14 *probation-based strategies).*

15 (C) *School settings (including anti-gang*
16 *and general anti-violence strategies).*

17 (4) *TOP-TIER.*—*The term “top-tier” means any*
18 *strategy supported by rigorous evidence of the sizable,*
19 *sustained benefits to participants in the strategy or to*
20 *society.*

1 **SEC. 604. NATIONAL COMMISSION ON PUBLIC SAFETY**
2 **THROUGH CRIME AND DELINQUENCY PRE-**
3 **VENTION.**

4 (a) *ESTABLISHMENT.*—*There is established a commis-*
5 *sion to be known as the National Commission on Public*
6 *Safety Through Crime and Delinquency Prevention.*

7 (b) *MEMBERS.*—

8 (1) *IN GENERAL.*—*The Commission shall be com-*
9 *posed of 9 members, of whom—*

10 (A) *3 shall be appointed by the President;*

11 (B) *2 shall be appointed by the Speaker of*
12 *the House of Representatives, unless the Speaker*
13 *is of the same party as the President, in which*
14 *case 1 shall be appointed by the Speaker of the*
15 *House of Representatives and 1 shall be ap-*
16 *pointed by the minority leader of the House of*
17 *Representatives;*

18 (C) *1 shall be appointed by the minority*
19 *leader of the House of Representatives (in addi-*
20 *tion to any appointment made under subpara-*
21 *graph (B));*

22 (D) *2 shall be appointed by the majority*
23 *leader of the Senate, unless the majority leader*
24 *is of the same party as the President, in which*
25 *case 1 shall be appointed by the majority leader*

1 *of the Senate and 1 shall be appointed by the*
2 *minority leader of the Senate; and*

3 *(E) 1 member appointed by the minority*
4 *leader of the Senate (in addition to any appoint-*
5 *ment made under subparagraph (D)).*

6 (2) *PERSONS ELIGIBLE.—*

7 (A) *IN GENERAL.—Each member of the*
8 *Commission shall be an individual who has*
9 *knowledge or expertise in matters to be studied*
10 *by the Commission.*

11 (B) *REQUIRED REPRESENTATIVES.—At*
12 *least—*

13 (i) *2 members of the Commission shall*
14 *be social scientists with experience imple-*
15 *menting or interpreting rigorous, outcome-*
16 *based trials;*

17 (ii) *2 members of the Commission shall*
18 *be law enforcement practitioners; and*

19 (iii) *2 members of the Commission*
20 *shall be youth delinquency prevention or*
21 *intervention practitioners.*

22 (3) *CONSULTATION REQUIRED.—The President,*
23 *the Speaker of the House of Representatives, the mi-*
24 *nority leader of the House of Representatives, and the*
25 *majority leader and minority leader of the Senate*

1 *shall consult prior to the appointment of the members*
2 *of the Commission to achieve, to the maximum extent*
3 *possible, fair and equitable representation of various*
4 *points of view with respect to the matters to be stud-*
5 *ied by the Commission.*

6 (4) *TERM.—Each member shall be appointed for*
7 *the life of the Commission.*

8 (5) *TIME FOR INITIAL APPOINTMENTS.—The ap-*
9 *pointment of the members shall be made not later*
10 *than 60 days after the date of enactment of this Act.*

11 (6) *VACANCIES.—A vacancy in the Commission*
12 *shall be filled in the manner in which the original*
13 *appointment was made, and shall be made not later*
14 *than 60 days after the date on which the vacancy oc-*
15 *curred.*

16 (c) *OPERATION.—*

17 (1) *CHAIRPERSON.—At the initial meeting of the*
18 *Commission, the members of the Commission shall*
19 *elect a chairperson from among its voting members,*
20 *by a vote of $\frac{2}{3}$ of the members of the Commission.*
21 *The chairperson shall retain this position for the life*
22 *of the Commission. If the chairperson leaves the Com-*
23 *mission, a new chairperson shall be selected, by a vote*
24 *of $\frac{2}{3}$ of the members of the Commission.*

1 (2) *MEETINGS.*—*The Commission shall meet at*
2 *the call of the chairperson. The initial meeting of the*
3 *Commission shall take place not later than 30 days*
4 *after the date on which all the members of the Com-*
5 *mission have been appointed.*

6 (3) *QUORUM.*—*A majority of the members of the*
7 *Commission shall constitute a quorum to conduct*
8 *business, and the Commission may establish a lesser*
9 *quorum for conducting hearings scheduled by the*
10 *Commission.*

11 (4) *RULES.*—*The Commission may establish by*
12 *majority vote any other rules for the conduct of Com-*
13 *mission business, if such rules are not inconsistent*
14 *with this title or other applicable law.*

15 (d) *PUBLIC HEARINGS.*—

16 (1) *IN GENERAL.*—*The Commission shall hold*
17 *public hearings. The Commission may hold such hear-*
18 *ings, sit and act at such times and places, take such*
19 *testimony, and receive such evidence as the Commis-*
20 *sion considers advisable to carry out its duties under*
21 *this section.*

22 (2) *FOCUS OF HEARINGS.*—*The Commission*
23 *shall hold at least 3 separate public hearings, each of*
24 *which shall focus on 1 of the subcategories.*

1 (3) *WITNESS EXPENSES.*—*Witnesses requested to*
2 *appear before the Commission shall be paid the same*
3 *fees as are paid to witnesses under section 1821 of*
4 *title 28, United States Code. The per diem and mile-*
5 *age allowances for witnesses shall be paid from funds*
6 *appropriated to the Commission.*

7 (e) *COMPREHENSIVE STUDY OF EVIDENCE-BASED*
8 *CRIME AND DELINQUENCY PREVENTION AND INTERVEN-*
9 *TION STRATEGIES.*—

10 (1) *IN GENERAL.*—*The Commission shall carry*
11 *out a comprehensive study of the effectiveness of crime*
12 *and delinquency prevention and intervention strate-*
13 *gies, organized around the 3 subcategories.*

14 (2) *MATTERS INCLUDED.*—*The study under*
15 *paragraph (1) shall include—*

16 (A) *a review of research on the general effec-*
17 *tiveness of incorporating crime and delinquency*
18 *prevention and intervention strategies into an*
19 *overall law enforcement plan;*

20 (B) *an evaluation of how to more effectively*
21 *communicate the wealth of social science research*
22 *to practitioners;*

23 (C) *a review of evidence regarding the effec-*
24 *tiveness of specific crime prevention and inter-*

1 vention strategies, focusing on those strategies
2 supported by rigorous evidence;

3 (D) an identification of—

4 (i) promising areas for further research
5 and development; and

6 (ii) other areas representing gaps in
7 the body of knowledge that would benefit
8 from additional research and development;

9 (E) an assessment of the best practices for
10 implementing prevention and intervention strat-
11 egies;

12 (F) an assessment of the best practices for
13 gathering rigorous evidence regarding the imple-
14 mentation of intervention and prevention strate-
15 gies; and

16 (G) an assessment of those top-tier strategies
17 best suited for duplication efforts in a range of
18 settings across the country.

19 (3) *INITIAL REPORT ON TOP-TIER CRIME AND*
20 *DELINQUENCY PREVENTION AND INTERVENTION*
21 *STRATEGIES.—*

22 (A) *DISTRIBUTION.—Not later than 18*
23 *months after the date on which all members of*
24 *the Commission have been appointed, the Com-*

1 *mission shall submit a public report on the*
2 *study carried out under this subsection to—*

3 *(i) the President;*

4 *(ii) Congress;*

5 *(iii) the Attorney General;*

6 *(iv) the Chief Federal Public Defender*
7 *of each district;*

8 *(v) the chief executive of each State;*

9 *(vi) the Director of the Administrative*
10 *Office of the Courts of each State;*

11 *(vii) the Director of the Administrative*
12 *Office of the United States Courts; and*

13 *(viii) the attorney general of each*
14 *State.*

15 *(B) CONTENTS.—The report under subpara-*
16 *graph (A) shall include—*

17 *(i) the findings and conclusions of the*
18 *Commission;*

19 *(ii) a summary of the top-tier strate-*
20 *gies, including—*

21 *(I) a review of the rigorous evi-*
22 *dence supporting the designation of*
23 *each strategy as top-tier;*

1 (II) a brief outline of the keys to
2 successful implementation for each
3 strategy; and

4 (III) a list of references and other
5 information on where further informa-
6 tion on each strategy can be found;

7 (iii) recommended protocols for imple-
8 menting crime and delinquency prevention
9 and intervention strategies generally;

10 (iv) recommended protocols for evalu-
11 ating the effectiveness of crime and delin-
12 quency prevention and intervention strate-
13 gies; and

14 (v) a summary of the materials relied
15 upon by the Commission in preparation of
16 the report.

17 (C) CONSULTATION WITH OUTSIDE AU-
18 THORITIES.—In developing the recommended
19 protocols for implementation and rigorous eval-
20 uation of top-tier crime and delinquency preven-
21 tion and intervention strategies under this para-
22 graph, the Commission shall consult with the
23 Committee on Law and Justice at the National
24 Academy of Science and with national associa-
25 tions representing the law enforcement, social

1 *science, and juvenile justice professions, includ-*
2 *ing the National Sheriffs' Association, the Police*
3 *Executive Research Forum, the International As-*
4 *sociation of Chiefs of Police, the Consortium of*
5 *Social Science Associations, and the American*
6 *Society of Criminology.*

7 (f) *RECOMMENDATIONS REGARDING DISSEMINATION*
8 *OF THE INNOVATIVE CRIME AND DELINQUENCY PREVEN-*
9 *TION AND INTERVENTION STRATEGY GRANTS.—*

10 (1) *SUBMISSION.—*

11 (A) *IN GENERAL.—Not later than 30 days*
12 *after the date of the final hearing under sub-*
13 *section (d) relating to a subcategory, the Com-*
14 *mission shall provide the Director of the Na-*
15 *tional Institute of Justice with recommendations*
16 *on qualifying considerations relating to that sub-*
17 *category for selecting grant recipients under sec-*
18 *tion 605.*

19 (B) *DEADLINE.—Not later than 13 months*
20 *after the date on which all members of the Com-*
21 *mission have been appointed, the Commission*
22 *shall provide all recommendations required*
23 *under this subsection.*

1 (2) *MATTERS INCLUDED.*—*The recommendations*
2 *provided under paragraph (1) shall include rec-*
3 *ommendations relating to—*

4 (A) *the types of strategies for the applicable*
5 *subcategory that would best benefit from addi-*
6 *tional research and development;*

7 (B) *any geographic or demographic targets;*

8 (C) *the types of partnerships with other*
9 *public or private entities that might be pertinent*
10 *and prioritized; and*

11 (D) *any classes of crime and delinquency*
12 *prevention and intervention strategies that*
13 *should not be given priority because of a pre-ex-*
14 *isting base of knowledge that would benefit less*
15 *from additional research and development.*

16 (g) *FINAL REPORT ON THE RESULTS OF THE INNOVA-*
17 *TIVE CRIME AND DELINQUENCY PREVENTION AND INTER-*
18 *VENTION STRATEGY GRANTS.*—

19 (1) *IN GENERAL.*—*Following the close of the 3-*
20 *year implementation period for each grant recipient*
21 *under section 605, the Commission shall collect the re-*
22 *sults of the study of the effectiveness of that grant*
23 *under section 605(b)(3) and shall submit a public re-*
24 *port to the President, the Attorney General, Congress,*
25 *the chief executive of each State, and the attorney gen-*

1 *eral of each State describing each strategy funded*
2 *under section 605 and its results. This report shall be*
3 *submitted not later than 5 years after the date of the*
4 *selection of the chairperson of the Commission.*

5 (2) *COLLECTION OF INFORMATION AND EVIDENCE*
6 *REGARDING GRANT RECIPIENTS.—The Commission’s*
7 *collection of information and evidence regarding each*
8 *grant recipient under section 605 shall be carried out*
9 *by—*

10 (A) *ongoing communications with the Na-*
11 *tional Institute of Justice;*

12 (B) *a review of the data generated by the*
13 *study monitoring the effectiveness of the strategy;*
14 *and*

15 (C) *other means as necessary.*

16 (3) *MATTERS INCLUDED.—The report submitted*
17 *under paragraph (1) shall include a review of each*
18 *strategy carried out with a grant under section 605,*
19 *detailing—*

20 (A) *the type of crime or delinquency preven-*
21 *tion or intervention strategy;*

22 (B) *where the activities under the strategy*
23 *were carried out, including geographic and de-*
24 *mographic targets;*

1 (C) any partnerships with public or private
2 entities through the course of the grant period;

3 (D) the type and design of the effectiveness
4 study conducted under section 605(b)(3) for that
5 strategy;

6 (E) the results of the effectiveness study con-
7 ducted under section 605(b)(3) for that strategy;

8 (F) lessons learned regarding implementa-
9 tion of that strategy or of the effectiveness study
10 conducted under section 605(b)(3), including rec-
11 ommendations regarding which types of environ-
12 ments might best be suited for successful replica-
13 tion; and

14 (G) recommendations regarding the need for
15 further research and development of the strategy.

16 (h) *PERSONNEL MATTERS.*—

17 (1) *TRAVEL EXPENSES.*—The members of the
18 Commission shall be allowed travel expenses, includ-
19 ing per diem in lieu of subsistence, at rates author-
20 ized for employees of agencies under subchapter I of
21 chapter 57 of title 5, United States Code, while away
22 from their homes or regular places of business in the
23 performance of service for the Commission.

24 (2) *COMPENSATION OF MEMBERS.*—Members of
25 the Commission shall serve without compensation.

1 (3) *STAFF.*—

2 (A) *IN GENERAL.*—*The chairperson of the*
3 *Commission may, without regard to the civil*
4 *service laws, rules, and regulations, appoint and*
5 *terminate an executive director and such other*
6 *additional personnel as may be necessary to en-*
7 *able the Commission to perform its duties. The*
8 *employment of an executive director shall be sub-*
9 *ject to confirmation by the Commission.*

10 (B) *COMPENSATION.*—*The chairperson of*
11 *the Commission may fix the compensation of the*
12 *executive director and other personnel without*
13 *regard to the provisions of chapter 51 and sub-*
14 *chapter III of chapter 53 of title 5, United States*
15 *Code, relating to classification of positions and*
16 *General Schedule pay rates, except that the rate*
17 *of pay for the executive director and other per-*
18 *sonnel may not exceed the rate payable for level*
19 *V of the Executive Schedule under section 5316*
20 *of such title.*

21 (4) *DETAIL OF FEDERAL EMPLOYEES.*—*With the*
22 *affirmative vote of $\frac{2}{3}$ of the members of the Commis-*
23 *sion, any Federal Government employee, with the ap-*
24 *proval of the head of the appropriate Federal agency,*
25 *may be detailed to the Commission without reim-*

1 *bursement, and such detail shall be without interrup-*
2 *tion or loss of civil service status, benefits, or privi-*
3 *leges.*

4 *(i) CONTRACTS FOR RESEARCH.—*

5 *(1) NATIONAL INSTITUTE OF JUSTICE.—With a*
6 *²/₃ affirmative vote of the members of the Commission,*
7 *the Commission may select nongovernmental research-*
8 *ers and experts to assist the Commission in carrying*
9 *out its duties under this title. The National Institute*
10 *of Justice may contract with the researchers and ex-*
11 *perts selected by the Commission to provide funding*
12 *in exchange for their services.*

13 *(2) OTHER ORGANIZATIONS.—Nothing in this*
14 *subsection shall be construed to limit the ability of the*
15 *Commission to enter into contracts with other entities*
16 *or organizations for research necessary to carry out*
17 *the duties of the Commission under this section.*

18 *(j) AUTHORIZATION OF APPROPRIATIONS.—There are*
19 *authorized to be appropriated \$5,000,000 to carry out this*
20 *section.*

21 *(k) TERMINATION.—The Commission shall terminate*
22 *on the date that is 30 days after the date on which the Com-*
23 *mission submits the last report required by this section.*

1 **SEC. 605. INNOVATIVE CRIME AND DELINQUENCY PREVEN-**
2 **TION AND INTERVENTION STRATEGY**
3 **GRANTS.**

4 (a) *GRANTS AUTHORIZED.*—*The Director of the Na-*
5 *tional Institute of Justice may make grants to public and*
6 *private entities to fund the implementation and evaluation*
7 *of innovative crime or delinquency prevention or interven-*
8 *tion strategies. The purpose of grants under this section*
9 *shall be to provide funds for all expenses related to the im-*
10 *plementation of such a strategy and to conduct a rigorous*
11 *study on the effectiveness of that strategy.*

12 (b) *GRANT DISTRIBUTION.*—

13 (1) *PERIOD.*—*A grant under this section shall be*
14 *made for a period of not more than 3 years.*

15 (2) *AMOUNT.*—*The amount of each grant under*
16 *this section—*

17 (A) *shall be sufficient to ensure that rig-*
18 *orous evaluations may be performed; and*

19 (B) *shall not exceed \$2,000,000.*

20 (3) *EVALUATION SET-ASIDE.*—

21 (A) *IN GENERAL.*—*A grantee shall use not*
22 *less than \$300,000 and not more than \$700,000*
23 *of the funds from a grant under this section for*
24 *a rigorous study of the effectiveness of the strat-*
25 *egy during the 3-year period of the grant for*

1 *that strategy, including outcome measures*
2 *disaggregated by race, ethnicity, and gender.*

3 *(B) METHODOLOGY OF STUDY.—Each study*
4 *conducted under subparagraph (A) shall use an*
5 *evaluator and a study design approved by the*
6 *National Institute of Justice. Approval of such*
7 *an evaluator and study design shall be required*
8 *before a grant is awarded to an entity under this*
9 *section.*

10 *(4) DATE OF AWARD.—Not later than 6 months*
11 *after the date of receiving recommendations relating*
12 *to a subcategory from the Commission under section*
13 *604(f), the Director of the National Institute of Jus-*
14 *tice shall award all grants under this section relating*
15 *to that subcategory.*

16 *(5) TYPE OF GRANTS.—One-third of the grants*
17 *made under this section shall be made in each sub-*
18 *category. In distributing grants, the recommendations*
19 *of the Commission under section 604(f) shall be con-*
20 *sidered.*

21 *(6) AUTHORIZATION OF APPROPRIATIONS.—*
22 *There are authorized to be appropriated \$18,000,000*
23 *to carry out this subsection.*

24 *(c) APPLICATIONS.—A public or private entity desir-*
25 *ing a grant under this section shall submit an application*

1 *at such time, in such manner, and accompanied by such*
 2 *information as the Director of the National Institute of Jus-*
 3 *tice may reasonably require.*

4 **TITLE VII—ADDITIONAL IM-**
 5 **PROVEMENTS TO JUVENILE**
 6 **JUSTICE**

7 **SEC. 701. YOUTH VICTIM AND WITNESS ASSISTANCE PRO-**
 8 **GRAM.**

9 (a) *IN GENERAL.*—Section 31702(5) of the Violent
 10 *Crime Control and Law Enforcement Act of 1994 (42*
 11 *U.S.C. 13862(5)) is amended by inserting “, including juve-*
 12 *nile witness and victim protection programs,” after “victim*
 13 *protection programs”.*

14 (b) *AUTHORIZATION OF APPROPRIATIONS.*—Section
 15 *31707 of the Violent Crime Control and Law Enforcement*
 16 *Act of 1994 (42 U.S.C. 13867) is amended to read as fol-*
 17 *lows:*

18 **“SEC. 31707. AUTHORIZATION OF APPROPRIATIONS.**

19 *“There are authorized to be appropriated \$5,000,000*
 20 *for each of the fiscal years 2010 through 2014 to carry out*
 21 *this subtitle.”.*

1 **SEC. 702. EXPANSION AND REAUTHORIZATION OF THE**
2 **MENTORING INITIATIVE FOR SYSTEM-IN-**
3 **VOLVED YOUTH.**

4 (a) *EXPANSION.*—Section 261(a) of the *Juvenile Jus-*
5 *tice and Delinquency Prevention Act of 1974 (42 U.S.C.*
6 *5665(a)) is amended by adding at the end the following:*
7 *“Within 6 months of the date of enactment of the Youth*
8 *PROMISE Act, the Administrator shall expand the number*
9 *of sites receiving such grants from 4 to 12.”.*

10 (b) *AUTHORIZATION OF PROGRAM.*—Section 299(c) of
11 *the Juvenile Justice and Delinquency Prevention Act of*
12 *1974 (42 U.S.C. 5671(c)) is amended—*

13 (1) *by striking “There are authorized” and in-*
14 *serting the following:*

15 *“(1) IN GENERAL.—There are authorized”; and*

16 (2) *by adding at the end the following:*

17 *“(2) AUTHORIZATION OF APPROPRIATIONS FOR*
18 *MENTORING INITIATIVE.—There are authorized to be*
19 *appropriated to carry out the Mentoring Initiative*
20 *for System-Involved Youth Program under part E*
21 *\$4,800,000 for each of fiscal years 2010 through*
22 *2014.”.*

1 **SEC. 703. STUDY ON ADOLESCENT DEVELOPMENT AND SEN-**
2 **TENCES IN THE FEDERAL SYSTEM.**

3 (a) *IN GENERAL.*—*The United States Sentencing*
4 *Commission shall conduct a study to examine the appro-*
5 *priateness of sentences for minors in the Federal system.*

6 (b) *CONTENTS.*—*The study conducted under subsection*
7 *(a) shall—*

8 (1) *incorporate the most recent research and ex-*
9 *pertise in the field of adolescent brain development*
10 *and culpability;*

11 (2) *evaluate the toll of juvenile crime, particu-*
12 *larly violent juvenile crime, on communities;*

13 (3) *consider the appropriateness of life sentences*
14 *without possibility for parole for minor offenders in*
15 *the Federal system; and*

16 (4) *evaluate issues of recidivism by juveniles who*
17 *are released from prison or detention after serving de-*
18 *terminate sentences.*

19 (c) *REPORT.*—*Not later than 1 year after the date of*
20 *enactment of this Act, the United States Sentencing Com-*
21 *mission shall submit to Congress a report regarding the*
22 *study conducted under subsection (a), which shall—*

23 (1) *include the findings of the Commission;*

24 (2) *describe significant cases reviewed as part of*
25 *the study; and*

26 (3) *make recommendations, if any.*

1 *as the National Football League, National Basketball*
2 *Association, Major League Baseball, and Major*
3 *League Soccer.*

4 (2) *CONTENTS.—The study conducted under*
5 *paragraph (1) shall—*

6 (A) *identify and describe all efforts under-*
7 *taken by professional sports organizations and*
8 *players in the United States to reduce youth*
9 *crime; and*

10 (B) *include a description of the progress of*
11 *these efforts in achieving the goal of reducing*
12 *youth violence and other youth crime.*

13 (c) *REPORT.—In the case a study is conducted under*
14 *subsection (b), not later than 1 year after the date of the*
15 *enactment of this Act, the Attorney General shall submit*
16 *to Congress a report on such study, which shall—*

17 (1) *include the findings of the Attorney General;*

18 (2) *describe significant programs reviewed as*
19 *part of the study; and*

20 (3) *make recommendations, if any.*

Union Calendar No. 417

11TH CONGRESS
2^D SESSION

H. R. 1064

[Report No. 111-688, Part I]

A BILL

To provide for evidence-based and promising practices related to juvenile delinquency and criminal street gang activity prevention and intervention to help build individual, family, and community strength and resiliency to ensure that youth lead productive, safe, healthy, gang-free, and law-abiding lives.

DECEMBER 22, 2010

The Committees on Education and Labor, Energy and Commerce, and Financial Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed