

110TH CONGRESS  
1ST SESSION

# S. 2433

To require the President to develop and implement a comprehensive strategy to further the United States foreign policy objective of promoting the reduction of global poverty, the elimination of extreme global poverty, and the achievement of the Millennium Development Goal of reducing by one-half the proportion of people worldwide, between 1990 and 2015, who live on less than \$1 per day.

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## IN THE SENATE OF THE UNITED STATES

DECEMBER 7, 2007

Mr. OBAMA (for himself, Mr. HAGEL, and Ms. CANTWELL) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To require the President to develop and implement a comprehensive strategy to further the United States foreign policy objective of promoting the reduction of global poverty, the elimination of extreme global poverty, and the achievement of the Millennium Development Goal of reducing by one-half the proportion of people worldwide, between 1990 and 2015, who live on less than \$1 per day.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Global Poverty Act  
3 of 2007”.

4 **SEC. 2. FINDINGS.**

5 Congress makes the following findings:

6 (1) More than 1,000,000,000 people worldwide  
7 live on less than \$1 per day, and another  
8 1,600,000,000 people struggle to survive on less  
9 than \$2 per day, according to the World Bank.

10 (2) At the United Nations Millennium Summit  
11 in 2000, the United States joined more than 180  
12 other countries in committing to work toward goals  
13 to improve life for the world’s poorest people by  
14 2015.

15 (3) The year 2007 marks the mid-point to the  
16 Millennium Development Goals deadline of 2015.

17 (4) The United Nations Millennium Develop-  
18 ment Goals include the goal of reducing by one-half  
19 the proportion of people worldwide, between 1990  
20 and 2015, that live on less than \$1 per day, cutting  
21 in half the proportion of people suffering from hun-  
22 ger and unable to access safe drinking water and  
23 sanitation, reducing child mortality by two-thirds,  
24 ensuring basic education for all children, and revers-  
25 ing the spread of HIV/AIDS and malaria, while sus-

1        taining the environment upon which human life de-  
2        pends.

3            (5) On March 22, 2002, President George W.  
4        Bush stated: “We fight against poverty because hope  
5        is an answer to terror. We fight against poverty be-  
6        cause opportunity is a fundamental right to human  
7        dignity. We fight against poverty because faith re-  
8        quires it and conscience demands it. We fight  
9        against poverty with a growing conviction that major  
10       progress is within our reach.”.

11           (6) The 2002 National Security Strategy of the  
12        United States notes: “[A] world where some live in  
13        comfort and plenty, while half of the human race  
14        lives on less than \$2 per day, is neither just nor sta-  
15        ble. Including all of the world’s poor in an expanding  
16        circle of development and opportunity is a moral im-  
17        perative and one of the top priorities of U.S. inter-  
18        national policy.”.

19           (7) The 2006 National Security Strategy of the  
20        United States notes: “America’s national interests  
21        and moral values drive us in the same direction: to  
22        assist the world’s poor citizens and least developed  
23        nations and help integrate them into the global econ-  
24        omy.”.

1           (8) The bipartisan Final Report of the National  
2 Commission on Terrorist Attacks Upon the United  
3 States recommends: “A comprehensive United  
4 States strategy to counter terrorism should include  
5 economic policies that encourage development, more  
6 open societies, and opportunities for people to im-  
7 prove the lives of their families and enhance pros-  
8 pects for their children.”.

9           (9) At the summit of the Group of Eight (G-  
10 8) nations in July 2005, leaders from all eight par-  
11 ticipating countries committed to increase aid to Af-  
12 rica from the current \$25,000,000,000 annually to  
13 \$50,000,000,000 by 2010, and to cancel 100 percent  
14 of the debt obligations owed to the World Bank, Af-  
15 rican Development Bank, and International Mone-  
16 tary Fund by 18 of the world’s poorest nations.

17           (10) At the United Nations World Summit in  
18 September 2005, the United States joined more  
19 than 180 other governments in reiterating their  
20 commitment to achieve the United Nations Millen-  
21 nium Development Goals by 2015.

22           (11) The United States has recognized the need  
23 for increased financial and technical assistance to  
24 countries burdened by extreme poverty, as well as  
25 the need for strengthened economic and trade oppor-

1       tunities for those countries, through significant ini-  
2       tiatives in recent years, including the Millennium  
3       Challenge Act of 2003 (22 U.S.C. 7701 et seq.), the  
4       United States Leadership Against HIV/AIDS, Tu-  
5       berculosis, and Malaria Act of 2003 (22 U.S.C.  
6       7601 et seq.), the Heavily Indebted Poor Countries  
7       Initiative, and trade preference programs for devel-  
8       oping countries, such as the African Growth and Op-  
9       portunity Act (19 U.S.C. 3701 et seq.).

10           (12) In January 2006, United States Secretary  
11       of State Condoleezza Rice initiated a restructuring  
12       of the United States foreign assistance program, in-  
13       cluding the creation of a Director of Foreign Assist-  
14       ance, who maintains authority over Department of  
15       State and United States Agency for International  
16       Development (USAID) foreign assistance funding  
17       and programs.

18           (13) In January 2007, the Department of  
19       State's Office of the Director of Foreign Assistance  
20       added poverty reduction as an explicit, central com-  
21       ponent of the overall goal of United States foreign  
22       assistance. The official goal of United States foreign  
23       assistance is: "To help build and sustain democratic,  
24       well-governed states that respond to the needs of

1 their people, reduce widespread poverty and conduct  
2 themselves responsibly in the international system.”.

3 (14) Economic growth and poverty reduction  
4 are more successful in countries that invest in the  
5 people, rule justly, and promote economic freedom.  
6 These principles have become the core of several de-  
7 velopment programs of the United States Govern-  
8 ment, such as the Millennium Challenge Account.

9 **SEC. 3. DECLARATION OF POLICY.**

10 It is the policy of the United States to promote the  
11 reduction of global poverty, the elimination of extreme  
12 global poverty, and the achievement of the Millennium De-  
13 velopment Goal of reducing by one-half the proportion of  
14 people worldwide, between 1990 and 2015, who live on less  
15 than \$1 per day.

16 **SEC. 4. REQUIREMENT TO DEVELOP COMPREHENSIVE**  
17 **STRATEGY.**

18 (a) STRATEGY.—The President, acting through the  
19 Secretary of State, and in consultation with the heads of  
20 other appropriate departments and agencies of the United  
21 States Government, international organizations, inter-  
22 national financial institutions, the governments of devel-  
23 oping and developed countries, United States and inter-  
24 national nongovernmental organizations, civil society orga-  
25 nizations, and other appropriate entities, shall develop and

1 implement a comprehensive strategy to further the United  
2 States foreign policy objective of promoting the reduction  
3 of global poverty, the elimination of extreme global pov-  
4 erty, and the achievement of the Millennium Development  
5 Goal of reducing by one-half the proportion of people  
6 worldwide, between 1990 and 2015, who live on less than  
7 \$1 per day.

8 (b) CONTENT.—The strategy required by subsection  
9 (a) shall include specific and measurable goals, efforts to  
10 be undertaken, benchmarks, and timetables to achieve the  
11 objectives described in subsection (a).

12 (c) COMPONENTS.—The strategy required by sub-  
13 section (a) should include the following components:

14 (1) Continued investment or involvement in ex-  
15 isting United States initiatives related to inter-  
16 national poverty reduction, such as the United  
17 States Leadership Against HIV/AIDS, Tuberculosis,  
18 and Malaria Act of 2003 (22 U.S.C. 7601 et seq.),  
19 the Millennium Challenge Act of 2003 (22 U.S.C.  
20 7701 et seq.), and trade preference programs for de-  
21 veloping countries, such as the African Growth and  
22 Opportunity Act (19 U.S.C. 3701 et seq.).

23 (2) Improving the effectiveness of development  
24 assistance and making available additional overall  
25 United States assistance levels as appropriate.

1           (3) Enhancing and expanding debt relief as ap-  
2           propriate.

3           (4) Leveraging United States trade policy  
4           where possible to enhance economic development  
5           prospects for developing countries.

6           (5) Coordinating efforts and working in co-  
7           operation with developed and developing countries,  
8           international organizations, and international finan-  
9           cial institutions.

10          (6) Mobilizing and leveraging the participation  
11          of businesses, United States and international non-  
12          governmental organizations, civil society, and public-  
13          private partnerships.

14          (7) Coordinating the goal of poverty reduction  
15          with other development goals, such as combating the  
16          spread of preventable diseases such as HIV/AIDS,  
17          tuberculosis, and malaria, increasing access to pota-  
18          ble water and basic sanitation, reducing hunger and  
19          malnutrition, and improving access to and quality of  
20          education at all levels regardless of gender.

21          (8) Integrating principles of sustainable devel-  
22          opment and entrepreneurship into policies and pro-  
23          grams.

24          (d) REPORTS.—

25                 (1) INITIAL REPORT.—



1 (A) IN GENERAL.—Not later than 1 year  
2 after the date of the enactment of this Act, the  
3 President, acting through the Secretary of  
4 State, shall submit to the appropriate congress-  
5 sional committees a report on the strategy re-  
6 quired under subsection (a).

7 (B) CONTENT.—The report required under  
8 subparagraph (A) shall include the following  
9 elements:

10 (i) A description of the strategy re-  
11 quired under subsection (a).

12 (ii) An evaluation, to the extent pos-  
13 sible, both proportionate and absolute, of  
14 the contributions provided by the United  
15 States and other national and international  
16 actors in achieving the Millennium Devel-  
17 opment Goal of reducing by one-half the  
18 proportion of people worldwide, between  
19 1990 and 2015, who live on less than \$1  
20 per day.

21 (iii) An assessment of the overall  
22 progress toward achieving the Millennium  
23 Development Goal of reducing by one-half  
24 the proportion of people worldwide, be-

1           tween 1990 and 2015, who live on less  
2           than \$1 per day.

3           (2) SUBSEQUENT REPORTS.—Not later than  
4           December 31, 2012, and December 31, 2015, the  
5           President shall submit to the appropriate congres-  
6           sional committees reports on the status of the imple-  
7           mentation of the strategy, progress made in achiev-  
8           ing the global poverty reduction objectives described  
9           in subsection (a), and any changes to the strategy  
10          since the date of the submission of the last report.

11 **SEC. 5. DEFINITIONS.**

12          In this Act:

13           (1) APPROPRIATE CONGRESSIONAL COMMIT-  
14          TEES.—The term “appropriate congressional com-  
15          mittees” means—

16           (A) the Committee on Foreign Relations  
17           and the Committee on Appropriations of the  
18           Senate; and

19           (B) the Committee on Foreign Affairs and  
20           the Committee on Appropriations of the House  
21           of Representatives.

22           (2) EXTREME GLOBAL POVERTY.—The term  
23          “extreme global poverty” refers to the conditions in  
24          which individuals live on less than \$1 per day, ad-

1       justed for purchasing power parity in 1993 United  
2       States dollars, according to World Bank statistics.

3               (3) GLOBAL POVERTY.—The term “global pov-  
4       erty” refers to the conditions in which individuals  
5       live on less than \$2 per day, adjusted for purchasing  
6       power parity in 1993 United States dollars, accord-  
7       ing to World Bank statistics.

8               (4) MILLENNIUM DEVELOPMENT GOALS.—The  
9       term “Millennium Development Goals” means the  
10      goals set out in the United Nations Millennium Dec-  
11      laration, General Assembly Resolution 55/2 (2000).

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