

110TH CONGRESS  
1ST SESSION

# S. 1285

To reform the financing of Senate elections, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

MAY 3, 2007

Mr. DURBIN (for himself, Mr. SPECTER, Mr. FEINGOLD, and Mr. OBAMA) introduced the following bill; which was read twice and referred to the Committee on Rules and Administration

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## A BILL

To reform the financing of Senate elections, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Fair Elections Now Act”.

6 (b) **TABLE OF CONTENTS.**—The table of contents of  
7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—FAIR ELECTIONS FINANCING OF SENATE ELECTION  
CAMPAIGNS

Subtitle A—Fair Elections Financing Program

Sec. 101. Findings and declarations.

Sec. 102. Eligibility requirements and benefits of fair elections financing of Senate election campaigns.

“TITLE V—FAIR ELECTIONS FINANCING OF SENATE ELECTION CAMPAIGNS

“Sec. 501. Definitions.

“Sec. 502. Senate Fair Elections Fund.

“Sec. 503. Eligibility for allocations from the Fund.

“Sec. 504. Seed money contribution requirement.

“Sec. 505. Qualifying contribution requirement.

“Sec. 506. Contribution and expenditure requirements.

“Sec. 507. Debate requirement.

“Sec. 508. Certification by Commission.

“Sec. 509. Benefits for participating candidates.

“Sec. 510. Allocations from the Fund.

“Sec. 511. Payment of fair fight funds.

“Sec. 512. Administration of the Senate fair elections system.

“Sec. 513. Violations and penalties.

Sec. 103. Reporting requirements for nonparticipating candidates.

Sec. 104. Modification of electioneering communication reporting requirements.

Sec. 105. Limitation on coordinated expenditures by political party committees with participating candidates.

Sec. 106. Audits.

Subtitle B—Senate Fair Elections Fund Revenues

Sec. 111. Deposit of proceeds from recovered spectrum auctions.

Subtitle C—Fair Elections Review Commission

Sec. 121. Establishment of Commission.

Sec. 122. Structure and membership of the commission.

Sec. 123. Powers of the Commission.

Sec. 124. Administration.

Sec. 125. Authorization of appropriations.

Sec. 126. Expedited consideration of Commission recommendations.

TITLE II—VOTER INFORMATION

Sec. 201. Broadcasts relating to candidates.

Sec. 202. Political advertisement vouchers for participating candidates.

Sec. 203. FCC to prescribe standardized form for reporting candidate campaign ads.

Sec. 204. Limit on Congressional use of the franking privilege.

TITLE III—RESPONSIBILITIES OF THE FEDERAL ELECTION COMMISSION

Sec. 301. Petition for certiorari.

Sec. 302. Filing by Senate candidates with Commission.

Sec. 303. Electronic filing of FEC reports.

TITLE IV—MISCELLANEOUS PROVISIONS

Sec. 401. Severability.

Sec. 402. Review of constitutional issues.

Sec. 403. Effective date.

1 **TITLE I—FAIR ELECTIONS FI-**  
2 **NANCING OF SENATE ELEC-**  
3 **TION CAMPAIGNS**

4 **Subtitle A—Fair Elections**  
5 **Financing Program**

6 **SEC. 101. FINDINGS AND DECLARATIONS.**

7 (a) UNDERMINING OF DEMOCRACY BY CAMPAIGN  
8 CONTRIBUTIONS FROM PRIVATE SOURCES.—The Senate  
9 finds and declares that the current system of privately fi-  
10 nanced campaigns for election to the United States Senate  
11 has the capacity, and is often perceived by the public, to  
12 undermine democracy in the United States by—

13 (1) creating a conflict of interest, perceived or  
14 real, by encouraging Senators to accept large cam-  
15 paign contributions from private interests that are  
16 directly affected by Federal legislation;

17 (2) diminishing or giving the appearance of di-  
18 minishing a Senator’s accountability to constituents  
19 by compelling legislators to be accountable to the  
20 major contributors who finance their election cam-  
21 paigns;

22 (3) violating the democratic principle of “one  
23 person, one vote” and diminishing the meaning of  
24 the right to vote by allowing monied interests to

1 have a disproportionate and unfair influence within  
2 the political process;

3 (4) imposing large, unwarranted costs on tax-  
4 payers through legislative and regulatory outcomes  
5 shaped by unequal access to lawmakers for cam-  
6 paign contributors;

7 (5) driving up the cost of election campaigns,  
8 making it difficult for qualified candidates without  
9 personal wealth or access to campaign contributions  
10 from monied individuals and interest groups to  
11 mount competitive Senate election campaigns;

12 (6) disadvantaging challengers, because large  
13 campaign contributors tend to donate their money to  
14 incumbent Senators, thus causing Senate elections  
15 to be less competitive; and

16 (7) burdening incumbents with a preoccupation  
17 with fundraising and thus decreasing the time avail-  
18 able to carry out their public responsibilities.

19 (b) ENHANCEMENT OF DEMOCRACY BY PROVIDING  
20 ALLOCATIONS FROM THE SENATE FAIR ELECTIONS  
21 FUND.—The Senate finds and declares that providing the  
22 option of the replacement of private campaign contribu-  
23 tions with allocations from the Senate Fair Elections  
24 Fund for all primary, runoff, and general elections to the  
25 Senate would enhance American democracy by—

1           (1) eliminating the potentially inherent conflict  
2 of interest created by the private financing of the  
3 election campaigns of public officials, thus restoring  
4 public confidence in the integrity and fairness of the  
5 electoral and legislative processes;

6           (2) increasing the public's confidence in the ac-  
7 countability of Senators to the constituents who elect  
8 them;

9           (3) helping to eliminate access to wealth as a  
10 determinant of a citizen's influence within the polit-  
11 ical process and to restore meaning to the principle  
12 of "one person, one vote";

13           (4) reversing the escalating cost of elections  
14 and saving taxpayers billions of dollars that are (or  
15 that are perceived to be) currently allocated based  
16 upon legislative and regulatory agendas skewed by  
17 the influence of campaign contributions;

18           (5) creating a more level playing field for in-  
19 cumbents and challengers by creating genuine oppor-  
20 tunities for all Americans to run for the Senate and  
21 by encouraging more competitive elections; and

22           (6) freeing Senators from the incessant pre-  
23 occupation with raising money, and allowing them  
24 more time to carry out their public responsibilities.

1 **SEC. 102. ELIGIBILITY REQUIREMENTS AND BENEFITS OF**  
 2 **FAIR ELECTIONS FINANCING OF SENATE**  
 3 **ELECTION CAMPAIGNS.**

4 The Federal Election Campaign Act of 1971 (2  
 5 U.S.C. 431 et seq.) is amended by adding at the end the  
 6 following:

7 **“TITLE V—FAIR ELECTIONS FI-**  
 8 **NANCING OF SENATE ELEC-**  
 9 **TION CAMPAIGNS**

10 **“SEC. 501. DEFINITIONS.**

11 “In this title:

12 “(1) **ALLOCATION FROM THE FUND.**—The term  
 13 ‘allocation from the Fund’ means an allocation of  
 14 money from the Senate Fair Elections Fund to a  
 15 participating candidate pursuant to sections 510 and  
 16 511.

17 “(2) **FAIR ELECTIONS QUALIFYING PERIOD.**—  
 18 The term ‘fair elections qualifying period’ means,  
 19 with respect to any candidate for Senator, the pe-  
 20 riod—

21 “(A) beginning on the date on which the  
 22 candidate files a statement of intent under sec-  
 23 tion 503(a)(1); and

24 “(B) ending on the date that is 30 days  
 25 before—

1 “(i) the date of the primary election;

2 or

3 “(ii) in the case of a State that does  
4 not hold a primary election, the date pre-  
5 scribed by State law as the last day to  
6 qualify for a position on the general elec-  
7 tion ballot.

8 “(3) FAIR ELECTIONS START DATE.—The term  
9 ‘fair elections start date’ means, with respect to any  
10 candidate, the date that is 180 days before—

11 “(A) the date of the primary election; or

12 “(B) in the case of a State that does not  
13 hold a primary election, the date prescribed by  
14 State law as the last day to qualify for a posi-  
15 tion on the general election ballot.

16 “(4) FUND.—The term ‘Fund’ means the Sen-  
17 ate Fair Elections Fund established by section 502.

18 “(5) IMMEDIATE FAMILY.—The term ‘imme-  
19 diate family’ means, with respect to any candidate—

20 “(A) the candidate’s spouse;

21 “(B) a child, stepchild, parent, grand-  
22 parent, brother, half-brother, sister, or half-sis-  
23 ter of the candidate or the candidate’s spouse;  
24 and

1           “(C) the spouse of any person described in  
2           subparagraph (B).

3           “(6) INDEPENDENT CANDIDATE.—The term  
4           ‘independent candidate’ means a candidate for Sen-  
5           ator who is—

6           “(A) not affiliated with any political party;

7           or

8           “(B) affiliated with a political party that—

9           “(i) in the case of a candidate in a  
10          State that holds a primary election for  
11          Senator, does not hold a primary election  
12          for Senator; or

13          “(ii) in the case of a candidate in a  
14          State that does not hold primary election  
15          for Senator, does not have ballot status in  
16          such State.

17          “(7) MAJOR PARTY CANDIDATE.—

18          “(A) IN GENERAL.—The term ‘major  
19          party candidate’ means a candidate for Senator  
20          who is affiliated with a major political party.

21          “(B) MAJOR POLITICAL PARTY.—The term  
22          ‘major political party’ means, with respect to  
23          any State, a political party of which a candidate  
24          for the office of Senator, President, or Governor  
25          in the preceding 5 years, received, as a can-



1           didate of that party in such State, 25 percent  
2           or more of the total number of popular votes  
3           cast for such office in such State.

4           “(8) MINOR PARTY CANDIDATE.—The term  
5           ‘minor party candidate’ means a candidate for Sen-  
6           ator who is affiliated with a political party that—

7                   “(A) holds a primary for Senate nomina-  
8                   tions; and

9                   “(B) is not a major political party.

10          “(9) NONPARTICIPATING CANDIDATE.—The  
11          term ‘nonparticipating candidate’ means a candidate  
12          for Senator who is not a participating candidate.

13          “(10) PARTICIPATING CANDIDATE.—The term  
14          ‘participating candidate’ means a candidate for Sen-  
15          ator who is certified under section 508 as being eli-  
16          gible to receive an allocation from the Fund.

17          “(11) QUALIFYING CONTRIBUTION.—The term  
18          ‘qualifying contribution’ means, with respect to a  
19          candidate, a contribution that—

20                   “(A) is in the amount of \$5 exactly;

21                   “(B) is made by an individual who—

22                           “(i) is a resident of the State with re-  
23                           spect to which the candidate is seeking  
24                           election; and

1                   “(ii) is not prohibited from making a  
2                   contribution under this Act;

3                   “(C) is made during the fair elections  
4                   qualifying period; and

5                   “(D) meets the requirements of section  
6                   505(c).

7                   “(12) SEED MONEY CONTRIBUTION.—The term  
8                   ‘seed money contribution’ means a contribution or  
9                   contributions by any 1 individual—

10                   “(A) aggregating not more than \$100; and

11                   “(B) made to a candidate after the date of  
12                   the most recent previous election for the office  
13                   which the candidate is seeking and before the  
14                   date the candidate has been certified as a par-  
15                   ticipating candidate under section 508(a).

16 **“SEC. 502. SENATE FAIR ELECTIONS FUND.**

17                   “(a) ESTABLISHMENT.—There is established in the  
18                   Treasury a fund to be known as the ‘Senate Fair Elections  
19                   Fund’.

20                   “(b) AMOUNTS HELD BY FUND.—The Fund shall  
21                   consist of the following amounts:

22                   “(1) PROCEEDS FROM RECOVERED SPEC-  
23                   TRUM.—Proceeds deposited into the Fund under  
24                   section 309(j)(8)(E)(ii)(II) of the Communications  
25                   Act of 1934.

1           “(2) EXCESS SPECTRUM USER FEES.—Amounts  
2 deposited in the Fund under section  
3 315A(f)(2)(B)(ii) of the Communications Act of  
4 1934.

5           “(3) VOLUNTARY CONTRIBUTIONS.—Voluntary  
6 contributions to the fund.

7           “(4) QUALIFYING CONTRIBUTIONS, PENALTIES,  
8 AND OTHER DEPOSITS.—Amounts deposited into the  
9 Fund under—

10           “(A) section 504(2) (relating to limitation  
11 on amount of seed money);

12           “(B) section 505(d) (relating to deposit of  
13 qualifying contributions);

14           “(C) section 506(e) (relating to exceptions  
15 to contribution requirements);

16           “(D) section 509(e) (relating to remittance  
17 of allocations from the Fund);

18           “(E) section 513 (relating to violations);

19 and

20           “(F) any other section of this Act.

21           “(5) INVESTMENT RETURNS.—Interest on, and  
22 the proceeds from, the sale or redemption of, any  
23 obligations held by the Fund under subsection (c).

24           “(c) INVESTMENT.—The Commission shall invest  
25 portions of the Fund in obligations of the United States

1 in the same manner as provided under section 9602(b)  
2 of the Internal Revenue Code of 1986.

3 “(d) USE OF FUND.—

4 “(1) IN GENERAL.—The sums in the Senate  
5 Fair Elections Fund shall be used to make alloca-  
6 tions to participating candidates in accordance with  
7 sections 510 and 511.

8 “(2) INSUFFICIENT AMOUNTS.—Under regula-  
9 tions established by the Commission, rules similar to  
10 the rules of section 9006(c) of the Internal Revenue  
11 Code shall apply.

12 **“SEC. 503. ELIGIBILITY FOR ALLOCATIONS FROM THE**  
13 **FUND.**

14 “(a) IN GENERAL.—A candidate for Senator is eligi-  
15 ble to receive an allocation from the Fund for any election  
16 if the candidate meets the following requirements:

17 “(1) The candidate files with the Commission a  
18 statement of intent to seek certification as a partici-  
19 pating candidate under this title during the period  
20 beginning on the fair elections start date and ending  
21 on the last day of the fair elections qualifying pe-  
22 riod.

23 “(2) The candidate has complied with the seed  
24 money contribution requirements of section 504.

1           “(3) The candidate meets the qualifying con-  
2           tribution requirements of section 505.

3           “(4) Not later than the last day of the fair elec-  
4           tions qualifying period, the candidate files with the  
5           Commission an affidavit signed by the candidate and  
6           the treasurer of the candidate’s principal campaign  
7           committee declaring that the candidate—

8                   “(A) has complied and, if certified, will  
9                   comply with the contribution and expenditure  
10                  requirements of section 506;

11                  “(B) if certified, will comply with the de-  
12                  bate requirements of section 507;

13                  “(C) if certified, will not run as a non-  
14                  participating candidate during such year in any  
15                  election for the office that such candidate is  
16                  seeking; and

17                  “(D) has either qualified or will take steps  
18                  to qualify under State law to be on the ballot.

19           “(b) GENERAL ELECTION.—Notwithstanding sub-  
20           section (a), a candidate shall not be eligible to receive an  
21           allocation from the Fund for a general election or a gen-  
22           eral run off election unless the candidate’s party nomi-  
23           nated the candidate to be placed on the ballot for the gen-  
24           eral election or the candidate qualified to be placed on the

1 ballot as an independent candidate, and the candidate is  
2 qualified under State law to be on the ballot.

3 **“SEC. 504. SEED MONEY CONTRIBUTION REQUIREMENT.**

4 “A candidate for Senator meets the seed money con-  
5 tribution requirements of this section if the candidate  
6 meets the following requirements:

7 “(1) SEPARATE ACCOUNTING.—The candidate  
8 maintains seed money contributions in a separate  
9 account.

10 “(2) LIMITATION ON AMOUNT.—The candidate  
11 deposits into the Senate Fair Elections Fund or re-  
12 turns to donors an amount equal to the amount of  
13 any seed money contributions which, in the aggre-  
14 gate, exceed the sum of—

15 “(A) in the case of an independent can-  
16 didate, the amount which the candidate would  
17 be entitled to under section 510(c)(3); and

18 “(B) in the case of any other candidate,  
19 the amount which the candidate would be enti-  
20 tled to under section 510(c)(1).

21 “(3) USE OF SEED MONEY.—The candidate  
22 makes expenditures from seed money contributions  
23 only for campaign-related costs.

24 “(4) RECORDS.—The candidate maintains a  
25 record of the name and street address of any con-

1 tributor of a seed money contribution and the  
2 amount of any such contribution.

3 “(5) REPORT.—Unless a seed money contribu-  
4 tion or an expenditure made with a seed money con-  
5 tribution has been reported previously under section  
6 304, the candidate files with the Commission a re-  
7 port disclosing all seed money contributions and ex-  
8 penditures not later than 48 hours after receiving  
9 notification of the determination with respect to the  
10 certification of the candidate under section 508.

11 **“SEC. 505. QUALIFYING CONTRIBUTION REQUIREMENT.**

12 “(a) IN GENERAL.—A candidate for Senator meets  
13 the requirement of this section if, during the fair elections  
14 qualifying period, the candidate obtains a number of quali-  
15 fying contributions equal to the sum of—

16 “(1) 2,000; plus

17 “(2) 500 for each congressional district in ex-  
18 cess of 1 in the State with respect to which the can-  
19 didate is seeking election.

20 “(b) SPECIAL RULE FOR CERTAIN CANDIDATES.—

21 “(1) IN GENERAL.—Notwithstanding subsection  
22 (a), in the case of a candidate described in para-  
23 graph (2), the requirement of this section is met if,  
24 during the fair elections qualifying period, the can-  
25 didate obtains a number of qualifying contributions

1 equal to 150 percent of the number of qualifying  
2 contributions that such candidate would be required  
3 to obtain without regard to this subsection.

4 “(2) CANDIDATE DESCRIBED.—A candidate is  
5 described in this paragraph if—

6 “(A) the candidate is a minor party can-  
7 didate or an independent candidate; and

8 “(B) in the most recent general election in-  
9 volving the office of Senator, President, or Gov-  
10 ernor in the State in which the candidate is  
11 seeking office, the candidate and all candidates  
12 of the same political party as such candidate re-  
13 ceived less than 5 percent of the total number  
14 of votes cast for each such office.

15 “(c) REQUIREMENTS RELATING TO RECEIPT OF  
16 QUALIFYING CONTRIBUTION.—Each qualifying contribu-  
17 tion—

18 “(1) may be made by means of a personal  
19 check, money order, debit card, or credit card;

20 “(2) shall be payable to the Senate Fair Elec-  
21 tions Fund;

22 “(3) shall be accompanied by a signed state-  
23 ment containing—

24 “(A) the contributor’s name and home ad-  
25 dress;



1           “(B) an oath declaring that the contrib-  
2           utor—

3                   “(i) is a resident of the State in which  
4                   the candidate with respect to whom the  
5                   contribution is made is running for elec-  
6                   tion;

7                   “(ii) understands that the purpose of  
8                   the qualifying contribution is to show sup-  
9                   port for the candidate so that the can-  
10                  didate may qualify for public financing;

11                  “(iii) is making the contribution in his  
12                  or her own name and from his or her own  
13                  funds;

14                  “(iv) has made the contribution will-  
15                  ingly; and

16                  “(v) has not received any thing of  
17                  value in return for the contribution; and

18                  “(4) shall be acknowledged by a receipt that is  
19                  sent to the contributor with a copy kept by the can-  
20                  didate for the Commission and a copy kept by the  
21                  candidate for the election authorities in the State  
22                  with respect to which the candidate is seeking elec-  
23                  tion.

24                  “(d) DEPOSIT OF QUALIFYING CONTRIBUTIONS.—

1           “(1) IN GENERAL.—Not later than 21 days  
2 after obtaining a qualifying contribution, a candidate  
3 shall—

4                   “(A) deposit such contribution into the  
5 Senate Fair Elections Fund, and

6                   “(B) remit to the Commission a copy of  
7 the receipt for such contribution.

8           “(2) DEPOSIT OF CONTRIBUTIONS AFTER CER-  
9 TIFICATION.—Notwithstanding paragraph (1), all  
10 qualifying contributions obtained by a candidate  
11 shall be deposited into the Senate Fair Elections  
12 Fund and all copies of receipts for such contribu-  
13 tions shall be remitted to the Commission not later  
14 than—

15                   “(A) in the case of a candidate who is de-  
16 nied certification under section 508, 3 days  
17 after receiving a notice of denial of certification  
18 under section 508(a)(2); and

19                   “(B) in any other case, not later than the  
20 last day of the fair elections qualifying period.

21           “(e) VERIFICATION OF QUALIFYING CONTRIBU-  
22 TIONS.—The Commission shall establish procedures for  
23 the auditing and verification of qualifying contributions to  
24 ensure that such contributions meet the requirements of  
25 this section. Such procedures may provide for verification

1 through the means of a postcard or other method, as de-  
 2 termined by the Commission.

3 **“SEC. 506. CONTRIBUTION AND EXPENDITURE REQUIRE-**  
 4 **MENTS.**

5 “(a) GENERAL RULE.—A candidate for Senator  
 6 meets the requirements of this section if, during the elec-  
 7 tion cycle of the candidate, the candidate—

8 “(1) except as provided in subsection (b), ac-  
 9 cepts no contributions other than—

10 “(A) seed money contributions;

11 “(B) qualifying contributions made payable  
 12 to the Senate Fair Elections Fund;

13 “(C) allocations from the Senate Fair  
 14 Elections Fund under sections 510 and 511;  
 15 and

16 “(D) vouchers provided to the candidate  
 17 under section 315A of the Communications Act  
 18 of 1934;

19 “(2) makes no expenditures from any amounts  
 20 other than from—

21 “(A) amounts received from seed money  
 22 contributions;

23 “(B) amounts received from the Senate  
 24 Fair Elections Fund; and

1           “(C) vouchers provided to the candidate  
2           under section 315A of the Communications Act  
3           of 1934; and

4           “(3) makes no expenditures from personal  
5           funds or the funds of any immediate family member  
6           (other than funds received through seed money con-  
7           tributions).

8 For purposes of this subsection, a payment made by a po-  
9 litical party in coordination with a participating candidate  
10 shall not be treated as a contribution to or as an expendi-  
11 ture made by the participating candidate.

12       “(b) CONTRIBUTIONS FOR LEADERSHIP PACS,  
13 ETC.—A political committee of a participating candidate  
14 which is not an authorized committee of such candidate  
15 may accept contributions other than contributions de-  
16 scribed in subsection (a)(1) from any person if—

17           “(1) the aggregate contributions from such per-  
18           son for any for a calendar year do not exceed \$100;  
19           and

20           “(2) no portion of such contributions is dis-  
21           bursed in connection with the campaign of the par-  
22           ticipating candidate.

23       “(c) EXCEPTION.—

24           “(1) IN GENERAL.—Notwithstanding subsection  
25           (a), a candidate shall not be treated as having failed

1 to meet the requirements of this section if any con-  
2 tributions accepted before the date the candidate  
3 files a statement of intent under section 503(a)(1)  
4 are not expended and are—

5 “(A) returned to the contributor; or

6 “(B) submitted to the Federal Election  
7 Commission for deposit in the Senate Fair  
8 Elections Fund.

9 “(2) SPECIAL RULE FOR SEED MONEY CON-  
10 TRIBUTIONS AND CONTRIBUTIONS FOR LEADERSHIP  
11 PACS.—For purposes of paragraph (1), a candidate  
12 shall not be required to return, donate, or submit  
13 any portion of the aggregate amount of contribu-  
14 tions from any person which is \$100 or less to the  
15 extent that such contribution—

16 “(A) otherwise qualifies as a seed money  
17 contribution; or

18 “(B) otherwise meets the requirements of  
19 subsection (b).

20 “(3) SPECIAL RULE FOR CONTRIBUTIONS BE-  
21 FORE THE DATE OF ENACTMENT OF THIS TITLE.—  
22 Notwithstanding subsection (a), a candidate shall  
23 not be treated as having failed to meet the require-  
24 ments of this section if any contributions accepted

1 before the date of the enactment of this title are not  
2 expended and are—

3 “(A) returned to the contributor;

4 “(B) donated to an organization described  
5 in section 170(c) of the Internal Revenue Code  
6 of 1986;

7 “(C) donated to a political party;

8 “(D) used to retire campaign debt; or

9 “(E) submitted to the Federal Election  
10 Commission for deposit in the Senate Fair  
11 Elections Fund.

12 **“SEC. 507. DEBATE REQUIREMENT.**

13 “A candidate for Senator meets the requirements of  
14 this section if the candidate participates in at least—

15 “(1) 1 public debate before the primary election  
16 with other participating candidates and other willing  
17 candidates from the same party and seeking the  
18 same nomination as such candidate; and

19 “(2) 2 public debates before the general election  
20 with other participating candidates and other willing  
21 candidates seeking the same office as such can-  
22 didate.

1 **“SEC. 508. CERTIFICATION BY COMMISSION.**

2 “(a) IN GENERAL.—Not later than 5 days after a  
3 candidate for Senator files an affidavit under section  
4 503(a)(4), the Commission shall—

5 “(1) certify whether or not the candidate is a  
6 participating candidate; and

7 “(2) notify the candidate of the Commission’s  
8 determination.

9 “(b) REVOCATION OF CERTIFICATION.—

10 “(1) IN GENERAL.—The Commission may re-  
11 voke a certification under subsection (a) if—

12 “(A) a candidate fails to qualify to appear  
13 on the ballot at any time after the date of cer-  
14 tification; or

15 “(B) a candidate otherwise fails to comply  
16 with the requirements of this title.

17 “(2) REPAYMENT OF BENEFITS.—If certifi-  
18 cation is revoked under paragraph (1), the candidate  
19 shall repay—

20 “(A) to the Senate Fair Elections Fund an  
21 amount equal to the value of benefits received  
22 under this title plus interest (at a rate deter-  
23 mined by the Commission) on any such amount  
24 received; and

25 “(B) to Federal Communications Commis-  
26 sion an amount equal to the amount of the dol-

1           lar value of vouchers which were received from  
2           the Federal Communications Commission under  
3           section 315A of the Communications Act of  
4           1934 and used by the candidate.

5 **“SEC. 509. BENEFITS FOR PARTICIPATING CANDIDATES.**

6           “(a) IN GENERAL.—A participating candidate shall  
7 be entitled to—

8           “(1) for each election with respect to which a  
9 candidate is certified as a participating candidate—

10           “(A) an allocation from the Fund to make  
11 or obligate to make expenditures with respect to  
12 such election, as provided in section 510;

13           “(B) fair fight funds, as provided in sec-  
14 tion 511; and

15           “(2) for the general election, vouchers for  
16 broadcasts of political advertisements, as provided in  
17 section 315A of the Communications Act of 1934  
18 (47 U.S.C. 315A).

19           “(b) RESTRICTION ON USES OF ALLOCATIONS FROM  
20 THE FUND.—Allocations from the Fund received by a par-  
21 ticipating candidate under sections 510 and 511 may only  
22 be used for campaign-related costs.

23           “(c) REMITTING ALLOCATIONS FROM THE FUND.—  
24 Not later than the date that is 45 days after the date of  
25 the election, a participating candidate shall remit to the



1 Commission for deposit in the Senate Fair Elections Fund  
2 any unspent amounts paid to such candidate under this  
3 title for such election.

4 **“SEC. 510. ALLOCATIONS FROM THE FUND.**

5 “(a) IN GENERAL.—The Commission shall make allo-  
6 cations from the Fund under section 509(a)(1)(A) to a  
7 participating candidate—

8 “(1) in the case of amounts provided under  
9 subsection (c)(1), not later than 48 hours after the  
10 date on which such candidate is certified as a par-  
11 ticipating candidate under section 508;

12 “(2) in the case of a general election, not later  
13 than 48 hours after—

14 “(A) the date the certification of the re-  
15 sults of the primary election or the primary  
16 runoff election; or

17 “(B) in any case in which there is no pri-  
18 mary election, the date the candidate qualifies  
19 to be placed on the ballot; and

20 “(3) in the case of a primary runoff election or  
21 a general runoff election, not later than 48 hours  
22 after the certification of the results of the primary  
23 election or the general election, as the case may be.

24 “(b) METHOD OF PAYMENT.—The Commission shall  
25 distribute funds available to participating candidates

1 under this section through the use of an electronic funds  
2 exchange or a debit card.

3 “(c) AMOUNTS.—

4 “(1) PRIMARY ELECTION ALLOCATION; INITIAL  
5 ALLOCATION.—

6 “(A) IN GENERAL.—Except as provided in  
7 subparagraphs (B), the Commission shall make  
8 an allocation from the Fund for a primary elec-  
9 tion to a participating candidate in an amount  
10 equal to 67 percent of the base amount with re-  
11 spect to such participating candidate.

12 “(B) INDEPENDENT CANDIDATES.—In the  
13 case of a participating candidate who is an  
14 independent candidate, the Commission shall  
15 make an initial allocation from the Fund in an  
16 amount equal to 25 percent of the base amount  
17 with respect to such candidate.

18 “(C) REDUCTION FOR EXCESS SEED  
19 MONEY.—An allocation from the Fund for any  
20 candidate under this paragraph shall be re-  
21 duced by an amount equal to the aggregate  
22 amount of seed money contributions received by  
23 the candidate in excess of the sum of—

24 “(i) \$75,000; plus

1                   “(ii) \$7,500 for each congressional  
2                   district in excess of 1 in the State with re-  
3                   spect to which the candidate is seeking  
4                   election.

5                   “(2) PRIMARY RUNOFF ELECTION ALLOCA-  
6                   TION.—The Commission shall make an allocation  
7                   from the Fund for a primary runoff election to a  
8                   participating candidate in an amount equal to 25  
9                   percent of the amount the participating candidate  
10                  was eligible to receive under this section for the pri-  
11                  mary election.

12                  “(3) GENERAL ELECTION ALLOCATION.—

13                  “(A) IN GENERAL.—Except as provided in  
14                  subparagraph (B), the Commission shall make  
15                  an allocation from the Fund for a general elec-  
16                  tion to a participating candidate in an amount  
17                  equal to the base amount with respect to such  
18                  candidate.

19                  “(B) UNCONTESTED ELECTIONS.—

20                  “(i) IN GENERAL.—The Commission  
21                  shall make an allocation from the Fund to  
22                  a participating candidate for a general  
23                  election that is uncontested in an amount  
24                  equal to 25 percent of the base amount  
25                  with respect to such candidate.

1                   “(ii) UNCONTESTED ELECTIONS.—

2                   For purposes of this subparagraph, an  
3                   election is uncontested if not more than 1  
4                   candidate has received contributions (in-  
5                   cluding payments from the Senate Fair  
6                   Elections Fund) in an amount equal to or  
7                   greater than the lesser of—

8                                 “(I) the amount in effect for a  
9                                 candidate in such election under para-  
10                                graph (1)(C), or

11                               “(II) an amount equal to 50 per-  
12                               cent of the base amount with respect  
13                               to such candidate.

14                   “(C) REDUCTION FOR EXCESS SEED  
15                   MONEY.—The allocation from the Fund for the  
16                   general election for any participating candidate  
17                   in a State that does not hold a primary election  
18                   shall be reduced by an amount equal to the ag-  
19                   gregate amount of seed money contributions re-  
20                   ceived by the candidate in excess of the sum  
21                   of—

22                               “(i) \$75,000; plus

23                               “(ii) \$7,500 for each congressional  
24                   district in excess of 1 in the State with re-

1           spect to which the candidate is seeking  
2           election.

3           “(4) GENERAL RUNOFF ELECTION ALLOCA-  
4           TION.—The Commission shall make an allocation  
5           from the Fund for a general runoff election to a par-  
6           ticipating candidate in an amount equal to 25 per-  
7           cent of the base amount with respect to such can-  
8           didate.

9           “(d) BASE AMOUNT.—

10           “(1) IN GENERAL.—Except as otherwise pro-  
11           vided in this subsection, the base amount for any  
12           candidate is an amount equal to the sum of—

13                   “(A) \$750,000; plus

14                   “(B) \$150,000 for each congressional dis-  
15           trict in excess of 1 in the State with respect to  
16           which the candidate is seeking election.

17           “(2) MINOR PARTY AND INDEPENDENT CAN-  
18           DIDATES.—

19                   “(A) REDUCED AMOUNT FOR CERTAIN  
20           CANDIDATES.—

21                   “(i) IN GENERAL.—In the case of a  
22           minor party candidate or independent can-  
23           didate described clause (ii), the base  
24           amount is an amount equal to the product  
25           of—

1           “(I) a fraction the numerator of  
2           which is the highest percentage of the  
3           vote received by the candidate or a  
4           candidate of the same political party  
5           as such candidate in the election de-  
6           scribed in clause (ii) and the denomi-  
7           nator of which is 25 percent; and

8           “(II) the amount that would (but  
9           for this paragraph) be the base  
10          amount for the candidate under para-  
11          graph (1).

12          “(ii) CANDIDATE DESCRIBED.—A can-  
13          didate is described in this clause if, in the  
14          most recent general election involving the  
15          office of Senator, President, or Governor in  
16          the State in which the candidate is seeking  
17          office—

18                 “(I) such candidate, or any can-  
19                 didate of the same political party as  
20                 such candidate, received 5 percent or  
21                 more of the total number of votes cast  
22                 for any such office; and

23                 “(II) such candidate and all can-  
24                 didates of the same political party as  
25                 such candidate received less than 25

1                   percent of the total number of votes  
2                   cast for each such office.

3                   “(B) EXCEPTION.—Subparagraph (A)  
4 shall not apply to any candidate if such can-  
5 didate receives a number of qualifying contribu-  
6 tions which is greater than 150 percent of the  
7 number of qualifying contributions such can-  
8 didate is required to receive in order to meet  
9 the requirements of section 505(a).

10                   “(3) INDEXING.—In each odd-numbered year  
11 after 2010—

12                   “(A) each dollar amount under paragraph  
13 (1) shall be increased by the percent difference  
14 between the price index (as defined in section  
15 315(c)(2)(A)) for the 12 months preceding the  
16 beginning of such calendar year and the price  
17 index for calendar year 2008;

18                   “(B) each dollar amount so increased shall  
19 remain in effect for the 2-year period beginning  
20 on the first day following the date of the last  
21 general election in the year preceding the year  
22 in which the amount is increased and ending on  
23 the date of the next general election; and

24                   “(C) if any amount after adjustment under  
25 subparagraph (A) is not a multiple of \$100,

1 such amount shall be rounded to the nearest  
2 multiple of \$100.

3 “(4) ADJUSTMENT BY MEDIA MARKET.—

4 “(A) IN GENERAL.—The Commission, in  
5 consultation with the Federal Communications  
6 Commission, shall establish an index reflecting  
7 the costs of the media markets in each State.

8 “(B) ADJUSTMENT.—At the beginning of  
9 each year, the Commission shall increase the  
10 amount under paragraph (1) (after application  
11 of paragraph (3)) based on the index estab-  
12 lished under subparagraph (A).

13 **“SEC. 511. PAYMENT OF FAIR FIGHT FUNDS.**

14 “(a) DETERMINATION OF RIGHT TO PAYMENT.—

15 “(1) IN GENERAL.—The Commission shall, on  
16 a regular basis, make a determination on—

17 “(A) the amount of opposing funds with  
18 respect to each participating candidate, and

19 “(B) the applicable amount with respect to  
20 each participating candidate.

21 “(2) BASIS OF DETERMINATIONS.—The Com-  
22 mission shall make determinations under paragraph  
23 (1) based on—

24 “(A) reports filed by the relevant opposing  
25 candidate under section 304(a) with respect to



1 amounts described in subsection (c)(1)(A)(i)(I);  
2 and

3 “(B) reports filed by political committees  
4 under section 304(a) and by other persons  
5 under section 304(c) with respect to—

6 “(i) opposing funds described in  
7 clauses (ii)(I) and (iii)(I) of subsection  
8 (c)(1)(A); and

9 “(ii) applicable amounts described in  
10 subparagraphs (B)(i) and (C)(i) of sub-  
11 section (b)(2).

12 “(3) REQUESTS FOR DETERMINATION RELAT-  
13 ING TO CERTAIN ELECTIONEERING COMMUNICA-  
14 TIONS.—

15 “(A) IN GENERAL.—A participating can-  
16 didate may request to the Commission to make  
17 a determination under paragraph (1) with re-  
18 spect to any relevant opposing candidate with  
19 respect to—

20 “(i) opposing funds described in  
21 clauses (ii)(II) and (iii)(II) of subsection  
22 (c)(1)(A); and

23 “(ii) applicable amounts described in  
24 subparagraphs (B)(ii) and (C)(ii) of sub-  
25 section (b)(2).

1           “(B) TIME FOR MAKING DETERMINA-  
2           TION.—In the case of any such request, the  
3           Commission shall make such determination and  
4           notify the participating candidate of such deter-  
5           mination not later than—

6                   “(i) 24 hours after receiving such re-  
7                   quest during the 3-week period ending on  
8                   the date of the election, and

9                   “(ii) 48 hours after receiving such re-  
10                  quest at any other time.

11          “(b) PAYMENTS.—

12                  “(1) IN GENERAL.—The Commission shall  
13                  make available to the participating candidate fair  
14                  fight funds in an amount equal to the amount of op-  
15                  posing funds that is in excess of the applicable  
16                  amount—

17                          “(A) immediately after making any deter-  
18                          mination under subsection (a) with respect to  
19                          any participating candidate during the 3-week  
20                          period ending on the date of the election, and

21                          “(B) not later than 24 hours after making  
22                          such determination at any other time.

23                  “(2) APPLICABLE AMOUNT.—For purposes of  
24                  this section, the applicable amount is an amount  
25                  equal to the sum of—

1 “(A) the sum of—

2 “(i) the amount of seed money con-  
3 tribution received by the participating can-  
4 didate;

5 “(ii) in the case of a general election,  
6 the value of any vouchers received by the  
7 candidate under section 315A of the Com-  
8 munications Act of 1934; plus

9 “(iii)(I) in the case of a participating  
10 candidate who is a minor party candidate  
11 running in a general election or an inde-  
12 pendent candidate, the allocation from the  
13 Fund which would have been provided to  
14 such candidate for such election if such  
15 candidate were a major party candidate; or

16 “(II) in the case of any other partici-  
17 pating candidate, an amount equal to the  
18 allocation from the Fund to such candidate  
19 for such election under section 510(c);

20 “(B) the sum of—

21 “(i) the amount of independent ex-  
22 penditures made advocating the election of  
23 the participating candidate; plus

24 “(ii) the amount of disbursements for  
25 electioneering communications which pro-

1           mote or support such participating can-  
2           didate;

3           “(C) the sum of—

4                 “(i) the amount of independent ex-  
5                 penditures made advocating the defeat of  
6                 the relevant opposing candidate; plus

7                 “(ii) the amount of disbursements for  
8                 electioneering communications which at-  
9                 tack or oppose the relevant opposing can-  
10                didate; plus

11               “(D) the amount of fair fight funds pre-  
12               viously provided to the participating candidate  
13               under this subsection for the election.

14               “(3) LIMITS ON AMOUNT OF PAYMENT.—The  
15               aggregate of fair fight funds that a participating  
16               candidate receives under this subsection for any elec-  
17               tion shall not exceed 200 percent of the allocation  
18               from the Fund that the participating candidate re-  
19               ceives for such election under section 510(c).

20               “(c) DEFINITIONS.—For purposes of this section—

21                 “(1) OPPOSING FUNDS.—

22                 “(A) IN GENERAL.—The term ‘opposing  
23                 funds’ means, with respect to any participating  
24                 candidate for any election, the sum of—

1           “(i)(I) the greater of the total con-  
2 tributions received by the relevant oppos-  
3 ing candidate or the total expenditures  
4 made by such relevant opposing candidate;  
5 or

6           “(II) in the case of a relevant oppos-  
7 ing candidate who is a participating can-  
8 didate, an amount equal to the sum of the  
9 amount of seed money contributions re-  
10 ceived by the relevant opposing candidate,  
11 the value of any vouchers received by the  
12 relevant opposing candidate for the general  
13 election under section 315A of the Commu-  
14 nications Act of 1934, and the allocation  
15 from the Fund under section 510(c) for  
16 the relevant opposing candidate for such  
17 election;

18           “(ii) the sum of—

19           “(I) the amount of independent  
20 expenditures made advocating the  
21 election of such relevant opposing can-  
22 didate; plus

23           “(II) the amount of disburse-  
24 ments for electioneering communica-

1                    tions which promote or support such  
2                    relevant opposing candidate; plus

3                    “(iii) the sum of—

4                                       “(I) the amount of independent  
5                    expenditures made advocating the de-  
6                    feat of such participating candidate;  
7                    plus

8                                       “(II) the amount of disburse-  
9                    ments for electioneering communica-  
10                    tions which attack or oppose such par-  
11                    ticipating candidate.

12                    “(2) RELEVANT OPPOSING CANDIDATE.—The  
13                    term ‘relevant opposing candidate’ means, with re-  
14                    spect to any participating candidate, the opposing  
15                    candidate of such participating candidate with re-  
16                    spect to whom the amount under paragraph (1) is  
17                    the greatest.

18                    “(3) ELECTIONEERING COMMUNICATION.—The  
19                    term ‘electioneering communication’ has the mean-  
20                    ing given such term under section 304(f)(3), except  
21                    that subparagraph (A)(i)(II)(aa) thereof shall be ap-  
22                    plied by substituting ‘30’ for ‘60’.

1 **“SEC. 512. ADMINISTRATION OF THE SENATE FAIR ELEC-**  
2 **TIONS SYSTEM.**

3 “(a) REGULATIONS.—The Commission shall pre-  
4 scribe regulations to carry out the purposes of this title,  
5 including regulations—

6 “(1) to establish procedures for—

7 “(A) verifying the amount of valid quali-  
8 fying contributions with respect to a candidate;

9 “(B) effectively and efficiently monitoring  
10 and enforcing the limits on the use of personal  
11 funds by participating candidates;

12 “(C) the expedited payment of fair fight  
13 funds during the 3-week period ending on the  
14 date of the election;

15 “(D) monitoring the use of allocations  
16 from the Fund under this title through audits  
17 or other mechanisms; and

18 “(E) returning unspent disbursements and  
19 disposing of assets purchased with allocations  
20 from the Fund;

21 “(2) providing for the administration of the  
22 provisions of this title with respect to special elec-  
23 tions;

24 “(3) pertaining to the replacement of can-  
25 didates;

1           “(4) regarding the conduct of debates in a man-  
2           ner consistent with the best practices of States that  
3           provide public financing for elections; and

4           “(5) for attributing expenditures to specific  
5           elections for the purposes of calculating opposing  
6           funds.

7           “(b) OPERATION OF COMMISSION.—The Commission  
8           shall maintain normal business hours during the weekend  
9           immediately before any general election for the purposes  
10          of administering the provisions of this title, including the  
11          distribution of fair fight funds under section 511.

12          “(c) REPORTS.—Not later than April 1, 2009, and  
13          every 2 years thereafter, the Commission shall submit to  
14          the Senate Committee on Rules and Administration a re-  
15          port documenting, evaluating, and making recommenda-  
16          tions relating to the administrative implementation and  
17          enforcement of the provisions of this title.

18          **“SEC. 513. VIOLATIONS AND PENALTIES.**

19          “(a) CIVIL PENALTY FOR VIOLATION OF CONTRIBU-  
20          TION AND EXPENDITURE REQUIREMENTS.—If a can-  
21          didate who has been certified as a participating candidate  
22          under section 508(a) accepts a contribution or makes an  
23          expenditure that is prohibited under section 506, the Com-  
24          mission shall assess a civil penalty against the candidate  
25          in an amount that is not more than 3 times the amount



1 of the contribution or expenditure. Any amounts collected  
2 under this subsection shall be deposited into the Senate  
3 Fair Elections Fund.

4 “(b) REPAYMENT FOR IMPROPER USE OF FAIR  
5 ELECTIONS FUND.—

6 “(1) IN GENERAL.—If the Commission deter-  
7 mines that any benefit made available to a partici-  
8 pating candidate under this title was not used as  
9 provided for in this title or that a participating can-  
10 didate has violated any of the dates for remission of  
11 funds contained in this title, the Commission shall  
12 so notify the candidate and the candidate shall pay  
13 to the Senate Fair Elections Fund an amount equal  
14 to—

15 “(A) the amount of benefits so used or not  
16 remitted, as appropriate, and

17 “(B) interest on any such amounts (at a  
18 rate determined by the Commission).

19 “(2) OTHER ACTION NOT PRECLUDED.—Any  
20 action by the Commission in accordance with this  
21 subsection shall not preclude enforcement pro-  
22 ceedings by the Commission in accordance with sec-  
23 tion 309(a), including a referral by the Commission  
24 to the Attorney General in the case of an apparent  
25 knowing and willful violation of this title.”.

1 **SEC. 103. REPORTING REQUIREMENTS FOR NONPARTICI-**  
2 **PATING CANDIDATES.**

3 (a) IN GENERAL.—Section 304 of the Federal Elec-  
4 tion Campaign Act of 1971 (2 U.S.C. 434) is amended  
5 by adding at the end the following:

6 “(i) NONPARTICIPATING CANDIDATES.—

7 “(1) INITIAL REPORT.—

8 “(A) IN GENERAL.—Each nonparticipating  
9 candidate who is opposed to a participating  
10 candidate and who receives contributions or  
11 makes expenditures aggregating more than the  
12 threshold amount shall, within 48 hours of the  
13 date such aggregate contributions or expendi-  
14 tures exceed the threshold amount, file with the  
15 Commission a report stating the total amount  
16 of contributions received and expenditures made  
17 or obligated by such candidate.

18 “(B) THRESHOLD AMOUNT.—For purposes  
19 of this paragraph, the term ‘threshold amount’  
20 means 75 percent of the allocation from the  
21 Fund that a participating candidate would be  
22 entitled to receive in such election under section  
23 510 if the participating candidate were a major  
24 party candidate.

25 “(2) PERIODIC REPORTS.—

1           “(A) IN GENERAL.—In addition to any re-  
2           ports required under subsection (a), each non-  
3           participating candidate who is required to make  
4           a report under paragraph (1) shall make the  
5           following reports:

6                   “(i) A report which shall be filed not  
7                   later than 5 p.m. on the forty-second day  
8                   before the date on which the election in-  
9                   volving such candidate is held and which  
10                  shall be complete through the forty-fourth  
11                  day before such date.

12                  “(ii) A report which shall be filed not  
13                  later than 5 p.m. on the twenty-first day  
14                  before the date on which the election in-  
15                  volving such candidate is held and which  
16                  shall be complete through the twenty-third  
17                  day before such date.

18                  “(iii) A report which shall be filed not  
19                  later than 5 p.m. on the twelfth day before  
20                  the date on which the election involving  
21                  such candidate is held and which shall be  
22                  complete through the fourteenth day before  
23                  such date.

24           “(B) ADDITIONAL REPORTING WITHIN 2  
25           WEEKS OF ELECTION.—Each nonparticipating

1 candidate who is required to make a report  
2 under paragraph (1) and who receives contribu-  
3 tions or makes expenditures aggregating more  
4 than \$1,000 at any time after the fourteenth  
5 day before the date of the election involving  
6 such candidate shall make a report to the Com-  
7 mission not later than 24 hours after such con-  
8 tributions are received or such expenditures are  
9 made.

10 “(C) CONTENTS OF REPORT.—Each report  
11 required under this paragraph shall state the  
12 total amount of contributions received and ex-  
13 penditures made or obligated to be made during  
14 the period covered by the report.

15 “(3) DEFINITIONS.—For purposes of this sub-  
16 section and section 309(a)(13), the terms ‘non-  
17 participating candidate’, ‘participating candidate’,  
18 and ‘allocation from the Fund’ have the respective  
19 meanings given to such terms under section 501.”.

20 (b) INCREASED PENALTY FOR FAILURE TO FILE.—

21 Section 309(a) of the Federal Election Campaign Act of  
22 1971 (2 U.S.C. 437(g)) is amended by adding at the end  
23 the following new paragraph:

24 “(13) INCREASED CIVIL PENALTIES WITH RE-  
25 SPECT TO REPORTING BY NONPARTICIPATING CAN-

1 DIDATES.—For purposes of paragraphs (5) and (6),  
 2 any civil penalty with respect to a violation of sec-  
 3 tion 304(i) shall not exceed the greater of—

4 “(A) the amount otherwise applicable with-  
 5 out regard to this paragraph; or

6 “(B) for each day of the violation, 3 times  
 7 the amount of the fair fight funds under section  
 8 511 that otherwise would have been allocated to  
 9 the participating candidate but for such viola-  
 10 tion.”.

11 **SEC. 104. MODIFICATION OF ELECTIONEERING COMMU-  
 12 NICATION REPORTING REQUIREMENTS.**

13 Paragraph (2) of section 304(f) of the Federal Elec-  
 14 tion Campaign Act of 1971 (2 U.S.C. 434(f)(2)) is amend-  
 15 ed by redesignating subparagraphs (E) and (F) as sub-  
 16 paragraphs (F) and (G), respectively, and by inserting  
 17 after subparagraph (D) the following new subparagraph:

18 “(E) in the case of a communication refer-  
 19 ring to any candidate in an election involving a  
 20 participating candidate (as defined under sec-  
 21 tion 501(9)), a transcript of the electioneering  
 22 communication.”.

1 **SEC. 105. LIMITATION ON COORDINATED EXPENDITURES**  
 2 **BY POLITICAL PARTY COMMITTEES WITH**  
 3 **PARTICIPATING CANDIDATES.**

4 (a) IN GENERAL.—Section 315(d)(3) of the Federal  
 5 Election Campaign Act of 1971 (2 U.S.C. 441a(d)) is  
 6 amended—

7 (1) by redesignating subparagraphs (A) and  
 8 (B) as subparagraphs (B) and (C), respectively; and

9 (2) by inserting before subparagraph (B), as re-  
 10 designated by paragraph (1), the following new sub-  
 11 paragraph:

12 “(A) in the case of a candidate for election  
 13 to the office of Senator who is a participating  
 14 candidate (as defined in section 501), the lesser  
 15 of—

16 “(i) 10 percent of the allocation from  
 17 the Senate Elections Fund that the partici-  
 18 pating candidate is eligible to receive for  
 19 the general election under section  
 20 510(e)(3); or

21 “(ii) the amount which would (but for  
 22 this subparagraph) apply with respect to  
 23 such candidate under subparagraph (B);”.

24 (b) CONFORMING AMENDMENT.—Subparagraph (B)  
 25 of section 315(d)(3) of such Act, as redesignated by sub-  
 26 section (a), is amended by inserting “who is not a partici-

1 pating candidate (as so defined)” after “office of Sen-  
2 ator”.

3 **SEC. 106. AUDITS.**

4 Section 311(b) of the Federal Election Campaign Act  
5 of 1971 (2 U.S.C. 438(b)) is amended—

6 (1) by inserting “(1)” before “The Commis-  
7 sion”; and

8 (2) by adding at the end the following:

9 “(2) AUDITS OF PARTICIPATING CAN-  
10 DIDATES.—

11 “(A) IN GENERAL.—Notwithstanding para-  
12 graph (1), after every primary, general, and  
13 runoff election, the Commission shall conduct  
14 random audits and investigations of not less  
15 than 30 percent of the authorized committees of  
16 candidates who are participating candidates (as  
17 defined in section 501).

18 “(B) SELECTION OF SUBJECTS.—The sub-  
19 jects of audits and investigations under this  
20 paragraph shall be selected on the basis of im-  
21 partial criteria established by a vote of at least  
22 4 members of the Commission.”.

1     **Subtitle B—Senate Fair Elections**  
 2                     **Fund Revenues**

3     **SEC. 111. DEPOSIT OF PROCEEDS FROM RECOVERED SPEC-**  
 4                     **TRUM AUCTIONS.**

5             Section 309(j)(8)(E)(ii) of the Communications Act  
 6 of 1934 (47 U.S.C. 309(j)(8)(E)(ii)) is amended—

7                     (1) by striking “deposited in” and inserting the  
 8 following: “deposited as follows:

9                                     “(I) 90 percent of such proceeds  
 10                                     deposited in”; and

11                     (2) by adding at the end the following:

12                                     “(II) 10 percent of such proceeds  
 13                                     deposited in the Senate Fair Elections  
 14                                     Fund established under section 502 of  
 15                                     the Federal Election Campaign Act of  
 16                                     1972.”.

17     **Subtitle C—Fair Elections Review**  
 18                     **Commission**

19     **SEC. 121. ESTABLISHMENT OF COMMISSION.**

20             (a) ESTABLISHMENT.—There is established a com-  
 21 mission to be known as the “Fair Elections Review Com-  
 22 mission” (hereafter in this subtitle referred to as the  
 23 “Commission”).

24             (b) DUTIES.—

25                     (1) REVIEW OF FAIR ELECTIONS FINANCING.—



1 (A) IN GENERAL.—After each general elec-  
2 tion for Federal office, the Commission shall  
3 conduct a comprehensive review of the Senate  
4 fair elections financing program under title V of  
5 the Federal Election Campaign Act of 1974, in-  
6 cluding—

7 (i) the number and value of qualifying  
8 contributions a candidate is required to ob-  
9 tain under section 505 of such Act to qual-  
10 ify for allocations from the Fund;

11 (ii) the amount of allocations from the  
12 Senate Fair Elections Fund that can-  
13 didates may receive under sections 510  
14 and 511 of such Act;

15 (iii) the overall satisfaction of partici-  
16 pating candidates with the program; and

17 (iv) such other matters relating to fi-  
18 nancing of Senate campaigns as the Com-  
19 mission determines are appropriate.

20 (B) CRITERIA FOR REVIEW.—In con-  
21 ducting the review under subparagraph (A), the  
22 Commission shall consider the following:

23 (i) REVIEW OF QUALIFYING CON-  
24 TRIBUTION REQUIREMENTS.—The Com-  
25 mission shall consider whether the number

1 and value of qualifying contributions re-  
2 quired strikes a balance between the im-  
3 portance of voter choice and fiscal respon-  
4 sibility, taking into consideration the num-  
5 ber of primary and general election partici-  
6 pating candidates, the electoral perform-  
7 ance of those candidates, program cost,  
8 and any other information the Commission  
9 determines is appropriate.

10 (ii) REVIEW OF PROGRAM ALLOCA-  
11 TIONS.—The Commission shall consider  
12 whether allocations from the Senate Elec-  
13 tions Fund under sections 510 ad 511 of  
14 the Federal Election Campaign Act of  
15 1974 are sufficient for voters in each State  
16 to learn about the candidates to cast an in-  
17 formed vote, taking into account the his-  
18 toric amount of spending by winning can-  
19 didates, media costs, primary election  
20 dates, and any other information the Com-  
21 mission determines is appropriate.

22 (2) REPORT, RECOMMENDATIONS, AND PRO-  
23 POSED LEGISLATIVE LANGUAGE.—

24 (A) REPORT.—Not later than March 30  
25 following any general election for Federal office,

1 the Commission shall submit a report to Con-  
2 gress on the review conducted under paragraph  
3 (1). Such report shall contain a detailed state-  
4 ment of the findings, conclusions, and rec-  
5 ommendations of the Commission based on  
6 such review, and shall contain any proposed leg-  
7 islative language (as required under subpara-  
8 graph (C)) of the Commission.

9 (B) FINDINGS, CONCLUSIONS, AND REC-  
10 OMMENDATIONS.—A finding, conclusion, or rec-  
11 ommendation of the Commission shall be in-  
12 cluded in the report under subparagraph (A)  
13 only if not less than 3 members of the Commis-  
14 sion voted for such finding, conclusion, or rec-  
15 ommendation.

16 (C) LEGISLATIVE LANGUAGE.—

17 (i) IN GENERAL.—The report under  
18 subparagraph (A) shall include legislative  
19 language with respect to any recommenda-  
20 tion involving—

21 (I) an increase in the number or  
22 value of qualifying contributions; or

23 (II) an increase in the amount of  
24 allocations from the Senate Elections  
25 Fund.

1 (ii) FORM.—The legislative language  
2 shall be in the form of a proposed bill for  
3 introduction in Congress and shall not in-  
4 clude any recommendation not related to  
5 matter described subclause (I) or (II) of  
6 clause (i)

7 **SEC. 122. STRUCTURE AND MEMBERSHIP OF THE COMMIS-**  
8 **SION.**

9 (a) APPOINTMENT.—

10 (1) IN GENERAL.—The Commission shall be  
11 composed of 5 members, of whom—

12 (A) 1 shall be appointed by the Majority  
13 Leader of the Senate;

14 (B) 1 shall be appointed by the Minority  
15 Leader of the Senate; and

16 (C) 3 shall be appointed jointly by the  
17 members appointed under subparagraphs (A)  
18 and (B).

19 (2) QUALIFICATIONS.—

20 (A) IN GENERAL.—The members shall be  
21 individuals who are nonpartisan and, by reason  
22 of their education, experience, and attainments,  
23 exceptionally qualified to perform the duties of  
24 members of the Commission.

1 (B) PROHIBITION.—No member of the  
2 Commission may be—

3 (i) a member of Congress;

4 (ii) an employee of the Federal gov-  
5 ernment;

6 (iii) a registered lobbyist; or

7 (iv) an officer or employee of a polit-  
8 ical party or political campaign.

9 (3) DATE.—Members of the Commission shall  
10 be appointed not later than 60 days after the date  
11 of the enactment of this Act.

12 (4) TERMS.—A member of the Commission  
13 shall be appointed for a term of 5 years.

14 (b) VACANCIES.—A vacancy on the Commission shall  
15 be filled not later than 30 calendar days after the date  
16 on which the Commission is given notice of the vacancy,  
17 in the same manner as the original appointment. The indi-  
18 vidual appointed to fill the vacancy shall serve only for  
19 the unexpired portion of the term for which the individ-  
20 ual's predecessor was appointed.

21 (c) CHAIRPERSON.—The Commission shall designate  
22 a Chairperson from among the members of the Commis-  
23 sion.

24 **SEC. 123. POWERS OF THE COMMISSION.**

25 (a) MEETINGS AND HEARINGS.—

1           (1) MEETINGS.—The Commission may hold  
2           such hearings, sit and act at such times and places,  
3           take such testimony, and receive such evidence as  
4           the Commission considers advisable to carry out the  
5           purposes of this Act.

6           (2) QUORUM.—Four members of the Commis-  
7           sion shall constitute a quorum for purposes of vot-  
8           ing, but a quorum is not required for members to  
9           meet and hold hearings.

10          (b) INFORMATION FROM FEDERAL AGENCIES.—The  
11          Commission may secure directly from any Federal depart-  
12          ment or agency such information as the Commission con-  
13          siders necessary to carry out the provisions of this Act.  
14          Upon request of the Chairperson of the Commission, the  
15          head of such department or agency shall furnish such in-  
16          formation to the Commission.

17          (c) POSTAL SERVICES.—The Commission may use  
18          the United States mails in the same manner and under  
19          the same conditions as other departments and agencies of  
20          the Federal Government.

21          (d) GIFTS.—The Commission may accept, use, and  
22          dispose of gifts or donations of services or property.

23          **SEC. 124. ADMINISTRATION.**

24          (a) COMPENSATION OF MEMBERS.—

25                 (1) IN GENERAL.—

1 (A) IN GENERAL.—Each member, other  
2 than the Chairperson, shall be paid at a rate  
3 equal to the daily equivalent of the minimum  
4 annual rate of basic pay prescribed for level IV  
5 of the Executive Schedule under section 5315  
6 of title 5, United States Code, for each day (in-  
7 cluding travel time) during which such member  
8 is engaged in the performance of the duties of  
9 the Commission.

10 (B) CHAIRPERSON.—The Chairperson  
11 shall be paid at a rate equal to the daily equiva-  
12 lent of the minimum annual rate of basic pay  
13 prescribed for level III of the Executive Sched-  
14 ule under section 5314 of title 5, United States  
15 Code, for each day (including travel time) dur-  
16 ing which such member is engaged in the per-  
17 formance of the duties of the Commission.

18 (2) TRAVEL EXPENSES.—Members shall receive  
19 travel expenses, including per diem in lieu of subsist-  
20 ence, in accordance with sections 5702 and 5703 of  
21 title 5, United States Code, while away from their  
22 homes or regular places of business in performance  
23 of services for the Commission.

24 (b) PERSONNEL.—

1           (1) DIRECTOR.—The Commission shall have a  
2 staff headed by an Executive Director. The Execu-  
3 tive Director shall be paid at a rate equivalent to a  
4 rate established for the Senior Executive Service  
5 under section 5382 of title 5, United States Code.

6           (2) STAFF APPOINTMENT.—With the approval  
7 of the Chairperson, the Executive Director may ap-  
8 point such personnel as the Executive Director and  
9 the Commission determines to be appropriate.

10          (3) ACTUARIAL EXPERTS AND CONSULTANTS.—  
11 With the approval of the Chairperson, the Executive  
12 Director may procure temporary and intermittent  
13 services under section 3109(b) of title 5, United  
14 States Code.

15          (4) DETAIL OF GOVERNMENT EMPLOYEES.—  
16 Upon the request of the Chairperson, the head of  
17 any Federal agency may detail, without reimburse-  
18 ment, any of the personnel of such agency to the  
19 Commission to assist in carrying out the duties of  
20 the Commission. Any such detail shall not interrupt  
21 or otherwise affect the civil service status or privi-  
22 leges of the Federal employee.

23          (5) OTHER RESOURCES.—The Commission  
24 shall have reasonable access to materials, resources,  
25 statistical data, and other information from the Li-



1       brary of Congress and other agencies and elected  
 2       representatives of the executive and legislative  
 3       branches of the Federal Government. The Chair-  
 4       person of the Commission shall make requests for  
 5       such access in writing when necessary.

6       **SEC. 125. AUTHORIZATION OF APPROPRIATIONS.**

7       There are authorized to be appropriated such sums  
 8       as are necessary to carry out the purposes of this subtitle.

9       **SEC. 126. EXPEDITED CONSIDERATION OF COMMISSION**  
 10       **RECOMMENDATIONS.**

11       (a) INTRODUCTION AND COMMITTEE CONSIDER-  
 12       ATION.—

13               (1) INTRODUCTION.—Not later than 60 days  
 14       after the Commission files a report under section  
 15       121(b), the Majority Leader of the Senate, or the  
 16       Majority Leader’s designee, shall introduce any pro-  
 17       posed legislative language submitted by the Commis-  
 18       sion under section 121(b)(2)(C) in the Senate (here-  
 19       after in this section referred to as a “Commission  
 20       bill”).

21               (2) COMMITTEE CONSIDERATION.—

22                       (A) REFERRAL.—A Commission bill intro-  
 23       duced in the Senate shall be referred to the  
 24       Committee on Rules and Administration of the  
 25       Senate.

1           (B) REPORTING.—Not later than 60 cal-  
2           endar days after the introduction of the Com-  
3           mission bill, the Committee on Rules and Ad-  
4           ministration shall hold a hearing on the bill and  
5           report the bill to the Senate. No amendment  
6           shall be in order to the bill in the Committee.

7           (C) DISCHARGE OF COMMITTEE.—If the  
8           Committee on Rules and Administration has  
9           not reported a Commission bill at the end of 60  
10          calendar days after its introduction, such com-  
11          mittee shall be automatically discharged from  
12          further consideration of the Commission bill  
13          and it shall be placed on the appropriate cal-  
14          endar.

15       (b) EXPEDITED PROCEDURE.—

16           (1) FLOOR CONSIDERATION IN THE SENATE.—

17           (A) IN GENERAL.—Not later than 60 cal-  
18           endar days after the date on which a committee  
19           has reported or has been discharged from con-  
20           sideration of a Commission bill, the Majority  
21           Leader of the Senate, or the Majority Leader's  
22           designee shall move to proceed to the consider-  
23           ation of the Commission bill. It shall also be in  
24           order for any member of the Senate to move to

1 proceed to the consideration of the bill at any  
2 time after the conclusion of such 60-day period.

3 (B) MOTION TO PROCEED.—A motion to  
4 proceed to the consideration of a Commission  
5 bill is privileged in the Senate. The motion is  
6 not debatable and is not subject to a motion to  
7 postpone consideration of the Commission bill  
8 or to proceed to the consideration of other busi-  
9 ness. A motion to reconsider the vote by which  
10 the motion to proceed is agreed to or not  
11 agreed to shall not be in order. If the motion  
12 to proceed is agreed to, the Senate shall imme-  
13 diately proceed to consideration of the Commis-  
14 sion bill without intervening motion, order, ac-  
15 tion, or other business, and the Commission bill  
16 shall remain the unfinished business of the Sen-  
17 ate until disposed of.

18 (C) AMENDMENTS, MOTIONS, AND AP-  
19 PEALS.—No amendment shall be in order in the  
20 Senate, and any debatable motion or appeal is  
21 debatable for not to exceed 5 hours to be di-  
22 vided equally between those favoring and those  
23 opposing the motion or appeal.

24 (D) LIMITED DEBATE.—Consideration in  
25 the Senate of the Commission bill and on all de-

1           batable motions and appeals in connection  
2           therewith, shall be limited to not more than 40  
3           hours, which shall be equally divided between,  
4           and controlled by, the Majority Leader and the  
5           Minority Leader of the Senate or their des-  
6           ignees. A motion further to limit debate on the  
7           Commission bill is in order and is not debat-  
8           able. All time used for consideration of the  
9           Commission bill, including time used for  
10          quorum calls (except quorum calls immediately  
11          preceding a vote), shall come from the 40 hours  
12          of consideration.

13                   (E) VOTE ON PASSAGE.—

14                   (i) IN GENERAL.—The vote on pas-  
15                   sage in the Senate of the Commission bill  
16                   shall occur immediately following the con-  
17                   clusion of the 40-hour period for consider-  
18                   ation of the Commission bill under sub-  
19                   paragraph (D) and a request to establish  
20                   the presence of a quorum.

21                   (ii) OTHER MOTIONS NOT IN  
22                   ORDER.—A motion in the Senate to post-  
23                   pone consideration of the Commission bill,  
24                   a motion to proceed to the consideration of  
25                   other business, or a motion to recommit

1           the Commission bill is not in order. A mo-  
2           tion in the Senate to reconsider the vote by  
3           which the Commission bill is agreed to or  
4           not agreed to is not in order.

5           (2) FLOOR CONSIDERATION IN THE HOUSE.—

6           (A) IN GENERAL.—If a Commission bill is  
7           agreed to in the Senate, the Majority Leader of  
8           the House of Representatives, or the Majority  
9           Leader's designee shall move to proceed to the  
10          consideration of the Commission bill not later  
11          than 30 days after the date the House or Rep-  
12          resentatives receives notice of such agreement.  
13          It shall also be in order for any member of the  
14          House of Representatives to move to proceed to  
15          the consideration of the bill at any time after  
16          the conclusion of such 30-day period.

17          (B) MOTION TO PROCEED.—A motion to  
18          proceed to the consideration of a Commission  
19          bill is privileged in the House of Representa-  
20          tives. The motion is not debatable and is not  
21          subject to a motion to postpone consideration of  
22          the Commission bill or to proceed to the consid-  
23          eration of other business. A motion to recon-  
24          sider the vote by which the motion to proceed  
25          is agreed to or not agreed to shall not be in

1 order. If the motion to proceed is agreed to, the  
2 House of Representatives shall immediately pro-  
3 ceed to consideration of the Commission bill  
4 without intervening motion, order, action, or  
5 other business, and the Commission bill shall  
6 remain the unfinished business of the House of  
7 Representatives until disposed of.

8 (C) AMENDMENTS, MOTIONS, AND AP-  
9 PEALS.—No amendment shall be in order in the  
10 House of Representatives, and any debatable  
11 motion or appeal is debatable for not to exceed  
12 5 hours to be divided equally between those fa-  
13 voring and those opposing the motion or appeal.

14 (D) LIMITED DEBATE.—Consideration in  
15 the House of Representatives of the Commis-  
16 sion bill and on all debatable motions and ap-  
17 peals in connection therewith, shall be limited  
18 to not more than 40 hours, which shall be  
19 equally divided between, and controlled by, the  
20 Majority Leader and the Minority Leader of the  
21 House of Representatives or their designees. A  
22 motion further to limit debate on the Commis-  
23 sion bill is in order and is not debatable. All  
24 time used for consideration of the Commission  
25 bill, including time used for quorum calls (ex-

1           cept quorum calls immediately preceding a  
2           vote), shall come from the 40 hours of consider-  
3           ation.

4           (E) VOTE ON PASSAGE.—

5           (i) IN GENERAL.—The vote on pas-  
6           sage in the House of Representatives of  
7           the Commission bill shall occur imme-  
8           diately following the conclusion of the 40-  
9           hour period for consideration of the Com-  
10          mission bill under subparagraph (D) and a  
11          request to establish the presence of a  
12          quorum.

13          (ii) OTHER MOTIONS NOT IN  
14          ORDER.—A motion in the House of Rep-  
15          resentatives to postpone consideration of  
16          the Commission bill, a motion to proceed  
17          to the consideration of other business, or a  
18          motion to recommit the Commission bill is  
19          not in order. A motion in the House of  
20          Representatives to reconsider the vote by  
21          which the Commission bill is agreed to or  
22          not agreed to is not in order.

23          (c) RULES OF SENATE AND HOUSE OF REPRESENTA-  
24          TIVES.—This section is enacted by Congress—

1           (1) as an exercise of the rulemaking power of  
2 the Senate and House of Representatives, respec-  
3 tively, and as such it is deemed a part of the rules  
4 of each House, respectively, but applicable only with  
5 respect to the procedure to be followed in that  
6 House in the case of a Commission bill, and it su-  
7 persedes other rules only to the extent that it is in-  
8 consistent with such rules, and

9           (2) with full recognition of the constitutional  
10 right of either House to change the rules (so far as  
11 relating to the procedure of that House) at any time,  
12 in the same manner, and to the same extent as in  
13 the case of any other rule of that House.

## 14 **TITLE II—VOTER INFORMATION**

### 15 **SEC. 201. BROADCASTS RELATING TO CANDIDATES.**

16           (a) **LOWEST UNIT CHARGE; NATIONAL COMMIT-**  
17 **TEES.**—Section 315(b) of the Communications Act of  
18 1934 (47 U.S.C. 315(b)) is amended—

19           (1) by striking “to such office” in paragraph  
20 (1) and inserting “to such office, or by a national  
21 committee of a political party on behalf of such can-  
22 didate in connection with such campaign,”; and

23           (2) by inserting “for pre-emptible use thereof”  
24 after “station” in subparagraph (A) of paragraph  
25 (1).



1 (b) BROADCAST RATES.—Section 315(b) of the Com-  
2 munications Act of 1934 (47 U.S.C. 315(b)), as amended  
3 by subsection (a), is amended—

4 (1) in paragraph (1)(A), by striking “paragraph  
5 (2)” and inserting “paragraphs (2) and (3)”; and

6 (2) by adding at the end the following:

7 “(3) PARTICIPATING CANDIDATES.—In the case  
8 of a participating candidate (as defined under sec-  
9 tion 501(10) of the Federal Election Campaign Act  
10 of 1971), the charges made for the use any broad-  
11 casting station for a television broadcast shall not  
12 exceed 80 percent of the lowest charge described in  
13 paragraph (1)(A) during—

14 “(A) the 45 days preceding the date of a  
15 primary or primary runoff election in which the  
16 candidate is opposed; and

17 “(B) the 60 days preceding the date of a  
18 general or special election in which the can-  
19 didate is opposed.

20 “(4) RATE CARDS.—A licensee shall provide to  
21 a candidate for Senate a rate card that discloses—

22 “(A) the rate charged under this sub-  
23 section; and

1           “(B) the method that the licensee uses to  
2           determine the rate charged under this sub-  
3           section.”.

4           (c) PREEMPTION; AUDITS.—Section 315 of such Act  
5 (47 U.S.C. 315) is amended—

6           (1) by redesignating subsections (f) and (g) as  
7           subsection (e) and (f), respectively and moving  
8           them to follow the existing subsection (e);

9           (2) by redesignating the existing subsection (e)  
10          as subsection (c); and

11          (3) by inserting after subsection (c) (as redesign-  
12          ated by paragraph (2)) the following:

13          “(d) PREEMPTION.—

14               “(1) IN GENERAL.—Except as provided in para-  
15               graph (2), and notwithstanding the requirements of  
16               subsection (b)(1)(A), a licensee shall not preempt  
17               the use of a broadcasting station by a legally quali-  
18               fied candidate for Senate who has purchased and  
19               paid for such use.

20               “(2) CIRCUMSTANCES BEYOND CONTROL OF LI-  
21               CENSEE.—If a program to be broadcast by a broad-  
22               casting station is preempted because of cir-  
23               cumstances beyond the control of the station, any  
24               candidate or party advertising spot scheduled to be  
25               broadcast during that program shall be treated in

1 the same fashion as a comparable commercial adver-  
2 tising spot.

3 “(e) AUDITS.—During the 45-day period preceding  
4 a primary election and the 60-day period preceding a gen-  
5 eral election, the Commission shall conduct such audits  
6 as it deems necessary to ensure that each broadcaster to  
7 which this section applies is allocating television broadcast  
8 advertising time in accordance with this section and sec-  
9 tion 312.”.

10 (d) REVOCATION OF LICENSE FOR FAILURE TO PER-  
11 MIT ACCESS.—Section 312(a)(7) of the Communications  
12 Act of 1934 (47 U.S.C. 312(a)(7)) is amended—

13 (1) by striking “or repeated”;

14 (2) by inserting “or cable system” after “broad-  
15 casting station”; and

16 (3) by striking “his candidacy” and inserting  
17 “the candidacy of the candidate, under the same  
18 terms, conditions, and business practices as apply to  
19 the most favored advertiser of the licensee”.

20 (e) STYLISTIC AMENDMENTS.—Section 315 of such  
21 Act (47 U.S.C. 315) is amended—

22 (1) by striking “the” in subsection (f)(1), as re-  
23 designated by subsection (b)(1), and inserting  
24 “BROADCASTING STATION.—”;

1           (2) by striking “the” in subsection (f)(2), as re-  
 2           designated by subsection (b)(1), and inserting “LI-  
 3           CENSEE; STATION LICENSEE.—”; and

4           (3) by inserting “REGULATIONS.—” in sub-  
 5           section (g), as redesignated by subsection (b)(1), be-  
 6           fore “The Commission”.

7   **SEC. 202. POLITICAL ADVERTISEMENT VOUCHERS FOR**  
 8                           **PARTICIPATING CANDIDATES.**

9           (a) IN GENERAL.—Title III of the Communications  
 10          Act of 1934 (47 U.S.C. 301 et seq.) is amended by insert-  
 11          ing after section 315 the following:

12   **“SEC. 315A. POLITICAL ADVERTISEMENT VOUCHER PRO-**  
 13                           **GRAM.**

14          “(a) IN GENERAL.—The Commission shall establish  
 15          and administer a voucher program for the purchase of  
 16          airtime on broadcasting stations for political advertise-  
 17          ments in accordance with the provisions of this section.

18          “(b) CANDIDATES.—The Commission shall only dis-  
 19          burse vouchers under the program established under sub-  
 20          section (a) to individuals who meet the following require-  
 21          ments:

22                 “(1) QUALIFICATION.—The individual is cer-  
 23                 tified by the Federal Election Commission as a par-  
 24                 ticipating candidate (as defined under section  
 25                 501(10) of the Federal Election Campaign Act of

1 1971) with respect to a general election for Federal  
2 office under section 508 of the Federal Election  
3 Campaign Act of 1971.

4 “(2) AGREEMENT.—The individual has agreed  
5 in writing—

6 “(A) to keep and furnish to the Federal  
7 Election Commission such records, books, and  
8 other information as it may require; and

9 “(B) to repay to the Federal Communica-  
10 tions Commission, if the Federal Election Com-  
11 mission revokes the certification of the indi-  
12 vidual as a participating candidate (as so de-  
13 fined), an amount equal to the dollar value of  
14 vouchers which were received from the Commis-  
15 sion and used by the candidate.

16 “(c) AMOUNTS.—The Commission shall disburse  
17 vouchers to each candidate certified under subsection (b)  
18 in an aggregate amount equal to \$100,000 multiplied by  
19 the number of congressional districts in the State with re-  
20 spect to which such candidate is running for office.

21 “(d) USE.—

22 “(1) EXCLUSIVE USE.—Vouchers disbursed by  
23 the Commission under this section may be used only  
24 for the purchase of broadcast airtime for political  
25 advertisements relating to a general election for the

1 office of Senate by the participating candidate to  
2 which the vouchers were disbursed, except that—

3 “(A) a candidate may exchange vouchers  
4 with a political party under paragraph (2); and

5 “(B) a political party may use vouchers  
6 only to purchase broadcast airtime for political  
7 advertisements for generic party advertising, to  
8 support candidates for State or local office in a  
9 general election, or to support participating  
10 candidates of the party in a general election for  
11 Federal office, but only if it discloses the value  
12 of the voucher used as an expenditure under  
13 section 315(d) of the Federal Election Cam-  
14 paign Act of 1971 (2 U.S.C. 441(d)).

15 “(2) EXCHANGE WITH POLITICAL PARTY COM-  
16 MITTEE.—

17 “(A) IN GENERAL.—An individual who re-  
18 ceives a voucher under this section may transfer  
19 the right to use all or a portion of the value of  
20 the voucher to a committee of the political  
21 party of which the individual is a candidate in  
22 exchange for money in an amount equal to the  
23 cash value of the voucher or portion exchanged.

24 “(B) CONTINUATION OF CANDIDATE OBLI-  
25 GATIONS.—The transfer of a voucher, in whole

1 or in part, to a political party committee under  
2 this paragraph does not release the candidate  
3 from any obligation under the agreement made  
4 under subsection (b)(2) or otherwise modify  
5 that agreement or its application to that can-  
6 didate.

7 “(C) PARTY COMMITTEE OBLIGATIONS.—  
8 Any political party committee to which a vouch-  
9 er or portion thereof is transferred under sub-  
10 paragraph (A)—

11 “(i) shall account fully, in accordance  
12 with such requirements as the Commission  
13 may establish, for the receipt of the vouch-  
14 er; and

15 “(ii) may not use the transferred  
16 voucher or portion thereof for any purpose  
17 other than a purpose described in para-  
18 graph (1)(B).

19 “(D) VOUCHER AS A CONTRIBUTION  
20 UNDER FECA.—If a candidate transfers a  
21 voucher or any portion thereof to a political  
22 party committee under subparagraph (A)—

23 “(i) the value of the voucher or por-  
24 tion thereof transferred shall be treated as  
25 a contribution from the candidate to the

1 committee, and from the committee to the  
2 candidate, for purposes of sections 302  
3 and 304 of the Federal Election Campaign  
4 Act of 1971 (2 U.S.C. 432 and 434);

5 “(ii) the committee may, in exchange,  
6 provide to the candidate only funds subject  
7 to the prohibitions, limitations, and report-  
8 ing requirements of the Federal Election  
9 Campaign Act of 1971 (2 U.S.C. 431 et  
10 seq.); and

11 “(iii) the amount, if identified as a  
12 ‘voucher exchange’ shall not be considered  
13 a contribution for the purposes of sections  
14 315 or 506 of that Act.

15 “(e) VALUE; ACCEPTANCE; REDEMPTION.—

16 “(1) VOUCHER.—Each voucher disbursed by  
17 the Commission under this section shall have a value  
18 in dollars, redeemable upon presentation to the  
19 Commission, together with such documentation and  
20 other information as the Commission may require,  
21 for the purchase of broadcast airtime for political  
22 advertisements in accordance with this section.

23 “(2) ACCEPTANCE.—A broadcasting station  
24 shall accept vouchers in payment for the purchase of



1 broadcast airtime for political advertisements in ac-  
2 cordance with this section.

3 “(3) REDEMPTION.—The Commission shall re-  
4 deem vouchers accepted by broadcasting stations  
5 under paragraph (2) upon presentation, subject to  
6 such documentation, verification, accounting, and  
7 application requirements as the Commission may im-  
8 pose to ensure the accuracy and integrity of the  
9 voucher redemption system. The Commission shall  
10 use amounts in the Political Advertising Voucher  
11 Account established under subsection (f) to redeem  
12 vouchers presented under this subsection.

13 “(4) EXPIRATION.—

14 “(A) CANDIDATES.—A voucher may only  
15 be used to pay for broadcast airtime for polit-  
16 ical advertisements to be broadcast before mid-  
17 night on the day before the date of the Federal  
18 election in connection with which it was issued  
19 and shall be null and void for any other use or  
20 purpose.

21 “(B) EXCEPTION FOR POLITICAL PARTY  
22 COMMITTEES.—A voucher held by a political  
23 party committee may be used to pay for broad-  
24 cast airtime for political advertisements to be  
25 broadcast before midnight on December 31st of

1 the odd-numbered year following the year in  
2 which the voucher was issued by the Commis-  
3 sion.

4 “(5) VOUCHER AS EXPENDITURE UNDER  
5 FECA.—

6 “(A) IN GENERAL.—Except as provided in  
7 subparagraph (B), for purposes of the Federal  
8 Election Campaign Act of 1971 (2 U.S.C. 431  
9 et seq.), the use of a voucher to purchase  
10 broadcast airtime constitutes an expenditure as  
11 defined in section 301(9)(A) of that Act (2  
12 U.S.C. 431(9)(A)).

13 “(B) PARTICIPATING CANDIDATES.—The  
14 use of a voucher to purchase broadcast airtime  
15 by a participating candidate shall not constitute  
16 an expenditure for purposes of section 506 of  
17 such Act.

18 “(f) POLITICAL ADVERTISING VOUCHER AC-  
19 COUNT.—

20 “(1) IN GENERAL.—The Commission shall es-  
21 tablish an account to be known as the Political Ad-  
22 vertising Voucher Account, which shall be credited  
23 with commercial television and radio spectrum use  
24 fees assessed under this subsection, together with  
25 any amounts repaid or otherwise reimbursed under

1 this section or section 508(b)(2)(B) of the Federal  
2 Election Campaign Act of 1971.

3 “(2) SPECTRUM USE FEE.—

4 “(A) IN GENERAL.—The Commission shall  
5 assess, and collect annually, from each broad-  
6 cast station, a spectrum use fee in an amount  
7 equal to 2 percent of each broadcasting sta-  
8 tion’s gross advertising revenues for such year.

9 “(B) AVAILABILITY.—

10 “(i) IN GENERAL.—Any amount as-  
11 sessed and collected under this paragraph  
12 shall be used by the Commission as an off-  
13 setting collection for the purposes of mak-  
14 ing disbursements under this section, ex-  
15 cept that—

16 “(I) the salaries and expenses ac-  
17 count of the Commission shall be  
18 credited with such sums as are nec-  
19 essary from those amounts for the  
20 costs of developing and implementing  
21 the program established by this sec-  
22 tion; and

23 “(II) the Commission may reim-  
24 burse the Federal Election Commis-

1                   sion for any expenses incurred by the  
2                   Commission under this section.

3                   “(ii) DEPOSIT OF EXCESS FEES INTO  
4                   SENATE FAIR ELECTIONS FUND.—If the  
5                   amount assessed and collected under this  
6                   paragraph for years in any election period  
7                   exceeds the amount necessary for making  
8                   disbursements under this section for such  
9                   election period, the Commission shall de-  
10                  posit such excess in the Senate Fair Elec-  
11                  tions Fund.

12                  “(C) FEE DOES NOT APPLY TO PUBLIC  
13                  BROADCASTING STATIONS.—Subparagraph (A)  
14                  does not apply to a public telecommunications  
15                  entity (as defined in section 397(12) of this  
16                  Act).

17                  “(3) ADMINISTRATIVE PROVISIONS.—Except as  
18                  otherwise provided in this subsection, section 9 of  
19                  this Act applies to the assessment and collection of  
20                  fees under this subsection to the same extent as if  
21                  those fees were regulatory fees imposed under sec-  
22                  tion 9.

23                  “(g) DEFINITIONS.—In this section:

1           “(1) BROADCASTING STATION.—The term  
2           ‘broadcasting station’ has the meaning given that  
3           term by section 315(f)(1) of this Act.

4           “(2) FEDERAL ELECTION.—The term ‘Federal  
5           election’ means any regularly-scheduled, primary,  
6           runoff, or special election held to nominate or elect  
7           a candidate to Federal office.

8           “(3) FEDERAL OFFICE.—The term ‘Federal of-  
9           fice’ has the meaning given that term by section  
10          301(3) of the Federal Election Campaign Act of  
11          1971 (2 U.S.C. 431(3)).

12          “(4) POLITICAL PARTY.—The term ‘political  
13          party’ means a major party or a minor party as de-  
14          fined in section 9002(3) or (4) of the Internal Rev-  
15          enue Code of 1986 (26 U.S.C. 9002(3) or (4)).

16          “(5) OTHER TERMS.—Except as otherwise pro-  
17          vided in this section, any term used in this section  
18          that is defined in section 301 or 501 of the Federal  
19          Election Campaign of 1971 (2 U.S.C. 431) has the  
20          meaning given that term by either such section of  
21          that Act.

22          “(h) REGULATIONS.—The Commission shall pre-  
23          scribe such regulations as may be necessary to carry out  
24          the provisions of this section. In developing the regula-

1 tions, the Commission shall consult with the Federal Elec-  
2 tion Commission.”.

3 **SEC. 203. FCC TO PRESCRIBE STANDARDIZED FORM FOR**  
4 **REPORTING CANDIDATE CAMPAIGN ADS.**

5 (a) IN GENERAL.—Within 90 days after the date of  
6 enactment of this Act, the Federal Communications Com-  
7 mission shall initiate a rulemaking proceeding to establish  
8 a standardized form to be used by broadcasting stations,  
9 as defined in section 315(f)(1) of the Communications Act  
10 of 1934 (47 U.S.C. 315(f)(1)), to record and report the  
11 purchase of advertising time by or on behalf of a candidate  
12 for nomination for election, or for election, to Federal elec-  
13 tive office.

14 (b) CONTENTS.—The form prescribed by the Com-  
15 mission under subsection (a) shall require, broadcasting  
16 stations to report, at a minimum—

17 (1) the station call letters and mailing address;

18 (2) the name and telephone number of the sta-  
19 tion’s sales manager (or individual with responsi-  
20 bility for advertising sales);

21 (3) the name of the candidate who purchased  
22 the advertising time, or on whose behalf the adver-  
23 tising time was purchased, and the Federal elective  
24 office for which he or she is a candidate;

1           (4) the name, mailing address, and telephone  
2           number of the person responsible for purchasing  
3           broadcast political advertising for the candidate;

4           (5) notation as to whether the purchase agree-  
5           ment for which the information is being reported is  
6           a draft or final version; and

7           (6) the following information about the adver-  
8           tisement:

9                   (A) The date and time of the broadcast.

10                   (B) The program in which the advertise-  
11                   ment was broadcast.

12                   (C) The length of the broadcast airtime.

13           (c) INTERNET ACCESS.—In its rulemaking under  
14           subsection (a), the Commission shall require any broad-  
15           casting station required to file a report under this section  
16           that maintains an Internet website to make available a  
17           link to such reports on that website.

18           **SEC. 204. LIMIT ON CONGRESSIONAL USE OF THE FRANK-**  
19                   **ING PRIVILEGE.**

20           (a) IN GENERAL.—Section 3210(a)(6) of title 39,  
21           United States Code, is amended by striking subparagraph

22           (A) and inserting the following:

23                   “(A)(i) Except as provided in clause (ii), Member of  
24                   Congress or a Congressional Committee or Subcommittee  
25                   of which such Member is Chairman or Ranking Member

1 shall not mail any mass mailing as franked mail during  
2 the period which begins 90 days before date of the primary  
3 election and ends on the date of the general election with  
4 respect to any Federal office which such Member holds,  
5 unless the Member has made a public announcement that  
6 the Member will not be a candidate for reelection to such  
7 office in that year.

8       “(ii) A Member of Congress or a Congressional Com-  
9 mittee or Subcommittee of which such Member is Chair-  
10 man or Ranking Member may mail a mass mailing as  
11 franked mail if—

12           “(I) the purpose of the mailing is to commu-  
13 nicate information about a public meeting; and

14           “(II) the content of the mailed matter includes  
15 only the name of the Member, Committee, or Sub-  
16 committee, as appropriate, and the date, time, and  
17 place of the public meeting.”.

18       (b) CONFORMING AMENDMENTS.—

19           (1) Section 3210(a)(6) of title 39, United  
20 States Code, is amended by striking subparagraph  
21 (B) and by redesignating subparagraphs (C)  
22 through (F) as subparagraphs (B) through (E), re-  
23 spectively.

24           (2) Section 3210(a)(6)(E) of title 39, United  
25 States Code, as redesignated by paragraph (1), is



1 amended by striking “subparagraphs (A) and (C)”  
2 and inserting “subparagraphs (A) and (B)”.

3 **TITLE III—RESPONSIBILITIES**  
4 **OF THE FEDERAL ELECTION**  
5 **COMMISSION**

6 **SEC. 301. PETITION FOR CERTIORARI.**

7 Section 307(a)(6) of the Federal Election Campaign  
8 Act of 1971 (2 U.S.C. 437d(a)(6)) is amended by insert-  
9 ing “(including a proceeding before the Supreme Court on  
10 certiorari)” after “appeal”.

11 **SEC. 302. FILING BY SENATE CANDIDATES WITH COMMIS-**  
12 **SION.**

13 Section 302(g) of the Federal Election Campaign Act  
14 of 1971 (2 U.S.C. 432(g)) is amended to read as follows:

15 “(g) FILING WITH THE COMMISSION.—All des-  
16 ignations, statements, and reports required to be  
17 filed under this Act shall be filed with the Commis-  
18 sion.”.

19 **SEC. 303. ELECTRONIC FILING OF FEC REPORTS.**

20 Section 304(a)(11) of the Federal Election Campaign  
21 Act of 1971 (2 U.S.C. 434(a)(11)) is amended—

22 (1) in subparagraph (A), by striking “under  
23 this Act—” and all that follows and inserting  
24 “under this Act shall be required to maintain and

1 file such designation, statement, or report in elec-  
2 tronic form accessible by computers.”;

3 (2) in subparagraph (B), by striking “48  
4 hours” and all that follows through “filed electroni-  
5 cally)” and inserting “24 hours”; and

6 (3) by striking subparagraph (D).

## 7 **TITLE IV—MISCELLANEOUS** 8 **PROVISIONS**

### 9 **SEC. 401. SEVERABILITY.**

10 If any provision of this Act or amendment made by  
11 this Act, or the application of a provision or amendment  
12 to any person or circumstance, is held to be unconstitu-  
13 tional, the remainder of this Act and amendments made  
14 by this Act, and the application of the provisions and  
15 amendment to any person or circumstance, shall not be  
16 affected by the holding.

### 17 **SEC. 402. REVIEW OF CONSTITUTIONAL ISSUES.**

18 An appeal may be taken directly to the Supreme  
19 Court of the United States from any final judgment, de-  
20 cree, or order issued by any court ruling on the constitu-  
21 tionality of any provision of this Act or amendment made  
22 by this Act.

1 **SEC. 403. EFFECTIVE DATE.**

2       Except as otherwise provided for in this Act, this Act  
3 and the amendments made by this Act shall take effect  
4 on January 1, 2008.

○