### 110TH CONGRESS 1ST SESSION

# S. 1081

To amend the Internal Revenue Code of 1986 to impose a flat tax only on individual taxable earned income and business taxable income, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

APRIL 10, 2007

Mr. Specter introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

To amend the Internal Revenue Code of 1986 to impose a flat tax only on individual taxable earned income and business taxable income, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; AMEND-
- 4 **MENT OF 1986 CODE.**
- 5 (a) SHORT TITLE.—This Act may be cited as the
- 6 "Flat Tax Act of 2007".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:
  - Sec. 1. Short title; table of contents; amendment of 1986 Code.

- Sec. 2. Flat tax on individual taxable earned income and business taxable income
- Sec. 3. Repeal of estate and gift taxes.
- Sec. 4. Additional repeals.
- Sec. 5. Effective dates.
- 1 (c) Amendment of 1986 Code.—Except as other-
- 2 wise expressly provided, whenever in this Act an amend-
- 3 ment or repeal is expressed in terms of an amendment
- 4 to, or repeal of, a section or other provision, the reference
- 5 shall be considered to be made to a section or other provi-
- 6 sion of the Internal Revenue Code of 1986.
- 7 SEC. 2. FLAT TAX ON INDIVIDUAL TAXABLE EARNED IN-
- 8 COME AND BUSINESS TAXABLE INCOME.
- 9 (a) IN GENERAL.—Subchapter A of chapter 1 of sub-
- 10 title A is amended to read as follows:
- "Subchapter A—Determination of Tax
- 12 Liability

"Part I. Tax on Individuals

"PART II. TAX ON BUSINESS ACTIVITIES

### 13 "PART I—TAX ON INDIVIDUALS

- "Sec. 1. Tax imposed.
- "Sec. 2. Standard deduction.
- "Sec. 3. Deduction for cash charitable contributions.
- "Sec. 4. Deduction for home acquisition indebtedness.
- "Sec. 5. Definitions and special rules.
- "Sec. 6. Dependent defined.
- "Sec. 7. Inflation adjustment.

#### 14 "SEC. 1. TAX IMPOSED.

- 15 "(a) Imposition of Tax.—There is hereby imposed
- 16 on every individual a tax equal to 20 percent of the taxable
- 17 earned income of such individual.

1	"(b) Taxable Earned Income.—For purposes of
2	this section, the term 'taxable earned income' means the
3	excess (if any) of—
4	"(1) the earned income received or accrued dur-
5	ing the taxable year, over
6	"(2) the sum of—
7	"(A) the standard deduction,
8	"(B) the deduction for cash charitable con-
9	tributions, and
10	"(C) the deduction for home acquisition in-
11	debtedness, for such taxable year.
12	"(c) Earned Income.—For purposes of this sec-
13	tion—
14	"(1) In general.—The term 'earned income'
15	means wages, salaries, or professional fees, and
16	other amounts received from sources within the
17	United States as compensation for personal services
18	actually rendered, but does not include that part of
19	compensation derived by the taxpayer for personal
20	services rendered by the taxpayer to a corporation
21	which represents a distribution of earnings or profits
22	rather than a reasonable allowance as compensation
23	for the personal services actually rendered.
24	"(2) Taxpayer engaged in trade or busi-
25	NESS.—In the case of a taxpayer engaged in a trade

1	or business in which both personal services and cap-
2	ital are material income-producing factors, under
3	regulations prescribed by the Secretary, a reasonable
4	allowance as compensation for the personal services
5	rendered by the taxpayer, not in excess of 30 per-
6	cent of the taxpayer's share of the net profits of
7	such trade or business, shall be considered as earned
8	income.
9	"SEC. 2. STANDARD DEDUCTION.
10	"(a) In General.—For purposes of this subtitle, the
11	term 'standard deduction' means the sum of—
12	"(1) the basic standard deduction, plus
13	"(2) the additional standard deduction.
14	"(b) Basic Standard Deduction.—For purposes
15	of subsection (a), the basic standard deduction is—
16	"(1) 200 percent of the dollar amount in effect
17	under paragraph (3) of the taxable year in the case
18	of—
19	"(A) a joint return, or
20	"(B) a surviving spouse (as defined in sec-
21	tion $5(a)$ ,
22	"(2) \$18,750 in the case of a head of household
23	(as defined in section 5(b)), or
24	"(3) \$12,500 in any other case.

1	"(c) Additional Standard Deduction.—For pur-
2	poses of subsection (a), the additional standard deduction
3	is \$6,250 for each dependent (as defined in section 6)—
4	"(1) whose earned income for the calendar year
5	in which the taxable year of the taxpayer begins is
6	less than the basic standard deduction specified in
7	subsection (b)(3), or
8	"(2) who is a child of the taxpayer and who—
9	"(A) has not attained the age of 19 at the
10	close of the calendar year in which the taxable
11	year of the taxpayer begins, or
12	"(B) is a student who has not attained the
13	age of 24 at the close of such calendar year.
13 14	age of 24 at the close of such calendar year.  "SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU-
14	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU-
14 15	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBUTIONS.
14 15 16 17	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU- TIONS.  "(a) General Rule.—For purposes of this part,
14 15 16 17	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU- TIONS.  "(a) General Rule.—For purposes of this part, there shall be allowed as a deduction any charitable con-
14 15 16 17	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU- TIONS.  "(a) General Rule.—For purposes of this part, there shall be allowed as a deduction any charitable con- tribution (as defined in subsection (b)) not to exceed
14 15 16 17 18	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU- TIONS.  "(a) GENERAL RULE.—For purposes of this part, there shall be allowed as a deduction any charitable con- tribution (as defined in subsection (b)) not to exceed \$3,125 (50 percent of such amount in the case of a mar-
14 15 16 17 18 19 20	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU- TIONS.  "(a) GENERAL RULE.—For purposes of this part, there shall be allowed as a deduction any charitable con- tribution (as defined in subsection (b)) not to exceed \$3,125 (50 percent of such amount in the case of a mar- ried individual filing a separate return), payment of which
14 15 16 17 18 19 20	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU- TIONS.  "(a) GENERAL RULE.—For purposes of this part, there shall be allowed as a deduction any charitable con- tribution (as defined in subsection (b)) not to exceed \$3,125 (50 percent of such amount in the case of a mar- ried individual filing a separate return), payment of which is made within the taxable year.
14 15 16 17 18 19 20 21	"SEC. 3. DEDUCTION FOR CASH CHARITABLE CONTRIBU- TIONS.  "(a) General Rule.—For purposes of this part, there shall be allowed as a deduction any charitable contribution (as defined in subsection (b)) not to exceed \$3,125 (50 percent of such amount in the case of a married individual filing a separate return), payment of which is made within the taxable year.  "(b) Charitable Contribution Defined.—For

1	"(1) A State, a possession of the United States,
2	or any political subdivision of any of the foregoing,
3	or the United States or the District of Columbia,
4	but only if the contribution or gift is made for exclu-
5	sively public purposes.
6	"(2) A corporation, trust, or community chest,
7	fund, or foundation—
8	"(A) created or organized in the United
9	States or in any possession thereof, or under
10	the law of the United States, any State, the
11	District of Columbia, or any possession of the
12	United States,
13	"(B) organized and operated exclusively
14	for religious, charitable, scientific, literary, or
15	educational purposes, or to foster national or
16	international amateur sports competition (but
17	only if no part of its activities involve the provi-
18	sion of athletic facilities or equipment), or for
19	the prevention of cruelty to children or animals,
20	"(C) no part of the net earnings of which
21	inures to the benefit of any private shareholder
22	or individual, and
23	"(D) which is not disqualified for tax ex-
24	emption under section $501(c)(3)$ by reason of
25	attempting to influence legislation, and which

1	does not participate in, or intervene in (includ-
2	ing the publishing or distributing of state-
3	ments), any political campaign on behalf of (or
4	in opposition to) any candidate for public office.
5	A contribution or gift by a corporation to a trust,
6	chest, fund, or foundation shall be deductible by rea-
7	son of this paragraph only if it is to be used within
8	the United States or any of its possessions exclu-
9	sively for purposes specified in subparagraph (B).
10	Rules similar to the rules of section 501(j) shall
11	apply for purposes of this paragraph.
12	"(3) A post or organization of war veterans, or
13	an auxiliary unit or society of, or trust or foundation
14	for, any such post or organization—
15	"(A) organized in the United States or any
16	of its possessions, and
17	"(B) no part of the net earnings of which
18	inures to the benefit of any private shareholder
19	or individual.
20	"(4) In the case of a contribution or gift by an
21	individual, a domestic fraternal society, order, or as-
22	sociation, operating under the lodge system, but only
23	if such contribution or gift is to be used exclusively
24	for religious, charitable, scientific, literary, or edu-

1	cational purposes, or for the prevention of cruelty to
2	children or animals.

- "(5) A cemetery company owned and operated exclusively for the benefit of its members, or any corporation chartered solely for burial purposes as a cemetery corporation and not permitted by its charter to engage in any business not necessarily incident to that purpose, if such company or corporation is not operated for profit and no part of the net earnings of such company or corporation inures to the benefit of any private shareholder or individual. For purposes of this section, the term 'charitable contribution' also means an amount treated under subsection (d) as paid for the use of an organization described in paragraph (2), (3), or (4). "(c) DISALLOWANCE OF DEDUCTION IN CERTAIN
- 16 17 Cases and Special Rules.—
- 18 "(1) Substantiation requirement for cer-19 TAIN CONTRIBUTIONS.—
- 20 "(A) GENERAL RULE.—No deduction shall 21 be allowed under subsection (a) for any con-22 tribution of \$250 or more unless the taxpayer 23 substantiates the contribution by a contempora-24 neous written acknowledgment of the contribu-

3

4

5

6

7

8

9

10

11

12

13

14

1	tion by the donee organization that meets the
2	requirements of subparagraph (B).
3	"(B) Content of acknowledgment.—
4	An acknowledgment meets the requirements of
5	this subparagraph if it includes the following
6	information:
7	"(i) The amount of cash contributed.
8	"(ii) Whether the donee organization
9	provided any goods or services in consider-
10	ation, in whole or in part, for any contribu-
11	tion described in clause (i).
12	"(iii) A description and good faith es-
13	timate of the value of any goods or services
14	referred to in clause (ii) or, if such goods
15	or services consist solely of intangible reli-
16	gious benefits, a statement to that effect.
17	For purposes of this subparagraph, the term
18	'intangible religious benefit' means any intan-
19	gible religious benefit which is provided by an
20	organization organized exclusively for religious
21	purposes and which generally is not sold in a
22	commercial transaction outside the donative
23	context.
24	"(C) Contemporaneous.—For purposes
25	of subnaraoranh (A) an acknowledoment shall

1	be considered to be contemporaneous if the tax-
2	payer obtains the acknowledgment on or before
3	the earlier of—
4	"(i) the date on which the taxpayer
5	files a return for the taxable year in which
6	the contribution was made, or
7	"(ii) the due date (including exten-
8	sions) for filing such return.
9	"(D) Substantiation not required
10	FOR CONTRIBUTIONS REPORTED BY THE
11	DONEE ORGANIZATION.—Subparagraph (A)
12	shall not apply to a contribution if the donee
13	organization files a return, on such form and in
14	accordance with such regulations as the Sec-
15	retary may prescribe, which includes the infor-
16	mation described in subparagraph (B) with re-
17	spect to the contribution.
18	"(E) REGULATIONS.—The Secretary shall
19	prescribe such regulations as may be necessary
20	or appropriate to carry out the purposes of this
21	paragraph, including regulations that may pro-
22	vide that some or all of the requirements of this
23	paragraph do not apply in appropriate cases.
24	"(2) Denial of Deduction where con-
25	TRIBUTION FOR LOBBYING ACTIVITIES.—No deduc-

1 tion shall be allowed under this section for a con-2 tribution to an organization which conducts activities to which section 11(d)(2)(C)(i) applies on matters of 3 direct financial interest to the donor's trade or busi-5 ness, if a principal purpose of the contribution was 6 to avoid Federal income tax by securing a deduction 7 for such activities under this section which would be 8 disallowed by reason of section 11(d)(2)(C) if the 9 donor had conducted such activities directly. No de-10 duction shall be allowed under section 11(d) for any 11 amount for which a deduction is disallowed under 12 the preceding sentence. 13 "(d) Amounts Paid To Maintain Certain Stu-DENTS AS MEMBERS OF TAXPAYER'S HOUSEHOLD.— 14 15 "(1) In general.—Subject to the limitations 16 provided by paragraph (2), amounts paid by the tax-17 payer to maintain an individual (other than a de-18 pendent, as defined in section 6, or a relative of the 19 taxpayer) as a member of such taxpayer's household 20 during the period that such individual is— "(A) a member of the taxpayer's household 21 22 under a written agreement between the tax-23 payer and an organization described in para-24 graph (2), (3), or (4) of subsection (b) to imple-

ment a program of the organization to provide

educational opportunities for pupils or students in private homes, and

"(B) a full-time pupil or student in the twelfth or any lower grade at an educational organization located in the United States which normally maintains a regular faculty and curriculum and normally has a regularly enrolled body of pupils or students in attendance at the place where its educational activities are regularly carried on, shall be treated as amounts paid for the use of the organization.

### "(2) Limitations.—

"(A) Amount.—Paragraph (1) shall apply to amounts paid within the taxable year only to the extent that such amounts do not exceed \$50 multiplied by the number of full calendar months during the taxable year which fall within the period described in paragraph (1). For purposes of the preceding sentence, if 15 or more days of a calendar month fall within such period such month shall be considered as a full calendar month.

"(B) Compensation or reimburse-Ment.—Paragraph (1) shall not apply to any amount paid by the taxpayer within the taxable year if the taxpayer receives any money or other property as compensation or reimbursement for maintaining the individual in the taxpayer's household during the period described in paragraph (1).

- "(3) RELATIVE DEFINED.—For purposes of paragraph (1), the term 'relative of the taxpayer' means an individual who, with respect to the taxpayer, bears any of the relationships described in subparagraphs (A) through (G) of section 6(d)(2).
- "(4) No other amount allowed as deduction.—No deduction shall be allowed under subsection (a) for any amount paid by a taxpayer to maintain an individual as a member of the tax-payer's household under a program described in paragraph (1)(A) except as provided in this subsection.
- "(e) Denial of Deduction for Certain Travel 19 Expenses.—No deduction shall be allowed under this sec-20 tion for traveling expenses (including amounts expended 21 for meals and lodging) while away from home, whether 22 paid directly or by reimbursement, unless there is no sig-23 nificant element of personal pleasure, recreation, or vaca-24 tion in such travel.

6

7

8

9

1	"(f) Disallowance of Deductions in Certain
2	Cases.—For disallowance of deductions for contributions
3	to or for the use of Communist controlled organizations,
4	see section 11(a) of the Internal Security Act of 1950 (50
5	U.S.C. 790).
6	"(g) Treatment of Certain Amounts Paid to or
7	FOR THE BENEFIT OF INSTITUTIONS OF HIGHER EDU-
8	CATION.—
9	"(1) In general.—For purposes of this sec-
10	tion, 80 percent of any amount described in para-
11	graph (2) shall be treated as a charitable contribu-
12	tion.
13	"(2) Amount described.—For purposes of
14	paragraph (1), an amount is described in this para-
15	graph if—
16	"(A) the amount is paid by the taxpayer to
17	or for the benefit of an educational organiza-
18	tion—
19	"(i) which is described in subsection
20	(d)(1)(B), and
21	"(ii) which is an institution of higher
22	education (as defined in section 3304(f)),
23	and
24	"(B) such amount would be allowable as a
25	deduction under this section but for the fact

1	that the taxpayer receives (directly or indi-
2	rectly) as a result of paying such amount the
3	right to purchase tickets for seating at an ath-
4	letic event in an athletic stadium of such insti-
5	tution.
6	If any portion of a payment is for the purchase of such
7	tickets, such portion and the remaining portion (if any)
8	of such payment shall be treated as separate amounts for
9	purposes of this subsection.
10	"(h) Other Cross References.—
11	"(1) For treatment of certain organizations
12	providing child care, see section 501(k).
13	"(2) For charitable contributions of partners,
14	see section 702.
15	"(3) For treatment of gifts for benefit of or use
16	in connection with the Naval Academy as gifts to or
17	for the use of the United States, see section 6973
18	of title 10, United States Code.
19	"(4) For treatment of gifts accepted by the
20	Secretary of State, the Director of the International
21	Communication Agency, or the Director of the
22	United States International Development Coopera-
23	tion Agency, as gifts to or for the use of the United
24	States, see section 25 of the State Department Basic

Authorities Act of 1956.

1	"(5) For treatment of gifts of money accepted
2	by the Attorney General for credit to the 'Com-
3	missary Funds, Federal Prisons' as gifts to or for
4	the use of the United States, see section 4043 of
5	title 18, United States Code.
6	"(6) For charitable contributions to or for the
7	use of Indian tribal governments (or subdivisions of
8	such governments), see section 7871.
9	"SEC. 4. DEDUCTION FOR HOME ACQUISITION INDEBTED
10	NESS.
11	"(a) General Rule.—For purposes of this part
12	there shall be allowed as a deduction all qualified residence
13	interest paid or accrued within the taxable year.
14	"(b) Qualified Residence Interest Defined.—
15	The term 'qualified residence interest' means any interest
16	which is paid or accrued during the taxable year on acqui-
17	sition indebtedness with respect to any qualified residence
18	of the taxpayer. For purposes of the preceding sentence
19	the determination of whether any property is a qualified
20	residence of the taxpayer shall be made as of the time
21	the interest is accrued.
22	"(c) Acquisition Indebtedness.—
23	"(1) In general.—The term 'acquisition in-
24	debtedness' means any indebtedness which—

1	"(A) is incurred in acquiring, constructing,
2	or substantially improving any qualified resi-
3	dence of the taxpayer, and
4	"(B) is secured by such residence.
5	Such term also includes any indebtedness secured by
6	such residence resulting from the refinancing of in-
7	debtedness meeting the requirements of the pre-
8	ceding sentence (or this sentence); but only to the
9	extent the amount of the indebtedness resulting
10	from such refinancing does not exceed the amount of
11	the refinanced indebtedness.
12	"(2) Dollar Limitation.—The aggregate
13	amount treated as acquisition indebtedness for any
14	period shall not exceed \$125,000 (50 percent of such
15	amount in the case of a married individual filing a
16	separate return).
17	"(d) Treatment of Indebtedness Incurred on
18	OR BEFORE OCTOBER 13, 1987.—
19	"(1) IN GENERAL.—In the case of any pre-Oc-
20	tober 13, 1987, indebtedness—
21	"(A) such indebtedness shall be treated as
22	acquisition indebtedness, and
23	"(B) the limitation of subsection $(c)(2)$
24	shall not apply.

1	"(2) REDUCTION IN LIMITATION.—The limita-
2	tion of subsection $(c)(2)$ shall be reduced (but not
3	below zero) by the aggregate amount of outstanding
4	pre-October 13, 1987, indebtedness.
5	"(3) Pre-october 13, 1987, indebtedness.—

- "(3) Pre-october 13, 1987, indebtedness.—
  The term 'pre-October 13, 1987, indebtedness'
  means—
  - "(A) any indebtedness which was incurred on or before October 13, 1987, and which was secured by a qualified residence on October 13, 1987, and at all times thereafter before the interest is paid or accrued, or

"(B) any indebtedness which is secured by the qualified residence and was incurred after October 13, 1987, to refinance indebtedness described in subparagraph (A) (or refinanced indebtedness meeting the requirements of this subparagraph) to the extent (immediately after the refinancing) the principal amount of the indebtedness resulting from the refinancing does not exceed the principal amount of the refinanced indebtedness (immediately before the refinancing).

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

1	"(4) Limitation on Period of Refi-
2	NANCING.—Subparagraph (B) of paragraph (3)
3	shall not apply to any indebtedness after—
4	"(A) the expiration of the term of the in-
5	debtedness described in paragraph (3)(A), or
6	"(B) if the principal of the indebtedness
7	described in paragraph (3)(A) is not amortized
8	over its term, the expiration of the term of the
9	first refinancing of such indebtedness (or if ear-
10	lier, the date which is 30 years after the date
11	of such first refinancing).
12	"(e) Other Definitions and Special Rules.—
13	For purposes of this section—
14	"(1) Qualified residence.—For purposes of
15	this subsection—
16	"(A) IN GENERAL.—Except as provided in
17	subparagraph (C), the term 'qualified residence'
18	means the principal residence of the taxpayer.
19	"(B) Married individuals filing sepa-
20	RATE RETURNS.—If a married couple does not
21	file a joint return for the taxable year—
22	"(i) such couple shall be treated as 1
23	taxpayer for purposes of subparagraph
24	(A), and

1	"(ii) each individual shall be entitled
2	to take into account ½ of the principal
3	residence unless both individuals consent
1	in writing to 1 individual taking into ac-
5	count the principal residence.

- "(C) PRE-OCTOBER 13, 1987, INDEBTED-NESS.—In the case of any pre-October 13, 1987, indebtedness, the term 'qualified residence' has the meaning given that term in section 163(h)(4), as in effect on the day before the date of enactment of this subparagraph.
- "(2) Special rule for cooperative housing corporations.—Any indebtedness secured by stock held by the taxpayer as a tenant-stockholder in a cooperative housing corporation shall be treated as secured by the house or apartment which the taxpayer is entitled to occupy as such a tenant-stockholder. If stock described in the preceding sentence may not be used to secure indebtedness, indebtedness shall be treated as so secured if the taxpayer establishes to the satisfaction of the Secretary that such indebtedness was incurred to acquire such stock.
- "(3) Unenforceable security interests.—
  Indebtedness shall not fail to be treated as secured

1	by any property solely because, under any applicable
2	State or local homestead or other debtor protection
3	law in effect on August 16, 1986, the security inter-
4	est is ineffective or the enforceability of the security
5	interest is restricted.
6	"(4) Special rules for estates and
7	TRUSTS.—For purposes of determining whether any
8	interest paid or accrued by an estate or trust is
9	qualified residence interest, any residence held by
10	such estate or trust shall be treated as a qualified
11	residence of such estate or trust if such estate or
12	trust establishes that such residence is a qualified
13	residence of a beneficiary who has a present interest
14	in such estate or trust or an interest in the resid-
15	uary of such estate or trust.
16	"SEC. 5. DEFINITIONS AND SPECIAL RULES.
17	"(a) Definition of Surviving Spouse.—
18	"(1) In general.—For purposes of this part,
19	the term 'surviving spouse' means a taxpayer—
20	"(A) whose spouse died during either of
21	the taxpayer's 2 taxable years immediately pre-
22	ceding the taxable year, and
23	"(B) who maintains as the taxpayer's

home a household which constitutes for the tax-

1	able year the principal place of abode (as a
2	member of such household) of a dependent—
3	"(i) who (within the meaning of sec-
4	tion 6, determined without regard to sub-
5	sections $(b)(1)$ , $(b)(2)$ , and $(d)(1)(B)$ ) is a
6	son, stepson, daughter, or stepdaughter of
7	the taxpayer, and
8	"(ii) with respect to whom the tax-
9	payer is entitled to a deduction for the tax-
10	able year under section 2.
11	For purposes of this paragraph, an individual shall
12	be considered as maintaining a household only if
13	over one-half of the cost of maintaining the house-
14	hold during the taxable year is furnished by such in-
15	dividual.
16	"(2) Limitations.—Notwithstanding para-
17	graph (1), for purposes of this part a taxpayer shall
18	not be considered to be a surviving spouse—
19	"(A) if the taxpayer has remarried at any
20	time before the close of the taxable year, or
21	"(B) unless, for the taxpayer's taxable
22	year during which the taxpayer's spouse died, a
23	joint return could have been made under the
24	provisions of section 6013 (without regard to
25	subsection (a)(3) thereof).

1	"(3) Special rule where deceased spouse
2	WAS IN MISSING STATUS.—If an individual was in a
3	missing status (within the meaning of section
4	6013(f)(3)) as a result of service in a combat zone
5	and if such individual remains in such status until
6	the date referred to in subparagraph (A) or (B),
7	then, for purposes of paragraph (1)(A), the date on
8	which such individual dies shall be treated as the
9	earlier of the date determined under subparagraph
10	(A) or the date determined under subparagraph (B):
11	"(A) The date on which the determination
12	is made under section 556 of title 37 of the
13	United States Code or under section 5566 of
14	title 5 of such Code (whichever is applicable)
15	that such individual died while in such missing
16	status.
17	"(B) Except in the case of the combat
18	zone designated for purposes of the Vietnam
19	conflict, the date which is 2 years after the date
20	designated as the date of termination of com-
21	batant activities in that zone.
22	"(b) Definition of Head of Household.—

"(1) IN GENERAL.—For purposes of this part, an individual shall be considered a head of a household if, and only if, such individual is not married

23

24

1	at the close of such individual's taxable year, is not
2	a surviving spouse (as defined in subsection (a)),
3	and either—
4	"(A) maintains as such individual's home a
5	household which constitutes for more than one-
6	half of such taxable year the principal place of
7	abode, as a member of such household, of—
8	"(i) a qualifying child of the indi-
9	vidual (as defined in section 6(c), deter-
10	mined without regard to section 6(e)), but
11	not if such child—
12	"(I) is married at the close of the
13	taxpayer's taxable year, and
14	"(II) is not a dependent of such
15	individual by reason of section 6(b)(2)
16	or $6(b)(3)$ , or both, or
17	"(ii) any other person who is a de-
18	pendent of the taxpayer, if the taxpayer is
19	entitled to a deduction for the taxable year
20	for such person under section 2, or
21	"(B) maintains a household which con-
22	stitutes for such taxable year the principal place
23	of abode of the father or mother of the tax-
24	payer, if the taxpayer is entitled to a deduction

1	for the taxable year for such father or mother
2	under section 2.
3	For purposes of this paragraph, an individual shall
4	be considered as maintaining a household only if
5	over one-half of the cost of maintaining the house-
6	hold during the taxable year is furnished by such in-
7	dividual.
8	"(2) Determination of Status.—For pur-
9	poses of this subsection—
10	"(A) an individual who is legally separated
11	from such individual's spouse under a decree of
12	divorce or of separate maintenance shall not be
13	considered as married,
14	"(B) a taxpayer shall be considered as not
15	married at the close of such taxpayer's taxable
16	year if at any time during the taxable year such
17	taxpayer's spouse is a nonresident alien, and
18	"(C) a taxpayer shall be considered as
19	married at the close of such taxpayer's taxable
20	year if such taxpayer's spouse (other than a
21	spouse described in subparagraph (B)) died
22	during the taxable year.
23	"(3) Limitations.—Notwithstanding para-
24	graph (1), for purposes of this part, a taxpayer shall
25	not be considered to be a head of a household—

1	"(A) if at any time during the taxable year
2	the taxpayer is a nonresident alien, or
3	"(B) by reason of an individual who would
4	not be a dependent for the taxable year but
5	for—
6	"(i) subparagraph (H) of section
7	6(d)(2), or
8	"(ii) paragraph (3) of section 6(d).
9	"(c) Certain Married Individuals Living
10	APART.—For purposes of this part, an individual shall be
11	treated as not married at the close of the taxable year
12	if such individual is so treated under the provisions of sec-
13	tion 7703(b).
14	"SEC. 6. DEPENDENT DEFINED.
15	"(a) In General.—For purposes of this subtitle, the
16	term 'dependent' means—
17	"(1) a qualifying child, or
18	"(2) a qualifying relative.
19	"(b) Exceptions.—For purposes of this section—
20	"(1) Dependents ineligible.—If an indi-
21	vidual is a dependent of a taxpayer for any taxable
22	year of such taxpayer beginning in a calendar year,
23	such individual shall be treated as having no depend-
24	ents for any taxable year of such individual begin-
25	ning in such calendar year.

1	"(2) Married dependents.—An individual
2	shall not be treated as a dependent of a taxpayer
3	under subsection (a) if such individual has made a
4	joint return with the individual's spouse under sec-
5	tion 6013 for the taxable year beginning in the cal-
6	endar year in which the taxable year of the taxpayer
7	begins.
8	"(3) CITIZENS OR NATIONALS OF OTHER COUN-
9	TRIES.—
10	"(A) IN GENERAL.—The term 'dependent'
11	does not include an individual who is not a cit-
12	izen or national of the United States unless
13	such individual is a resident of the United
14	States or a country contiguous to the United
15	States.
16	"(B) Exception for adopted child.—
17	Subparagraph (A) shall not exclude any child of
18	a taxpayer (within the meaning of subsection
19	(f)(1)(B)) from the definition of 'dependent'
20	if—
21	"(i) for the taxable year of the tax-
22	payer, the child has the same principal
23	place of abode as the taxpayer and is a
24	member of the taxpayer's household, and

1	"(ii) the taxpayer is a citizen or na-
2	tional of the United States.
3	"(c) QUALIFYING CHILD.—For purposes of this sec-
4	tion—
5	"(1) In general.—The term 'qualifying child
6	means, with respect to any taxpayer for any taxable
7	year, an individual—
8	"(A) who bears a relationship to the tax-
9	payer described in paragraph (2),
10	"(B) who has the same principal place of
11	abode as the taxpayer for more than one-half of
12	such taxable year,
13	"(C) who meets the age requirements of
14	paragraph (3), and
15	"(D) who has not provided over one-half of
16	such individual's own support for the calendar
17	year in which the taxable year of the taxpayer
18	begins.
19	"(2) Relationship.—For purposes of para-
20	graph (1)(A), an individual bears a relationship to
21	the taxpayer described in this paragraph if such in-
22	dividual is—
23	"(A) a child of the taxpayer or a descend-
24	ant of such a child, or

1	"(B) a brother, sister, stepbrother, or step-
2	sister of the taxpayer or a descendant of any
3	such relative.
4	"(3) Age requirements.—
5	"(A) In general.—For purposes of para-
6	graph (1)(C), an individual meets the require-
7	ments of this paragraph if such individual—
8	"(i) has not attained the age of 19 as
9	of the close of the calendar year in which
10	the taxable year of the taxpayer begins, or
11	"(ii) is a student who has not attained
12	the age of 24 as of the close of such cal-
13	endar year.
14	"(B) Special rule for disabled.—In
15	the case of an individual who is permanently
16	and totally disabled at any time during such
17	calendar year, the requirements of subpara-
18	graph (A) shall be treated as met with respect
19	to such individual.
20	"(4) Special rule relating to 2 or more
21	CLAIMING QUALIFYING CHILD.—
22	"(A) IN GENERAL.—Except as provided in
23	subparagraph (B), if (but for this paragraph)
24	an individual may be and is claimed as a quali-
25	fying child by 2 or more taxpayers for a taxable

1	year beginning in the same calendar year, such
2	individual shall be treated as the qualifying
3	child of the taxpayer who is—
4	"(i) a parent of the individual, or
5	"(ii) if clause (i) does not apply, the
6	taxpayer with the highest adjusted gross
7	income for such taxable year.
8	"(B) More than 1 parent claiming
9	QUALIFYING CHILD.—If the parents claiming
10	any qualifying child do not file a joint return
11	together, such child shall be treated as the
12	qualifying child of—
13	"(i) the parent with whom the child
14	resided for the longest period of time dur-
15	ing the taxable year, or
16	"(ii) if the child resides with both par-
17	ents for the same amount of time during
18	such taxable year, the parent with the
19	highest adjusted gross income.
20	"(d) Qualifying Relative.—For purposes of this
21	section—
22	"(1) In general.—The term 'qualifying rel-
23	ative' means, with respect to any taxpayer for any
24	taxable year, an individual—

1	"(A) who bears a relationship to the tax-
2	payer described in paragraph (2),
3	"(B) with respect to whom the taxpayer
4	provides over one-half of the individual's sup-
5	port for the calendar year in which such taxable
6	year begins, and
7	"(C) who is not a qualifying child of such
8	taxpayer or of any other taxpayer for any tax-
9	able year beginning in the calendar year in
10	which such taxable year begins.
11	"(2) Relationship.—For purposes of para-
12	graph (1)(A), an individual bears a relationship to
13	the taxpayer described in this paragraph if the indi-
14	vidual is any of the following with respect to the tax-
15	payer:
16	"(A) A child or a descendant of a child.
17	"(B) A brother, sister, stepbrother, or
18	stepsister.
19	"(C) The father or mother, or an ancestor
20	of either.
21	"(D) A stepfather or stepmother.
22	"(E) A son or daughter of a brother or sis-
23	ter of the taxpayer.
24	"(F) A brother or sister of the father or
25	mother of the taxpayer.

1	"(G) A son-in-law, daughter-in-law, father-
2	in-law, mother-in-law, brother-in-law, or sister-
3	in-law.
4	"(H) An individual (other than an indi-
5	vidual who at any time during the taxable year
6	was the spouse, determined without regard to
7	section 7703, of the taxpayer) who, for the tax-
8	able year of the taxpayer, has the same prin-
9	cipal place of abode as the taxpayer and is a
10	member of the taxpayer's household.
11	"(3) Special rule relating to multiple
12	SUPPORT AGREEMENTS.—For purposes of paragraph
13	(1)(C), over one-half of the support of an individual
14	for a calendar year shall be treated as received from
15	the taxpayer if—
16	"(A) no one person contributed over one-
17	half of such support,
18	"(B) over one-half of such support was re-
19	ceived from 2 or more persons each of whom,
20	but for the fact that any such person alone did
21	not contribute over one-half of such support,
22	would have been entitled to claim such indi-
23	vidual as a dependent for a taxable year begin-

ning in such calendar year,

1	"(C) the taxpayer contributed over 10 per-
2	cent of such support, and
3	"(D) each person described in subpara-
4	graph (B) (other than the taxpayer) who con-
5	tributed over 10 percent of such support files a
6	written declaration (in such manner and form
7	as the Secretary may by regulations prescribe)
8	that such person will not claim such individual
9	as a dependent for any taxable year beginning
10	in such calendar year.
11	"(4) Special rule relating to income of
12	HANDICAPPED DEPENDENTS.—
13	"(A) In general.—For purposes of para-
14	graph (1)(B), the gross income of an individual
15	who is permanently and totally disabled at any
16	time during the taxable year shall not include
17	income attributable to services performed by the
18	individual at a sheltered workshop if—
19	"(i) the availability of medical care at
20	such workshop is the principal reason for
21	the individual's presence there, and
22	"(ii) the income arises solely from ac-
23	tivities at such workshop which are inci-
24	dent to such medical care.

1	"(B) Sheltered workshop defined.—
2	For purposes of subparagraph (A), the term
3	'sheltered workshop' means a school—
4	"(i) which provides special instruction
5	or training designed to alleviate the dis-
6	ability of the individual, and
7	"(ii) which is operated by an organi-
8	zation described in section 501(c)(3) and
9	exempt from tax under section 501(a), or
10	by a State, a possession of the United
11	States, any political subdivision of any of
12	the foregoing, the United States, or the
13	District of Columbia.
14	"(5) Special rules for support.—For pur-
15	poses of this subsection—
16	"(A) payments to a spouse which are in-
17	cludible in the gross income of such spouse
18	shall not be treated as a payment by the payor
19	spouse for the support of any dependent, and
20	"(B) in the case of the remarriage of a
21	parent, support of a child received from the
22	parent's spouse shall be treated as received
23	from the parent.
24	"(e) Special Rule for Divorced Parents.—

1	"(1) In general.—Notwithstanding subsection
2	(e)(1)(B), (e)(4), or (d)(1)(C), if—
3	"(A) a child receives over one-half of the
4	child's support during the calendar year from
5	the child's parents—
6	"(i) who are divorced or legally sepa-
7	rated under a decree of divorce or separate
8	maintenance,
9	"(ii) who are separated under a writ-
10	ten separation agreement, or
11	"(iii) who live apart at all times dur-
12	ing the last 6 months of the calendar year,
13	and
14	"(B) such child is in the custody of 1 or
15	both of the child's parents for more than one-
16	half of the calendar year, such child shall be
17	treated as being the qualifying child or quali-
18	fying relative of the noncustodial parent for a
19	calendar year if the requirements described in
20	paragraph (2) or (3) are met.
21	"(2) Exception where custodial parent
22	RELEASES CLAIM TO EXEMPTION FOR THE YEAR.—
23	For purposes of paragraph (1), the requirements de-
24	scribed in this paragraph are met with respect to
25	any calendar year if—

1	"(A) the custodial parent signs a written
2	declaration (in such manner and form as the
3	Secretary may by regulations prescribe) that
4	such custodial parent will not claim such child
5	as a dependent for any taxable year beginning
6	in such calendar year, and
7	"(B) the noncustodial parent attaches such
8	written declaration to the noncustodial parent's
9	return for the taxable year beginning during
10	such calendar year.
11	"(3) Exception for Certain Pre-1985 in-
12	STRUMENTS.—
13	"(A) In general.—For purposes of para-
14	graph (1), the requirements described in this
15	paragraph are met with respect to any calendar
16	year if—
17	"(i) a qualified pre-1985 instrument
18	between the parents applicable to the tax-
19	able year beginning in such calendar year
20	provides that the noncustodial parent shall
21	be entitled to any deduction allowable
22	under section 151 for such child, and
23	"(ii) the noncustodial parent provides
24	at least \$600 for the support of such child
25	during such calendar year.

1	For purposes of this subparagraph, amounts ex-
2	pended for the support of a child or children
3	shall be treated as received from the noncusto-
4	dial parent to the extent that such parent pro-
5	vided amounts for such support.
6	"(B) Qualified pre-1985 instrument.—
7	For purposes of this paragraph, the term
8	'qualified pre-1985 instrument' means any de-
9	cree of divorce or separate maintenance or writ-
10	ten agreement—
11	"(i) which is executed before January
12	1, 1985,
13	"(ii) which on such date contains the
14	provision described in subparagraph (A)(i),
15	and
16	"(iii) which is not modified on or after
17	such date in a modification which expressly
18	provides that this paragraph shall not
19	apply to such decree or agreement.
20	"(4) Custodial parent and noncustodial
21	PARENT.—For purposes of this subsection—
22	"(A) CUSTODIAL PARENT.—The term 'cus-
23	todial parent' means the parent having custody
24	for the greater portion of the calendar year.

1	"(B) Noncustodial parent.—The term
2	'noncustodial parent' means the parent who is
3	not the custodial parent.
4	"(5) Exception for multiple-support
5	AGREEMENTS.—This subsection shall not apply in
6	any case where over one-half of the support of the
7	child is treated as having been received from a tax-
8	payer under the provision of subsection (d)(3).
9	"(6) Special rule for support received
10	FROM NEW SPOUSE OF PARENT.—For purposes of
11	this subsection, in the case of the remarriage of a
12	parent, support of a child received from the parent's
13	spouse shall be treated as received from the parent.
14	"(f) Other Definitions and Rules.—For pur-
15	poses of this section—
16	"(1) CHILD DEFINED.—
17	"(A) IN GENERAL.—The term 'child'
18	means an individual who is—
19	"(i) a son, daughter, stepson, or step-
20	daughter of the taxpayer, or
21	"(ii) an eligible foster child of the tax-
22	payer.
23	"(B) ADOPTED CHILD.—In determining
24	whether any of the relationships specified in
25	subparagraph (A)(i) or paragraph (4) exists, a

1	legally adopted individual of the taxpayer, or an
2	individual who is lawfully placed with the tax-
3	payer for legal adoption by the taxpayer, shall
4	be treated as a child of such individual by
5	blood.
6	"(C) Eligible foster child.—For pur-
7	poses of subparagraph (A)(ii), the term 'eligible
8	foster child' means an individual who is placed
9	with the taxpayer by an authorized placement
10	agency or by judgment, decree, or other order
11	of any court of competent jurisdiction.
12	"(2) Student defined.—The term 'student'
13	means an individual who during each of 5 calendar
14	months during the calendar year in which the tax-
15	able year of the taxpayer begins—
16	"(A) is a full-time student at an edu-
17	cational organization described in section
18	3(d)(1)(B), or
19	"(B) is pursuing a full-time course of insti-
20	tutional on-farm training under the supervision
21	of an accredited agent of an educational organi-
22	zation described in section 3(d)(1)(B) or of a
23	State or political subdivision of a State.
24	"(3) Determination of Household Sta-
25	TUS.—An individual shall not be treated as a mem-

1	ber of the taxpayer's household if at any time during
2	the taxable year of the taxpayer the relationship be-
3	tween such individual and the taxpayer is in viola-
4	tion of local law.
5	"(4) Brother and sister.—The terms
6	'brother' and 'sister' include a brother or sister by
7	the half blood.
8	"(5) Special support test in case of stu-
9	DENTS.—For purposes of subsections (c)(1)(D) and
10	(d)(1)(C), in the case of an individual who is—
11	"(A) a child of the taxpayer, and
12	"(B) a student, amounts received as schol-
13	arships for study at an educational organization
14	described in section $3(d)(1)(B)$ shall not be
15	taken into account.
16	"(6) Treatment of missing children.—
17	"(A) In general.—Solely for the pur-
18	poses referred to in subparagraph (B), a child
19	of the taxpayer—
20	"(i) who is presumed by law enforce-
21	ment authorities to have been kidnaped by
22	someone who is not a member of the fam-
23	ily of such child or the taxpayer, and
24	"(ii) who had, for the taxable year in
25	which the kidnaping occurred, the same

1	principal place of abode as the taxpayer for
2	more than one-half of the portion of such
3	year before the date of the kidnaping, shall
4	be treated as meeting the requirement of
5	subsection (c)(1)(B) with respect to a tax-
6	payer for all taxable years ending during
7	the period that the child is kidnaped.
8	"(B) Purposes.—Subparagraph (A) shall
9	apply solely for purposes of determining—
10	"(i) the deduction under section 2(c),
11	and
12	"(ii) whether an individual is a sur-
13	viving spouse or a head of a household (as
14	such terms are defined in section 5).
15	"(C) Comparable treatment of cer-
16	TAIN QUALIFYING RELATIVES.—For purposes
17	of this section, a child of the taxpayer—
18	"(i) who is presumed by law enforce-
19	ment authorities to have been kidnaped by
20	someone who is not a member of the fam-
21	ily of such child or the taxpayer, and
22	"(ii) who was (without regard to this
23	paragraph) a qualifying relative of the tax-
24	payer for the portion of the taxable year
25	before the date of the kidnaping, shall be

1	treated as a qualifying relative of the tax-
2	payer for all taxable years ending during
3	the period that the child is kidnaped.
4	"(D) TERMINATION OF TREATMENT.—
5	Subparagraphs (A) and (C) shall cease to apply
6	as of the first taxable year of the taxpayer be-
7	ginning after the calendar year in which there
8	is a determination that the child is dead (or, it
9	earlier, in which the child would have attained
10	age 18).
11	"SEC. 7. INFLATION ADJUSTMENT.
12	"(a) In General.—In the case of any taxable year
13	beginning in a calendar year after 2008, each dollar
14	amount contained in sections 2(b), 2(c), 3(a), and 4(c)(2)
15	shall be increased by an amount equal to—
16	"(1) such dollar amount, multiplied by
17	"(2) the cost-of-living adjustment for the cal-
18	endar year in which the taxable year begins.
19	"(b) Cost-of-Living Adjustment.—For purposes
20	of subsection (a), the cost-of-living adjustment for any cal-
21	endar year is the percentage (if any) by which—
22	"(1) the CPI for the preceding calendar year
23	exceeds
24	"(2) the CPI for calendar year 2007.

- 1 "(c) CPI FOR ANY CALENDAR YEAR.—For purposes
- 2 of subsection (b), the CPI for any calendar year is the
- 3 average of the Consumer Price Index as of the close of
- 4 the 12-month period ending on August 31 of such cal-
- 5 endar year.
- 6 "(d) Consumer Price Index.—For purposes of
- 7 subsection (c), the term 'Consumer Price Index' means the
- 8 last Consumer Price Index for all-urban consumers pub-
- 9 lished by the Department of Labor. For purposes of the
- 10 preceding sentence, the revision of the Consumer Price
- 11 Index which is most consistent with the Consumer Price
- 12 Index for calendar year 1986 shall be used.
- 13 "(e) ROUNDING.—If any increase determined under
- 14 subsection (a) is not a multiple of \$50, such amount shall
- 15 be rounded to the next lowest multiple of \$50.

## 16 "PART II—TAX ON BUSINESS ACTIVITIES

"Sec. 11. Tax imposed on business activities.

## 17 "SEC. 11. TAX IMPOSED ON BUSINESS ACTIVITIES.

- 18 "(a) Tax Imposed.—There is hereby imposed on
- 19 every person engaged in a business activity located in the
- 20 United States a tax equal to 20 percent of the business
- 21 taxable income of such person.
- 22 "(b) Liability for Tax.—The tax imposed by this
- 23 section shall be paid by the person engaged in the business

1	activity, whether such person is an individual, partnership,
2	corporation, or otherwise.
3	"(c) Business Taxable Income.—
4	"(1) In general.—For purposes of this sec-
5	tion, the term 'business taxable income' means gross
6	active income reduced by the deductions specified in
7	subsection (d).
8	"(2) Gross active income.—For purposes of
9	paragraph (1), the term 'gross active income' means
10	gross income other than investment income.
11	"(d) Deductions.—
12	"(1) In general.—The deductions specified in
13	this subsection are—
14	"(A) the cost of business inputs for the
15	business activity,
16	"(B) the compensation (including contribu-
17	tions to qualified retirement plans but not in-
18	cluding other fringe benefits) paid for employ-
19	ees performing services in such activity, and
20	"(C) the cost of personal and real property
21	used in such activity.
22	"(2) Business inputs.—
23	"(A) IN GENERAL.—For purposes of para-
24	graph (1)(A), the term 'cost of business inputs'
25	means—

1	"(i) the actual cost of goods, services,
2	and materials, whether or not resold dur-
3	ing the taxable year, and
4	"(ii) the actual cost, if reasonable, of
5	travel and entertainment expenses for busi-
6	ness purposes.
7	"(B) Purchases of goods and serv-
8	ICES EXCLUDED.—Such term shall not include
9	purchases of goods and services provided to em-
10	ployees or owners.
11	"(C) CERTAIN LOBBYING AND POLITICAL
12	EXPENDITURES EXCLUDED.—
13	"(i) In general.—Such term shall
14	not include any amount paid or incurred in
15	connection with—
16	"(I) influencing legislation,
17	"(II) participation in, or inter-
18	vention in, any political campaign on
19	behalf of (or in opposition to) any
20	candidate for public office,
21	"(III) any attempt to influence
22	the general public, or segments there-
23	of, with respect to elections, legislative
24	matters, or referendums, or

1 "(IV) any direct comm	unication
with a covered executive bra	nch offi-
3 cial in an attempt to influence	ee the of-
4 ficial actions or positions of s	such offi-
5 cial.	
6 "(ii) Exception for local i	LEGISLA-
7 TION.—In the case of any legis	lation of
8 any local council or similar g	governing
9 body—	
.0 "(I) clause (i)(I) shall n	ot apply,
and and	
2 "(II) such term shall in	iclude all
ordinary and necessary expe	nses (in-
cluding, but not limited to,	traveling
expenses described in subp	aragraph
(A)(iii) and the cost of prepa	aring tes-
timony) paid or incurred du	uring the
taxable year in carrying on a	any trade
or business—	
20 "(aa) in direct co	onnection
with appearances before,	, submis-
sion of statements to, or	r sending
communications to the	commit-
tees, or individual men	nbers, of
such council or body with	h respect

1	to legislation or proposed legisla-
2	tion of direct interest to the tax-
3	payer, or
4	"(bb) in direct connection
5	with communication of informa-
6	tion between the taxpayer and an
7	organization of which the tax-
8	payer is a member with respect
9	to any such legislation or pro-
10	posed legislation which is of di-
11	rect interest to the taxpayer and
12	to such organization, and that
13	portion of the dues so paid or in-
14	curred with respect to any orga-
15	nization of which the taxpayer is
16	a member which is attributable
17	to the expenses of the activities
18	carried on by such organization.
19	"(iii) Application to dues of tax-
20	EXEMPT ORGANIZATIONS.—Such term
21	shall include the portion of dues or other
22	similar amounts paid by the taxpayer to an
23	organization which is exempt from tax
24	under this subtitle which the organization
25	notifies the taxpayer under section

1	6033(e)(1)(A)(ii) is allocable to expendi-
2	tures to which clause (i) applies.
3	"(iv) Influencing legislation.—
4	For purposes of this subparagraph—
5	"(I) IN GENERAL.—The term 'in-
6	fluencing legislation' means any at-
7	tempt to influence any legislation
8	through communication with any
9	member or employee of a legislative
10	body, or with any government official
11	or employee who may participate in
12	the formulation of legislation.
13	"(II) LEGISLATION.—The term
14	'legislation' has the meaning given
15	that term in section $4911(e)(2)$ .
16	"(v) Other special rules.—
17	"(I) Exception for certain
18	TAXPAYERS.—In the case of any tax-
19	payer engaged in the trade or busi-
20	ness of conducting activities described
21	in clause (i), clause (i) shall not apply
22	to expenditures of the taxpayer in
23	conducting such activities directly on
24	behalf of another person (but shall
25	apply to payments by such other per-

1	son to the taxpayer for conducting
2	such activities).
3	"(II) DE MINIMIS EXCEPTION.—
4	"(aa) In general.—Clause
5	(i) shall not apply to any in-
6	house expenditures for any tax-
7	able year if such expenditures do
8	not exceed \$2,000. In deter-
9	mining whether a taxpayer ex-
10	ceeds the \$2,000 limit, there
11	shall not be taken into account
12	overhead costs otherwise allocable
13	to activities described in sub-
14	clauses (I) and (IV) of clause (i).
15	"(bb) In-house expendi-
16	TURES.—For purposes of provi-
17	sion (aa), the term 'in-house ex-
18	penditures' means expenditures
19	described in subclauses (I) and
20	(IV) of clause (i) other than pay-
21	ments by the taxpayer to a per-
22	son engaged in the trade or busi-
23	ness of conducting activities de-
24	scribed in clause (i) for the con-
25	duct of such activities on behalf

1	of the taxpayer, or dues or other
2	similar amounts paid or incurred
3	by the taxpayer which are allo-
4	cable to activities described in
5	clause (i).
6	"(III) Expenses incurred in
7	CONNECTION WITH LOBBYING AND
8	POLITICAL ACTIVITIES.—Any amount
9	paid or incurred for research for, or
10	preparation, planning, or coordination
11	of, any activity described in clause (i)
12	shall be treated as paid or incurred in
13	connection with such activity.
14	"(vi) Covered executive branch
15	OFFICIAL.—For purposes of this subpara-
16	graph, the term 'covered executive branch
17	official' means—
18	"(I) the President,
19	"(II) the Vice President,
20	"(III) any officer or employee of
21	the White House Office of the Execu-
22	tive Office of the President, and the 2
23	most senior level officers of each of
24	the other agencies in such Executive
25	Office, and

1	"(IV) any individual serving in a
2	position in level I of the Executive
3	Schedule under section 5312 of title
4	5, United States Code, any other indi-
5	vidual designated by the President as
6	having Cabinet level status, and any
7	immediate deputy of such an indi-
8	vidual.
9	"(vii) Special rule for indian
10	TRIBAL GOVERNMENTS.—For purposes of
11	this subparagraph, an Indian tribal gov-
12	ernment shall be treated in the same man-
13	ner as a local council or similar governing
14	body.
15	"(viii) Cross reference.—
	"For reporting requirements and alternative taxes related to this subsection, see section $6033(e)$ .
16	"(e) Carryover of Excess Deductions.—
17	"(1) IN GENERAL.—If the aggregate deductions
18	for any taxable year exceed the gross active income
19	for such taxable year, the amount of the deductions
20	specified in subsection (d) for the succeeding taxable

year (determined without regard to this subsection)

shall be increased by the sum of—

"(A) such excess, plus

21

22

23

1	"(B) the product of such excess and the 3-
2	month Treasury rate for the last month of such
3	taxable year.
4	"(2) 3-month treasury rate.—For purposes
5	of paragraph (1), the 3-month Treasury rate is the
6	rate determined by the Secretary based on the aver-
7	age market yield (during any 1-month period se-
8	lected by the Secretary and ending in the calendar
9	month in which the determination is made) on out-
10	standing marketable obligations of the United States
11	with remaining periods to maturity of 3 months or
12	less."
13	(b) Conforming Repeals and Redesignations.—
14	(1) Repeals.—The following subchapters of
15	chapter 1 of subtitle A and the items relating to
16	such subchapters in the table of subchapters for
17	such chapter 1 are repealed:
18	(A) Subchapter B (relating to computation
19	of taxable income).
20	(B) Subchapter C (relating to corporate
21	distributions and adjustments).
22	(C) Subchapter D (relating to deferred
23	compensation, etc.).
24	(D) Subchapter G (relating to corporations
25	used to avoid income tax on shareholders).

1	(E) Subchapter H (relating to banking in-
2	stitutions).
3	(F) Subchapter I (relating to natural re-
4	sources).
5	(G) Subchapter J (relating to estates,
6	trusts, beneficiaries, and decedents).
7	(H) Subchapter L (relating to insurance
8	companies).
9	(I) Subchapter M (relating to regulated in-
10	vestment companies and real estate investment
11	trusts).
12	(J) Subchapter N (relating to tax based on
13	income from sources within or without the
14	United States).
15	(K) Subchapter O (relating to gain or loss
16	on disposition of property).
17	(L) Subchapter P (relating to capital gains
18	and losses).
19	(M) Subchapter Q (relating to readjust-
20	ment of tax between years and special limita-
21	tions).
22	(N) Subchapter S (relating to tax treat-
23	ment of S corporations and their shareholders).
24	(O) Subchapter T (relating to cooperatives
25	and their patrons).

1	(P) Subchapter U (relating to designation
2	and treatment of empowerment zones, enter-
3	prise communities, and rural development in-
4	vestment areas).
5	(Q) Subchapter V (relating to title 11
6	cases).
7	(R) Subchapter W (relating to District of
8	Columbia Enterprise Zone).
9	(2) Redesignations.—The following sub-
10	chapters of chapter 1 of subtitle A and the items re-
11	lating to such subchapters in the table of sub-
12	chapters for such chapter 1 are redesignated:
13	(A) Subchapter E (relating to accounting
14	periods and methods of accounting) as sub-
15	chapter B.
16	(B) Subchapter F (relating to exempt or-
17	ganizations) as subchapter C.
18	(C) Subchapter K (relating to partners
19	and partnerships) as subchapter D.
20	SEC. 3. REPEAL OF ESTATE AND GIFT TAXES.
21	Subtitle B (relating to estate, gift, and generation-
22	skipping taxes) and the item relating to such subtitle in
23	the table of subtitles is repealed.

## 1 SEC. 4. ADDITIONAL REPEALS.

- 2 Subtitles H (relating to financing of presidential elec-
- 3 tion campaigns) and J (relating to coal industry health
- 4 benefits) and the items relating to such subtitles in the
- 5 table of subtitles are repealed.

## 6 SEC. 5. EFFECTIVE DATES.

- 7 (a) In General.—Except as provided in subsection
- 8 (b), the amendments made by this Act apply to taxable
- 9 years beginning after December 31, 2007.
- 10 (b) Repeal of Estate and Gift Taxes.—The re-
- 11 peal made by section 3 applies to estates of decedents
- 12 dying, and transfers made, after December 31, 2007.
- 13 (c) Technical and Conforming Changes.—The
- 14 Secretary of the Treasury or the Secretary's delegate
- 15 shall, as soon as practicable but in any event not later
- 16 than 90 days after the date of enactment of this Act, sub-
- 17 mit to the Committee on Ways and Means of the House
- 18 of Representatives and the Committee on Finance of the
- 19 Senate a draft of any technical and conforming changes
- 20 in the Internal Revenue Code of 1986 which are necessary
- 21 to reflect throughout such Code the changes in the sub-
- 22 stantive provisions of law made by this Act.

 $\bigcirc$