

110TH CONGRESS  
2D SESSION

# H. RES. 1531

Expressing the sense of the House of Representatives that the President of the United States should not issue pardons to senior members of his administration during the final 90 days of his term of office.

---

## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 20, 2008

Mr. NADLER submitted the following resolution; which was referred to the Committee on the Judiciary

---

## RESOLUTION

Expressing the sense of the House of Representatives that the President of the United States should not issue pardons to senior members of his administration during the final 90 days of his term of office.

Whereas Article II, section 2, clause 1, of the Constitution of the United States provides that “[t]he President . . . shall have Power to grant Reprieves and Pardons for Offences against the United States, except in Cases of Impeachment”;

Whereas Alexander Hamilton, in Federalist #74, stated, “[a]s the sense of responsibility is always strongest, in proportion as it is undivided, it may be inferred that a single man would be most ready to attend to the force of those motives which might plead for a mitigation of

the rigor of the law, and least apt to yield to considerations which were calculated to shelter a fit object of its vengeance”;

Whereas the Supreme Court has observed that “[a] pardon reaches both the punishment prescribed for the offence and the guilt of the offender; and when the pardon is full, it releases the punishment and blots out of existence the guilt, so that in the eye of the law the offender is as innocent as if he had never committed the offence. If granted before conviction, it prevents . . . the penalties and disabilities consequent upon conviction from attaching; if granted after conviction, it removes the penalties and disabilities, and restores him to all his civil rights; it makes him, as it were, a new man, and gives him a new credit and capacity.” *Ex Parte Garland*, 71 U.S. (4 Wall.) 333, 380 (1866);

Whereas during the Constitutional convention, George Mason expressed the concern that a president could abuse his pardon power to “pardon crimes which were advised by himself” or, before indictment or conviction, “to stop inquiry and prevent detection”;

Whereas James Madison responded to Mason’s concerns by stating that “[i]f the President be connected, in any suspicious manner, with any person, and there be grounds [to] believe he will shelter him, the House of Representatives can impeach him; they can remove him if found guilty”;

Whereas although not constitutionally binding, the Pardon Attorney’s regulations governing the granting of presidential pardons states “[n]o petition for pardon should be filed until the expiration of a waiting period of at least five years after the date of the release of the petitioner

from confinement or, in case no prison sentence was imposed, until the expiration of a period of at least five years after the date of the conviction of the petitioner. Generally, no petition should be submitted by a person who is on probation, parole, or supervised release.” 28 CFR 1.2 (2000);

Whereas on President George H.W. Bush granted a full, complete, and unconditional pardon to Elliott Abrams, Duane R. Clarridge, Alan Fiers, Clair George, Robert C. McFarlane, and Caspar W. Weinberger for all offenses charged, prosecuted, or committed in connection with the Iran-Contra Scandal in which he was alleged to have been involved;

Whereas in a press conference on February 22, 2001, President George W. Bush stated, “Should I decide to grant pardons, I will do so in a fair way. I will have the highest of high standards”;

Whereas investigations by Congressional committees, and press reports, raise serious concerns that senior officials of the administration of President George W. Bush may have committed crimes involving the mistreatment of detainees, the extraordinary rendition of individuals to countries known to engage in torture, illegal surveillance of United States citizens, unlawful leaks of classified information, obstruction of justice, political interference with the conduct of the Justice Department, and other illegal acts;

Whereas President George W. Bush has been urged to grant preemptive pardons to senior administration officials who might face criminal prosecution for actions taken in the course of their official duties; and

Whereas pardons issued during the lame duck period of a President's term would not be subject to the judgement of the voters; Now, therefore, be it

1       *Resolved*, That—

2           (1) it is the sense of the House of Representa-  
3       tives that the granting of preemptive pardons by the  
4       President to senior officials of his administration for  
5       acts they may have taken in the course of their offi-  
6       cial duties is a dangerous abuse of the pardon  
7       power;

8           (2) it is the sense of the House of Representa-  
9       tives that the President should not grant preemptive  
10      pardons to senior officials in his administration for  
11      acts they may have taken in the course of their offi-  
12      cial duties;

13          (3) it is the sense of the House of Representa-  
14      tives that James Madison was correct in his observa-  
15      tion that “[i]f the President be connected, in any  
16      suspicious manner, with any person, and there be  
17      grounds [to] believe he will shelter him, the House  
18      of Representatives can impeach him; they can re-  
19      move him if found guilty”;

20          (4) it is the sense of the House of Representa-  
21      tives that a special investigative commission, or a  
22      Select Committee be tasked with investigating pos-  
23      sible illegal activities by senior officials of the admin-

1       istration of President George W. Bush, including, if  
2       necessary, any abuse of the President's pardon  
3       power; and

4               (5) the next Attorney General of the United  
5       States appoint an independent counsel to inves-  
6       tigate, and, where appropriate, prosecute illegal acts  
7       by senior officials of the administration of President  
8       George W. Bush.

○