

110TH CONGRESS  
1ST SESSION

# H. R. 3610

To amend the Federal Food, Drug, and Cosmetic Act with respect to the safety of food and drugs imported into the United States, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 20, 2007

Mr. DINGELL (for himself, Mr. PALLONE, and Mr. STUPAK) introduced the following bill; which was referred to the Committee on Energy and Commerce

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## A BILL

To amend the Federal Food, Drug, and Cosmetic Act with respect to the safety of food and drugs imported into the United States, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5 “Food and Drug Import Safety Act of 2007”.

6       (b) TABLE OF CONTENTS.—The table of contents of  
7 this Act is as follows:

See. 1. Short title; table of contents.

See. 2. Research on testing techniques for use in inspections of imported food safety; priority regarding detection of intentional adulteration.

See. 3. User fees regarding inspections of imported food safety.

Sec. 4. User fees regarding inspections of imported drug safety.  
Sec. 5. Authority to restrict food importation to specific ports of entry.  
Sec. 6. Country of origin labeling.  
Sec. 7. Safe and secure food importation program.  
Sec. 8. Civil penalties.  
Sec. 9. Continued operation of field laboratories.  
Sec. 10. Recall authority.  
Sec. 11. Inspection and other standards; applicability, enforcement; certifications.  
Sec. 12. Regulations on adequate testing of processed food.  
Sec. 13. Records of interstate shipment.  
Sec. 14. Labeling requirement for meat, poultry products, and seafood that contain carbon monoxide.

1     **SEC. 2. RESEARCH ON TESTING TECHNIQUES FOR USE IN**  
2                 **INSPECTIONS OF IMPORTED FOOD SAFETY;**  
3                 **PRIORITY REGARDING DETECTION OF INTEN-**  
4                 **TIONAL ADULTERATION.**

5     Section 801 of the Federal Food, Drug, and Cosmetic  
6     Act (21 U.S.C. 381) is amended by adding at the end the  
7     following:

8         “(p) RESEARCH ON TESTING TECHNIQUES FOR USE  
9     IN INSPECTIONS OF IMPORTED FOOD SAFETY.—

10                 “(1) IN GENERAL.—The Secretary shall (di-  
11                 rectly or through grants or contracts) provide for re-  
12                 search on the development of tests and sampling  
13                 methodologies, for use in inspections of food under  
14                 this section—

15                 “(A) whose purpose is to determine whether food is adulterated by reason of being con-  
16                 taminated with microorganisms, chemical tox-  
17                 ins, or pesticide chemicals or related residues;  
18                 and

1               “(B) whose results are available not later  
2               than approximately 60 minutes after the ad-  
3               ministration of the tests.

4               “(2) PRIORITY.—In providing for research  
5               under paragraph (1), the Secretary shall give pri-  
6               ority to conducting research on the development of  
7               tests that are suitable for inspections of food at  
8               ports of entry into the United States, with the great-  
9               est priority given to the development of such tests  
10              that the Secretary determines would be useful in de-  
11              tecting the intentional adulteration of food. In pro-  
12              viding for research under paragraph (1), the Sec-  
13              retary shall under the preceding sentence give pri-  
14              ority to conducting research on the development of  
15              tests for detecting the presence in food of the patho-  
16              gens E. coli, salmonella, cyclospora, cryptosporidium,  
17              hepatitis A, or listeria, the presence in or on food of  
18              pesticide chemicals and related residues, the pres-  
19              ence in or on food of chemical toxins, and the pres-  
20              ence in or on food of such other pathogens or sub-  
21              stances as the Secretary determines to be appro-  
22              priate, including any pathogen or substance that the  
23              Secretary determines is a candidate for use to inten-  
24              tionally adulterate food. The Secretary shall estab-  
25              lish the goal of developing, by the expiration of the

1       3-year period beginning on the date of the enact-  
2       ment of the this subsection, tests under paragraph  
3       (1) for each of the pathogens and substances receiv-  
4       ing priority under the preceding sentence.

5           “(3) PERIODIC REPORTS.—The Secretary shall  
6       submit to the Congress periodic reports describing  
7       the progress that has been made toward the goal re-  
8       ferred to in paragraph (1) and describing plans for  
9       future research toward the goal. Each of the reports  
10      shall provide an estimate by the Secretary of the  
11      amount of funds needed to meet such goal, and shall  
12      provide a determination by the Secretary of whether  
13      there is a need for further research under this sub-  
14      section. The first such report shall be submitted not  
15      later than March 1, 2008, and subsequent reports  
16      shall be submitted semiannually after the submission  
17      of the first report until the goal is met.

18           “(4) CONSULTATION.—The Secretary shall  
19       carry out the program of research under paragraph  
20       (1) in consultation with the Director of the Centers  
21       for Disease Control and Prevention, the Director of  
22       the National Institutes of Health, and the Adminis-  
23       trator of the Environmental Protection Agency. The  
24       Secretary shall with respect to such research coordi-  
25       nate the activities of the Department of Health and

1 Human Services. The Secretary shall in addition  
2 consult with the Secretary of Agriculture (acting  
3 through the Food Safety and Inspection Service of  
4 the Department of Agriculture) in carrying out the  
5 program.”.

6 **SEC. 3. USER FEES REGARDING INSPECTIONS OF IM-**  
7 **PORDED FOOD SAFETY.**

8 Chapter VIII of the Federal Food, Drug, and Cos-  
9 metic Act (21 U.S.C. 381 et seq.) is amended by inserting  
10 after section 801 the following:

11 “USER FEES REGARDING FOOD SAFETY

12 “SEC. 801A. (a) IN GENERAL.—

13 “(1) ASSESSMENT.—Beginning in fiscal year  
14 2008, the Secretary shall in accordance with this  
15 section assess and collect fees on food imported into  
16 the United States.

17 “(2) PURPOSE OF FEES.—

18 “(A) IN GENERAL.—The purpose of fees  
19 under paragraph (1) is to defray the costs of  
20 carrying out section 801 with respect to food  
21 over the costs of carrying out such section with  
22 respect to food in fiscal year 2007 multiplied by  
23 the adjustment factor. Fees under paragraph  
24 (1) may be used to pay for overseas inspection  
25 with respect to food by the Department of  
26 Health and Human Services.

1                 “(B) ALLOCATIONS BY SECRETARY.—Of  
2                 the total fee revenues collected under paragraph  
3                 (1) for a fiscal year, the Secretary shall reserve  
4                 and expend amounts in accordance with the fol-  
5                 lowing:

6                     “(i) The Secretary shall reserve not  
7                 less than 90 percent for carrying out sec-  
8                 tion 801 with respect to food, other than  
9                 research under section 801(p). In expend-  
10                 ing the amount so reserved, the Secretary  
11                 shall give priority to inspections conducted  
12                 at ports of entry into the United States,  
13                 with the greatest priority given to inspec-  
14                 tions to detect the intentional adulteration  
15                 of food.

16                     “(ii) The Secretary shall reserve not  
17                 more than 10 percent for carrying out re-  
18                 search under section 801(p).

19                 “(C) LABORATORY TESTING.—In this  
20                 paragraph, the term ‘costs of carrying out sec-  
21                 tion 801’ with respect to food being imported or  
22                 offered for import includes the costs of labora-  
23                 tory testing of such food, including laboratory  
24                 personnel costs.

1           “(3) AMOUNT OF FEE; COLLECTION.—A fee  
2 under paragraph (1) shall be assessed on each line  
3 item of food, as defined by the Secretary by regula-  
4 tion. The amount of the fee shall be based on the  
5 number of line items, and may not exceed \$50 per  
6 line item, notwithstanding subsection (b). The liabil-  
7 ity for the fee constitutes a personal debt due to the  
8 United States, and such liability accrues on the date  
9 on which the Secretary approves the food under sec-  
10 tion 801(c)(1). The Secretary may coordinate with  
11 and seek the cooperation of other agencies of the  
12 Federal Government regarding the collection of such  
13 fees.

14           “(b) TOTAL FEE REVENUES.—The total fee revenues  
15 collected under subsection (a) for a fiscal year shall be  
16 the amount appropriated under subsection (f)(3).

17           “(c) ADJUSTMENTS.—

18           “(1) INFLATION ADJUSTMENT.—With respect  
19 to the amount of total fee revenues referred to in  
20 subsection (b), the amount authorized in subsection  
21 (f)(3) for a fiscal year shall be adjusted by the Sec-  
22 retary (and as adjusted shall be published in the  
23 Federal Register) to reflect the greater of—

24           “(A) the total percentage change that oc-  
25 curred during the preceding fiscal year in the

1           Consumer Price Index for all urban consumers  
2           (all items; U.S. city average); or

3               “(B) the total percentage change for such  
4           fiscal year in basic pay under the General  
5           Schedule in accordance with section 5332 of  
6           title 5, United States Code, as adjusted by any  
7           locality-based comparability payment pursuant  
8           to section 5304 of such title for Federal em-  
9           ployees stationed in the District of Columbia.

10           “(2) ANNUAL FEE ADJUSTMENT.—Not later  
11           than 60 days after the end of each fiscal year begin-  
12           ning after fiscal year 2008, the Secretary, subject to  
13           not exceeding the maximum fee amount specified in  
14           subsection (a)(3), shall adjust the amounts that oth-  
15           erwise would under subsection (a) be assessed as  
16           fees during the fiscal year in which the adjustment  
17           occurs so that the total revenues collected in such  
18           fees for such fiscal year equal the amount applicable  
19           pursuant to subsection (b) for the fiscal year.

20           “(d) FEE WAIVER OR REDUCTION.—The Secretary  
21           shall grant a waiver from or a reduction of a fee assessed  
22           under subsection (a) where the Secretary finds that the  
23           fee to be paid will exceed the anticipated present and fu-  
24           ture costs incurred by the Secretary in carrying out sec-

1 tion 801 with respect to food (which finding may be made  
2 by the Secretary using standard costs).

3       “(e) ASSESSMENT OF FEES.—

4           “(1) LIMITATION.—Fees may not be assessed  
5 under subsection (a) for a fiscal year beginning after  
6 fiscal year 2008 unless the amount appropriated for  
7 salaries and expenses of the Food and Drug Admin-  
8 istration for such fiscal year is equal to or greater  
9 than the amount appropriated for salaries and ex-  
10 penses of the Food and Drug Administration for fis-  
11 cal year 2008 multiplied by the adjustment factor  
12 applicable to the fiscal year involved, except that in  
13 making determinations under this paragraph for the  
14 fiscal years involved there shall be excluded—

15           “(A) the amounts appropriated under sub-  
16 section (f)(3) for the fiscal years involved;

17           “(B) the amounts appropriated under sec-  
18 tion 801B(f)(3) for such fiscal years; and

19           “(C) the amounts appropriated under sec-  
20 tion 736(g) for such fiscal years.

21           “(2) AUTHORITY.—If the Secretary does not  
22 assess fees under subsection (a) during any portion  
23 of a fiscal year because of paragraph (1) and if at  
24 a later date in such fiscal year the Secretary may as-  
25 sess such fees, the Secretary may assess and collect

1 such fees, without any modification in the rate of  
2 the fees, at any time in such fiscal year notwithstanding  
3 the provisions of subsection (a)(3) relating  
4 to the time at which fees are to be paid.

5 “(f) CREDITING AND AVAILABILITY OF FEES.—

6 “(1) IN GENERAL.—Fees collected for a fiscal  
7 year pursuant to subsection (a) shall be credited to  
8 the appropriation account for salaries and expenses  
9 of the Food and Drug Administration and shall be  
10 available in accordance with appropriation Acts until  
11 expended without fiscal year limitation. Such sums  
12 as may be necessary may be transferred from the  
13 Food and Drug Administration salaries and ex-  
14 penses appropriation account without fiscal year lim-  
15 itation to such appropriation account for salaries  
16 and expenses with such fiscal year limitation. The  
17 sums transferred shall be available solely for car-  
18 rying out section 801 with respect to food, and the  
19 sums are subject to allocations under subsection  
20 (a)(2)(B).

21 “(2) COLLECTIONS AND APPROPRIATION  
22 ACTS.—The fees authorized in subsection (a)—

23 “(A) shall be collected in each fiscal year  
24 in accordance with subsections (a)(3) and (b);  
25 and

1               “(B) shall only be collected and available  
2               for the purpose specified in subsection (a)(2).

3               “(3) AUTHORIZATION OF APPROPRIATIONS; AL-  
4               LOCATIONS BY SECRETARY.—Subject to paragraph  
5               (4) and subsection (c)(1), there is authorized to be  
6               appropriated for fees under this section  
7               \$500,000,000 for each of the fiscal years 2008  
8               through 2012.

9               “(4) OFFSET.—Any amount of fees collected  
10          for a fiscal year under subsection (a) that exceeds  
11          the amount of fees specified in appropriation Acts  
12          for such fiscal year shall be credited to the appro-  
13          priation account of the Food and Drug Administra-  
14          tion as provided in paragraph (1), and shall be sub-  
15          tracted from the amount of fees that would other-  
16          wise be authorized to be collected under this section  
17          pursuant to appropriation Acts for a subsequent fis-  
18          cal year.

19               “(g) COLLECTION OF UNPAID FEES.—In any case  
20          where the Secretary does not receive payment of a fee as-  
21          sessed under subsection (a) within 30 days after it is due,  
22          such fee shall be treated as a claim of the United States  
23          Government subject to subchapter II of chapter 37 of title  
24          31, United States Code.

1       “(h) CONSTRUCTION.—This section may not be con-  
2 strued as requiring that the number of full-time equivalent  
3 positions in the Department of Health and Human Serv-  
4 ices, for officers, employees, and advisory committees not  
5 engaged in carrying out section 801 with respect to food  
6 be reduced to offset the number of officers, employees, and  
7 advisory committees so engaged.

8       “(i) DEFINITION OF ADJUSTMENT FACTOR.—For  
9 purposes of this section, the term ‘adjustment factor’ ap-  
10 plicable to a fiscal year is the Consumer Price Index for  
11 all urban consumers (all items; United States city average)  
12 for April of the preceding fiscal year divided by such Index  
13 for April 2007.”.

14 **SEC. 4. USER FEES REGARDING INSPECTIONS OF IM-**  
15 **PORDED DRUG SAFETY.**

16       Chapter VIII of the Federal Food, Drug, and Cos-  
17 metic Act (21 U.S.C. 381 et seq.), as amended by section  
18 3, is further amended by inserting after section 801A the  
19 following:

20           “USER FEES REGARDING DRUG SAFETY

21           “SEC. 801B. (a) IN GENERAL.—

22           “(1) ASSESSMENT.—Beginning in fiscal year  
23 2008, the Secretary shall in accordance with this  
24 section assess and collect fees on drugs imported  
25 into the United States.

26           “(2) PURPOSE OF FEES.—

1                 “(A) IN GENERAL.—The purpose of fees  
2 under paragraph (1) is to defray the costs of  
3 carrying out section 801 with respect to drugs  
4 over the costs of carrying out such section with  
5 respect to drugs in fiscal year 2007 multiplied  
6 by the adjustment factor. Fees under paragraph  
7 (1) may be used to pay for overseas inspection  
8 with respect to drugs by the Department of  
9 Health and Human Services.

10                 “(B) PRIORITY.—In expending the fee rev-  
11 enue amounts collected under paragraph (1),  
12 the Secretary shall give priority to—

13                 “(i) inspections conducted at ports of  
14 entry into the United States, with the  
15 greatest priority given to inspections to de-  
16 tect the intentional adulteration or mis-  
17 branding of drugs; and

18                 “(ii) inspections of good manufac-  
19 turing practices conducted abroad.

20                 “(C) LABORATORY TESTING.—In this  
21 paragraph, the term ‘costs of carrying out sec-  
22 tion 801’ with respect to drugs being imported  
23 or offered for import includes the costs of lab-  
24 oratory testing of such drugs, including labora-  
25 tory personnel costs.

1           “(3) AMOUNT OF FEE; COLLECTION.—A fee  
2 under paragraph (1) shall be assessed on each line  
3 item of drugs, as defined by the Secretary by regula-  
4 tion. The amount of the fee shall be based on the  
5 number of line items, and may not exceed \$1000 per  
6 line item, notwithstanding subsection (b). The liabil-  
7 ity for the fee constitutes a personal debt due to the  
8 United States, and such liability accrues on the date  
9 on which the Secretary approves the drugs under  
10 section 801(c)(1). The Secretary may coordinate  
11 with and seek the cooperation of other agencies of  
12 the Federal Government regarding the collection of  
13 such fees.

14           “(b) TOTAL FEE REVENUES.—The total fee revenues  
15 collected under subsection (a) for a fiscal year shall be  
16 the amount appropriated under subsection (f)(3).

17           “(c) ADJUSTMENTS.—

18           “(1) INFLATION ADJUSTMENT.—With respect  
19 to the amount of total fee revenues referred to in  
20 subsection (b), the amount authorized in subsection  
21 (f)(3) for a fiscal year shall be adjusted by the Sec-  
22 retary (and as adjusted shall be published in the  
23 Federal Register) to reflect the greater of—

24           “(A) the total percentage change that oc-  
25 curred during the preceding fiscal year in the

1           Consumer Price Index for all urban consumers  
2           (all items; U.S. city average); or

3               “(B) the total percentage change for such  
4           fiscal year in basic pay under the General  
5           Schedule in accordance with section 5332 of  
6           title 5, United States Code, as adjusted by any  
7           locality-based comparability payment pursuant  
8           to section 5304 of such title for Federal em-  
9           ployees stationed in the District of Columbia.

10           “(2) ANNUAL FEE ADJUSTMENT.—Not later  
11           than 60 days after the end of each fiscal year begin-  
12           ning after fiscal year 2008, the Secretary, subject to  
13           not exceeding the maximum fee amount specified in  
14           subsection (a)(3), shall adjust the amounts that oth-  
15           erwise would under subsection (a) be assessed as  
16           fees during the fiscal year in which the adjustment  
17           occurs so that the total revenues collected in such  
18           fees for such fiscal year equal the amount applicable  
19           pursuant to subsection (b) for the fiscal year.

20           “(d) FEE WAIVER OR REDUCTION.—The Secretary  
21           shall grant a waiver from or a reduction of a fee assessed  
22           under subsection (a) where the Secretary finds that the  
23           fee to be paid will exceed the anticipated present and fu-  
24           ture costs incurred by the Secretary in carrying out sec-

1 tion 801 with respect to drugs (which finding may be  
2 made by the Secretary using standard costs).

3       “(e) ASSESSMENT OF FEES.—

4           “(1) LIMITATION.—Fees may not be assessed  
5 under subsection (a) for a fiscal year beginning after  
6 fiscal year 2008 unless the amount appropriated for  
7 salaries and expenses of the Food and Drug Admin-  
8 istration for such fiscal year is equal to or greater  
9 than the amount appropriated for salaries and ex-  
10 penses of the Food and Drug Administration for fis-  
11 cal year 2008 multiplied by the adjustment factor  
12 applicable to the fiscal year involved, except that in  
13 making determinations under this paragraph for the  
14 fiscal years involved there shall be excluded—

15           “(A) the amounts appropriated under sub-  
16 section (f)(3) for the fiscal years involved;

17           “(B) the amounts appropriated under sec-  
18 tion 801A(f)(3) for such fiscal years; and

19           “(C) the amounts appropriated under sec-  
20 tion 736(g) for such fiscal years.

21           “(2) AUTHORITY.—If the Secretary does not  
22 assess fees under subsection (a) during any portion  
23 of a fiscal year because of paragraph (1) and if at  
24 a later date in such fiscal year the Secretary may as-  
25 sess such fees, the Secretary may assess and collect

1 such fees, without any modification in the rate of  
2 the fees, at any time in such fiscal year notwithstanding  
3 the provisions of subsection (a)(3) relating  
4 to the time at which fees are to be paid.

5 “(f) CREDITING AND AVAILABILITY OF FEES.—

6 “(1) IN GENERAL.—Fees collected for a fiscal  
7 year pursuant to subsection (a) shall be credited to  
8 the appropriation account for salaries and expenses  
9 of the Food and Drug Administration and shall be  
10 available in accordance with appropriation Acts until  
11 expended without fiscal year limitation. Such sums  
12 as may be necessary may be transferred from the  
13 Food and Drug Administration salaries and ex-  
14 penses appropriation account without fiscal year lim-  
15 itation to such appropriation account for salaries  
16 and expenses with such fiscal year limitation. The  
17 sums transferred shall be available solely for car-  
18 rying out section 801 with respect to drugs.

19 “(2) COLLECTIONS AND APPROPRIATION  
20 ACTS.—The fees authorized in subsection (a)—

21 “(A) shall be collected in each fiscal year  
22 in accordance with subsections (a)(3) and (b);  
23 and

24 “(B) shall only be collected and available  
25 for the purpose specified in subsection (a)(2).

1                 “(3) AUTHORIZATION OF APPROPRIATIONS; AL-  
2 LOCATIONS BY SECRETARY.—Subject to paragraph  
3 (4) and subsection (c)(1), there is authorized to be  
4 appropriated for fees under this section  
5 \$300,000,000 for each of the fiscal years 2008  
6 through 2012.

7                 “(4) OFFSET.—Any amount of fees collected  
8 for a fiscal year under subsection (a) that exceeds  
9 the amount of fees specified in appropriation Acts  
10 for such fiscal year shall be credited to the appro-  
11 priation account of the Food and Drug Administra-  
12 tion as provided in paragraph (1), and shall be sub-  
13 tracted from the amount of fees that would other-  
14 wise be authorized to be collected under this section  
15 pursuant to appropriation Acts for a subsequent fis-  
16 cal year.

17                 “(g) COLLECTION OF UNPAID FEES.—In any case  
18 where the Secretary does not receive payment of a fee as-  
19 sessed under subsection (a) within 30 days after it is due,  
20 such fee shall be treated as a claim of the United States  
21 Government subject to subchapter II of chapter 37 of title  
22 31, United States Code.

23                 “(h) CONSTRUCTION.—This section may not be con-  
24 strued as requiring that the number of full-time equivalent  
25 positions in the Department of Health and Human Serv-

1 ices, for officers, employees, and advisory committees not  
2 engaged in carrying out section 801 with respect to drugs  
3 be reduced to offset the number of officers, employees, and  
4 advisory committees so engaged.

5        “(i) DEFINITION OF ADJUSTMENT FACTOR.—For  
6 purposes of this section, the term ‘adjustment factor’ ap-  
7 plicable to a fiscal year is the Consumer Price Index for  
8 all urban consumers (all items; United States city average)  
9 for April of the preceding fiscal year divided by such Index  
10 for April 2007.”.

**11 SEC. 5. AUTHORITY TO RESTRICT FOOD IMPORTATION TO**

**12 SPECIFIC PORTS OF ENTRY.**

13 Section 801 of the Federal Food, Drug, and Cosmetic  
14 Act (21 U.S.C. 381), as amended by section 2, is further  
15 amended by adding at the end the following:

16        "(q) AUTHORITY TO RESTRICT FOOD IMPORTATION  
17 TO SPECIFIC PORTS OF ENTRY.—

18                 “(1) IN GENERAL.—The Secretary shall restrict  
19                 the importation of all food to ports of entry that are  
20                 located in a metropolitan area with a laboratory of  
21                 the Food and Drug Administration for testing such  
22                 food.

23               “(2) WAIVER.—The Secretary may waive the  
24 requirement of paragraph (1) and authorize the im-

1 portation of food to a port of entry not described in  
2 such paragraph if the Secretary certifies that—

3           “(A) the importation of such food through  
4           such port will not increase the probability that  
5           such food will cause serious, adverse health con-  
6           sequences or death; or

7           “(B) there is a reasonable probability that  
8           the type food involved will not cause serious,  
9           adverse health consequences or death.

10          “(3) IMPLEMENTATION.—The Secretary shall  
11          implement this subsection beginning not later than  
12          5 years after the date of the enactment of this sub-  
13          section.”.

14 **SEC. 6. COUNTRY OF ORIGIN LABELING.**

15          (a) FOOD.—Section 403 of the Federal Food, Drug,  
16          and Cosmetic Act (21 U.S.C. 343) is amended by adding  
17          at the end the following:

18           “(z) If the labeling of the food fails to identify the  
19           country of origin of the food.”.

20          (b) DRUGS AND DEVICES.—Section 502 of the Fed-  
21          eral Food, Drug, and Cosmetic Act (21 U.S.C. 352) is  
22          amended by adding at the end the following:

23           “(y) If it is a drug or device and its labeling fails  
24          to identify the country of origin of the drug or device.”.

1       (c) REGULATIONS.—Not later than 180 days after  
2 the date of the enactment of this Act, the Secretary shall  
3 promulgate final regulations to carry out sections 403(z)  
4 and 502(y) of the Federal Food, Drug, and Cosmetic Act,  
5 as added by subsections (a) and (b), respectively.

6       (d) EFFECTIVE DATE.—The requirements of sections  
7 403(z) and 502(y) of the Federal Food, Drug, and Cos-  
8 metic Act, as added by subsections (a) and (b), respec-  
9 tively, take effect on the date that is 180 days after the  
10 date of the enactment of this Act.

11 **SEC. 7. SAFE AND SECURE FOOD IMPORTATION PROGRAM.**

12       Chapter VIII of the Federal Food, Drug, and Cos-  
13 metic Act (21 U.S.C. 381 et seq.) is amended by adding  
14 at the end the following:

15 **“SEC. 805. SAFE AND SECURE FOOD IMPORTATION PRO-**  
16 **GRAM.**

17       “(a) IN GENERAL.—Beginning not later than 2 years  
18 after the date of the enactment of this section, the Sec-  
19 retary shall establish by regulation and carry out a pro-  
20 gram under which—

21           “(1) persons importing food into the United  
22 States voluntarily agree to abide by the food safety  
23 and security guidelines developed under subsection  
24 (b); and

1               “(2) the Secretary agrees to expedite the move-  
2       ment of such food through the inspection process.

3       “(b) GUIDELINES.—

4               “(1) DEVELOPMENT.—For purposes of the pro-  
5       gram established under subsection (a), the Secretary  
6       shall develop safety and security guidelines applica-  
7       ble to the importation of food.

8               “(2) FACTORS.—The guidelines developed  
9       under paragraph (1) shall take into account the fol-  
10      lowing factors:

11               “(A) The personnel of the person import-  
12      ing the food.

13               “(B) The physical and procedural safety  
14      and security of such person’s food supply chain.

15               “(C) The sufficiency of access controls for  
16      food and ingredients purchased by such person.

17               “(D) The need for tracking and maintain-  
18      ing records on food and ingredients purchased  
19      by such person or moved through the supply  
20      chain.

21               “(E) Documentation processing through  
22      such person’s supply chain.

23               “(F) Access by the Secretary to such per-  
24      son’s business records for review.

25               “(G) Vendor and supplier information.

1               “(H) Such other factors as the Secretary  
2               determines necessary.”.

3 **SEC. 8. CIVIL PENALTIES.**

4               Section 303 of the Federal Food, Drug, and Cosmetic  
5               Act (21 U.S.C. 333) is amended—

6               (1) by redesignating subsection (g) (relating to  
7               civil penalties) as subsection (f): and

8               (2) in subparagraph (A) of paragraph (2) of  
9               subsection (f), as so redesignated, by striking “Any  
10          person who introduces” and all that follows through  
11          the end of the subparagraph and inserting the fol-  
12          lowing: “Any person who introduces into interstate  
13          commerce or delivers for introduction into interstate  
14          commerce an article of food that is adulterated within  
15          the meaning of section 402(a)(2)(B) shall be sub-  
16          ject to a civil money penalty of—

17               “(i) not more than \$50,000 in the case of  
18               any individual and \$250,000 in the case of any  
19               other person for such introduction or delivery,  
20               not to exceed \$500,000 for all such violations  
21               adjudicated in a single proceeding; or

22               “(ii) notwithstanding clause (i), if such  
23               person is the manufacturer or the importer of  
24               the food, not more than \$100,000 in the case  
25               of any individual and \$500,000 in the case of

1           any other person for such introduction or deliv-  
2           ery, not to exceed \$1,000,000 for all such viola-  
3           tions adjudicated in a single proceeding.”.

4 **SEC. 9. CONTINUED OPERATION OF FIELD LABORATORIES.**

5           (a) IN GENERAL.—Subject to subsections (b) and  
6 (d), the Secretary of Health and Human Services (in this

7 section referred to as the “Secretary”) shall not—

8                 (1) terminate any of the 13 field laboratories  
9                 that were operated by the Office of Regulatory Af-  
10                fairs of the Food and Drug Administration as of  
11                January 1, 2007;

12                 (2) consolidate any such laboratory with any  
13                other laboratory;

14                 (3) terminate any of the 20 district offices or  
15                any of the inspection or compliance functions of any  
16                of the 20 district offices of the Food and Drug Ad-  
17                ministration functioning as of January 1, 2007; or

18                 (4) consolidate—

19                         (A) any such district office with an office  
20                        in any other district; or

21                         (B) transfer any of the compliance or in-  
22                        spection functions of any such district office to  
23                        any other district.

24                 (b) REPORT BY SECRETARY.—

1                             (1) SUBMISSION.—The Secretary shall submit a  
2                             reorganization plan involving the termination or con-  
3                             solidation of the laboratories, the district offices, or  
4                             the functions of such district offices specified in sub-  
5                             section (a) to the Comptroller General, the Com-  
6                             mittee on Energy and Commerce of the House of  
7                             Representatives, and the Committee on Health, Edu-  
8                             cation, Labor, and Pensions of the Senate.

9                             (2) CONSULTATION.—In preparing the reorga-  
10                             nization plan described in paragraph (1), the Sec-  
11                             retary shall consult with personnel and unions to be  
12                             affected by the plan.

13                             (c) REPORT BY GAO.—The Comptroller General  
14                             shall study the cost effectiveness of the reorganization  
15                             plan described in subsection (b) and its impact on the  
16                             safety of food, drug, and other products regulated under  
17                             the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301  
18                             et seq.) and the Public Health Service Act (42 U.S.C. 201  
19                             et seq.) and report to the Committee on Energy and Com-  
20                             merce of the House of Representatives and the Committee  
21                             on Health, Education, Labor, and Pensions of the Senate.

22                             (d) REORGANIZATION.—

23                             (1) CONGRESSIONAL REVIEW.—The reorganiza-  
24                             tion plan described in subsection (b) is deemed to be  
25                             a major rule (as defined in section 804(2) of title 5,

1       United States Code) for purposes of chapter 8 of  
2       such title.

3                     (2) EFFECTIVE DATE.—Notwithstanding sec-  
4       tion 801(a)(3) of title 5, United States Code, the re-  
5       organization plan described in subsection (b) shall  
6       take effect (unless disapproved under section 802 of  
7       such title) on the date that is 180 days after the  
8       date on which the Comptroller General submits the  
9       report required by subsection (c).

10 **SEC. 10. RECALL AUTHORITY.**

11       Chapter IV of the Federal Food, Drug, and Cosmetic  
12 Act (21 U.S.C. 351 et seq.), as amended by section 6 of  
13 this Act, is amended by adding at the end the following:

14 **“SEC. 418. RECALL AUTHORITY.**

15       “(a) ORDER TO CEASE DISTRIBUTION.—

16                     “(1) IN GENERAL.—If the Secretary finds that  
17       a food may cause serious, adverse health con-  
18       sequences or death, the Secretary shall issue an  
19       order requiring the appropriate person (including  
20       the manufacturers, importers, distributors, or retail-  
21       ers of the food) to immediately cease distribution of  
22       the food.

23                     “(2) INFORMAL HEARING.—An order under  
24       paragraph (1) shall provide the person subject to the  
25       order with an opportunity for an informal hearing,

1 to be held not later than 10 days after the date of  
2 the issuance of the order, on the actions required by  
3 the order and on whether the order should be  
4 amended to require a recall of the food involved. If,  
5 after providing an opportunity for such a hearing,  
6 the Secretary determines that inadequate grounds  
7 exist to support the actions required by the order,  
8 the Secretary shall vacate the order.

9 “(b) ORDER TO RECALL.—

10 “(1) IN GENERAL.—If, after providing an op-  
11 portunity for an informal hearing under subsection  
12 (a)(2), the Secretary determines that the order  
13 should be amended to include a recall of the food  
14 with respect to which the order was issued, the Sec-  
15 retary shall, except as provided in paragraphs (2)  
16 and (3), amend the order to require a recall. The  
17 Secretary shall specify a timetable in which the food  
18 recall will occur and shall require periodic reports to  
19 the Secretary describing the progress of the recall.

20 “(2) CERTAIN ACTIONS.—An amended order  
21 under paragraph (1) shall not include recall of a  
22 food from individuals.”.

1   **SEC. 11. INSPECTION AND OTHER STANDARDS; APPLICA-**

2                 **BILITY, ENFORCEMENT; CERTIFICATIONS.**

3                 Chapter IV of the Federal Food, Drug, and Cosmetic

4   Act, as amended by section 10 of this Act, is amended

5   by adding at the end the following:

6   **“SEC. 419. INSPECTION AND OTHER STANDARDS; APPLICA-**

7                 **BILITY, ENFORCEMENT; CERTIFICATIONS.**

8                 “(a) IN GENERAL.—Notwithstanding any other pro-

9   vision of law, all food that is offered for importation into

10   the United States shall be subject to the food safety stand-

11   ards applied to such food produced in the United States.

12                 “(b) ENFORCEMENT.—Any food that appears to not

13   meet all the standards referred to in subsection (a) shall

14   be considered adulterated and shall not be permitted entry

15   into the United States.

16                 “(c) RANDOM INSPECTIONS.—The Secretary shall

17   enforce this section through appropriate random inspec-

18   tions, sampling, and testing.

19                 “(d) CERTIFICATIONS REGARDING FOREIGN FACILI-

20   TIES.—

21                 “(1) REQUIREMENT.—No food shall be per-

22   mitted entry into the United States from a foreign

23   facility in a foreign country unless there is—

24                 “(A) a certification for such facility in ef-

25                 fect under paragraph (2)(A); or

1               “(B) a certification for such country under  
2               paragraph (2)(B).

3               “(2) CERTIFICATION.—

4               “(A) FOREIGN FACILITY.—Each foreign  
5               facility seeking to import food into the United  
6               States may obtain a certification by the Sec-  
7               retary stating that the facility maintains a pro-  
8               gram using reliable analytical methods to en-  
9               sure compliance with all the standards referred  
10              to in subsection (a).

11              “(B) FOREIGN COUNTRY.—A foreign coun-  
12              try may obtain a certification by the Secretary  
13              stating that—

14              “(i) the country has in effect and is  
15              enforcing food safety standards at least as  
16              protective of food safety as the standards  
17              applicable to food in the United States;  
18              and

19              “(ii) the country has a program in ef-  
20              fect to monitor and enforce its food safety  
21              standards with respect to food being ex-  
22              ported from such country to the United  
23              States.

24              “(3) PERIODIC REVIEW.—The Secretary shall  
25              periodically review certifications under paragraph (2)

1 and shall revoke any certification if the Secretary  
2 determines that the foreign facility or foreign coun-  
3 try involved is no longer meeting the requirements  
4 described in such paragraph.

5       “(4) INSPECTION.—The consideration of any  
6 application for a certification under paragraph (2)  
7 and the review of any such certification, by the Sec-  
8 retary, may include the inspection of foreign facili-  
9 ties to ensure that the inspection program of the for-  
10 eign facility involved is meeting such standards.

11      “(5) FOREIGN FACILITY.—In this subsection,  
12 the term ‘foreign facility’ means a foreign facility (as  
13 defined in section 415(b)(3)) that is required to be  
14 registered under section 415.

15      “(6) EFFECTIVE DATE.—This subsection takes  
16 effect beginning on the date that is 5 years after the  
17 date of the enactment of the Food and Drug Import  
18 Safety Act of 2007.”.

19 **SEC. 12. REGULATIONS ON ADEQUATE TESTING OF PROC-**  
20 **ESSED FOOD.**

21      Chapter IV of the Federal Food, Drug, and Cosmetic  
22 Act, as amended by section 11 of this Act, is amended  
23 by adding at the end the following:

1   **“SEC. 420. REGULATIONS ON ADEQUATE TESTING OF PROC-**  
2                   **ESSED FOOD.**

3         “(a) IN GENERAL.—Not later than 2 years after the  
4 date of the enactment of the Food and Drug Import Safe-  
5 ty Act of 2007, the Secretary shall by regulation require  
6 that, as good manufacturing practices, processed food un-  
7 dergo testing to detect substances in the food that may  
8 render the food adulterated, including microbial patho-  
9 gens, toxic chemicals, and such other substances as the  
10 Secretary determines to be appropriate.

11        “(b) REVIEW OF TEST RESULTS.—Regulations  
12 under subsection (a) shall require that the results of tests  
13 under such subsection be provided to the Secretary upon  
14 demand.”.

15   **SEC. 13. RECORDS OF INTERSTATE SHIPMENT.**

16       Subsection (a) of section 703 of the Federal Food,  
17 Drug, and Cosmetic Act (21 U.S.C. 373) is amended—

18               (1) by striking “upon the request” and insert-  
19               ing “upon the written or oral request”; and

20               (2) by striking “, except that evidence obtained  
21               under this section, or any evidence which is directly  
22               or indirectly derived from such evidence, shall not be  
23               used in a criminal prosecution of the person from  
24               whom obtained, and except that carriers shall not be  
25               subject to the other provisions of this Act by reason  
26               of their receipt, carriage, holding, or delivery of food,

1       drugs, devices, or cosmetics in the usual course of  
2       business as carriers, except as provided in subsection  
3       (b)’.

4       **SEC. 14. LABELING REQUIREMENT FOR MEAT, POULTRY**  
5                   **PRODUCTS, AND SEAFOOD THAT CONTAIN**  
6                   **CARBON MONOXIDE.**

7       (a) **LABELING REQUIREMENT.—**

8               (1) **IN GENERAL.**—Paragraph (t) of section 201  
9       of the Federal Food, Drug, and Cosmetic Act (21  
10      U.S.C. 321(t)) is amended by adding at the end the  
11      following new paragraph:

12               “(4) In the case of food that is meat within the  
13       meaning of the Federal Meat Inspection Act, a poul-  
14       try product within the meaning of the Poultry Prod-  
15       ucts Inspection Act, or seafood (including all fresh  
16       or saltwater finfish, molluscan shellfish, crustaceans,  
17       and other forms of aquatic animal life) intended for  
18       human consumption as food within the meaning of  
19       section 201(f) of this Act (referred to collectively in  
20       this subsection as ‘seafood’), the term ‘color addi-  
21       tive’ shall include carbon monoxide under conditions  
22       of use that may impart, maintain, preserve, stabilize,  
23       fix, or otherwise affect the color of fresh meat, poul-  
24       try products, or seafood, unless the label of such  
25       food bears, prominently and conspicuously in such

1 place and in such manner as to render it likely to  
2 be read and understood by the ordinary person, the  
3 following statement to prevent consumer deception  
4 and serious risks to the public health: ‘SAFETY  
5 NOTICE: Carbon monoxide has been used to pre-  
6 serve the color of this product. Do not rely on color  
7 or the “use or freeze by” date alone to judge the  
8 freshness or safety of the product. Discard any prod-  
9 uct with an unpleasant odor, slime, or a bulging  
10 package.’’.

11 (2) EFFECTIVE DATE.—The amendment made  
12 by this subsection shall apply to food labeled on or  
13 after the date that is 30 days after the date of the  
14 enactment of this Act.

15 (b) DISCRETIONARY AUTHORITY.—If, not earlier  
16 than 5 years after the effective date described in sub-  
17 section (a)(1), the Secretary of Health and Human Serv-  
18 ices finds, based on competent and reliable scientific evi-  
19 dence, that the statement prescribed in section 201(t)(4)  
20 of the Federal Food, Drug, and Cosmetic Act is no longer  
21 required to prevent consumer deception and other harms,  
22 then the Secretary is authorized to issue regulations estab-  
23 lishing alternative labeling requirements that are shown  
24 to be adequate and effective in preventing consumer de-  
25 ception and other harms related to the conditions of use

- 1 of carbon monoxide, including with respect to preventing
- 2 any consumer deception or other harm that may result
- 3 from the actual conditions of carbon monoxide use and
- 4 its potential to impart a persistent color to meat, poultry
- 5 products, or seafood described in such section through a
- 6 reaction with natural pigment.

○