

Calendar No. 369

109TH CONGRESS
2D SESSION

S. 2128

To provide greater transparency with respect to lobbying activities, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 16, 2005

Mr. MCCAIN (for himself, Mr. BURNS, Mr. LIEBERMAN, Ms. SNOWE, Mr. COLEMAN, Mr. NELSON of Florida, and Mr. KYL) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

MARCH 3, 2006

Reported by Ms. COLLINS, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To provide greater transparency with respect to lobbying activities, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) ~~SHORT TITLE.~~—This Act may be cited as the
5 “Lobbying Transparency and Accountability Act of
6 2005”.

1 (b) TABLE OF CONTENTS.—The table of contents for
 2 this Act is as follows:

See. 1. Short title; table of contents.

TITLE I—ENHANCING LOBBYING DISCLOSURE

See. 101. Quarterly filing of lobbying disclosure reports.

See. 102. Electronic filing of lobbying disclosure reports.

See. 103. Public database of lobbying disclosure information.

See. 104. Disclosure by registered lobbyists of all past executive and congressional employment.

See. 105. Disclosure of grassroots activities by paid lobbyists.

See. 106. Disclosure of lobbyist contributions and payments.

See. 107. Increased penalty for failure to comply with lobbying disclosure requirements.

See. 108. Disclosure of lobbying activities by certain coalitions and associations.

TITLE II—SLOWING THE REVOLVING DOOR

See. 201. Amendments to restrictions on former officers, employees, and elected officials of the executive and legislative branches.

See. 202. Additional employment rights.

See. 203. Public disclosure by Members of Congress of employment negotiations.

TITLE III—CURBING EXCESSES IN PRIVATELY FUNDED TRAVEL AND LOBBYIST GIFTS

See. 301. Requirement of full payment and disclosure of charter flights.

See. 302. Increased disclosure of travel by Members.

See. 303. Guidelines respecting travel expenses.

See. 304. Valuation of tickets to sporting and entertainment events.

TITLE IV—OVERSIGHT OF ETHICS AND LOBBYING

See. 401. Comptroller General review and semiannual reports.

3 **TITLE I—ENHANCING LOBBYING** 4 **DISCLOSURE**

5 **SEC. 101. QUARTERLY FILING OF LOBBYING DISCLOSURE** 6 **REPORTS.**

7 (a) QUARTERLY FILING REQUIRED.—Section 5 of
 8 the Lobbying Disclosure Act of 1995 (in this title referred
 9 to as the “Act”) (2 U.S.C. 1604) is amended—
 10 (1) in subsection (a)—

1 (A) by striking “Semiannual” and insert-
2 ing “Quarterly”;

3 (B) by striking “the semiannual period”
4 and all that follows through “July of each
5 year” and insert “the quarterly period begin-
6 ning on the first days of January, April, July,
7 and October of each year”; and

8 (C) by striking “such semiannual period”
9 and insert “such quarterly period”; and
10 (2) in subsection (b)—

11 (A) in the matter preceding paragraph (1),
12 by striking “semiannual report” and inserting
13 “quarterly report”;

14 (B) in paragraph (2), by striking “semi-
15 annual filing period” and inserting “quarterly
16 period”;

17 (C) in paragraph (3), by striking “semi-
18 annual period” and inserting “quarterly pe-
19 riod”; and

20 (D) in paragraph (4), by striking “semi-
21 annual filing period” and inserting “quarterly
22 period”.

23 (b) CONFORMING AMENDMENTS.—

1 (1) DEFINITION.—Section 3(10) of the Act (2
2 U.S.C. 1602) is amended by striking “six month pe-
3 riod” and inserting “three-month period”.

4 (2) REGISTRATION.—Section 4 of the Act (2
5 U.S.C. 1603) is amended—

6 (A) in subsection (a)(3)(A), by striking
7 “semiannual period” and inserting “quarterly
8 period”; and

9 (B) in subsection (b)(3)(A), by striking
10 “semiannual period” and inserting “quarterly
11 period”.

12 (3) ENFORCEMENT.—Section 6(6) of the Act (2
13 U.S.C. 1605(6)) is amended by striking “semiannual
14 period” and inserting “quarterly period”.

15 (4) ESTIMATES.—Section 15 of the Act (2
16 U.S.C. 1610) is amended—

17 (A) in subsection (a)(1), by striking “semi-
18 annual period” and inserting “quarterly pe-
19 riod”; and

20 (B) in subsection (b)(1), by striking “semi-
21 annual period” and inserting “quarterly pe-
22 riod”.

23 (5) DOLLAR AMOUNTS.—

24 (A) REGISTRATION.—Section 4 of the Act
25 (2 U.S.C. 1603) is amended—

1 (i) in subsection (a)(3)(A)(i), by strik-
2 ing “\$5,000” and inserting “\$2,500”;

3 (ii) in subsection (a)(3)(A)(ii), by
4 striking “\$20,000” and inserting
5 “\$10,000”;

6 (iii) in subsection (b)(3)(A), by strik-
7 ing “\$10,000” and inserting “\$5,000”;
8 and

9 (iv) in subsection (b)(4), by striking
10 “\$10,000” and inserting “\$5,000”.

11 (B) REPORTS.—Section 5 of the Act (2
12 U.S.C. 1604) is amended—

13 (i) in subsection (c)(1), by striking
14 “\$10,000” and “\$20,000” and inserting
15 “\$5,000” and “\$10,000”, respectively; and

16 (ii) in subsection (c)(2), by striking
17 “\$10,000” both places such term appears
18 and inserting “\$5,000”.

19 **SEC. 102. ELECTRONIC FILING OF LOBBYING DISCLOSURE**
20 **REPORTS.**

21 Section 5 of the Act (2 U.S.C. 1604) is amended by
22 adding at the end the following:

23 “(d) ELECTRONIC FILING REQUIRED.—A report re-
24 quired to be filed under this section shall be filed in elec-
25 tronic form, in addition to any other form that may be

1 required by the Secretary of the Senate or the Clerk of
2 the House of Representatives.”.

3 **SEC. 103. PUBLIC DATABASE OF LOBBYING DISCLOSURE IN-**
4 **FORMATION.**

5 (a) DATABASE REQUIRED.—Section 6 of the Act (2
6 U.S.C. 1605) is amended—

7 (1) in paragraph (7), by striking “and” at the
8 end;

9 (2) in paragraph (8), by striking the period and
10 inserting “; and”; and

11 (3) by adding at the end the following:

12 “(9) maintain, and make available to the public
13 over the Internet, without a fee or other access
14 charge, in a searchable, sortable, and downloadable
15 manner, an electronic database that—

16 “(A) includes the information contained in
17 registrations and reports filed under this Act;

18 “(B) directly links the information it con-
19 tains to the information disclosed in reports
20 filed with the Federal Election Commission
21 under section 304 of the Federal Election Cam-
22 paign Act of 1971 (2 U.S.C. 434); and

23 “(C) is searchable and sortable, at a min-
24 imum, by each of the categories of information
25 described in section 4(b) or 5(b).”.

1 (b) AVAILABILITY OF REPORTS.—Section 6(4) of the
 2 Act is amended by inserting before the semicolon the fol-
 3 lowing: “and, in the case of a report filed in electronic
 4 form pursuant to section 5(d), shall make such report
 5 available for public inspection over the Internet not more
 6 than 48 hours after the report is filed”.

7 (c) AUTHORIZATION OF APPROPRIATIONS.—There
 8 are authorized to be appropriated such sums as may be
 9 necessary to carry out paragraph (9) of section 6 of the
 10 Act, as added by subsection (a).

11 **SEC. 104. DISCLOSURE BY REGISTERED LOBBYISTS OF ALL**
 12 **PAST EXECUTIVE AND CONGRESSIONAL EM-**
 13 **PLOYMENT.**

14 Section 4(b)(6) of the Act (2 U.S.C. 1603) is amend-
 15 ed by striking “or a covered legislative branch official”
 16 and all that follows through “as a lobbyist on behalf of
 17 the client,” and inserting “or a covered legislative branch
 18 official.”.

19 **SEC. 105. DISCLOSURE OF GRASSROOTS ACTIVITIES BY**
 20 **PAID LOBBYISTS.**

21 (a) DISCLOSURE OF GRASSROOTS ACTIVITIES.—Sec-
 22 tion 3 of the Act (2 U.S.C. 1602) is amended—

23 (1) in paragraph (2), by inserting “or grass-
 24 roots lobbying activities” after “lobbying activities”
 25 both places it appears; and

1 (2) by adding at the end the following new
2 paragraphs—

3 “(17) GRASSROOTS LOBBYING.—The term
4 ‘grassroots lobbying’—

5 “(A) means any attempt to influence the
6 general public, or segments thereof, to engage
7 in lobbying contacts whether or not those con-
8 tacts were made on behalf of a client; and

9 “(B) does not include any attempt de-
10 scribed in subparagraph (A) by a person or en-
11 tity directed to its members, employees, officers
12 or shareholders, unless such attempt is financed
13 with funds directly or indirectly received from
14 or arranged by a retained registrant.

15 “(18) GRASSROOTS LOBBYIST.—The term
16 ‘grassroots lobbyist’ means any individual who is re-
17 tained by a client for financial or other compensa-
18 tion for services to engage in grassroots lobbying.

19 “(19) GRASSROOTS LOBBYING FIRM.—The term
20 ‘grassroots lobbying firm’—

21 “(A) means a person or entity that has 1
22 or more employees who are grassroots lobbyists
23 on behalf of a client other than that person or
24 entity; and

1 “(B) includes a self-employed individual
2 who is a grassroots lobbyist.

3 “(20) GRASSROOTS LOBBYING ACTIVITIES.—

4 The term ‘grassroots lobbying activities’ means
5 grassroots lobbying and efforts in support of grass-
6 roots lobbying, including preparation and planning
7 activities, research and other background work that
8 is intended, at the time it is performed, for use in
9 grassroots lobbying, and coordination with the lob-
10 bying activities or grassroots lobbying activities of
11 others.

12 “(21) LEADERSHIP PAC.—The term ‘leadership
13 PAC’ means, with respect to an individual holding
14 Federal office, an unauthorized political committee
15 which is associated with such individual.”.

16 (b) REGISTRATION.—Section 4(a) of the Act (2
17 U.S.C. 1603(a)) is amended—

18 (1) in paragraph (1), by striking “45” and in-
19 serting “20”;

20 (2) by redesignating paragraph (3) as para-
21 graph (4);

22 (3) by inserting after paragraph (2) the fol-
23 lowing:

24 “(3) GRASSROOTS LOBBYING.—Not later than
25 20 days after a grassroots lobbying firm first is re-

1 tained by a client to engage in grassroots lobbying;
 2 such grassroots lobbying firm shall register with the
 3 Secretary of the Senate and the Clerk of the House
 4 of Representatives.”; and

5 (4) in paragraph (4)(A), as redesignated—

6 (A) by striking “paragraphs (1) and (2)”
 7 and inserting “paragraphs (1), (2), and (3)”;
 8 and

9 (B) in clause (i), by inserting “and grass-
 10 roots lobbying activities” after “lobbying activi-
 11 ties”.

12 (c) SEPARATE ITEMIZATION OF GRASSROOTS EX-
 13 PENSES.—Section 5(b) of the Act (2 U.S.C. 1604(b)) is
 14 amended—

15 (1) in paragraph (3), by—

16 (A) inserting after “total amount of all in-
 17 come” the following: “(including a separate
 18 good faith estimate of the total amount relating
 19 specifically to grassroots lobbying activities and,
 20 within that amount, a good faith estimate of
 21 the total amount specifically relating to grass-
 22 roots lobbying through paid advertising)”;

23 (B) inserting “or a grassroots lobbying
 24 firm” after “lobbying firm”;

1 (C) inserting “or grassroots lobbying ac-
2 tivities” after “lobbying activities” both places
3 it appears; and

4 (D) striking “and” after the semicolon;

5 (2) in paragraph (4), by—

6 (A) inserting after “total expenses” the
7 following: “(including a separate good faith es-
8 timate of the total amount relating specifically
9 to grassroots lobbying activities and, within
10 that total amount, a separate good faith esti-
11 mate of the total amount specifically relating to
12 grassroots lobbying through paid advertising)”;

13 (B) inserting “or grassroots lobbying ac-
14 tivities” after “lobbying activities” both places
15 it appears; and

16 (C) striking the period and inserting “;
17 and”; and

18 (3) by adding at the end the following:

19 “(5) in the case of a grassroots lobbying firm,
20 for each client—

21 “(A) a list of the specific issues upon
22 which the registrant engaged in grassroots lob-
23 bying activities, including, to the maximum ex-
24 tent practicable, a list of bill numbers and ref-
25 erences to specific executive branch activities;

1 “(B) the total disbursements made for
2 grassroots lobbying activities; and a subtotal for
3 disbursements made for grassroots lobbying
4 through paid advertising;

5 “(C) identification of each person or entity
6 who received a disbursement of funds for grass-
7 roots lobbying activities of \$10,000 or more
8 during the period and the total amount each
9 person or entity received; and

10 “(D) if such disbursements are made
11 through a person or entity who serves as an
12 intermediary or conduit, identification of each
13 such intermediary or conduit, identification of
14 the person or entity who receives the funds; and
15 the total amount each such person or entity re-
16 ceived.”.

17 (d) LARGE GRASSROOTS EXPENDITURE.—Section
18 5(a) of the Act (2 U.S.C. 1604(a)) is amended—

19 (1) by striking “No later” and inserting “Ex-
20 cept as provided in paragraph (2), not later”; and

21 (2) by adding at the end the following:

22 “(2) LARGE GRASSROOTS EXPENDITURE.—A
23 registrant that is a grassroots lobbying firm and
24 that receives income of, or spends or agrees to
25 spend, an aggregate amount of \$250,000 or more on

1 grassroots lobbying activities for a client, or for a
2 group of clients for a joint effort, shall file—

3 “(A) a report under this section not later
4 than 20 days after receiving, spending, or
5 agreeing to spend that amount; and

6 “(B) an additional report not later than 20
7 days after each time such lobbyist or lobbying
8 firm receives income of, or spends or agrees to
9 spend, an aggregate amount of \$250,000 or
10 more on grassroots lobbying activities for a cli-
11 ent, or for a group of clients for a joint effort.”.

12 **SEC. 106. DISCLOSURE OF LOBBYIST CONTRIBUTIONS AND**
13 **PAYMENTS.**

14 Section 5(b) of the Act (2 U.S.C. 1604(b)) is amend-
15 ed—

16 (1) in paragraph (4), by striking “and” after
17 the semicolon;

18 (2) in paragraph (5), by striking the period and
19 inserting a semicolon; and

20 (3) by adding at the end the following:

21 “(6) for each registrant (and for any political
22 committee, as defined in 301(4) of the Federal Elec-
23 tion Campaign Act of 1971 (2 U.S.C. 431(4)), affili-
24 ated with such registrant); and for each employee

1 listed as a lobbyist by a registrant under paragraph
2 ~~(2)(C)~~—

3 “~~(A)~~ the name of each Federal candidate
4 or officeholder, leadership PAC, or political
5 party committee, to whom a contribution was
6 made, and the date and amount of such con-
7 tribution; and

8 “~~(B)~~ the name of each Federal candidate
9 or officeholder, or a leadership PAC of such
10 candidate or officeholder, or political party com-
11 mittee for whom a fundraising event was
12 hosted, cohosted, or otherwise sponsored, the
13 date and location of the event, and the total
14 amount raised by the event;

15 “~~(7)~~ the name of each covered legislative
16 branch official or covered executive branch official
17 for whom the registrant or employee listed as a lob-
18 byist provided, or directed or arranged to be pro-
19 vided, any payment or reimbursements for travel
20 and related expenses in connection with the duties of
21 such covered official, including for each such offi-
22 cial—

23 “~~(A)~~ an itemization of the payments or re-
24 imbursements provided to finance the travel
25 and related expenses and to whom the pay-

1 ments or reimbursements were made, including
2 any payment or reimbursement made with the
3 express or implied understanding or agreement
4 that such funds will be used for travel and re-
5 lated expenses;

6 “(B) the purpose and final itinerary of the
7 trip, including a description of all meetings,
8 tours, events, and outings attended;

9 “(C) the names of any registrant or indi-
10 vidual employed by the registrant who traveled
11 on any such trip;

12 “(D) the identity of official or listed spon-
13 sor of travel; and

14 “(E) the identity of any person or entity,
15 other than the listed sponsor of the travel,
16 which directly or indirectly provided for pay-
17 ment of travel and related expenses at the re-
18 quest or suggestion of the registrant or the em-
19 ployee;

20 “(8) the date, recipient, and amount of funds
21 contributed or disbursed by, or arranged by, a reg-
22 istrant or employee listed as a lobbyist—

23 “(A) to pay the costs of an event to honor
24 or recognize a covered legislative branch official
25 or covered executive branch official;

1 ~~“(B) to, or on behalf of, an entity that is~~
2 ~~named for a covered legislative branch official~~
3 ~~or covered executive branch official, or to a per-~~
4 ~~son or entity in recognition of such official;~~

5 ~~“(C) to an entity established, financed,~~
6 ~~maintained, or controlled by a covered legisla-~~
7 ~~tive branch official or covered executive branch~~
8 ~~official, or an entity designated by such official;~~
9 ~~or~~

10 ~~“(D) to pay the costs of a meeting, retreat,~~
11 ~~conference or other similar event held by, or for~~
12 ~~the benefit of, 1 or more covered legislative~~
13 ~~branch officials or covered executive branch of-~~
14 ~~ficials;~~

15 ~~except that this paragraph shall not apply to any~~
16 ~~payment or reimbursement made from funds re-~~
17 ~~quired to be reported under section 304 of the Fed-~~
18 ~~eral Election Campaign Act of 1971 (2 U.S.C. 434);~~
19 ~~and~~

20 ~~“(9) the date, recipient, and amount of any gift~~
21 ~~(that under the rules of the House of Representa-~~
22 ~~tives or Senate counts towards the one hundred dol-~~
23 ~~lar cumulative annual limit described in such rules)~~
24 ~~valued in excess of \$20 given by a registrant or em-~~

1 ployee listed as a lobbyist to a covered legislative
 2 branch official or covered executive branch official.
 3 For purposes of paragraph (9), the term ‘gift’ means a
 4 gratuity, favor, discount, entertainment, hospitality, loan,
 5 forbearance, or other item having monetary value. The
 6 term includes gifts of services, training, transportation,
 7 lodging, and meals, whether provided in kind, by purchase
 8 of a ticket, payment in advance, or reimbursement after
 9 the expense has been incurred.”.

10 **SEC. 107. INCREASED PENALTY FOR FAILURE TO COMPLY**
 11 **WITH LOBBYING DISCLOSURE REQUIRE-**
 12 **MENTS.**

13 Section 7 of the Lobbying Disclosure Act of 1995 (2
 14 U.S.C. 1606) is amended by striking “\$50,000” and in-
 15 serting “\$100,000”.

16 **SEC. 108. DISCLOSURE OF LOBBYING ACTIVITIES BY CER-**
 17 **TAIN COALITIONS AND ASSOCIATIONS.**

18 (a) IN GENERAL.—Paragraph (2) of section 3 of the
 19 Lobbying Disclosure Act of 1995 (2 U.S.C. 1602) is
 20 amended to read as follows:

21 “(2) CLIENT.—

22 “(A) IN GENERAL.—The term ‘client’
 23 means any person or entity that employs or re-
 24 tains another person for financial or other com-
 25 pensation to conduct lobbying activities or

1 grassroots lobbying activities on behalf of that
2 person or entity. A person or entity whose em-
3 ployees act as lobbyists on its own behalf if
4 both a client and an employer of such employ-
5 ees.

6 “(B) TREATMENT OF COALITIONS AND AS-
7 SOCIATIONS.—

8 “(i) IN GENERAL.—Except as pro-
9 vided in clause (ii), in the case of a coaliti-
10 tion or association of 2 or more groups
11 that retains a person to conduct lobbying
12 activities or grassroots lobbying activities,
13 each group whose total contribution to the
14 coalition or association in connection with
15 the lobbying activities or grassroots lob-
16 bing activities exceeds an aggregate of
17 \$10,000 during the reporting period is the
18 client along with the coalition or associa-
19 tion.

20 “(ii) EXCEPTION FOR CERTAIN TAX
21 EXEMPT ASSOCIATIONS.—In the case of an
22 association which is described in any para-
23 graph of section 501(c) of the Internal
24 Revenue Code of 1986 and exempt from
25 tax under section 501(a) of such Code, the

1 association (and not its members) shall be
2 treated as the client.

3 “(iii) MEMBERSHIP.—Nothing in this
4 paragraph shall be construed to require the
5 disclosure of any information about the
6 members of, or donors to, a group which is
7 treated as a client by this provision.”

8 **TITLE II—SLOWING THE** 9 **REVOLVING DOOR**

10 **SEC. 201. AMENDMENTS TO RESTRICTIONS ON FORMER OF-** 11 **FICERS, EMPLOYEES, AND ELECTED OFFI-** 12 **CIALS OF THE EXECUTIVE AND LEGISLATIVE** 13 **BRANCHES.**

14 (a) **VERY SENIOR EXECUTIVE PERSONNEL.**—The
15 matter after subparagraph (C) in section 207(d)(1) of title
16 18, United States Code, is amended by striking “within
17 1 year” and inserting “within 2 years”.

18 (b) **MEMBERS OF CONGRESS, OFFICERS, AND EM-**
19 **PLOYEES OF THE LEGISLATIVE BRANCH.**—Section 207(e)
20 of title 18, United States Code, is amended—

21 (1) in paragraph (1)(A), by striking “within 1
22 year” and inserting “within 2 years”;

23 (2) in paragraph (2)(A), by striking “within 1
24 year” and inserting “within 2 years”;

1 (3) in paragraph (3), by striking “within 1
2 year” and inserting “within 2 years”; and

3 (4) in paragraph (4)(A), by striking “within 1
4 year” and inserting “within 2 years”.

5 **SEC. 202. ADDITIONAL EMPLOYMENT RIGHTS.**

6 (a) IN GENERAL.—Section 104 of the Indian Self-
7 Determination and Education Assistance Act (25 U.S.C.
8 450i) is amended by striking subsection (j) and inserting
9 the following:

10 “(j) ADDITIONAL EMPLOYMENT RIGHTS.—

11 “(1) IN GENERAL.—Notwithstanding sections
12 205 and 207 of title 18, United States Code, an offi-
13 cer or employee of the United States assigned to an
14 Indian tribe under section 3372 of title 5, United
15 States Code, or section 2072 of the Revised Statutes
16 (25 U.S.C. 48), or an individual that was formerly
17 an officer or employee of the United States and who
18 is an employee of an Indian tribe employed to per-
19 form services pursuant to self-governance contracts
20 or compacts under this Act that the individual for-
21 merly performed for the United States, may commu-
22 nicate with and appear before any department, agen-
23 cy, court, or commission on behalf of the Indian
24 tribe with respect to any matter relating to the con-
25 tract or compact, including any matter in which the

1 United States is a party or has a direct and sub-
2 stantial interest.

3 ~~“(2) NOTIFICATION OF INVOLVEMENT IN PEND-~~
4 ~~ING MATTER.—An officer, employee, or former offi-~~
5 ~~cer or employee described in paragraph (1) shall~~
6 ~~submit to the head of each appropriate department,~~
7 ~~agency, court, or commission, in writing, a notifica-~~
8 ~~tion of any personal and substantial involvement the~~
9 ~~officer, employee, or former officer or employee had~~
10 ~~as an officer or employee of the United States with~~
11 ~~respect to the pending matter.”.~~

12 (b) ~~EFFECTIVE DATE.—The effective date of the~~
13 ~~amendment made by this section shall be the date that~~
14 ~~is 1 year after the date of enactment of this Act.~~

15 **SEC. 203. PUBLIC DISCLOSURE BY MEMBERS OF CONGRESS**
16 **OF EMPLOYMENT NEGOTIATIONS.**

17 (a) ~~HOUSE OF REPRESENTATIVES.—The Code of Of-~~
18 ~~ficial Conduct set forth in rule XXIII of the Rules of the~~
19 ~~House of Representatives is amended by redesignating~~
20 ~~clause 14 as clause 15 and by inserting after clause 13~~
21 ~~the following new clause:~~

22 ~~“14. A Member, Delegate, or Resident Commissioner~~
23 ~~shall file with the Clerk of the House of Representatives~~
24 ~~for public disclosure, a statement that he or she is negoti-~~
25 ~~ating or has any arrangement concerning prospective em-~~

1 ployment if a conflict of interest or the appearance of a
 2 conflict of interest may exist. Such statement shall be
 3 made within 3 days after the commencement of such nego-
 4 tiation or arrangement.”.

5 (b) SENATE.—Rule XXXVII of the Standing Rules
 6 of the Senate is amended by adding at the end the fol-
 7 lowing:

8 “13. A Member shall file with the Secretary of the
 9 Senate, for public disclosure, a statement that he or she
 10 is negotiating or has any arrangement concerning prospec-
 11 tive employment if a conflict of interest or the appearance
 12 of a conflict of interest may exist. Such statement shall
 13 be made within 3 days after the commencement of such
 14 negotiation or arrangement.”.

15 **TITLE III—CURBING EXCESSES**
 16 **IN PRIVATELY FUNDED TRAV-**
 17 **EL AND LOBBYIST GIFTS**

18 **SEC. 301. REQUIREMENT OF FULL PAYMENT AND DISCLO-**
 19 **SURE OF CHARTER FLIGHTS.**

20 (a) HOUSE OF REPRESENTATIVES.—

21 (1) IN GENERAL.—Clause 5(a)(3)(A) of rule
 22 XXV of the Standing Rules of the House of Rep-
 23 resentatives is amended by—

24 (A) inserting “(1)” after “(A)”; and

25 (B) adding at the end the following:

1 ~~“(2) Market value for a flight on an airplane~~
 2 ~~that is not licensed by the Federal Aviation Adminis-~~
 3 ~~tration to operate for compensation or hire shall be~~
 4 ~~the fair market value of a charter flight. The Com-~~
 5 ~~mittee on Standards of Official Conduct shall make~~
 6 ~~public information received under this subparagraph~~
 7 ~~as soon as possible after it is received.”.~~

8 (2) DISCLOSURE.—Clause 5 of rule XXXV of the
 9 Standing Rules of the House of Representatives is
 10 amended by adding at the end the following:

11 ~~“(g) A Member, officer, or employee who takes a~~
 12 ~~flight described in paragraph (a)(3)(A)(2) shall, with re-~~
 13 ~~spect to the flight, file a report with the Clerk of the~~
 14 ~~House of Representatives for public disclosure within 10~~
 15 ~~days after the flight—~~

16 ~~“(1) the date of the flight;~~

17 ~~“(2) the destination of the flight who else was~~
 18 ~~on the flight, other than those operating the plane;~~
 19 ~~and~~

20 ~~“(3) the purpose of the trip.”.~~

21 (b) SENATE.—

22 (1) IN GENERAL.—Paragraph 1(c)(1) of rule
 23 XXXV of the Standing Rules of the Senate is
 24 amended by—

25 (A) inserting “(A)” after “(1)”; and

1 ~~(B)~~ adding at the end the following:

2 ~~“(B) Market value for a flight on an airplane~~
 3 ~~that is not licensed by the Federal Aviation Adminis-~~
 4 ~~tration to operate for compensation or hire shall be~~
 5 ~~the fair market value of a charter flight. The Select~~
 6 ~~Committee on Ethics shall make public information~~
 7 ~~received under this subparagraph as soon as possible~~
 8 ~~after it is received.”.~~

9 ~~(2) DISCLOSURE.—~~Paragraph 1 of rule ~~XXXV~~
 10 ~~of the Standing Rules of the Senate is amended by~~
 11 ~~adding at the end the following:~~

12 ~~“(h) A Member, officer, or employee who takes a~~
 13 ~~flight described in subparagraph (c)(1)(B) shall, with re-~~
 14 ~~spect to the flight, file a report with the Secretary of the~~
 15 ~~Senate for public disclosure within 10 days after the~~
 16 ~~flight—~~

17 ~~“(1) the date of the flight;~~

18 ~~“(2) the destination of the flight;~~

19 ~~“(3) who else was on the flight, other than~~
 20 ~~those operating the plane; and~~

21 ~~“(4) the purpose of the trip.”.~~

22 ~~(c) CANDIDATES.—~~Subparagraph ~~(B)~~ of section
 23 ~~301(8) of the Federal Election Campaign Act of 1971 (42~~
 24 ~~U.S.C. 431(8)(B)) is amended by—~~

25 ~~(1) in clause (xiii), striking “and” at the end;~~

1 (2) in clause (xiv), by striking the period and
2 inserting “; and”;

3 (3) by adding at the end the following :

4 “(xv) any travel expense for a flight
5 on an airplane that is not licensed by the
6 Federal Aviation Administration to operate
7 for compensation or hire, but only if the
8 candidate or the candidate’s authorized
9 committee or other political committee
10 pays within 7 days after the date of the
11 flight to the owner, lessee, or other person
12 who provides the use of the airplane an
13 amount not less than the normal and usual
14 charter fare or rental charge for a com-
15 parable commercial airplane of appropriate
16 size.”.

17 **SEC. 302. INCREASED DISCLOSURE OF TRAVEL BY MEM-**
18 **BERS.**

19 (a) HOUSE OF REPRESENTATIVES.—Clause
20 5(b)(1)(A)(ii) of rule XXV of the Rules of the House of
21 Representatives is amended by—

22 (1) inserting “a detailed description and
23 itemization of each of” before “the expenses”;

1 (2) inserting “, including a description of all
2 meetings, tours, events, and outings attended during
3 such travel” before the period at the end thereof.

4 (b) SENATE.—Paragraph 2(c) of rule XXXV of the
5 Standing Rules of the Senate is amended—

6 (1) in subclause (5), by striking “and” after the
7 semicolon;

8 (2) by redesignating subclause (6) as subclause
9 (7); and

10 (3) by adding after subclause (5) the following:

11 “(6) a detailed description and itemization of
12 all meetings, tours, events, and outings attended
13 during such travel; and”.

14 **SEC. 303. GUIDELINES RESPECTING TRAVEL EXPENSES.**

15 (a) HOUSE OF REPRESENTATIVES.—Clause 5(f) of
16 rule XXV of the Rules of the House of Representatives
17 is amended by inserting “(1)” after “(f)” and by adding
18 at the end the following new subparagraph:

19 “(2) Within 90 days after the date of adoption of this
20 subparagraph and at annual intervals thereafter, the Com-
21 mittee on Standards of official Conduct shall develop and
22 revise, as necessary, guidelines on what constitutes ‘rea-
23 sonable expenses’ or ‘reasonable expenditures’ for pur-
24 poses of paragraph (b)(4). In developing and revising the
25 guidelines, the committee shall take into account the max-

1 inum per diem rates for official Government travel pub-
 2 lished annually by the General Services Administration,
 3 the Department of State, and the Department of De-
 4 fense.”.

5 (b) SENATE.—Rule XXXV of the Standing Rules of
 6 the Senate is amended by adding at the end the following:

7 “(7) Not later than 90 days after the date of
 8 adoption of this paragraph and at annual intervals
 9 thereafter, the Select Committee on Ethics shall de-
 10 velop and revise, as necessary, guidelines on what
 11 constitutes ‘reasonable expenses’ or ‘reasonable ex-
 12 penditures’ for purposes of this rule. In developing
 13 and revising the guidelines, the committee shall take
 14 into account the maximum per diem rates for official
 15 Government travel published annually by the Gen-
 16 eral Services Administration, the Department of
 17 State, and the Department of Defense.”.

18 **SEC. 304. VALUATION OF TICKETS TO SPORTING AND EN-**
 19 **TERTAINMENT EVENTS.**

20 (a) IN GENERAL.—For a covered executive branch
 21 official, a gift of a ticket to a sporting or entertainment
 22 event shall be valued at the face value of the ticket, pro-
 23 vided that in the case of a ticket without a face value,
 24 the ticket shall be valued at the highest cost of a ticket
 25 with a face value for the event.

1 (b) SENATE.—Paragraph 1(b)(1) of rule XXXV of
2 the Standing Rules of the Senate is amended by—

3 (1) inserting “(A)” after “(1)”; and

4 (2) adding at the end the following:

5 “(B) A gift of a ticket to a sporting or en-
6 tertainment event shall be valued at the face
7 value of the ticket, provided that in the case of
8 a ticket without a face value, the ticket shall be
9 valued at the highest cost of a ticket with a face
10 value for the event.”.

11 (c) HOUSE.—Clause 5(a)(2)(A) of rule XXV of the
12 Standing Rules of the House of Representatives is amend-
13 ed by—

14 (1) inserting “(i)” after “(A)”; and

15 (2) adding at the end the following:

16 “(ii) A gift of a ticket to a sporting or
17 entertainment event shall be valued at the
18 face value of the ticket, provided that in
19 the case of a ticket without a face value,
20 the ticket shall be valued at the highest
21 cost of a ticket with a face value for the
22 event.”.

1 **TITLE IV—OVERSIGHT OF**
2 **ETHICS AND LOBBYING**

3 **SEC. 401. COMPTROLLER GENERAL REVIEW AND SEMI-**
4 **ANNUAL REPORTS.**

5 (a) **ONGOING REVIEW REQUIRED.**—The Comptroller
6 General shall review on an ongoing basis the activities ear-
7 ried out by the Clerk of the House of Representatives and
8 the Secretary of the Senate under section 6 of the Lob-
9 bying Disclosure Act of 1995 (2 U.S.C. 1605). The review
10 shall emphasize—

11 (1) the effectiveness of those activities in secur-
12 ing the compliance by lobbyists with the require-
13 ments of that Act; and

14 (2) whether the Clerk and the Secretary have
15 the resources and authorities needed for effective
16 oversight and enforcement of that Act.

17 (b) **SEMIANNUAL REPORTS.**—Twice yearly, not later
18 than January 1 and not later than July 1 of each year,
19 the Comptroller General shall submit to Congress a report
20 on the review required by subsection (a). The report shall
21 include the Comptroller General's assessment of the mat-
22 ters required to be emphasized by that subsection and any
23 recommendations of the Comptroller General to—

24 (1) improve the compliance by lobbyists with
25 the requirements of that Act; and

1 (2) provide the Clerk and the Secretary with
 2 the resources and authorities needed for effective
 3 oversight and enforcement of that Act.

4 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

5 (a) *SHORT TITLE.*—*This Act may be cited as the*
 6 *“Lobbying Transparency and Accountability Act of 2006”.*

7 (b) *TABLE OF CONTENTS.*—*The table of contents for*
 8 *this Act is as follows:*

Sec. 1. Short title; table of contents.

TITLE I—ENHANCING LOBBYING DISCLOSURE

Sec. 101. Quarterly filing of lobbying disclosure reports.

Sec. 102. Annual report on contributions.

Sec. 103. Public database of lobbying disclosure information.

Sec. 104. Disclosure by registered lobbyists of all past executive and congressional employment.

Sec. 105. Disclosure of lobbyist travel and payments.

Sec. 106. Increased penalty for failure to comply with lobbying disclosure requirements.

Sec. 107. Disclosure of lobbying activities by certain coalitions and associations.

Sec. 108. Disclosure of enforcement for noncompliance.

Sec. 109. Electronic filing of lobbying disclosure reports.

Sec. 110. Disclosure of paid efforts to stimulate grassroots lobbying.

Sec. 111. Effective date.

TITLE II—OVERSIGHT OF ETHICS AND LOBBYING

Sec. 201. Comptroller General audit and annual report.

Sec. 202. Mandatory Senate ethics training for Members and staff.

Sec. 203. Sense of the Senate regarding self-regulation within the lobbying community.

Sec. 204. Annual ethics committees reports.

TITLE III—SLOWING THE REVOLVING DOOR

Sec. 301. Amendments to restrictions on former officers, employees, and elected officials of the executive and legislative branches.

TITLE IV—BAN ON PROVISION OF GIFTS OR TRAVEL BY LOBBYISTS IN VIOLATION OF THE RULES OF CONGRESS

Sec. 401. Prohibition on provision of gifts or travel by registered lobbyists to Members of Congress and to congressional employees.

*TITLE V—COMMISSION TO STRENGTHEN CONFIDENCE IN
CONGRESS ACT OF 2006*

Sec. 501. Short title.

Sec. 502. Establishment of Commission.

Sec. 503. Purposes.

Sec. 504. Composition of Commission.

Sec. 505. Functions of Commission.

Sec. 506. Powers of Commission.

Sec. 507. Administration.

Sec. 508. Security clearances for Commission members and staff.

Sec. 509. Commission reports; termination.

Sec. 510. Funding.

1 ***TITLE I—ENHANCING LOBBYING***
2 ***DISCLOSURE***

3 ***SEC. 101. QUARTERLY FILING OF LOBBYING DISCLOSURE***
4 ***REPORTS.***

5 (a) *QUARTERLY FILING REQUIRED.*—Section 5 of the
6 *Lobbying Disclosure Act of 1995 (in this title referred to*
7 *as the “Act”)* (2 U.S.C. 1604) is amended—

8 (1) *in subsection (a)—*

9 (A) *in the subsection heading, by striking*
10 *“Semiannual” and inserting “Quarterly”;*

11 (B) *by striking “the semiannual period”*
12 *and all that follows through “July of each year”*
13 *and inserting “the quarterly period beginning on*
14 *the 20th day of January, April, July, and Octo-*
15 *ber of each year or on the first business day after*
16 *the 20th day if that day is not a business day”;*
17 *and*

18 (C) *by striking “such semiannual period”*
19 *and inserting “such quarterly period”; and*

1 (2) *in subsection (b)—*

2 (A) *in the matter preceding paragraph (1),*
3 *by striking “semiannual report” and inserting*
4 *“quarterly report”;*

5 (B) *in paragraph (2), by striking “semi-*
6 *annual filing period” and inserting “quarterly*
7 *period”;*

8 (C) *in paragraph (3), by striking “semi-*
9 *annual period” and inserting “quarterly pe-*
10 *riod”;* and

11 (D) *in paragraph (4), by striking “semi-*
12 *annual filing period” and inserting “quarterly*
13 *period”.*

14 (b) *CONFORMING AMENDMENTS.—*

15 (1) *DEFINITION.—Section 3(10) of the Act (2*
16 *U.S.C. 1602) is amended by striking “six month pe-*
17 *riod” and inserting “three-month period”.*

18 (2) *REGISTRATION.—Section 4 of the Act (2*
19 *U.S.C. 1603) is amended—*

20 (A) *in subsection (a)(3)(A), by striking*
21 *“semiannual period” and inserting “quarterly*
22 *period”;* and

23 (B) *in subsection (b)(3)(A), by striking*
24 *“semiannual period” and inserting “quarterly*
25 *period”.*

1 (3) *ENFORCEMENT.*—Section 6(a)(6) of the Act
2 (2 U.S.C. 1605(6)) is amended by striking “semi-
3 annual period” and inserting “quarterly period”.

4 (4) *ESTIMATES.*—Section 15 of the Act (2 U.S.C.
5 1610) is amended—

6 (A) in subsection (a)(1), by striking “semi-
7 annual period” and inserting “quarterly pe-
8 riod”; and

9 (B) in subsection (b)(1), by striking “semi-
10 annual period” and inserting “quarterly pe-
11 riod”.

12 (5) *DOLLAR AMOUNTS.*—

13 (A) *REGISTRATION.*—Section 4 of the Act (2
14 U.S.C. 1603) is amended—

15 (i) in subsection (a)(3)(A)(i), by strik-
16 ing “\$5,000” and inserting “\$2,500”;

17 (ii) in subsection (a)(3)(A)(ii), by
18 striking “\$20,000” and inserting “\$10,000”;

19 (iii) in subsection (b)(3)(A), by strik-
20 ing “\$10,000” and inserting “\$5,000”; and

21 (iv) in subsection (b)(4), by striking
22 “\$10,000” and inserting “\$5,000”.

23 (B) *REPORTS.*—Section 5 of the Act (2
24 U.S.C. 1604) is amended—

1 (i) in subsection (c)(1), by striking
2 “\$10,000” and “\$20,000” and inserting
3 “\$5,000” and “\$10,000”, respectively; and
4 (ii) in subsection (c)(2), by striking
5 “\$10,000” both places such term appears
6 and inserting “\$5,000”.

7 **SEC. 102. ANNUAL REPORT ON CONTRIBUTIONS.**

8 Section 5 of the Act (2 U.S.C. 1604) is amended by
9 adding at the end the following:

10 “(d) ANNUAL REPORT ON CONTRIBUTIONS.—Not later
11 than 45 days after the end of the quarterly period beginning
12 on the first day of October of each year referred to in sub-
13 section (a), a lobbyist registered under section 4(a)(1), or
14 an employee who is a lobbyist of an organization registered
15 under section 4(a)(2), shall file a report with the Secretary
16 of the Senate and the Clerk of the House of Representatives
17 containing—

18 “(1) the name of the lobbyist;

19 “(2) the employer of the lobbyist;

20 “(3) the name of each Federal candidate or of-
21 ficeholder, leadership PAC, or political party com-
22 mittee, to whom a contribution equal to or exceeding
23 \$200 was made within the past year, and the date
24 and amount of such contribution; and

1 (1) in paragraph (3), by striking “and” after the
2 *semicolon;*

3 (2) in paragraph (4), by striking the period and
4 *inserting a semicolon; and*

5 (3) by adding at the end the following:

6 “(5) the name of each covered legislative branch
7 *official or covered executive branch official for whom*
8 *the registrant or employee listed as a lobbyist pro-*
9 *vided, or directed or arranged to be provided, any*
10 *payment or reimbursements for travel and related ex-*
11 *penses in connection with the duties of such covered*
12 *official, including for each such official—*

13 “(A) an itemization of the payments or re-
14 *imbursements provided to finance the travel and*
15 *related expenses and to whom the payments or*
16 *reimbursements were made, including any pay-*
17 *ment or reimbursement made with the express or*
18 *implied understanding or agreement that such*
19 *funds will be used for travel and related ex-*
20 *penses;*

21 “(B) the purpose and final itinerary of the
22 *trip, including a description of all meetings,*
23 *tours, events, and outings attended;*

1 “(C) the names of any registrant or indi-
2 vidual employed by the registrant who traveled
3 on any such trip;

4 “(D) the identity of the listed sponsor or
5 sponsors of travel; and

6 “(E) the identity of any person or entity,
7 other than the listed sponsor or sponsors of the
8 travel, which directly or indirectly provided for
9 payment of travel and related expenses at the re-
10 quest or suggestion of the registrant or the em-
11 ployee;

12 “(6) the date, recipient, and amount of funds
13 contributed or disbursed by, or arranged by, a reg-
14 istrant or employee listed as a lobbyist—

15 “(A) to pay the costs of an event to honor
16 or recognize a covered legislative branch official
17 or covered executive branch official;

18 “(B) to, or on behalf of, an entity that is
19 named for a covered legislative branch official or
20 covered executive branch official, or to a person
21 or entity in recognition of such official;

22 “(C) to an entity established, financed,
23 maintained, or controlled by a covered legislative
24 branch official or covered executive branch offi-
25 cial, or an entity designated by such official; or

1 “(D) to pay the costs of a meeting, retreat,
2 conference or other similar event held by, or for
3 the benefit of, 1 or more covered legislative
4 branch officials or covered executive branch offi-
5 cials;

6 except that this paragraph shall not apply to any
7 payment or reimbursement made from funds required
8 to be reported under section 304 of the Federal Elec-
9 tion Campaign Act of 1971 (2 U.S.C. 434); and

10 “(7) the date, recipient, and amount of any gift
11 (that under the rules of the House of Representatives
12 or Senate counts towards the one hundred dollar cu-
13 mulative annual limit described in such rules) valued
14 in excess of \$20 given by a registrant or employee
15 listed as a lobbyist to a covered legislative branch offi-
16 cial or covered executive branch official.

17 For purposes of paragraph (7), the term ‘gift’ means a gra-
18 tuity, favor, discount, entertainment, hospitality, loan, for-
19 bearance, or other item having monetary value. The term
20 includes gifts of services, training, transportation, lodging,
21 and meals, whether provided in kind, by purchase of a tick-
22 et, payment in advance, or reimbursement after the expense
23 has been incurred. Information required by paragraph (5)
24 shall be disclosed as provided in this Act not later than
25 30 days after the travel.”.

1 **SEC. 106. INCREASED PENALTY FOR FAILURE TO COMPLY**
2 **WITH LOBBYING DISCLOSURE REQUIRE-**
3 **MENTS.**

4 *Section 7 of the Act (2 U.S.C. 1606) is amended by*
5 *striking “\$50,000” and inserting “\$100,000”.*

6 **SEC. 107. DISCLOSURE OF LOBBYING ACTIVITIES BY CER-**
7 **TAIN COALITIONS AND ASSOCIATIONS.**

8 *(a) IN GENERAL.—Section 4(b)(3)(B) of the Lobbying*
9 *Disclosure Act of 1995 (2 U.S.C. 1603(b)(3)(B)) is amended*
10 *to read as follows:*

11 *“(B) participates in a substantial way in*
12 *the planning, supervision or control of such lob-*
13 *bying activities;”.*

14 *(b) NO DONOR OR MEMBERSHIP LIST DISCLOSURE.—*
15 *Section 4(b) of the Lobbying Disclosure Act of 1995 (2*
16 *U.S.C. 1603(b)) is amended by adding at the end the fol-*
17 *lowing:*

18 *“No disclosure is required under paragraph (3)(B) if it is*
19 *publicly available knowledge that the organization that*
20 *would be identified is affiliated with the client or has been*
21 *publicly disclosed to have provided funding to the client,*
22 *unless the organization in whole or in major part plans,*
23 *supervises or controls such lobbying activities. Nothing in*
24 *paragraph (3)(B) shall be construed to require the disclo-*
25 *sure of any information about individuals who are members*

1 *of, or donors to, an entity treated as a client by this Act*
2 *or an organization identified under that paragraph.”.*

3 **SEC. 108. DISCLOSURE OF ENFORCEMENT FOR NON-**
4 **COMPLIANCE.**

5 *Section 6 of the Act (2 U.S.C. 1605) is amended—*

6 *(1) by inserting “(a)” before “The Secretary of*
7 *the Senate”;*

8 *(2) in paragraph (8), by striking “and” at the*
9 *end;*

10 *(3) in paragraph (9), by striking the period and*
11 *inserting “; and”;*

12 *(4) after paragraph (9), by inserting the fol-*
13 *lowing:*

14 *“(10) provide to the Committee on Homeland Se-*
15 *curity and Governmental Affairs of the Senate and*
16 *the Committee on Government Reform of the House of*
17 *Representatives the aggregate number of lobbyists and*
18 *lobbying firms, separately accounted, referred to the*
19 *United States Attorney for the District of Columbia*
20 *for noncompliance as required by paragraph (8) on*
21 *a semi-annual basis”;* and

22 *(5) by inserting at the end the following:*

23 *“(b) ENFORCEMENT REPORT.—The United States At-*
24 *torney for the District of Columbia shall report to the Com-*
25 *mittee on Homeland Security and Governmental Affairs*

1 *and the Committee on the Judiciary of the Senate and the*
 2 *Committee on Government Reform and the Committee on*
 3 *the Judiciary of the House of Representatives on a semi-*
 4 *annual basis the aggregate number of enforcement actions*
 5 *taken by the Attorney's office under this Act and the*
 6 *amount of fines, if any, by case, except that such report*
 7 *shall not include the names of individuals or personally*
 8 *identifiable information.”.*

9 **SEC. 109. ELECTRONIC FILING OF LOBBYING DISCLOSURE**
 10 **REPORTS.**

11 *Section 5 of the Act (2 U.S.C. 1604) is amended by*
 12 *adding at the end the following:*

13 *“(e) ELECTRONIC FILING REQUIRED.—A report re-*
 14 *quired to be filed under this section shall be filed in elec-*
 15 *tronic form, in addition to any other form that may be*
 16 *required by the Secretary of the Senate or the Clerk of the*
 17 *House of Representatives.”.*

18 **SEC. 110. DISCLOSURE OF PAID EFFORTS TO STIMULATE**
 19 **GRASSROOTS LOBBYING.**

20 *(a) DEFINITIONS.—Section 3 of the Act (2 U.S.C.*
 21 *1602) is amended—*

22 *(1) in paragraph (7), by adding at the end of the*
 23 *following: “Lobbying activities include paid efforts to*
 24 *stimulate grassroots lobbying, but do not include*
 25 *grassroots lobbying.”; and*

1 (2) *by adding at the end of the following:*

2 “(17) *GRASSROOTS LOBBYING.*—*The term ‘grass-*
3 *roots lobbying’ means the voluntary efforts of members*
4 *of the general public to communicate their own views*
5 *on an issue to Federal officials or to encourage other*
6 *members of the general public to do the same.*

7 “(18) *PAID EFFORTS TO STIMULATE GRASS-*
8 *ROOTS LOBBYING.*—

9 “(A) *IN GENERAL.*—*The term ‘paid efforts*
10 *to stimulate grassroots lobbying’ means any paid*
11 *attempt in support of lobbying contacts on behalf*
12 *of a client to influence the general public or seg-*
13 *ments thereof to contact one or more covered leg-*
14 *islative or executive branch officials (or Congress*
15 *as a whole) to urge such officials (or Congress)*
16 *to take specific action with respect to a matter*
17 *described in section 3(8)(A), except that such*
18 *term does not include any communications by*
19 *an entity directed to its members, employees, of-*
20 *ficers, or shareholders.*

21 “(B) *PAID ATTEMPT TO INFLUENCE THE*
22 *GENERAL PUBLIC OR SEGMENTS THEREOF.*—*The*
23 *term ‘paid attempt to influence the general pub-*
24 *lic or segments thereof’ does not include an at-*

1 *tempt to influence directed at less than 500*
2 *members of the general public.*

3 “(C) *REGISTRANT.*—*For purposes of this*
4 *paragraph, a person or entity is a member of a*
5 *registrant if the person or entity—*

6 “(i) *pays dues or makes a contribution*
7 *of more than a nominal amount to the enti-*
8 *ty;*

9 “(ii) *makes a contribution of more*
10 *than a nominal amount of time to the enti-*
11 *ty;*

12 “(iii) *is entitled to participate in the*
13 *governance of the entity;*

14 “(iv) *is 1 of a limited number of hon-*
15 *orary or life members of the entity; or*

16 “(v) *is an employee, officer, director or*
17 *member of the entity.*

18 “(19) *GRASSROOTS LOBBYING FIRM.*—*The term*
19 *‘grassroots lobbying firm’ means a person or entity*
20 *that—*

21 “(A) *is retained by 1 or more clients to en-*
22 *gage in paid efforts to stimulate grassroots lob-*
23 *bying on behalf of such clients; and*

1 “(B) receives income of, or spends or agrees
2 to spend, an aggregate of \$25,000 or more for
3 such efforts in any quarterly period.”.

4 (b) *REGISTRATION*.—Section 4(a) of the Act (2 U.S.C.
5 1603(a)) is amended—

6 (1) in the flush matter at the end of paragraph
7 (3)(A), by adding at the end the following: “For pur-
8 poses of clauses (i) and (ii), the term ‘lobbying activi-
9 ties’ shall not include paid efforts to stimulate grass-
10 roots lobbying.”; and

11 (2) by inserting after paragraph (3) the fol-
12 lowing:

13 “(4) *FILING BY GRASSROOTS LOBBYING FIRMS*.—
14 Not later than 45 days after a grassroots lobbying
15 firm first is retained by a client to engage in paid
16 efforts to stimulate grassroots lobbying, such grass-
17 roots lobbying firm shall register with the Secretary
18 of the Senate and the Clerk of the House of Represent-
19 atives.”.

20 (c) *SEPARATE ITEMIZATION OF PAID EFFORTS TO*
21 *STIMULATE GRASSROOTS LOBBYING*.—Section 5(b) of the
22 Act (2 U.S.C. 1604(b)) is amended—

23 (1) in paragraph (3), by—

24 (A) inserting after “total amount of all in-
25 come” the following: “(including a separate good

1 *faith estimate of the total amount of income re-*
 2 *lating specifically to paid efforts to stimulate*
 3 *grassroots lobbying and, within that amount, a*
 4 *good faith estimate of the total amount specifi-*
 5 *cally relating to paid advertising)”; and*

6 *(B) inserting “or a grassroots lobbying*
 7 *firm” after “lobbying firm”;*

8 *(2) in paragraph (4), by inserting after “total*
 9 *expenses” the following: “(including a good faith esti-*
 10 *mate of the total amount of expenses relating specifi-*
 11 *cally to paid efforts to stimulate grassroots lobbying*
 12 *and, within that total amount, a good faith estimate*
 13 *of the total amount specifically relating to paid ad-*
 14 *vertising)”; and*

15 *(3) by adding at the end the following:*
 16 *“Subparagraphs (B) and (C) of paragraph (2) shall not*
 17 *apply with respect to reports relating to paid efforts to*
 18 *stimulate grassroots lobbying activities.”.*

19 *(d) GOOD FAITH ESTIMATES AND DE MINIMIS RULES*
 20 *FOR PAID EFFORTS TO STIMULATE GRASSROOTS LOB-*
 21 *BYING.—*

22 *(1) IN GENERAL.—Section 5(c) of the Act (2*
 23 *U.S.C. 1604(c)) is amended to read as follows:*

24 *“(c) ESTIMATES OF INCOME OR EXPENSES.—For pur-*
 25 *poses of this section, the following shall apply:*

1 “(1) *Estimates of income or expenses shall be*
2 *made as follows:*

3 “(A) *Estimates of amounts in excess of*
4 *\$10,000 shall be rounded to the nearest \$20,000.*

5 “(B) *In the event income or expenses do not*
6 *exceed \$10,000, the registrant shall include a*
7 *statement that income or expenses totaled less*
8 *than \$10,000 for the reporting period.*

9 “(2) *Estimates of income or expenses relating*
10 *specifically to paid efforts to stimulate grassroots lob-*
11 *bying shall be made as follows:*

12 “(A) *Estimates of amounts in excess of*
13 *\$25,000 shall be rounded to the nearest \$20,000.*

14 “(B) *In the event income or expenses do not*
15 *exceed \$25,000, the registrant shall include a*
16 *statement that income or expenses totaled less*
17 *than \$25,000 for the reporting period.”.*

18 (2) *TAX REPORTING.—Section 15 of the Act (2*
19 *U.S.C. 1610) is amended—*

20 (A) *in subsection (a)—*

21 (i) *in paragraph (1), by striking*
22 *“and” after the semicolon;*

23 (ii) *in paragraph (2), by striking the*
24 *period and inserting “; and”; and*

1 (iii) by adding at the end the fol-
2 lowing:

3 “(3) in lieu of using the definition of paid efforts
4 to stimulate grassroots lobbying in section 3(18), con-
5 sider as paid efforts to stimulate grassroots lobbying
6 only those activities that are grassroots expenditures
7 as defined in section 4911(c)(3) of the Internal Rev-
8 enue Code of 1986.”; and

9 (B) in subsection (b)—

10 (i) in paragraph (1), by striking
11 “and” after the semicolon;

12 (ii) in paragraph (2), by striking the
13 period and inserting “; and”; and

14 (iii) by adding at the end the fol-
15 lowing:

16 “(3) in lieu of using the definition of paid efforts
17 to stimulate grassroots lobbying in section 3(18), con-
18 sider as paid efforts to stimulate grassroots lobbying
19 only those activities that are grassroots expenditures
20 as defined in section 4911(c)(3) of the Internal Rev-
21 enue Code of 1986.”.

22 **SEC. 111. EFFECTIVE DATE.**

23 This title and the amendments made by this title shall
24 take effect January 1, 2007.

1 **TITLE II—OVERSIGHT OF ETHICS**
2 **AND LOBBYING**

3 **SEC. 201. COMPTROLLER GENERAL AUDIT AND ANNUAL RE-**
4 **PORT.**

5 (a) *AUDIT REQUIRED.*—The Comptroller General shall
6 *audit on an annual basis lobbying registration and reports*
7 *filed under the Lobbying Disclosure Act of 1995 to deter-*
8 *mine the extent of compliance or noncompliance with the*
9 *requirements of that Act by lobbyists and their clients.*

10 (b) *ANNUAL REPORTS.*—Not later than April 1 of each
11 *year, the Comptroller General shall submit to Congress a*
12 *report on the review required by subsection (a). The report*
13 *shall include the Comptroller General’s assessment of the*
14 *matters required to be emphasized by that subsection and*
15 *any recommendations of the Comptroller General to—*

16 (1) *improve the compliance by lobbyists with the*
17 *requirements of that Act; and*

18 (2) *provide the Secretary of the Senate and the*
19 *Clerk of the House of Representatives with the re-*
20 *sources and authorities needed for effective oversight*
21 *and enforcement of that Act.*

1 **SEC. 202. MANDATORY SENATE ETHICS TRAINING FOR**
2 **MEMBERS AND STAFF.**

3 (a) *TRAINING PROGRAM.*—*The Select Committee on*
4 *Ethics shall conduct ongoing ethics training and awareness*
5 *programs for Members of the Senate and Senate staff.*

6 (b) *REQUIREMENTS.*—*The ethics training program*
7 *conducted by the Select Committee on Ethics shall be com-*
8 *pleted by—*

9 (1) *new Senators or staff not later than 60 days*
10 *after commencing service or employment; and*

11 (2) *Senators and Senate staff serving or em-*
12 *ployed on the date of enactment of this Act not later*
13 *than 120 days after the date of enactment of this Act.*

14 **SEC. 203. SENSE OF THE SENATE REGARDING SELF-REGU-**
15 **LATION WITHIN THE LOBBYING COMMUNITY.**

16 *It is the sense of the Senate that the lobbying commu-*
17 *nity should develop proposals for multiple self-regulatory*
18 *organizations which could provide—*

19 (1) *for the creation of standards for the organi-*
20 *zations appropriate to the type of lobbying and indi-*
21 *viduals to be served;*

22 (2) *training for the lobbying community on law,*
23 *ethics, reporting requirements, and disclosure require-*
24 *ments;*

1 (3) *for the development of educational materials*
2 *for the public on how to responsibly hire a lobbyist*
3 *or lobby firm;*

4 (4) *standards regarding reasonable fees to cli-*
5 *ents;*

6 (5) *for the creation of a third-party certification*
7 *program that includes ethics training; and*

8 (6) *for disclosure of requirements to clients re-*
9 *garding fee schedules and conflict of interest rules.*

10 **SEC. 204. ANNUAL ETHICS COMMITTEES REPORTS.**

11 *The Committee on Standards of Official Conduct of*
12 *the House of Representatives and the Select Committee on*
13 *Ethics of the Senate shall each issue an annual report due*
14 *no later than January 31, describing the following:*

15 (1) *The number of alleged violations of Senate or*
16 *House rules including the number received from third*
17 *parties, from Members or staff within each House, or*
18 *inquires raised by a Member or staff of the respective*
19 *House or Senate committee.*

20 (2) *A list of the number of alleged violations that*
21 *were dismissed—*

22 (A) *for lack of subject matter jurisdiction;*
23 *or*

24 (B) *because they failed to provide sufficient*
25 *facts as to any material violation of the House*

1 or Senate rules beyond mere allegation or asser-
2 tion.

3 (3) *The number of complaints in which the com-
4 mittee staff conducted a preliminary inquiry.*

5 (4) *The number of complaints that staff pre-
6 sented to the committee with recommendations that
7 the complaint be dismissed.*

8 (5) *The number of complaints that the staff pre-
9 sented to the committee with recommendation that the
10 investigation proceed.*

11 (6) *The number of ongoing inquiries.*

12 (7) *The number of complaints that the committee
13 dismissed for lack of substantial merit.*

14 (8) *The number of private letters of admonition
15 or public letters of admonition issued.*

16 (9) *The number of matters resulting in a dis-
17 ciplinary sanction.*

18 **TITLE III—SLOWING THE**
19 **REVOLVING DOOR**

20 **SEC. 301. AMENDMENTS TO RESTRICTIONS ON FORMER OF-**
21 **FICERS, EMPLOYEES, AND ELECTED OFFI-**
22 **CIALS OF THE EXECUTIVE AND LEGISLATIVE**
23 **BRANCHES.**

24 (a) *VERY SENIOR EXECUTIVE PERSONNEL.—The mat-*
25 *ter after subparagraph (C) in section 207(d)(1) of title 18,*

1 *United States Code, is amended by striking “within 1 year”*
2 *and inserting “within 2 years”.*

3 (b) *RESTRICTIONS ON LOBBYING BY MEMBERS OF*
4 *CONGRESS AND EMPLOYEES OF CONGRESS.—Subsection (e)*
5 *of section 207 of title 18, United States Code, is amended—*

6 (1) *in paragraph (1)(A), by striking “within 1*
7 *year” and inserting “within 2 years”;*

8 (2) *by striking paragraphs (2) through (5) and*
9 *inserting the following:*

10 “(2) *CONGRESSIONAL STAFF.—*

11 “(A) *PROHIBITION.—Any person who is an*
12 *employee of a House of Congress and who, with-*
13 *in 1 year after that person leaves office, know-*
14 *ingly makes, with the intent to influence, any*
15 *communication to or appearance before any of*
16 *the persons described in subparagraph (B), on*
17 *behalf of any other person (except the United*
18 *States) in connection with any matter on which*
19 *such former employee seeks action by a Member,*
20 *officer, or employee of either House of Congress,*
21 *in his or her official capacity, shall be punished*
22 *as provided in section 216 of this title.*

23 “(B) *CONTACT PERSONS COVERED.—The*
24 *persons referred to in subparagraph (A) with re-*
25 *spect to appearances or communications are any*

1 *Member, officer, or employee of the House of*
 2 *Congress in which the person subject to subpara-*
 3 *graph (A) was employed.”;*

4 *(3) in paragraph (6)—*

5 *(A) by striking “paragraphs (2), (3), and*
 6 *(4)” and inserting “paragraph (2)”;*

7 *(B) by striking “(A)”;*

8 *(C) by striking subparagraph (B); and*

9 *(D) by redesignating the paragraph as*
 10 *paragraph (3); and*

11 *(4) by redesignating paragraph (7) as para-*
 12 *graph (4).*

13 ***TITLE IV—BAN ON PROVISION***
 14 ***OF GIFTS OR TRAVEL BY LOB-***
 15 ***BYISTS IN VIOLATION OF THE***
 16 ***RULES OF CONGRESS***

17 ***SEC. 401. PROHIBITION ON PROVISION OF GIFTS OR TRAV-***
 18 ***EL BY REGISTERED LOBBYISTS TO MEMBERS***
 19 ***OF CONGRESS AND TO CONGRESSIONAL EM-***
 20 ***PLOYEES.***

21 *The Lobbying Disclosure Act of 1995 is amended by*
 22 *adding at the end the following:*

1 **“SEC. 25. PROHIBITION ON PROVISION OF GIFTS OR TRAV-**
 2 **EL BY REGISTERED LOBBYISTS TO MEMBERS**
 3 **OF CONGRESS AND TO CONGRESSIONAL EM-**
 4 **PLOYEES.**

5 “(a) *PROHIBITION.*—A registered lobbyist may not
 6 knowingly make a gift or provide travel to a Member, Dele-
 7 gate, Resident Commissioner, officer, or employee of Con-
 8 gress, unless the gift or travel may be accepted under the
 9 rules of the House of Representatives or the Senate.

10 “(b) *PENALTY.*—Any registered lobbyist who violates
 11 this section shall be subject to penalties provided in section
 12 7.”.

13 **TITLE V—COMMISSION TO**
 14 **STRENGTHEN CONFIDENCE**
 15 **IN CONGRESS ACT OF 2006**

16 **SEC. 501. SHORT TITLE.**

17 *This title may be cited as the “Commission to*
 18 *Strengthen Confidence in Congress Act of 2006”.*

19 **SEC. 502. ESTABLISHMENT OF COMMISSION.**

20 *There is established in the legislative branch a commis-*
 21 *sion to be known as the “Commission to Strengthen Con-*
 22 *fidence in Congress” (in this title referred to as the “Com-*
 23 *mission”).*

24 **SEC. 503. PURPOSES.**

25 *The purposes of the Commission are to—*

1 (1) *evaluate and report the effectiveness of cur-*
2 *rent congressional ethics requirements, if penalties are*
3 *enforced and sufficient, and make recommendations*
4 *for new penalties;*

5 (2) *weigh the need for improved ethical conduct*
6 *with the need for lawmakers to have access to exper-*
7 *tise on public policy issues;*

8 (3) *determine whether the current system for en-*
9 *forcing ethics rules and standards of conduct is suffi-*
10 *ciently effective and transparent;*

11 (4) *determine whether the statutory framework*
12 *governing lobbying disclosure should be expanded to*
13 *include additional means of attempting to influence*
14 *Members of Congress, senior staff, and high-ranking*
15 *executive branch officials;*

16 (5) *analyze and evaluate the changes made by*
17 *this Act to determine whether additional changes need*
18 *to be made to uphold and enforce standards of ethical*
19 *conduct and disclosure requirements; and*

20 (6) *investigate and report to Congress on its*
21 *findings, conclusions, and recommendations for re-*
22 *form.*

23 **SEC. 504. COMPOSITION OF COMMISSION.**

24 (a) *MEMBERS.*—*The Commission shall be composed of*
25 *10 members, of whom—*

1 (1) *the chair and vice chair shall be selected by*
2 *agreement of the majority leader and minority leader*
3 *of the House of Representatives and the majority*
4 *leader and minority leader of the Senate;*

5 (2) *2 members shall be appointed by the senior*
6 *member of the Senate leadership of the Republican*
7 *Party, 1 of which is a former member of the Senate;*

8 (3) *2 members shall be appointed by the senior*
9 *member of the Senate leadership of the Democratic*
10 *Party, 1 of which is a former member of the Senate;*

11 (4) *2 members shall be appointed by the senior*
12 *member of the leadership of the House of Representa-*
13 *tives of the Republican Party, 1 of which is a former*
14 *member of the House of Representatives; and*

15 (5) *2 members shall be appointed by the senior*
16 *member of the leadership of the House of Representa-*
17 *tives of the Democratic Party, 1 of which is a former*
18 *member of the House of Representatives.*

19 (b) *QUALIFICATIONS; INITIAL MEETING.—*

20 (1) *POLITICAL PARTY AFFILIATION.—Five mem-*
21 *bers of the Commission shall be Democrats and 5 Re-*
22 *publicans.*

23 (2) *NONGOVERNMENTAL APPOINTEES.—An indi-*
24 *vidual appointed to the Commission may not be an*

1 *officer or employee of the Federal Government or any*
2 *State or local government.*

3 (3) *OTHER QUALIFICATIONS.*—*It is the sense of*
4 *Congress that individuals appointed to the Commis-*
5 *sion should be prominent United States citizens, with*
6 *national recognition and significant depth of experi-*
7 *ence in professions such as governmental service, gov-*
8 *ernment consulting, government contracting, the law,*
9 *higher education, historian, business, public relations,*
10 *and fundraising.*

11 (4) *DEADLINE FOR APPOINTMENT.*—*All members*
12 *of the Commission shall be appointed on a date 3*
13 *months after the date of enactment of this Act.*

14 (5) *INITIAL MEETING.*—*The Commission shall*
15 *meet and begin the operations of the Commission as*
16 *soon as practicable.*

17 (c) *QUORUM; VACANCIES.*—*After its initial meeting,*
18 *the Commission shall meet upon the call of the chairman*
19 *or a majority of its members. Six members of the Commis-*
20 *sion shall constitute a quorum. Any vacancy in the Com-*
21 *mission shall not affect its powers, but shall be filled in*
22 *the same manner in which the original appointment was*
23 *made.*

1 **SEC. 505. FUNCTIONS OF COMMISSION.**

2 *The functions of the Commission are to submit to Con-*
3 *gress a report required by this title containing such find-*
4 *ings, conclusions, and recommendations as the Commission*
5 *shall determine, including proposing organization, coordi-*
6 *nation, planning, management arrangements, procedures,*
7 *rules and regulations—*

8 (1) *related to section 503; or*

9 (2) *related to any other areas the commission*
10 *unanimously votes to be relevant to its mandate to*
11 *recommend reforms to strengthen ethical safeguards*
12 *in Congress.*

13 **SEC. 506. POWERS OF COMMISSION.**

14 (a) *HEARINGS AND EVIDENCE.—The Commission or,*
15 *on the authority of the Commission, any subcommittee or*
16 *member thereof, may, for the purpose of carrying out this*
17 *title—*

18 (1) *hold such hearings and sit and act at such*
19 *times and places, take such testimony, receive such*
20 *evidence, administer such oaths; and*

21 (2) *subject to subsection (b), require, by subpoena*
22 *or otherwise, the attendance and testimony of such*
23 *witnesses and the production of such books, records,*
24 *correspondence, memoranda, papers, and documents,*
25 *as the Commission or such designated subcommittee*
26 *or designated member may determine advisable.*

1 **(b) SUBPOENAS.**—

2 **(1) IN GENERAL.**—*A subpoena may be issued*
3 *under this subsection only—*

4 **(A)** *by the agreement of the chair and the*
5 *vice chair; or*

6 **(B)** *by the affirmative vote of 6 members of*
7 *the Commission.*

8 **(2) SIGNATURE.**—*Subject to paragraph (1), sub-*
9 *poenas issued under this subsection may be issued*
10 *under the signature of the chairman or any member*
11 *designated by a majority of the Commission, and*
12 *may be served by any person designated by the chair-*
13 *man or by a member designated by a majority of the*
14 *Commission.*

15 **(c) OBTAINING INFORMATION.**—*Upon request of the*
16 *Commission, the head of any agency or instrumentality of*
17 *the Federal Government shall furnish information deemed*
18 *necessary by the panel to enable it to carry out its duties.*

19 **SEC. 507. ADMINISTRATION.**

20 **(a) COMPENSATION.**—*Except as provided in subsection*
21 **(b), members of the Commission shall receive no additional**
22 *pay, allowances, or benefits by reason of their service on*
23 *the Commission.*

24 **(b) TRAVEL EXPENSES AND PER DIEM.**—*Each mem-*
25 *ber of the Commission shall receive travel expenses and per*

1 *diem in lieu of subsistence in accordance with sections 5702*
2 *and 5703 of title 5, United States Code.*

3 (c) *STAFF AND SUPPORT SERVICES.*—

4 (1) *STAFF DIRECTOR.*—

5 (A) *APPOINTMENT.*—*The Chair (or Co-*
6 *Chairs) in accordance with the rules agreed upon*
7 *by the Commission shall appoint a staff director*
8 *for the Commission.*

9 (B) *COMPENSATION.*—*The staff director*
10 *shall be paid at a rate not to exceed the rate es-*
11 *tablished for level V of the Executive Schedule*
12 *under section 5315 of title 5, United States Code.*

13 (2) *STAFF.*—*The Chair (or Co-Chairs) in ac-*
14 *cordance with the rules agreed upon by the Commis-*
15 *sion shall appoint such additional personnel as the*
16 *Commission determines to be necessary.*

17 (3) *APPLICABILITY OF CIVIL SERVICE LAWS.*—
18 *The staff director and other members of the staff of*
19 *the Commission shall be appointed without regard to*
20 *the provisions of title 5, United States Code, gov-*
21 *erning appointments in the competitive service, and*
22 *shall be paid without regard to the provisions of*
23 *chapter 51 and subchapter III of chapter 53 of such*
24 *title relating to classification and General Schedule*
25 *pay rates.*

1 (4) *EXPERTS AND CONSULTANTS.*—*With the ap-*
2 *proval of the Commission, the staff director may pro-*
3 *cure temporary and intermittent services under sec-*
4 *tion 3109(b) of title 5, United States Code.*

5 (d) *PHYSICAL FACILITIES.*—*The Architect of the Cap-*
6 *itol, in consultation with the appropriate entities in the leg-*
7 *islative branch, shall locate and provide suitable office space*
8 *for the operation of the Commission on a nonreimbursable*
9 *basis. The facilities shall serve as the headquarters of the*
10 *Commission and shall include all necessary equipment and*
11 *incidentals required for the proper functioning of the Com-*
12 *mission.*

13 (e) *ADMINISTRATIVE SUPPORT SERVICES AND OTHER*
14 *ASSISTANCE.*—

15 (1) *IN GENERAL.*—*Upon the request of the Com-*
16 *mission, the Architect of the Capitol and the Adminis-*
17 *trator of General Services shall provide to the Com-*
18 *mission on a nonreimbursable basis such administra-*
19 *tive support services as the Commission may request.*

20 (2) *ADDITIONAL SUPPORT.*—*In addition to the*
21 *assistance set forth in paragraph (1), departments*
22 *and agencies of the United States may provide the*
23 *Commission such services, funds, facilities, staff, and*
24 *other support services as the Commission may deem*
25 *advisable and as may be authorized by law.*

1 (f) *USE OF MAILS.*—*The Commission may use the*
2 *United States mails in the same manner and under the*
3 *same conditions as Federal agencies and shall, for purposes*
4 *of the frank, be considered a commission of Congress as de-*
5 *scribed in section 3215 of title 39, United States Code.*

6 (g) *PRINTING.*—*For purposes of costs relating to print-*
7 *ing and binding, including the cost of personnel detailed*
8 *from the Government Printing Office, the Commission shall*
9 *be deemed to be a committee of the Congress.*

10 **SEC. 508. SECURITY CLEARANCES FOR COMMISSION MEM-**
11 **BERS AND STAFF.**

12 *The appropriate Federal agencies or departments shall*
13 *cooperate with the Commission in expeditiously providing*
14 *to the Commission members and staff appropriate security*
15 *clearances to the extent possible pursuant to existing proce-*
16 *dures and requirements, except that no person shall be pro-*
17 *vided with access to classified information under this title*
18 *without the appropriate security clearances.*

19 **SEC. 509. COMMISSION REPORTS; TERMINATION.**

20 (a) *ANNUAL REPORTS.*—*The Commission shall sub-*
21 *mit—*

22 (1) *an initial report to Congress not later than*
23 *July 1, 2006; and*

24 (2) *annual reports to Congress after the report*
25 *required by paragraph (1);*

1 *containing such findings, conclusions, and recommenda-*
2 *tions for corrective measures as have been agreed to by a*
3 *majority of Commission members.*

4 *(b) ADMINISTRATIVE ACTIVITIES.—During the 60-day*
5 *period beginning on the date of submission of each annual*
6 *report and the final report under this section, the Commis-*
7 *sion shall—*

8 *(1) be available to provide testimony to commit-*
9 *tees of Congress concerning such reports; and*

10 *(2) take action to appropriately disseminate*
11 *such reports.*

12 *(c) TERMINATION OF COMMISSION.—*

13 *(1) FINAL REPORT.—At such time as a majority*
14 *of the members of the Commission determines that the*
15 *reasons for the establishment of the Commission no*
16 *longer exist, the Commission shall submit to Congress*
17 *a final report containing information described in*
18 *subsection (a).*

19 *(2) TERMINATION.—The Commission, and all the*
20 *authorities of this title, shall terminate 60 days after*
21 *the date on which the final report is submitted under*
22 *paragraph (1), and the Commission may use such 60-*
23 *day period for the purpose of concluding its activities.*

1 **SEC. 510. FUNDING.**

2 *There are authorized such sums as necessary to carry*
3 *out this title.*

Calendar No. 369

109TH CONGRESS
2^D SESSION

S. 2128

A BILL

To provide greater transparency with respect to
lobbying activities, and for other purposes.

MARCH 3, 2006

Reported with an amendment