

109<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# S. 2075

To amend the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 to permit States to determine State residency for higher education purposes and to authorize the cancellation of removal and adjustment of status of certain alien students who are long-term United States residents and who entered the United States as children, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

NOVEMBER 18, 2005

Mr. DURBIN (for himself, Mr. HAGEL, Mr. LUGAR, Mr. KENNEDY, Mr. MCCAIN, Mr. LEAHY, Mr. COLEMAN, Mr. LIEBERMAN, Mr. CRAIG, Mr. FEINGOLD, Mr. DEWINE, Mr. OBAMA, and Mr. CRAPO) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To amend the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 to permit States to determine State residency for higher education purposes and to authorize the cancellation of removal and adjustment of status of certain alien students who are long-term United States residents and who entered the United States as children, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Development, Relief,  
3 and Education for Alien Minors Act of 2005” or the  
4 “DREAM Act of 2005”.

5 **SEC. 2. DEFINITIONS.**

6 In this Act:

7 (1) **INSTITUTION OF HIGHER EDUCATION.**—The  
8 term “institution of higher education” has the  
9 meaning given that term in section 101 of the High-  
10 er Education Act of 1965 (20 U.S.C. 1001).

11 (2) **UNIFORMED SERVICES.**—The term “uni-  
12 formed services” has the meaning given that term in  
13 section 101(a) of title 10, United States Code.

14 **SEC. 3. RESTORATION OF STATE OPTION TO DETERMINE**  
15 **RESIDENCY FOR PURPOSES OF HIGHER EDU-**  
16 **CATION BENEFITS.**

17 (a) **IN GENERAL.**—Section 505 of the Illegal Immi-  
18 gration Reform and Immigrant Responsibility Act of 1996  
19 (8 U.S.C. 1623) is repealed.

20 (b) **EFFECTIVE DATE.**—The repeal under subsection  
21 (a) shall take effect as if included in the enactment of the  
22 Illegal Immigration Reform and Immigrant Responsibility  
23 Act of 1996.

1 **SEC. 4. CANCELLATION OF REMOVAL AND ADJUSTMENT OF**  
2 **STATUS OF CERTAIN LONG-TERM RESIDENTS**  
3 **WHO ENTERED THE UNITED STATES AS CHIL-**  
4 **DREN.**

5 (a) SPECIAL RULE FOR CERTAIN LONG-TERM RESI-  
6 DENTS WHO ENTERED THE UNITED STATES AS CHIL-  
7 DREN.—

8 (1) IN GENERAL.—Notwithstanding any other  
9 provision of law and except as otherwise provided in  
10 this Act, the Secretary of Homeland Security may  
11 cancel removal of, and adjust to the status of an  
12 alien lawfully admitted for permanent residence,  
13 subject to the conditional basis described in section  
14 5, an alien who is inadmissible or deportable from  
15 the United States, if the alien demonstrates that—

16 (A) the alien has been physically present in  
17 the United States for a continuous period of  
18 not less than 5 years immediately preceding the  
19 date of enactment of this Act, and had not yet  
20 reached the age of 16 years at the time of ini-  
21 tial entry;

22 (B) the alien has been a person of good  
23 moral character since the time of application;

24 (C) the alien—

25 (i) is not inadmissible under para-  
26 graph (2), (3), (6)(B), (6)(C), (6)(E),

1 (6)(F), or (6)(G) of section 212(a) of the  
2 Immigration and Nationality Act (8 U.S.C.  
3 1182(a)), or, if inadmissible solely under  
4 subparagraph (C) or (F) of paragraph (6)  
5 of such subsection, the alien was under the  
6 age of 16 years at the time the violation  
7 was committed; and

8 (ii) is not deportable under paragraph  
9 (1)(E), (1)(G), (2), (3)(B), (3)(C), (3)(D),  
10 (4), or (6) of section 237(a) of the Immi-  
11 gration and Nationality Act (8 U.S.C.  
12 1227(a)), or, if deportable solely under  
13 subparagraphs (C) or (D) of paragraph (3)  
14 of such subsection, the alien was under the  
15 age of 16 years at the time the violation  
16 was committed;

17 (D) the alien, at the time of application,  
18 has been admitted to an institution of higher  
19 education in the United States, or has earned  
20 a high school diploma or obtained a general  
21 education development certificate in the United  
22 States; and

23 (E) the alien has never been under a final  
24 administrative or judicial order of exclusion, de-  
25 portation, or removal, unless the alien has re-

1           mained in the United States under color of law  
2           or received the order before attaining the age of  
3           16 years.

4           (2) WAIVER.—The Secretary of Homeland Se-  
5           curity may waive the grounds of ineligibility under  
6           section 212(a)(6) of the Immigration and Nation-  
7           ality Act and the grounds of deportability under  
8           paragraphs (1), (3), and (6) of section 237(a) of  
9           that Act for humanitarian purposes or family unity  
10          or when it is otherwise in the public interest.

11          (3) PROCEDURES.—The Secretary of Homeland  
12          Security shall provide a procedure by regulation al-  
13          lowing eligible individuals to apply affirmatively for  
14          the relief available under this subsection without  
15          being placed in removal proceedings.

16          (b) TERMINATION OF CONTINUOUS PERIOD.—For  
17          purposes of this section, any period of continuous resi-  
18          dence or continuous physical presence in the United States  
19          of an alien who applies for cancellation of removal under  
20          this section shall not terminate when the alien is served  
21          a notice to appear under section 239(a) of the Immigra-  
22          tion and Nationality Act (8 U.S.C. 1229(a)).

23          (c) TREATMENT OF CERTAIN BREAKS IN PRES-  
24          ENCE.—

1           (1) IN GENERAL.—An alien shall be considered  
2           to have failed to maintain continuous physical pres-  
3           ence in the United States under subsection (a) if the  
4           alien has departed from the United States for any  
5           period in excess of 90 days or for any periods in the  
6           aggregate exceeding 180 days.

7           (2) EXTENSIONS FOR EXCEPTIONAL CIR-  
8           CUMSTANCES.—The Secretary of Homeland Security  
9           may extend the time periods described in paragraph  
10          (1) if the alien demonstrates that the failure to time-  
11          ly return to the United States was due to excep-  
12          tional circumstances. The exceptional circumstances  
13          determined sufficient to justify an extension should  
14          be no less compelling than serious illness of the  
15          alien, or death or serious illness of a parent, grand-  
16          parent, sibling, or child.

17          (d) EXEMPTION FROM NUMERICAL LIMITATIONS.—  
18          Nothing in this section may be construed to apply a nu-  
19          merical limitation on the number of aliens who may be  
20          eligible for cancellation of removal or adjustment of status  
21          under this section.

22          (e) REGULATIONS.—

23                 (1) PROPOSED REGULATIONS.—Not later than  
24                 180 days after the date of enactment of this Act, the  
25                 Secretary of Homeland Security shall publish pro-

1 posed regulations implementing this section. Such  
2 regulations shall be effective immediately on an in-  
3 terim basis, but are subject to change and revision  
4 after public notice and opportunity for a period for  
5 public comment.

6 (2) INTERIM, FINAL REGULATIONS.—Within a  
7 reasonable time after publication of the interim reg-  
8 ulations in accordance with paragraph (1), the Sec-  
9 retary of Homeland Security shall publish final regu-  
10 lations implementing this section.

11 (f) REMOVAL OF ALIEN.—The Secretary of Home-  
12 land Security may not remove any alien who has a pending  
13 application for conditional status under this Act.

14 **SEC. 5. CONDITIONAL PERMANENT RESIDENT STATUS.**

15 (a) IN GENERAL.—

16 (1) CONDITIONAL BASIS FOR STATUS.—Not-  
17 withstanding any other provision of law, and except  
18 as provided in section 6, an alien whose status has  
19 been adjusted under section 4 to that of an alien  
20 lawfully admitted for permanent residence shall be  
21 considered to have obtained such status on a condi-  
22 tional basis subject to the provisions of this section.  
23 Such conditional permanent resident status shall be  
24 valid for a period of 6 years, subject to termination  
25 under subsection (b).

1 (2) NOTICE OF REQUIREMENTS.—

2 (A) AT TIME OF OBTAINING PERMANENT  
3 RESIDENCE.—At the time an alien obtains per-  
4 manent resident status on a conditional basis  
5 under paragraph (1), the Secretary of Home-  
6 land Security shall provide for notice to the  
7 alien regarding the provisions of this section  
8 and the requirements of subsection (c) to have  
9 the conditional basis of such status removed.

10 (B) EFFECT OF FAILURE TO PROVIDE NO-  
11 TICE.—The failure of the Secretary of Home-  
12 land Security to provide a notice under this  
13 paragraph—

14 (i) shall not affect the enforcement of  
15 the provisions of this Act with respect to  
16 the alien; and

17 (ii) shall not give rise to any private  
18 right of action by the alien.

19 (b) TERMINATION OF STATUS.—

20 (1) IN GENERAL.—The Secretary of Homeland  
21 Security shall terminate the conditional permanent  
22 resident status of any alien who obtained such sta-  
23 tus under this Act, if the Secretary determines that  
24 the alien—



1 (A) ceases to meet the requirements of  
2 subparagraph (B) or (C) of section 4(a)(1);

3 (B) has become a public charge; or

4 (C) has received a dishonorable or other  
5 than honorable discharge from the uniformed  
6 services.

7 (2) RETURN TO PREVIOUS IMMIGRATION STA-  
8 TUS.—Any alien whose conditional permanent resi-  
9 dent status is terminated under paragraph (1) shall  
10 return to the immigration status the alien had im-  
11 mediately prior to receiving conditional permanent  
12 resident status under this Act.

13 (c) REQUIREMENTS OF TIMELY PETITION FOR RE-  
14 MOVAL OF CONDITION.—

15 (1) IN GENERAL.—In order for the conditional  
16 basis of permanent resident status obtained by an  
17 alien under subsection (a) to be removed, the alien  
18 must file with the Secretary of Homeland Security,  
19 in accordance with paragraph (3), a petition which  
20 requests the removal of such conditional basis and  
21 which provides, under penalty of perjury, the facts  
22 and information so that the Secretary may make the  
23 determination described in paragraph (2)(A).

24 (2) ADJUDICATION OF PETITION TO REMOVE  
25 CONDITION.—

1 (A) IN GENERAL.—If a petition is filed in  
2 accordance with paragraph (1) for an alien, the  
3 Secretary of Homeland Security shall make a  
4 determination as to whether the alien meets the  
5 requirements set out in subparagraphs (A)  
6 through (E) of subsection (d)(1).

7 (B) REMOVAL OF CONDITIONAL BASIS IF  
8 FAVORABLE DETERMINATION.—If the Secretary  
9 determines that the alien meets such require-  
10 ments, the Secretary shall notify the alien of  
11 such determination and immediately remove the  
12 conditional basis of the status of the alien.

13 (C) TERMINATION IF ADVERSE DETER-  
14 MINATION.—If the Secretary determines that  
15 the alien does not meet such requirements, the  
16 Secretary shall notify the alien of such deter-  
17 mination and terminate the conditional perma-  
18 nent resident status of the alien as of the date  
19 of the determination.

20 (3) TIME TO FILE PETITION.—An alien may pe-  
21 tition to remove the conditional basis to lawful resi-  
22 dent status during the period beginning 180 days  
23 before and ending 2 years after either the date that  
24 is 6 years after the date of the granting of condi-  
25 tional permanent resident status or any other expi-

1       ration date of the conditional permanent resident  
2       status as extended by the Secretary of Homeland  
3       Security in accordance with this Act. The alien shall  
4       be deemed in conditional permanent resident status  
5       in the United States during the period in which the  
6       petition is pending.

7       (d) DETAILS OF PETITION.—

8           (1) CONTENTS OF PETITION.—Each petition  
9       for an alien under subsection (c)(1) shall contain in-  
10      formation to permit the Secretary of Homeland Se-  
11      curity to determine whether each of the following re-  
12      quirements is met:

13           (A) The alien has demonstrated good  
14      moral character during the entire period the  
15      alien has been a conditional permanent resi-  
16      dent.

17           (B) The alien is in compliance with section  
18      4(a)(1)(C).

19           (C) The alien has not abandoned the  
20      alien's residence in the United States. The Sec-  
21      retary shall presume that the alien has aban-  
22      doned such residence if the alien is absent from  
23      the United States for more than 365 days, in  
24      the aggregate, during the period of conditional  
25      residence, unless the alien demonstrates that

1 alien has not abandoned the alien's residence.  
2 An alien who is absent from the United States  
3 due to active service in the uniformed services  
4 has not abandoned the alien's residence in the  
5 United States during the period of such service.

6 (D) The alien has completed at least 1 of  
7 the following:

8 (i) The alien has acquired a degree  
9 from an institution of higher education in  
10 the United States or has completed at  
11 least 2 years, in good standing, in a pro-  
12 gram for a bachelor's degree or higher de-  
13 gree in the United States.

14 (ii) The alien has served in the uni-  
15 formed services for at least 2 years and, if  
16 discharged, has received an honorable dis-  
17 charge.

18 (E) The alien has provided a list of all of  
19 the secondary educational institutions that the  
20 alien attended in the United States.

21 (2) HARDSHIP EXCEPTION.—

22 (A) IN GENERAL.—The Secretary of  
23 Homeland Security may, in the Secretary's dis-  
24 cretion, remove the conditional status of an  
25 alien if the alien—

1 (i) satisfies the requirements of sub-  
2 paragraphs (A), (B), and (C) of paragraph  
3 (1);

4 (ii) demonstrates compelling cir-  
5 cumstances for the inability to complete  
6 the requirements described in paragraph  
7 (1)(D); and

8 (iii) demonstrates that the alien's re-  
9 moval from the United States would result  
10 in exceptional and extremely unusual hard-  
11 ship to the alien or the alien's spouse, par-  
12 ent, or child who is a citizen or a lawful  
13 permanent resident of the United States.

14 (B) EXTENSION.—Upon a showing of good  
15 cause, the Secretary of Homeland Security may  
16 extend the period of the conditional resident  
17 status for the purpose of completing the re-  
18 quirements described in paragraph (1)(D).

19 (e) TREATMENT OF PERIOD FOR PURPOSES OF NAT-  
20 URALIZATION.—For purposes of title III of the Immigra-  
21 tion and Nationality Act (8 U.S.C. 1401 et seq.), in the  
22 case of an alien who is in the United States as a lawful  
23 permanent resident on a conditional basis under this sec-  
24 tion, the alien shall be considered to have been admitted  
25 as an alien lawfully admitted for permanent residence and

1 to be in the United States as an alien lawfully admitted  
2 to the United States for permanent residence. However,  
3 the conditional basis must be removed before the alien  
4 may apply for naturalization.

5 **SEC. 6. RETROACTIVE BENEFITS UNDER THIS ACT.**

6 If, on the date of enactment of this Act, an alien has  
7 satisfied all the requirements of subparagraphs (A)  
8 through (E) of section 4(a)(1) and section 5(d)(1)(D), the  
9 Secretary of Homeland Security may adjust the status of  
10 the alien to that of a conditional resident in accordance  
11 with section 4. The alien may petition for removal of such  
12 condition at the end of the conditional residence period  
13 in accordance with section 5(c) if the alien has met the  
14 requirements of subparagraphs (A), (B), and (C) of sec-  
15 tion 5(d)(1) during the entire period of conditional resi-  
16 dence.

17 **SEC. 7. EXCLUSIVE JURISDICTION.**

18 (a) IN GENERAL.—The Secretary of Homeland Secu-  
19 rity shall have exclusive jurisdiction to determine eligibility  
20 for relief under this Act, except where the alien has been  
21 placed into deportation, exclusion, or removal proceedings  
22 either prior to or after filing an application for relief under  
23 this Act, in which case the Attorney General shall have  
24 exclusive jurisdiction and shall assume all the powers and  
25 duties of the Secretary until proceedings are terminated,

1 or if a final order of deportation, exclusion, or removal  
2 is entered the Secretary shall resume all powers and duties  
3 delegated to the Secretary under this Act.

4 (b) STAY OF REMOVAL OF CERTAIN ALIENS EN-  
5 ROLLED IN PRIMARY OR SECONDARY SCHOOL.—The At-  
6 torney General shall stay the removal proceedings of any  
7 alien who—

8 (1) meets all the requirements of subpara-  
9 graphs (A), (B), (C), and (E) of section 4(a)(1);

10 (2) is at least 12 years of age; and

11 (3) is enrolled full time in a primary or sec-  
12 ondary school.

13 (c) EMPLOYMENT.—An alien whose removal is stayed  
14 pursuant to subsection (b) may be engaged in employment  
15 in the United States, consistent with the Fair Labor  
16 Standards Act (29 U.S.C. 201 et seq.), and State and  
17 local laws governing minimum age for employment.

18 (d) LIFT OF STAY.—The Attorney General shall lift  
19 the stay granted pursuant to subsection (b) if the alien—

20 (1) is no longer enrolled in a primary or sec-  
21 ondary school; or

22 (2) ceases to meet the requirements of sub-  
23 section (b)(1).

1 **SEC. 8. PENALTIES FOR FALSE STATEMENTS IN APPLICA-**  
2 **TION.**

3       Whoever files an application for relief under this Act  
4 and willfully and knowingly falsifies, misrepresents, or  
5 conceals a material fact or makes any false or fraudulent  
6 statement or representation, or makes or uses any false  
7 writing or document knowing the same to contain any  
8 false or fraudulent statement or entry, shall be fined in  
9 accordance with title 18, United States Code, or impris-  
10 oned not more than 5 years, or both.

11 **SEC. 9. CONFIDENTIALITY OF INFORMATION.**

12       (a) PROHIBITION.—No officer or employee of the  
13 United States may—

14           (1) use the information furnished by the appli-  
15 cant pursuant to an application filed under this Act  
16 to initiate removal proceedings against any persons  
17 identified in the application;

18           (2) make any publication whereby the informa-  
19 tion furnished by any particular individual pursuant  
20 to an application under this Act can be identified; or

21           (3) permit anyone other than an officer or em-  
22 ployee of the United States Government or, in the  
23 case of applications filed under this Act with a des-  
24 ignated entity, that designated entity, to examine  
25 applications filed under this Act.



1 (b) REQUIRED DISCLOSURE.—The Attorney General  
2 or the Secretary of Homeland Security shall provide the  
3 information furnished under this section, and any other  
4 information derived from such furnished information, to—

5 (1) a duly recognized law enforcement entity in  
6 connection with an investigation or prosecution of an  
7 offense described in paragraph (2) or (3) of section  
8 212(a) of the Immigration and Nationality Act (8  
9 U.S.C. 1182(a)), when such information is requested  
10 in writing by such entity; or

11 (2) an official coroner for purposes of affirma-  
12 tively identifying a deceased individual (whether or  
13 not such individual is deceased as a result of a  
14 crime).

15 (c) PENALTY.—Whoever knowingly uses, publishes,  
16 or permits information to be examined in violation of this  
17 section shall be fined not more than \$10,000.

18 **SEC. 10. EXPEDITED PROCESSING OF APPLICATIONS; PRO-**  
19 **HIBITION ON FEES.**

20 Regulations promulgated under this Act shall provide  
21 that applications under this Act will be considered on an  
22 expedited basis and without a requirement for the pay-  
23 ment by the applicant of any additional fee for such expe-  
24 dited processing.

1 **SEC. 11. HIGHER EDUCATION ASSISTANCE.**

2 Notwithstanding any provision of the Higher Edu-  
3 cation Act of 1965 (20 U.S.C. 1001 et seq.), with respect  
4 to assistance provided under title IV of the Higher Edu-  
5 cation Act of 1965 (20 U.S.C. 1070 et seq.), an alien who  
6 adjusts status to that of a lawful permanent resident  
7 under this Act shall be eligible only for the following as-  
8 sistance under such title:

9 (1) Student loans under parts B, D, and E of  
10 such title IV (20 U.S.C. 1071 et seq., 1087a et seq.,  
11 1087aa et seq.), subject to the requirements of such  
12 parts.

13 (2) Federal work-study programs under part C  
14 of such title IV (42 U.S.C. 2751 et seq.), subject to  
15 the requirements of such part.

16 (3) Services under such title IV (20 U.S.C.  
17 1070 et seq.), subject to the requirements for such  
18 services.

19 **SEC. 12. GAO REPORT.**

20 Seven years after the date of enactment of this Act,  
21 the Comptroller General of the United States shall submit  
22 a report to the Committees on the Judiciary of the Senate  
23 and the House of Representatives setting forth—

24 (1) the number of aliens who were eligible for  
25 cancellation of removal and adjustment of status  
26 under section 4(a);

1           (2) the number of aliens who applied for adjust-  
2           ment of status under section 4(a);

3           (3) the number of aliens who were granted ad-  
4           justment of status under section 4(a); and

5           (4) the number of aliens whose conditional per-  
6           manent resident status was removed under section

7           5.

○