

109TH CONGRESS
2^D SESSION

H. R. 5533

To prepare and strengthen the biodefenses of the United States against deliberate, accidental, and natural outbreaks of illness, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 6, 2006

Mr. ROGERS of Michigan (for himself, Ms. ESHOO, Mr. HOEKSTRA, and Mr. MCHUGH) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To prepare and strengthen the biodefenses of the United States against deliberate, accidental, and natural outbreaks of illness, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biodefense and Pan-
5 demic Vaccine and Drug Development Act of 2006”.

6 **SEC. 2. TABLE OF CONTENTS.**

7 The table of contents of this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Biomedical Advanced Research and Development Authority; National Biodefense Science Board.

- Sec. 4. Clarification of countermeasures covered by Project BioShield.
 Sec. 5. Technical assistance.
 Sec. 6. Procurement.
 Sec. 7. Rule of construction.

1 **SEC. 3. BIOMEDICAL ADVANCED RESEARCH AND DEVELOP-**
 2 **MENT AUTHORITY; NATIONAL BIODEFENSE**
 3 **SCIENCE BOARD.**

4 Title III of the Public Health Service Act (42 U.S.C.
 5 241 et seq.) is amended by inserting after section 319K
 6 the following:

7 **“SEC. 319L. BIOMEDICAL ADVANCED RESEARCH AND DE-**
 8 **VELOPMENT AUTHORITY.**

9 “(a) DEFINITIONS.—In this section:

10 “(1) BARDA.—The term ‘BARDA’ means the
 11 Biomedical Advanced Research and Development
 12 Authority.

13 “(2) FUND.—The term ‘Fund’ means the Bio-
 14 defense Medical Countermeasure Development Fund
 15 established under subsection (d).

16 “(3) OTHER TRANSACTIONS.—The term ‘other
 17 transactions’ means transactions, other than pro-
 18 curement contracts, grants, and cooperative agree-
 19 ments, such as the Secretary of Defense may enter
 20 into under section 2371 of title 10, United States
 21 Code.

1 “(4) QUALIFIED COUNTERMEASURE.—The term
2 ‘qualified countermeasure’ has the meaning given
3 such term in section 319F–1.

4 “(5) QUALIFIED PANDEMIC OR EPIDEMIC PROD-
5 UCT.—The term ‘qualified pandemic or epidemic
6 product’ has the meaning given the term in section
7 319F–3.

8 “(6) ADVANCED RESEARCH AND DEVELOP-
9 MENT.—

10 “(A) IN GENERAL.—The term ‘advanced
11 research and development’ means, with respect
12 to a product that is or may become a qualified
13 countermeasure or a qualified pandemic or epi-
14 demic product, activities that predominantly—

15 “(i) are conducted after basic research
16 and preclinical development of the product;
17 and

18 “(ii) are related to manufacturing the
19 product on a commercial scale and in a
20 form that satisfies the regulatory require-
21 ments under the Federal Food, Drug, and
22 Cosmetic Act or under section 351 of this
23 Act.

24 “(B) ACTIVITIES INCLUDED.—The term
25 under subparagraph (A) includes—

1 “(i) testing of the product to deter-
2 mine whether the product may be ap-
3 proved, cleared, or licensed under the Fed-
4 eral Food, Drug, and Cosmetic Act or
5 under section 351 of this Act for a use
6 that is or may be the basis for such prod-
7 uct becoming a qualified countermeasure
8 or qualified pandemic or epidemic product,
9 or to help obtain such approval, clearance,
10 or license;

11 “(ii) design and development of tests
12 or models, including animal models, for
13 such testing;

14 “(iii) activities to facilitate manufac-
15 ture of the product on a commercial scale
16 with consistently high quality, as well as to
17 improve and make available new tech-
18 nologies to increase manufacturing surge
19 capacity;

20 “(iv) activities to improve the shelf-life
21 of the product or technologies for admin-
22 istering the product; and

23 “(v) such other activities as are part
24 of the advanced stages of testing, refine-
25 ment, improvement, or preparation of the

1 product for such use and as are specified
2 by the Secretary.

3 “(7) RESEARCH TOOL.—The term ‘research
4 tool’ means a device, technology, biological material
5 (including a cell line or an antibody), reagent, ani-
6 mal model, computer system, computer software, or
7 analytical technique that is developed to assist in the
8 discovery, development, or manufacture of qualified
9 countermeasures or qualified pandemic or epidemic
10 products.

11 “(8) PROGRAM MANAGER.—The term ‘program
12 manager’ means an individual appointed to carry out
13 functions under this section and authorized to pro-
14 vide project oversight and management of strategic
15 initiatives.

16 “(9) PERSON.—The term ‘person’ includes an
17 individual, partnership, corporation, association, en-
18 tity, or public or private corporation, and a Federal,
19 State, or local government agency or department.

20 “(b) STRATEGIC PLAN FOR COUNTERMEASURE RE-
21 SEARCH, DEVELOPMENT, AND PROCUREMENT.—

22 “(1) IN GENERAL.—Not later than 6 months
23 after the date of enactment of the Biodefense and
24 Pandemic Vaccine and Drug Development Act of
25 2006, the Secretary shall develop, make public, and

1 present to the appropriate Congressional committees
2 a strategic plan to integrate biodefense and emerg-
3 ing infectious disease requirements with the ad-
4 vanced research and development, strategic initia-
5 tives for innovation, and the procurement of quali-
6 fied countermeasures and qualified pandemic or epi-
7 demic products. The Secretary shall periodically re-
8 view and, as appropriate, revise the plan.

9 “(2) CONTENT.—The strategic plan under
10 paragraph (1) shall—

11 “(A) guide research and development, con-
12 ducted or supported by the Department of
13 Health and Human Services, of qualified coun-
14 termeasures and qualified pandemic or epidemic
15 products against possible biological, chemical,
16 radiological, and nuclear agents and to emerg-
17 ing infectious diseases;

18 “(B) guide innovation in technologies that
19 may assist advanced research and development
20 of qualified countermeasures and qualified pan-
21 demic or epidemic products (such research and
22 development referred to in this section as ‘coun-
23 termeasure and product advanced research and
24 development’);

1 “(C) guide procurement of such qualified
2 countermeasures and qualified pandemic or epi-
3 demic products by such Department;

4 “(D) include immediate, short-term, and
5 long-term goals;

6 “(E) include immediate, short-term, and
7 long-term procurement priorities; and

8 “(F) identify processes used to designate a
9 range of funds available for various types of
10 countermeasure procurements.

11 “(c) BIOMEDICAL ADVANCED RESEARCH AND DE-
12 VELOPMENT AUTHORITY.—

13 “(1) ESTABLISHMENT.—There is established
14 within the Department of Health and Human Serv-
15 ices the Biomedical Advanced Research and Develop-
16 ment Authority.

17 “(2) IN GENERAL.—Based upon the strategic
18 plan described in subsection (b), the Secretary shall
19 coordinate and oversee the acceleration of counter-
20 measure and product advanced research and devel-
21 opment by—

22 “(A) facilitating collaboration among the
23 Department of Health and Human Services,
24 other Federal agencies, relevant industries, aca-

1 demia, and other persons, with respect to such
2 advanced research and development;

3 “(B) promoting countermeasure and prod-
4 uct advanced research and development;

5 “(C) facilitating contacts between inter-
6 ested persons and the offices or employees au-
7 thorized by the Secretary to advise such persons
8 regarding requirements under the Federal
9 Food, Drug, and Cosmetic Act and under sec-
10 tion 351 of this Act; and

11 “(D) promoting innovation to reduce the
12 time and cost of countermeasure and product
13 advanced research and development.

14 “(3) DIRECTOR.—The BARDA shall be headed
15 by a Director (referred to in this section as the ‘Di-
16 rector’) who shall be appointed by the Secretary and
17 to whom the Secretary shall delegate such functions
18 and authorities as necessary to implement this sec-
19 tion.

20 “(4) DUTIES.—

21 “(A) COLLABORATION.—To carry out the
22 purpose described in paragraph (2)(A), the Sec-
23 retary shall—

24 “(i) facilitate and increase the expedi-
25 tious and direct communication between

1 the Department of Health and Human
2 Services and relevant persons with respect
3 to countermeasure and product advanced
4 research and development, including by—

5 “(I) facilitating such communica-
6 tion regarding the processes for pro-
7 curing such advanced research and
8 development with respect to qualified
9 countermeasures and qualified pan-
10 demic or epidemic products of inter-
11 est; and

12 “(II) soliciting information about
13 and data from research on potential
14 qualified countermeasures and quali-
15 fied pandemic or epidemic products
16 and related technologies;

17 “(ii) at least annually—

18 “(I) convene meetings with rep-
19 resentatives from relevant industries,
20 academia, other Federal agencies,
21 international agencies as appropriate,
22 and other interested persons;

23 “(II) sponsor opportunities to
24 demonstrate the operation and effec-

1 tiveness of relevant biodefense coun-
2 termeasure technologies; and

3 “(III) convene such working
4 groups on countermeasure and prod-
5 uct advanced research and develop-
6 ment as the Secretary may determine
7 are necessary to carry out this sec-
8 tion; and

9 “(iii) carry out the activities described
10 in section 7 of the Biodefense and Pan-
11 demic Vaccine and Drug Development Act
12 of 2006.

13 “(B) SUPPORT ADVANCED RESEARCH AND
14 DEVELOPMENT.—To carry out the purpose de-
15 scribed in paragraph (2)(B), the Secretary
16 shall—

17 “(i) conduct ongoing searches for, and
18 support calls for, potential qualified coun-
19 termeasures and qualified pandemic or epi-
20 demic products;

21 “(ii) direct and coordinate the coun-
22 termeasure and product advanced research
23 and development activities of the Depart-
24 ment of Health and Human Services;

1 “(iii) establish strategic initiatives to
2 accelerate countermeasure and product ad-
3 vanced research and development and in-
4 novation in such areas as the Secretary
5 may identify as priority unmet need areas;
6 and

7 “(iv) award contracts, grants, cooper-
8 ative agreements, and enter into other
9 transactions, for countermeasure and prod-
10 uct advanced research and development.

11 “(C) FACILITATING ADVICE.—To carry out
12 the purpose described in paragraph (2)(C) the
13 Secretary shall—

14 “(i) connect interested persons with
15 the offices or employees authorized by the
16 Secretary to advise such persons regarding
17 the regulatory requirements under the
18 Federal Food, Drug, and Cosmetic Act
19 and under section 351 of this Act related
20 to the approval, clearance, or licensure of
21 qualified countermeasures or qualified pan-
22 demic or epidemic products; and

23 “(ii) ensure that, with respect to per-
24 sons performing countermeasure and prod-
25 uct advanced research and development

1 funded under this section, such offices or
2 employees provide such advice in a manner
3 that is ongoing and that is otherwise des-
4 ignated to facilitate expeditious develop-
5 ment of qualified countermeasures and
6 qualified pandemic or epidemic products
7 that may achieve such approval, clearance,
8 or licensure.

9 “(D) SUPPORTING INNOVATION.—To carry
10 out the purpose described in paragraph (2)(D),
11 the Secretary may award contracts, grants, and
12 cooperative agreements, or enter into other
13 transactions, such as prize payments, to pro-
14 mote—

15 “(i) innovation in technologies that
16 may assist countermeasure and product
17 advanced research and development;

18 “(ii) research on and development of
19 research tools and other devices and tech-
20 nologies; and

21 “(iii) research to promote strategic
22 initiatives, such as rapid diagnostics, broad
23 spectrum antimicrobials, and vaccine man-
24 ufacturing technologies.

25 “(5) TRANSACTION AUTHORITIES.—

1 “(A) OTHER TRANSACTIONS.—In carrying
2 out the functions under subparagraph (B) or
3 (D) of paragraph (4), the Secretary shall have
4 authority to enter into other transactions for
5 countermeasure and product advanced research
6 and development.

7 “(B) EXPEDITED AUTHORITIES.—

8 “(i) IN GENERAL.—In awarding con-
9 tracts, grants, and cooperative agreements,
10 and in entering into other transactions
11 under subparagraph (B) or (D) of para-
12 graph (4), the Secretary shall have the ex-
13 pedited procurement authorities, the au-
14 thority to expedite peer review, and the au-
15 thority for personal services contracts, sup-
16 plied by subsections (b), (c), and (d) of
17 section 319F–1.

18 “(ii) APPLICATION OF PROVISIONS.—

19 Provisions in such section 319F–1 that
20 apply to such authorities and that require
21 institution of internal controls, limit re-
22 view, provide for Federal Tort Claims Act
23 coverage of personal services contractors,
24 and commit decisions to the discretion of

1 the Secretary shall apply to the authorities
2 as exercised pursuant to this paragraph.

3 “(iii) AUTHORITY TO LIMIT COMPETI-
4 TION.—For purposes of applying section
5 319F–1(b)(1)(D) to this paragraph, the
6 phrase ‘BioShield Program under the
7 Project BioShield Act of 2004’ shall be
8 deemed to mean the countermeasure and
9 product advanced research and develop-
10 ment program under this section.

11 “(iv) AVAILABILITY OF DATA.—The
12 Secretary shall require that, as a condition
13 of being awarded a contract, grant, cooper-
14 ative agreement, or other transaction
15 under subparagraph (B) or (D) of para-
16 graph (4), a person make available to the
17 Secretary on an ongoing basis, and submit
18 upon request to the Secretary, all data re-
19 lated to or resulting from countermeasure
20 and product advanced research and devel-
21 opment carried out pursuant to this sec-
22 tion.

23 “(C) ADVANCE PAYMENTS; ADVER-
24 TISING.—The authority of the Secretary to
25 enter into contracts under this section shall not

1 be limited by section 3324(a) of title 31, United
2 States Code, or by section 3709 of the Revised
3 Statutes of the United States (41 U.S.C. 5).

4 “(D) MILESTONE-BASED PAYMENTS AL-
5 LOWED.—In awarding contracts, grants, and
6 cooperative agreements, and in entering into
7 other transactions, under this section, the Sec-
8 retary may use milestone-based awards and
9 payments.

10 “(E) FOREIGN NATIONALS ELIGIBLE.—
11 The Secretary may under this section award
12 contracts, grants, and cooperative agreements
13 to, and may enter into other transactions with,
14 highly qualified foreign national persons outside
15 the United States, alone or in collaboration with
16 American participants, when such transactions
17 may inure to the benefit of the American peo-
18 ple.

19 “(F) ESTABLISHMENT OF RESEARCH CEN-
20 TERS.—The Secretary may establish one or
21 more federally-funded research and development
22 centers, or university-affiliated research centers
23 in accordance with section 303(e)(3) of the
24 Federal Property and Administrative Services
25 Act of 1949 (41 U.S.C. 253(e)(3)), provided

1 that such centers are consistent and com-
2 plementary with the duties described in para-
3 graph (4), and are consistent and complemen-
4 tary with, and deemed necessary after consid-
5 ering the availability of, existing federally-sup-
6 ported basic research programs.

7 “(6) VULNERABLE POPULATIONS.—In carrying
8 out the functions under this section, the Secretary
9 may give priority to the advanced research and de-
10 velopment of qualified countermeasures and qualified
11 pandemic or epidemic products that are likely to be
12 safe and effective with respect to children, pregnant
13 women, and other vulnerable populations.

14 “(7) PERSONNEL AUTHORITIES.—

15 “(A) SPECIALLY QUALIFIED SCIENTIFIC
16 AND PROFESSIONAL PERSONNEL.—In addition
17 to any other personnel authorities, the Sec-
18 retary may—

19 “(i) without regard to those provisions
20 of title 5, United States Code, governing
21 appointments in the competitive service,
22 appoint highly qualified individuals to sci-
23 entific or professional positions in
24 BARDA, such as program managers, to
25 carry out this section; and

1 “(ii) compensate them in the same
2 manner in which individuals appointed
3 under section 9903 of such title are com-
4 pensated, without regard to the provisions
5 of chapter 51 and subchapter III of chap-
6 ter 53 of such title relating to classification
7 and General Schedule pay rates.

8 “(B) SPECIAL CONSULTANTS.—In carrying
9 out this section, the Secretary may—

10 “(i) appoint special consultants pursu-
11 ant to section 207(f); and

12 “(ii) accept voluntary and uncompen-
13 sated services.

14 “(d) FUND.—

15 “(1) ESTABLISHMENT.—There is established
16 the Biodefense Medical Countermeasure Develop-
17 ment Fund, which shall be available to carry out this
18 section in addition to such amounts as are otherwise
19 available for this purpose.

20 “(2) FUNDING.—To carry out the purposes of
21 this section, there are authorized to be appropriated
22 to the Fund—

23 “(A) \$1,070,000,000 for fiscal years 2006
24 through 2008, the amounts to remain available
25 until expended; and

1 “(B) such sums as may be necessary for
2 subsequent fiscal years, the amounts to remain
3 available until expended.

4 “(e) INAPPLICABILITY OF CERTAIN PROVISIONS.—

5 “(1) DISCLOSURE.—

6 “(A) IN GENERAL.—The Secretary shall
7 withhold from disclosure under section 552 of
8 title 5, United States Code, specific technical
9 data or scientific information that is created or
10 obtained during the countermeasure and prod-
11 uct advanced research and development funded
12 by the Secretary that reveal vulnerabilities of
13 existing medical or public health defenses
14 against biological, chemical, nuclear, or radio-
15 logical threats. Such information shall be
16 deemed to be information described in section
17 552(b)(3) of title 5, United States Code.

18 “(B) OVERSIGHT.—Information subject to
19 nondisclosure under subparagraph (A) shall be
20 reviewed by the Secretary every 5 years to de-
21 termine the relevance or necessity of continued
22 nondisclosure.

23 “(2) FEDERAL ADVISORY COMMITTEE ACT.—

24 Section 14 of the Federal Advisory Committee Act
25 (5 U.S.C. App.) shall not apply to a working group

1 of BARDA or to the National Biodefense Science
2 Board under section 319M.

3 **“SEC. 319M. NATIONAL BIODEFENSE SCIENCE BOARD AND**
4 **WORKING GROUPS.**

5 “(a) IN GENERAL.—

6 “(1) ESTABLISHMENT AND FUNCTION.—The
7 Secretary shall establish the National Biodefense
8 Science Board (referred to in this section as the
9 ‘Board’) to provide expert advice and guidance to
10 the Secretary on scientific, technical and other mat-
11 ters of special interest to the Department of Health
12 and Human Services regarding current and future
13 chemical, biological, nuclear, and radiological agents,
14 whether naturally occurring, accidental, or delib-
15 erate.

16 “(2) MEMBERSHIP.—The membership of the
17 Board shall be comprised of individuals who rep-
18 resent the Nation’s preeminent scientific, public
19 health, and medical experts, as follows—

20 “(A) such Federal officials as the Sec-
21 retary may determine are necessary to support
22 the functions of the Board;

23 “(B) four individuals representing the
24 pharmaceutical, biotechnology, and device in-
25 dustries;

1 “(C) four individuals representing aca-
2 demia; and

3 “(D) five other members as determined ap-
4 propriate by the Secretary.

5 “(3) TERM OF APPOINTMENT.—A member of
6 the Board described in subparagraph (B), (C), or
7 (D) of paragraph (2) shall serve for a term of 3
8 years, except that the Secretary may adjust the
9 terms of the initial Board appointees in order to
10 provide for a staggered term of appointment for all
11 members.

12 “(4) CONSECUTIVE APPOINTMENTS; MAXIMUM
13 TERMS.—A member may be appointed to serve not
14 more than 3 terms on the Board and may serve not
15 more than 2 consecutive terms.

16 “(5) DUTIES.—The Board shall—

17 “(A) advise the Secretary on current and
18 future trends, challenges, and opportunities pre-
19 sented by advances in biological and life
20 sciences, biotechnology, and genetic engineering
21 with respect to threats posed by naturally oc-
22 ccurring infectious diseases and chemical, bio-
23 logical, radiological, and nuclear agents;

24 “(B) at the request of the Secretary, re-
25 view and consider any information and findings

1 received from the working groups established
2 under subsection (b); and

3 “(C) at the request of the Secretary, pro-
4 vide recommendations and findings for ex-
5 panded, intensified, and coordinated biodefense
6 research and development activities.

7 “(6) MEETINGS.—

8 “(A) INITIAL MEETING.—Not later than
9 one year after the date of enactment of the Bio-
10 defense and Pandemic Vaccine and Drug Devel-
11 opment Act of 2006, the Secretary shall hold
12 the first meeting of the Board.

13 “(B) SUBSEQUENT MEETINGS.—The
14 Board shall meet at the call of the Secretary,
15 but in no case less than twice annually.

16 “(7) VACANCIES.—Any vacancy in the Board
17 shall not affect its powers, but shall be filled in the
18 same manner as the original appointment.

19 “(8) CHAIRPERSON.—The Secretary shall ap-
20 point a chairperson from among the members of the
21 Board.

22 “(9) POWERS.—

23 “(A) HEARINGS.—The Board may hold
24 such hearings, sit and act at such times and
25 places, take such testimony, and receive such

1 evidence as the Board considers advisable to
2 carry out this subsection.

3 “(B) POSTAL SERVICES.—The Board may
4 use the United States mails in the same man-
5 ner and under the same conditions as other de-
6 partments and agencies of the Federal Govern-
7 ment.

8 “(10) PERSONNEL.—

9 “(A) EMPLOYEES OF THE FEDERAL GOV-
10 ERNMENT.—A member of the Board that is an
11 employee of the Federal Government may not
12 receive additional pay, allowances, or benefits
13 by reason of the member’s service on the
14 Board.

15 “(B) OTHER MEMBERS.—A member of the
16 Board that is not an employee of the Federal
17 Government may be compensated at a rate not
18 to exceed the daily equivalent of the annual rate
19 of basic pay prescribed for level IV of the Exec-
20 utive Schedule under section 5315 of title 5,
21 United States Code, for each day (including
22 travel time) during which the member is en-
23 gaged in the actual performance of duties as a
24 member of the Board.

1 “(C) TRAVEL EXPENSES.—Each member
2 of the Board shall receive travel expenses, in-
3 cluding per diem in lieu of subsistence, in ac-
4 cordance with applicable provisions under sub-
5 chapter I of chapter 57 of title 5, United States
6 Code.

7 “(D) DETAIL OF GOVERNMENT EMPLOY-
8 EES.—Any Federal Government employee may
9 be detailed to the Board with the approval for
10 the contributing agency without reimbursement,
11 and such detail shall be without interruption or
12 loss of civil service status or privilege.

13 “(b) OTHER WORKING GROUPS.—The Secretary may
14 establish a working group of experts, or may use an exist-
15 ing working group or advisory committee, to—

16 “(1) identify innovative research with the po-
17 tential to be developed as a qualified countermeasure
18 or a qualified pandemic or epidemic product;

19 “(2) identify accepted animal models for par-
20 ticular diseases and conditions associated with any
21 biological, chemical, radiological, or nuclear agent,
22 any toxin, or any potential pandemic infectious dis-
23 ease, and identify strategies to accelerate animal
24 model and research tool development and validation;
25 and

1 “(3) obtain advice regarding supporting and fa-
2 cilitating advanced research and development related
3 to qualified countermeasures and qualified pandemic
4 or epidemic products that are likely to be safe and
5 effective with respect to children, pregnant women,
6 and other vulnerable populations, and other issues
7 regarding activities under this section that affect
8 such populations.

9 “(c) DEFINITIONS.—Any term that is defined in sec-
10 tion 319L and that is used in this section shall have the
11 same meaning in this section as such term is given in sec-
12 tion 319L.

13 “(d) AUTHORIZATION OF APPROPRIATIONS.—There
14 are authorized to be appropriated \$1,000,000 to carry out
15 this section for fiscal year 2007 and each fiscal year there-
16 after.”.

17 **SEC. 4. CLARIFICATION OF COUNTERMEASURES COVERED**
18 **BY PROJECT BIOSHIELD.**

19 (a) QUALIFIED COUNTERMEASURE.—Section 319F-
20 1(a) of the Public Health Service Act (42 U.S.C. 247d-
21 6a(a)) is amended by striking paragraph (2) and inserting
22 the following:

23 “(2) DEFINITIONS.—In this section:

24 “(A) QUALIFIED COUNTERMEASURE.—The
25 term ‘qualified countermeasure’ means a drug

1 (as that term is defined by section 201(g)(1) of
2 the Federal Food, Drug, and Cosmetic Act (21
3 U.S.C. 321(g)(1))), biological product (as that
4 term is defined by section 351(i) of this Act (42
5 U.S.C. 262(i))), or device (as that term is de-
6 fined by section 201(h) of the Federal Food,
7 Drug, and Cosmetic Act (21 U.S.C. 321(h))),
8 that the Secretary determines to be a priority
9 (consistent with sections 302(2) and 304(a) of
10 the Homeland Security Act of 2002) to—

11 “(i) diagnose, mitigate, prevent, or
12 treat harm from any biological agent (in-
13 cluding organisms that cause an infectious
14 disease) or toxin, chemical, radiological, or
15 nuclear agent that may cause a public
16 health emergency affecting national secu-
17 rity; or

18 “(ii) diagnose, mitigate, prevent, or
19 treat harm from a condition that may re-
20 sult in adverse health consequences or
21 death and may be caused by administering
22 a drug, biological product, or device that is
23 used as described in this subparagraph.

24 “(B) INFECTIOUS DISEASE.—The term ‘in-
25 fectious disease’ means a disease potentially

1 caused by a pathogenic organism (including a
2 bacteria, virus, fungus, or parasite) that is ac-
3 quired by a person and that reproduces in that
4 person.”.

5 (b) SECURITY COUNTERMEASURE.—Section 319F–
6 2(c)(1)(B)(i)(I) is amended by striking “to treat” the first
7 place such term appears and all that follows through
8 “from a condition” and inserting the following: “to diag-
9 nose, mitigate, prevent, or treat harm from any biological
10 agent (including organisms that cause an infectious dis-
11 ease) or toxin, chemical, radiological, or nuclear agent
12 identified as a material threat under paragraph (2)(A)(ii),
13 or to diagnose, mitigate, prevent, or treat harm from a
14 condition”.

15 **SEC. 5. TECHNICAL ASSISTANCE.**

16 Subchapter E of chapter V of the Federal Food,
17 Drug, and Cosmetic Act (21 U.S.C. 360bbb et seq.) is
18 amended by adding at the end the following:

19 **“SEC. 565. TECHNICAL ASSISTANCE.**

20 “The Secretary, in consultation with the Commis-
21 sioner of Food and Drugs, shall establish within the Food
22 and Drug Administration a team of experts on manufac-
23 turing and regulatory activities (including compliance with
24 current Good Manufacturing Practice) to provide both off-
25 site and on-site technical assistance to the manufacturers

1 of qualified countermeasures (as defined in section 319F–
 2 1 of the Public Health Service Act), security counter-
 3 measures (as defined in section 319F–2 of such Act), or
 4 vaccines, at the request of such a manufacturer and at
 5 the discretion of the Secretary, if the Secretary determines
 6 that a shortage or potential shortage may occur in the
 7 United States in the supply of such vaccines or counter-
 8 measures and that the provision of such assistance would
 9 be beneficial in helping alleviate or avert such shortage.”.

10 **SEC. 6. PROCUREMENT.**

11 (a) SECURITY COUNTERMEASURES.—Section 319F–
 12 2 of the Public Health Service Act (42 U.S.C. 247d–6b)
 13 is amended—

14 (1) in the section heading, by inserting “**AND**
 15 **SECURITY COUNTERMEASURE PROCUREMENTS**” before the period; and

17 (2) in subsection (c)—

18 (A) in the subsection heading, by striking
 19 “BIOMEDICAL”;

20 (B) in paragraph (5)(B)(i), by striking “to
 21 meet the needs of the stockpile” and inserting
 22 “to meet the stockpile needs”;

23 (C) in paragraph (7)(B)—

24 (i) by striking the subparagraph head-
 25 ing and all that follows through “Home-

1 land Security Secretary” and inserting the
2 following: “INTERAGENCY AGREEMENT;
3 COST.—The Homeland Security Sec-
4 retary”; and

5 (ii) by striking clause (ii);

6 (D) in paragraph (7)(C)(ii)—

7 (i) by amending clause (I) to read as
8 follows:

9 “(I) PAYMENT CONDITIONED ON
10 DELIVERY.—The contract shall pro-
11 vide that no payment may be made
12 until delivery of a portion, acceptable
13 to the Secretary, of the total number
14 of units contracted for, except that,
15 notwithstanding any other provision of
16 law, the contract may provide that, if
17 the Secretary determines (in the Sec-
18 retary’s discretion) that an advance
19 payment, partial payment for signifi-
20 cant milestones, or payment to in-
21 crease manufacturing capacity is nec-
22 essary to ensure success of a project,
23 the Secretary shall pay an amount,
24 not to exceed 10 percent of the con-
25 tract amount, in advance of delivery.

1 The Secretary shall, to the extent
2 practicable, make the determination of
3 advance payment at the same time as
4 the issuance of a solicitation. The con-
5 tract shall provide that such advance
6 payment is required to be repaid if
7 there is a failure to perform by the
8 vendor under the contract. The con-
9 tract may also provide for additional
10 advance payments of 5 percent each
11 for meeting the milestones specified in
12 such contract. Provided that the spec-
13 ified milestones are reached, these ad-
14 vanced payments of 5 percent shall
15 not be required to be repaid. Nothing
16 in this subclause shall be construed as
17 affecting the rights of vendors under
18 provisions of law or regulation (in-
19 cluding the Federal Acquisition Regu-
20 lation) relating to the termination of
21 contracts for the convenience of the
22 Government.”; and
23 (ii) by adding at the end the fol-
24 lowing:

1 “(VII) PROCUREMENT OF MUL-
2 TIPLE PRODUCTS AND TECH-
3 NOLOGIES.—Notwithstanding any
4 other provision of law or regulation,
5 the Secretary shall, where possible,
6 enter into multiple transactions for
7 the procurement of multiple tech-
8 nologies and products from multiple
9 manufacturers of security counter-
10 measures in order to mitigate against
11 the risks associated with dependence
12 on a single supplier or technology.

13 “(VIII) SALES EXCLUSIVITY.—
14 The contract may provide that the
15 vendor is the exclusive supplier of the
16 product to the Federal Government
17 for a specified period of time, not to
18 exceed the term of the contract, on
19 the condition that the vendor is able
20 to satisfy the needs of the Govern-
21 ment. During the agreed period of
22 sales exclusivity, the vendor shall not
23 assign its rights of sales exclusivity to
24 another entity or entities without ap-
25 proval by the Secretary. Such a sales

1 exclusivity provision in such a con-
2 tract shall constitute a valid basis for
3 a sole source procurement under sec-
4 tion 303(c)(1) of the Federal Property
5 and Administrative Services Act of
6 1949 (41 U.S.C. 253(c)(1)).

7 “(IX) SURGE CAPACITY.—The
8 contract may provide that the vendor
9 establish domestic manufacturing ca-
10 pacity of the product to ensure that
11 additional production of the product is
12 available in the event that the Sec-
13 retary determines that there is a need
14 to quickly purchase additional quan-
15 tities of the product. Such contract
16 may provide a fee to the vendor for
17 establishing and maintaining such ca-
18 pacity in excess of the initial require-
19 ment for the purchase of the product.
20 Additionally, the cost of maintaining
21 the domestic manufacturing capacity
22 shall be an allowable and allocable di-
23 rect cost of the contract.

24 “(X) ADDITIONAL CONTRACT
25 TERMS.—The Secretary, in any con-

1 tract for procurement under this sec-
2 tion, may specify—

3 “(aa) the dosing and admin-
4 istration requirements for coun-
5 termeasures to be developed and
6 procured;

7 “(bb) the amount of funding
8 that will be dedicated by the Sec-
9 retary for development and ac-
10 quisition of the countermeasure;
11 and

12 “(cc) the specifications the
13 countermeasure must meet to
14 qualify for procurement under a
15 contract under this section.”; and

16 (E) in paragraph (8)(A), by adding at the
17 end the following: “Such agreements may allow
18 other executive agencies to order qualified and
19 security countermeasures under procurement
20 contracts or other agreements established by
21 the Secretary. Such ordering process (including
22 transfers of appropriated funds between an
23 agency and the Department of Health and
24 Human Services as reimbursements for such or-
25 ders for countermeasures) may be conducted

1 under the authority of section 1535 of title 31,
2 United States Code, except that all such orders
3 shall be processed under the terms established
4 under this section for the procurement of coun-
5 termeasures.”.

6 (b) QUALIFIED COUNTERMEASURES.—Section
7 319F–1(b) of the Public Health Service Act (42 U.S.C.
8 247d–6a(b)) is amended by adding at the end the fol-
9 lowing:

10 “(5) PROCUREMENT OF MULTIPLE PRODUCTS
11 AND TECHNOLOGIES.—Notwithstanding any other
12 provision of law or regulation, the Secretary shall,
13 where possible, enter into multiple transactions for
14 the procurement of multiple technologies and prod-
15 ucts from multiple manufacturers of qualified coun-
16 termeasures in order to mitigate against the risks
17 associated with dependence on a single supplier or
18 technology.”.

19 **SEC. 7. RULE OF CONSTRUCTION.**

20 Nothing in this Act, or any amendment made by this
21 Act, shall be construed to affect any law that applies to
22 the National Vaccine Injury Compensation Program under
23 title XXI of the Public Health Service Act (42 U.S.C.
24 300aa–1 et seq.), including such laws regarding—

1 (1) whether claims may be filed or compensa-
2 tion may be paid for a vaccine-related injury or
3 death under such Program;

4 (2) claims pending under such Program; and

5 (3) any petitions, cases, or other proceedings
6 before the United States Court of Federal Claims
7 pursuant to such title.

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