108TH CONGRESS 1ST SESSION S. 1501

To amend title 49, United States Code, to provide for stable, productive, and efficient passenger rail service in the United States, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JULY 30 (legislative day, JULY 21), 2003

Mr. MCCAIN (by request) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

- To amend title 49, United States Code, to provide for stable, productive, and efficient passenger rail service in the United States, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Passenger Rail Investment Reform Act".
- 6 (b) TABLE OF CONTENTS.—The table of contents of
- 7 this Act is as follows:

Sec. 1. Short title; table of contents.Sec. 2. Purposes; Definitions.

TITLE I—NATIONAL PASSENGER RAIL SERVICE RESTRUCTURING

- Sec. 101. Board of directors of Amtrak.
- Sec. 102. Passenger rail service restructuring.
- Sec. 103. Northeast Corridor Compact.
- Sec. 104. Assistance to address capital needs.
- Sec. 105. Employee transition assistance; authorization.
- Sec. 106. Limit on operating assistance for long-distance routes.
- Sec. 107. Definitions.
- Sec. 108. Repeal of obsolete and executed provisions of law; other.

TITLE II—FINANCIAL REFORM

- Sec. 201. Limitations on availability of grants.
- Sec. 202. Spending plans for capital backlog reduction.
- Sec. 203. Redemption of common stock.
- Sec. 204. Retirement of preferred stock; transfer of assets.
- Sec. 205. Real estate and asset sales.
- Sec. 206. Management and transfer of secured debt.
- Sec. 207. Transition assistance.

TITLE III—GRANTS AND OTHER ASSISTANCE FOR INTERCITY PASSENGER RAIL SERVICE

- Sec. 301. Capital assistance for intercity passenger rail service.
- Sec. 302. Final regulations on applications by States for corridor development grants.

Sec. 303. Authority for interstate compacts for corridor development.

1 SEC. 2. PURPOSES; DEFINITIONS.

2 (a) PURPOSES.—The purposes of this Act are to— 3 (1) preserve an intercity passenger rail service 4 system in the United States that is driven by sound 5 economics; 6 (2) provide a transition from the existing struc-7 ture for providing such service to a structure that is 8 more aligned with existing and emerging transpor-9 tation needs; 10 (3) develop a system that provides high quality 11 passenger rail service at a reasonable cost; 12 (4) establish a long-term partnership among the

- 13 states and the Federal government to support inter-
- 14 city passenger rail service; and

1	(5) create an effective public-private partner-
2	ship, after a reasonable transition, to manage the
3	capital assets of the Northeast Corridor.
4	(b) DEFINITIONS.—In this Act:
5	(1) YEAR 1.—The term "year 1" means the
6	earlier of—
7	(A) the fiscal year in which this Act is en-
8	acted if the fiscal year began less than 61 days
9	before such date; or
10	(B) the first fiscal year beginning after the
11	date of enactment of this Act.
12	(2) Years 2, 3, 4, 5, and 6.—The terms "year
13	2", "year 3", "year 4", "year 5", and "year 6",
14	mean, respectively, the first, second, third, fourth,
15	and fifth fiscal years following year 1.
16	TITLE I—NATIONAL PASSENGER
17	RAIL SERVICE RESTRUCTURING
18	SEC. 101. BOARD OF DIRECTORS OF AMTRAK.
19	Section 24302 of title 49, United States Code, is
20	amended to read as follows:
21	"§24302. Board of directors
22	"(a) Membership.—
23	"(1) IN GENERAL.—Until the board of directors
24	provided for in subsection (f) assumes operational
25	responsibility and control, the board of directors of

1	Amtrak shall be the transition board provided for by
2	this subsection.
3	"(2) TRANSITION BOARD.—The transition
4	board of directors of Amtrak shall consist of 11 vot-
5	ing members, including—
6	"(A) the Secretary of Transportation, or
7	an officer of the United States within the De-
8	partment of Transportation compensated under
9	the Executive Schedule under title 5, who is
10	designated by the Secretary; and
11	"(B) 10 other members appointed by the
12	President, by and with the advice and consent
13	of the Senate.
14	"(3) PRESIDENT OF AMTRAK.—The President
15	of Amtrak shall serve as an ex officio, nonvoting,
16	member of the transition board of directors.
17	"(b) Compensation.—Members of the transition
18	board of directors shall serve without pay, but shall receive
19	travel expenses, including per diem in lieu of subsistence,
20	in accordance with sections 5702 and 5703 of title 5.
21	"(c) TERM OF OFFICE.—Members serving un-expired
22	terms on the date of enactment of the Passenger Rail In-
23	vestment Reform Act may continue to serve until the ear-
24	lier of the expiration of their terms or the date on which
25	the restructuring mandated under section 24310 of this

1 title is implemented. Members appointed by the President
2 under subsection (a)(1)(B) shall serve for a term that ex3 pires on the date the restructuring mandated in section
4 24310 of this title is implemented. At the expiration of
5 their terms, members of the Board shall be eligible to
6 serve as members of the boards of successor corporations
7 to Amtrak.

8 "(d) QUORUM.—At any time after the date of enact-9 ment of the Passenger Rail Investment Reform Act, a ma-10 jority of the transition board members who have been law-11 fully appointed shall constitute a quorum for purposes of 12 conducting board meetings and making all necessary deci-13 sions regarding the operations, structure, and business af-14 fairs of Amtrak.

15 "(e) Asset Transition Committee.—

"(1) IN GENERAL.—The transition board of directors shall form an asset transition committee
comprised of the Secretary or the Secretary's designee, and 2 other members, or 1 other member if
2 other members are not lawfully appointed.

21 "(2) POWERS AND DUTIES.—In addition to
22 other powers and duties assigned by the board, the
23 Asset Transition Committee has the duty to ensure
24 that the public interest is served in board decisions

1	and Amtrak management actions that change the
2	use of or status of—
3	"(A) the contractual right of access of Am-
4	trak to rail lines of other railroads;
5	"(B) Amtrak secured debt;
6	"(C) Northeast Corridor real property and
7	assets; and
8	"(D) rolling stock.
9	"(3) Approval required.—The board may
10	not take an action with regard to the assets or se-
11	cured debt specified in paragraph (2) , or permit an
12	Amtrak management action with regard to those as-
13	sets, that is not approved by the asset transition
14	committee.
15	"(f) Board After Restructuring Completed.—
16	"(1) IN GENERAL.—Upon the commencement
17	of operations of the Passenger Rail Service Provider
18	and the Passenger Rail Infrastructure Manager es-
19	tablished under section 24310 of this title, the board
20	of directors of Amtrak shall consist of—
21	"(A) the Secretary of Transportation;
22	"(B) the Federal Railroad Administrator
23	or another officer of the United States within
24	the Department of Transportation compensated
25	under the Executive Schedule under title 5,

1	United States Code, who is designated by the
2	Secretary; and
3	"(C) the Federal Transit Administrator or
4	another officer of the United States within the
5	Department of Transportation compensated
6	under the Executive Schedule under title 5, who
7	is designated by the Secretary.
8	"(2) TRANSITION BOARD DIRECTORS SHIFT-
9	ED.—When the board of directors provided for in
10	paragraph (1) takes office, the members of the tran-
11	sition board of directors, with the exception of the
12	Secretary of Transportation, shall—
13	"(A) cease to serve as appointees of the
14	President to the transition board of directors;
15	and
16	"(B) become members of the board of di-
17	rectors of the Passenger Rail Service Provider
18	or the Passenger Rail Infrastructure Manager
19	established under section 24310 of this title.".
20	SEC. 102. PASSENGER RAIL SERVICE RESTRUCTURING.
21	(a) IN GENERAL.—Chapter 243 of title 49, United
22	States Code, is amended by inserting after section 24309
23	the following:

8

1 "§24310. Amtrak restructuring mandate

2 "(a) IN GENERAL.—Within 6 months after year 1 be-3 gins, and notwithstanding any other provision of this title, the transition board of directors shall prepare a plan to 4 5 restructure Amtrak management, personnel, assets, operations, and other activities and relationships to conform 6 7 to the requirements of this section. The board shall trans-8 mit the completed plan to the Committee on Commerce, 9 Science, and Transportation of the Senate, the Committee 10 on Transportation and Infrastructure of the House of 11 Representatives, and the Committees on Appropriations of the House of Representatives and Senate. 12

13 "(b) MINIMUM REQUIREMENTS.—At a minimum, the14 restructuring plan shall provide for the following:

"(1) ARTICLE OF INCORPORATION FOR 2 NEW 15 16 ENTITIES.—The filing of appropriate articles of in-17 corporation under State law for 2 business corpora-18 tions that are entirely independent of Amtrak, 1 of 19 which shall be known as the 'Passenger Rail Service 20 Provider' and the other of which shall be knows as 21 the 'Passenger Rail Infrastructure Manager', and re-22 ferred to collectively as the 'successor corporations'. 23 "(2) TRIFURCATION OF AMTRAK.—The division 24 of Amtrak into 3 functionally independent entities as

25 follows:

"(A) A corporation, hereinafter referred to 1 2 as 'Amtrak', that shall provide overall super-3 vision of Amtrak restructuring and subsequent 4 management of residual responsibilities, includ-5 ing succeeding to the legal rights of the Na-6 tional Railroad Passenger Corporation, and in-7 cluding specifically Amtrak's legal right of ac-8 cess to other railroads, following transfer of rail 9 operations and infrastructure management to 10 the successor corporations established under 11 paragraph (1). 12 "(B) A corporation that shall provide pas-13 senger rail operating services nationwide, in-14 cluding operation of the reservation centers and 15 ownership and management of existing rolling stock and its maintenance. 16 17 "(C) A corporation that shall provide pas-18 senger rail infrastructure management. 19 "(3) Assignment of amtrak personnel.-20 The assignment of all Amtrak personnel by name to 21 one of the entities specified in paragraph (2), with 22 no loss of pay or benefits, including seniority rights 23 to employment within any entity, except that an em-24 ployee who elects employment with the corporation 25 described in paragraph (2)(A) shall become an em-

ployee of that corporation, with only such rights re garding pay and benefits as the corporation shall de termine.

4 "(4) The division of accounting, finance, budget, as5 sets, and personnel to provide for the operation and fund6 ing of each entity independently.

7 "(5) A transition schedule that provides for comple8 tion of the restructuring not later than the last day of
9 year 1.

10 "(c) SUCCESSOR CORPORATIONS.—

11 "(1) Consistent with the business corporation 12 law of the State of incorporation of the successor 13 corporations under subsection (b)(1), each of the 14 successor corporations shall be qualified to under-15 take railroad activities of an operational or infra-16 structure nature on a contractual basis with Amtrak 17 or any other entity.

18 "(2) The Passenger Rail Service Provider—

"(A) shall have the exclusive right, until
the last day of year 3, to continue to provide
the intercity passenger service that is being provided by Amtrak on the date of enactment of
the Passenger Rail Investment Reform Act, but
after the last day of year 1, may operate such

1	passenger rail service only under a contract;
2	and
3	"(B) shall provide interline reservations
4	services to any other provider of intercity pas-
5	senger rail services on the same basis and rates
6	as services are provided to the operational enti-
7	ties that provide service within Amtrak on the
8	date of enactment of that Act.
9	"(3) The Passenger Rail Infrastructure Man-
10	ager—
11	"(A) shall have the exclusive right, until
12	the last day of year 6, to continue to provide
13	the dispatching, maintenance, and infrastruc-
14	ture services that are being provided by Amtrak
15	on the date of enactment of the Passenger Rail
16	Investment Reform Act, but after the last day
17	of year 1, may provide these services only under
18	a contract; and
19	"(B) shall carry out the multi-year infra-
20	structure plan prepared by Amtrak to the ex-
21	tent that funds are made available.
22	"(4)(A) The successor corporations are not a
23	department, agency, or instrumentality of the United

25 porations (as defined in section 103 of title 5).

States Government nor are they Government cor-

1	"(B) Chapter 105 of this title does not apply to
2	the successor corporations, except that—
3	"(i) laws and regulations governing
4	safety, employee representation for collec-
5	tive bargaining purposes, the handling of
6	disputes between carriers and employees,
7	employee retirement, annuity, and unem-
8	ployment systems, and other dealings with
9	employees that apply to a rail carrier pro-
10	viding transportation subject to chapter
11	105 apply to the successor corporations;
12	and
13	"(ii) the employee retirement, annuity,
14	and unemployment systems that apply to a
15	rail carrier providing transportation sub-
16	ject to chapter 105 apply to the corpora-
17	tion described in subsection $(b)(2)(A)$.
18	((C) Subsections (c) through (l) of section
19	24301 of this title shall apply to the successor cor-
20	porations.
21	"(5) Subject to further action by the board of
22	directors, the president of Amtrak on the date of en-
23	actment of the Passenger Rail Investment Reform
24	Act shall be offered the position of chief executive
25	officer of the Passenger Rail Service Provider.

"(6) The contractual rights of successor cor porations to provide services may not be extended
 beyond the dates set forth in paragraphs (2) and
 (3), as applicable, without competitive bid.

5 "(7) The Passenger Rail Service Provider shall 6 provide to the Secretary of Transportation not later 7 than the end of year 2, recommendations on the fea-8 sibility, advantages, and disadvantages of separation 9 of the reservation centers into a free-standing entity 10 that can become an element of an intermodal res-11 ervations service.

12 "(8) The corporation described in subsection 13 (b)(2)(A) shall retain all legal rights pertaining to 14 the name 'Amtrak', and may, at its option, license 15 or otherwise make the name 'Amtrak' commercially 16 available in connection with intercity passenger rail 17 and related services.

18 "(d) ROLLING STOCK AND SHOPS.—

"(1) With respect to any route on which intercity passenger rail service is provided on the date of
enactment of the Passenger Rail Investment Reform
Act, the Passenger Rail Service Provider shall make
available to any replacement operator the legacy
equipment that is associated with the service on the
route.

"(2) Such equipment and services shall be made
 available on such terms as Amtrak determines are
 fair, reasonable, and in the public interest.

4 "(e) Freight and Commuter Operations.—

5 "(1) Amtrak shall ensure that the implementa-6 tion of the restructuring prescribed in this section 7 gives due consideration to the needs of freight and 8 commuter rail operations that, as of the effective 9 date of the Passenger Rail Investment Reform Act, 10 operate in the Northeast Corridor on Amtrak right 11 of way.

12 "(2) Notwithstanding paragraph (1), commuter 13 services headquartered in a State or Commonwealth 14 that is not a member of the Northeast Corridor 15 Compact after the last day of year 2, shall pay the 16 fully allocated costs incurred by the successor cor-17 poration or any successor entity for access to and 18 use of the Northeast Corridor for such services.

"(3) The right of access by Amtrak to rail lines
owned by other carriers is, as of the date of enactment of the Passenger Rail Investment Reform Act,
restricted as follows:

23 "(A) The terms and conditions for oper24 ation of an intercity passenger rail route or fre25 quency to be added after that date shall be de-

termined by negotiation and mutual agreement between the host railroad and the operator of the route or frequency sought to be added, with no preferential right of access.

5 "(B) If not utilized by Amtrak, Amtrak's 6 right of access to any segment of rail line 7 owned by another rail carrier may be assigned 8 to no more than 1 intercity passenger rail oper-9 ator during the term of the assignment, except 10 by agreement among Amtrak, its assignee, and 11 the owner of the rail line.".

(b) CONFORMING AMENDMENT.—The chapter analysis for chapter 243 of title 49, United States Code, is
amended by inserting the following after the item relating
to section 24309:

"24310. Amtrak restructuring mandate.".

16 SEC. 103. NORTHEAST CORRIDOR COMPACT.

17 (a) CONSENT TO COMPACT.—

18 (1) IN GENERAL.—The States and the District 19 of Columbia that constitute the Northeast Corridor, 20 as defined in section 24102 of title 49, United 21 States Code, may enter into a multistate compact, 22 not in conflict with any other law of the United 23 States, to be known as the Northeast Corridor Compact, to provide passenger rail service and to con-24 25 duct related activities in the Northeast Corridor.

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1	(2) Congressional approval required.—
2	The Northeast Corridor Compact shall be submitted
3	to Congress for its consent. It is the sense of the
4	Congress that rapid consent to the Compact is a pri-
5	ority matter for the Congress.
6	(b) Compact Commission.—
7	(1) IN GENERAL.—There is hereby established
8	a commission to be known as the Northeast Corridor
9	Compact Commission. The Commission shall be
10	composed of—
11	(A) 2 members (or their designees), to be
12	selected by the Secretary of Transportation;
13	(B) 2 members (or their designees), to be
14	selected by agreement of—
15	(i) the governors of Maryland, Dela-
16	ware, Pennsylvania, New Jersey, New
17	York, Connecticut, Rhode Island, and Mas-
18	sachusetts (hereinafter referred to as the
19	"participating States"); and
20	(ii) the mayor of the District of Co-
21	lumbia; and
22	(C) 1 member to be selected by the 4
23	members selected under subparagraphs (A) and
24	(B).
25	(2) Administrative provisions.—

(A) Members of the Commission shall be
appointed for the life of the Commission.
(B) A vacancy in the Commission shall be
filled in the manner in which the original ap-
pointment was made.
(C) Members shall serve without pay but
shall receive travel expenses, including per diem
in lieu of subsistence, in accordance with sec-
tions 5702 and 5703 of title 5, United States
Code.
(D) The Chairman of the Commission shall
be elected by the members.
(E) The Commission may appoint and fix
the pay of such personnel as it considers appro-
priate.
(F) Upon the request of the Commission,
the head of any department or agency of the
United States may detail, on a reimbursable
basis, any of the personnel of that department
or agency to the Commission to assist it in car-
rying out its duties under this section.
(G) Upon the request of the Commission,
the Administrator of General Services shall pro-
vide to the Commission, on a reimbursable
basis, the administrative support services nec-

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1	essary for the Commission to carry out its re-
2	sponsibilities under this section.
3	(c) FUNCTIONS.—
4	(1) The Commission shall prepare for the con-
5	sideration of and adoption by participating States,
6	the District of Columbia, and the Secretary of
7	Transportation an interstate compact that provides
8	for—
9	(A) full authority for 99 years to succeed
10	to the responsibilities of the National Railroad
11	Passenger Corporation as operator of the
12	Northeast Corridor, subject to the provisions of
13	a lease from the Department of Transportation;
14	(B) execution of a lease of the Northeast
15	Corridor from the Department of Transpor-
16	tation, for a period of 99 years, subject to ap-
17	propriate provisions protecting the lessor's in-
18	terests, including reversion of all lease interests
19	to the lessor in the event the lessee fails to meet
20	its financial obligations or otherwise assume fi-
21	nancial responsibility for Northeast Corridor
22	functions;
23	(C) responsibility for Corridor maintenance
24	and improvement;

1	(D) operation of intercity passenger rail
2	service;
3	(E) arrangements for operation of freight
4	railroad operations and commuter operations;
5	(F) assumption of financial responsibility
6	for Northeast Corridor functions;
7	(G) authority to make use of the Corridor
8	for non-rail purposes; and
9	(H) participation by the Department of
10	Transportation, as the non-voting representa-
11	tive of the United States.
12	(2) The compact terms shall, at a minimum,
13	conform to the requirements of subsections (e)
14	through (i) of this section.
15	(d) FINAL COMPACT PROPOSAL.—
16	(1) The Commission shall submit a final com-
17	pact proposal to participating States, the District of
18	Columbia, and the Federal Government not later
19	than the last day of year 1.
20	(2) The Commission shall terminate on the
21	180th day following the date of transmittal of the
22	final compact proposal under this subsection. All
23	records and papers of the Commission shall there-
24	upon be delivered to the Administrator of General
25	Services for deposit in the National Archives.

(e) GOVERNANCE AND FUNDING REQUIREMENTS
 FOR COMPACT.—

3 (1) The governance provisions of the compact
4 shall provide a mechanism to ensure voting represen5 tation for the participating States and the District
6 of Columbia and for non-voting representation for
7 the Secretary of Transportation as an ex officio
8 member participating in all Compact affairs.

9 (2) The provisions of the compact shall estab10 lish the financial obligations of each compact mem11 ber and shall provide for its management of rail
12 services in the Northeast Corridor.

(f) EMPLOYEE INTEREST REQUIREMENTS FOR COMPACT.—The employee provisions of the compact shall, at
a minimum, provide the following with regard to employees in the Northeast Corridor if the Compact chooses to
replace the successor corporations for operation and maintenance of the physical plant or operation of passenger
trains, or both:

20 (1) Payment of any labor protection payments
21 owed and not paid by the successor corporations es22 tablished under section 24310(b) of title 49, United
23 States Code.

24 (2) In the case of an employee who is employed25 by the National Railroad Passenger Corporation on

the date of enactment of the Passenger Rail Invest ment Reform Act and who accepts employment by a
 successor corporation, a right of first refusal to ac cept a substantially similar position with the replace ment operator when the successor corporation is re placed.

7 (g) FEDERAL INTEREST REQUIREMENTS FOR COM8 PACT.—The provisions of the Compact shall hold the
9 United States Government harmless as to the actions of
10 the Compact under the lease of rights to the Northeast
11 Corridor by the United States Government.

12 (h) COMPACT BORROWING AUTHORITY.—

13 (1) The borrowing authority provisions of the 14 Compact may authorize it to issue bonds or other 15 debt instruments from time to time at its discretion 16 for purposes that include paying any part of the cost 17 of rail service improvements, construction, and reha-18 bilitation and the acquisition of real and personal 19 property, including operating equipment, except that 20 debt issued by the Compact may be secured only by 21 revenues to the Compact and may not be a debt of 22 a participating State, the District of Columbia, or 23 the Federal Government.

(2) The debt authorized by this subsection shallunder no circumstances be backed by the full faith

and credit of the United States, and a grant made 1 2 under the authority of this Act or under the author-3 ity of part C of subtitle V of title 49, United States 4 Code, shall include an express acknowledgement by 5 the grantee that the debt does not constitute an obli-6 gation of the United States. 7 (i) Adoption of Compact; Turnover.— 8 (1) The participating States and the District of 9 Columbia shall adopt a final compact agreement not 10 later than the last day of year 2, and the Compact 11 shall thereafter assume responsibility for all North-12 east Corridor operations from the successor corpora-13 tions on a date that is not later than 8 months fol-14 lowing adoption of the Compact. 15 (2) In the event that the participating States 16 and the District of Columbia do not adopt the final 17 compact agreement and make it operational under 18 the schedule set forth in this section, the Secretary 19 of Transportation shall assume control of the cor-20 poration described in section 24310(b)(2)(A) of title 21 49, United States Code, and shall make such legisla-22 tive recommendations as the President judges nec-23 essary and expedient to Congress that address the 24 monetary contributions by Northeast Corridor states 25 and the District of Columbia that would be necessary to provide continued intercity passenger rail
 service in the Northeast Corridor.

3 (j) AUTHORIZATION OF APPROPRIATIONS.—There
4 are authorized to be appropriated to the Secretary of
5 Transportation such sums as may be necessary to carry
6 out the purposes of this section.

7 SEC. 104. ASSISTANCE TO ADDRESS CAPITAL NEEDS.

8 (a) IN GENERAL.—There are authorized to be appro-9 priated to the Secretary of Transportation, for capital ex-10 penditures in compliance with capital spending plans de-11 veloped under section 202 of this Act, including the Sec-12 retary's expenses related thereto, the following amounts:

(1) Such sums as may be necessary for year 3.
(2) Such sums as may be necessary for year 4.
(3) Such sums as may be necessary for year 5.
(4) Such sums as may be necessary for year 6.
(b) OBLIGATION OPTIONS.—

(1) Subject to paragraph (2), the Secretary
may obligate the funds authorized by this section
through grants to or cooperative agreements with
States, the Passenger Rail Service Provider, the
Northeast Corridor Compact or another qualified
Compact, or through contracts with private companies.

1 (2) Funds appropriated under this section shall 2 not be obligated and not be disbursed from the 3 Treasury for the Northeast Corridor Compact until 4 it has been established and is empowered and quali-5 fied to enter into contracts for the expenditure of 6 the funds.

7 (c) ELIGIBILITY OF EXPENDITURES.—

8 (1) The Federal share of expenditures for cap-9 ital improvements under this section may be not 10 more than 100 percent and is solely authorized for 11 the purpose of funding deferred maintenance, safety, 12 and security projects. Expenditures for capacity ex-13 pansion are not authorized by this section.

14 (2) Funds appropriated under this section may
15 be obligated for an expenditure only if the Secretary
16 has determined in writing that the expenditure on
17 any railroad infrastructure investments is limited to
18 a route or routes with a useful life of at least 5
19 years.

20SEC. 105. EMPLOYEE TRANSITION ASSISTANCE; AUTHOR-21ization.

(a) PROVISION OF FINANCIAL INCENTIVES.—To facilitate the restructuring required by this title, the Secretary is authorized to develop a program under which the
Secretary may, at the Secretary's discretion, provide

grants for financial incentives to be provided to employees 1 2 of the National Railroad Passenger Corporation who vol-3 untarily terminate their employment with the Corporation 4 or the successor corporations (as such term is used in section 24310(b)(1) of title 49, United States Code) and re-5 linguish any legal rights to receive termination-related 6 7 payments under any contractual agreement with the Cor-8 poration or the successor corporations.

9 (b) CONDITIONS FOR FINANCIAL INCENTIVES.—As a
10 condition for receiving financial assistance grants under
11 this section, the Corporation or the successor corporations
12 shall certify that—

(1) the financial assistance results in a net reduction in the total number of employees equal to
the number receiving financial incentives;

(2) the financial assistance results in a net reduction in total employment expense equivalent to
the total employment expenses associated with the
employees receiving financial incentives; and

(3) the total number of employees eligible for
termination-related payments will not be increased
without the express written consent of the Secretary.
(c) AMOUNT OF FINANCIAL INCENTIVES.—The financial incentives authorized under this section may not
exceed \$50,000 per employee.

1 (d) AUTHORIZATION OF APPROPRIATIONS.—There 2 are hereby authorized to be appropriated to the Secretary 3 such sums as may be necessary to make grants to the Na-4 tional Railroad Passenger Corporation or the successor 5 corporations to fund termination-related payments to em-6 ployees under existing contractual agreements from the 7 first day of year 1 through the last day of year 4.

8 SEC. 106. LIMIT ON OPERATING ASSISTANCE FOR LONG9 DISTANCE ROUTES.

10 (a) IN GENERAL.—Chapter 243 of title 49, United
11 States Code, is amended by adding at the end the fol12 lowing:

13 "§24316. Limit on operating assistance for long-distance routes

15 "(a) GENERAL AUTHORITY.—

"(1) GRANT AUTHORITY.—After the last day of 16 17 year 1, the Secretary of Transportation may make 18 grants for operating assistance under the authority 19 of this section, and not under any other provision of 20 law, to reimburse operators of long-distance routes 21 and corridor feeder routes for the operating expenses 22 incurred in operating those routes to provide inter-23 city passenger rail transportation.

24 "(2) CONDITIONS.—A grant under this section25 shall be subject to the terms, conditions, require-

1	ments, and provisions the Secretary decides are nec-
2	essary or appropriate for the purposes of this sec-
3	tion, including limitations on what operating ex-
4	penses are eligible for reimbursement and docu-
5	mentation of eligible operating losses on a quarterly
6	basis.
7	"(b) Federal Share of Operating Expenses.—
8	"(1) IN GENERAL.—No funds appropriated to
9	carry out this section may be used to fund operating
10	expenses of a long-distance route after the last day
11	of year 1, except as provided in paragraph (2).
12	"(2) Reimbursable amount for years 2, 3,
13	AND 4.—The Secretary may reimburse an operator
14	of a long-distance route or a corridor feeder route
15	for operating expenses on that route that do not ex-
16	ceed the operating losses on that route and are not
17	more than—
18	"(A) \$0.40 per-passenger mile during year
19	2;
20	"(B) \$0.20 per-passenger mile during year
21	3; or
22	"(C) \$0.10 per-passenger mile during year
23	4.
24	"(3) TERMINATION AFTER YEAR 4.—The Sec-

1 tance route or a corridor feeder route for operating 2 expenses under this section after year 4. 3 "(c) AUTHORIZATION OF APPROPRIATIONS.—There 4 are authorized to be appropriated to the Secretary such sums as may be necessary to carry out this section, includ-5 ing administrative costs.". 6 7 (b) CONFORMING AMENDMENTS.—The chapter anal-8 ysis for chapter 243 of title 49, United States Code, is 9 amended by adding at the end the following: "24316. Limit on operating assistance for long-distance routes.". 10 SEC. 107. DEFINITIONS. 11 Section 24102 of title 49, United States Code, is 12 amended-13 (1) by redesignating paragraphs (5) through 14 (9) as paragraphs (6) through (10), respectively; 15 (2) by inserting after paragraph (4) the fol-16 lowing:

17 "(5) 'corridor feeder route' means a portion of
18 a long distance train or route that provides services
19 between regional corridors by connecting to
20 endpoints of the corridors.";

(3) by redesignating paragraphs (7) through
(10), as redesignated, as paragraphs (9) through
(12), respectively;

24 (4) by inserting after paragraph (6), as redesig-25 nated, the following:

1	"(7) 'legacy equipment' means the rolling stock
2	required to provide intercity passenger rail service
3	owned or leased by the National Railroad Passenger
4	Corporation on the date of enactment of the Pas-
5	senger Rail Investment Reform Act.
6	"(8) 'long distance train' or 'long distance
7	route' means all or a portion of the following trains
8	or routes operated by the National Railroad Pas-
9	senger Corporation on the date of enactment of the
10	Passenger Rail Investment Reform Act:
11	"(A) The Silver Star.
12	"(B) The Three Rivers.
13	"(C) The Cardinal.
14	"(D) The Silver Meteor.
15	"(E) The Empire Builder.
16	"(F) The Capitol Limited.
17	"(G) The California Zephyr.
18	"(H) The Southwest Chief.
19	"(I) The City of New Orleans.
20	"(J) The Texas Eagle.
21	"(K) The Sunset Limited.
22	"(L) The Coast Starlight.
23	"(M) The Lake Shore Limited.
24	"(N) The Palmetto.
25	

1	"(P) The Pennsylvanian.
2	"(Q) The Auto Train."; and
3	(5) by adding at the end the following:
4	"(13) 'year 1' means the earlier of—
5	"(A) the fiscal year in which the Passenger
6	Rail Investment Reform Act is enacted if the
7	fiscal year began less than 61 days before such
8	date; or
9	"(B) the first fiscal year beginning after
10	the date of enactment of that Act.
11	"(14) 'year 2', 'year 3', 'year 4', 'year 5', and
12	'year 6', mean, respectively, the first, second, third,
13	fourth, and fifth fiscal years following year 1.".
13	fourth, and fifth fiscal years following year 1.".
13 14	fourth, and fifth fiscal years following year 1.". SEC. 108. REPEAL OF OBSOLETE AND EXECUTED PROVI-
13 14 15	fourth, and fifth fiscal years following year 1.". SEC. 108. REPEAL OF OBSOLETE AND EXECUTED PROVI- SIONS OF LAW.
13 14 15 16	 fourth, and fifth fiscal years following year 1.". SEC. 108. REPEAL OF OBSOLETE AND EXECUTED PROVI- SIONS OF LAW. (a) IN GENERAL.—Title 49, United States Code, is
13 14 15 16 17	 fourth, and fifth fiscal years following year 1.". SEC. 108. REPEAL OF OBSOLETE AND EXECUTED PROVI- SIONS OF LAW. (a) IN GENERAL.—Title 49, United States Code, is amended by repeal of the following sections:
13 14 15 16 17 18	 fourth, and fifth fiscal years following year 1.". SEC. 108. REPEAL OF OBSOLETE AND EXECUTED PROVI- SIONS OF LAW. (a) IN GENERAL.—Title 49, United States Code, is amended by repeal of the following sections: (1) Section 24701.
 13 14 15 16 17 18 19 	 fourth, and fifth fiscal years following year 1.". SEC. 108. REPEAL OF OBSOLETE AND EXECUTED PROVI- SIONS OF LAW. (a) IN GENERAL.—Title 49, United States Code, is amended by repeal of the following sections: (1) Section 24701. (2) Section 24706.
 13 14 15 16 17 18 19 20 	 fourth, and fifth fiscal years following year 1.". SEC. 108. REPEAL OF OBSOLETE AND EXECUTED PROVI- SIONS OF LAW. (a) IN GENERAL.—Title 49, United States Code, is amended by repeal of the following sections: (1) Section 24701. (2) Section 24706. (3) Section 24901.
 13 14 15 16 17 18 19 20 21 	 fourth, and fifth fiscal years following year 1.". SEC. 108. REPEAL OF OBSOLETE AND EXECUTED PROVI- SIONS OF LAW. (a) IN GENERAL.—Title 49, United States Code, is amended by repeal of the following sections: Section 24701. Section 24706. Section 24901. Section 24901.

1 (b) Amendment OF Section 24305.—Section 2 24305 of title 49, United States Code, is amended— 3 (1) by striking paragraph (2) of subsection (a) 4 and redesignating paragraph (3) as paragraph (2); 5 (2) by striking paragraph (4) of subsection (b) 6 and redesignating paragraphs (5) and (6) as para-7 graphs (4) and (5), respectively; and 8 (3) by inserting "With regard to items acquired 9 with funds provided by the Federal Government," 10 before "Amtrak" in subsection (f)(2). 11 (c) CONFORMING AMENDMENTS.—The chapter anal-12 yses for chapters 243, 247, and 249 or title 49, United States Code, are amended, as appropriate, by striking the 13 items relating to sections 24307, 24701, 24706, 24901, 14 15 24902, 24904, 24906, 24908, and 24909. 16 (d) EFFECTIVE DATE.—The amendments made by 17 this section shall take effect on the first day of year 1. TITLE II—FINANCIAL REFORMS 18 19 SEC. 201. LIMITATIONS ON AVAILABILITY OF GRANTS. 20 (a) IN GENERAL.—Chapter 43 of title 49, United 21 States Code, is amended by inserting after section 24313

22 the following:

3 "(a) REQUIREMENTS PRIOR TO RESTRUCTURING.—
4 A grant made to the National Railroad Passenger Cor5 poration under the authority of this part between the first
6 day of year 1, and the establishment and commencement
7 of operations by the successor corporations under section
8 24310 of this title may only be made subject to the fol9 lowing limitations:

"(1) The Secretary of Transportation shall not
disburse funding to cover operating losses on a longdistance train route without first receiving and approving a grant request for that specific train route.

"(2) Each such grant request shall be accompanied by a detailed financial analysis and revenue
projection justifying the Federal support to the Secretary's satisfaction.

18 "(3) The Secretary of Transportation and the 19 board of directors of the Corporation shall ensure 20 that, of the amount made available by appropria-21 tions for capital and operating assistance to the Cor-22 poration in a fiscal year, sufficient sums are re-23 served to satisfy the contractual obligations of the 24 Corporation to provide commuter and intrastate pas-25 senger rail service.

1 "(4) Not later than December 31 prior to each 2 fiscal year in which grants are made to the Corpora-3 tion, the Corporation shall transmit to the Secretary 4 of Transportation, the Committee on Commerce, 5 Science, and Transportation of the Senate, the Com-6 mittee on Transportation and Infrastructure of the House of Representatives, and the House of Rep-7 8 resentatives and Senate Committees on Appropria-9 tions a business plan for operating and capital im-10 provements to be funded in the fiscal year under 11 section 24104(a) of this title 49.

"(5) The business plan shall include a description of the work to be funded, along with cost estimates and an estimated timetable for completion of
the projects covered by the business plan.

"(6) Each month of each fiscal year in which 16 17 grants are made to the Corporation, the Corporation 18 shall submit to the Secretary of Transportation, the 19 Committee on Commerce, Science, and Transpor-20 tation of the Senate, the Committee on Transpor-21 tation and Infrastructure of the House of Represent-22 atives, and the House of Representatives and Senate 23 Committees on Appropriations a supplemental report 24 regarding the business plan, which shall describe the

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1	work completed to date, any changes to the business
2	plan, and the reasons for such changes.
3	"(7) A grant that is not approved by the Sec-
4	retary of Transportation and an element of the Cor-
5	poration's current fiscal year business plan may not
6	be used for operating expenses or capital projects,
7	and may not be obligated or expended unless the
8	Corporation certifies, as part of the grant agree-
9	ment, that it has complied with and will abide by the
10	following requirements:
11	"(A) The Corporation's management will
12	maintain financial controls and accounting
13	transparency to the satisfaction of the Sec-
14	retary, including developing or enhancing any
15	existing capacity separately to report—
16	"(i) all revenue and expenses associ-
17	ated with rail operations by route; and
18	"(ii) budgeted and actual expenditures
19	for all capital investments.
20	"(B) The Corporation's management will
21	provide a monthly performance report to the
22	board of directors, the Secretary of Transpor-
23	tation, and the committees of Congress de-
24	scribed paragraph (6). The Corporation shall
25	also make available to the Secretary the same

details and reports on its financial performance that it makes available to Amtrak management, at the same time that it provides those reports and details to Amtrak management.

"(C) The Corporation shall expend funds 5 6 only for the continuation of existing plants and 7 services. With the exception of expenditures for 8 which it obtains written approval from the Sec-9 retary of Transportation, the Corporation will not use of any of its funds for expansion or 10 11 planning for expansion of rail service, including 12 high speed rail service.

13 "(D) The Corporation has negotiated with
14 its employees substantial operating cost reduc15 tions needed to make its operations competitive
16 with private-sector service providers.

17 "(b) REQUIREMENTS FOLLOWING RESTRUC18 TURING.—Any grant made directly to a successor corpora19 tion (as such term is used in section 24310(b)(1)) under
20 the authority of this part may only be made subject to
21 the following limitations:

"(1) The Secretary of Transportation shall not
disburse funding to cover operating losses on a longdistance train route without first receiving and approving a grant request for that specific train route.

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"(2) Each such grant request shall be accom panied by a detailed financial analysis and revenue
 projection justifying the Federal support to the Sec retary's satisfaction.

5 "(3) The Secretary shall ensure that, of the 6 amount made available by appropriations for capital 7 and operating assistance in a fiscal year, sufficient 8 sums are reserved to satisfy the successor corpora-9 tion's contractual obligations, if any, with respect to 10 commuter and intrastate passenger rail service.

11 "(4) Not later than December 31 prior to each 12 fiscal year in which grants are made, the successor 13 corporations shall each transmit to the Secretary of 14 Transportation a business plan for operating and 15 capital improvements to be funded in the fiscal year.

"(5) The business plan shall include a description of the work to be funded, along with cost estimates and an estimated timetable for completion of
the projects covered by the business plan.

"(6) Each month of each fiscal year in which
grants are made, the successor corporations shall
each submit to the Secretary a supplemental report
regarding the business plan, which shall describe the
work completed to date, any changes to the business
plan, and the reasons for such changes.

1	"(7) A grant that is not approved by the Sec-
2	retary of Transportation and an element of the Cor-
3	poration's current fiscal year business plan may not
4	be used for operating expenses or capital projects,
5	and may not be obligated or expended unless the
6	Corporation certifies, as part of the grant agree-
7	ment, that it has complied with and will abide by the
8	following requirements:
9	"(A) Management will maintain financial
10	controls and accounting transparency to the
11	satisfaction of the Secretary, including devel-
12	oping or enhancing any existing capacity sepa-
13	rately to report—
14	"(i) all revenue and expenses associ-
15	ated with rail operations by route; and
16	"(ii) budgeted and actual expenditures
17	for all capital investments.
18	"(B) Management of each successor cor-
19	poration shall make available to the Secretary
20	the same details and reports on its financial
21	performance that it makes available internally,
22	at the same time that it provides those reports
23	and details internally.
24	"(C) Funds will be spent only on existing
25	plants and services.".

(b) CONFORMING AMENDMENT.—The chapter anal ysis for chapter 243 of title 49, United States Code, is
 amended by inserting after the item relating to section
 4 24313 the following:

"24314. Transitional limitations on availability of grants.".

5 SEC. 202. SPENDING PLANS FOR CAPITAL BACKLOG RE6 DUCTION.

7 (a) IN GENERAL.—Within 6 months after year 1 be-8 gins, and as a condition of grants to the National Railroad 9 Passenger Corporation between that date and the implementation of the restructuring required under section 10 24310 of title 49, United States Code, the Corporation 11 12 shall prepare a capital spending plan that addresses capital needs, consistent with the funding levels authorized 13 to be provided for year 1 and each fiscal year thereafter 14 15 through year 6, for—

16 (1) Northeast Corridor capital assets;

17 (2) capital assets on long-distance routes other18 than on the Northeast Corridor; and

(3) capital assets on short-distance routes otherthan the NortheastCorridor.

21 (b) APPROVAL BY THE SECRETARY AND THE COM-22 PACT.—

(1) IN GENERAL.—The Corporation shall submit the capital spending plan prepared under subsection (a) to the Secretary of Transportation for re-

1	view and approval. The plan shall be implemented
2	only after approval by the Secretary, and with any
3	modifications specified by the Secretary.
4	(2) ANNUAL UPDATES.—The plan shall be up-
5	dated and resubmitted at least annually.
6	(3) NO PLAN NO GRANT.—After creation of
7	Northeast Corridor Compact, the Secretary may not
8	make a grant to the Compact for capital investments
9	except in accordance with a capital spending plan
10	prepared by the Compact and approved by both the
11	Compact and the Secretary. The same requirements
12	shall apply to grants made to States and other Com-
13	pacts under this section.
14	SEC. 203. REDEMPTION OF COMMON STOCK.
15	(a) VALUATION.—The Secretary of Transportation

16 shall arrange, at the National Railroad Passenger Corporation's expense, for a valuation of all assets and liabil-17 ities of the Corporation to be performed by the Secretary 18 of the Treasury, or by a contractor selected by the Sec-19 retary of the Treasury. The valuation shall be conducted 20 in accordance with criteria and requirements to be deter-21 22 mined by the Secretary in the Secretary's discretion and shall be completed within 6 months after year 1 begins. 23 (b) REDEMPTION.— 24

1 (1) Prior to the transfer of assets to the Sec-2 retary directed by section 204 of this Act, and with-3 in 9 months after year 1 begins, the Corporation 4 shall redeem all common stock in the Corporation 5 issued prior to the date of enactment of this Act at 6 the value of such stock, based on the valuation per-7 formed under subsection (a).

8 (2) No provision of this Act, or amendments 9 made by this Act, provide to the owners of the com-10 mon stock a priority over holders of indebtedness or 11 other stock of the Corporation.

12 (c) Acquisition Through Eminent Domain.—In 13 the event that the Corporation and the owners of its common stock have not completed the redemption of such 14 15 stock by a date that is within 9 months after year 1 begins, the Corporation shall exercise its right of eminent 16 17 domain under section 24311 of title 49, United States 18 Code, to acquire that stock. The valuation performed 19 under subsection (a) shall be deemed to constitute just 20 compensation except to the extent that the owners of the 21 common stock demonstrate that the valuation is less than 22 the constitutional minimum value of the stock.

23 (d) AMENDMENT OF SECTION 24311.—Section
24 24311(a)(1) of title 49, United States Code, is amended—

(1) by striking "or" at the end of subparagraph 1 2 (A); (2) by striking "Amtrak." in subparagraph (B) 3 and inserting "Amtrak; or"; and 4 5 (3) by adding at the end the following: 6 "(C) necessary to redeem the Corporation's 7 common stock from any holder thereof, includ-8 ing a rail carrier.". 9 (e) CONVERSION OF PREFERRED STOCK TO COM-10 MON.— 11 (1) Subsequent to the redemption of the com-12 mon stock in the corporation issued prior to the date 13 of enactment of this Act, the Secretary of Transpor-14 tation shall convert the one share of the preferred 15 stock of the Corporation retained under section 204 of this Act for 10 shares of common stock in the 16 17 Corporation. 18 (2) The Corporation shall not issue any other 19 common stock without the express written consent of 20 the Secretary. 21 SEC. 204. RETIREMENT OF PREFERRED STOCK; TRANSFER 22 OF ASSETS. 23 (a) TRANSFER.— Not later than 30 days after the 24 redemption or acquisition of stock under section 203 of this Act, the Corporation shall, in return for the consider-25

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ation specified in subsection (c), transfer to the Secretary
 of Transportation title to the following assets:

3 (1) The portions of the Northeast Corridor cur-4 rently owned or leased by the Corporation as well as 5 any improvements made to these assets, including 6 the rail right-of-way, stations, track, signal equip-7 ment, electric traction facilities, bridges, tunnels and 8 all other improvements owned by Amtrak between 9 Boston, Massachusetts, and Washington, District of 10 Columbia (including the route through Springfield, 11 Massachusetts, and the routes to Harrisburg, Penn-12 sylvania, and Albany, New York, from the Northeast 13 Corridor mainline).

14 (2) Chicago Union Station and rail-related as-15 sets in the Chicago metropolitan area.

16 (3) All other track and right-of-way, stations,
17 repair facilities, and other real property owned or
18 leased by the Corporation.

(b) EXISTING ENCUMBRANCES.—(1) With regard to
any assets described in subsection (a) that the Corporation
has provided as security or collateral for a debt entered
into prior to the date of enactment of this Act, the Corporation shall transfer its underlying legal interest in such
asset to the Secretary, but the Corporation shall remain
liable for the debt secured by the asset.

(2) The obligation of the National Railroad Pas senger Corporation to repay in full any indebtedness to
 the United States incurred since January 1, 1990, is not
 affected by this Act or an amendment made by this Act.
 (c) CONSIDERATION.—In consideration for the assets
 transferred to the United States under subsection (b), the
 Secretary shall—

8 (1) deliver to the Corporation all but 1 share of 9 the preferred stock of the Corporation held by the 10 Secretary and forgive the Corporation's legal obliga-11 tion to pay any dividends, including accrued but un-12 paid dividends as of the date of transfer, evidenced 13 by the preferred stock certificates; and

14 (2) release the Corporation from all mortgages
15 and liens held by the Secretary that were in exist16 ence on January 1, 1990.

17 (d) AGREEMENT.—Prior to accepting title to the assets transferred under this section, the Secretary shall 18 19 enter into an agreement with the Corporation under which 20 the Corporation will exercise on behalf of the Secretary 21 care, custody, and control of the assets to be transferred. 22 The agreement shall identify in detail the specific func-23 tions of the Corporation's employees and equipment, and 24 the specific numbers and locations of the employees and 25 equipment associated with each function, that would be

needed for continuation of commuter and freight rail serv ice in the event that the Corporation were to cease oper ation, and identify those actions that would be required
 to ensure that such functions can be continued on an in terim basis to avoid any interruption in commuter or
 freight rail service on the Northeast Corridor.

7 (e) FURTHER TRANSFERS.—

8 (1) The Secretary may, for appropriate consid-9 eration, transfer title to all or part of Chicago Union 10 Station and rail-related assets in the Chicago metro-11 politan area acquired under this section to a regional 12 public transportation agency that has significant op-13 erations in Chicago Union Station on the date of en-14 actment of this Act.

15 (2) The Secretary may, for appropriate consid-16 eration, transfer to the underlying States title to 17 real estate properties owned by the Corporation be-18 tween Boston, Massachusetts, and Washington, Dis-19 trict of Columbia, that constitute the route through 20 Springfield, Massachusetts, and the routes to Har-21 risburg, Pennsylvania, and Albany, New York, from 22 the Northeast Corridor mainline.

(3) The Secretary may, for appropriate consideration, transfer title to all or part of the assets acquired under subsection (a)(3) to a State, a public

agency, a railroad, or other entity deemed appro priate by the Secretary.

3 (4) All financial consideration determined by
4 the Secretary to be appropriate consideration for the
5 transfer of the assets described in paragraphs (1)
6 through (3) shall be used exclusively to reduce the
7 Corporation's long-term debt that exists on the date
8 of enactment.

9 SEC. 205. REAL ESTATE AND ASSET SALES; OTHER.

(a) IN GENERAL.—The Amtrak board of directors
shall undertake and complete not later than the last day
of year 3, the disposition of all stations, track, and other
facilities outside the Northeast Corridor mainline, including property conveyed to the Secretary of Transportation
under section 204 of this Act.

(b) PROCEEDS OF LIQUIDATION.—Notwithstanding
section 3302 of title 31, United States Code, any proceeds
from the liquidation of assets under this section shall—

(1) be credited as an offsetting collection to the
account that finances grants for debt and interest
payments under section 206 of this Act to the Passenger Rail Service Provider established under section
tion 24310 of title 49, United States Code; and

24 (2) remain available until expended.

3 (a) NEW DEBT PROHIBITION.—Except as approved
4 by the Secretary of Transportation to refinance existing
5 secured debt, the Corporation shall not enter into any obli6 gation secured by assets of the Corporation after the date
7 of enactment of this Act. This section does not prohibit
8 unsecured lines of credit used by the Corporation or any
9 subsidiary for working capital purposes.

10 (b) Secured Debt Transfer.—

(1) Upon establishment of the Passenger Rail
Service Provider established under section 24310 of
title 49, United States Code, and the transfer of
ownership of the existing rolling stock, all debt secured by the rolling stock shall be transferred to and
become a liability solely of, the Passenger Rail Service Provider.

(2) Upon establishment of the Northeast Corridor Compact under section 103 of this Act, the secured debt associated with fixed assets in the Northeast Corridor shall be transferred to, and become a
liability solely of, the Northeast Corridor Compact.
(c) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—There are authorized to be
appropriated to the Secretary of Transportation for
grants to the Passenger Rail Service Provider estab-

1	lished under section 24310 of title 49, United States
2	Code, to pay principal and interest payments on se-
3	cured debt existing on the date of enactment of this
4	Act the following amounts:
5	(A) Such sums as may be necessary in
6	year 2.
7	(B) Such sums as may be necessary in
8	year 3.
9	(C) Such sums as may be necessary in
10	year 4.
11	(D) Such sums as may be necessary in
12	year 5.
13	(E) Such sums as may be necessary in
14	year 6.
15	(2) Legal effect of payments under this
16	SECTION.—The payment of principal and interest se-
17	cured debt with the proceeds of grants under para-
18	graph (1) on funding authorized by this section shall
19	not—
20	(A) modify the extent or nature of any in-
21	debtedness of the National Railroad Passenger
22	Corporation to the United States in existence of
23	the date of enactment of this Act;
24	(B) change the private nature of Amtrak's
25	or its successors' liabilities; or

(C) imply any Federal guarantee or com mitment to amortize Amtrak's outstanding in debtedness.

4 SEC. 207. TRANSITION ASSISTANCE.

5 (a) YEAR 1 ASSISTANCE.—There are authorized to 6 be appropriated to the Secretary of Transportation for 7 grants to the National Railroad Passenger Corporation for 8 operating and capital expenses such sums as may be nec-9 essary in year 1.

(b) YEAR 2 SUCCESSOR CORPORATION OPERATING
ASSISTANCE.—There are authorized to be appropriated to
the Secretary such sums as may be necessary for grants
to—

(1) the Passenger Rail Service Provider established under section 24310 of title 49, United States
Code, for operating expenses of all services except
long-distance trains and routes in year 2; and

(2) the Passenger Rail Infrastructure Manager
established under that section for capital expenses in
year 2.

(c) ADMINISTRATIVE EXPENSES OF COMPACTS.—
There are authorized to be appropriated to the Secretary
such sums as may be necessary for grants for the administrative expenses of interstate compacts in years 1 through
3.

(d) EXPENSES OF AMTRAK.— There are authorized
 to be appropriated to the Secretary such sums as may be
 necessary for grants for the administrative expenses of
 Amtrak in years 2 through 6.

5 (e) GRANTS MADE AFTER YEAR 2.—After the last 6 day of year 2, the Secretary may not enter into a grant 7 agreement under this Act, other than section 206(c), or 8 part C of title V of title 49, United States Code, unless 9 each other party to the grant agreement is a State, re-10 gional compact, or other public entity.

11 TITLE III—GRANTS AND OTHER 12 ASSISTANCE FOR INTERCITY 13 PASSENGER RAIL SERVICE

14 SEC. 301. CAPITAL ASSISTANCE FOR INTERCITY PAS-

15 SENGER RAIL SERVICE.

16 (a) IN GENERAL.—Part C of subtitle V of title 49,

17 United States Code, is amended by inserting after chapter

18 243 the following:

"CHAPTER 244—INTERCITY PASSENGER RAIL SERVICE CORRIDOR CAPITAL ASSISTANCE

"Sec.

"24401. Definitions; effective date.

"24402. Capital investment grants to support intercity passenger rail service. "24403. Project management oversight.

"24404. Use of capital grants to finance first-dollar liability of grant project. "24405. Authorization of appropriations.

19 "§ 24401. Definitions; effective date.

20 "(a) DEFINITIONS.—In this chapter:

1	"(1) APPLICANT.—The term 'applicant' means
2	a State, an Interstate Compact (including the
3	Northeast Corridor Compact as specified in section
4	103 of the Passenger Rail Investment Reform Act),
5	or a public agency established by one or more States
6	and having responsibility for providing intercity pas-
7	senger rail service.
8	"(2) CAPITAL PROJECT.—The term 'capital
9	project' means a project within a corridor plan or
10	program for—
11	"(A) acquiring, constructing, supervising
12	or inspecting equipment or a facility for use in
13	intercity passenger rail service, expenses inci-
14	dental to the acquisition or construction (in-
15	cluding designing, engineering, location sur-
16	veying, mapping, environmental studies, and ac-
17	quiring rights-of-way), payments for the capital
18	portions of rail trackage rights agreements,
19	passenger rail-related intelligent transportation
20	systems, highway-rail grade crossing improve-
21	ments on routes used for intercity passenger
22	rail service, relocation assistance, acquiring re-
23	placement housing sites, and acquiring, con-
24	structing, relocating, and rehabilitating replace-
25	ment housing;

1	"(B) rehabilitating, remanufacturing or
2	overhauling rail rolling stock and facilities used
3	primarily in intercity passenger rail service; or
4	"(C) the first-dollar liability costs for in-
5	surance related to the provision of intercity pas-
6	senger rail service.
7	"(3) INTERCITY PASSENGER RAIL SERVICE.—
8	The term 'intercity passenger rail service' means
9	transportation services with the primary purpose of
10	passenger transportation between towns, cities, and
11	metropolitan areas by rail, including high-speed rail.
12	"(b) Effective Date.—This chapter is effective on
10	
13	the first day of year 2.
13 14	the first day of year 2. "§24402. Capital investment grants to support inter-
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14	"§24402. Capital investment grants to support inter-
14 15	"§24402. Capital investment grants to support inter- city passenger rail service
14 15 16	"§ 24402. Capital investment grants to support inter- city passenger rail service "(a) GENERAL AUTHORITY.—
14 15 16 17	 "§ 24402. Capital investment grants to support inter- city passenger rail service "(a) GENERAL AUTHORITY.— "(1) GRANTS.—The Secretary of Transpor-
14 15 16 17 18	 "§ 24402. Capital investment grants to support inter- city passenger rail service "(a) GENERAL AUTHORITY.— "(1) GRANTS.—The Secretary of Transpor- tation may make grants under this section to an ap-
14 15 16 17 18 19	 "§24402. Capital investment grants to support inter- city passenger rail service "(a) GENERAL AUTHORITY.— "(1) GRANTS.—The Secretary of Transpor- tation may make grants under this section to an ap- plicant to assist in financing the capital costs of fa-
 14 15 16 17 18 19 20 	 "§ 24402. Capital investment grants to support inter- city passenger rail service "(a) GENERAL AUTHORITY.— "(1) GRANTS.—The Secretary of Transpor- tation may make grants under this section to an ap- plicant to assist in financing the capital costs of fa- cilities and equipment necessary to provide intercity
 14 15 16 17 18 19 20 21 	 *§24402. Capital investment grants to support intercity passenger rail service "(a) GENERAL AUTHORITY.— "(1) GRANTS.—The Secretary of Transportation may make grants under this section to an applicant to assist in financing the capital costs of facilities and equipment necessary to provide intercity passenger rail transportation.
 14 15 16 17 18 19 20 21 22 	 *§ 24402. Capital investment grants to support intercity passenger rail service "(a) GENERAL AUTHORITY.— "(1) GRANTS.—The Secretary of Transportation may make grants under this section to an applicant to assist in financing the capital costs of facilities and equipment necessary to provide intercity passenger rail transportation. "(2) TERMS AND CONDITIONS.—The Secretary

priate for the purposes of this section, including re quirements for the disposition of net increases in
 value of real property resulting from the project as sisted under this section.

5 "(3) LIMITATION.—A grant under this section 6 may not be made for a project or program of 7 projects that qualifies for financial assistance under 8 chapter 53 of this title.

9 "(b) Project as Part of Approved Program.—

10 "(1) IN GENERAL.—The Secretary may not ap-11 prove a grant for a project under this section unless 12 the Secretary finds that the project is part of an ap-13 proved corridor plan and program developed under 14 section 5303 of this title and that the applicant or 15 recipient has or will have the legal, financial, and 16 technical capacity to carry out the project (including 17 safety and security aspects of the project), satisfac-18 tory continuing control over the use of the equip-19 ment or facilities, and the capability and willingness 20 to maintain the equipment or facilities.

21 "(2) ELIGIBILITY INFORMATION.—An applicant
22 shall provide sufficient information upon which the
23 Secretary can make the findings required by this
24 subsection.

1 "(3) PROPOSED OPERATOR JUSTIFICATION.—If 2 an applicant has not selected the proposed operator 3 of its service competitively, the applicant shall pro-4 vide written justification to the Secretary showing 5 why the proposed operator is the best, taking into 6 account price and other factors, and that use of the 7 proposed operator will not increase the capital cost 8 of the project.

9 "(4) RAIL AGREEMENT.—An applicant shall 10 demonstrate that it has agreed with the railroad 11 over which the intercity passenger rail service will 12 operate concerning the applicant's operating and 13 capital plans.

14 "(c) LETTERS OF INTENT, FULL FUNDING GRANT
15 AGREEMENTS, AND EARLY SYSTEMS WORK AGREE16 MENTS.—

17 "(1) LETTER OF INTENT.—

18 "(A) The Secretary may issue a letter of 19 intent to an applicant announcing an intention 20 to obligate, for a major capital project under 21 this section, an amount from future available 22 budget authority specified in law that is not 23 more than the amount stipulated as the finan-24 cial participation of the Secretary in the 25 project.

"(B) At least 30 days before issuing a let-1 2 ter under subparagraph (A) of this paragraph or entering into a full funding grant agreement, 3 4 the Secretary shall notify in writing the Com-5 mittee on Transportation and Infrastructure of 6 the House of Representatives and the Com-7 mittee on Commerce, Science, and Transpor-8 tation of the Senate and the House of Rep-9 resentatives and Senate Committees on Appro-10 priations of the proposed letter or agreement. 11 The Secretary shall include with the notification 12 a copy of the proposed letter or agreement as 13 well as the evaluations and ratings for the 14 project. "(C) The issuance of a letter is deemed not 15

16 to be an obligation under sections 1108(c) and 17 (d), 1501, and 1502(a) of title 31, or an admin-18 istrative commitment.

19 "(D) An obligation or administrative com20 mitment may be made only when amounts are
21 appropriated.

"(2) Full funding agreement.—

23 "(A) The Secretary may make a full fund24 ing grant agreement with an applicant. The
25 agreement shall—

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1	(((i) antablish the tarmen of mostiving
1	"(i) establish the terms of participa-
2	tion by the United States Government in a
3	project under this section;
4	"(ii) establish the maximum amount
5	of Government financial assistance for the
6	project;
7	"(iii) cover the period of time for com-
8	pleting the project, including a period ex-
9	tending beyond the period of an authoriza-
10	tion; and
11	"(iv) make timely and efficient man-
12	agement of the project easier according to
13	the law of the United States.
14	"(B) An agreement under this paragraph
15	obligates an amount of available budget author-
16	ity specified in law and may include a commit-
17	ment, contingent on amounts to be specified in
18	law in advance for commitments under this
19	paragraph, to obligate an additional amount
20	from future available budget authority specified
21	in law. The agreement shall state that the con-
22	tingent commitment is not an obligation of the
23	Government and is subject to subject to the
24	availability of appropriations made by Federal
25	law and to Federal laws in force on or enacted

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1	after the date of the contingent commitment.
2	Interest and other financing costs of efficiently
3	carrying out a part of the project within a rea-
4	sonable time are a cost of carrying out the
5	project under a full funding grant agreement,
6	except that eligible costs may not be more than
7	the cost of the most favorable financing terms
8	reasonably available for the project at the time
9	of borrowing. The applicant shall certify, in a
10	way satisfactory to the Secretary, that the ap-
11	plicant has shown reasonable diligence in seek-
12	ing the most favorable financing terms.
13	"(3) Early systems work agreement.—
14	"(A) The Secretary may make an early
15	systems work agreement with an applicant if a
16	record of decision under the National Environ-
17	mental Policy Act of 1969 (42 U.S.C. 4321 et
18	seq.) has been issued on the project and the
19	Secretary finds there is reason to believe—
20	"(i) a full funding grant agreement
21	for the project will be made; and
22	"(ii) the terms of the work agreement
23	will promote ultimate completion of the
24	project more rapidly and at less cost.

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"(B) A work agreement under this para-1 2 graph obligates an amount of available budget authority specified in law and shall provide for 3 4 reimbursement of preliminary costs of carrying 5 out the project, including land acquisition, time-6 ly procurement of system elements for which 7 specifications are decided, and other activities 8 the Secretary decides are appropriate to make 9 efficient, long-term project management easier. 10 A work agreement shall cover the period of time 11 the Secretary considers appropriate. The period 12 may extend beyond the period of current au-13 thorization. Interest and other financing costs 14 of efficiently carrying out the work agreement 15 within a reasonable time are a cost of carrying 16 out the agreement, except that eligible costs 17 may not be more than the cost of the most fa-18 vorable financing terms reasonably available for 19 the project at the time of borrowing. The appli-20 cant shall certify, in a way satisfactory to the 21 Secretary, that the applicant has shown reason-22 able diligence in seeking the most favorable fi-23 nancing terms. If an applicant does not carry 24 out the project for reasons within the control of 25 the applicant, the applicant shall repay all Government payments made under the work agreement plus reasonable interest and penalty charges the Secretary establishes in the agreement.

5 "(4) LIMIT ON TOTAL OBLIGATIONS AND COM-6 MITMENTS.—The total estimated amount of future 7 obligations of the Government and contingent commitments to incur obligations covered by all out-8 9 standing letters of intent, full funding grant agree-10 ments, and early systems work agreements may be 11 not more than the amount authorized under section 12 24405 of this title, less an amount the Secretary 13 reasonably estimates is necessary for grants under 14 this section not covered by a letter. The total 15 amount covered by new letters and contingent com-16 mitments included in full funding grant agreements 17 and early systems work agreements may be not more 18 than a limitation specified in law.

19 "(d) Federal Share of Net Project Cost.—

20 "(1) IN GENERAL.—

21 "(A) Based on engineering studies, studies
22 of economic feasibility, and information on the
23 expected use of equipment or facilities, the Sec24 retary shall estimate the net project cost.

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1	"(B) A grant for the project shall not ex-
2	ceed the specified percentage of the project net
3	capital cost established for the year the grant is
4	approved, as follows:
5	"(i) 100 percent in the case of ap-
6	proval for year 2.
7	"(ii) 80 percent in the case of ap-
8	proval for year 3.
9	"(iii) 60 percent in the case of ap-
10	proval for year 4.
11	"(iv) 50 percent in the case of ap-
12	proval for year 5, and thereafter.
13	"(C) The Secretary shall give priority in
14	allocating future obligations and contingent
15	commitments to incur obligations to grant re-
16	quests seeking a lower federal share of the
17	project net capital cost.
18	"(2) Additional funding.—Up to an addi-
19	tional 30 percent of project net capital cost may be
20	funded from amounts appropriated to or made avail-
21	able to a department or agency of the Federal Gov-
22	ernment that are eligible to be expended for trans-
23	portation.
24	"(e) UNDERTAKING PROJECTS IN ADVANCE.—

1	"(1) IN GENERAL.—The Secretary may pay the
2	Federal share of the net capital project cost to an
3	applicant that carries out any part of a project de-
4	scribed in this section according to all applicable
5	procedures and requirements if—
6	"(A) the applicant applies for the payment;
7	"(B) the Secretary approves the payment;
8	and
9	"(C) before carrying out a part of the
10	project, the Secretary approves the plans and
11	specifications for the part in the same way as
12	other projects under this section.
13	"(2) INTEREST COSTS.—The cost of carrying
14	out part of a project includes the amount of interest
15	earned and payable on bonds issued by the applicant
16	to the extent proceeds of the bonds are expended in
17	carrying out the part. The amount of interest in-
18	cludable as cost under this paragraph may not be
19	more than the most favorable interest terms reason-
20	ably available for the project at the time of bor-
21	rowing. The applicant shall certify, in a manner sat-
22	isfactory to the Secretary, that the applicant has
23	shown reasonable diligence in seeking the most fa-
24	vorable financial terms.

"(3) USE OF COST INDICES.—The Secretary
 shall consider changes in capital project cost indices
 when determining the estimated cost under para graph (2) of this subsection.

5 "§ 24403. Project management oversight

6 "(a) Project Management Plan **REQUIRE-**7 MENTS.—To receive Federal financial assistance for a 8 major capital project under this chapter, an applicant 9 shall prepare and carry out a project management plan approved by the Secretary of Transportation. The plan 10 11 shall provide for—

"(1) adequate recipient staff organization with
well-defined reporting relationships, statements of
functional responsibilities, job descriptions, and job
qualifications;

"(2) a budget covering the project management
organization, appropriate consultants, property acquisition, utility relocation, systems demonstration
staff, audits, and miscellaneous payments the recipient may be prepared to justify;

21 "(3) a construction schedule for the project;
22 "(4) a document control procedure and record23 keeping system;

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1	"(5) a change order procedure that includes a
2	documented, systematic approach to handling the
3	construction change orders;
4	"(6) organizational structures, management
5	skills, and staffing levels required throughout the
6	construction phase;
7	"(7) quality control and quality assurance func-
8	tions, procedures, and responsibilities for construc-
9	tion, system installation, and integration of system
10	components;
11	"(8) material testing policies and procedures;
12	"(9) internal plan implementation and reporting
13	requirements;
14	((10)) criteria and procedures to be used for
15	testing the operational system or its major compo-
16	nents;
17	"(11) periodic updates of the plan, especially
18	related to project budget and project schedule, fi-
19	nancing, and ridership estimates; and
20	"(12) the recipient's commitment to submit a
21	project budget and project schedule to the Secretary
22	each month.
23	"(b) Secretarial Oversight.—
24	"(1) IN GENERAL.—The Secretary may use no
25	more than 0.5 percent of amounts made available in

a fiscal year for capital projects under this chapter
 to enter into contracts to oversee the construction of
 such projects.

4 "(2) USE OF FUNDS.—The Secretary may use
5 amounts available under paragraph (1) of this sub6 section to make contracts for safety, procurement,
7 management, and financial compliance reviews and
8 audits of a recipient of amounts under paragraph
9 (1).

10 "(3) FEDERAL SHARE.—The Federal Govern11 ment shall pay the entire cost of carrying out a con12 tract under this subsection.

13 "(c) ACCESS TO SITES AND RECORDS.—Each recipi-14 ent of assistance under this chapter shall provide the Sec-15 retary and a contractor the Secretary chooses under sub-16 section (b) of this section with access to the construction 17 sites and records of the recipient when reasonably nec-18 essary.

19 "(d) REGULATIONS.—The Secretary shall prescribe
20 regulations necessary to carry out this section. The regula21 tions shall include—

22 "(1) a definition of 'major capital project' for23 this section;

24 "(2) a requirement that oversight begin during25 the preliminary engineering stage of a project, un-

1	less the Secretary finds it more appropriate to begin
2	oversight during another stage of a project, to maxi-
3	mize the transportation benefits and cost savings as-
4	sociated with project management oversight;
5	"(3) a deadline by which all grant applications
6	for a fiscal year shall be submitted that is early
7	enough to permit the Secretary to evaluate all timely
8	applications thoroughly before making grants;
9	"(4) a formula based on population, track miles
10	of railroad, and passenger miles traveled in the prior
11	fiscal year by which one-half of the funds appro-
12	priated for capital grants for each fiscal year are to
13	be allocated among the States;
14	"(5) a requirement that, if a State does not
15	timely apply for its share of formula grant funds
16	under paragraph (4) of this subsection, those funds
17	will be made available to other States under para-
18	graph (6) of this subsection; and
19	"(6) criteria by which the Secretary will allocate
20	one-half of the funds appropriated for capital grants
21	for each fiscal year, including at least projected rid-
22	ership, passenger rail and intermodal connections,
23	congestion and air quality mitigation, underserved
24	communities, and the effect of the grant on whether
25	existing service will continue.

1 "§ 24404. Use of capital grants to finance first-dollar 2 liability of grant project

3 "Notwithstanding the requirements of section 24402 of this title, the Secretary of Transportation may approve 4 5 the use of capital assistance under this chapter to fund self-insured retention of risk for the first tier of liability 6 7 insurance coverage for rail passenger service associated 8 with the capital assistance grant, but the coverage may not exceed \$20,000,000 per occurrence or \$20,000,000 in 9 10 aggregate per year.

11 "§ 24405. Authorization of appropriations

12 "There are authorized to be appropriated to the Sec13 retary of Transportation to make capital financial assist14 ance grants under this chapter, including administrative
15 expenses, the following amounts:

"(1) Such sums as may be necessary in year 2.
"(2) Such sums as may be necessary in year 3.
"(3) Such sums as may be necessary in year 4.
"(4) Such sums as may be necessary in year 5.
"(5) Such sums as may be necessary in year 21.
6.".

22 (b) Conforming Amendments.—

(1) The table of chapters for title 49, United
States Code, is amended by inserting the following
after the item relating to chapter 243:

	"244. INTERCITY PASSENGER RAIL SERVICE CAPITAL AS- SISTANCE
1	(2) The chapter analysis for subtitle V of title
2	49, United States Code, is amended by inserting the
3	following after the item relating to chapter 243:
	"244. Intercity Passenger Rail Service Capital Assistance
4	SEC. 302. FINAL REGULATIONS ON APPLICATIONS BY
5	STATES FOR DEVELOPMENT GRANTS.
6	Not later than June 1 of year 1, the Administrator
7	of the Federal Railroad Administration shall issue final
8	regulations setting forth procedures for application and
9	minimum requirements for the award of grants on and
10	after the first day of year 2, under chapter 244 of title
11	49, United States Code.
12	SEC. 303. AUTHORITY FOR INTERSTATE COMPACTS FOR
13	CORRIDOR DEVELOPMENT.
14	(a) CONSENT TO COMPACTS.—
15	(1) 2 or more States with an interest in a spe-
16	cific form, route, or corridor of intercity passenger
17	rail service (including high speed rail service) may
18	enter into interstate compacts to implement the
19	service, including—
20	(A) retaining an existing service or com-
21	mencing a new service;

22 (B) assembling rights-of-way; and

1	(C) performing capital improvements, in-
2	cluding-
3	(i) the construction and rehabilitation
4	of maintenance facilities;
5	(ii) the purchase of rolling stock; and
6	(iii) operational improvements, includ-
7	ing communications, signals, and other
8	systems.
9	(2) A compact entered into under the authority
10	of this section shall be submitted to Congress for its
11	consent. It is the sense of Congress that rapid con-
12	sent to the Compact is a priority for the Congress.
13	(b) FINANCING.—
14	(1) An interstate compact established by States
15	under subsection (a) may provide that, in order to
16	carry out the compact, the States may—
17	(A) accept contributions from a unit of
18	State or local government or a person;
19	(B) use any Federal or State funds made
20	available for intercity passenger rail service (ex-
21	cept funds made available for Amtrak);
22	(C) on such terms and conditions as the
23	States consider advisable—

1	(i) borrow money on a short-term
2	basis and issue notes for the borrowing;
3	and
4	(ii) issue bonds; and
5	(D) obtain financing by other means per-
6	mitted under Federal or State law.
7	(2) Bonds and other indebtedness incurred
8	under the authority of this subsection shall under no
9	circumstances be backed by the full faith and credit
10	of the United States.

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