

107TH CONGRESS
1ST SESSION

H. R. 3568

To provide assistance to address long-term food production and rural development needs in Afghanistan and the Central Asian Republics.

IN THE HOUSE OF REPRESENTATIVES

DECEMBER 20, 2001

Mr. BEREUTER introduced the following bill; which was referred to the
Committee on International Relations

A BILL

To provide assistance to address long-term food production and rural development needs in Afghanistan and the Central Asian Republics.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Afghanistan and Cen-
5 tral Asian Republics Sustainable Food Production Act of
6 2001”.

7 **SEC. 2. FINDINGS.**

8 Congress finds that—

9 (1) abject poverty and the inability to produce
10 food, even at the subsistence level, in the rural,

1 mountainous areas of Afghanistan and the Central
2 Asian Republics have plagued the region for over 20
3 years;

4 (2) extended food shortages in this region have
5 resulted in the consumption of seed supplies and
6 breeding livestock necessary to continue farming and
7 food production;

8 (3) ongoing and violent conflict in the region
9 has badly damaged or destroyed the basic irrigation
10 systems necessary for food production;

11 (4) despite the delivery of over \$185,000,000 in
12 aid from the United States in fiscal year 2001 to-
13 ward humanitarian assistance needs in Afghanistan,
14 millions of people remain at risk of severe malnutri-
15 tion and starvation in the short- and long-terms;

16 (5) on October 4, 2001, President George W.
17 Bush announced that the people of Afghanistan, and
18 the governments of Pakistan, Iran, Tajikistan,
19 Uzbekistan, and Turkmenistan will receive an addi-
20 tional \$320,000,000 humanitarian assistance pack-
21 age for emergency food and refugee assistance to ad-
22 dress the region's immediate needs during the war
23 on terrorism; and

24 (6) in addition to addressing short-term emer-
25 gency assistance needs in Afghanistan and the

1 mountainous regions of the Central Asian Republics,
2 addressing the long-term food production and rural
3 development issues in region will be critical to at-
4 taining some stability in the region.

5 **SEC. 3. ASSISTANCE.**

6 (a) ASSISTANCE.—The Administrator of the United
7 States Agency for International Development shall provide
8 assistance in accordance with the provisions of this Act
9 to develop sustainable food production for Afghanistan
10 and the mountainous regions of other countries of Central
11 Asia through restocking seed, replacing breeding livestock,
12 restoring basic irrigation systems, and providing access to
13 credit for food production, processing, or marketing enter-
14 prises through rural microenterprise loan programs.

15 (b) PROGRAM OBJECTIVES.—

16 (1) IN GENERAL.—In providing assistance
17 under subsection (a), the Administrator shall provide
18 only grants to nongovernmental organizations for
19 the purpose of carrying out the activities described
20 in paragraph (2) in Afghanistan and the other coun-
21 tries of Central Asia in accordance with this section.

22 (2) ACTIVITIES SUPPORTED.—

23 (A) IN GENERAL.—Among the activities
24 for which the Administrator may provide grants
25 shall be—

- 1 (i) procurement of seed for local food
2 production;
3 (ii) replacement of breeding livestock;
4 (iii) restoration of basic irrigation sys-
5 tems;
6 (iv) establishment of access to credit
7 for food production, processing, or mar-
8 keting enterprises through rural micro-
9 enterprise loan programs; and
10 (v) providing technical assistance.

11 (B) LIMITATION.—Amounts received under
12 a grant shall not be used to carry out activities
13 related to emergencies or disasters.

14 (3) APPLICATIONS.—A nongovernmental orga-
15 nization that desires to receive a grant under this
16 section shall submit an application for the grant to
17 the Administrator. The application should be devel-
18 oped by the nongovernmental organization in close
19 consultation with local indigenous entities, or associ-
20 ated persons of a village or villages, located in the
21 country within which the activities supported by the
22 grant will be carried out.

23 (4) IMPLEMENTATION OF PROGRAM OBJEC-
24 TIVES.—In carrying out the objectives of paragraph
25 (1), the Administrator shall—

1 (A) coordinate the activities with govern-
2 ments of other countries authorized to receive
3 grants under this section, local and regional
4 governments of such countries, nongovern-
5 mental organizations operating in such coun-
6 tries, and private donors;

7 (B) provide minimal supplementary grants
8 for associated administrative costs to the na-
9 tional and regional governments of the country
10 for which grants to nongovernmental organiza-
11 tions are approved under this section;

12 (C) provide oversight of grants disbursed
13 under this section, including procedures under
14 which a nongovernmental organization that mis-
15 uses grant funds or otherwise fails to ade-
16 quately carry out the activities described in
17 paragraph (2) should be disqualified from re-
18 ceiving additional grants under this section for
19 not less than 1 year; and

20 (D) coordinate efforts with national, re-
21 gional, and local government officials to conduct
22 an annual review of disbursement of grant
23 funds and the effectiveness of activities carried
24 out with grant funds.

1 (c) RESTRICTION RELATING TO THE USE OF UNITED
2 STATES FUNDS IN AFGHANISTAN.—Funds made available
3 under this Act shall not be used during a fiscal year for
4 any activity in Afghanistan which is described in sub-
5 section (b)(2) unless the Secretary of State certifies for
6 the fiscal year that there has been substantial progress
7 made toward the establishment of a government in Af-
8 ghanistan that meets the following requirements:

9 (1) The government includes broad representa-
10 tion from the diverse ethnic and religious groups of
11 Afghanistan, including both men and women from
12 such groups.

13 (2) The government does not sponsor terrorism
14 or harbor terrorists.

15 (3) The government demonstrates a strong and
16 determined commitment to eliminating the produc-
17 tion of opium-producing poppies.

18 (4) The government meets the conditions out-
19 lined in the United Nations Universal Declaration of
20 Human Rights.

21 **SEC. 4. ADMINISTRATION.**

22 It is the sense of the Congress that the Administrator
23 should establish—

24 (1) criteria for the selection of projects to re-
25 ceive support under this Act;

1 (2) standards and criteria regarding qualifica-
2 tions of recipients of such support;

3 (3) such rules and procedures as may be nec-
4 essary for projects that receive support under this
5 Act;

6 (4) such rules and procedures as may be nec-
7 essary to ensure transparency and accountability in
8 the grant-making process; and

9 (5) criteria for an annual review process for all
10 projects receiving grants.

11 **SEC. 5. REPORTS TO CONGRESS.**

12 (a) ANNUAL REPORTS BY ADMINISTRATOR.—

13 (1) IN GENERAL.—Not later than 1 year after
14 the date of the enactment of this Act, and annually
15 thereafter for the subsequent 4 fiscal years, the Ad-
16 ministrator shall submit to the appropriate commit-
17 tees of Congress a report on the implementation of
18 this Act.

19 (2) REPORT ELEMENTS.—The report shall in-
20 clude a description of—

21 (A) the programs, projects, and activities
22 supported by grants made under this Act;

23 (B) the criteria that have been established
24 that are used to determine the programs and

activities that should be assisted by grants made under this Act;

(C) an assessment regarding the extent to which the Government of Afghanistan does or does not meet the requirements of section 3(c) for that fiscal year; and

(D) with respect to a fiscal year for which Afghanistan is eligible to receive a grant under section 3, the impact of programming on food production and rural development in Afghanistan.

(b) GAO REPORT ON EFFECTIVENESS.—Not later than 2 years after the date of the enactment of this Act, the Comptroller General of the United States shall submit to the appropriate committees of Congress a report evaluating the effectiveness of grants made under this Act, including the effectiveness of the programs, projects, and activities described in subsection (a)(2)(A) in building sustainable food production and rural microenterprise loans in the countries authorized to receive grants under this section.

SEC. 6. AUTHORIZATION OF APPROPRIATIONS.

In addition to any other funds authorized to be appropriated for bilateral programs related to sustainable food production and microenterprise systems, there is au-

1 thorized to be appropriated to the Administrator
2 \$25,000,000 for fiscal year 2002 and \$50,000,000 for
3 each of the fiscal years 2003 through 2006 to carry out
4 this Act. Of the amount appropriated pursuant to the au-
5 thorization of appropriations under the preceding sentence
6 for a fiscal year 60 percent should be designated for
7 grants for Afghanistan.

8 **SEC. 7. DEFINITIONS.**

9 In this Act:

10 (1) ADMINISTRATOR.—The term “Adminis-
11 trator” means the Administrator of the United
12 States Agency for International Development.

13 (2) APPROPRIATE COMMITTEES.—The term
14 “appropriate committees” means the Committee on
15 Foreign Relations and the Committee on Appropria-
16 tions of the Senate and the Committee on Inter-
17 national Relations and the Committee on Appropria-
18 tions of the House of Representatives.

19 (3) OTHER COUNTRIES OF CENTRAL ASIA.—
20 The term “other countries of Central Asia” means
21 Kyrgyzstan, Pakistan, Tajikistan, Turkmenistan,
22 and Uzbekistan.

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