

106TH CONGRESS
2D SESSION

H. R. 4163

To amend the Internal Revenue Code of 1986 to provide for increased fairness to taxpayers.

IN THE HOUSE OF REPRESENTATIVES

APRIL 4, 2000

Mr. HOUGHTON (for himself, Mr. PORTMAN, Mr. HAYWORTH, Mr. COYNE, Mr. RANGEL, Mr. CRANE, Mr. THOMAS, Mr. SHAW, Mrs. JOHNSON of Connecticut, Mr. HERGER, Mr. MCCREERY, Mr. CAMP, Mr. RAMSTAD, Mr. NUSSLE, Mr. SAM JOHNSON of Texas, Ms. DUNN, Mr. COLLINS, Mr. ENGLISH, Mr. WATKINS, Mr. WELLER, Mr. HULSHOF, Mr. MCINNIS, Mr. LEWIS of Kentucky, Mr. FOLEY, Mr. MATSUI, and Mr. BECERRA) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to provide for increased fairness to taxpayers.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; ETC.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Taxpayer Bill of Rights 2000”.

6 (b) AMENDMENT OF 1986 CODE.—Except as other-
7 wise expressly provided, whenever in this Act an amend-

1 ment or repeal is expressed in terms of an amendment
 2 to, or repeal of, a section or other provision, the reference
 3 shall be considered to be made to a section or other provi-
 4 sion of the Internal Revenue Code of 1986.

5 (c) TABLE OF CONTENTS.—

Sec. 1. Short title; etc.

TITLE I—PENALTIES AND INTEREST

- Sec. 101. Failure to pay estimated tax penalty converted to interest charge on accumulated unpaid balance.
 Sec. 102. Exclusion from gross income for interest on overpayments of income tax by individuals.
 Sec. 103. Repeal of penalty for failure to pay tax and imposition of late payment service charge.
 Sec. 104. Abatement of interest.
 Sec. 105. Deposits made to stop the running of interest on potential underpayments.

TITLE II—CONFIDENTIALITY AND DISCLOSURE

- Sec. 201. Disclosure and privacy rules relating to returns and return information.
 Sec. 202. Expansion of type of advice available for public inspection.
 Sec. 203. Collection activities with respect to joint return disclosable to either spouse based on oral request.
 Sec. 204. Taxpayer representatives not subject to examination on sole basis of representation of taxpayers.
 Sec. 205. Disclosure in judicial or administrative tax proceedings of return and return information of persons who are not party to such proceedings.
 Sec. 206. Prohibition of disclosure of taxpayer identification information with respect to disclosure of accepted offers-in-compromise.
 Sec. 207. Compliance by State contractors with confidentiality safeguards.
 Sec. 208. Higher standards for requests for and consents to disclosure.
 Sec. 209. Notice to taxpayer concerning administrative determination of browsing; annual report.
 Sec. 210. Disclosure of taxpayer identity for tax refund purposes.

TITLE III—OTHER REQUIREMENTS

- Sec. 301. Clarification of definition of church tax inquiry.
 Sec. 302. Expansion of declaratory judgment remedy to tax-exempt organizations.
 Sec. 303. Employee misconduct report to include summary of complaints by category.
 Sec. 304. Increase in threshold for Joint Committee reports on refunds and credits.
 Sec. 305. Annual report on awards of costs and certain fees in administrative and court proceedings.

Sec. 306. Annual report on abatement of penalties.

Sec. 307. Better means of communicating with taxpayers.

1 **TITLE I—PENALTIES AND**
 2 **INTEREST**

3 **SEC. 101. FAILURE TO PAY ESTIMATED TAX PENALTY CON-**
 4 **VERTED TO INTEREST CHARGE ON ACCUMU-**
 5 **LATED UNPAID BALANCE.**

6 (a) PENALTY MOVED TO INTEREST CHAPTER OF
 7 CODE.—The Internal Revenue Code of 1986 is amended
 8 by redesignating section 6654 as section 6641 and by
 9 moving section 6641 (as so redesignated) from part I of
 10 subchapter A of chapter 68 to the end of subchapter E
 11 of chapter 67 (as added by subsection (f)(1) of this sec-
 12 tion).

13 (b) PENALTY CONVERTED TO INTEREST CHARGE.—
 14 The heading and subsections (a) and (b) of section 6641
 15 (as so redesignated) are amended to read as follows:

16 **“SEC. 6641. INTEREST ON FAILURE BY INDIVIDUAL TO PAY**
 17 **ESTIMATED INCOME TAX.**

18 “(a) IN GENERAL.—Interest shall be paid on any un-
 19 derpayment of estimated tax by an individual for a taxable
 20 year for each day of such underpayment. The amount of
 21 such interest for any day shall be the product of the un-
 22 derpayment rate established under subsection (b)(2) mul-
 23 tiplied by the amount of the underpayment.

1 “(b) AMOUNT OF UNDERPAYMENT; INTEREST
2 RATE.—For purposes of subsection (a)—

3 “(1) AMOUNT.—The amount of the under-
4 payment on any day shall be the excess of—

5 “(A) the sum of the required installments
6 for the taxable year the due dates for which are
7 on or before such day, over

8 “(B) the sum of the amounts (if any) of
9 estimated tax payments made on or before such
10 day on such required installments.

11 “(2) DETERMINATION OF INTEREST RATE.—

12 “(A) IN GENERAL.—The underpayment
13 rate with respect to any day in an installment
14 underpayment period shall be the under-
15 payment rate established under section 6621
16 for the first day of the calendar quarter in
17 which such installment underpayment period
18 begins.

19 “(B) INSTALLMENT UNDERPAYMENT PE-
20 RIOD.—For purposes of subparagraph (A), the
21 term ‘installment underpayment period’ means
22 the period beginning on the day after the due
23 date for a required installment and ending on
24 the due date for the subsequent required in-
25 stallment (or in the case of the 4th required in-

1 stallment, the 15th day of the 4th month fol-
2 lowing the close of a taxable year).

3 “(C) DAILY RATE.—The rate determined
4 under subparagraph (A) shall be applied on a
5 daily basis and shall be based on the assump-
6 tion of 365 days in a calendar year.

7 “(3) TERMINATION OF ESTIMATED TAX INTER-
8 EST.—No day after the end of the installment un-
9 derpayment period for the 4th required installment
10 specified in paragraph (2)(B) for a taxable year
11 shall be treated as a day of underpayment with re-
12 spect to such taxable year.”.

13 (c) INCREASE IN SAFE HARBOR WHERE TAX IS
14 SMALL.—

15 (1) IN GENERAL.—Clause (i) of section
16 6641(d)(1)(B) (as so redesignated) is amended to
17 read as follows:

18 “(i) the lesser of—

19 “(I) 90 percent of the tax shown
20 on the return for the taxable year (or,
21 if no return is filed, 90 percent of the
22 tax for such year), or

23 “(II) the tax shown on the return
24 for the taxable year (or, if no return

1 is filed, the tax for such year) reduced
2 (but not below zero) by \$2,000, or”.

3 (2) CONFORMING AMENDMENT.—Subsection (e)
4 of section 6641 (as so redesignated) is amended by
5 striking paragraph (1) and redesignating paragraphs
6 (2) and (3) as paragraphs (1) and (2), respectively.

7 (d) CONFORMING AMENDMENTS.—

8 (1) Paragraphs (1) and (2) of subsection (e)
9 (as redesignated by subsection (c)(2)) and sub-
10 section (h) of section 6641 (as so designated) are
11 each amended by striking “addition to tax” each
12 place it occurs and inserting “interest”.

13 (2) Section 167(g)(5)(D) is amended by strik-
14 ing “6654” and inserting “6641”.

15 (3) Section 460(b)(1) is amended by striking
16 “6654” and inserting “6641”.

17 (4) Section 3510(b) is amended—

18 (A) by striking “section 6654” in para-
19 graph (1) and inserting “section 6641”,

20 (B) by amending paragraph (2)(B) to read
21 as follows:

22 “(B) no interest would be required to be
23 paid (but for this section) under 6641 for such
24 taxable year by reason of the \$2,000 amount
25 specified in section 6641(d)(1)(B)(i)(II).”,

1 (C) by striking “section 6654(d)(2)” in
2 paragraph (3) and inserting “section
3 6641(d)(2)”, and

4 (D) by striking paragraph (4).

5 (5) Section 6201(b)(1) is amended by striking
6 “6654” and inserting “6641”.

7 (6) Section 6601(h) is amended by striking
8 “6654” and inserting “6641”.

9 (7) Section 6621(b)(2)(B) is amended by strik-
10 ing “addition to tax under section 6654” and insert-
11 ing “interest required to be paid under section
12 6641”.

13 (8) Section 6622(b) is amended—

14 (A) by striking “PENALTY FOR” in the
15 heading, and

16 (B) by striking “addition to tax under sec-
17 tion 6654 or 6655” and inserting “interest re-
18 quired to be paid under section 6641 or addi-
19 tion to tax under section 6655”.

20 (9) Section 6658(a) is amended—

21 (A) by striking “6654, or 6655” and in-
22 serting “or 6655, and no interest shall be re-
23 quired to be paid under section 6641,” and

24 (B) by inserting “or paying interest” after
25 “the tax” in paragraph (2)(B)(ii).

1 (10) Section 6665(b) is amended—

2 (A) in the matter preceding paragraph (1)
3 by striking “, 6654,” and inserting “or”, and

4 (B) in paragraph (2) by striking “6654
5 or”.

6 (11) Section 7203 is amended by striking “sec-
7 tion 6654 or 6655” and inserting “section 6655 or
8 interest required to be paid under section 6641”.

9 (e) CLERICAL AMENDMENTS.—

10 (1) Chapter 67 is amended by inserting after
11 subchapter D the following:

12 **“Subchapter E—Interest on Failure by**
13 **Individual to Pay Estimated Income Tax**

“Sec. 6641. Interest on failure by individual to pay estimated in-
come tax.”.

14 (2) The table of subchapters for chapter 67 is
15 amended by adding at the end the following new
16 items:

“Subchapter D. Notice requirements.

“Subchapter E. Interest on failure by individual to pay estimated
income tax.”.

17 (3) The table of sections for part I of sub-
18 chapter A of chapter 68 is amended by striking the
19 item relating to section 6654.

20 (f) EFFECTIVE DATE.—The amendments made by
21 this section shall apply to installment payments for taxable
22 years beginning after December 31, 2000.

1 **SEC. 102. EXCLUSION FROM GROSS INCOME FOR INTEREST**
2 **ON OVERPAYMENTS OF INCOME TAX BY INDI-**
3 **VIDUALS.**

4 (a) IN GENERAL.—Part III of subchapter B of chap-
5 ter 1 (relating to items specifically excluded from gross
6 income) is amended by redesignating section 139 as sec-
7 tion 139A and by inserting after section 138 the following
8 new section:

9 **“SEC. 139. EXCLUSION FROM GROSS INCOME FOR INTER-**
10 **EST ON OVERPAYMENTS OF INCOME TAX BY**
11 **INDIVIDUALS.**

12 “(a) IN GENERAL.—In the case of an individual,
13 gross income shall not include interest paid under section
14 6611 on any overpayment of tax imposed by this subtitle.

15 “(b) SPECIAL RULE FOR DETERMINING MODIFIED
16 ADJUSTED GROSS INCOME.—For purposes of this title,
17 interest not included in gross income under subsection (a)
18 shall not be treated as interest which is exempt from tax
19 for purposes of sections 32(i)(2)(B) and 6012(d) or any
20 computation in which interest exempt from tax under this
21 title is added to adjusted gross income.”.

22 (b) CLERICAL AMENDMENT.—The table of sections
23 for part III of subchapter B of chapter 1 is amended by
24 striking the item relating to section 139 and inserting the
25 following new items:

“Sec. 139. Exclusion from gross income for interest on overpayments of income tax by individuals.

“Sec. 139A. Cross references to other Acts.”.

1 (c) EFFECTIVE DATE.—The amendments made by
2 this section shall apply to interest received in calendar
3 years beginning after the date of the enactment of this
4 Act.

5 **SEC. 103. REPEAL OF PENALTY FOR FAILURE TO PAY TAX**
6 **AND IMPOSITION OF LATE PAYMENT SERVICE**
7 **CHARGE.**

8 (a) IN GENERAL.—

9 (1) LATE PAYMENT SERVICE CHARGE.—Section
10 6651 is amended to read as follows:

11 **“SEC. 6651. FAILURE TO FILE TAX RETURN OR TO PAY TAX.**

12 **“(a) PENALTY FOR FAILURE TO FILE.—**

13 **“(1) FAILURE TO FILE ON DATE PRE-**
14 **SCRIBED.—**In case of failure to file any return re-
15 quired under authority of subchapter A of chapter
16 61 (other than part III thereof), subchapter A of
17 chapter 51 (relating to distilled spirits, wines, and
18 beer), or of subchapter A of chapter 52 (relating to
19 tobacco, cigars, cigarettes, and cigarette papers and
20 tubes), or of subchapter A of chapter 53 (relating to
21 machine guns and certain other firearms), on the
22 date prescribed therefor (determined with regard to
23 any extension of time for filing), unless it is shown
24 that such failure is due to reasonable cause and not

1 due to willful neglect, there shall be added to the
2 amount required to be shown as tax on such return
3 5 percent of the amount of such tax if the failure
4 is for not more than 1 month, with an additional 5
5 percent for each additional month or fraction thereof
6 during which such failure continues, not exceeding
7 25 percent in the aggregate.

8 “(2) FAILURE TO FILE WITHIN 60 DAYS OF
9 DATE PRESCRIBED.—In the case of a failure to file
10 a return of tax imposed by chapter 1 within 60 days
11 of the date prescribed for filing of such return (de-
12 termined with regard to any extensions of time for
13 filing), unless it is shown that such failure is due to
14 reasonable cause and not due to willful neglect, the
15 addition to tax under paragraph (1) shall not be less
16 than the lesser of \$100 or 100 percent of the
17 amount required to be shown as tax on such return.

18 “(3) PENALTY IMPOSED ON NET AMOUNT
19 DUE.—For purposes of paragraph (1), the amount
20 of tax required to be shown on the return shall be
21 reduced by the amount of any part of the tax which
22 is paid on or before the date prescribed for payment
23 of the tax and by the amount of any credit against
24 the tax which may be claimed on the return.

1 “(4) INCREASE IN PENALTY FOR FRAUDULENT
2 FAILURE TO FILE.—If any failure to file any return
3 is fraudulent, paragraph (1) shall be applied—

4 “(A) by substituting ‘15 percent’ for ‘5
5 percent’ each place it appears, and

6 “(B) by substituting ‘75 percent’ for ‘25
7 percent’.

8 “(5) TREATMENT OF RETURNS PREPARED BY
9 SECRETARY UNDER SECTION 6020(b).—In the case
10 of any return made by the Secretary under section
11 6020(b), such return shall be disregarded for pur-
12 poses of determining the amount of the addition
13 under paragraph (1).

14 “(b) 5 PERCENT SERVICE CHARGE FOR LATE PAY-
15 MENT OF TAX FOR TAXPAYERS NOT ENTERING INTO IN-
16 STALLMENT AGREEMENTS.—

17 “(1) IN GENERAL.—In the case of a late pay-
18 ment amount, there shall be imposed a late payment
19 service charge of 5 percent of the unpaid balance of
20 such amount as of each service charge date with re-
21 spect to that amount.

22 “(2) SERVICE CHARGE DATE.—For purposes of
23 this subsection, the service charge date with respect
24 to a late payment amount is the 1st day of any serv-
25 ice charge year which is preceded by a 30-day non-

1 compliance period (whether or not such period is
2 within such year) with respect to such amount.

3 “(3) DEFINITIONS.—For purposes of this
4 subsection—

5 “(A) LATE PAYMENT AMOUNT.—The term
6 ‘late payment amount’ means—

7 “(i) the amount shown as tax on any
8 return specified in paragraph (1) of sub-
9 section (a) with respect to which there is
10 a failure to pay on or before the date pre-
11 scribed for payment of such tax (deter-
12 mined with regard to any extension of time
13 for payment), or

14 “(ii) the amount in respect of any tax
15 required to be shown on a return specified
16 in paragraph (1) of subsection (a) which is
17 not so shown, which is assessed by the Sec-
18 retary (including an assessment made pur-
19 suant to section 6213(b)), and with respect
20 to which there is a failure to pay prior to
21 such assessment.

22 Such term shall include interest, penalties, and
23 additions to tax on the amounts described in
24 the preceding sentence.

1 “(B) 30-DAY NONCOMPLIANCE PERIOD.—
2 The term ‘30-day noncompliance period’ means
3 a 30-day period during which there is not in ef-
4 fect, or the taxpayer is not in compliance with,
5 an installment agreement with the Secretary for
6 payment of a late payment amount.

7 “(C) SERVICE CHARGE YEAR.—The term
8 ‘service charge year’ means the 1-year period
9 that begins on the 15th day of the 8th month
10 after the close of the taxable year, and each
11 successive 1-year period thereafter.

12 “(4) SPECIAL RULES.—

13 “(A) FIRST SERVICE CHARGE.—In no
14 event shall the first service charge date for the
15 amount described in paragraph (3)(A)(i) with
16 respect to a taxable year be before the 15th day
17 of the 8th month after the close of such taxable
18 year.

19 “(B) SERVICE CHARGE TREATED AS PEN-
20 ALTY BUT NOT SUBJECT TO INTEREST.—For
21 purposes of this subtitle, the amount of the
22 service charge imposed under this subsection
23 shall be treated as a penalty but shall not be
24 subject to interest.

1 “(C) EXCEPTION FOR REASONABLE
2 CAUSE.—The service charge imposed under this
3 subsection shall not apply to any amount with
4 respect to which there is a failure to pay if it
5 is shown that such failure is due to reasonable
6 cause and not due to willful neglect.

7 “(D) EXCEPTION FOR ESTIMATED TAX.—
8 This subsection shall not apply to any failure to
9 pay any estimated tax required to be paid by
10 section 6641 or 6655.”.

11 (2) CONFORMING AMENDMENTS.—Section
12 6665(b), as amended by section 101, is amended—

13 (A) in the matter preceding paragraph (1),
14 by striking “addition to tax” and inserting “ad-
15 dition to tax, additional amount, or penalty”,
16 and

17 (B) in paragraph (1)—

18 (i) by striking “an addition” and in-
19 serting “a penalty or additional amount”,
20 and

21 (ii) by striking “such addition” and
22 inserting “such penalty or additional
23 amount”.

24 (3) EFFECTIVE DATE.—The amendments made
25 by this subsection shall apply to amounts assessed in

1 calendar quarters beginning more than 30 days after
2 the date of the enactment of this Act.

3 (b) PROHIBITION OF FEE FOR INSTALLMENT
4 AGREEMENTS USING AUTOMATED WITHDRAWALS.—

5 (1) IN GENERAL.—Section 6159 (relating to
6 agreements for payment of tax liability in install-
7 ments) is amended by redesignating subsection (e)
8 as subsection (f) and by inserting after subsection
9 (d) the following new subsection:

10 “(e) PROHIBITION OF FEE FOR INSTALLMENT
11 AGREEMENTS USING AUTOMATED WITHDRAWALS.—The
12 Secretary may not charge a taxpayer a fee for entering
13 into an agreement with the Secretary under this section
14 only for so long as payments under such agreement are
15 made by means of electronic transfer or by similar auto-
16 mated means.”.

17 (2) EFFECTIVE DATE.—The amendments made
18 by this subsection shall apply to installment agree-
19 ments entered into more than 30 days after the date
20 of the enactment of this Act.

21 **SEC. 104. ABATEMENT OF INTEREST.**

22 (a) ABATEMENT OF INTEREST IF GROSS INJUSTICE
23 WOULD OTHERWISE RESULT.—Section 6404 is amended
24 by redesignating subsection (i) as subsection (j) and by
25 inserting after subsection (h) the following new subsection:

1 “(i) ABATEMENT OF INTEREST IF GROSS INJUSTICE
2 WOULD OTHERWISE RESULT.— The Secretary may abate
3 the assessment of all or any part of interest on any
4 amount of tax imposed by this title for any period if the
5 Secretary determines that—

6 “(1) a gross injustice would otherwise result if
7 interest were to be charged, and

8 “(2) no significant aspect of the events giving
9 rise to the accrual of the interest can be attributed
10 to the taxpayer involved.”.

11 (b) ABATEMENT OF INTEREST FOR PERIODS AT-
12 TRIBUTABLE TO ANY UNREASONABLE IRS ERROR OR
13 DELAY.—Subparagraphs (A) and (B) of section
14 6404(e)(1) are each amended by striking “in performing
15 a ministerial or managerial act”.

16 (c) ABATEMENT OF INTEREST WITH RESPECT TO
17 ERRONEOUS REFUND CHECK WITHOUT REGARD TO SIZE
18 OF REFUND.—Paragraph (2) of section 6404(e) is amend-
19 ed by striking “unless—” and all that follows and insert-
20 ing “unless the taxpayer (or a related party) has in any
21 way caused such erroneous refund.”

22 (d) ABATEMENT OF INTEREST TO EXTENT INTER-
23 EST IS ATTRIBUTABLE TO TAXPAYER RELIANCE ON
24 WRITTEN STATEMENTS OF THE IRS.—Subsection (f) of
25 section 6404 is amended—

1 (1) in the subsection heading, by striking
2 “PENALTY OR ADDITION” and inserting “INTEREST,
3 PENALTY, OR ADDITION”, and

4 (2) in paragraph (1) and in subparagraph (B)
5 of paragraph (2), by striking “penalty or addition”
6 and inserting “interest, penalty, or addition”.

7 (e) EFFECTIVE DATE.—The amendments made by
8 this section shall apply with respect to interest accruing
9 on or after the date of the enactment of this Act.

10 **SEC. 105. DEPOSITS MADE TO STOP THE RUNNING OF IN-**
11 **TEREST ON POTENTIAL UNDERPAYMENTS.**

12 (a) IN GENERAL.—Subchapter B of chapter 67 (re-
13 lating to interest on overpayments) is amended by redesignig-
14 nating section 6612 as section 6613 and by inserting after
15 section 6611 the following new section:

16 **“SEC. 6612. DEPOSITS MADE TO STOP THE RUNNING OF IN-**
17 **TEREST ON POTENTIAL UNDERPAYMENTS,**
18 **ETC.**

19 “(a) AUTHORITY TO MAKE DEPOSITS OTHER THAN
20 AS PAYMENT OF TAX.—Any taxpayer may make a cash
21 bond deposit with the Secretary to offset any potential un-
22 derpayment of tax imposed by this title for any taxable
23 period. Such a deposit shall be made in such manner as
24 the Secretary shall prescribe.

1 “(b) DEPOSITS USED TO PAY UNDERPAYMENT ALSO
2 OFFSET RUNNING OF INTEREST ON UNDERPAYMENT.—
3 Any cash bond deposit used to pay tax under this title
4 shall offset interest under subchapter A during the period
5 of such deposit on such tax under such procedures as the
6 Secretary shall prescribe.

7 “(c) TAXPAYER MAY REQUEST RETURN OF CASH
8 BOND DEPOSIT.—

9 “(1) IN GENERAL.—On written request of a
10 taxpayer who made a cash bond deposit, the Sec-
11 retary shall return to the taxpayer any amount of
12 such deposit specified by the taxpayer.

13 “(2) NO INTEREST.—In the case of a deposit
14 which is so returned—

15 “(A) the amount returned shall not offset
16 interest under subchapter A for any period, and

17 “(B) except as provided in subsection (d),
18 no interest shall be allowed on such amount.

19 “(3) EXCEPTIONS.—Paragraph (1) shall not
20 apply to any amount if—

21 “(A) such amount has been treated by the
22 Secretary as a payment of tax after a final de-
23 termination of the disputed items to which such
24 amount relates,

1 “(B) such amount has been designated by
2 the taxpayer as being a payment of tax,

3 “(C) the Secretary determines that assess-
4 ment or collection of tax is in jeopardy, or

5 “(D) the amount is applied in accordance
6 with section 6402.

7 Subparagraph (D) shall not apply to a payment to
8 a taxpayer if the taxpayer is entitled to be paid in-
9 terest under subsection (d) on such payment.

10 “(d) INTEREST ON AMOUNTS RETURNED IN CER-
11 TAIN CIRCUMSTANCES.—

12 “(1) IN GENERAL.—Interest shall be allowed
13 and paid on the amount of any cash bond deposit
14 for a taxable period which is returned to the tax-
15 payer only if the deposit is attributable to a dispute
16 reserve account for such period.

17 “(2) CONTRIBUTION TO DISPUTE RESERVE AC-
18 COUNT.—For purposes of paragraph (1), an amount
19 is attributable to a dispute reserve account for any
20 taxable period only to the extent that the aggregate
21 of the cash bond deposits for such period (reduced
22 by the amount of such deposits which has been pre-
23 viously returned to the taxpayer or treated as a pay-
24 ment of tax) does not exceed the deposit limit for
25 such period.

1 “(3) DEPOSIT LIMIT.—For purposes of para-
2 graph (2)—

3 “(A) IN GENERAL.—The deposit limit for
4 any taxable period is the amount specified by
5 the taxpayer at the time of the deposit as the
6 taxpayer’s reasonable estimate of the potential
7 underpayment for such period with respect to
8 disputable items identified (at such time) by the
9 taxpayer with respect to such deposit.

10 “(B) SAFE HARBOR BASED ON 30-DAY
11 LETTER.—In the case of a taxpayer who is
12 issued a 30-day letter for any taxable period,
13 the deposit limit for such period shall not be
14 less than the amount of the proposed deficiency
15 specified in such letter.

16 “(4) DEFINITIONS.—For purposes of paragraph
17 (3)—

18 “(A) DISPUTABLE ITEM.—The term ‘dis-
19 putable item’ means any item if the taxpayer—

20 “(i) has a reasonable basis for its
21 treatment of such item, and

22 “(ii) reasonably believes that the Sec-
23 retary also has a reasonable basis for dis-
24 allowing the taxpayer’s treatment of such
25 item.

1 “(B) 30-DAY LETTER.—The term ‘30-day
2 letter’ means the first letter of proposed defi-
3 ciency which allows the taxpayer an opportunity
4 for administrative review in the Internal Rev-
5 enue Service Office of Appeals.

6 “(5) RATE AND PERIOD OF INTEREST.—

7 “(A) RATE.—The rate of interest allowable
8 under this subsection shall be the Federal
9 short-term rate determined under section
10 6621(b), compounded daily.

11 “(B) PERIOD.—Interest under this sub-
12 section on any payment to a taxpayer shall be
13 payable from the date of the deposit to which
14 such payment is attributable to a date (to be
15 determined by the Secretary) preceding the date
16 of the check making such payment by not more
17 than 30 days. For purposes of the preceding
18 sentence, cash bond deposits for any taxable pe-
19 riod shall be treated as used and returned on
20 a last-in first-out basis.

21 “(e) CASH BOND DEPOSIT.—For purposes of this
22 section—

23 “(1) IN GENERAL.—The term ‘cash bond de-
24 posit’ means any payment which is designated by

1 the taxpayer as being a cash bond deposit for a
2 specified taxable period.

3 “(2) AMOUNTS DESIGNATED OR USED AS PAY-
4 MENT OF TAX.—A cash bond deposit shall cease to
5 be treated as such for purposes of this section begin-
6 ning on the date that the taxpayer designates such
7 deposit as a payment of tax for purposes of this
8 title, or, if earlier, on the date such deposit is so
9 used.

10 “(f) CHANGE IN PERIOD FOR WHICH DEPOSIT
11 MADE.—Subject to the requirements of subsection (d), a
12 taxpayer may change the taxable period to which a cash
13 bond deposit relates.”

14 (b) CLERICAL AMENDMENT.—The table of sections
15 for subchapter B of chapter 67 is amended by striking
16 the last item and inserting the following new items:

“Sec. 6612. Deposits made to stop the running of interest on po-
tential underpayments, etc.

“Sec. 6613. Cross references.”

17 (c) EFFECTIVE DATE.—

18 (1) IN GENERAL.—The amendments made by
19 this section shall apply to interest for periods after
20 the date of the enactment of this Act.

21 (2) SPECIFICATION OF DISPUTED ITEMS.—In
22 the case of amounts held by the Secretary of the
23 Treasury on the date of the enactment of this Act
24 as a deposit in the nature of a cash bond pursuant

1 to Revenue Procedure 84-58, the date that the tax-
2 payer makes the identification under subsection
3 (d)(3)(A) of section 6612 of the Internal Revenue
4 Code of 1986, as added by this section) shall be
5 treated as the date such amounts were deposited for
6 purposes of such section 6612.

7 **TITLE II—CONFIDENTIALITY** 8 **AND DISCLOSURE**

9 **SEC. 201. DISCLOSURE AND PRIVACY RULES RELATING TO** 10 **RETURNS AND RETURN INFORMATION.**

11 (a) IN GENERAL.—Subsection (a) of section 6103
12 (relating to general rule for confidentiality and disclosure
13 of returns and return information) is amended by striking
14 “title—” and inserting “title and notwithstanding any
15 other provision of law—”.

16 (b) PROCEDURAL AND JURISDICTIONAL RULES.—
17 Subsection (p) of section 6103 (relating to procedure and
18 recordkeeping) is amended by adding at the end the fol-
19 lowing new paragraph:

20 “(9) PROCEDURAL RULES APPLICABLE TO CER-
21 TAIN DISCLOSURES.—

22 “(A) IN GENERAL.—The Secretary shall
23 prescribe regulations for purposes of providing
24 for disclosures of return and return information
25 under subsections (c), (e), and (k) (1) and (2).

1 Such regulations shall include a schedule of
2 fees, and waivers and reductions of such fees,
3 applicable to the processing of requests for such
4 disclosures.

5 “(B) DETERMINATIONS OF WHETHER TO
6 COMPLY WITH DISCLOSURE REQUESTS.—

7 “(i) INITIAL REQUESTS.—In response
8 to a request that reasonably describes the
9 return or return information sought and is
10 made in accordance with the published
11 rules, the Secretary shall—

12 “(I) determine within 20 days
13 after the receipt of any request for
14 disclosure of return or return infor-
15 mation under subsections (c), (e), and
16 (k) (1) and (2) whether to comply
17 with such request, and

18 “(II) immediately notify the per-
19 son making such request of such de-
20 termination and the reasons therefor,
21 and of the right of such person to ap-
22 peal to the Commissioner any adverse
23 determination.

24 “(ii) APPEAL.—The Commissioner
25 shall—

1 “(I) make a determination with
2 respect to any appeal of any adverse
3 determination under clause (i)(I)
4 within 20 days after the receipt of
5 such appeal, and

6 “(II) if on appeal the denial of
7 the request for disclosure of such re-
8 turn or return information is in whole
9 or in part upheld, the Commissioner
10 shall notify the person making such
11 request of the provisions for judicial
12 review of that determination under
13 subparagraph (D).

14 “(iii) EXTENSION OF PERIODS FOR
15 UNUSUAL CIRCUMSTANCES.—

16 “(I) IN GENERAL.—The time
17 limits prescribed in clause (i) and
18 clause (ii) (as the case may be) may
19 be extended for not more than 10
20 days in unusual circumstances by pro-
21 viding to the person making such re-
22 quest for disclosure written notice
23 which sets forth the unusual cir-
24 cumstances for such extension and the
25 date on which a determination is ex-

1 pected to be dispatched. No such no-
2 tice shall specify a date that would re-
3 sult in an extension for more than 10
4 working days, except as provided in
5 subclause (II).

6 “(II) MODIFICATION OF RE-
7 QUEST OR TIME PERIOD.—If, with re-
8 spect to a request for which the time
9 limits are extended under subclause
10 (I), the Secretary determines that the
11 request cannot be processed within
12 the time limit so specified, the Sec-
13 retary shall notify the person making
14 the request and shall provide the per-
15 son an opportunity to limit the scope
16 of the request so that it may be proc-
17 essed within that time limit or an op-
18 portunity to arrange with the agency
19 an alternative time frame for proc-
20 essing the request or a modified re-
21 quest. Refusal by the person to rea-
22 sonably modify the request or arrange
23 such an alternative time frame shall
24 be considered as a factor in deter-
25 mining whether exceptional cir-

1 cumstances exist for purposes of sub-
2 paragraph (C).

3 “(iv) UNUSUAL CIRCUMSTANCES DE-
4 FINED.—For purposes of clause (iii), the
5 term ‘unusual circumstances’ means, but
6 only to the extent reasonably necessary to
7 the proper processing of the particular
8 requests—

9 “(I) the need to search for and
10 collect the requested records from
11 field facilities or other establishments
12 that are separate from the office proc-
13 essing the request,

14 “(II) the need to search for, col-
15 lect, and appropriately examine a vo-
16 luminous amount of separate and dis-
17 tinct records which are demanded in a
18 single request, or

19 “(III) the need for consultation,
20 which shall be conducted with all
21 practicable speed, with another agency
22 having a substantial interest in the
23 determination of the request or among
24 two or more components of the agency

1 having substantial subject-matter in-
2 terest therein.

3 “(v) 20-DAY PERIOD EXCLUDES CER-
4 TAIN DAYS.—The 20-day periods referred
5 to in clauses (i) and (ii) shall not include
6 Saturdays, Sundays, and legal public holi-
7 days.

8 “(C) FAILURE TO MEET TIME LIMITS.—

9 “(i) IN GENERAL.—Any person mak-
10 ing a request for the disclosure of return
11 or return information which is subject to
12 this paragraph shall be deemed to have ex-
13 hausted his administrative remedies with
14 respect to such request if the Secretary
15 fails to comply with the applicable time
16 limit provisions of this paragraph. If the
17 Secretary can show exceptional cir-
18 cumstances exist and that the agency is ex-
19 ercising due diligence in responding to the
20 request, the court may retain jurisdiction
21 and allow the agency additional time to
22 complete its review of the records. Upon
23 any determination by the Secretary to
24 comply with a request for records, the
25 records shall be made promptly available to

1 such person making such request. Any no-
2 tification of denial of any request for
3 records under this subsection shall set
4 forth the names and titles or positions of
5 each person responsible for the denial of
6 such request.

7 “(ii) EXCEPTIONAL CIRCUMSTANCES
8 DEFINED.—For purposes of clause (i), the
9 term ‘exceptional circumstances’ does not
10 include a delay that results from a predict-
11 able workload of the Secretary relating to
12 requests subject to this paragraph, unless
13 the Secretary demonstrates reasonable
14 progress in reducing its backlog of pending
15 requests.

16 “(iii) REFUSAL TO MODIFY REQUEST
17 OR TIME FRAME.—Refusal by a person to
18 reasonably modify the scope of a request
19 or arrange an alternative time frame for
20 processing a request (or a modified re-
21 quest) under subparagraph (B)(ii) after
22 being given an opportunity to do so by the
23 agency to whom the person made the re-
24 quest shall be considered as a factor in de-
25 termining whether exceptional cir-

1 cumstances exist for purposes of this sub-
2 paragraph.

3 “(D) JUDICIAL PROCEEDINGS.—

4 “(i) JURISDICTION OF THE DISTRICT
5 COURTS.—

6 “(I) IN GENERAL.—On com-
7 plaint, the district courts of the
8 United States in the district in which
9 the complainant resides, or has his
10 principal place of business, or in
11 which his return or return informa-
12 tion is situated, or in the District of
13 Columbia, shall have jurisdiction to
14 enjoin the Secretary from withholding
15 return or return information which is
16 subject to disclosure under subsection
17 (c), (e), or (k) (1) or (2), and to order
18 the production of any return or return
19 information improperly withheld from
20 the complainant.

21 “(II) EXPEDITED PROCESSING.—

22 No district court of the United States
23 shall have jurisdiction to review a de-
24 nial by the Secretary of expedited
25 processing of a request for return or

1 return information after the Secretary
2 has provided a complete response to
3 the request.

4 “(ii) PROCEDURAL MATTERS.—In a
5 case arising under clause (i), the court
6 shall determine the matter de novo (on the
7 record before the Secretary at the time of
8 the determination in the case of a request
9 for expedited processing), and may exam-
10 ine the contents of such return or return
11 information in camera to determine wheth-
12 er such return or return information or
13 any part thereof shall be withheld under
14 any of the provisions of this title, and the
15 burden shall be on the Secretary to sustain
16 its action. In addition to any other matters
17 to which a court accords substantial
18 weight, a court shall accord substantial
19 weight to an affidavit of the Secretary con-
20 cerning the Secretary’s determination as to
21 technical feasibility relating to, and repro-
22 ducibility of, such return and return infor-
23 mation.

24 “(E) DEADLINE FOR SECRETARY TO AN-
25 SWER COMPLAINT.—Notwithstanding any other

1 provision of law, the Secretary shall serve an
2 answer or otherwise plead to any complaint
3 made under this paragraph within 30 days after
4 service upon the Secretary of the pleading in
5 which such complaint is made, unless the court
6 otherwise directs for good cause shown.”.

7 (c) ATTORNEY FEES.—Subsection (a) of section
8 7430 (relating to general rule for awarding of costs and
9 certain fees) is amended by inserting after “title,” the fol-
10 lowing: “and in any administrative or court proceeding in
11 connection with the disclosure of return and return infor-
12 mation under section 6103(p)(9),”.

13 (d) EFFECTIVE DATE.—The amendments made by
14 this section shall apply to requests made after the date
15 of the enactment of this Act.

16 **SEC. 202. EXPANSION OF TYPE OF ADVICE AVAILABLE FOR**
17 **PUBLIC INSPECTION.**

18 (a) IN GENERAL.—Subparagraph (A) of section
19 6110(i)(1) is amended—

20 (1) by striking “national office component of
21 the Office of Chief Counsel” and inserting “compo-
22 nent of the Office of Chief Counsel or of the Serv-
23 ice”, and

1 (2) in clause (i) by striking “field or service
2 center employees of the Service or regional or dis-
3 trict” and inserting “employees of the Service or”.

4 (b) CONFORMING AMENDMENTS.—

5 (1) Section 6110(i)(2) is amended by inserting
6 “or the Service” after “Office of Chief Counsel”.

7 (2) The following provisions of section 6110 are
8 amended by striking “Chief Counsel advice” each
9 place it appears and inserting “official advice”:

10 (A) Paragraph (1) of subsection (b).

11 (B) Subparagraph (A) of subsection (i)(1).

12 (C) Paragraphs (3) and (4) of subsection
13 (i).

14 (3) Subparagraph (A) of section 6110(g)(5) is
15 amended by inserting “official advice and” before
16 “technical advice”.

17 (4) The heading for subsection (i) of section
18 6110 is amended by striking “CHIEF COUNSEL” and
19 inserting “OFFICIAL”.

20 (5) The heading for paragraph (1) of section
21 6110(i) is amended by striking “CHIEF COUNSEL”
22 and inserting “OFFICIAL”.

23 (6) The headings for paragraphs (2) and (3) of
24 section 6110(i), and for subparagraphs (A) and (B)
25 of paragraph (4) of such section, are each amended

1 by striking “CHIEF COUNSEL” and inserting “OFFI-
2 CIAL”.

3 (c) EFFECTIVE DATE.—

4 (1) IN GENERAL.—The amendments made by
5 this section shall apply to any official advice issued
6 more than 90 days after the date of the enactment
7 of this Act.

8 (2) DOCUMENTS TREATED AS OFFICIAL AD-
9 VICE.—If the Secretary of the Treasury by regula-
10 tion provides pursuant to section 6110(i)(2) of the
11 Internal Revenue Code of 1986, that any additional
12 advice or instruction issued by the Office of Chief
13 Counsel shall be treated as official advice, such addi-
14 tional advice or instruction shall be made available
15 for public inspection pursuant to section 6110 of
16 such Code, as amended by this section, only in ac-
17 cordance with the effective date set forth in such
18 regulation.

19 (3) OFFICIAL ADVICE TO BE AVAILABLE ELEC-
20 TRONICALLY.—The Internal Revenue Service shall
21 make any official advice issued more than 90 days
22 after the date of the enactment of this Act and made
23 available for public inspection pursuant to section
24 6110 of the Internal Revenue Code of 1986, as

1 amended by this section, also available by computer
2 telecommunications within 1 year after issuance.

3 **SEC. 203. COLLECTION ACTIVITIES WITH RESPECT TO**
4 **JOINT RETURN DISCLOSABLE TO EITHER**
5 **SPOUSE BASED ON ORAL REQUEST.**

6 (a) IN GENERAL.—Paragraph (8) of section 6103(e)
7 (relating to disclosure of collection activities with respect
8 to joint return) is amended by striking “in writing” the
9 first place it appears.

10 (b) EFFECTIVE DATE.—The amendment made by
11 this section shall apply to requests made after the date
12 of the enactment of this Act.

13 **SEC. 204. TAXPAYER REPRESENTATIVES NOT SUBJECT TO**
14 **EXAMINATION ON SOLE BASIS OF REPRESENTATION OF TAXPAYERS.**

16 (a) IN GENERAL.—Subsection (h) of section 6103
17 (relating to disclosure to certain Federal officers and em-
18 ployees for purposes of tax administration, etc.) is amend-
19 ed by adding at the end the following new paragraph:

20 “(7) TAXPAYER REPRESENTATIVES.—Notwith-
21 standing paragraph (1), the return of the represent-
22 ative of a taxpayer whose return is being examined
23 by an officer or employee of the Department of the
24 Treasury shall not be open to inspection by such of-
25 ficer or employee on the sole basis of the representa-

1 tive’s relationship to the taxpayer unless a super-
2 visor of such officer or employee has approved the
3 inspection of the return of such representative on a
4 basis other than by reason of such relationship.”.

5 (b) EFFECTIVE DATE.—The amendment made by
6 this section shall take effect on the date of the enactment
7 of this Act.

8 **SEC. 205. DISCLOSURE IN JUDICIAL OR ADMINISTRATIVE**
9 **TAX PROCEEDINGS OF RETURN AND RETURN**
10 **INFORMATION OF PERSONS WHO ARE NOT**
11 **PARTY TO SUCH PROCEEDINGS.**

12 (a) IN GENERAL.—Paragraph (4) of section 6103(h)
13 (relating to disclosure to certain Federal officers and em-
14 ployees for purposes of tax administration, etc.) is amend-
15 ed by adding at the end the following new subparagraph:

16 “(B) DISCLOSURE IN JUDICIAL OR ADMIN-
17 ISTRATIVE TAX PROCEEDINGS OF RETURN AND
18 RETURN INFORMATION OF PERSONS NOT PARTY
19 TO SUCH PROCEEDINGS.—

20 “(i) NOTICE.—Return or return infor-
21 mation of any person who is not a party to
22 a judicial or administrative proceeding de-
23 scribed in paragraph (4) shall not be dis-
24 closed under clause (i), (ii), or (iii) of sub-
25 paragraph (A) until after reasonable notice

1 is provided to such person and an oppor-
2 tunity for such person to request the dele-
3 tion of matter from such return or return
4 information, including any of the items re-
5 ferred to in paragraphs (1) through (7) of
6 section 6110(c). Such notice shall include a
7 statement of the issue or issues the resolu-
8 tion of which is the reason such return or
9 return information is sought.

10 “(ii) DISCLOSURE LIMITED TO PERTI-
11 NENT PORTION.—The only portion of a re-
12 turn or return information described in
13 clause (i) which may be disclosed under
14 subparagraph (A) is that portion of such
15 return or return information that directly
16 relates to the resolution of an issue in such
17 proceeding.”.

18 (b) CONFORMING AMENDMENTS.—Paragraph (4) of
19 section 6103(h) is amended by—

20 (1) by striking “PROCEEDINGS.—A return” and
21 inserting “PROCEEDINGS.—

22 “(A) IN GENERAL.—Except as provided in
23 subparagraph (B), a return”,

1 (2) by redesignating subparagraphs (A), (B),
2 (C), and (D) clauses (i), (ii), (iii), and (iv), respec-
3 tively, and

4 (3) in the matter following clause (iv) (as so re-
5 designated), by striking “subparagraph (A), (B),
6 and (C)” and inserting “clause (i), (ii) and (iii)”
7 and by moving such matter two ems to the right.

8 (c) **EFFECTIVE DATE.**—The amendments made by
9 this section shall apply to proceedings commenced after
10 the date of the enactment of this Act.

11 **SEC. 206. PROHIBITION OF DISCLOSURE OF TAXPAYER**
12 **IDENTIFICATION INFORMATION WITH RE-**
13 **SPECT TO DISCLOSURE OF ACCEPTED OF-**
14 **FERS-IN-COMPROMISE.**

15 (a) **IN GENERAL.**—Paragraph (1) of section 6103(k)
16 (relating to disclosure of certain returns and return infor-
17 mation for tax administrative purposes) is amended by in-
18 serting “(other than address and TIN)” after “Return in-
19 formation”.

20 (b) **EFFECTIVE DATE.**—The amendment made by
21 this section shall apply to disclosures made after the date
22 of the enactment of this Act.

1 **SEC. 207. COMPLIANCE BY STATE CONTRACTORS WITH**
2 **CONFIDENTIALITY SAFEGUARDS.**

3 (a) IN GENERAL.—Paragraph (8) of section 6103(p)
4 (relating to State law requirements) is amended by redес-
5 ignating subparagraph (B) as subparagraph (C) and by
6 inserting after subparagraph (A) the following new sub-
7 paragraph:

8 “(B) DISCLOSURE TO CONTRACTORS.—
9 Notwithstanding any other provision of this sec-
10 tion, no return or return information shall be
11 disclosed by any officer or employee of any
12 State to any contractor of the State unless such
13 State—

14 “(i) has requirements in effect which
15 require each contractor of the State which
16 would have access to returns or return in-
17 formation to provide safeguards (within
18 the meaning of paragraph (4)) to protect
19 the confidentiality of such returns or re-
20 turn information,

21 “(ii) agrees to conduct an annual, on-
22 site review (mid-point review in the case of
23 contracts of less than 1 year in duration)
24 of each contractor to determine compliance
25 with such requirements,

1 “(iii) submits the findings of the most
2 recent review conducted under clause (ii)
3 to the Secretary as part of the report re-
4 quired by paragraph (4)(E), and

5 “(iv) certifies to the Secretary for the
6 most recent annual period that all contrac-
7 tors are in compliance with all such re-
8 quirements.

9 The certification required by clause (iv) shall
10 include the name and address of each con-
11 tractor, a description of the contract of the con-
12 tractor with the State, and the duration of such
13 contract.”.

14 (b) CONFORMING AMENDMENT.—Subparagraph (C)
15 of section 6103(p)(8), as amended by subsection (a), is
16 amended by striking “subparagraph (A)” and inserting
17 “subparagraphs (A) and (B)”.

18 (c) EFFECTIVE DATE.—

19 (1) IN GENERAL.—The amendments made by
20 this section shall apply to disclosures made after De-
21 cember 31, 2001.

22 (2) The first certification under section
23 6103(p)(8)(B)(iv) of the Internal Revenue Code of
24 1986, as added by subsection (a), shall be made with
25 respect to calendar year 2002.

1 **SEC. 208. HIGHER STANDARDS FOR REQUESTS FOR AND**
2 **CONSENTS TO DISCLOSURE.**

3 (a) IN GENERAL.—Subsection (c) of section 6103
4 (relating to disclosure of returns and return information
5 to designee of taxpayer) is amended by adding at the end
6 the following new paragraphs:

7 “(2) REQUIREMENTS FOR VALID REQUESTS
8 AND CONSENTS.—A request for or consent to disclo-
9 sure under paragraph (1) shall only be valid for pur-
10 poses of this section or sections 7213, 7213A, or
11 7431 if—

12 “(A) at the time of execution, such request
13 or consent designates a recipient of such disclo-
14 sure and is dated, and

15 “(B) at the time such request or consent
16 is submitted to the Secretary, the submitter of
17 such request or consent certifies, under penalty
18 of perjury, that such request or consent com-
19 plied with subparagraph (A).

20 “(3) RESTRICTIONS ON PERSONS OBTAINING
21 INFORMATION.—Any person shall, as a condition for
22 receiving return or return information under para-
23 graph (1)—

24 “(A) ensure that such return and return
25 information is kept confidential,

1 “(B) use such return and return informa-
2 tion only for the purpose for which it was re-
3 quested, and

4 “(C) not disclose such return and return
5 information except to accomplish the purpose
6 for which it was requested, unless a separate
7 consent from the taxpayer is obtained.

8 “(4) REQUIREMENTS FOR FORM PRESCRIBED
9 BY SECRETARY.—For purposes of this subsection,
10 the Secretary shall prescribe a form for requests and
11 consents which shall—

12 “(A) contain a warning, prominently dis-
13 played, informing the taxpayer that the form
14 should not be signed unless it is completed,

15 “(B) state that if the taxpayer believes
16 there is an attempt to coerce him to sign an in-
17 complete or blank form, the taxpayer should re-
18 port the matter to the Treasury Inspector Gen-
19 eral for Tax Administration, and

20 “(C) contain the address and telephone
21 number of the Treasury Inspector General for
22 Tax Administration.”.

23 (b) REPORT.—Not later than 18 months after the
24 date of the enactment of this Act, the Treasury Inspector
25 General for Tax Administration shall submit a report to

1 the Congress on compliance with the designation and cer-
2 tification requirements applicable to requests for or con-
3 sent to disclosure of returns and return information under
4 section 6103(c) of the Internal Revenue Code of 1986, as
5 amended by subsection (a). Such report shall—

6 (1) evaluate (on the basis of random sampling)
7 whether—

8 (A) the amendments made by subsection
9 (a) are achieving the purposes of this section,

10 (B) requesters and submitters for such dis-
11 closure are continuing to evade the purposes of
12 this section and, if so, how, and

13 (C) the sanctions for violations of such re-
14 quirements are adequate, and

15 (2) include such recommendations that the
16 Treasury Inspector General for Tax Administration
17 considers necessary or appropriate to better achieve
18 the purposes of this section.

19 (c) CONFORMING AMENDMENT.—Section 6103(c) is
20 amended by striking “TAXPAYER.—The Secretary” and
21 inserting “TAXPAYER.—

22 “(1) IN GENERAL.—The Secretary”.

23 (d) EFFECTIVE DATE.—The amendments made by
24 this section shall apply to requests and consents made

1 after 3 months after the date of the enactment of this
2 Act.

3 **SEC. 209. NOTICE TO TAXPAYER CONCERNING ADMINIS-**
4 **TRATIVE DETERMINATION OF BROWSING; AN-**
5 **NUAL REPORT.**

6 (a) NOTICE TO TAXPAYER.—Subsection (e) of section
7 7431 (relating to notification of unlawful inspection and
8 disclosure) is amended by adding at the end the following:
9 “The Secretary shall also notify such taxpayer if the
10 Treasury Inspector General for Tax Administration deter-
11 mines that such taxpayer’s return or return information
12 was inspected or disclosed in violation of any of the provi-
13 sions specified in paragraph (1), (2), or (3).”.

14 (b) REPORTS.—Subsection (p) of section 6103 (relat-
15 ing to procedure and recordkeeping), as amended by sec-
16 tion 201(b), is further amended by adding at the end the
17 following new paragraph:

18 “(10) REPORT ON UNAUTHORIZED DISCLOSURE
19 AND INSPECTION.—As part of the report required by
20 paragraph (3)(C) for each calendar year, the Sec-
21 retary shall furnish information regarding the unau-
22 thorized disclosure and inspection of returns and re-
23 turn information, including the number, status, and
24 results of—

25 “(A) administrative investigations,

1 “(B) civil lawsuits brought under section
2 7431 (including the amounts for which such
3 lawsuits were settled and the amounts of dam-
4 ages awarded), and

5 “(C) criminal prosecutions.”.

6 (c) EFFECTIVE DATE.—

7 (1) NOTICE.—The amendment made by sub-
8 section (a) shall apply to determinations made after
9 the date of the enactment of this Act.

10 (2) REPORTS.—The amendment made by sub-
11 section (b) shall apply to calendar years ending after
12 the date of the enactment of this Act.

13 **SEC. 210. DISCLOSURE OF TAXPAYER IDENTITY FOR TAX**
14 **REFUND PURPOSES.**

15 Paragraph (1) of section 6103(m) (relating to dislo-
16 sure of taxpayer identity information for tax refunds) is
17 amended by inserting “, and through any other means of
18 mass communication,” after “media”.

19 **TITLE III—OTHER**
20 **REQUIREMENTS**

21 **SEC. 301. CLARIFICATION OF DEFINITION OF CHURCH TAX**
22 **INQUIRY.**

23 Subsection (i) of section 7611 (relating to section not
24 to apply to criminal investigations, etc.) is amended by
25 striking “or” at the end of paragraph (4), by striking the

1 period at the end of paragraph (5) and inserting “, or”,
2 and by inserting after paragraph (5) the following:

3 “(6) information provided by the Secretary re-
4 lated to the standards for exemption from tax under
5 this title and the requirements under this title relat-
6 ing to unrelated business taxable income.”.

7 **SEC. 302. EXPANSION OF DECLARATORY JUDGMENT REM-
8 EDY TO TAX-EXEMPT ORGANIZATIONS.**

9 (a) IN GENERAL.—Paragraph (1) of section 7428(a)
10 (relating to creation of remedy) is amended—

11 (1) in subparagraph (B) by inserting after
12 “509(a))” the following: “or as a private operating
13 foundation (as defined in section 4942(j)(3))”, and

14 (2) by amending subparagraph (C) to read as
15 follows:

16 “(C) with respect to the initial qualifica-
17 tion or continuing qualification of an organiza-
18 tion as an organization described in section
19 501(c) (other than paragraph (3)) which is ex-
20 empt from tax under section 501(a), or”.

21 (b) COURT JURISDICTION.—Subsection (a) of section
22 7428 is amended in the material following paragraph (2)
23 by striking “United States Tax Court, the United States
24 Claims Court, or the district court of the United States
25 for the District of Columbia” and inserting the following:

1 “United States Tax Court (in the case of any such deter-
2 mination or failure) or the United States Claims Court
3 or the district court of the United States for the District
4 of Columbia (in the case of a determination or failure with
5 respect to an issue referred to in subparagraph (A) or (B)
6 of paragraph (1)),”.

7 (c) FAILURE OF SERVICE TO ACT ON DETERMINA-
8 TIONS TREATED AS EXHAUSTION OF REMEDIES.—The
9 second sentence of paragraph (2) of section 7428(b) (re-
10 lating to exhaustion of administrative remedies) is amend-
11 ed to read as follows: “An organization requesting the de-
12 termination of an issue referred to in subsection (a)(1)
13 shall be deemed to have exhausted its administrative rem-
14 edies with respect to—

15 “(A) a failure by the Secretary to make a
16 determination with respect to such issue at the
17 expiration of 270 days after the date on which
18 the request for such determination was made if
19 the organization has taken, in a timely manner,
20 all reasonable steps to secure such determina-
21 tion, and

22 “(B) a failure by any office of the Service
23 (other than the office which is responsible for
24 initial determinations with respect to such issue
25 (hereinafter in this subparagraph referred to as

1 the ‘initial office’), to make a determination
2 with respect to such issue at the expiration of
3 180 days after the date on which any request
4 for such determination was made by the initial
5 office if the organization has taken, in a timely
6 manner, all reasonable steps to secure such de-
7 termination.”.

8 (d) EFFECTIVE DATES.—

9 (1) DECLARATORY JUDGMENT.—The amend-
10 ments made by subsections (a) and (b) shall apply
11 to pleadings filed with respect to determinations (or
12 requests for determinations) made after the date of
13 the enactment of this Act.

14 (2) FAILURE OF SERVICE TO ACT.—The
15 amendments made by subsection (c) shall apply to
16 applications received in the national office of the In-
17 ternal Revenue Service after the date of the enact-
18 ment of this Act.

19 **SEC. 303. EMPLOYEE MISCONDUCT REPORT TO INCLUDE**
20 **SUMMARY OF COMPLAINTS BY CATEGORY.**

21 (a) IN GENERAL.—Clause (ii) of section
22 7803(d)(2)(A) is amended by inserting before the semi-
23 colon at the end the following: “, including a summary
24 (by category) of the 10 most common complaints made
25 and the number of such common complaints”.

1 (b) EFFECTIVE DATE.—The amendment made by
2 subsection (a) shall apply with respect to reporting periods
3 ending after the date of the enactment of this Act.

4 **SEC. 304. INCREASE IN THRESHOLD FOR JOINT COM-**
5 **MITTEE REPORTS ON REFUNDS AND CRED-**
6 **ITS.**

7 (a) GENERAL RULE.—Subsections (a) and (b) of sec-
8 tion 6405 are each amended by striking “\$1,000,000” and
9 inserting “\$2,000,000”.

10 (b) EFFECTIVE DATE.—The amendment made by
11 subsection (a) shall take effect on the date of the enact-
12 ment of this Act, except that such amendment shall not
13 apply with respect to any refund or credit with respect
14 to a report that has been made before such date of the
15 enactment under section 6405 of the Internal Revenue
16 Code of 1986.

17 **SEC. 305. ANNUAL REPORT ON AWARDS OF COSTS AND**
18 **CERTAIN FEES IN ADMINISTRATIVE AND**
19 **COURT PROCEEDINGS.**

20 Not later than 3 months after the close of each Fed-
21 eral fiscal year after fiscal year 1999, the Treasury In-
22 spector General for Tax Administration shall submit a re-
23 port to Congress which specifies for such year—

24 (1) the number of payments made by the
25 United States pursuant to section 7430 of the Inter-

1 nal Revenue Code of 1986 (relating to awarding of
2 costs and certain fees),

3 (2) the amount of each such payment,

4 (3) an analysis of any administrative issue giving
5 rise to such payments, and

6 (4) changes (if any) which will be implemented
7 as a result of such analysis and other changes (if
8 any) recommended by the Treasury Inspector General
9 for Tax Administration as a result of such analysis.
10 ysis.

11 **SEC. 306. ANNUAL REPORT ON ABATEMENT OF PENALTIES.**

12 Not later than 6 months after the close of each Federal
13 fiscal year after fiscal year 1999, the Treasury Inspector
14 General for Tax Administration shall submit a report
15 to Congress on abatements of penalties under the Internal
16 Revenue Code of 1986 during such year, including
17 information on the reasons and criteria for such abatements.
18 ments.

19 **SEC. 307. BETTER MEANS OF COMMUNICATING WITH TAX-**
20 **PAYERS.**

21 Not later than 18 months after the date of the enactment
22 of this Act, the Treasury Inspector General for Tax
23 Administration shall submit a report to Congress evaluating
24 whether technological advances, such as e-mail and
25 facsimile transmission, permit the use of alternative

- 1 means for the Internal Revenue Service to communicate
- 2 with taxpayers.

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