106TH CONGRESS 1ST SESSION

H. R. 1587

To encourage States to establish competitive retail markets for electricity, to clarify the roles of the Federal Government and the States in retail electricity markets, to remove certain Federal barriers to competition, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 27, 1999

Mr. Stearns introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Resources, and Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To encourage States to establish competitive retail markets for electricity, to clarify the roles of the Federal Government and the States in retail electricity markets, to remove certain Federal barriers to competition, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Electric Energy Em-
- 5 powerment Act of 1999".

1 SEC. 2. COMPETITIVE RETAIL ELECTRICITY MARKETS.

- 2 (a) Purpose.—It is the purpose of this section to
- 3 ensure that the States have the authority to order electric
- 4 utilities subject to their jurisdiction to provide trans-
- 5 mission and local distribution services to retail customers
- 6 within their States, and to encourage States to proceed
- 7 expeditiously to enact such legislation as may be necessary
- 8 to establish competitive retail electricity markets.
- 9 (b) STATE AUTHORITY TO ORDER RETAIL WHEEL-
- 10 ING.—(1) Section 201 of the Federal Power Act (16
- 11 U.S.C. 824) is amended by adding the following new sub-
- 12 section at the end thereof:
- 13 "(h) State Authority To Order Retail Wheel-
- 14 ING.—(1) Subject to the conditions set forth in paragraph
- 15 (2), notwithstanding any other provision of law, the States
- 16 have the authority to order electric utilities subject to their
- 17 jurisdiction to provide nondiscriminatory open access
- 18 through functionally unbundled transmission and local
- 19 distribution services, as defined by the Commission by
- 20 rule, to retail customers within their borders.
- 21 ((2)) Conditions.—
- 22 "(A) RECIPROCITY CONDITION.—A State shall
- order an electric utility subject to its jurisdiction to
- provide nondiscriminatory open access through func-
- 25 tionally unbundled transmission and local distribu-
- tion services to retail customers within its borders

only on the condition that such services need only be provided to transmit electricity produced in States which have ordered their electric utilities to provide nondiscriminatory open access through functionally unbundled transmission and local distribution services to retail customers within their borders.

"(B) Nonregulated utilities.—If, as of the date of the enactment of this paragraph, a State has not established ratemaking authority with respect to an electric utility in the State, the State may not—

"(i) prohibit the utility from selling electric energy at retail in interstate commerce in any other State; or

"(ii) establish any disincentives to the development in the State of effective competition in the market for selling electric energy at retail.

Any such utility may sell electric energy at retail in interstate commerce in another State only if the utility provides nondiscriminatory open access (including the functional unbundling of services) to the local distribution facilities of the utility and to any transmission facilities of the utility that are not subject to the jurisdiction of the Federal Energy Regu-

1	latory Commission under sections 205 and 206
2	of this Act.".
3	(c) Bypass.—(1) Notwithstanding any provision of
4	this Act or any other law, a State or a State regulatory
5	authority (in carrying out its authority to regulate facili-
6	ties used for the local distribution of electric energy or
7	for the provision of local distribution service) may require,
8	as a condition for the purchase by any person or munici-
9	pality of retail electric energy services, the payment of a
10	charge deemed necessary by the State or State regulatory
11	authority for any of the following:
12	(A) To recover costs incurred by an electric
13	utility that become unrecoverable due to the avail-
14	ability of retail electric service choice.
15	(B) To ensure that adequate electric service is
16	available to all customers served by the retail dis-
17	tribution system concerned.
18	(C) To ensure and enhance the reliability of re-
19	tail electric service.
20	(D) To fund assistance to low-income cus-
21	tomers.
22	(E) To encourage environmental, renewable en-
23	ergy, energy efficiency, conservation programs, or
24	any combination of such programs.

1 (F) To provide for retraining of electric employ-2 ees. (G) To provide payment of all reasonable costs 3 associated with Federal and State requirements regarding the decommissioning of nuclear generating 5 6 units. 7 (H) Any combination of the purposes described 8 in subparagraphs (A) through (G). 9 (2) For purposes of this subsection, the term "local distribution service" includes the receipt of electric energy 10 by an end user whether or not such receipt requires the 11 use of local distribution facilities. 12 SEC. 3. CLARIFICATION OF JURISDICTION. 14 (a) Declaration of Policy.—Section 201(a) of the Federal Power Act (16 U.S.C. 824(a)) is amended as follows: 16 17 (1) By inserting after "transmission of electric 18 energy in interstate commerce" the following: ", in-19 cluding the unbundled transmission of electric en-20 ergy sold at retail,". (2) By striking "such Federal regulation, how-21 22 ever, to extend only to those matters which are not 23 subject to regulation by the States." and inserting 24 the following: "such Federal regulation shall not ex-

tend, however, to the bundled retail sale of electric

- 1 energy or to unbundled local distribution service
- which are subject to regulation by the States.".
- 3 (b) APPLICATION OF PART.—Section 201(b) of the
- 4 Federal Power Act (16 U.S.C. 824(b)) is amended as fol-
- 5 lows:
- 6 (1) By inserting after "the transmission of elec-
- 7 tric energy in interstate commerce" the following: ",
- 8 including the unbundled transmission of electric en-
- 9 ergy sold at retail,".
- 10 (2) By adding at the end the following:
- 11 "(3) The Commission shall, by rule or order, after
- 12 giving notice to and consulting with the appropriate State
- 13 regulatory authorities, determine which facilities used for
- 14 the transmission and delivery of electric energy are used
- 15 for transmission in interstate commerce subject to the ju-
- 16 risdiction of the Commission, under this part, and which
- 17 are used for local distribution subject to State jurisdic-
- 18 tion.".
- 19 (c) Definition of Interstate Commerce.—Sec-
- 20 tion 201(c) of the Federal Power Act (16 U.S.C. 824(c))
- 21 is amended by inserting after "outside thereof" the fol-
- 22 lowing: "(including consumption in a foreign country).".
- 23 (d) Definition of Types of Sales.—Section
- 24 201(d) of the Federal Power Act (16 U.S.C. 824(d)) is
- 25 amended as follows:

1	(1) By inserting "(1)" after "(d)".
2	(2) By adding at the end the following:
3	"(2) For purposes of this section, the term 'bundled
4	retail sale of electric energy' means the sale of electric en-
5	ergy to an ultimate consumer in which the generation and
6	transmission service are not sold separately.
7	"(3) The term 'unbundled local distribution service'
8	means the delivery of electric energy to an ultimate con-
9	sumer if—
10	"(A) the electric energy and the service of deliv-
11	ering it are sold separately, and
12	"(B) the delivery uses facilities for local dis-
13	tribution as determined by the Commission under
14	subsection $(b)(3)$.
15	"(4) The term 'unbundled transmission of electric en-
16	ergy sold at retail' means the transmission of electric en-
17	ergy to an ultimate consumer if—
18	"(A) the electric energy and the service of
19	transmitting it are sold separately, and
20	"(B) the transmission uses facilities for trans-
21	mission in interstate commerce as determined by the
22	Commission under subsection (b)(3).".

1	SEC. 4. ENCOURAGEMENT OF INDEPENDENT TRANS-
2	MISSION SYSTEM OPERATORS.
3	The creation of Independent Transmission System
4	Operators is encouraged in order to ensure that all sellers
5	and buyers of electricity in the United States have access
6	to nondiscriminatory transmission services. Nothing in
7	this section shall be construed as affecting any authority
8	of the Federal Energy Regulatory Commission under any
9	other provision of law to order the creation of Independent
10	Transmission System Operators.
11	SEC. 5. APPLICATION OF FERC OPEN ACCESS RULES TO
12	NONJURISDICTIONAL ENTITIES.
13	(a) Definition of Public Utility.—Section
14	201(e) of the Federal Power Act (16 U.S.C. 824) is
15	amended to read as follows:
16	"(e) The term 'public utility' when used in this part
17	or in the part next following means—
18	"(1) any person who owns or operates facilities
19	subject to the jurisdiction of the Commission under
20	this part (other than facilities subject to such juris-
21	diction solely by reasons of section 210, 211, or
22	212); or
23	"(2) any electric utility or Federal power mar-
24	keting agency not otherwise subject to the jurisdic-
25	tion of the Commission under this part, including—
26	"(A) the Tennessee Valley Authority:

"(B) a Federal power marketing agency; 1 "(C) a State or any political subdivision of 2 a State or any agency, authority, or instrumen-3 4 tality of a State or political subdivision; 5 "(D) a corporation or association that has 6 ever received a loan for the purpose of pro-7 viding electric service from the Administrator of 8 the Rural Electrification Administration or the 9 Rural Utilities Service under the Rural Elec-10 trification Act of 1936; or "(E) any corporation or association which 11 12 is wholly owned, directly or indirectly, by any 13 one or more of the foregoing, but only with re-14 spect to determining, fixing, and otherwise reg-15 ulating the rates, terms, and conditions for the 16 transmission of electric energy under this 17 part.". 18 (b) Application of Part to Government Utili-TIES.—Section 201(f) of the Federal Power Act (16 19 20 U.S.C. 824(f)) is amended by striking "No provision" and 21 inserting "Except as provided in subsection (e)(2) and sec-22 tion 3(23), no provision". (c) Definition of Transmitting Utility.—Para-23 graph (23) of section 3 of the Federal Power Act (16)

U.S.C. 796) is amended to read as follows:

- 1 "(23) Transmitting utility.—The term 'transmit-
- 2 ting utility' means any electric utility, qualifying cogenera-
- 3 tion facility, qualifying small power production facility,
- 4 Federal power marketing agency, or any public utility, as
- 5 defined in section 201(e)(2), that owns or operates electric
- 6 power transmission facilities which are used for the sale
- 7 of electric energy.".
- 8 SEC. 6. REMOVAL OF FEDERAL BARRIERS TO COMPETI-
- 9 TION.

17

18

19

20

21

22

23

24

25

10 (a) Repeal of Section 210 of PURPA.—

Policies Act of 1978.

- 11 (1) New Contracts.—After the date of the 12 enactment of this Act, no electric utility shall be re-13 quired to enter into a new contract or obligation to 14 purchase or to sell electric energy or capacity pursu-15 ant to section 210 of the Public Utility Regulatory
 - (2) Existing rights and remedies not affects the rights or remedies of any party with respect to the purchase or sale of electric energy or capacity from or to a facility determined to be a qualifying small power production facility or a qualifying cogeneration facility under section 210 of the Public Utility Regulatory Policies Act of 1978 pursuant to any contract or obligation to purchase or to sell electric

- energy or capacity in effect on the date of the enactment of this Act, including the right to recover the costs of purchasing such electric energy or capacity.
- 4 (3) Interpretations and actions taken.—
 5 Nothing in this subsection may be deemed or con6 strued as implying congressional ratification of any
 7 interpretation of, or any action taken pursuant to,
 8 the Public Utility Regulatory Policies Act of 1978.
- the Public Utility Regulatory Policies Act of 1978.

 (b) Recovery of Costs.—In order to assure recovery by electric utilities purchasing electric energy or capacity from a qualifying facility pursuant to any legally enforceable obligation entered into or imposed pursuant to section 210 of the Public Utility Regulatory Policies Act of 1978 prior to the date of the enactment of this Act,
- 15 of all costs associated with such purchases, the Commis-
- 16 sion shall promulgate and enforce such regulations as may
- 17 be required to assure that no utility shall be required di-
- 18 rectly or indirectly to absorb the costs associated with such
- 19 purchases from a qualifying facility. Such regulations shall
- 20 be treated as a rule enforceable under the Federal Power
- 21 Act (16 U.S.C. 791a-825r).
- (c) Definitions.—For purposes of this section—
- 23 (1) The term "Commission" means the Federal
- 24 Energy Regulatory Commission.

- 1 (2) The term "electric utility" means any per-2 son, State agency, or Federal agency, which sells 3 electric energy.
- 4 (3) The term "qualifying small power produc-5 tion facility" has the same meaning as provided in 6 section 3(17)(C) of the Federal Power Act.
- 7 (4) The term "qualifying cogeneration facility" 8 has the same meaning as provided in section 9 3(18)(A) of the Federal Power Act.
- 10 (5) The term "qualifying facility" means either 11 a small power production facility or a qualifying co-12 generation facility.
- 13 (d) Repeal of the Public Utility Holding 14 Company Act of 1935.—The Public Utility Holding 15 Company Act of 1935 is hereby repealed, effective one
- 16 year from the date of enactment of this Act.

17 SEC. 7. ENACTMENT OF THE PUBLIC UTILITY HOLDING

- 18 COMPANY REGULATION.
- 19 (a) Purpose.—Limited Federal regulation is nec-
- 20 essary to supplement the work of State commissions for
- 21 the continued rate protection of electric and gas utility
- 22 consumers. This section is intended to address these con-
- 23 cerns by providing for Federal and State access to books
- 24 and records of all companies in a holding company system

- 1 and for federal oversight of affiliate transactions, to the 2 extent that such activities affect rates.
- 3 (b) Definitions.—When used in this section:
- 4 (1) "Person" means an individual or company.
- 5 (2) "Company" means a corporation, joint 6 stock company, partnership, association, business 7 trust, organized group of persons, whether incor-8 porated or not, or a receiver or receivers, trustee or 9 trustees of any of the foregoing.
 - (3) "Electric utility company" means any company that owns or operates facilities used for the generation, transmission, or distribution of electric energy for sale.
 - (4) "Gas utility company" means any company that owns or operates facilities used for distribution at retail (other than the distribution only in enclosed portable containers) of natural or manufactured gas for heat, light or power.
 - (5) "Public utility company" means an electric utility company or gas utility company but does not mean a qualifying facility as defined in the Public Utility Regulatory Policies Act of 1992, or an exempt wholesale generator or a foreign utility company defined by the Energy Policy Act of 1992.

11

12

13

14

15

16

17

18

19

20

21

22

23

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

(6) "Holding company" means (A) any company that directly or indirectly owns, controls, or holds with power to vote, 10 percent or more of the outstanding voting securities of a public utility company or of a holding company of any public utility company; and (B) any person, determined by the Commission, after notice and opportunity for hearing, to exercise directly or indirectly (either alone or pursuant to an arrangement or understanding with one or more persons) such a controlling influence over the management or policies of any public utility or holding company as to make it necessary or appropriate for the protection of consumers with respect to rates that such person be subject to the obligations, duties, and liabilities imposed in this title upon holding companies.

(7) "Subsidiary company" of a holding company means (A) any company 10 percent or more of the outstanding voting securities of which are directly or indirectly owned, controlled, or held with power to vote, by such holding company; and (B) any person the management or policies of which the Commission, after notice and opportunity for hearing, determines to be subject to a controlling influence, directly or indirectly, by such holding company

- (either alone or pursuant to an arrangement or understanding with one or more other persons) so as to make it necessary for the protection of consumers with respect to rates that such person be subject to the obligations, duties, and liabilities imposed in this title upon subsidiary companies of holding companies.
 - (8) "Holding company system" means a holding company together with its subsidiary companies.
 - (9) "Associate company" of a company means any company in the same holding company system with such company.
 - (10) "Affiliate" of a company means any company 5 percent or more of whose outstanding voting securities are owned, controlled, or held with power to vote, directly or indirectly, by such company.
 - (11) "Voting security" means any security presently entitling the owner or holder thereof to vote in the direction or management of the affairs of a company.
 - (12) "Commission" means the Federal Energy Regulatory Commission.
- 23 (13) "State Commission" means any commis-24 sion, board, agency, or officer, by whatever name 25 designated, of a State, municipality, or other polit-

9

10

11

12

13

14

15

16

17

18

19

20

21

- 1 ical subdivision of a State that under the law of such
- 2 State has jurisdiction to regulate public utility com-
- 3 panies.
- 4 (c) Governments.—No provision in this section
- 5 shall apply to, or be deemed to include: (1) the United
- 6 States, (2) a State or any political subdivision of a State,
- 7 (3) any foreign governmental authority not operating in
- 8 the United States, (4) any agency, authority, or instru-
- 9 mentality of any of the foregoing, or (5) any officer, agent,
- 10 or employee of any of the foregoing acting as such in the
- 11 course of his official duty.
- 12 (d) Exemptions.—(1) The provisions of this section
- 13 shall not apply to any person previously exempted, by rule
- 14 or order, from regulation under the Public Utility Holding
- 15 Company Act of 1935 and such person shall continue to
- 16 be exempted from the provisions of this section, except
- 17 that the Commission may institute proceedings to termi-
- 18 nate such exemption if the termination of such exemption
- 19 would be necessary for regulating the rates of a public
- 20 utility company and necessary for the protection of con-
- 21 sumers.
- 22 (2) The Commission, by rules and regulations, or by
- 23 order upon application, may conditionally or uncondition-
- 24 ally exempt any person or transaction, or any class or
- 25 classes of persons or transactions, from any provision or

- 1 provisions of this title or of any rule or regulation there-
- 2 under, if the Commission finds that regulation of such per-
- 3 son or transaction is not relevant to the rates of a public
- 4 utility company; in considering whether to grant such an
- 5 exemption, the Commission shall consult with the affected
- 6 State commissions.
- 7 (e) Federal Access to Books and Records.—
- 8 (1) Every holding company and subsidiary company there-
- 9 of shall maintain, and make available to the Commission,
- 10 such books, records, accounts, and other documents as the
- 11 Commission deems relevant to costs incurred by a public
- 12 utility company that is an associate company of such hold-
- 13 ing company and necessary or appropriate for the protec-
- 14 tion of consumers with respect to rates.
- 15 (2) Every affiliate of a holding company or of any
- 16 subsidiary company thereof shall maintain, and make
- 17 available to the Commission, such books, records, ac-
- 18 counts, and other documents with respect to any trans-
- 19 action with another affiliate, as the Commission deems rel-
- 20 evant to costs incurred by a public utility company that
- 21 is an associate company of such holding company and nec-
- 22 essary or appropriate for the protection of consumers with
- 23 respect to rates.
- 24 (3) The Commission may examine the books and
- 25 records of any company in a holding company system, or

- 1 any affiliate thereof, as the Commission deems relevant
- 2 to costs incurred by a public utility company within such
- 3 holding company system and necessary or appropriate for
- 4 the protection of consumers with respect to rates.
- 5 (4) No member, officer, or employee of the Commis-
- 6 sion shall divulge any fact or information that may come
- 7 to his knowledge during the course of examination of
- 8 books, accounts, or other information as herein before pro-
- 9 vided, except insofar as he may be directed by the Com-
- 10 mission or by a court.
- 11 (f) State Access to Books and Records.—(1)
- 12 Upon the written request of a State commission having
- 13 jurisdiction to regulate a public utility company in a hold-
- 14 ing company system, and subject to such terms and condi-
- 15 tions as may be necessary and appropriate to safeguard
- 16 against unwarranted disclosure to the public of any trade
- 17 secrets or sensitive commercial information, a holding
- 18 company or its associate company or affiliate thereof,
- 19 wherever located, shall produce for inspection such books
- 20 and records as have been identified in reasonable detail
- 21 in a proceeding before the State commission, are relevant
- 22 to costs incurred by such public utility company and are
- 23 necessary for the effective discharge of the State commis-
- 24 sion's responsibilities with respect to such proceeding.

- 1 (2) Nothing in this section shall preempt applicable
- 2 State law concerning the provision of records and other
- 3 information, or in any way limit a State's rights to obtain
- 4 books and records and other information under Federal
- 5 law, contract, or otherwise.
- 6 (g) Affiliate Transactions.—Nothing in this sec-
- 7 tion shall preclude the Commission or a State commission
- 8 from exercising its jurisdiction under otherwise applicable
- 9 law to determine whether a public utility company may
- 10 recover in rates any costs of an activity performed by an
- 11 associate company, or any costs of goods or services ac-
- 12 quired by such public utility company from an associate
- 13 company.
- 14 (h) Effect on Other Regulation.—Nothing in
- 15 this section shall preclude a State commission from exer-
- 16 cising its jurisdiction under otherwise applicable law to
- 17 protect utility consumers.
- 18 (i) Enforcement.—The Commission shall have the
- 19 same powers as set forth in Sections 306 through 317 of
- 20 the Federal Power Act (16 U.S.C. 825d–825p) to enforce
- 21 the provisions of this section.
- 22 (j) Savings Provision.—Nothing in this section
- 23 prohibits a person from engaging in activities in which it
- 24 is legally engaged or authorized to engage on the effective
- 25 date of the Public Utility Holding Company Act of 1996,

- 1 provided that it continues to comply with the terms of any
- 2 authorization, whether by rule or by order.
- 3 (k) Implementation.—The Commission shall pro-
- 4 mulgate regulations necessary or appropriate to imple-
- 5 ment this section not later than one year after the date
- 6 of the enactment of this Act.
- 7 (l) Resources.—All books and records that relate
- 8 primarily to the function hereby vested in the Commission
- 9 shall be transferred from the Securities and Exchange
- 10 Commission to the Commission. It is the sense of the Con-
- 11 gress that, subject to the approval of the Director of the
- 12 Office of Management and Budget and the Chairman of
- 13 the Securities and Exchange Commission all personnel of
- 14 the Office of Public Utility Regulation of the Securities
- 15 and Exchange Commission as of the date of enactment
- 16 of this title should be transferred to the Commission.
- 17 (m) Effective Date.—This section shall take ef-
- 18 fect one year after the date of enactment of this Act.
- 19 (n) SEVERABILITY.—If any provision of this section,
- 20 or the application of such provision to any person or cir-
- 21 cumstance, shall be held invalid, the remainder of the sec-
- 22 tion, and the application of such provision to persons or
- 23 circumstances other than those as to which it is held in-
- 24 valid, shall not be affected thereby.

- 21 1 (o) Federal Power Act.—Section 318 of the Fed-2 eral Power Act (16 U.S.C. 285g) is hereby repealed. 3 SEC. 8. RELIABILITY COUNCIL. 4 Part III of the Federal Power Act is amended by inserting the following after section 319: 6 "SEC. 319A. ELECTRIC RELIABILITY COUNCIL. 7 "(a) Consent of Congress: Formation and Op-8 ERATION OF COUNCIL; PURPOSES.—The consent of Congress is hereby given for the formation and operation of 10 the Electric Reliability Council. The Council shall be a body composed of all electricity industry participants, as 11 12 specified in this section, and shall carry out its functions and responsibilities in accordance with this section. The Council shall continue in force as specified in this section 14 15 and shall not be construed to be an agency or instrumentality of the United States for the purpose of any Federal 16 law. The Council shall provide the best technical electricity industry advice and recommendations to the Commission, 18 regarding the reliability of— 19
- "(1) wholesale sales of electricity in interstate 20
- 21 commerce, and
- 22 "(2) the transmission of electricity in interstate
- 23 commerce,

- 1 in order to ensure that the competitive restructuring of
- 2 the Nation's electricity industry does not lessen the high
- 3 reliability of traditional electric service.
- 4 "(b) Certain Federal Laws Not Applicable.—
- 5 No Federal law relating to the making of contracts, con-
- 6 flicts of interest, financial disclosure, open meetings of the
- 7 Council, advisory committees, disclosure of information,
- 8 and related matters shall apply to the Council. No con-
- 9 tract, obligation, or other action of the Council shall be
- 10 construed as an obligation of the United States or an obli-
- 11 gation secured by the full faith and credit of the United
- 12 States. For the purpose of judicial review of any action
- 13 of the Council or challenging any provision of this Act re-
- 14 lating to functions and responsibilities of the Council, not-
- 15 withstanding any other provision of law, the courts of the
- 16 United States shall have exclusive jurisdiction of any such
- 17 review.
- 18 "(c) Responsibility.—The Council shall be respon-
- 19 sible for proposing to the Commission advice and regula-
- 20 tions setting forth not unduly discriminatory criteria re-
- 21 specting the reliability of wholesale sales of electricity in
- 22 interstate commerce and the transmission of electricity in
- 23 interstate commerce.

- 1 "(d) Membership.—All electricity suppliers, trans-
- 2 mitting utilities, and local distribution companies shall be
- 3 members of the Council.
- 4 "(e) Funding.—The Commission shall determine in
- 5 advance the reasonable expenses of the Council for each
- 6 fiscal year, and shall provide funds to pay all such ex-
- 7 penses by assessing and collecting Council charges from
- 8 each Council member, on a fair and equitable basis in pro-
- 9 portion to each member's annual revenues from electricity-
- 10 related business activities, and remitting such charges to
- 11 the Council.
- 12 "(f) GOVERNANCE.—The Council shall develop a gov-
- 13 ernance board which shall represent the interests of elec-
- 14 tric utilities, transmitting utilities, local distribution com-
- 15 panies, independent electricity generators, electricity con-
- 16 sumers, and electricity marketers and brokers. Such board
- 17 shall also have advisory members, one each appointed by
- 18 each existing electric reliability council. The members, offi-
- 19 cers, and employees of the Council shall be deemed not
- 20 to be officers or employees of the United States for any
- 21 purpose. Pursuant to bylaws adopted by it, the board shall
- 22 select from among themselves a chairman, and may pro-
- 23 vide for term limits for board members, staggered terms,
- 24 eligibility criteria, reasonable administrative procedures,

- 1 compensation, the assignment and delegation of duties,
- 2 and similar matters.
- 3 "(g) ACTION AND AUTHORITY OF THE BOARD.—The
- 4 board of the Council shall act by a majority vote, a
- 5 quorum of the board being present. Two-thirds of the
- 6 board shall constitute a quorum. The board shall have the
- 7 authority to hire necessary staff, establish offices, procure
- 8 necessary equipment, and carry out similar administrative
- 9 duties.
- 10 "(h) Recommendation to the Commission.—Any
- 11 reliability criteria duly adopted by the Council shall there-
- 12 after be proposed by the Council to the Commission, as
- 13 a petition for a rulemaking under this Act. The Commis-
- 14 sion, pursuant to this Act, shall consider such petition,
- 15 provide notice of such petition as a proposed rule, and pro-
- 16 vide an opportunity for comment thereon, as in any other
- 17 Commission rulemaking proceeding; and may thereafter,
- 18 in accordance with this Act, adopt such petition without
- 19 change as a final rule under this Act; or may amend it
- 20 in any respect and as amended, adopt it as such a final
- 21 rule, or may refuse to adopt it. If adopted in any respect,
- 22 such final rule shall be treated for all purposes, including
- 23 enforcement, as a rule under this Act.

1 "(i) Reporting by the Council.—The Council shall submit an annual report to the President, Congress, the Commission, and its members which— 3 "(1) summarizes the condition of the Nation's 4 5 electric generation, transmission, and distribution 6 systems; "(2) specifies the need, if any, for improve-7 8 ments and upgrades in the Nation's electric trans-9 mission system; "(3) specifies steps, if any, that are needed to 10 11 improve the coordination of the operations of the 12 Nation's electric generation, transmission, and dis-13 tribution systems; 14 "(4) identifies regions in which additional gen-15 erating capacity may be required within 5 and 10 16 yeas; and 17 "(5) beginning 2 years after the establishment 18 of the Council, rates each Council member according 19 to its performance under the established reliability 20 criteria. "(j) Reporting by Council Members.—All Coun-21 cil members shall report to the Council any material elec-23 tric generation, transmission, or distribution system emergency, failure, or outage in the time and manner pre-

scribed by the Council. For purposes of this section, the

- 1 Council shall in advance generally identify and define the
- 2 circumstances constituting such a material system emer-
- 3 gency, failure, or outage.
- 4 "(k) State Authority Respecting Reli-
- 5 ABILITY.—Nothing in this section shall limit the authority
- 6 under otherwise applicable law of any State regulatory au-
- 7 thority or of any nonregulated electric utility or local dis-
- 8 tribution company, to ensure, with respect to any sale or
- 9 service subject to State jurisdiction under section 201(h),
- 10 the reliability, safety, and effective interconnection and co-
- 11 ordination of any State regulated or nonregulated electric
- 12 utility or local distribution company facilities.".