105TH CONGRESS 1ST SESSION

S. 610

To implement the obligations of the United States under the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction, known as "the Chemical Weapons Convention" and opened for signature and signed by the United States on January 13, 1993.

IN THE SENATE OF THE UNITED STATES

April 17, 1997

Mr. Lugar by request (for himself and Mr. Biden) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To implement the obligations of the United States under the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction, known as "the Chemical Weapons Convention" and opened for signature and signed by the United States on January 13, 1993.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Chemical Weapons
- 5 Convention Implementation Act of 1997."

1 SEC. 2. TABLE OF CONTENTS.

- 2 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Congressional findings.
 - Sec. 4. Congressional declarations.
 - Sec. 5. Definitions.
 - Sec. 6. Severability.

TITLE I—NATIONAL AUTHORITY

Sec. 101. Establishment.

TITLE II—APPLICATION OF CONVENTION PROHIBITIONS TO NATURAL AND LEGAL PERSONS

- Sec. 201. Criminal provisions.
- Sec. 202. Effective date.
- Sec. 203. Restrictions on scheduled chemicals.

TITLE III—REPORTING

- Sec. 301. Reporting of information.
- Sec. 302. Confidentiality of information.
- Sec. 303. Prohibited acts.

TITLE IV—INSPECTIONS

- Sec. 401. Inspections pursuant to article VI of the Chemical Weapons Convention.
- Sec. 402. Other inspections pursuant to the Chemical Weapons Convention and lead agency.
- Sec. 403. Prohibited acts.
- Sec. 404. Penalties.
- Sec. 405. Specific enforcement.
- Sec. 406. Legal proceedings.
- Sec. 407. Authority.
- Sec. 408. Saving provision.

3 SEC. 3. CONGRESSIONAL FINDINGS.

- 4 The Congress makes the following findings:
- 5 (1) Chemical weapons pose a significant threat
- 6 to the national security of the United States and are
- 7 a scourge to humankind.
- 8 (2) The Chemical Weapons Convention is the
- 9 best means of ensuring the nonproliferation of chem-

- 1 ical weapons and their eventual destruction and for-2 swearing by all nations.
- (3) The verification procedures contained in the 3 Chemical Weapons Convention and the faithful ad-5 herence of nations to them, including the United 6 States, are crucial to the success of the Convention.
- 7 (4) The declarations and inspections required 8 by the Chemical Weapons Convention are essential 9 for the effectiveness of the verification regime.

10 SEC. 4. CONGRESSIONAL DECLARATIONS.

11

- The Congress makes the following declarations:
- 12 (1) It shall be the policy of the United States 13 to cooperate with other states parties to the Chemi-14 cal Weapons Convention and to afford the appro-15 priate form of legal assistance to facilitate the imple-16 mentation of the prohibitions contained in title II of 17 this Act.
- 18 (2) It shall be the policy of the United States, 19 during the implementation of its obligations under 20 the Chemical Weapons Convention, to assign the highest priority to ensuring the safety of people and 22 to protecting the environment, and to cooperate as 23 appropriate with other states parties to the Conven-24 tion in this regard.

(3) It shall be the policy of the United States 1 2 to minimize, to the greatest extent practicable, the 3 administrative burden and intrusiveness of measures to implement the Chemical Weapons Convention 5 placed on commercial and other private entities, and 6 to take into account the possible competitive impact 7 of regulatory measures on industry, consistent with 8 the obligations of the United States under the Con-9 vention.

10 SEC. 5. DEFINITIONS.

- 11 (a) In General.—Except as otherwise provided in
- 12 this Act, the definitions of the terms used in this Act shall
- 13 be those contained in the Chemical Weapons Convention.
- 14 Nothing in paragraphs 2 or 3 of article II of the Chemical
- 15 Weapons Convention shall be construed to limit verifica-
- 16 tion activities pursuant to parts X or XI of the Annex
- 17 on Implementation and Verification of the Convention.

(b) Other Definitions.—

- 19 (1) The term "Chemical Weapons Convention"
- 20 means the Convention on the Prohibition of the De-
- velopment, Production, Stockpiling and Use of
- 22 Chemical Weapons and on Their Destruction,
- opened for signature on January 13, 1993.
- 24 (2) The term "national of the United States"
- has the same meaning given such term in section

- 101(a)(22) of the Immigration and Nationality Act
 (8 U.S.C. 1101(a)(22)).
 - (3) The term "United States," when used in a geographical sense, includes all places under the jurisdiction or control of the United States, including (A) any of the places within the provisions of section 101(41) of the Federal Aviation Act of 1958, as amended (49 U.S.C. 40102(41)), (B) any public aircraft or civil aircraft of the United States, as such terms are defined in sections 105 (36) and (18) of the Federal Aviation Act of 1958, as amended (49 U.S.C. 40102(37) and 40102(17)), and (C) any vessel of the United States, as such term is defined in section 3(b) of the Maritime Drug Enforcement Act, as amended (46 U.S.C. App. 1903(b)).
 - (4) The term "person," except as used in section 201 of this Act and as set forth below, means (A) any individual, corporation, partnership, firm, association, trust, estate, public or private institution, any State or any political subdivision thereof, or any political entity within a State, any foreign government or nation or any agency, instrumentality or political subdivision of any such government or nation, or other entity located in the United States; and (B) any legal successor, representative, agent or

- agency of the foregoing located in the United States.
- The phrase "located in the United States" in the
- 3 term "person" shall not apply to the term "person"
- 4 as use in the phrases "person located outside the
- 5 territory" in sections 203(b) and 302(d) of this Act
- 6 and "person located in the territory" in section
- 7 203(b) of this Act.
- 8 (5) The term "Technical Secretariat" means
- 9 the Technical Secretariat of the Organization for the
- 10 Prohibition of Chemical Weapons established by the
- 11 Chemical Weapons Convention.
- 12 SEC. 6. SEVERABILITY.
- 13 If any provision of this Act, or the application of such
- 14 provision to any person or circumstance, is held invalid,
- 15 the remainder of this Act, or the application of such provi-
- 16 sion to persons or circumstances other than those as to
- 17 which it is held invalid, shall not be affected thereby.

18 TITLE I—NATIONAL AUTHORITY

- 19 SEC. 101. ESTABLISHMENT.
- 20 Pursuant to paragraph 4 of article VII of the Chemi-
- 21 cal Weapons Convention, the President or the designee of
- 22 the President shall establish the "United States National
- 23 Authority" to, inter alia, serve as the national focal point
- 24 for effective liaison with the Organization for the Prohibi-

- 1 tion of Chemical Weapons and other states parties to the
- 2 Convention.
- 3 TITLE II—APPLICATION OF CONVENTION
- 4 PROHIBITIONS TO NATURAL AND
- 5 **LEGAL PERSONS**
- 6 SEC. 201. CRIMINAL PROVISIONS.
- 7 (a) In General.—Part I of title 18, United States
- 8 Code, is amended by—
- 9 (1) redesignating chapter 11A relating to child
- support as chapter 11B; and
- 11 (2) inserting after chapter 11 relating to brib-
- ery, graft, and conflicts of interest the following new
- chapter:
- 14 "CHAPTER 11A—CHEMICAL WEAPONS

15 "SEC. 227. PENALTIES AND PROHIBITIONS WITH RESPECT

- 16 TO CHEMICAL WEAPONS.
- 17 "(a) In General.—Except as provided in subsection
- 18 (b), whoever knowingly develops, produces, otherwise ac-
- 19 quires, stockpiles, retains, directly or indirectly transfers,
- 20 uses, owns, or possesses any chemical weapon, or know-
- 21 ingly assists, encourages, or induces, in any way, any per-
- 22 son to do so, or attempts or conspires to do so, shall be

[&]quot;Sec.

[&]quot;227. Penalties and prohibitions with respect to chemical weapons.

[&]quot;227A. Seizure, forfeiture, and destruction.

[&]quot;227B. Injunctions.

[&]quot;227C. Other prohibitions.

[&]quot;227D. Definitions.

- 1 fined under this title or imprisoned for life or any term
- 2 of years, or both.
- 3 "(b) Exclusion.—Subsection (a) shall not apply to
- 4 the retention, ownership, or possession of a chemical weap-
- 5 on, that is permitted by the Chemical Weapons Convention
- 6 pending the weapon's destruction, by any agency or de-
- 7 partment of the United States. This exclusion shall apply
- 8 to any person, including members of the Armed Forces
- 9 of the United States, who is authorized by any agency or
- 10 department of the United States to retain, own, or possess
- 11 a chemical weapon, unless that person knows or should
- 12 have known that such retention, ownership, or possession
- 13 is not permitted by the Chemical Weapons Convention.
- 14 "(c) Jurisdiction.—There is jurisdiction by the
- 15 United States over the prohibited activity in subsection (a)
- 16 if (1) the prohibited activity takes place in the United
- 17 States or (2) the prohibited activity takes place outside
- 18 of the United States and is committed by a national of
- 19 the United States.
- 20 "(d) Additional Penalty.—The court shall order
- 21 that any person convicted of any offense under this section
- 22 pay to the United States any expenses incurred incident
- 23 to the seizure, storage, handling, transportation, and de-
- 24 struction or other disposition of property seized for the
- 25 violation of this section.

1 "SEC. 227A. SEIZURE, FORFEITURE, AND DESTRUCTION.

- 2 "(a) Seizure.—
- 3 "(1) Except as provided in paragraph (2), the
- 4 Attorney General may request the issuance, in the
- 5 same manner as provided for a search warrant, of
- 6 a warrant authorizing the seizure of any chemical
- 7 weapon defined in section 227D(2)(A) of this title
- 8 that is of a type or quantity that under the cir-
- 9 cumstances is inconsistent with the purposes not
- prohibited under the Chemical Weapons Convention.
- 11 "(2) In exigent circumstances, seizure and de-
- struction of any such chemical weapon described in
- paragraph (1) may be made by the Attorney General
- upon probable cause without the necessity for a war-
- 15 rant.
- 16 "(b) Procedure for Forfeiture and Destruc-
- 17 TION.—Except as provided in paragraph (2) of subsection
- 18 (a), property seized pursuant to subsection (a) shall be
- 19 forfeited to the United States after notice to potential
- 20 claimants and an opportunity for a hearing. At such a
- 21 hearing, the government shall bear the burden of persua-
- 22 sion by a preponderance of the evidence. Except as incon-
- 23 sistent herewith, the provisions of chapter 46 of this title
- 24 relating to civil forfeitures shall extend to a seizure or for-
- 25 feiture under this section. The Attorney General shall pro-
- 26 vide for the destruction or other appropriate disposition

- 1 of any chemical weapon seized and forfeited pursuant to
- 2 this section.
- 3 "(c) Affirmative Defense.—It is an affirmative
- 4 defense against a forfeiture under subsection (b) that—
- 5 "(1) such alleged chemical weapon is for a pur-
- 6 pose not prohibited under the Chemical Weapons
- 7 Convention; and
- 8 "(2) such alleged chemical weapon is of a type
- 9 and quantity that under the circumstances is con-
- sistent with that purpose.
- 11 "(d) Other Seizure, Forfeiture, and Destruc-
- 12 TION.—
- "(1) Except as provided in paragraph (2), the
- 14 Attorney General may request the issuance, in the
- same manner as provided for a search warrant, of
- a warrant authorizing the seizure of any chemical
- weapon defined in section 227D(2) (B) or (C) of
- this title that exists by reason of conduct prohibited
- under section 227 of this title.
- 20 "(2) In exigent circumstances, seizure and de-
- 21 struction of any such chemical weapon described in
- paragraph (1) may be made by the Attorney General
- upon probable cause without the necessity for a war-
- 24 rant.

1	"(3) Property seized pursuant to this sub-
2	section shall be summarily forfeited to the United
3	States and destroyed.
4	"(e) Assistance.—The Attorney General may re-
5	quest assistance from any agency or department in the
6	handling, storage, transportation, or destruction of prop-
7	erty sized under this section.
8	"(f) Owner Liability.—The owner or possessor of
9	any property seized under this section shall be liable to
10	the United States for any expenses incurred incident to
11	the seizure, including any expenses relating to the han-
12	dling, storage, transportation, and destruction or other
13	disposition of the seized property.
14	"SEC. 227B. INJUNCTIONS.
15	"(a) In General.—The United States may obtain
16	in a civil action an injunction against—
17	"(1) the conduct prohibited under section 227
18	of this title;
19	"(2) the preparation or solicitation to engage in
20	conduct prohibited under section 227 of this title; or
21	"(3) the development, production, other acquisi-
22	tion, stockpiling, retention, direct or indirect trans-
23	fer, use, ownership, or possession, or the attempted
24	development, production, other acquisition, stock-
25	piling, retention, direct or indirect transfer, use,

- 1 ownership, or possession, of any alleged chemical
- 2 weapon defined in section 227D(2)(A) of this title
- 3 that is of a type or quantity that under the cir-
- 4 cumstances is inconsistent with the purposes not
- 5 prohibited under the Chemical Weapons Convention,
- 6 or the assistance to any person to do so.
- 7 "(b) Affirmative Defense.—It is an affirmative
- 8 defense against an injunction under subsection (a)(3)
- 9 that—
- "(1) the conduct sought to be enjoined is for a
- purpose not prohibited under the Chemical Weapons
- 12 Convention; and
- "(2) such alleged chemical weapon is of a type
- and quantity that under the circumstances is con-
- sistent with that purpose.

16 "SEC. 227C. OTHER PROHIBITIONS.

- 17 "(a) In General.—Except as provided in subsection
- 18 (b), whoever knowingly uses riot control agents as a meth-
- 19 od of warfare, or knowingly assists any person to do so,
- 20 shall be fined under this title or imprisoned for a term
- 21 of not more than ten years, or both.
- 22 "(b) Exclusion.—Subsection (a) shall not apply to
- 23 members of the Armed Forces of the United States. Mem-
- 24 bers of the Armed Forces of the United States who use

1	riot control agents as a method of warfare shall be subject
2	to appropriate military penalties.
3	"(c) Jurisdiction.—There is jurisdiction by the
4	United States over the prohibited activity in subsection (a)
5	if (1) the prohibited activity takes place in the United
6	States or (2) the prohibited activity takes place outside
7	of the United States and is committed by a national of
8	the United States.
9	"SEC. 227D. DEFINITIONS.
10	"As used in this chapter, the term—
11	"(1) 'Chemical Weapons Convention' means the
12	Convention on the Prohibition of the Development,
13	Production, Stockpiling and Use of Chemical Weap-
14	ons and on Their Destruction, opened for signature
15	on January 13, 1993;
16	"(2) 'chemical weapon' means the following, to-
17	gether or separately—
18	"(A) a toxic chemical and its precursors,
19	except where intended for a purpose not prohib-
20	ited under the Chemical Weapons Convention,
21	as long as the type and quantity is consistent
22	with such a purpose;
23	"(B) a munition or device, specifically de-
24	signed to cause death or other harm through
25	toxic properties of those toxic chemicals speci-

fied in subparagraph (A), which would be released as a result of the employment of such munition or device; or

> "(C) any equipment specifically designed for use directly in connection with the employment of munitions or devices specified in subparagraph (B);

"(3) 'toxic chemical' means any chemical which through its chemical action on life processes can cause death, temporary incapacitation or permanent harm to humans or animals. This includes all such chemicals, regardless of their origin or of their method of production, and regardless of whether they are produced in facilities, in munitions or elsewhere. (For the purpose of implementing the Chemical Weapons Convention, toxic chemicals which have been identified for the application of verification measures are listed in schedules contained in the Annex on Chemicals of the Chemical Weapons Convention.);

"(4) 'precursor' means any chemical reactant which takes part at any stage in the production by whatever method of a toxic chemical. This includes any key component of a binary or multicomponent chemical system. (For the purpose of implementing

1	the Chemical Weapons Covnention, precursors which
2	have been identified for the application of verifica-
3	tion measures are listed in schedules contained in
4	the Annex on Chemicals of the Chemical Weapons
5	Convention.);
6	"(5) 'key component of a binary or multicompo-
7	nent chemical system' means the precursor which
8	plays the most important role in determining the
9	toxic properties of the final product and reacts rap-
10	idly with other chemicals in the binary or multi-
11	component system;
12	"(6) 'purpose not prohibited under the Chemi-
13	cal Weapons Convention' means—
14	"(A) industrial, agricultural, research,
15	medical, pharmaceutical, or other peaceful pur-
16	poses;
17	"(B) protective purposes, namely those
18	purposes directly related to protection against
19	toxic chemicals and to protection against chemi-
20	cal weapons;
21	"(C) military purposes not connected with
22	the use of chemical weapons and not dependent
23	on the use of the toxic properties of chemicals
24	as a method of warfare: or

1 "(D) law enforcement purposes, including 2 domestic riot control purposes; 3 "(7) 'national of the United States' has the 4 same meaning given such term in section 101(a)(22) 5 of the Immigration and Nationality Act (8 U.S.C. 6 1101(a)(22)); 7 "(8) 'United States,' when used in a geographi-8 cal sense, includes all places under the jurisdiction 9 or control of the United States, including (A) any of 10 the places within the provisions of section 101(41) 11 of the Federal Aviation Act of 1958, as amended 12 (49 U.S.C. 40102(41)), (B) any public aircraft or civil aircraft of the United States, as such terms are 13 14 defined in sections 101 (36) and (18) of the Federal 15 Aviation Act of 1958, as amended (49 U.S.C. 16 40102(37) and 40102(17)), and (C) any vessel of 17 the United States, as such term is defined in section 18 3(b) of the Maritime Drug Enforcement Act, as 19 amended (46 U.S.C. App. 1903(b)); 20 "(9) 'person' means (A) any individual, cor-21 poration, partnership, firm, association, trust, estate, 22 public or private institution, any State or any politi-23 cal subdivision thereof, or any political entity within 24 a State, any foreign government or nation or any 25 agency, instrumentality or political subdivision of

1	any such government or nation, or other entity; and
2	(B) any legal successor, representative, agent or
3	agency of the foregoing; and
4	"(10) 'riot control agent' means any chemical
5	not listed in a schedule in the Annex on Chemicals
6	of the Chemical Weapons Convention, which can
7	produce rapidly in humans sensory irritation or dis-
8	abling physical effects which disappear within a
9	short time following termination of exposure.
10	Nothing in paragraphs (3) or (4) of this section shall be
11	construed to limit verification activities pursuant to part
12	X or part XI of the Annex on Implementation and Ver-
13	ification of the Chemical Weapons Convention.".
14	(b) CLERICAL AMENDMENTS.—The table of chapters
15	for part I of title 18, United States Code, is amended by—
16	(1) in the item for chapter 11A relating to child
17	support, redesignating "11A" as "11B"; and
18	(2) inserting after the item for chapter 11 the
19	following new item:
	"11A. CHEMICAL WEAPONS
20	SEC. 202. EFFECTIVE DATE.
21	This title shall take effect on the date the Chemical
22	Weapons Covnention enters into force for the United
23	States.

SEC. 203. RESTRICTIONS ON SCHEDULED CHEMICALS.

- 2 (a) Schedule 1 Activities.—It shall be unlawful
- 3 for any person, or any national of the United States lo-
- 4 cated outside the United States, to produce, acquire, re-
- 5 tain, transfer or use a chemical listed on schedule 1 of
- 6 the Annex on Chemicals of the Chemical Weapons Conven-
- 7 tion, unless—
- 8 (1) the chemicals are applied to research, medi-
- 9 cal, pharmaceutical or protective purposes;
- 10 (2) the types and quantities of chemicals are
- strictly limited to those that can be justified for such
- 12 purposes; and
- 13 (3) the amount of such chemicals per person at
- any given time for such purposes does not exceed a
- limit to be determined by the United States National
- Authority, but in any case, does not exceed one met-
- 17 ric ton.
- 18 (b) Extraterritorial Acts.—
- 19 (1) It shall be unlawful for any person, or any
- 20 national of the United States located outside the
- United States, to produce, acquire, retain or use a
- chemical listed on schedule 1 of the Annex on
- 23 Chemicals of the Chemical Weapons Convention out-
- side the territories of the states parties to the Con-
- vention or to transfer such chemicals to any person
- located outside the territory of the United States,

- except as provided for in the Convention for transfer to a person located in the territory of another State Party to the Convention.
- (2) Beginning three years after the entry into 5 force of the Chemical Weapons Convention, it shall 6 be unlawful for any person, or any national of the 7 United States located outside the United States, to 8 transfer a chemical listed on schedule 2 of the 9 Annex on Chemicals of the Convention to any person 10 located outside the territory of a state party to the 11 Convention or to receive such a chemical from any 12 person located outside the territory of a state party to the Convention.
- to the Convention.

 (c) JURISDICTION.—There is jurisdiction by the
 United States over the prohibited activity in subsections
 (a) and (b) if (1) the prohibited activity takes place in
 the United States or (2) the prohibited activity takes place
 outside of the United States and is committed by a national of the United States.

20 TITLE III—REPORTING

21 SEC. 301. REPORTING OF INFORMATION.

22 (a) Reports.—The Department of Commerce shall 23 promulgate regulations under which each person who pro-24 duces, processes, consumes, exports or imports, or pro-25 poses to produce, process, consume, export or import, a

- 1 chemical substance subject to the Chemical Weapons Con-
- 2 vention shall maintain and permit access to such records
- 3 and shall submit to the Department of Commerce such
- 4 reports as the United States National Authority may rea-
- 5 sonably require pursuant to the Chemical Weapons Con-
- 6 vention. The Department of Commerce shall promulgate
- 7 regulations pursuant to this title expeditiously, taking into
- 8 account the written decisions issued by the Organization
- 9 for the Prohibition of Chemical Weapons, and may amend
- 10 or change such regulations as necessary.
- 11 (b) COORDINATION.—To the extent feasible, the
- 12 United States National Authority shall not require any re-
- 13 porting that is unnecessary, or duplicative of reporting re-
- 14 quired under any other Act. Agencies and departments
- 15 shall coordinate their actions with other agencies and de-
- 16 partments to avoid duplication of reporting by the affected
- 17 persons under this Act or any other Act.
- 18 SEC. 302. CONFIDENTIALITY OF INFORMATION.
- 19 (a) Freedom of Information Act Exemption
- 20 FOR CERTAIN CHEMICAL WEAPONS CONVENTION INFOR-
- 21 MATION.—Any information reported to, or otherwise ob-
- 22 tained by, the United States National Authority, the De-
- 23 partment of Commerce, or any other agency or depart-
- 24 ment under this Act or under the Chemical Weapons Con-

- 1 vention shall not be required to be publicly disclosed pur-
- 2 suant to section 552 of title 5, United States Code.
- 3 (b) Prohibited Disclosure and Exceptions.—
- 4 Information exempt from disclosure under subsection (a)
- 5 shall not be published or disclosed, except that such infor-
- 6 mation—

14

15

16

17

18

19

20

21

22

23

24

- 7 (1) shall be disclosed or otherwise provided to
 8 the Technical Secretariat or other states parties to
 9 the Chemical Weapons Convention in accordance
 10 with the Convention, in particular, the provisions of
 11 the Annex on the Protection of Confidential Infor12 mation;
 - (2) shall be made available to any committee or subcommittee of Congress of appropriate jurisdiction upon the written request of the chairman or ranking minority member of such committee or subcommittee, except that no such committee or subcommittee, or member thereof, shall disclose such information or material;
 - (3) shall be disclosed to other agencies or departments for law enforcement purposes with regard to this Act or any other Act, and may be disclosed or otherwise provided when relevant in any proceeding under this Act or any other Act, except that disclosure or provision in such a proceeding shall be

- 1 made in such manner as to preserve confidentiality
- 2 to the extent practicable without impairing the pro-
- 3 ceeding; and
- 4 (4) may be disclosed, including in the form of
- 5 categories of information, if the United States Na-
- 6 tional Authority determines that such disclosure is
- 7 in the national interest.
- 8 (c) Notice of Disclosure.—If the United States
- 9 National Authority, pursuant to subsection (b)(4), pro-
- 10 poses to publish or disclose or otherwise provide informa-
- 11 tion exempted from disclosure in subsection (a), the Unit-
- 12 ed States National Authority shall, where appropriate, no-
- 13 tify the person who submitted such information of the in-
- 14 tent to release such information. Where notice has been
- 15 provided, the United States National Authority may not
- 16 release such information until the expiration of 30 days
- 17 after notice has been provided.
- 18 (d) Criminal Penalty for Wrongful Disclo-
- 19 Sure.—Any officer or employee of the United States or
- 20 former officer or employee of the United States, who by
- 21 virtue of such employment or official position has obtained
- 22 possession of, or has access to, information the disclosure
- 23 or other provision of which is prohibited by subsection (a),
- 24 and who knowing that disclosure or provision of such in-
- 25 formation is prohibited by such subsection, willfully dis-

- 1 closes or otherwise provides the information in any man-
- 2 ner to any person, including persons located outside the
- 3 territory of the United States, not entitled to receive it,
- 4 shall be fined under title 18, United States Code, or im-
- 5 prisoned for not more than five years, or both.
- 6 (e) International Inspectors.—The provisions of
- 7 this section on disclosure or provision of information shall
- 8 also apply to employees of the Technical Secretariat.
- 9 SEC. 303. PROHIBITED ACTS.
- 10 It shall be unlawful for any person to fail or refuse
- 11 to (a) establish or maintain records, (b) submit reports,
- 12 notices, or other information to the Department of Com-
- 13 merce or the United States National Authority, or (c) per-
- 14 mit access to or copying of records, as required by this
- 15 Act or a regulation thereunder.

16 TITLE IV—INSPECTIONS

- 17 SEC. 401. INSPECTIONS PURSUANT TO ARTICLE VI OF THE
- 18 CHEMICAL WEAPONS CONVENTION.
- 19 (a) AUTHORITY.—For purposes of administering this
- 20 Act—
- 21 (1) any duly designated member of an inspec-
- tion team of the Technical Secretariat may inspect
- any plant, plant site, or other facility or location in
- 24 the United States subject to inspection pursuant to
- 25 the Chemical Weapons Convention; and

1 (2) the National Authority shall designate rep2 resentatives who may accompany members of an in3 spection team of the Technical Secretariat during
4 the inspection specified in paragraph (1). The num5 ber of duly designated representatives shall be kept
6 to the minimum necessary.

7 (b) Notice.—An inspection pursuant to subsection 8 (a) may be made only upon issuance of a written notice to the owner and to the operator, occupant or agent in 10 charge of the premises to be inspected, except that failure to receive a notice shall not be a bar to the conduct of 11 12 an inspection. The notice shall be submitted to the owner and to the operator, occupant or agent in charge as soon as possible after the United States National Authority re-14 15 ceives it from the Technical Secretariat. The notice shall include all appropriate information supplied by the Tech-16 nical Secretariat to the United States National Authority regarding the basis for the selection of the plant site, 18 plant, or other facility or location for the type of inspection 19 20 sought, including, for challenge inspections pursuant to 21 article IX of the Chemical Weapons Convention, appropriate evidence or reasons provided by the requesting state 23 party to the Convention with regard to its concerns about compliance with the Chemical Weapons Convention at the facility or location. A separate notice shall be given for

- 1 each such inspection, but a notice shall not be required
- 2 for each entry made during the period covered by the in-
- 3 spection.
- 4 (c) Credentials.—If the owner, operator, occupant
- 5 or agent in charge of the premises to be inspected is
- 6 present, a member of the inspection team of the Technical
- 7 Secretariat, as well as, if present, the representatives of
- 8 agencies or departments, shall present appropriate creden-
- 9 tials before the inspection is commenced.
- 10 (d) Timeframe for Inspections.—Consistent with
- 11 the provisions of the Chemical Weapons Convention, each
- 12 inspection shall be commenced and completed with reason-
- 13 able promptness and shall be conducted at reasonable
- 14 times, within reasonable limits, and in a reasonable man-
- 15 ner. The Department of Commerce shall endeavor to en-
- 16 sure that, to the extent possible, each inspection is com-
- 17 menced, conducted and concluded during ordinary work-
- 18 ing hours, but no inspection shall be prohibited or other-
- 19 wise disrupted for commencing, continuing or concluding
- 20 during other hours. However, nothing in this subsection
- 21 shall be interpreted as modifying the timeframes estab-
- 22 lished in the Chemical Weapons Convention.
- 23 (e) Scope.—
- 24 (1) Except as provided in paragraph (2) of this
- subsection and subsection (f), an inspection con-

1	ducted under this title may extend to all things with-
2	in the premises inspected (including records, files,
3	papers, processes, controls, structures and vehicles)
4	related to whether the requirements of the Chemical
5	Weapons Convention applicable to such premises
6	have been complied with.
7	(2) To the extent possible consistent with the
8	obligations of the United States pursuant to the
9	Chemical Weapons Convention, no inspection under
10	this title shall extend to—
11	(A) financial data;
12	(B) sales and marketing data (other than
13	shipment data);
14	(C) pricing data;
15	(D) personnel data;
16	(E) research data;
17	(F) patent data;
18	(G) data maintained for compliance with
19	environmental or occupational health and safety
20	regulations; or
21	(H) personnel and vehicles entering and
22	personnel and personal passenger vehicles
23	exiting the facility.
24	(f) Facility Agreements.—

- (1) Inspections of plants, plant sites, or other facilities or locations for which the United States has a facility agreement with the Organization for the Prohibition of Chemical Weapons shall be conducted in accordance with the facility agreement.
 - (2) Facility agreements shall be concluded for plants, plant sites, or other facilities or locations that are subject to inspection pursuant to paragraph 4 of article VI of the Chemical Weapons Convention unless the owner and the operator, occupant or agent in charge of the facility and the Technical Secretariat agree that such an agreement is not necessary. Facility agreements should be concluded for plants, plant sites, or other facilities or locations that are subject to inspection pursuant to paragraphs 5 or 6 of article VI of the Chemical Weapons Convention if so requested by the owner and the operator, occupant or agent in charge of the facility.
 - (3) The owner and the operator, occupant or agent in charge of a facility shall be notified prior to the development of the agreement relating to that facility and, if they so request, may participate in the preparations for the negotiation of such an agreement. To the extent practicable consistent with the Chemical Weapons Convention, the owner and

the operator, occupant or agent in charge of a facility may observe negotiations of the agreement between the United States and the Organization for

the Prohibition of Chemical Weapons concerning

5 that facility.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

(g) Sampling and Safety.—

- (1) The Department of Commerce is authorized to require the provision of samples to a member of the inspection team of the Technical Secretariat in accordance with the provisions of the Chemical Weapons Convention. The owner or the operator, occupant or agent in charge of the premises to be inspected shall determine whether the sample shall be taken by representatives of the premises or the inspection team or other individuals present.
- (2) In carrying out their activities, members of the inspection team of the Technical Secretariat and representatives of agencies or departments accompanying the inspection team shall observe safety regulations established at the premises to be inspected, including those for protection of controlled environments within a facility and for personal safety.
- 23 (h) COORDINATION.—To the extent possible consist-24 ent with the obligations of the United States pursuant to 25 the Chemical Weapons Convention, the representatives of

- 1 the United States National Authority, the Department of
- 2 Commerce and any other agency or department, if
- 3 present, shall assist the owner and the operator, occupant
- 4 or agent in charge of the premises to be inspected in inter-
- 5 acting with the members of the inspection team of the
- 6 Technical Secretariat.
- 7 SEC. 402. OTHER INSPECTIONS PURSUANT TO THE CHEMI-
- 8 CAL WEAPONS CONVENTION AND LEAD
- 9 AGENCY.
- 10 (a) Other Inspections.—The provisions of this
- 11 title shall apply, as appropriate, to all other inspections
- 12 authorized by the Chemical Weapons Convention. For all
- 13 inspections other than those conducted pursuant to para-
- 14 graphs 4, 5, or 6 of article VI of the Convention, the term
- 15 "Department of Commerce" shall be replaced by the term
- 16 "Lead Agency" in section 401.
- 17 (b) Lead Agency.—For the purposes of this title,
- 18 the term "Lead Agency" means the agency or department
- 19 designated by the President or the designee of the Presi-
- 20 dent to exercise the functions and powers set forth in the
- 21 specific provision, based, inter alia, on the particular re-
- 22 sponsibilities of the agency or department within the Unit-
- 23 ed States Government and the relationship of the agency
- 24 or department to the premises to be inspected.

1 SEC. 403. PROHIBITED ACTS.

- 2 It shall be unlawful for any person to fail or refuse
- 3 to permit entry or inspection, or to disrupt, delay or other-
- 4 wise impede an inspection as required by this Act or the
- 5 Chemical Weapons Convention.

6 SEC. 404. PENALTIES.

7 (a) Civil.—

16

17

18

19

20

21

22

23

24

25

- 8 (1) (A) Any person who violates a provision of 9 section 203 of this Act shall be liable to the United 10 States for a civil penalty in an amount not to exceed 11 \$50,000 for each such violation.
- 12 (B) Any person who violates a provision of sec-13 tion 303 of this Act shall be liable to the United 14 States for a civil penalty in an amount not to exceed 15 \$5,000 for each such violation.
 - (C) Any person who violates a provision of section 403 of this Act shall be liable to the United States for a civil penalty in an amount not to exceed \$25,000 for each such violation. For purposes of this subsection, each day such a violation of section 403 continues shall constitute a separate violation of section 403.
 - (2) (A) A civil penalty for a violation of section 203, 303 or 403 of this Act shall be assessed by the Lead Agency by an order made on the record after opportunity (provided in accordance with this sub-

paragraph) for a hearing in accordance with section 554 of title 5, United States Code. Before issuing such an order, the Lead Agency shall give written notice to the person to be assessed a civil penalty under such order of the Lead Agency's proposal to issue such order and provide such person an opportunity to request, within 15 days of the date the notice is received by such person, such a hearing on the order.

- (B) In determining the amount of a civil penalty, the Lead Agency shall take into account the nature, circumstances, extent and gravity of the violation or violations and, with respect to the violator, ability to pay, effect on ability to continue to do business, any history of prior such violations, the degree of culpability, the existence of an internal compliance program, and such other matters as justice may require.
- (C) The Lead Agency may compromise, modify or remit, with or without conditions, any civil penalty which may be imposed under this subsection. The amount of such penalty, when finally determined, or the amount agreed upon in compromise, may be deducted from any sums owing by the United States to the person charged.

- (3) Any person who requested in accordance with paragraph (2)(A) a hearing respecting the assessment of a civil penalty and who is aggrieved by an order assessing a civil penalty may file a petition for judicial review of such order with the United States Court of Appeals for the District of Columbia Circuit or for any other circuit in which such person resides or transacts business. Such a petition may be filed only within the 30-day period beginning on the date the order making such assessment was issued.
 - (4) If any person fails to pay an assessment of a civil penalty—
 - (A) after the order making the assessment has become a final order and if such person does not file a petition for judicial review of the order in accordance with paragraph (3); or
 - (B) after a court in an action brought under paragraph (3) has entered a final judgment in favor of the Lead Agency;

the Attorney General shall recover the amount assessed (plus interest at currently prevailing rates from the date of the expiration of the 30-day period referred to in paragraph (3) or the date of such final judgment, as the case may be) in an action brought in any appropriate district court of the United

- 1 States. In such an action, the validity, amount and
- 2 appropriateness of such penalty shall not be subject
- 3 to review.
- 4 (b) Criminal.—Any person who knowingly violates
- 5 any provision of section 203, 303, or 403 of this Act, shall,
- 6 in addition to or in lieu of any civil penalty which may
- 7 be imposed under subsection (a) for such violation, be
- 8 fined under title 18, United States Code, imprisoned for
- 9 not more than two years, or both.
- 10 SEC. 405. SPECIFIC ENFORCEMENT.
- 11 (a) JURISDICTION.—The district courts of the United
- 12 States shall have jurisdiction over civil actions to—
- 13 (1) restrain any violation of section 203, 303 or
- 14 403 of this Act; and
- 15 (2) compel the taking of any action required by
- or under this Act or the Chemical Weapons Conven-
- tion.
- 18 (b) CIVIL ACTIONS.—A civil action described in sub-
- 19 section (a) may be brought—
- (1) in the case of a civil action described in sub-
- section (a)(1), in the United States district court for
- the judicial district wherein any act, omission, or
- transaction constituting a violation of section 203,
- 303, or 403 of this Act occurred or wherein the de-
- 25 fendant is found or transacts business; or

- 1 (2) in the case of a civil action described in sub-
- 2 section (a)(2), in the United States district court for
- 3 the judicial district wherein the defendant is found
- 4 or transacts business.
- 5 In any such civil action process may be served on a defend-
- 6 ant wherever the defendant may reside or may be found,
- 7 whether the defendant resides or may be found within the
- 8 United States or elsewhere.

9 SEC. 406. LEGAL PROCEEDINGS.

10 (a) Warrants.—

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

(1) The Lead Agency shall seek the consent of the owner or the operator, occupant, or agent in charge of the premises to be inspected prior to the initiation of any inspection. Before or after seeking such consent, the Lead Agency may seek a search warrant from any official authorized to issue search warrants. Proceedings regarding the issuance of a search warrant shall be conducted ex parte, unless otherwise requested by the Lead Agency. The Lead Agency shall provide to the official authorized to issue search warrants all appropriate information supplied by the Technical Secretariat to the United States National Authority regarding the basis for the selection of the plant site, plant, or other facility or location for the type of inspection sought, includ-

- ing, for challenge inspections pursuant to article IX 1 2 of the Chemical Weapons Convention, appropriate 3 evidence or reasons provided by the requesting state party to the Convention with regard to its concerns 5 about compliance with the Chemical Weapons Con-6 vention at the facility or location. The Lead Agency 7 shall also provide any other appropriate information 8 available to it relating to the reasonableness of the 9 selection of the plant, plant site, or other facility or 10 location for the inspection.
 - (2) The official authorized to issue search warrants shall promptly issue a warrant authorizing the requested inspection upon an affidavit submitted by the Lead Agency showing that—
 - (A) the Chemical Weapons Convention is in force for the United States;
 - (B) the plant site, plant, or other facility or location sought to be inspected is subject to the specific type of inspection requested under the Chemical Weapons Convention;
 - (C) the procedures established under the Chemical Weapons Convention and this Act for initiating an inspection have been complied with; and

12

13

14

15

16

17

18

19

20

21

22

23

- 1 (D) the Lead Agency will ensure that the
 2 inspection is conducted in a reasonable manner
 3 and will not exceed the scope or duration set
 4 forth in or authorized by the Chemical Weapons
 5 Convention or this Act.
- 6 (3) The warrant shall specify the type of in-7 spection authorized; the purpose of the inspection; 8 the type of plant site, plant, or other facility or loca-9 tion to be inspected; to the extent possible, the 10 items, documents and areas that may be inspected; the earliest commencement and latest concluding 11 12 dates and times of the inspection; and the identities 13 of the representatives of the Technical Secretariat, if 14 known, and, if applicable, the representatives of 15 agencies or departments.
- 16 (b) Subpoenas.—In carrying out this Act, the Lead 17 Agency may by subpoen arequire the attendance and testimony of witnesses and the production of reports, papers, 18 19 documents, answers to questions and other information 20 that the Lead Agency deems necessary. Witnesses shall 21 be paid the same fees and mileage that are paid witnesses in the courts of the United States. In the event of contu-23 macy, failure or refusal of any person to obey any such subpoena, any district court of the United States in which venue is proper shall have jurisdiction to order any such

- 1 person to comply with such subpoena. Any failure to obey
- 2 such an order of the court is punishable by the court as
- 3 a contempt thereof.
- 4 (c) Injunctions and Other Orders.—No court
- 5 shall issue an injunction or other order that would limit
- 6 the ability of the Technical Secretariat to conduct, or the
- 7 United States National Authority or the Lead Agency to
- 8 facilitate, inspections as required or authorized by the
- 9 Chemical Weapons Convention.

10 SEC. 407. AUTHORITY.

- 11 (a) REGULATIONS.—The Lead Agency may issue
- 12 such regulations as are necessary to implement and en-
- 13 force this title and the provisions of the Chemical Weapons
- 14 Convention, and amend or revise them as necessary.
- 15 (b) Enforcement.—The Lead Agency may des-
- 16 ignate officers or employees of the agency or department
- 17 to conduct investigations pursuant to this Act. In conduct-
- 18 ing such investigations, those officers or employees may,
- 19 to the extent necessary or appropriate for the enforcement
- 20 of this Act, or for the imposition of any penalty or liability
- 21 arising under this Act, exercise such authorities as are
- 22 conferred upon them by other laws of the United States.

23 SEC. 408. SAVING PROVISION.

- The purpose of this Act is to enable the United States
- 25 to comply with its obligations under the Chemical Weap-

- 1 ons Convention. Accordingly, in addition to the authorities
- 2 set forth in this Act, the President is authorized to issue
- 3 such executive orders, directives or regulations as are nec-
- 4 essary to fulfill the obligations of the United States under
- 5 the Chemical Weapons Convention, provided such execu-
- 6 tive orders, directives or regulations do not exceed the re-
- 7 quirements specified in the Chemical Weapons Conven-

8 tion.

 \bigcirc