105TH CONGRESS 1ST SESSION

S. 1254

To provide a procedure for the submission to Congress of proposals for, and permit upon subsequent enactment of law, assumption of management authority over certain Federal lands by States and nonprofit organizations; to encourage the development and application to Federal lands of alternative management programs that may be more innovative, less costly, and more reflective of the neighboring communities and public concerns and needs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

OCTOBER 3, 1997

Mr. Craig introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To provide a procedure for the submission to Congress of proposals for, and permit upon subsequent enactment of law, assumption of management authority over certain Federal lands by States and nonprofit organizations; to encourage the development and application to Federal lands of alternative management programs that may be more innovative, less costly, and more reflective of the neighboring communities and public concerns and needs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Federal Lands Man-
- 3 agement Adjustment Act".
- 4 SEC. 2. PURPOSES.
- 5 The purposes of this Act are to:
- 6 (1) encourage the development and application
- 7 to Federal lands administered by the Bureau of
- 8 Land Management and Forest Service of alternative
- 9 management programs that may be more innovative,
- less costly, and more reflective of the neighboring
- 11 communities and public concerns and needs; and
- 12 (2) provide a procedure for the submission to
- Congress of proposals for, and permit upon subse-
- quent enactment of law, assumption of authority to
- develop and implement such alternative management
- programs on certain of those Federal lands by
- 17 States and nonprofit organizations.
- 18 SEC. 3. DEFINITIONS.
- 19 For purposes of this Act, the term—
- 20 (1) "Agencies" or "Agency" means the Bureau
- of Land Management, Department of the Interior,
- and/or the Forest Service, Department of Agri-
- 23 culture;
- 24 (2) "Committees of Congress" means the Com-
- 25 mittee on Energy and Natural Resources and the
- 26 Committee on Agriculture, Nutrition, and Forestry

1	of the Senate and the Committee on Resources and
2	Committee on Agriculture of the House of Rep-
3	resentatives;
4	(3) "Federal lands" means—
5	(A) those lands managed by the Bureau of
6	Land Management and defined in section
7	103(e) of the Federal Land Policy and Manage-
8	ment Act of 1976 (43 U.S.C. § 1702(e)); and
9	(B) those lands in the National Forest
10	System, including units of the national grass-
11	lands, managed by the Forest Service and de-
12	fined in section 11(a) of the Forest and Range-
13	land Renewable Resources Planning Act of
14	1974 (16 U.S.C. § 1609(a));
15	(4) "eligible Federal lands" shall mean any or
16	all Federal lands located within a State—
17	(A) including any Federal lands within
18	units of the National Wilderness Preservation
19	System, National Wild and Scenic Rivers Sys-
20	tem, and National Trails System: Provided,
21	That such lands shall be managed in accord-
22	ance with section 7(b); and
23	(B) excepting—
24	(i) less than all Federal lands within
25	any district of the Bureau of Land Man-

1	agement or any unit of the National For-
2	est System; and
3	(ii) Federal lands within the district
4	of the Bureau of Land Management or
5	unit of the National Forest System which
6	generated the most revenues of any district
7	or unit in the State in the fiscal year pre-
8	ceding the fiscal year in which the State
9	submits an application pursuant to section
10	5 if—
11	(I) the State has more than two
12	districts or more than two units, re-
13	spectively; and
14	(II) management authority is
15	transferred for less than all Federal
16	lands in the State which are described
17	in paragraph (3)(A) or paragraph
18	(3)(B), respectively; and
19	(5) "Secretaries" or "Secretary" means the
20	Secretary of the Interior with respect to the lands
21	described in paragraph (3)(A) and/or the Secretary
22	of Agriculture with respect to the lands described in
23	paragraph (3)(B).

SEC. 4. TRANSFER OF MANAGEMENT AUTHORITY TO

- 2 STATES.
- Whenever, pursuant to section 5, a State applies for
- 4 transfer of authority to the State to manage eligible Fed-
- 5 eral lands and, pursuant to section 6, the Congress enacts
- 6 legislation authorizing and directing such transfer, the
- 7 Secretary with jurisdiction over such lands shall transfer
- 8 management responsibilities to such Sate for the period
- 9 established pursuant to section 10 and in accordance with
- 10 the procedures and requirements of sections 6 and 7.

11 SEC. 5. STATE APPLICATION.

- 12 (a) APPLICATION AUTHORITY.—(1) Either the Gov-
- 13 ernor of a State or the State entity which has authority
- 14 under State law to acquire and convey State lands, after
- 15 consultation with the Governor, may submit an application
- 16 or applications for authority to manage all or certain eligi-
- 17 ble Federal lands within the State to the Committees of
- 18 Congress, the Secretary or Secretaries with jurisdiction
- 19 over such lands, and any affected Indian tribes.
- 20 (2) A State may not submit any other application
- 21 pursuant to this subsection during the two-year period of
- 22 review of an application from such State provided for by
- 23 section 6(c). A State may submit another application pur-
- 24 suant to this subsection at any time after the conclusion
- 25 of the review period whether Congress enacts or fails to

- 1 enact a law during the review period in accordance with 2 6(c).
- 3 (b) APPLICATION CONTENTS.—Each application of a
 4 State pursuant to subsection (a) shall—
- (1) describe the eligible Federal lands for which
 management authority is sought;
- 7 (2) provide a summary and the text of State 8 law or laws accepting the responsibility, and provid-9 ing the authority, for the management of such eligi-10 ble Federal lands by the State, including any law or 11 laws concerning State trust lands which may be ap-12 plicable to such eligible Federal lands; and
- 13 (3) describe the administrative and technical 14 personnel who will be assigned, and the funding that 15 will be provided, to the management of such eligible 16 Federal lands, including what procedures the State 17 will use to identify and employ personnel from the 18 Agencies who have knowledge of or expertise con-19 cerning such eligible Federal lands and seek such 20 employment.

21 SEC. 6. PROCEDURES FOR GRANTING STATE MANAGEMENT

- 22 **AUTHORITY.**
- 23 (a) NOTICE OF APPLICATION.—(1) Within 10 days 24 of receipt of an application from a State to manage eligible 25 Federal lands pursuant to section 5, the Secretary or Sec-

1	retaries shall publish in the Federal Register a notice of
2	availability of the application.
3	(2) A notice of availability of an application published
4	pursuant to paragraph (1) shall include a description of
5	the eligible FFederal lands for which management author-
6	ity is sought and the addresses at which a copy of the
7	application is available for public review. Such addresses
8	shall include the principal office or offices of the relevant
9	Agency or Agencies within the State which submitted the
10	application and in Washington, DC.
11	(b) Report of Secretary.—Within 90 days of re-
12	ceipt of an application from a State to manage eligible
13	Federal lands pursuant to section 5, the Secretary or each
14	Secretary shall submit to the Committees of Congress and
15	any affected Indian tribe an advisory report on the appli-
16	cation, which shall:
17	(1) assess—
18	(A) the adequacy of the State law to man-
19	age such lands;
20	(B) the qualifications of the personnel to
21	be assigned to the management of such lands
22	(C) the adequacy of the funding for the
23	management of such lands; and
24	(D) the effect, if any, on any Indian tribe
25	of management of such lands by the State: and

- 1 (2) provide any recommendations the Secretary
- 2 may wish to make concerning the application.
- 3 (c) Report of Affected Indian Tribe.—Within
- 4 60 days of the date of submission to the Committees of
- 5 Congress of an advisory report on an application for a
- 6 State to manage eligible Federal lands pursuant to section
- 7 5, any Indian tribe to which the application was submitted
- 8 pursuant to section 5, or which was identified pursuant
- 9 to subsection (b)(1)(D), may submit a report on the appli-
- 10 cation to the Committees.
- 11 (d) Congressional Action.—A State may assume
- 12 management authority for eligible Federal lands subject
- 13 to an application pursuant to section 5 only if Congress
- 14 enacts a law authorizing such assumption of authority. If
- 15 Congress does not enact a law authorizing the assumption
- 16 of management authority by a State within two years from
- 17 the date of receipt of the application of the State by the
- 18 Committees of Congress, the application shall be deemed
- 19 to be denied.
- 20 SEC. 7. STATE MANAGEMENT OF ELIGIBLE FEDERAL
- 21 LANDS.
- 22 (a) Applicable Law.—Except as provided otherwise
- 23 in this section, upon enactment of a law pursuant to sec-
- 24 tion 6(c) which authorizes a State to assume the authority
- 25 to manage eligible Federal lands, the State shall manage

- 1 such lands subject to valid existing rights and in accord-
- 2 ance with applicable State law, such authorizing law, and
- 3 other Federal law applicable to State lands.
- 4 (b) Federal Conservation System Lands.—Any
- 5 eligible Federal lands for which a State has assumed man-
- 6 agement authority pursuant to this title which are within
- 7 units of the National Wilderness Preservation System, Na-
- 8 tional Wild and Scenic Rivers System, or the National
- 9 Trails System shall be managed by the State in accord-
- 10 ance with the Acts establishing such systems.
- 11 (c) Existing Leases, Permits, and Other Au-
- 12 THORIZATIONS.—(1) Upon enactment of a law pursuant
- 13 to section 6(c) which authorizes a State to assume the au-
- 14 thority to manage eligible Federal lands, the State shall
- 15 assume all rights and responsibilities of the United States
- 16 under and for each Federal grazing permit, mineral lease,
- 17 contract for sale of forest products, or other use authoriza-
- 18 tion for such lands.
- 19 (2) During the remainder of the term of any use au-
- 20 thorization described in paragraph (1), the use authoriza-
- 21 tion and all rights, terms, agreements, and responsibilities
- 22 under such authorization (including authorizations for
- 23 easements, facilities, operations, or other appurtenances
- 24 on the lands to which the use authorization applies) shall
- 25 be honored and enforced by the State under the existing

- 1 terms of the use authorization and applicable Federal law
- 2 and regulations, except that all rents, royalties, fees, and
- 3 other payments formerly due to the United States under
- 4 such authorization shall be payable by the holder to the
- 5 State in accordance with subsection (e).
- 6 (3) Any use authorization described in paragraph (1)
- 7 shall terminate at the end of the term thereof and shall
- 8 not be renewed or extended. Upon the termination of a
- 9 use authorization described in paragraph (1) through no
- 10 fault of the holder of such authorization, the holder shall
- 11 be entitled to a right-of-first-refusal for the issuance of
- 12 an authorization for the same use by the State pursuant
- 13 to State law.
- 14 (d) Hardrock Mineral Rights.—(1) Upon enact-
- 15 ment of a law pursuant to section 6(c) which authorizes
- 16 a State to assume the authority to manage eligible Federal
- 17 lands—
- (A) except as provided in subparagraph (B),
- any valid existing mining claim or site established
- under the general mining laws on such lands, and all
- 21 rights associated with such mining claim or site,
- shall continue to be administered by the Secretary of
- 23 the Interior, until the mining claim or site is pat-
- ented, abandoned, declared invalid, or, at the elec-
- 25 tion of the owner of the mining claim or site, con-

- verted to a State lease or other disposition under
 State law; and
 - (B) until a mining claim or site identified in subparagraph (A) is patented, abandoned, declared invalid, or, at the election of the owner of the mining claim or site, converted to a State lease or other disposition under State law—
 - (i) the Secretary shall consult with the State on minerals management decisions regarding approval of plans of operation, regulation of surface use, and potential environmental impacts; and
 - (ii) the State shall have authority to manage the surface estates and to make disposition of other minerals and rights and be entitled, in accordance with subsection (e), to such revenues derived therefrom, so long as such State action does not violate the rights associated with valid existing mining claims or sites under the general mining laws.

(2) When used in this subsection, the term—

(A) "general mining laws" means those Acts which generally comprise chapters 2, 11, 12, 12A, 15, and 16, and sections 161 and 162, of Title 30 of the United States Code, all Acts which are

- 1 amendatory of or supplementary to any of the fore-
- 2 going Acts, and the judicial and administrative deci-
- 3 sions interpreting such Acts; and
- 4 (B) "mining claim or site" means a lode mining
- 5 claim, placer mining claim, mill site, or tunnel site.
- 6 (e) REVENUES.—(1) Upon enactment of a law pursu-
- 7 ant to section 6(c) which authorizes a State to assume
- 8 the authority to manage eligible Federal lands, the State
- 9 shall receive all rents, royalties, fees, and other receipts
- 10 derived from the eligible Federal lands which become due
- 11 and payable beginning on the first day of the first full
- 12 month following the effective date of such law. Within
- 13 thirty days of receipt of any such receipts, the State shall
- 14 pay into the Treasury of the United States that portion
- 15 of the receipts which is derived from activities on such
- 16 lands that occurred prior to the effective date or which
- 17 is otherwise allocated to a period preceding the effective
- 18 date. Within thirty days of the effective date, the Sec-
- 19 retary of the Treasury shall pay to the State that portion
- 20 of any receipts paid in advance for a period that extends
- 21 beyond the effective date which is allocated to the remain-
- 22 der of the period beginning on the effective date.
- 23 (2) Except as provided in subsection (c), all revenues
- 24 and fees from eligible Federal lands for which the State
- 25 assumes management authority pursuant to section 6(c)

- 1 shall be imposed and collected in accordance with applica-
- 2 ble State law.
- 3 (3) Except as provided in paragraph (1), a State
- 4 which assumes management authority over eligible Fed-
- 5 eral lands pursuant to section 6(c) shall distribute the rev-
- 6 enues and fees received from such lands in accordance
- 7 with applicable State law.
- 8 (f) Subsistence Use and Treaty Rights.—(1)
- 9 The provisions of title VIII of the Alaska National Interest
- 10 Lands Conservation Act (16 U.S.C. §§ 3111–3126) con-
- 11 cerning subsistence management and use of Federal lands
- 12 shall apply to any eligible Federal lands in Alaska for
- 13 which the State of Alaska assumes management authority
- 14 under a law enacted pursuant to section 6(c).
- 15 (2) Any Indian treaty right to sue eligible Federal
- 16 lands shall be respected by the State which assumes man-
- 17 agement authority over such lands under a law enacted
- 18 pursuant to section 6(c).
- 19 (g) Access.—Access to any non-Federal lands over,
- 20 upon, under or through eligible Federal lands for which
- 21 a State assumes management authority under a law en-
- 22 acted pursuant to section 6(c) shall be granted by the
- 23 State in accordance with the provisions of section 1323
- 24 of the Alaska National Interests Lands Conservation Act
- 25 (16 U.S.C. § 3210).

- 1 (h) Payments in Lieu of Taxes.—Payments by
- 2 the United States in lieu of taxes pursuant to the provi-
- 3 sions of Chapter 69, Payment for Entitlement Land, of
- 4 title 31 of the United States Code or any other payments
- 5 by the United States in lieu of or to offset declining reve-
- 6 nues from Federal lands shall cease as to any eligible Fed-
- 7 eral lands which are the subject of a law enacted pursuant
- 8 to section 6(c) at the end of the month in which the law
- 9 is enacted.
- 10 SEC. 8. AUTHORIZATION FOR TRANSITION APPROPRIA-
- 11 TIONS.
- 12 (a) AUTHORIZATION.—Unless otherwise provided in
- 13 a law authorizing a State to assume the authority to man-
- 14 age eligible Federal lands enacted pursuant to section
- 15 6(c), there are authorized to be appropriated for use by
- 16 such State in managing such lands in the first, second,
- 17 and third full fiscal years after the date of enactment of
- 18 such law amounts of funds equal to 75 percentum, 50
- 19 percentum, and 25 percentum, respectively, of the appro-
- 20 priated funds expended for the management of such lands
- 21 in the full fiscal year immediately prior to such date.
- 22 (b) Reimbursement.—Any State that elects to re-
- 23 ceive appropriated funds pursuant to subsection (a) shall
- 24 reimburse the Treasury of the United States for each

- 1 amount received and interest therein within seven years
- 2 of the date of receipt thereof.

3 SEC. 9. TRANSITION.

- 4 Whenever a law authorizing a State to assume the
- 5 authority to manage eligible Federal lands is enacted pur-
- 6 suant to section 6(c)—
- 7 (1) the Federal records and personal property 8 which were used for or pertain to the management 9 of such lands, and so much of the unexpended bal-10 ances of appropriations, allocations, and other funds 11 as were available on the date of enactment of such 12 law for the management of such lands for the re-13 mainder of the fiscal year, shall be transferred or 14 provided on such date, or as soon thereafter as is 15 possible, to the State, except that no such unex-16 pended balance transferred shall be used for pur-17 poses other than those for which the appropriation 18 was originally made; and
 - (2) upon the request of the State, the Secretary or Secretaries with jurisdiction over such lands on the day before the date of enactment of such law may detail to the State for temporary service of not more than one year Federal personnel who had responsibilities for or were engaged in activities con-

19

20

21

22

23

24

- 1 cerning the management of such lands on or before
- 2 such day.

3 SEC. 10. TERM OF STATE MANAGEMENT.

- 4 (a) Term.—Unless provided otherwise in the applica-
- 5 ble law enacted pursuant to section 6(c) or a law repealing
- 6 or otherwise modifying such law, the term for which a
- 7 State shall be granted authority to manage eligible Fed-
- 8 eral lands shall be ten years.
- 9 (b) CONTINUED STATE ROLE.—(1) If the State wish-
- 10 es to continue management of the eligible Federal lands
- 11 referred to in subsection (a) for another ten-year term,
- 12 the State shall submit an application therefor pursuant
- 13 to section 5(a) not later than two years prior to the date
- 14 of expiration of the current term. The application shall
- 15 meet the requirements of section 5(b), include a detailed
- 16 report on the management of such lands during the cur-
- 17 rent term, and be processed in accordance with the proce-
- 18 dures of section 6.
- 19 (2) Alternatively, if the State wishes to obtain owner-
- 20 ship of all or any portion of the eligible Federal lands re-
- 21 ferred to in subsection (a), the State may submit an appli-
- 22 cation therefor pursuant to section 5(a) not later than two
- 23 years prior to the date of expiration of the current term
- 24 of State management. The application shall meet the re-
- 25 quirements of section 5(b) and include a detailed report

- 1 on the management of such lands during the current term.
- 2 Any consideration given by the Congress to an application
- 3 under this paragraph shall not be governed by the provi-
- 4 sions of this Act.

5 SEC. 11. RETURN TO FEDERAL MANAGEMENT.

- 6 (a) Resumption of Federal Authority.—When-
- 7 ever the term of State management of eligible Federal
- 8 lands under a law enacted pursuant to section 6(c) expires
- 9 without authorization for continued management of such
- 10 lands by the State, or without transfer of title to such
- 11 lands to the State, pursuant to section 10(b), the Sec-
- 12 retary or Secretaries with jurisdiction over such lands
- 13 shall on the day following the final date of the term—
- 14 (1) assume authority to manage such lands in
- accordance with all applicable Federal law, except as
- provided in paragraph (2) and subsection (b); and
- 17 (2) assume all rights and responsibilities of the
- 18 State under any authorization issued by the State
- for use of such lands in accordance with section 7(c)
- or State law.
- 21 (b) STATE USE AUTHORIZATIONS.—(1) During the
- 22 remainder of the term of any use authorization described
- 23 in subsection (a)(2), the use authorization and all rights,
- 24 terms, agreements, and responsibilities under such author-
- 25 ization (including authorizations for easements, facilities,

- 1 operations, or other appurtenances on the lands to which
- 2 the use authorization applies) shall be honored and en-
- 3 forced by the Secretary concerned under the existing
- 4 terms of the use authorization and applicable State law,
- 5 except that all rents, royalties, fees, and other payments
- 6 formerly due to the States under such authorization shall
- 7 be payable by the holder to the Treasury of the United
- 8 States in accordance with subsection (c).
- 9 (2) Any use authorization described in subsection
- 10 (a)(2) shall terminate at the end of the term thereof and
- 11 shall not be renewed or extended. Upon the termination
- 12 of a use authorization described in subsection (a)(2)
- 13 through no fault of the holder of such authorization, the
- 14 holder shall be entitled to a right-of-first-refusal for the
- 15 issuance of an authorization for the same use by the Sec-
- 16 retary pursuant to applicable Federal law which is not
- 17 contrary to this paragraph.
- 18 (c) Revenues.—Upon expiration of the term of
- 19 State management of eligible Federal lands described in
- 20 subsection (a), the Treasury of the United States shall re-
- 21 ceive all rents, royalties, fees and other receipts derived
- 22 from the eligible Federal lands which become due and pay-
- 23 able beginning on the first day of the first full month fol-
- 24 lowing the final date of the term of State management.
- 25 Within thirty days of receipt of any such receipts, the Sec-

- 1 retary of the Treasury shall pay to the State that portion
- 2 of the receipts which is derived from activities on such
- 3 lands that occurred during, or which is otherwise allocated
- 4 to a period within, the term of State management. Within
- 5 thirty days of the final date of the term of Statement man-
- 6 agement, the State shall pay to the Treasury of the United
- 7 States that portion of any receipts paid in advance for a
- 8 period that extends beyond the final date of the term
- 9 which is allocated to the remainder of the period beginning
- 10 on the day following such date.
- 11 (d) Payments in Lieu of Taxes.—Upon expiration
- 12 of the term of State management of eligible Federal lands
- 13 described in subsection (a), payments by the United States
- 14 in lieu of taxes pursuant to the provisions of Chapter 69,
- 15 Payment for Entitlement Land, of title 31 of the United
- 16 States Code for such lands shall resume on the first day
- 17 of the first full month after the final date of the term.
- 18 (e) Transition.—Upon expiration of the term of
- 19 State management of eligible Federal lands described in
- 20 subsection (a), the State records and personal property
- 21 which were used for or pertain to the management of such
- 22 lands shall be transferred or provided to the Secretary or
- 23 Secretaries with jurisdiction over such lands on the day
- 24 following the final date of the term, or as soon thereafter
- 25 as possible.

1	SEC. 12. TRANSFER OF MANAGEMENT AUTHORITY TO NON-
2	PROFITS.
3	(a) Application.—(1) Any nonprofit organization
4	which qualifies under paragraph (2) may submit an appli-
5	cation pursuant to this subsection for authority to manage
6	Federal lands comprising—
7	(A) not less than all Federal lands within any
8	district of the Bureau of Land Management or any
9	unit of the National Forest System; and
10	(B) not more than three units of the National
11	Forest System or three districts of the Bureau of
12	Land Management, or a combination thereof, in the
13	same general area.
14	(2) A nonprofit organization eligible to submit an ap-
15	plication for authority to manage Federal lands pursuant
16	to this subsection shall be a corporation or other entity
17	that is organized under the laws of the State in which
18	is situated all or a majority of such lands and for the ex-
19	press purpose of managing such lands, and is described
20	in section 501(c)(3) of the Internal Revenue Code of 1986,
21	as amended.
22	(3) Each application of a nonprofit organization pur-
23	suant to paragraph (1) shall—
24	(A) describe the Federal lands for which man-
25	agement authority is sought;

- 1 (B) document the eligibility of the organization 2 to submit the application as set forth in paragraph 3 (2) and describe the qualifications of the organiza-4 tion to assume management authority over such 5 lands;
 - (C) identify any exception or exemption from Federal law applicable to such lands that the organization deems necessary or appropriate for the exercise of management authority by it; and
 - (D) describe the relationship the organization intends to establish with the personnel of the Agency or Agencies with jurisdiction over such lands who, on the date of submission of the application, have the authority to make and implement management decisions specific to such lands, and identify any changes in such personnel which the organization expects to make within the first year of the assumption of management authority by the organization.
 - (4) Each application of a nonprofit organization pursuant to paragraph (1) shall be submitted to the Committees of Congress, the Secretary or Secretaries with jurisdiction over the Federal lands to which the application applies, the Governor of each State in which such Federal lands are located, any affected Indian tribe, and any affected local government.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

- 1 (b) Procedure for Granting Management Au-
- 2 THORITY.—(1)(A) Within ten days of receipt of an appli-
- 3 cation from a nonprofit organization pursuant to sub-
- 4 section (a), the Secretary or Secretaries shall publish in
- 5 the Federal Register a notice of availability of the applica-
- 6 tion.
- 7 (B) A notice of availability of an application pursuant
- 8 to subparagraph (A) shall include a description of the
- 9 Federal lands for which management authority is sought
- 10 and the nonprofit organization seeking such authority, and
- 11 the addresses at which a copy of the application is avail-
- 12 able for public review. Such addresses shall include the
- 13 district manager's office for each district of the Bureau
- 14 of Land Management, and the forest supervisor's office
- 15 for each unit of the National Forest System, within the
- 16 Federal lands for which management authority is sought.
- 17 (2) Any Secretary concerned, any State in which are
- 18 located the Federal lands for which management authority
- 19 is sought, any affected Indian tribe, and any affected local
- 20 government may provide comments to the Committees of
- 21 Congress on the application submitted pursuant to sub-
- 22 section (a) within sixty days of the date of the publication
- 23 of the notice of the application pursuant to paragraph (1).
- 24 (3) A nonprofit organization may assume manage-
- 25 ment authority for Federal lands subject to an application

- 1 pursuant to subsection (a) only if Congress enacts a law
- 2 authorizing such assumption of authority. If Congress
- 3 does not enact a law authorizing the assumption of man-
- 4 agement authority by a State within two years from the
- 5 date of receipt of the application by the Committees of
- 6 Congress, the application shall be deemed denied.
- 7 (c) Applicable Laws.—Upon enactment of a law
- 8 pursuant to subsection (b)(3) which authorizes a nonprofit
- 9 organization to assume the authority to manage Federal
- 10 lands, the organization shall manage such lands in accord-
- 11 ance with all applicable Federal laws: Provided, That the
- 12 organization shall not be required to comply with—
- 13 (1) any provision of Federal law for which the
- organization requested in its application submitted
- pursuant to subsection (a), and Congress explicitly
- 16 granted in the law enacted pursuant to subsection
- (b)(3), an exemption or exception; and
- 18 (2) any regulations, policies established without
- regulations, or Agency guidance applicable to such
- lands, if such organization otherwise complies with
- the applicable Federal laws.
- 22 (d) Transition Appropriations.—(1) Unless oth-
- 23 erwise provided in the law enacted pursuant to subsection
- 24 (b)(3) authorizing a nonprofit organization to assume the
- 25 authority to manage Federal lands, or the applicable ap-

- 1 propriations acts, the Secretary or Secretaries concerned
- 2 shall provide the nonprofit organization in the first, sec-
- 3 ond, and third full fiscal years after the date of enactment
- 4 of such law amounts of appropriated funds equal to 75
- 5 percentum, 50 percentum, and 25 percentum, respectively,
- 6 of the appropriated funds expended for the management
- 7 of such lands in the full fiscal year immediately prior to
- 8 such date.
- 9 (2) Any nonprofit organization that receives funds
- 10 pursuant to paragraph (1) shall reimburse the Treasury
- 11 of the United States for each amount received and interest
- 12 thereon within seven years of receipt thereof.
- (e) Revenues.—Upon enactment of a law pursuant
- 14 to subsection (b)(3), the Federal share of all rents, royal-
- 15 ties, fees, and other receipts, including any revenues from
- 16 the sale or lease of Federal coal, oil, gas, or other min-
- 17 erals, that is derived from each unit of the Federal lands
- 18 to which the law applies and is received after the date of
- 19 enactment of the law shall be returned to such unit to
- 20 be available without fiscal year limitation or further appro-
- 21 priation.
- 22 (f) Personnel.—Upon the date of enactment of a
- 23 law pursuant to subsection (b)(3), the nonprofit organiza-
- 24 tion to which the law applies shall make all decisions relat-
- 25 ed to the employment and compensation of the personnel

- 1 of the Agency or Agencies concerned who are responsible
- 2 for implementing management decisions specific to the
- 3 Federal lands to which the law applies. Personnel from
- 4 the Agency or Agencies concerned who are responsible for
- 5 managing the Federal lands to which the law applies upon
- 6 the date of enactment of the law, and any additional per-
- 7 sonnel from either Agency employed by the nonprofit orga-
- 8 nization after the date of enactment of the law, shall re-
- 9 main Federal employees. Additional personnel employed
- 10 from outside of either Agency by the nonprofit organiza-
- 11 tion after the date of enactment of the law shall be em-
- 12 ployees of the nonprofit organization. Employment and
- 13 compensation of all personnel who are Federal employees
- 14 shall be governed by applicable Federal law.
- 15 (g) TERM OF MANAGEMENT; RENEWAL.—(1) Unless
- 16 otherwise provided in the applicable law enacted pursuant
- 17 to subsection (b)(3), or a law repealing or otherwise modi-
- 18 fying such law, the term for which a nonprofit organiza-
- 19 tion shall be granted authority to manage Federal lands
- 20 shall be ten years.
- 21 (2) If the nonprofit organization wishes to continue
- 22 management of the Federal lands referred to in paragraph
- 23 (1) for another 10-year term, the nonprofit organization
- 24 shall submit an application therefor pursuant to sub-
- 25 section (a)(2) not later than two years prior to the date

- 1 of expiration of the current term. The application shall
- 2 meet the requirements of subsection (a), include a detailed
- 3 report on the management of such lands during the cur-
- 4 rent term, and be processed in accordance with subsection
- 5 (b).
- 6 (h) RETURN TO FEDERAL MANAGEMENT.—(1) With-
- 7 in thirty days of the expiration of a term of management
- 8 of Federal lands by a nonprofit organization under a law
- 9 enacted pursuant to subsection (b)(3) without authoriza-
- 10 tion for continued management of such lands by the non-
- 11 profit organization pursuant to subsection (g)(2), the non-
- 12 profit organization shall pay into the Treasury of the
- 13 United States all revenues received pursuant to subsection
- 14 (e), together with any interest earned thereon, that have
- 15 not been expended in managing the Federal lands.
- 16 (2) Upon the expiration of the term of management
- 17 of Federal lands by a nonprofit organization described in
- 18 paragraph (1), all rents, royalties, fees and other receipts
- 19 which become due and payable beginning on the first day
- 20 of the first full month following the final date of the term
- 21 of management by the organization shall be distributed
- 22 in accordance with applicable Federal law, notwithstand-
- 23 ing subsection (e) of this section.

1 SEC. 13. VENUES.

- 2 (a) STATE COURTS.—Any litigation concerning any
- 3 action, other than an action pursuant to section 7(d)(1),
- 4 on any eligible Federal lands for which a State has as-
- 5 sumed management authority under a law enacted pursu-
- 6 ant to section 6(c) shall be brought in the appropriate
- 7 State court.
- 8 (b) Federal Courts.—(1) This Act and any law
- 9 enacted pursuant to section 6(c) or section 12(b)(3) shall
- 10 be subject to judicial review only as provided by this sub-
- 11 section.
- 12 (2) Any litigation alleging that this Act or any law
- 13 enacted pursuant to section 6(c) or section 12(b)(3) is in-
- 14 valid, or an action under this Act or such law denies rights
- 15 under the Constitution of the United States or is beyond
- 16 the scope of authority conferred by this Act or such law,
- 17 may be brought within sixty days of the date of enactment
- 18 of this Act or such law, as the case may be. A claim shall
- 19 be barred unless a complaint is filed within the time speci-
- 20 fied in this paragraph.
- 21 (3) Any litigation described in paragraph (2) concern-
- 22 ing this Act may be brought in the United States District
- 23 Court for the District of Columbia and any litigation de-
- 24 scribed in paragraph (2) concerning any law enacted pur-
- 25 suant to section 6(c) or section 12(b)(3) may be brought
- 26 in the United States District Court for the district in

- 1 which is situated all or a majority of the lands to which
- 2 such law applies. No other court of the United States, of
- 3 any State, territory, or possession of the United States,
- 4 or of the District of Columbia, shall have jurisdiction over
- 5 any such claim.

6 SEC. 14. EFFECT ON OTHER FEDERAL LAWS.

- 7 Any transfer of management authority over Federal
- 8 lands pursuant to section 6(c) or section 12(b)(3) shall
- 9 not require or permit any administrative action, including
- 10 revisions, amendments, supplementation, or other action
- 11 of, to, or pertaining to resource management plans, stand-
- 12 ards, guidelines, policies, or guidance concerning individ-
- 13 ual or multiple units of Federal lands because of imple-
- 14 mentation, or site-specific or cumulative impacts of imple-
- 15 mentation, of such management authority.

 \bigcirc