### 104TH CONGRESS 1ST SESSION S.919

To modify and reauthorize the Child Abuse Prevention and Treatment Act, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

JUNE 13 (legislative day, JUNE 5), 1995

Mr. COATS (for himself and Mrs. KASSEBAUM) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

# A BILL

# To modify and reauthorize the Child Abuse Prevention and Treatment Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

**3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Child Abuse Prevention and Treatment Act Amendments
- 6 of 1995".
- 7 (b) TABLE OF CONTENTS.—The table of contents of
- 8 this Act is as follows:
  - Sec. 1. Short title; table of contents.

- Sec. 101. Reference.
- Sec. 102. Findings.
- Sec. 103. Office of Child Abuse and Neglect.
- Sec. 104. Advisory Board on Child Abuse and Neglect.
- Sec. 105. Repeal of Interagency Task Force.
- Sec. 106. National Clearinghouse for Information Relating to Child Abuse.
- Sec. 107. Research and assistance activities.
- Sec. 108. Grants for demonstration programs.
- Sec. 109. State grants for prevention and treatment programs.
- Sec. 110. Repeal.
- Sec. 111. Definitions.
- Sec. 112. Authorization of appropriations.
- Sec. 113. Rule of construction.

#### TITLE II—COMMUNITY-BASED CHILD ABUSE AND NEGLECT PREVENTION GRANTS

- Sec. 201. Establishment of program.
- Sec. 202. Repeals.

#### TITLE III-FAMILY VIOLENCE PREVENTION AND SERVICES

- Sec. 301. Reference.
- Sec. 302. State demonstration grants.
- Sec. 303. Allotments.
- Sec. 304. Authorization of appropriations.

#### TITLE IV—ADOPTION OPPORTUNITIES

- Sec. 401. Reference.
- Sec. 402. Findings and purpose.
- Sec. 403. Information and services.
- Sec. 404. Authorization of appropriations.

TITLE V—ABANDONED INFANTS ASSISTANCE ACT OF 1986

Sec. 501. Reauthorization.

TITLE VI-REAUTHORIZATION OF VARIOUS PROGRAMS

Sec. 601. Missing Children's Assistance Act. Sec. 602. Victims of Child Abuse Act of 1990.

# 1 TITLE I—GENERAL PROGRAM

#### 2 SEC. 101. REFERENCE.

3 Except as otherwise expressly provided, whenever in 4 this title an amendment or repeal is expressed in terms 5 of an amendment to, or repeal of, a section or other provi-6 sion, the reference shall be considered to be made to a

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1	section or other provision of the Child Abuse Prevention
2	and Treatment Act (42 U.S.C. 5101 et seq.).
3	SEC. 102. FINDINGS.
4	Section 2 (42 U.S.C. 5101 note) is amended—
5	(1) in paragraph $(1)$ , to read as follows:
6	"(1) each year, close to 1,000,000 American
7	children are victims of abuse and neglect;";
8	(2) in paragraph (3)(C), by inserting "assess-
9	ment," after "prevention,";
10	(3) in paragraph (4)—
11	(A) by striking ''tens of''; and
12	(B) by striking ''direct'' and all that fol-
13	lows through the semicolon and inserting ''tan-
14	gible expenditures, as well as significant intan-
15	gible costs;";
16	(4) in paragraph (7), by striking ''remedy the
17	causes of" and inserting "prevent";
18	(5) in paragraph (8), by inserting ''safety,''
19	after "fosters the health,";
20	(6) in paragraph (10)—
21	(A) by striking ''ensure that every commu-
22	nity in the United States has" and inserting
23	"assist States and communities with"; and
24	(B) by inserting "and family" after "com-
25	prehensive child"; and

1 (7) in paragraph (11)—

2 (A) by striking "child protection" each
3 place that such appears and inserting "child
4 and family protection"; and

5 (B) in subparagraph (D), by striking "suf-6 ficient".

7 SEC. 103. OFFICE OF CHILD ABUSE AND NEGLECT.

8 Section 101 (42 U.S.C. 5101) is amended to read as 9 follows:

#### 10 "SEC. 101. OFFICE OF CHILD ABUSE AND NEGLECT.

"(a) ESTABLISHMENT.—The Secretary of Health
and Human Services may establish an office to be known
as the Office on Child Abuse and Neglect.

"(b) PURPOSE.—The purpose of the Office estab-14 15 lished under subsection (a) shall be to execute and coordinate the functions and activities of this Act. In the event 16 that such functions and activities are performed by an-17 other entity or entities within the Department of Health 18 and Human Services, the Secretary shall ensure that such 19 20 functions and activities are executed with the necessary expertise and in a fully coordinated manner involving reg-21 22 ular intradepartmental and interdepartmental consultation with all agencies involved in child abuse and neglect 23 activities.". 24

3 Section 102 (42 U.S.C. 5102) is amended to read as 4 follows:

5 "SEC. 102. ADVISORY BOARD ON CHILD ABUSE AND NE6 GLECT.

7 "(a) APPOINTMENT.—The Secretary may appoint an
8 advisory board to make recommendations to the Secretary
9 and to the appropriate committees of Congress concerning
10 specific issues relating to child abuse and neglect.

"(b) SOLICITATION OF NOMINATIONS.—The Secretary shall publish a notice in the Federal Register soliciting nominations for the appointment of members of the
advisory board under subsection (a).

15 "(c) COMPOSITION.—In establishing the board under 16 subsection (a), the Secretary shall appoint members from 17 the general public who are individuals knowledgeable in 18 child abuse and neglect prevention, intervention, treat-19 ment, or research, and with due consideration to represen-20 tation of ethnic or racial minorities and diverse geographic 21 areas, and who represent—

22 "(1) law (including the judiciary);

23 "(2) psychology (including child development);

24 "(3) social services (including child protective25 services);

"(4) medicine (including pediatrics);

1	"(5) State and local government;
2	"(6) organizations providing services to disabled
3	persons;
4	"(7) organizations providing services to adoles-
5	cents;
6	''(8) teachers;
7	"(9) parent self-help organizations;
8	<pre>``(10) parents' groups;</pre>
9	''(11) voluntary groups; and
10	"(12) family rights groups.
11	"(d) VACANCIES.—Any vacancy in the membership of
12	the board shall be filled in the same manner in which the
13	original appointment was made.
14	"(e) ELECTION OF OFFICERS.—The board shall elect
15	a chairperson and vice-chairperson at its first meeting
16	from among the members of the board.
17	"(f) DUTIES.—Not later than 1 year after the estab-
18	lishment of the board under subsection (a), the board shall
19	submit to the Secretary and the appropriate committees
20	of Congress a report, or interim report, containing—
21	"(1) recommendations on coordinating Federal,
22	State, and local child abuse and neglect activities
23	with similar activities at the Federal, State, and
24	local level pertaining to family violence prevention;

1	"(2) specific modifications needed in Federal
2	and State laws and programs to reduce the number
3	of unfounded or unsubstantiated reports of child
4	abuse or neglect while enhancing a more focused at-
5	tention to legitimate cases of abuse or neglect which
6	place a child in danger; and
7	"(3) recommendations for modifications needed
8	to facilitate coordinated national data collection with
9	respect to child protection and child welfare.".
10	SEC. 105. REPEAL OF INTERAGENCY TASK FORCE.
11	Section 103 (42 U.S.C. 5103) is repealed.
12	SEC. 106. NATIONAL CLEARINGHOUSE FOR INFORMATION
13	<b>RELATING TO CHILD ABUSE.</b>
10	
14	Section 104 (42 U.S.C. 5104) is amended—
14	Section 104 (42 U.S.C. 5104) is amended—
14 15	Section 104 (42 U.S.C. 5104) is amended— (1) in subsection (a), to read as follows:
14 15 16 17	Section 104 (42 U.S.C. 5104) is amended— (1) in subsection (a), to read as follows: "(a) ESTABLISHMENT.—The Secretary shall through
14 15 16 17	Section 104 (42 U.S.C. 5104) is amended— (1) in subsection (a), to read as follows: "(a) ESTABLISHMENT.—The Secretary shall through the Department, or by one or more contract of not less
14 15 16 17 18	Section 104 (42 U.S.C. 5104) is amended— (1) in subsection (a), to read as follows: "(a) ESTABLISHMENT.—The Secretary shall through the Department, or by one or more contract of not less than 3 years duration let through a competition, establish
14 15 16 17 18 19	Section 104 (42 U.S.C. 5104) is amended— (1) in subsection (a), to read as follows: "(a) ESTABLISHMENT.—The Secretary shall through the Department, or by one or more contract of not less than 3 years duration let through a competition, establish a national clearinghouse for information relating to child
14 15 16 17 18 19 20	Section 104 (42 U.S.C. 5104) is amended— (1) in subsection (a), to read as follows: "(a) ESTABLISHMENT.—The Secretary shall through the Department, or by one or more contract of not less than 3 years duration let through a competition, establish a national clearinghouse for information relating to child abuse.";
14 15 16 17 18 19 20 21	Section 104 (42 U.S.C. 5104) is amended— (1) in subsection (a), to read as follows: "(a) ESTABLISHMENT.—The Secretary shall through the Department, or by one or more contract of not less than 3 years duration let through a competition, establish a national clearinghouse for information relating to child abuse."; (2) in subsection (b)—
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	Section 104 (42 U.S.C. 5104) is amended— (1) in subsection (a), to read as follows: "(a) ESTABLISHMENT.—The Secretary shall through the Department, or by one or more contract of not less than 3 years duration let through a competition, establish a national clearinghouse for information relating to child abuse."; (2) in subsection (b)— (A) in the matter preceding paragraph (1),

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1	(i) by inserting ''assessment,'' after
2	"prevention,"; and
3	(ii) by striking '', including'' and all
4	that follows through "105(b)" and insert-
5	ing ''and'';
6	(C) in paragraph (2)—
7	(i) in subparagraph (A), by striking
8	"general population" and inserting "Unit-
9	ed States'';
10	(ii) in subparagraph (B), by adding
11	"and" at the end thereof;
12	(iii) in subparagraph (C), by striking
13	"; and" at the end thereof and inserting a
14	period; and
15	(iv) by striking subparagraph (D);
16	and
17	(D) by striking paragraph (3); and
18	(3) in subsection (c)—
19	(A) in the matter preceding paragraph (1),
20	by striking ''Director'' and inserting ''Sec-
21	retary'';
22	(B) in paragraph (2), by striking ''that is
23	represented on the task force" and inserting
24	''involved with child abuse and neglect and
25	mechanisms for the sharing of such information

1	among other Federal agencies and clearing-
2	houses'';
3	(C) in paragraph (3), by striking ''State,
4	regional" and all that follows and inserting the
5	following: ''Federal, State, regional, and local
6	child welfare data systems which shall include:
7	''(A) standardized data on false, un-
8	founded, unsubstantiated, or substantiated re-
9	ports; and
10	"(B) information on the number of deaths
11	due to child abuse and neglect;";
12	(D) by redesignating paragraph (4) as
13	paragraph (6); and
14	(E) by inserting after paragraph (3), the
15	following new paragraphs:
16	''(4) through a national data collection and
17	analysis program and in consultation with appro-
18	priate State and local agencies and experts in the
19	field, collect, compile, and make available, State
20	child abuse and neglect reporting information which,
21	to the extent practical, shall be universal and case
22	specific, and integrated with other case-based foster
23	care and adoption data collected by the Secretary;

"(5) compile, analyze, and publish a summary 1 of the research conducted under section 105(a); 2 3 and". SEC. 107. RESEARCH, EVALUATION AND ASSISTANCE AC-4 5 TIVITIES. 6 (a) RESEARCH.—Section 105(a) (42 (42 U.S.C. 7 5105(a)) is amended— 8 (1) in the section heading, by striking "OF 9 THE NATIONAL CENTER ON CHILD ABUSE AND NEGLECT"; 10 11 (2) in paragraph (1)— (A) in the matter preceding subparagraph 12 (A), by striking ", through the Center, conduct 13 14 research on" and inserting "carry out a con-15 tinuing interdisciplinary program of research that is designed to provide information needed 16 17 to better protect children from abuse or neglect 18 and to improve the well-being of abused or ne-19 glected children, with at least a portion of such 20 research being field initiated. Such research program may focus on"; 21 (B) by redesignating subparagraphs (A) 22 23 through (C) as subparagraph (B) through (D), 24 respectively;

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1	(C) by inserting before subparagraph (B)
2	(as so redesignated) the following new subpara-
3	graph:
4	''(A) the nature and scope of child abuse
5	and neglect;";
6	(D) in subparagraph (B) (as so redesig-
7	nated), by striking ''identification treatment
8	and cultural" and inserting "causes, prevention,
9	assessment, identification, treatment, cultural
10	and socio-economic distinctions, and the con-
11	sequences of child abuse and neglect";
12	(E) in subparagraph (D) (as so redesig-
13	nated)—
14	(i) by striking clause (ii); and
15	(ii) in clause (iii), to read as follows:
16	"(ii) the incidence of substantiated
17	and unsubstantiated reported child abuse
18	cases;
19	''(iii) the number of substantiated
20	cases that result in a legal finding of child
21	abuse or neglect or related criminal court
22	convictions;
23	''(iv) the extent to which the number
24	of unsubstantiated, unfounded and false
25	reported cases of child abuse or neglect

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1	have contributed to the inability of a State
2	to respond effectively to serious cases of
3	child abuse or neglect;
4	"(v) the number of unsubstantiated,
5	false, or unfounded reports that have re-
6	sulted in a child being placed on substitute
7	care, and the duration of such placement;
8	''(vi) the extent to which unsubstan-
9	tiated reports return as more serious cases
10	of child abuse or neglect;
11	"(vii) the incidence and prevalence of
12	physical, sexual, and emotional abuse and
13	physical and emotional neglect in sub-
14	stitute care; and
15	"(viii) the incidence and outcomes of
16	abuse allegations reported within the con-
17	text of divorce, custody, or other family
18	court proceedings, and the interaction be-
19	tween this venue and the child protective
20	services system."; and
21	(3) in paragraph (2)—
22	(A) in subparagraph (A)—
23	(i) by striking ''and demonstrations'';
24	and

	10
1	(ii) by striking ''paragraph (1)(A) and
2	activities under section 106" and inserting
3	"paragraph (1)"; and
4	(B) in subparagraph (B), by striking ''and
5	demonstration''.
6	(b) REPEAL.—Subsection (b) of section 105 (42
7	U.S.C. 5105(b)) is repealed.
8	(c) Technical Assistance.—Section 105(c) (42
9	U.S.C. 5105(c)) is amended—
10	(1) by striking "The Secretary" and inserting:
11	"(1) IN GENERAL.—The Secretary";
12	(2) by striking '', through the Center,'';
13	(3) by inserting ''State and local'' before ''pub-
14	lic and nonprofit'';
15	(4) by inserting ''assessment,'' before ''identi-
16	fication''; and
17	(5) by adding at the end thereof the following
18	new paragraphs:
19	"(2) EVALUATION.—Such technical assistance
20	may include an evaluation or identification of—
21	"(A) various methods and procedures for
22	the investigation, assessment, and prosecution
23	of child physical and sexual abuse cases;
24	"(B) resultant ways to mitigate psycho-
25	logical trauma to the child victim; and

1	"(C) effective programs carried out by the
2	States under titles I and III.
3	"(3) DISSEMINATION.—The Secretary may pro-
4	vide for and disseminate information relating to var-
5	ious training resources available at the State and
6	local level to—
7	''(A) individuals who are engaged, or who
8	intend to engage, in the prevention, identifica-
9	tion, and treatment of child abuse and neglect;
10	and
11	"(B) to appropriate State and local offi-
12	cials to assist in training law enforcement,
13	legal, judicial, medical, mental health, edu-
14	cation, and child welfare personnel in appro-
15	priate methods of interacting during investiga-
16	tive, administrative, and judicial proceedings
17	with children who have been subjected to
18	abuse.''.
19	(d) Grants and Contracts.—Section $105(d)(2)$
20	(42 U.S.C. $5105(d)(2)$ ) is amended by striking the second
21	sentence.
22	(e) PEER REVIEW.—Section 105(e) (42 U.S.C.
23	5105(e)) is amended—
24	(1) in paragraph (1)—

1	(A) in subparagraph (A), by striking ''and
2	contracts''; and
3	(B) in subparagraph (B)—
4	(i) by striking ''shall'' and inserting
5	"may"; and
6	(ii) by striking ''Office of Human De-
7	velopment" and inserting "Administration
8	on Children and Families''; and
9	(2) in paragraph (2), by striking '', contract, or
10	other financial assistance".
11	SEC. 108. GRANTS FOR DEMONSTRATION PROGRAMS.
12	Section 106 (42 U.S.C. 5106) is amended—
13	(1) in the section heading, by striking "OR
14	SERVICE'';
15	(2) in subsection (a), by striking paragraph (1)
16	and inserting the following new paragraph:
17	"(1) DEMONSTRATION PROGRAMS AND
18	PROJECTS.—The Secretary may make grants to, and
19	enter into contracts with, public agencies or non-
20	profit private agencies or organizations (or combina-
21	tions of such agencies or organizations) for time lim-
22	ited, research based demonstration programs and
23	projects for the following purposes:

"(A) TRAINING PROGRAMS.—The Sec-2 retary may award grants to public or private non-profit organizations under this section— 3

"(i) for the training of professional 4 and paraprofessional personnel in the 5 6 fields of medicine, law, education, social 7 work, and other relevant fields who are engaged in, or intend to work in, the field of 8 prevention, identification, and treatment of 9 child abuse and neglect; 10

"(ii) to provide culturally specific in-11 struction in methods of protecting children 12 13 from child abuse and neglect to children 14 and to persons responsible for the welfare 15 of children, including parents of and persons who work with children with disabil-16 17 ities:

18 "(iii) to improve the recruitment, se-19 lection, and training of volunteers serving 20 in private and public nonprofit children, youth and family service organizations in 21 22 order to prevent child abuse and neglect 23 through collaborative analysis of current recruitment, selection, and training pro-24 grams and development of model programs 25

1	for dissemination and replication nation-
2	ally; and
3	"(iv) for the establishment of resource
4	centers for the purpose of providing infor-
5	mation and training to professionals work-
6	ing in the field of child abuse and neglect.
7	"(B) MUTUAL SUPPORT PROGRAMS.—The
8	Secretary may award grants to private non-
9	profit organizations (such as Parents Anony-
10	mous) to establish or maintain a national net-
11	work of mutual support and self-help programs
12	as a means of strengthening families in part-
13	nership with their communities.
14	((C) Other innovative programs and
15	PROJECTS.—
16	"(i) IN GENERAL.—The Secretary
17	may award grants to public agencies that
18	demonstrate innovation in responding to
19	reports of child abuse and neglect includ-
20	ing programs of collaborative partnerships
21	between the State child protective service
22	agency, community social service agencies
23	and family support programs, schools,
24	churches and synagogues, and other com-

munity agencies to allow for the establish-1 2 ment of a triage system that— "(I) accepts, screens and assesses 3 4 reports received to determine which 5 such reports require an intensive intervention and which require vol-6 7 untary referral to another agency, program or project; 8 "(II) provides, either directly or 9 10 through referral, a variety of commu-11 nity-linked services to assist families 12 in preventing child abuse and neglect; 13 and "(III) provides further investiga-14 15 tion and intensive intervention where 16 the child's safety is in jeopardy. "(ii) PREFERRED PLACEMENT.—The 17 18 Secretary may award grants to public enti-19 ties to assist such entities in developing or 20 implementing procedures protecting the rights of families, using adult relatives as 21 22 the preferred placement for children re-23 moved from their home, where such rel-24 atives are determined to be capable of providing a safe environment for the child or 25

1	where such relatives comply with the State
2	child protection standards."; and
3	(3) by adding at the end thereof the following
4	new subsection:
5	"(d) EVALUATION.—In making grants for dem-
6	onstration projects under this section, the Secretary shall
7	require all such projects to be evaluated for their effective-
8	ness. Funding for such evaluations shall be provided either
9	as a stated percentage of a demonstration grant or as a
10	separate grant entered into by the Secretary for the pur-
11	pose of evaluating a particular demonstration project or
12	group of projects.".
13	SEC. 109. STATE GRANTS FOR PREVENTION AND TREAT-
13 14	SEC. 109. STATE GRANTS FOR PREVENTION AND TREAT- MENT PROGRAMS.
14	MENT PROGRAMS.
14 15	<b>MENT PROGRAMS.</b> Section 107 (42 U.S.C. 5107) is amended to read as
14 15 16	MENT PROGRAMS. Section 107 (42 U.S.C. 5107) is amended to read as follows:
14 15 16 17	MENT PROGRAMS. Section 107 (42 U.S.C. 5107) is amended to read as follows: "SEC. 107. GRANTS TO STATES FOR CHILD ABUSE AND NE-
14 15 16 17 18	MENT PROGRAMS. Section 107 (42 U.S.C. 5107) is amended to read as follows: "SEC. 107. GRANTS TO STATES FOR CHILD ABUSE AND NE- GLECT PREVENTION AND TREATMENT PRO-
14 15 16 17 18 19	MENT PROGRAMS. Section 107 (42 U.S.C. 5107) is amended to read as follows: "SEC. 107. GRANTS TO STATES FOR CHILD ABUSE AND NE- GLECT PREVENTION AND TREATMENT PRO- GRAMS.
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	MENT PROGRAMS. Section 107 (42 U.S.C. 5107) is amended to read as follows: "SEC. 107. GRANTS TO STATES FOR CHILD ABUSE AND NE- GLECT PREVENTION AND TREATMENT PRO- GRAMS. "(a) DEVELOPMENT AND OPERATION GRANTS.—The
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	MENT PROGRAMS. Section 107 (42 U.S.C. 5107) is amended to read as follows: "SEC. 107. GRANTS TO STATES FOR CHILD ABUSE AND NE- GLECT PREVENTION AND TREATMENT PRO- GRAMS. "(a) DEVELOPMENT AND OPERATION GRANTS.—The Secretary shall make grants to the States, based on the
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	MENT PROGRAMS. Section 107 (42 U.S.C. 5107) is amended to read as follows: "SEC. 107. GRANTS TO STATES FOR CHILD ABUSE AND NE- GLECT PREVENTION AND TREATMENT PRO- GRAMS. "(a) DEVELOPMENT AND OPERATION GRANTS.—The Secretary shall make grants to the States, based on the population of children under the age of 18 in each State

1	"(1) the intake, assessment, screening, and in-
2	vestigation of reports of abuse and neglect;
3	((2)(A) creating and improving the use of mul-
4	tidisciplinary teams and interagency protocols to en-
5	hance investigations; and
6	"(B) improving legal preparation and represen-
7	tation, including—
8	"(i) procedures for appealing and respond-
9	ing to appeals of substantiated reports of abuse
10	and neglect; and
11	''(ii) provisions for the appointment of a
12	guardian ad litem.
13	"(3) case management and delivery of services
14	provided to children and their families;
15	"(4) enhancing the general child protective sys-
16	tem by improving risk and safety assessment tools
17	and protocols, automation systems that support the
18	program and track reports of child abuse and ne-
19	glect from intake through final disposition and infor-
20	mation referral systems;
21	''(5) developing, strengthening, and facilitating
22	training opportunities and requirements for individ-
23	uals overseeing and providing services to children
24	and their families through the child protection sys-
25	tem;

	~ 1
1	((6) developing and facilitating training proto-
2	cols for individuals mandated to report child abuse
3	or neglect;
4	''(7) developing, strengthening, and supporting
5	child abuse and neglect prevention, treatment, and
6	research programs in the public and private sectors;
7	or
8	''(8) developing, implementing, or operating—
9	''(A) information and education programs
10	or training programs designed to improve the
11	provision of services to disabled infants with
12	life-threatening conditions for—
13	"(i) professional and paraprofessional
14	personnel concerned with the welfare of
15	disabled infants with life-threatening con-
16	ditions, including personnel employed in
17	child protective services programs and
18	health-care facilities; and
19	"(ii) the parents of such infants;
20	''(B) programs to enhance the capacity of
21	community-based programs to integrate shared
22	leadership strategies between parents and pro-
23	fessionals to prevent and treat child abuse and
24	neglect at the neighborhood level; and

1	"(C) programs to assist in obtaining or co-
2	ordinating necessary services for families of dis-
3	abled infants with life-threatening conditions,
4	including—
5	''(i) existing social and health services;
6	''(ii) financial assistance; and
7	"(iii) services necessary to facilitate
8	adoptive placement of any such infants
9	who have been relinquished for adoption.
10	"(b) Compliance and Education Grants.—The
11	Secretary is authorized to make grants to the States for
12	purposes of developing, implementing, or operating—
13	''(1) the procedures or programs required under
14	subsection (b)(2);
15	"(2) procedures or programs designed to im-
16	prove the provision of services to disabled infants
17	with life-threatening conditions for—
18	"(A) professional and paraprofessional per-
19	sonnel concerned with the welfare of disabled
20	infants with life-threatening conditions, includ-
21	ing personnel employed in child protective serv-
22	ices programs and health-care facilities; and
23	''(B) the parents of such infants; and

"(3) programs to assist in obtaining or coordi-1 2 nating necessary services for families of disabled infants with life-threatening conditions, including-3 "(A) existing social and health services; 4 "(B) financial assistance; and 5 "(C) services necessary to facilitate adop-6 7 tive placement of any such infants who have been relinquished for adoption. 8 "(c) ELIGIBILITY REQUIREMENTS.—In order for a 9 State to qualify for a grant under subsection (a), such 10 State shall provide an assurance or certification, signed 11 by the chief executive officer of the State, that the State— 12 "(1) has in effect and operation a State law or 13 Statewide program relating to child abuse and ne-14 15 glect which ensures— "(A) provisions or procedures for the re-16 17 porting of known and suspected instances of 18 child abuse and neglect; and 19 "(B) procedures for the immediate screen-20 ing, safety assessment, and prompt investigation of such reports; 21 "(C) procedures for immediate steps to be 22 taken to ensure and protect the safety of the 23 abused or neglected child and of any other child 24

under the same care who may also be in danger of physical abuse or neglect;

"(D) provisions for immunity from prosecution under State and local laws and regulations for individuals making good faith reports of suspected or known instances of child abuse or neglect;

"(E) methods to preserve the confidential-8 ity of all records in order to protect the rights 9 of the child and of the child's parents or guard-10 ians, including methods to ensure that disclo-11 12 sure (and redisclosure) of information concerning child abuse or neglect involving specific in-13 dividuals is made only to persons or entities 14 that the State determines have a need for such 15 16 information directly related to the purposes of 17 this Act:

"(F) requirements for the prompt disclosure of all relevant information to any Federal,
State, or local governmental entity, or any
agent of such entity, with a need for such information in order to carry out its responsibilities
under law to protect children from abuse and
neglect;

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"(G) the cooperation of law enforcement officials, court of competent jurisdiction, and appropriate State agencies providing human services;

"(H) provisions requiring, and procedures 5 6 in place that facilitate the prompt expungement 7 of any records that are accessible to the general public or are used for purposes of employment 8 9 or other background checks in cases determined 10 to be unsubstantiated or false, except that noth-11 ing in this section shall prevent State child pro-12 tective service agencies from keeping information on unsubstantiated reports in their case-13 14 work files to assist in future risk assessment; 15 and

"(I) provisions and procedures requiring
that in every case involving an abused or neglected child which results in a judicial proceeding, a guardian ad litem shall be appointed to
represent the child in such proceedings; and

21 "(2) has in place procedures for responding to
22 the reporting of medical neglect (including instances
23 of withholding of medically indicated treatment from
24 disabled infants with life-threatening conditions),

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1	procedures or programs, or both (within the State
2	child protective services system), to provide for—
3	''(A) coordination and consultation with in-
4	dividuals designated by and within appropriate
5	health-care facilities;
6	''(B) prompt notification by individuals
7	designated by and within appropriate health-
8	care facilities of cases of suspected medical ne-
9	glect (including instances of withholding of
10	medically indicated treatment from disabled in-
11	fants with life-threatening conditions); and
12	"(C) authority, under State law, for the
13	State child protective service system to pursue
14	any legal remedies, including the authority to
15	initiate legal proceedings in a court of com-
16	petent jurisdiction, as may be necessary to pre-
17	vent the withholding of medically indicated
18	treatment from disabled infants with life threat-
19	ening conditions.
20	"(d) Additional Requirement.—Not later than 2
21	years after the date of enactment of this section, the State
22	shall provide an assurance or certification that the State
23	has in place provisions, procedures, and mechanisms by
24	which individuals who disagree with an official finding of

25 abuse or neglect can appeal such finding.

"(e) STATE PROGRAM PLAN.—To be eligible to re-1 ceive a grant under this section, a State shall submit every 2 5 years a plan to the Secretary that specifies the child 3 4 protective service system area or areas described in subsection (a) that the State intends to address with funds 5 received under the grant. Such plan shall be coordinated 6 with the plan of the State for child welfare services and 7 family preservation and family support services under part 8 B of title IV of the Social Security Act and shall contain 9 an outline of the activities that the State intends to carry 10 out using amounts provided under the grant to achieve 11 the purposes of this Act, including the procedures to be 12 used for-13

14 "(1) receiving and assessing reports of child15 abuse or neglect;

16 "(2) investigating such reports;

17 "(3) protecting children by removing them from
18 dangerous settings and ensuring their placement in
19 a safe environment;

20 "(4) providing services or referral for services
21 for families and children where the child is not in
22 danger of harm;

23 "(5) providing services to individuals, families,
24 or communities, either directly or through referral,

aimed at preventing the occurrence of child abuse
 and neglect;

3 "(6) providing training to support direct line
4 and supervisory personnel in report-taking, screen5 ing, assessment, decision-making, and referral for
6 investigation; and

7 "(7) providing training for individuals man8 dated to report suspected cases of child abuse or ne9 glect.

10 "(f) RESTRICTIONS RELATING TO CHILD WELFARE 11 SERVICES.—Programs or projects relating to child abuse 12 and neglect assisted under part B of title IV of the Social 13 Security Act shall comply with the requirements set forth 14 in paragraphs (1) (A) and (B), (2), (3), (4), (5), and (6) 15 of subsection (c).

16 "(g) ANNUAL STATE DATA REPORTS.—Each State
17 to which a grant is made under this part shall annually
18 submit to the Secretary a report that includes the
19 following:

20 "(1) The number of children who were reported
21 to the State during the year as abused or neglected.
22 "(2) Of the number of children described in
23 paragraph (1), the number with respect to whom
24 such reports were—

25 "(A) substantiated;

1	"(B) unsubstantiated; and
2	"(C) determined to be false.
3	"(3) Of the number of children described in
4	paragraph (2)—
5	"(A) the number that did not receive serv-
6	ices during the year under the State program
7	funded under this part or an equivalent State
8	program;
9	''(B) the number that received services
10	during the year under the State program fund-
11	ed under this part or an equivalent State pro-
12	gram; and
13	"(C) the number that were removed from
14	their families during the year by disposition of
15	the case.
16	"(4) The number of families that received pre-
17	ventive services from the State during the year.
18	"(5) The number of deaths in the State during
19	the year resulting from child abuse or neglect.
20	"(6) Of the number of children described in
21	paragraph (5), the number of such children who
22	were in foster care.
23	((7) The number of child protective service
24	workers responsible for the intake and screening of
25	reports filed in the previous year.

"(8) The agency response time with respect to 1 2 each such report with respect to initial investigation of reports of child abuse or neglect. 3 4 "(9) The response time with respect to the pro-5 vision of services to families and children where an allegation of abuse or neglect has been made. 6 "(10) The number of child protective service 7 workers responsible for intake, assessment, and in-8 9 vestigation of child abuse and neglect reports relative to the number of reports investigated in the 10 11 previous year.". 12 SEC. 110. REPEAL. 13 Section 108 (42 U.S.C. 5106b) is repealed. 14 **SEC. 111. DEFINITIONS.** Section 113 (42 U.S.C. 5106h) is amended— 15 (1) by striking paragraphs (1) and (2); 16 17 (2) by redesignating paragraphs (3) through 18 (10) as paragraphs (1) through (8), respectively; 19 and (3) in paragraph (2) (as so redesignated), to 20 read as follows: 21 22 "(2) the term 'child abuse and neglect' means, at a minimum, any recent act or failure to act on 23 24 the part of a parent or caretaker, which results in 25 death or serious physical, sexual, or emotional harm,

or presents an imminent risk of serious harm. Such
 term does not include a child who has suffered harm
 where the harm results primarily from the parent or
 caretaker's lack of financial resources or from causes
 linked to such lack of resources;".

#### 6 SEC. 112. AUTHORIZATION OF APPROPRIATIONS.

7 Section 114(a) (42 U.S.C. 5106h(a)) is amended to8 read as follows:

9 "(a) IN GENERAL.—

10 "(1) GENERAL AUTHORIZATION.—There are 11 authorized to be appropriated to carry out this title, 12 \$100,000,000 for fiscal year 1996, and such sums 13 as may be necessary for each of the fiscal years 14 1997 through 2000.

15 "(2) DISCRETIONARY ACTIVITIES.—

16 "(A) IN GENERAL.—Of the amounts ap17 propriated for a fiscal year under paragraph
18 (1), the Secretary shall make available 33<sup>1</sup>/<sub>3</sub>
19 percent of such amounts to fund discretionary
20 activities under this title.

21 "(B) DEMONSTRATION PROJECTS.—Of the
22 amounts made available for a fiscal year under
23 subparagraph (A), the Secretary shall make
24 available not more than 40 percent of such
25 amounts to carry out section 106.".

1 SEC. 113. RULE OF CONSTRUCTION.

2 Title I (42 U.S.C. 5101 et seq.) is amended by adding
3 at the end thereof the following new section:

4 "SEC. 115. RULE OF CONSTRUCTION.

5 "(a) IN GENERAL.—Nothing in this Act shall be con-6 strued to require that a parent or legal guardian provide 7 a child any medical service or treatment, nor require a 8 State to find abuse or neglect in cases in which a parent 9 or legal guardian treats a child's health condition solely 10 or partially by spiritual or non-medical means.

11 "(b) STATE INTERVENTION.—Notwithstanding sub-12 section (a), nothing in this Act shall be construed as pre-13 cluding a State from intervening to protect a child or find 14 abuse or neglect in a case involving the failure or refusal 15 to provide a medical service or treatment where such fail-16 ure or refusal will lead to imminent risk of severe harm 17 to the child.".

## **18 TITLE II—COMMUNITY-BASED**

# 19 CHILD ABUSE AND NEGLECT20 PREVENTION GRANTS

#### 21 SEC. 201. ESTABLISHMENT OF PROGRAM.

Title II of the Child Abuse Prevention and Treatment Act (42 U.S.C. 5116 et seq.) is amended to read as follows:

# TITLE II—COMMUNITY-BASED CHILD ABUSE AND NEGLECT PREVENTION GRANTS

#### 4 "SEC. 201. PURPOSE AND AUTHORITY.

5 "(a) PURPOSE.—It is the purpose of this Act to support State efforts to develop, operate, expand and enhance 6 a network of community-based, prevention-focused, family 7 resource and support programs that are culturally com-8 9 petent and that coordinate resources among existing edu-10 cation, vocational rehabilitation, disability, respite, health, mental health, job readiness, self-sufficiency, child and 11 12 family development, community action, Head Start, child care, child abuse and neglect prevention, juvenile justice, 13 14 domestic violence prevention and intervention, housing, 15 and other human service organizations within the State.

16 "(b) AUTHORITY.—The Secretary shall make grants
17 under this title on a formula basis to the entity designated
18 by the State as the lead entity (hereafter referred to in
19 this title as the 'lead entity') for the purpose of—

20 "(1) developing, operating, expanding and en21 hancing Statewide networks of community-based,
22 prevention-focused, family resource and support pro23 grams that—

24 "(A) offer sustained assistance to families;

1	"(B) provide early, comprehensive, and ho-
2	listic support for all parents;
3	"(C) promote the development of parental
4	competencies and capacities, especially in young
5	parents and parents with very young children;
6	"(D) increase family stability;
7	''(E) improve family access to other formal
8	and informal resources and opportunities for
9	assistance available within communities; and
10	''(F) support the additional needs of fami-
11	lies with children with disabilities;
12	"(2) fostering the development of a continuum
13	of preventive services for children and families
14	through State and community-based collaborations
15	and partnerships both public and private;
16	"(3) financing the start-up, maintenance, ex-
17	pansion, or redesign of specific family resource and
18	support program services (such as respite services,
19	child abuse and neglect prevention activities, disabil-
20	ity services, mental health services, housing services,
21	transportation, adult education, home visiting and
22	other similar services) identified by the inventory
23	and description of current services required under
24	section 205(a)(3) as an unmet need, and integrated

with the network of community-based family re source and support program;

"(4) maximizing funding for the financing, 3 4 planning, community mobilization, collaboration, assessment, information and referral, startup, training 5 6 and technical assistance, information management, 7 reporting and evaluation costs for establishing, operating, or expanding a Statewide network of commu-8 nity-based, prevention-focused, family resource and 9 10 support program; and

"(5) financing public information activities that
focus on the healthy and positive development of
parents and children and the promotion of child
abuse and neglect prevention activities.

#### 15 **"SEC. 202. ELIGIBILITY.**

16 "A State shall be eligible for a grant under this title17 for a fiscal year if—

18 "(1)(A) the chief executive officer of the State 19 has designated an entity to administer funds under 20 this title for the purposes identified under the au-21 thority of this title, including to develop, implement, 22 operate, enhance or expand a Statewide network of 23 community-based, prevention-focused, family re-24 source and support programs, child abuse and neglect prevention activities and access to respite services integrated with the Statewide network;

3 "(B) in determining which entity to designate 4 under subparagraph (A), the chief executive officer 5 should give priority consideration to the trust fund 6 advisory board of the State or an existing entity that 7 leverages Federal, State, and private funds for a broad range of child abuse and neglect prevention 8 9 activities and family resource programs, and that is 10 directed by an interdisciplinary, public-private struc-11 ture, including participants from communities; and

12 "(C) such lead entity is an existing public, 13 quasi-public, or nonprofit private entity with a dem-14 onstrated ability to work with other State and com-15 munity-based agencies to provide training and tech-16 nical assistance, and that has the capacity and com-17 mitment to ensure the meaningful involvement of 18 parents who are consumers and who can provide 19 leadership in the planning, implementation, and 20 evaluation of programs and policy decisions of the applicant agency in accomplishing the desired out-21 22 comes for such efforts:

23 "(2) the chief executive officer of the State pro24 vides assurances that the lead entity will provide or
25 will be responsible for providing—

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"(A) a network of community-based family 1 2 resource and support programs composed of local, collaborative, public-private partnerships 3 4 directed by interdisciplinary structures with balanced representation from private and public 5 6 sector members, parents, and public and private 7 nonprofit service providers and individuals and organizations experienced in working in part-8 9 nership with families with children with disabil-10 ities:

"(B) direction to the network through an
interdisciplinary, collaborative, public-private
structure with balanced representation from
private and public sector members, parents, and
public sector and private nonprofit sector service providers; and

17 "(C) direction and oversight to the net-18 work through identified goals and objectives, 19 clear lines of communication and accountability, 20 the provision of leveraged or combined funding from Federal, State and private sources, cen-21 22 tralized assessment and planning activities, the provision of training and technical assistance, 23 and reporting and evaluation functions; and 24

"(3) the chief executive officer of the State provides assurances that the lead entity—

"(A) has a demonstrated commitment to parental participation in the development, operation, and oversight of the Statewide network of community-based, prevention-focused, family resource and support programs;

"(B) has a demonstrated ability to work 8 9 with State and community-based public and private nonprofit organizations to develop a con-10 tinuum of preventive, family centered, holistic 11 services for children and families through the 12 13 Statewide network of community-based, preven-14 tion-focused, family resource and support pro-15 grams;

"(C) has the capacity to provide oper-16 17 ational support (both financial and pro-18 grammatic) and training and technical assist-19 ance, to the Statewide network of community-20 based, prevention-focused, family resource and support programs, through innovative, inter-21 22 agency funding and interdisciplinary service delivery mechanisms; and 23

24 "(D) will integrate its efforts with individ-25 uals and organizations experienced in working

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in partnership with families with children with
 disabilities and with the child abuse and neglect
 prevention activities of the State, and dem onstrate a financial commitment to those activi ties.

6 "SEC. 203. AMOUNT OF GRANT.

7 "(a) RESERVATION.—The Secretary shall reserve 1
8 percent of the amount appropriated under section 210 for
9 a fiscal year to make allotments to Indian tribes and tribal
10 organizations and migrant programs.

"(b) IN GENERAL.—Of the amounts appropriated for
a fiscal year under section 210 and remaining after the
reservation under subsection (a), The Secretary shall allot
to each State lead entity an amount so that—

15 "(1) 50 percent of the total amount allotted to
16 the State under this section is based on the number
17 of children under 18 residing in the State as com18 pared to the number of such children residing in all
19 States, except that no State shall receive less than
20 \$250,000; and

21 "(2) each State receives, from the amounts re-22 maining from the total amount appropriated, an 23 amount equal to 50 percent of the amount that each 24 such State has directed through the lead agency to 25 the purposes identified under the authority of this title, including foundation, corporate, and other pri vate funding, State revenues, and Federal funds.
 "(c) ALLOCATION.—Funds allotted to a State under
 this section shall be awarded on a formula basis for a 3-

5 year period. Payment under such allotments shall be made6 by the Secretary annually on the basis described in sub-7 section (a).

#### 8 "SEC. 204. EXISTING AND CONTINUATION GRANTS.

9 "(a) EXISTING GRANTS.—Notwithstanding the en-10 actment of this title, a State or entity that has a grant, contract, or cooperative agreement in effect, on the date 11 of enactment of this title, under the Family Resource and 12 Support Program, the Community-Based Family Re-13 source Program, the Emergency Child Abuse Prevention 14 15 Grant Program, or the Temporary Child Care for Children with Disabilities and Crisis Nurseries Programs shall con-16 tinue to receive funds under such programs, subject to the 17 original terms under which such funds were granted, 18 through the end of the applicable grant cycle. 19

20 "(b) CONTINUATION GRANTS.—The Secretary may 21 continue grants for Family Resource and Support Pro-22 gram grantees, and those programs otherwise funded 23 under this Act, on a noncompetitive basis, subject to the 24 availability of appropriations, satisfactory performance by 25 the grantee, and receipt of reports required under this Act, until such time as the grantee no longer meets the original
 purposes of this Act.

#### 3 "SEC. 205. APPLICATION.

4 "(a) IN GENERAL.—A grant may not be made to a 5 State under this title unless an application therefore is 6 submitted by the State to the Secretary and such applica-7 tion contains the types of information specified by the Sec-8 retary as essential to carrying out the provisions of section 9 202, including—

10 "(1) a description of the lead entity that will be 11 responsible for the administration of funds provided 12 under this title and the oversight of programs fund-13 ed through the Statewide network of community-14 based, prevention-focused, family resource and sup-15 port programs which meets the requirements of sec-16 tion 202;

17 "(2) a description of how the network of com-18 munity-based, prevention-focused, family resource 19 and support programs will operate and how family 20 resource and support services provided by public and 21 private, nonprofit organizations, including those 22 funded by programs consolidated under this Act, will 23 be integrated into a developing continuum of family 24 centered, holistic, preventive services for children 25 and families:

1 "(3) an assurance that an inventory of current 2 family resource programs, respite, child abuse and 3 neglect prevention activities, and other family re-4 source services operating in the State, and a descrip-5 tion of current unmet needs, will be provided;

6 "(4) a budget for the development, operation 7 and expansion of the State's network of community-8 based, prevention-focused, family resource and sup-9 port programs that verifies that the State will ex-10 pend an amount equal to not less than 20 percent 11 of the amount received under this title (in cash, not 12 in-kind) for activities under this title;

"(5) an assurance that funds received under
this title will supplement, not supplant, other State
and local public funds designated for the Statewide
network of community-based, prevention-focused,
family resource and support programs;

18 "(6) an assurance that the State network of 19 community-based, prevention-focused, family re-20 source and support programs will maintain cultural 21 diversity, and be culturally competent and socially 22 sensitive and responsive to the needs of families with 23 children with disabilities;

24 "(7) an assurance that the State has the capac-25 ity to ensure the meaningful involvement of parents

who are consumers and who can provide leadership
in the planning, implementation, and evaluation of
the programs and policy decisions of the applicant
agency in accomplishing the desired outcomes for
such efforts;

6 "(8) a description of the criteria that the entity 7 will use to develop, or select and fund, individual 8 community-based, prevention-focused, family re-9 source and support programs as part of network de-10 velopment, expansion or enhancement;

11 "(9) a description of outreach activities that the 12 entity and the community-based, prevention-focused, 13 family resource and support programs will undertake 14 to maximize the participation of racial and ethnic 15 minorities, new immigrant populations, children and 16 adults with disabilities, and members of other under-17 served or underrepresented groups;

"(10) a plan for providing operational support,
training and technical assistance to communitybased, prevention-focused, family resource and support programs for development, operation, expansion
and enhancement activities;

23 "(11) a description of how the applicant entity's
24 activities and those of the network and its members
25 will be evaluated;

1 "(12) a description of that actions that the ap-2 plicant entity will take to advocate changes in State 3 policies, practices, procedures and regulations to im-4 prove the delivery of prevention-focused, family re-5 source and support program services to all children 6 and families; and

7 "(13) an assurance that the applicant entity
8 will provide the Secretary with reports at such time
9 and containing such information as the Secretary
10 may require.

#### 11 "SEC. 206. LOCAL PROGRAM REQUIREMENTS.

12 "(a) IN GENERAL.—Grants made under this title 13 shall be used to develop, implement, operate, expand and 14 enhance community-based, prevention-focused, family re-15 source and support programs that—

"(1) assess community assets and needs
through a planning process that involves parents
and local public agencies, local nonprofit organizations, and private sector representatives;

20 "(2) develop a strategy to provide, over time, a
21 continuum of preventive, holistic, family centered
22 services to children and families, especially to young
23 parents and parents with young children, through
24 public-private partnerships;

25 "(3) provide—

1	''(A) core family resource and support
2	services such as—
3	''(i) parent education, mutual support
4	and self help, and leadership services;
5	''(ii) early developmental screening of
6	children;
7	"(iii) outreach services;
8	"(iv) community and social service re-
9	ferrals; and
10	"(v) follow-up services;
11	''(B) other core services, which must be
12	provided or arranged for through contracts or
13	agreements with other local agencies, including
14	all forms of respite services; and
15	"(C) access to optional services, includ-
16	ing—
17	"(i) child care, early childhood devel-
18	opment and intervention services;
19	"(ii) services and supports to meet the
20	additional needs of families with children
21	with disabilities;
22	"(iii) job readiness services;
23	''(iv) educational services, such as
24	scholastic tutoring, literacy training, and
25	General Educational Degree services;

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1	"(v) self-sufficiency and life manage-
2	ment skills training;
3	"(vi) community referral services; and
4	''(vii) peer counseling;
5	''(4) develop leadership roles for the meaningful
6	involvement of parents in the development, oper-
7	ation, evaluation, and oversight of the programs and
8	services;
9	''(5) provide leadership in mobilizing local pub-
10	lic and private resources to support the provision of
11	needed family resource and support program serv-
12	ices; and
13	''(6) participate with other community-based,
14	prevention-focused, family resource and support pro-
15	gram grantees in the development, operation and ex-
16	pansion of the Statewide network.
17	"(b) PRIORITY.—In awarding local grants under this
18	title, a lead entity shall give priority to community-based
19	programs serving low income communities and those serv-
20	ing young parents or parents with young children, and to
21	community-based family resource and support programs
22	previously funded under the programs consolidated under
23	the Child Abuse Prevention and Treatment Act Amend-
24	ments of 1995, so long as such programs meet local pro-
25	gram requirements.

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#### 1 "SEC. 207. PERFORMANCE MEASURES.

2 "A State receiving a grant under this title, through
3 reports provided to the Secretary, shall—

4 "(1) demonstrate the effective development, op5 eration and expansion of a Statewide network of
6 community-based, prevention-focused, family re7 source and support programs that meets the require8 ments of this title;

9 "(2) supply an inventory and description of the 10 services provided to families by local programs that 11 meet identified community needs, including core and 12 optional services as described in section 202;

13 "(3) demonstrate the establishment of new res14 pite and other specific new family resources services
15 to address unmet needs identified by the inventory
16 and description of current services required under
17 section 201(b)(6);

18 "(4) describe the number of families served, in-19 cluding families with children with disabilities, and 20 the involvement of a diverse representation of fami-21 lies in the design, operation, and evaluation of the 22 Statewide network of community-based, prevention-23 focused, family resource and support programs, and 24 in the design, operation and evaluation of the indi-25 vidual community-based family resource and support 3 "(5) demonstrate a high level of satisfaction
4 among families who have used the services of the
5 community-based, prevention-focused, family re6 source and support programs;

"(6) demonstrate the establishment or mainte-7 nance of innovative funding mechanisms, at the 8 State or community level, that blend Federal, State, 9 10 local and private funds, and innovative, interdisciplinary service delivery mechanisms, for the develop-11 ment, operation, expansion and enhancement of the 12 13 Statewide network of community-based, prevention-14 focused, family resource and support programs;

15 "(7) describe the results of a peer review proc16 ess conducted under the State program; and

"(8) demonstrate an implementation plan to ensure the continued leadership of parents in the ongoing planning, implementation, and evaluation of
such community based, prevention-focused, family
resource and support programs.

1	"SEC. 208. NATIONAL NETWORK FOR COMMUNITY-BASED
2	FAMILY RESOURCE PROGRAMS.
3	"The Secretary may allocate such sums as may be
4	necessary from the amount provided under the State allot-
5	ment to support the activities of the State network—
6	"(1) to create, operate and maintain a peer re-
7	view process;
8	"(2) to create, operate and maintain an infor-
9	mation clearinghouse;
10	"(3) to fund a yearly symposium on State sys-
11	tem change efforts that result from the operation of
12	the Statewide networks of community-based, preven-
13	tion-focused, family resource and support programs;
14	"(4) to create, operate and maintain a comput-
15	erized communication system between lead entities;
16	and
17	"(5) to fund State-to-State technical assistance
18	through bi-annual conferences.
19	<b>"SEC. 209. DEFINITIONS.</b>
20	"(1) CHILDREN WITH DISABILITIES.—The term
21	'children with disabilities' has the same meaning
22	given such term in section $602(a)(2)$ of the Individ-
23	uals with Disabilities Education Act.
24	"(2) Community referral services.—The
25	term 'community referral services' means services
26	provided under contract or through interagency

1	agreements to assist families in obtaining needed in-
2	formation, mutual support and community re-
3	sources, including respite services, health and mental
4	health services, employability development and job
5	training, and other social services through help lines
6	or other methods.
7	"(3) CULTURALLY COMPETENT.—The term
8	'culturally competent' means services, support, or
9	other assistance that is conducted or provided in a
10	manner that—
11	''(A) is responsive to the beliefs, inter-
12	personal styles, attitudes, languages, and behav-
13	iors of those individuals and families receiving
14	services; and
15	"(B) has the greatest likelihood of ensur-
16	ing maximum participation of such individuals
17	and families.
18	"(4) Family resource and support pro-
19	GRAM.—The term 'family resource and support pro-
20	gram' means a community-based, prevention-focused
21	entity that—
22	"(A) provides, through direct service, the
23	core services required under this title, includ-
24	ing—

1	''(i) parent education, support and
2	leadership services, together with services
3	characterized by relationships between par-
4	ents and professionals that are based on
5	equality and respect, and designed to assist
6	parents in acquiring parenting skills, learn-
7	ing about child development, and respond-
8	ing appropriately to the behavior of their
9	children;
10	''(ii) services to facilitate the ability of
11	parents to serve as resources to one an-
12	other other (such as through mutual sup-
13	port and parent self-help groups);
14	''(iii) early developmental screening of
15	children to assess any needs of children,
16	and to identify types of support that may
17	be provided;
18	''(iv) outreach services provided
19	through voluntary home visits and other
20	methods to assist parents in becoming
21	aware of and able to participate in family
22	resources and support program activities;
23	"(v) community and social services to
24	assist families in obtaining community re-
25	sources; and

1	"(vi) follow-up services;
2	"(B) provides, or arranges for the provi-
3	sion of, other core services through contracts or
4	agreements with other local agencies, including
5	all forms of respite services; and
6	"(C) provides access to optional services,
7	directly or by contract, purchase of service, or
8	interagency agreement, including—
9	"(i) child care, early childhood devel-
10	opment and early intervention services;
11	"(ii) self-sufficiency and life manage-
12	ment skills training;
13	"(iii) education services, such as scho-
14	lastic tutoring, literacy training, and Gen-
15	eral Educational Degree services;
16	"(iv) job readiness skills;
17	"(v) child abuse and neglect preven-
18	tion activities;
19	"(vi) services that families with chil-
20	dren with disabilities or special needs may
21	require;
22	"(vii) community and social service re-
23	ferral;
24	''(viii) peer counseling;

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1	''(ix) referral for substance abuse
2	counseling and treatment; and
3	''(x) help line services.
4	"(5) NATIONAL NETWORK FOR COMMUNITY-
5	based family resource programs.—The term
6	'network for community-based family resource pro-
7	gram' means the organization of State designated
8	entities who receive grants under this title, and in-
9	cludes the entire membership of the Children's Trust
10	Fund Alliance and the National Respite Network.
11	''(6) OUTREACH SERVICES.—The term 'out-
12	reach services' means services provided to assist con-
13	sumers, through voluntary home visits or other
14	methods, in accessing and participating in family re-
15	source and support program activities.
16	''(7) RESPITE SERVICES.—The term 'respite
17	services' means short term care services provided in
18	the temporary absence of the regular caregiver (par-
19	ent, other relative, foster parent, adoptive parent, or
20	guardian) to children who—
21	"(A) are in danger of abuse or neglect;
22	''(B) have experienced abuse or neglect; or
23	''(C) have disabilities, chronic, or terminal
24	illnesses.

53

1 Such services shall be provided within or outside the 2 home of the child, be short-term care (ranging from 3 a few hours to a few weeks of time, per year), and 4 be intended to enable the family to stay together and 5 to keep the child living in the home and community 6 of the child.

#### 7 "SEC. 210. AUTHORIZATION OF APPROPRIATIONS.

8 "There are authorized to be appropriated to carry out
9 this title, \$108,000,000 for each of the fiscal years 1996,
10 1997, and 1998.".

#### 11 SEC. 202. REPEALS.

(a) TEMPORARY CHILD CARE FOR CHILDREN WITH
DISABILITIES AND CRISIS NURSERIES ACT.—The Temporary Child Care for Children with Disabilities and Crisis
Nurseries Act of 1986 (42 U.S.C. 5117 et seq.) is repealed.

17 (b) FAMILY SUPPORT CENTERS.—Subtitle F of title
18 VII of the Stewart B. McKinney Homeless Assistance Act
19 (42 U.S.C. 11481 et seq.) is repealed.

### 20 **TITLE III—FAMILY VIOLENCE**

### 21 **PREVENTION AND SERVICES**

#### 22 SEC. 301. REFERENCE.

Except as otherwise expressly provided, whenever in this title an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a
 section or other provision of the Family Violence Preven tion and Services Act (42 U.S.C. 10401 et seq.).

#### 4 SEC. 302. STATE DEMONSTRATION GRANTS.

5 Section 303(e) (42 U.S.C. 10420(e)) is amended—
6 (1) by striking "following local share" and in7 serting "following non-Federal matching local
8 share"; and

9 (2) by striking "20 percent" and all that fol-10 lows through "private sources." and inserting "with 11 respect to an entity operating an existing program 12 under this title, not less than 20 percent, and with 13 respect to an entity intending to operate a new pro-14 gram under this title, not less than 35 percent.".

#### 15 SEC. 303. ALLOTMENTS.

Section 304(a)(1) (42 U.S.C. 10403(a)(1)) is amended by striking "\$200,000" and inserting "\$400,000".

#### 18 SEC. 304. AUTHORIZATION OF APPROPRIATIONS.

19 Section 310 (42 U.S.C. 10409) is amended—

20 (1) in subsection (b), by striking "80" and in21 serting "70"; and

(2) by adding at the end thereof the followingnew subsections:

24 "(d) GRANTS FOR STATE COALITIONS.—Of the 25 amounts appropriated under subsection (a) for each fiscal year, not less than 10 percent of such amounts shall be
 used by the Secretary for making grants under section
 311.

4 "(e) NON-SUPPLANTING REQUIREMENT.—Federal
5 funds made available to a State under this title shall be
6 used to supplement and not supplant other Federal, State,
7 and local public funds expended to provide services and
8 activities that promote the purposes of this title.".

# 9 TITLE IV—ADOPTION 10 OPPORTUNITIES

#### 11 SEC. 401. REFERENCE.

Except as otherwise expressly provided, whenever in this title an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Child Abuse Prevention and Treatment and Adoption Reform Act of 1978 (42 U.S.C. 5111 et seq.).

#### 19 SEC. 402. FINDINGS AND PURPOSE.

20 Section 201 (42 U.S.C. 5111) is amended—

- 21 (1) in subsection (a)—
- (A) in paragraph (1)—

(i) by striking "50 percent between
1985 and 1990" and inserting "61 percent
between 1986 and 1994"; and

1	(ii) by striking ''400,000 children at
2	the end of June, 1990'' and inserting
3	''452,000 as of June, 1994''; and
4	(B) in paragraph (5), by striking ''local''
5	and inserting ''legal''; and
6	(C) in paragraph (7), to read as follows:
7	''(7)(A) currently, 40,000 children are free for
8	adoption and awaiting placement;
9	''(B) such children are typically school aged, in
10	sibling groups, have experienced neglect or abuse, or
11	have a physical, mental, or emotional disability; and
12	"(C) while the children are of all races, children
13	of color and older children (over the age of 10) are
14	over represented in such group;"; and
15	(2) in subsection (b)—
16	(A) by striking ''conditions, by—'' and all
17	that follows through "providing a mechanism"
18	and inserting ''conditions, by providing a mech-
19	anism''; and
20	(B) by redesignating subparagraphs (A)
21	through (C), as paragraphs (1) through (3), re-
22	spectively and by realigning the margins of such
23	paragraphs accordingly.
24	SEC. 403. INFORMATION AND SERVICES.
25	Section 203 (42 U.S.C. 5113) is amended—

1	(1) in subsection (a), by striking the last sen-
2	tence;
3	(2) in subsection (b)—
4	(A) in paragraph (6), to read as follows:
5	"(6) study the nature, scope, and effects of the
6	placement of children in kinship care arrangements,
7	pre-adoptive, or adoptive homes;";
8	(B) by redesignating paragraphs (7)
9	through (9) as paragraphs (8) through (10), re-
10	spectively; and
11	(C) by inserting after paragraph (6), the
12	following new paragraph:
13	"(7) study the efficacy of States contracting
14	with public or private nonprofit agencies (including
15	community-based organizations), organizations, or
16	sectarian institutions for the recruitment of potential
17	adoptive and foster families and to provide assist-
18	ance in the placement of children for adoption;"; and
19	(3) in subsection (d)—
20	(A) in paragraph (2)—
21	(i) by striking ''Each'' and inserting
22	"(A) Each";
23	(ii) by striking ''for each fiscal year''
24	and inserting "that describes the manner
25	in which the State will use funds during

1	the 3-fiscal years subsequent to the date of
2	the application to accomplish the purposes
3	of this section. Such application shall be";
4	and
5	(iii) by adding at the end thereof the
6	following new subparagraph:
7	''(B) The Secretary shall provide, directly or by grant
8	to or contract with public or private nonprofit agencies
9	or organizations—
10	"(i) technical assistance and resource and refer-
11	ral information to assist State or local governments
12	with termination of parental rights issues, in recruit-
13	ing and retaining adoptive families, in the successful
14	placement of children with special needs, and in the
15	provision of pre- and post-placement services, includ-
16	ing post-legal adoption services; and
17	"(ii) other assistance to help State and local
18	governments replicate successful adoption-related
19	projects from other areas in the United States.".
20	SEC. 404. AUTHORIZATION OF APPROPRIATIONS.
21	Section 205 (42 U.S.C. 5115) is amended—
22	(1) in subsection (a)—
23	(A) by striking ''\$10,000,000,'' and all
24	that follows through ''1992, and''; and

1(B) by inserting ''\$20,000,000 for fiscal2year 1996, and such sums as may be necessary3for fiscal year 1997'' after ''1995,'';

4 (2) by striking subsection (b); and

5 (3) by redesignating subsection (c) as sub-6 section (b).

# 7 TITLE V—ABANDONED INFANTS 8 ASSISTANCE ACT OF 1986

9 SEC. 501. REAUTHORIZATION.

Section 104(a)(1) of the Abandoned Infants Assistance Act of 1988 (42 U.S.C. 670 note) is amended by striking "\$20,000,000" and all that follows through the end thereof and inserting "\$35,000,000 for each of the fiscal years 1995 and 1996, and such sums as may be necessary for each of the fiscal years 1997 through 2000".

## 16 TITLE VI—REAUTHORIZATION 17 OF VARIOUS PROGRAMS

18 SEC. 601. MISSING CHILDREN'S ASSISTANCE ACT.

19 Section 408 of the Missing Children's Assistance Act

20 (42 U.S.C. 5777) is amended—

21 (1) by striking "To" and inserting "(a) IN
22 GENERAL.—"

23 (2) by striking "and 1996" and inserting
24 "1996, and 1997"; and

(3) by adding at the end thereof the following
 new subsection:

3 "(b) EVALUATION.—The Administrator shall use not 4 more than 5 percent of the amount appropriated for a fis-5 cal year under subsection (a) to conduct an evaluation of 6 the effectiveness of the programs and activities established 7 and operated under this title.".

#### 8 SEC. 602. VICTIMS OF CHILD ABUSE ACT OF 1990.

9 Section 214B of the Victims of Child Abuse Act of
10 1990 (42 U.S.C. 13004) is amended—

11 (1) in subsection (a)(2), by striking "and 1996"
12 and inserting "1996, and 1997"; and

13 (2) in subsection (b)(2), by striking "and
14 1996" and inserting "1996, and 1997".

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