104TH CONGRESS 1ST SESSION

# S. 690

To amend the Federal Noxious Weed Act of 1974 and the Terminal Inspection Act to improve the exclusion, eradication, and control of noxious weeds and plants, plant products, plant pests, animals, and other organisms within and into the United States, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

APRIL 6 (legislative day, APRIL 5), 1995

Mr. Akaka (for himself, Mr. Campbell, and Mr. Dorgan) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

## A BILL

To amend the Federal Noxious Weed Act of 1974 and the Terminal Inspection Act to improve the exclusion, eradication, and control of noxious weeds and plants, plant products, plant pests, animals, and other organisms within and into the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Federal Noxious Weed
- 5 Control Improvement Act of 1995".

### 1 TITLE I—NOXIOUS WEEDS

- 2 SEC. 101. IMPROVEMENT IN THE EXCLUSION, ERADI-
- 3 CATION, AND CONTROL OF NOXIOUS WEEDS
- 4 IN THE UNITED STATES.
- 5 The Federal Noxious Weed Act of 1974 (7 U.S.C.
- 6 2801 et seq.) is amended to read as follows:
- 7 "SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 8 "(a) SHORT TITLE.—This Act may be cited as the
- 9 'Foreign and Federal Noxious Weed Act'.
- 10 "(b) Table of Contents.—The table of contents
- 11 of this Act is as follows:
  - "Sec. 1. Short title; table of contents.
  - "Sec. 2. Findings.
  - "Sec. 3. Definitions.

## "TITLE I—MOVEMENT OF FEDERAL NOXIOUS WEED INTO OR THROUGH THE UNITED STATES

- "Sec. 101. Movement of Federal noxious weed into or through the United States.
- "Sec. 102. Identification of Federal noxious weeds.
- "Sec. 103. Quarantines.
- "Sec. 104. Measures to prevent dissemination of foreign and Federal noxious weeds.
- "Sec. 105. Search of persons, premises, and goods.
- "Sec. 106. Penalties.
- "Sec. 107. Cooperation with other Federal, State, and local agencies.
- "Sec. 108. Authorization of appropriations.

## "TITLE II—MANAGEMENT OF UNDESIRABLE PLANTS ON FEDERAL LANDS

- "Sec. 201. Definitions.
- "Sec. 202. Federal agency involvement.
- "Sec. 203. Authorization of appropriations.

#### "TITLE III—GENERAL PROVISIONS

- "Sec. 301. Effect on inconsistent State and local laws.
- "Sec. 302. Regulations.

### 1 "SEC. 2. FINDINGS.

2	"Congress finds that—
3	"(1) the importation or introduction in inter-
4	state commerce of foreign noxious weeds, except
5	under controlled conditions, is detrimental to the en-
6	vironment, agriculture, and commerce of the United
7	States and to the public health in that the growth
8	and spread of weeds in the United States—
9	"(A) interfere with the growth of useful
10	plants;
11	"(B) clog waterways and interfere with
12	navigation;
13	"(C) cause disease or have other adverse
14	effects on the environment; and
15	"(D) directly or indirectly interfere with
16	natural resources, agriculture, forestry, native
17	ecosystems, and the management of ecosystems;
18	"(2) uncontrolled distribution within the United
19	States of foreign noxious weeds, after importation or
20	introduction of the weeds, has similar detrimental
21	effects;
22	"(3) the distribution of noxious weeds poses
23	long-term problems for natural resources, agri-
24	culture, and native or natural ecosystems and eco-
25	system management, including—

1	"(A) economic injury to natural resources,
2	agriculture, and the economy of the United
3	States;
4	"(B) impedance of interstate and foreign
5	commerce; and
6	"(C) diminishment of biodiversity in native
7	ecosystems of the United States; and
8	"(4) in light of the adverse consequences of un-
9	controlled importation or distribution of foreign nox-
10	ious weeds, the regulation of foreign noxious weeds
11	as provided in this Act is necessary to protect inter-
12	state and foreign commerce and the public welfare.
13	"SEC. 3. DEFINITIONS.
14	"As used in this Act:
15	"(1) Advisory panel.—The term 'Advisory
16	Panel' means the Noxious Weed Technical Advisory
17	Panel established under section 102(e).
18	"(2) AUTHORIZED INSPECTOR.—The term 'au-
19	thorized inspector' means an employee of the De-
20	partment, or an employee of any other agency of the
21	Federal Government or of any State or other gov-
22	ernmental agency that is cooperating with the De-
23	partment in the administration of this Act, who is
24	
24	authorized by the Secretary to perform assigned du-

1	"(3) Department.—The term "Department"
2	means the United States Department of Agriculture.
3	"(4) Emergency.—The term 'emergency'
4	means an unforeseen combination of circumstances
5	or the resulting state that calls for immediate action,
6	as determined by the Secretary.
7	"(5) Federal noxious weed.—The term
8	'Federal noxious weed' means a foreign noxious
9	weed that is identified as appropriate for control
10	under this Act and included in the Federal noxious
11	weed list established pursuant to a regulation issued
12	under section 102(b).
13	"(6) Federal noxious weed list.—The
14	term 'Federal noxious weed list' means the list pre-
15	pared by the Secretary that contains the names of
16	all Federal noxious weeds.
17	"(7) Foreign noxious weed.—The term 'for-
18	eign noxious weed' means a plant species, including
19	all reproductive parts of the species, that the Sec-
20	retary determines—
21	"(A) is of foreign origin;
22	"(B) can directly or indirectly interfere
23	with an agroecosystem, native ecosystem, or the
24	management of an ecosystem, or cause injury to
25	public health; and

1	"(C)(i) has not been introduced into the
2	United States;
3	"(ii) is determined by the Secretary to be
4	likely to be introduced into the United States
5	"(iii) is new to the United States; or
6	"(iv) has not expanded beyond suscepti-
7	bility to containment within a geographic region
8	or ecological range of the United States.
9	"(8) Interfere.—The term 'interfere' means
10	to injure, harm, or impair an agroecosystem or na-
11	tive or natural ecosystem in the environment or com-
12	merce.
13	"(9) Interstate movement.—The term
14	'interstate movement' means movement from any
15	State into or through any other State.
16	"(10) Move.—The term 'move' means deposit
17	for transmission in the mails, ship, offer for ship-
18	ment, offer for entry, import, receive for transpor-
19	tation, carry, or otherwise transport.
20	"(11) Secretary.—The term 'Secretary
21	means the Secretary of Agriculture or a designee of
22	the Secretary.
23	"(12) State.—The term 'State' means a State,
24	the District of Columbia the Commonwealth of

1	Puerto Rico, and a territory or possession of the
2	United States.
3	"(13) United States.—The term 'United
4	States', when used in a geographic sense, means all
5	of the States and territories and possessions.
6	"TITLE I-MOVEMENT OF FED-
7	ERAL NOXIOUS WEED INTO
8	OR THROUGH THE UNITED
9	STATES
10	"SEC. 101. MOVEMENT OF FEDERAL NOXIOUS WEED INTO
11	OR THROUGH THE UNITED STATES.
12	"(a) PERMIT REQUIRED.—No person shall knowingly
13	move any Federal noxious weed, into or through the
14	United States or interstate, unless the movement is—
15	"(1) authorized under a general or specific per-
16	mit from the Secretary; and
17	"(2) made in accordance with such conditions
18	as the Secretary may prescribe in the permit and in
19	such regulations as the Secretary may issue under
20	section 302 to prevent the dissemination into or
21	within the United States, or interstate, of the Fed-
22	eral noxious weed.
23	"(b) Refusal To Issue Permit.—
24	"(1) In General.—The Secretary may refuse
25	to issue a permit under subsection (a) for the move-

1	ment of a Federal noxious weed if the Secretary de-
2	termines that the movement would involve a danger
3	of dissemination of the Federal noxious weed into or
4	within the United States or interstate.
5	"(2) Reason for refusal.—If the Secretary
6	refuses to issue a permit under paragraph (1), the
7	Secretary shall publish the reasons for the refusal in
8	the Federal Register.
9	"(c) Prohibitions.—No person shall knowingly sell,
10	purchase, barter, exchange, give, deliver, or receive any
11	Federal noxious weed that has been moved in violation of
12	subsection (a).
13	"SEC. 102. IDENTIFICATION OF FEDERAL NOXIOUS WEEDS.
14	"(a) Federal Noxious Weeds List.—The Sec-
15	retary shall maintain a Federal noxious weed list contain-
16	ing the names of all Federal noxious weeds identified by
17	the Secretary under subsection (b).
18	"(b) Inclusion by Regulation.—
19	"(1) Regulation process.—
20	"(A) IN GENERAL.—Except as provided in
21	paragraph (2), a plant species may be identified
22	as a Federal noxious weed and included in the
23	Federal noxious weed list only pursuant to a
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1	"(B) Notice and Hearing.—The regula-
2	tion shall be issued only after publication of a
3	notice of the proposed regulation and, when re-
4	quested by any interested person, a public hear-
5	ing on the proposed regulation.
6	"(C) Basis.—The regulation shall—
7	"(i) be based on the information re-
8	ceived at any such hearing, comments, and
9	other information available to the Sec-
10	retary; and
11	"(ii) require a determination by the
12	Secretary that—
13	"(I) the plant is a foreign nox-
14	ious weed (within the meaning of sec-
15	tion 3(7)); and
16	"(II) the dissemination of the
17	weed in the United States may rea-
18	sonably be expected to interfere with
19	natural resources, agriculture, for-
20	estry, or a native ecosystem or the
21	management of an ecosystem, or
22	cause injury to public health.
23	"(2) Emergency designation.—
24	"(A) IN GENERAL.—In an emergency, the
25	Secretary may temporarily designate a plant

species as a Federal noxious weed if the Sec-
retary determines that the plant species meets
the definition of a foreign noxious weed.
"(B) DURATION.—The temporary designa-
tion shall remain in effect until the Secretary
initiates and completes the regulation process in
accordance with paragraph (1).
"(C) Notice.—The Secretary shall pro-
vide notice of the temporary designation to in-
terested parties, including importers, State
agencies, and the general public, at the time the
emergency is declared.
"(c) Additions To and Removals From Noxious
WEED LIST.—
"(1) Petition process.—
"(A) IN GENERAL.—Any interested person
may petition the Secretary to add a plant spe-
cies to, or remove a plant species from, the
Federal noxious weed list.
"(B) Determination.—To the maximum
extent practicable, not later than 90 days after
receiving a petition, the Secretary shall deter-
mine whether the petition presents an assess-
ment of potential damage based on scientific in-

formation indicating that the plant species in-

1	volved should be added to or removed from the
2	Federal noxious weed list.
3	"(C) Publication.—The Secretary shall
4	publish each determination made under this
5	paragraph in the Federal Register.
6	"(2) Review by advisory panel.—If the Sec-
7	retary determines that a petition presents scientific
8	information described in paragraph (1)(B), the Sec-
9	retary shall forward the petition to the Advisory
10	Panel for the review and advice of the panel.
11	"(3) Findings.—Not later than 1 year after
12	receiving a petition under paragraph (1) determined
13	to present scientific information described in para-
14	graph (1)(B), and after considering the advice of the
15	Advisory Panel, the Secretary shall make 1 of the
16	following findings:
17	"(A) The petitioned action is not war-
18	ranted.
19	"(B) The petitioned action is warranted, in
20	which case (except as provided in subparagraph
21	(C)) the Secretary shall commence the proce-
22	dure described in subsection $(b)(1)$ to add the
23	plant species involved to, or remove the plant
24	species from, the Federal noxious weed list.

1	"(C) The petitioned action is warranted,
2	except that—
3	"(i) immediate promulgation of a reg-
4	ulation implementing the petitioned action
5	is precluded by pending proposals to iden-
6	tify Federal noxious weeds; and
7	''(ii) expeditious progress is being
8	made to add the plant species to the Fed-
9	eral noxious weed list.
10	"(4) Publication.—The Secretary shall pub-
11	lish a finding made under paragraph (3) in the Fed-
12	eral Register, with a description and evaluation of
13	the reasons and data on which the finding is based.
14	"(d) Classification System and Integrated
15	Management Plan.—
16	"(1) Classification system.—The Secretary
17	shall develop a classification system to describe the
18	status and action levels for foreign noxious weeds
19	and Federal noxious weeds. The classification sys-
20	tem shall include, for each foreign noxious weed or
21	Federal noxious weed, the current geographic dis-
22	tribution, relative threat, and actions initiated to
23	prevent introduction or distribution.
24	"(2) Integrated management plan.—The
25	Secretary shall develop an integrated management

1	plan for each foreign noxious weed or Federal nox-
2	ious weed introduced into the United States for the
3	geographic region or ecological range where the weed
4	is found in the United States. The plan may include
5	the use of a permanent or temporary quarantine es-
6	tablished under section 103.
7	"(3) Consultation.—The Secretary shall de-
8	velop the classification system and integrated man-
9	agement plans in consultation with the Advisory
10	Panel.
11	"(e) Noxious Weed Technical Advisory
12	Panel.—
13	"(1) Establishment.—The Secretary shall
14	appoint a Noxious Weed Technical Advisory Panel
15	consisting of 6 individuals to—
16	"(A) assist the Secretary in—
17	"(i) the identification of foreign nox-
18	ious weeds for inclusion on the Federal
19	noxious weed list;
20	''(ii) the development of integrated
21	management plans; and
22	"(iii) other matters relating to the ad-
23	ministration of this Act; and

1	"(B) recommend to the Secretary any for-
2	eign noxious weed that should be added to or
3	deleted from the Federal noxious weed list.
4	"(2) Members.—The members of the Advisory
5	Panel shall be appointed by the Secretary from
6	among persons who have professional or working
7	knowledge of agroecosystems or native or natural
8	ecosystems management. In appointing the mem-
9	bers, the Secretary shall ensure that there is 1 rep-
10	resentative from each of the North Central, North-
11	eastern, Southern, Southwestern, Northwestern, and
12	Western regions of the United States, and that each
13	of the following entities is represented:
14	"(A) An environmental organization.
15	"(B) A State agency with weed manage-
16	ment responsibility.
17	"(C) A land grant college or university.
18	"(D) A weed science society.
19	"(E) A trade association.
20	"(F) An ecologist.
21	"(3) Ex officio members.—The Advisory
22	Panel shall also include a representative of each of
23	the following agencies, who shall serve as ex officio
24	members of the Advisory Panel:

1	"(A) The Animal and Plant Health Inspec-
2	tion Service of the Department.
3	"(B) The Agricultural Research Service of
4	the Department.
5	"(C) A Representative of the Federal
6	Interagency Committee for the Management of
7	Noxious and Exotic Weeds.
8	"(D) A Federal agency with land manage-
9	ment responsibilities.
10	"(4) Compensation.—A member of the Advi-
11	sory Panel who is not a Federal employee shall re-
12	ceive compensation while on official business in the
13	form of reimbursement for travel and per diem ex-
14	penses, to be paid by the Secretary in accordance
15	with subchapter I of chapter 57 of title 5, United
16	States Code.
17	"(5) Annual Report.—The Advisory Panel
18	shall submit to the Secretary, the Committee on Ag-
19	riculture of the House of Representatives, and the
20	Committee on Agriculture, Nutrition, and Forestry
21	of the Senate an annual report describing the activi-
22	ties of the Advisory Panel during the preceding year.
23	"SEC. 103. QUARANTINES.
24	"(a) In General.—The Secretary may establish by
25	regulation such quarantines as are necessary to prevent

1	the importation or introduction, or control the distribu-
2	tion, of a Federal noxious weed.
3	"(b) Temporary Quarantine.—
4	"(1) AUTHORIZED.—If the Secretary has rea-
5	son to believe that an infestation of a foreign nox-
6	ious weed exists in any State, the Secretary may by
7	order—
8	"(A) temporarily quarantine the State or a
9	portion of the State; and
10	"(B) restrict or prohibit the interstate
11	movement from the quarantined area of any
12	products and articles of any character, and
13	means of conveyance, capable of carrying the
14	foreign noxious weed.
15	"(2) Time period of quarantine.—A tem-
16	porary quarantine ordered under paragraph (1) may
17	not extend for more than 1 year after the date on
18	which the order is issued, unless the order is re-
19	newed by the Secretary.
20	"(3) Expedited consideration for list-
21	ING.—Not later than the end of the 1-year period
22	referred to in paragraph (2), the Secretary shall de-
23	termine whether or not the foreign noxious weed in-
24	volved should be added to the Federal noxious weed

list established pursuant to section 102(b). The Sec-

- 1 retary shall make the determination in consultation
- with the Advisory Panel.
- 3 "(c) Prohibition.—It shall be unlawful for any per-
- 4 son to move interstate or intrastate from a quarantined
- 5 area any product, article, or means of conveyance specified
- 6 in the regulation or order establishing the quarantine, ex-
- 7 cept in accordance with the regulation or order.
- 8 "(d) Relationship of Quarantines to Other
- 9 ACTIVITIES.—The establishment of a quarantine shall not
- 10 be required in order for the Secretary to regulate the
- 11 interstate movement, sale, or distribution of a foreign nox-
- 12 ious weed.
- 13 "SEC. 104. MEASURES TO PREVENT DISSEMINATION OF
- 14 FOREIGN AND FEDERAL NOXIOUS WEEDS.
- "(a) Emergency Disposal.—
- 16 "(1) DISPOSAL AUTHORITY.—Subject to sub-
- section (c), if the Secretary determines that action
- under this paragraph is necessary as an emergency
- measure to prevent the dissemination of any foreign
- 20 noxious weed or Federal noxious weed, the Secretary
- 21 may seize, quarantine, treat, destroy, or otherwise
- dispose of any product or article of any character,
- or means of conveyance, that—

1	"(A) is moving into or through the United
2	States or interstate, with bond or otherwise;
3	and
4	"(B) the Secretary has reason to believe is
5	infested by the foreign noxious weed or Federal
6	noxious weed, in violation of this Act or any
7	regulation issued under this Act.
8	"(2) METHOD OF DISPOSAL.—Subject to sub-
9	section (c), the Secretary may dispose of a product,
10	article, or means of conveyance seized under this
11	subsection in such manner as the Secretary consid-
12	ers appropriate.
13	"(b) Orders Requiring Disposal.—
14	"(1) Disposal orders.—
15	"(A) In general.—Subject to subsection
16	(c), the Secretary may order the owner (or
17	agent of the owner) of any product, article, or
18	means of conveyance contaminated with a for-
19	eign noxious weed or Federal noxious weed sub-
20	ject to disposal under subsection (a) to treat,
21	destroy, or otherwise dispose of the product, ar-
22	ticle, or means of conveyance of a foreign nox-
23	ious weed or Federal noxious weed, without cost
24	to the Federal Government and in such manner

as the Secretary considers appropriate.  $\,$ 

"(B) Enforcement.—The Secretary may apply to the United States District Court or the judicial district in which the owner or agent resides or transacts business or in which the product, article, means of conveyance of a foreign noxious weed or Federal noxious weed is found, for enforcement of the order by injunction.

- "(C) PROCESS.—Process in the case may be served in any judicial district in which the defendant resides or transacts business or may be found. A subpoena for a witness who is required to attend a court in any judicial district in such a case may be served in any other judicial district.
- 16 "(c) Destruction, Export, or Return as the
  17 Least Drastic Action.—No product, article, or means
  18 of conveyance shall be destroyed, exported, or returned to
  19 the shipping point of origin, or ordered to be destroyed,
  20 exported, or returned to the shipping point of origin under
  21 this section, unless in the opinion of the Secretary there
  22 is no less drastic action that would be adequate to prevent
  23 the dissemination of a foreign noxious weed or Federal
  24 noxious weed within the United States or interstate.

- 1 "(d) CIVIL ACTION AGAINST UNITED STATES BY 2 OWNER.—
- 3 "(1) IN GENERAL.—The owner of any product, article, or means of conveyance destroyed or other-5 wise disposed of by the Secretary under this section 6 may bring an action against the United States in a 7 Federal district court, not later than 1 year after the destruction or disposal, to recover just com-8 9 pensation for the destruction or disposal (other than compensation for loss due to delays incident to de-10 11 termining the eligibility of the product, article, or 12 conveyance for movement under this Act), if the owner establishes that the destruction or disposal 13 was not authorized under this Act. 14
  - "(2) PAYMENT OF JUDGMENT.—Any judgment rendered in favor of the owner shall be paid out of sums in the Treasury of the United States appropriated for the administration of this Act.

#### 19 "SEC. 105. SEARCH OF PERSONS, PREMISES, AND GOODS.

- "(a) Warrantless Searches.—An authorized inspector, if properly identified, shall have the authority, without a warrant, to stop any person or means of conveyance moving into or through the United States, and to inspect any product or article of any character moving into
- 25 or through the United States, if the authorized inspector

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- 1 has probable cause to believe that the person or means
- 2 of conveyance is moving a foreign noxious weed or Federal
- 3 noxious weed regulated under this Act, or a product or
- 4 article containing a foreign noxious weed or Federal nox-
- 5 ious weed regulated under this Act.
- 6 "(b) WARRANT SEARCHES.—
- "(1) IN GENERAL.—An authorized inspector shall have authority, with a warrant, to enter any premises in the United States for purposes of an inspection or other action necessary to carry out this Act.
  - "(2) Issuance of warrants.—A judge of the United States or of a court of record of any State, or a United States magistrate judge, may within the jurisdiction of the judge or magistrate judge, on proper oath or affirmation showing probable cause to believe that there are on certain premises any product, article, or means of conveyance contaminated with a foreign noxious weed or Federal noxious weed plant regulated under this Act, issue a warrant for the entry of the premises for purposes of any inspection or other action necessary to carry out this Act, except as otherwise provided in section 107.

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1	"(3) Execution of warrants.—The warrant
2	may be executed by any authorized inspector or any
3	United States marshal.
4	"SEC. 106. PENALTIES.
5	"(a) In General.—Any person who knowingly vio-
6	lates section 101 or 103, or any regulation issued to carry
7	out section 101 or 103, shall be fined not more than
8	\$100,000 or imprisoned not more than 1 year, or both.
9	"(b) PECUNIARY GAIN OR LOSS.—If any person de-
10	rives pecuniary gain from an offense described in sub-
11	section (a), or if the offense results in pecuniary loss to
12	a person other than the defendant, the defendant may be
13	fined not more than an amount that is the greater of twice
14	the gross gain or twice the gross loss, unless imposition
15	of a fine under this subsection would unduly complicate
16	or prolong the imposition of a fine or sentence under sub-
17	section (a).
18	"SEC. 107. COOPERATION WITH OTHER FEDERAL, STATE,
19	AND LOCAL AGENCIES.
20	"(a) Cooperation Authorized.—
21	"(1) IN GENERAL.—The Secretary shall cooper-
22	ate with other Federal agencies, agencies of States
23	and political subdivisions of States, agriculture pro-
24	ducer associations and similar organizations, and in-
25	dividuals in carrying out operations or measures in

- the United States to prevent, retard, eradicate, suppress, control, or manage the spread of a foreign
- 3 noxious weed or Federal noxious weed.
- "(2) COOPERATORS.—The Secretary may appoint employees of other Federal agencies, and employees of agencies of any State or political subdivision of the State, to assist in the administration of this Act, pursuant to cooperative agreements with the agencies, if the Secretary determines that the appointments would facilitate administration of this Act.
- 12 "(b) CONDITIONS ON COOPERATION.—In performing
- 13 an operation or measure authorized by subsection (a), the
- 14 cooperating State or other governmental agency shall be
- 15 responsible for the authority necessary to carry out the
- 16 operation or measure on all lands and properties, subject
- 17 to coordination with landowners and land managers within
- 18 the State or other jurisdiction involved.
- 19 "SEC. 108. AUTHORIZATION OF APPROPRIATIONS.
- 20 "(a) IN GENERAL.—There are authorized to be ap-
- 21 propriated such sums as are necessary to carry out this
- 22 title.
- 23 "(b) LIMITATION.—Unless specifically authorized in
- 24 other laws or provided for in appropriations, no part of
- 25 sums made available under subsection (a) shall be used

1	to pay the cost or value of property disposed of under sec-
2	tion 104.
3	"TITLE II—MANAGEMENT OF UN-
4	DESIRABLE PLANTS ON FED-
5	ERAL LANDS
6	"SEC. 201. DEFINITIONS.
7	"As used in this title:
8	"(1) Cooperative agreement.—The term
9	'cooperative agreement' means a written agreement
10	between a Federal agency and a State agency en-
11	tered into pursuant to this title.
12	"(2) FEDERAL AGENCY.—The term 'Federal
13	agency' means a department or agency of the Fed-
14	eral Government responsible for administering or
15	managing Federal lands under the jurisdiction of the
16	department, agency, or bureau.
17	"(3) FEDERAL LAND.—The term 'Federal land
18	means land managed by or under the jurisdiction of
19	the Federal Government.
20	"(4) Integrated management system.—The
21	term 'integrated management system' means a sys-
22	tem for the planning and implementation of a pro-
23	gram, using an interdisciplinary approach, to com-

prehensively manage an undesirable plant species or

1	group of species using all available methods, includ-
2	ing—
3	"(A) education;
4	"(B) preventive measures;
5	"(C) physical or mechanical methods;
6	"(D) biological agents;
7	"(E) herbicide methods;
8	"(F) cultural methods; and
9	"(G) general land management practices,
10	such as manipulation of livestock or wildlife
11	grazing strategies or improving wildlife or live-
12	stock habitat.
13	"(5) Interdisciplinary approach.—The
14	term 'interdisciplinary approach' means an approach
15	to making decisions regarding the containment or
16	control of an undesirable plant species or group of
17	species, that—
18	"(A) includes participation by personnel of
19	Federal or State agencies with experience in
20	areas including weed science, range science,
21	wildlife biology, land management, and forestry;
22	and
23	"(B) includes consideration of—

1	"(i) the most efficient and effective
2	method of containing or controlling the un-
3	desirable plant species over the long term;
4	"(ii) scientific studies and current
5	technologies;
6	"(iii) the physiology and habitat of a
7	plant species and the associated environ-
8	ment of the plant species; and
9	"(iv) the economic, social, ecological,
10	and human health consequences of carry-
11	ing out the approach.
12	"(6) STATE AGENCY.—The term 'State agency'
13	means a State department of agriculture, or other
14	State agency or political subdivision of a State, re-
15	sponsible for the administration or implementation
16	of laws of the State regulating undesirable plants.
17	"(7) Undesirable plant.—The term 'unde-
18	sirable plant' means a plant species that is classified
19	as undesirable, noxious, harmful, exotic, injurious, or
20	poisonous, pursuant to State or Federal law. A spe-
21	cies listed as an endangered or threatened species
22	under the Endangered Species Act of 1973 (16
23	U.S.C. 1531 et seq.) shall not be designated as an
24	undesirable plant under this paragraph and the term
25	shall not include a plant indigenous to an area

1	where control measures are to be taken under this
2	title.
3	"SEC. 202. FEDERAL AGENCY INVOLVEMENT.
4	"(a) Duties of Agencies.—The head of each Fed-
5	eral agency shall—
6	"(1) designate an office and person adequately
7	trained in the management of undesirable plants to
8	develop and coordinate an undesirable plant manage-
9	ment program for the control of undesirable plants
10	on Federal land under the jurisdiction of the agency;
11	"(2) establish and adequately fund an undesir-
12	able plant management program through the budg-
13	etary process of the agency;
14	"(3) complete and carry out cooperative agree-
15	ments with State agencies regarding the manage-
16	ment of undesirable plants on Federal land under
17	the jurisdiction of the agency; and
18	"(4) establish integrated management systems
19	to control or contain undesirable plants targeted
20	under cooperative agreements.
21	"(b) Environmental Impact Statements.—If an
22	environmental assessment or environmental impact state-
23	ment is required under the National Environmental Policy
24	Act of 1969 (42 U.S.C. 4321 et seq.) to carry out an inte-
25	grated management system to manage undesirable plants

1	under this section, a Federal agency shall complete the
2	assessment or statement not later than 1 year after the
3	requirement for the assessment or statement is deter-
4	mined.
5	"(c) Cooperative Agreements With State
6	Agencies.—
7	"(1) IN GENERAL.—A Federal agency shall
8	enter into a cooperative agreement with a State
9	agency to coordinate the management of undesirable
10	plants on Federal land under the jurisdiction of the
11	Federal agency.
12	"(2) Contents of Plan.—A cooperative
13	agreement entered into pursuant to paragraph (1)
14	shall—
15	"(A) prioritize and target undesirable
16	plants or groups of undesirable plants to be
17	controlled or contained within a specific geo-
18	graphic area;
19	"(B) describe the integrated management
20	system to be used to control or contain the tar-
21	geted undesirable plants or group of undesirable
22	plants; and
23	"(C) detail the means of carrying out the
24	integrated management system, define the du-
25	ties of the Federal agency and the State agency

1	in carrying out the system, and establish a
2	timeframe for the initiation and completion of
3	the tasks specified in the system.
4	"(d) Exception.—A Federal agency shall not be re-
5	quired to carry out programs on Federal land under this
6	section unless similar programs are being carried out gen-
7	erally on State or private land in the same area.
8	"(e) Coordination.—
9	"(1) IN GENERAL.—The Secretary of Agri-
10	culture, Secretary of Defense, Secretary of Energy
11	Secretary of the Interior, and Secretary of Trans-
12	portation, acting through the Federal Interagency
13	Committee for the Management of Noxious and Ex-
14	otic Weeds, shall take such actions as are necessary
15	to coordinate Federal agency programs for control
16	research, and educational efforts associated with
17	Federal, State, and locally designated noxious weeds
18	"(2) DUTIES.—The Federal Interagency Com-
19	mittee for the Management of Noxious and Exotic
20	Weeds, in consultation with the appropriate Assist-
21	ant Secretaries, shall—
22	"(A) identify regional priorities for noxious
23	weed control in cooperation with the appro-
24	priate States;

1	"(B) incorporate into technical guides re-
2	gionally appropriate technical information; and
3	"(C) disseminate the technical information
4	to interested State, local, and private entities.
5	"(3) Cost share assistance.—The Secretary
6	may provide cost share assistance to State and local
7	agencies to manage noxious weeds in an area if a
8	majority of landowners in the area agree to partici-
9	pate in a noxious weed management program.
10	"SEC. 203. AUTHORIZATION OF APPROPRIATIONS.
11	"There are authorized to be appropriated to carry out
12	this title such sums as are necessary for fiscal years 1995
13	through 1999.
14	"TITLE III—GENERAL
15	PROVISIONS
16	"SEC. 301. EFFECT ON INCONSISTENT STATE AND LOCAL
17	LAWS.
18	"This Act shall not invalidate the law of any State
19	or political subdivision of a State relating to foreign nox-
20	ious weeds or Federal noxious weeds, except that a State
21	or political subdivision of a State may not permit any ac-
2.2.	tion that is prohibited under this Act.
	"SEC. 302. REGULATIONS.
	SEC. 302. REGULATIONS.
	"The Secretary may issue such regulations as are

1	SEC. 102. EFFECT OF AMENDMENT ON PREVIOUS LISTING
2	OF NOXIOUS WEEDS.
3	(a) Definition of Noxious Weed.—In this sec-
4	tion, the term "noxious weed" has the meaning given the
5	term in section 3(c) of the Federal Noxious Weed Act of
6	1974 (7 U.S.C. 2802(c)), as in effect on the day before
7	the date of enactment of this Act.
8	(b) Inclusion on New Federal List of Noxious
9	WEEDS.—Each noxious weed identified by the Secretary
10	of Agriculture in a regulation issued before the date of
11	enactment of this Act shall be considered to be a Federal
12	noxious weed and included on the Federal noxious weed
13	list for purposes of the Foreign and Federal Noxious Weed
14	Act (as amended by section 101).
15	TITLE II—STATE TERMINAL
<ul><li>15</li><li>16</li></ul>	INSPECTION
16	INSPECTION
16 17	INSPECTION SEC. 201. INSPECTION OF ANIMALS AND OTHER ORGA-
16 17 18	INSPECTION  SEC. 201. INSPECTION OF ANIMALS AND OTHER ORGANISMS.
16 17 18 19	INSPECTION  SEC. 201. INSPECTION OF ANIMALS AND OTHER ORGANISMS.  The matter under the heading "Enforcement of
16 17 18 19 20 21	INSPECTION  SEC. 201. INSPECTION OF ANIMALS AND OTHER ORGANISMS.  The matter under the heading "Enforcement of the plant-quarantine act:" under the heading "MIS-
16 17 18 19 20 21 22	INSPECTION  SEC. 201. INSPECTION OF ANIMALS AND OTHER ORGANISMS.  The matter under the heading "Enforcement of the plant-quarantine act:" under the heading "MISCELLANEOUS" of the Act of March 4, 1915 (commonly known as the "Terminal Inspection Act") (38 Stat. 1113,
16 17 18 19 20 21 22	INSPECTION  SEC. 201. INSPECTION OF ANIMALS AND OTHER ORGANISMS.  The matter under the heading "Enforcement of the plant-quarantine act:" under the heading "MISCELLANEOUS" of the Act of March 4, 1915 (commonly known as the "Terminal Inspection Act") (38 Stat. 1113,
16 17 18 19 20 21 22 23	INSPECTION  SEC. 201. INSPECTION OF ANIMALS AND OTHER ORGANISMS.  The matter under the heading "Enforcement of the plant-quarantine act:" under the heading "MISCELLANEOUS" of the Act of March 4, 1915 (commonly known as the "Terminal Inspection Act") (38 Stat. 1113, chapter 144; 7 U.S.C. 166) is amended—

1	"plants, plant products, animals, and other or-
2	ganisms'';
3	(B) by striking "plants or plant products"
4	each place it appears and inserting "plants,
5	plant products, animals, or other organisms";
6	(C) by striking "plant-quarantine law or
7	plant-quarantine regulation" each place it ap-
8	pears and inserting "plant-quarantine or other
9	law or regulation"; and
10	(D) in the last sentence, by striking "be
1	forward" and inserting "be forwarded"; and
12	(2) in the third paragraph, by striking "plant
13	or plant product" and inserting "plant, plant prod-
14	uct, animal, or other organism".
15	SEC. 202. INSPECTION OF ITEMS ON STATE LISTS.
16	The second sentence of the second paragraph of the
17	matter under the heading "Enforcement of the
18	PLANT-QUARANTINE ACT:" under the heading "MIS-
19	CELLANEOUS" of the Act of March 4, 1915 (commonly
20	known as the "Terminal Inspection Act") (38 Stat. 1113,
21	chapter 144; 7 U.S.C. 166) is amended—
22	(1) by striking "Upon his approval of said list,
23	in whole or in part, the Secretary of Agriculture"
24	and inserting "On the receipt of the list by the Sec-
25	retary of Agriculture, the Secretary'': and

- 1 (2) by striking "said approved lists" and insert-
- 2 ing "the list".
- **3 SEC. 203. WARRANTS.**
- 4 The second paragraph of the matter under the head-
- 5 ing "Enforcement of the plant-quarantine act:"
- 6 under the heading "MISCELLANEOUS" of the Act of
- 7 March 4, 1915 (commonly known as the "Terminal In-
- 8 spection Act") (38 Stat. 1113, chapter 144; 7 U.S.C. 166)
- 9 is amended by inserting after the second sentence the fol-
- 10 lowing: "On the request of a representative of a State,
- 11 a Federal agency shall act on behalf of the State to obtain
- 12 a warrant to inspect mail to carry out this paragraph.".

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S 690 IS——3