

**Calendar No. 12**104<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION**S. 1**

To curb the practice of imposing unfunded Federal mandates on States and local governments; to strengthen the partnership between the Federal Government and State, local and tribal governments; to end the imposition, in the absence of full consideration by Congress, of Federal mandates on State, local, and tribal governments without adequate funding, in a manner that may displace other essential governmental priorities; and to ensure that the Federal Government pays the costs incurred by those governments in complying with certain requirements under Federal statutes and regulations, and for other purposes.

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**IN THE SENATE OF THE UNITED STATES**

JANUARY 4, 1995

Mr. KEMPTHORNE (for himself, Mr. DOLE, Mr. GLENN, Mr. ROTH, Mr. DOMENICI, Mr. EXON, Mr. COVERDELL, Mr. BROWN, Mr. BURNS, Mr. CRAIG, Mr. FAIRCLOTH, Mr. GREGG, Mr. BENNETT, Mrs. HUTCHISON, Mr. ABRAHAM, Mr. ASHCROFT, Mr. BOND, Mr. BREAU, Mr. CAMPBELL, Mr. COATS, Mr. COCHRAN, Mr. COHEN, Mr. D'AMATO, Mr. DEWINE, Mrs. FEINSTEIN, Mr. FRIST, Mr. GORTON, Mr. GRAMM, Mr. GRAMS, Mr. HATCH, Mr. HATFIELD, Mr. HEFLIN, Mr. HELMS, Mr. INHOFE, Mrs. KASSEBAUM, Mr. KYL, Mr. LOTT, Mr. LUGAR, Mr. MACK, Mr. MCCAIN, Mr. MCCONNELL, Ms. MOSELEY-BRAUN, Mr. MURKOWSKI, Mr. NICKLES, Mr. PACKWOOD, Mr. PRESSLER, Mr. ROBB, Mr. SANTORUM, Mr. SHELBY, Mr. SIMPSON, Mr. SMITH, Ms. SNOWE, Mr. SPECTER, Mr. STEVENS, Mr. THOMAS, Mr. THOMPSON, Mr. THURMOND, Mr. WARNER, Mr. SIMON, and Mr. CONRAD) introduced the following bill; which was read twice and referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget and Governmental Affairs, with instructions that if one committee reports, the other committee have thirty days to report or be discharged

JANUARY 9, 1995

Reported by Mr. ROTH, with amendments

[Omit the part struck through and insert the part printed in italic]

JANUARY 9, 1995

Reported by Mr. DOMENICI, with amendments

[Omit the part in boldface brackets and insert the part in boldface italic]

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## **A BILL**

To curb the practice of imposing unfunded Federal mandates on States and local governments; to strengthen the partnership between the Federal Government and State, local and tribal governments; to end the imposition, in the absence of full consideration by Congress, of Federal mandates on State, local, and tribal governments without adequate funding, in a manner that may displace other essential governmental priorities; and to ensure that the Federal Government pays the costs incurred by those governments in complying with certain requirements under Federal statutes and regulations, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
 2        *tives of the United States of America in Congress assembled,*

3        **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “Unfunded Mandate  
 5        Reform Act of 1995”.

6        **SEC. 2. PURPOSES.**

7        The purposes of this Act are—

- 8            (1) to strengthen the partnership between the  
 9        Federal Government and States, local governments,  
 10       and tribal governments;

1           (2) to end the imposition, in the absence of full  
2           consideration by Congress, of Federal mandates on  
3           States, local governments, and tribal governments  
4           without adequate Federal funding, in a manner that  
5           may displace other essential State, local, and tribal  
6           governmental priorities;

7           (3) to assist Congress in its consideration of  
8           proposed legislation establishing or revising Federal  
9           programs containing Federal mandates affecting  
10          States, local governments, tribal governments, and  
11          the private sector by—

12                 (A) providing for the development of infor-  
13                 mation about the nature and size of mandates  
14                 in proposed legislation; and

15                 (B) establishing a mechanism to bring  
16                 such information to the attention of the Senate  
17                 and the House of Representatives before the  
18                 Senate and the House of Representatives vote  
19                 on proposed legislation;

20          (4) to promote informed and deliberate deci-  
21          sions by Congress on the appropriateness of Federal  
22          mandates in any particular instance;

23          (5) to require that Congress consider whether  
24          to provide funding to assist State, local, and tribal  
25          governments in complying with Federal mandates, to

1 require analyses of the impact of private sector man-  
2 dates, and through the dissemination of that infor-  
3 mation provide informed and deliberate decisions by  
4 Congress and Federal agencies and retain competi-  
5 tive balance between the public and private sectors;

6 (6) to establish a point-of-order vote on the con-  
7 sideration in the Senate and House of Representa-  
8 tives of legislation containing significant Federal  
9 mandates; and

10 (7) to assist Federal agencies in their consider-  
11 ation of proposed regulations affecting States, local  
12 governments, and tribal governments, by—

13 (A) requiring that Federal agencies de-  
14 velop a process to enable the elected and other  
15 officials of States, local governments, and tribal  
16 governments to provide input when Federal  
17 agencies are developing regulations; and

18 (B) requiring that Federal agencies pre-  
19 pare and consider better estimates of the budg-  
20 etary impact of regulations containing Federal  
21 mandates upon States, local governments, and  
22 tribal governments before adopting such regula-  
23 tions, and ensuring that small governments are  
24 given special consideration in that process.

1 **SEC. 3. DEFINITIONS.**

2 (a) IN GENERAL.—For purposes of this Act—

3 (1) the terms defined under paragraphs (11)  
4 through (21) of section 3 of the Congressional  
5 Budget and Impoundment Control Act of 1974 (as  
6 added by subsection (b) of this section) shall have  
7 the meanings as so defined; and

8 (2) the term “Director” means the Director of  
9 the Congressional Budget Office.

10 (b) CONGRESSIONAL BUDGET AND IMPOUNDMENT  
11 CONTROL ACT OF 1974.—Section 3 of the Congressional  
12 Budget and Impoundment Control Act of 1974 is amend-  
13 ed by adding at the end thereof the following new para-  
14 graphs:

15 “(11) The term ‘Federal intergovernmental  
16 mandate’ means—

17 “(A) any provision in legislation, statute,  
18 or regulation that—

19 “(i) would impose an enforceable duty  
20 upon States, local governments, or tribal  
21 governments, except—

22 “(I) a condition of Federal as-  
23 sistance or

24 “(II) a duty arising from partici-  
25 pation in a voluntary Federal pro-

1                   gram, except as provided in subpara-  
2                   graph (B)); or

3                   “(ii) would reduce or eliminate the  
4                   amount of authorization of appropriations  
5                   for Federal financial assistance that would  
6                   be provided to States, local governments,  
7                   or tribal governments for the purpose of  
8                   complying with any such previously im-  
9                   posed duty unless such duty is reduced or  
10                  eliminated by a corresponding amount; or

11                  “(B) any provision in legislation, statute,  
12                  or regulation that relates to a then-existing  
13                  Federal program under which \$500,000,000 or  
14                  more is provided annually to States, local gov-  
15                  ernments, and tribal governments under entitle-  
16                  ment authority, if the provision—

17                  “(i)(I) would increase the stringency  
18                  of conditions of assistance to States, local  
19                  governments, or tribal governments under  
20                  the program; or

21                  “(II) would place caps upon, or other-  
22                  wise decrease, the Federal Government’s  
23                  responsibility to provide funding to States,  
24                  local governments, or tribal governments  
25                  under the program; and

1           “(ii) the States, local governments, or  
2           tribal governments that participate in the  
3           Federal program lack authority under that  
4           program to amend their financial or pro-  
5           grammatic responsibilities to continue pro-  
6           viding required services that are affected  
7           by the legislation, statute or regulation.

8           “(12) The term ‘Federal private sector man-  
9           date’ means any provision in legislation, statute, or  
10          regulation that—

11                  “(A) would impose an enforceable duty  
12                  upon the private sector except—

13                          “(i) a condition of Federal assistance;  
14                          or

15                          “(ii) a duty arising from participation  
16                          in a voluntary Federal program; or

17                  “(B) would reduce or eliminate the amount  
18                  of authorization of appropriations for Federal  
19                  financial assistance that will be provided to the  
20                  private sector for the purposes of ensuring com-  
21                  pliance with such duty.

22          “(13) The term ‘Federal mandate’ means a  
23          Federal intergovernmental mandate or a Federal  
24          private sector mandate, as defined in paragraphs  
25          (11) and (12).

1           “(14) The terms ‘Federal mandate direct costs’  
2           and ‘direct costs’—

3                   “(A)(i) in the case of a Federal intergov-  
4                   ernmental mandate, mean the aggregate esti-  
5                   mated amounts that all States, local govern-  
6                   ments, and tribal governments would be re-  
7                   quired to spend in order to comply with the  
8                   Federal intergovernmental mandate; or

9                   “(ii) in the case of a provision referred to  
10                  in paragraph (11)(A)(ii), mean the amount of  
11                  Federal financial assistance eliminated or re-  
12                  duced.

13                  “(B) in the case of a Federal private sec-  
14                  tor mandate, mean the aggregate estimated  
15                  amounts that the private sector will be required  
16                  to spend in order to comply with the Federal  
17                  private sector mandate;

18                  “(C) shall not include—

19                       “(i) estimated amounts that the  
20                       States, local governments, and tribal gov-  
21                       ernments ( in the case of a Federal inter-  
22                       governmental mandate) or the private sec-  
23                       tor (in the case of a Federal private sector  
24                       mandate) would spend—

1           “(I) to comply with or carry out  
2           all applicable Federal, State, local,  
3           and tribal laws and regulations in ef-  
4           fect at the time of the adoption of the  
5           Federal mandate for the same activity  
6           as is affected by that Federal man-  
7           date; or

8           “(II) to comply with or carry out  
9           State, local governmental, and tribal  
10          governmental programs, or private-  
11          sector business or other activities in  
12          effect at the time of the adoption of  
13          the Federal mandate for the same ac-  
14          tivity as is affected by that mandate;  
15          or

16          “(ii) expenditures to the extent that  
17          such expenditures will be offset by any di-  
18          rect savings to the States, local govern-  
19          ments, and tribal governments, or by the  
20          private sector, as a result of—

21                 “(I) compliance with the Federal  
22                 mandate; or

23                 “(II) other changes in Federal  
24                 law or regulation that are enacted or  
25                 adopted in the same bill or joint reso-

1 lution or proposed or final Federal  
2 regulation and that govern the same  
3 activity as is affected by the Federal  
4 mandate; and

5 “(D) shall be determined on the assump-  
6 tion that State, local, and tribal governments,  
7 and the private sector will take all reasonable  
8 steps necessary to mitigate the costs resulting  
9 from the Federal mandate, and will comply with  
10 applicable standards of practice and conduct es-  
11 tablished by recognized professional or trade as-  
12 sociations. Reasonable steps to mitigate the  
13 costs shall not include increases in State, local,  
14 or tribal taxes or fees.

15 ~~“(15) The term ‘amount’ means the amount of~~  
16 ~~budget authority for any Federal grant assistance~~  
17 ~~program or any Federal program providing loan~~  
18 ~~guarantees or direct loans.~~

19 ~~“(16) The term ‘private sector’ means individ-~~  
20 ~~uals, partnerships, associations, corporations, busi-~~  
21 ~~ness trusts, or legal representatives, organized~~  
22 ~~groups of individuals, and educational and other~~  
23 ~~nonprofit institutions.~~

24 *“(15) The term ‘private sector’ means all persons*  
25 *or entities in the United States, except for State,*

1 *local, or tribal governments, including individuals,*  
2 *partnerships, associations, corporations, and edu-*  
3 *cational and nonprofit institutions.*

4 “~~(17)~~ (16) The term ‘local government’ has the  
5 same meaning as in section 6501(6) of title 31,  
6 United States Code.

7 “~~(18)~~ (17) The term ‘tribal government’ means  
8 any Indian tribe, band, nation, or other organized  
9 group or community, including any Alaska Native  
10 village or regional or village corporation as defined  
11 in or established pursuant to the Alaska Native  
12 Claims Settlement Act (83 Stat. 688; 43 U.S.C.  
13 1601 et seq.) which is recognized as eligible for the  
14 special programs and services provided by the Unit-  
15 ed States to Indians because of their special status  
16 as Indians.

17 “~~(19)~~ (18) The term ‘small government’ means  
18 any small governmental jurisdictions defined in sec-  
19 tion 601(5) of title 5, United States Code, and any  
20 tribal government.

21 “~~(20)~~ (19) The term ‘State’ has the same  
22 meaning as in section 6501(9) of title 31, United  
23 State Code.”

24 “~~(21)~~ (20) The term ‘agency’ has the meaning  
25 as defined in section 551(1) of title 5, United States

1 Code, but does not include independent regulatory  
2 agencies, as defined in section 3502(10) of title 44,  
3 United States Code.

4 “~~(22)~~ (21) The term ‘regulation’ or ‘rule’ has  
5 the meaning of ‘rule’ as defined in section 601(2) of  
6 title 5, United States Code. [’.]”

7 “**(23) The definitions under para-**  
8 **graphs (15) through (22) shall apply only**  
9 **to section 408.”**

10 **SEC. 4. EXCLUSIONS.**

11 The provisions of this Act and the amendments made  
12 by this Act shall not apply to any provision in a bill or  
13 joint resolution before Congress and any provision in a  
14 proposed or final Federal regulation that—

15 (1) enforces constitutional rights of individuals;

16 (2) establishes or enforces any statutory rights  
17 that prohibit discrimination on the basis of race, re-  
18 ligion, gender, national origin, or handicapped or  
19 disability status;

20 (3) requires compliance with accounting and  
21 auditing procedures with respect to grants or other  
22 money or property provided by the United States  
23 Government;

24 (4) provides for emergency assistance or relief  
25 at the request of any State, local, or tribal govern-

1 ment or any official of a State, local, or tribal gov-  
2 ernment;

3 (5) is necessary for the national security or the  
4 ratification or implementation of international treaty  
5 obligations; or

6 (6) the President designates as emergency legis-  
7 lation and that the Congress so designates in stat-  
8 ute.

9 **SEC. 5. AGENCY ASSISTANCE.**

10 Each agency shall provide to the Director of the Con-  
11 gressional Budget Office such information and assistance  
12 as the Director may reasonably request to assist the Direc-  
13 tor in carrying out this Act.

14 **TITLE I—LEGISLATIVE**  
15 **ACCOUNTABILITY AND REFORM**

16 **SEC. 101. LEGISLATIVE MANDATE ACCOUNTABILITY AND**  
17 **REFORM .**

18 (a) IN GENERAL.—Title IV of the Congressional  
19 Budget and Impoundment Control Act of 1974 is amend-  
20 ed by adding at the end thereof the following new section:

21 **“SEC. 408. LEGISLATIVE MANDATE ACCOUNTABILITY AND**  
22 **REFORM .**

23 **“(a) DUTIES OF CONGRESSIONAL COMMITTEES.—**

24 **“(1) IN GENERAL.—**When a committee of au-  
25 thorization of the Senate or the House of Represent-

1 atives reports a bill or joint resolution of public  
2 character that includes any Federal mandate, the re-  
3 port of the committee accompanying the bill or joint  
4 resolution shall contain the information required by  
5 paragraphs (3) and (4).

6 “(2) SUBMISSION OF BILLS TO THE DIREC-  
7 TOR.—When a committee of authorization of the  
8 Senate or the House of Representatives orders re-  
9 ported a bill or joint resolution of a public character,  
10 the committee shall promptly provide the bill or joint  
11 resolution to the Director of the Congressional  
12 Budget Office and shall identify to the Director any  
13 Federal mandates contained in the bill or resolution.

14 “(3) REPORTS ON FEDERAL MANDATES.—Each  
15 report described under paragraph (1) shall con-  
16 tain—

17 “(A) an identification and description of  
18 any Federal mandates in the bill or joint resolu-  
19 tion, including the expected direct costs to  
20 State, local, and tribal governments, and to the  
21 private sector, required to comply with the Fed-  
22 eral mandates;

23 “(B) a qualitative, and if practicable, a  
24 quantitative assessment of costs and benefits  
25 anticipated from the Federal mandates (includ-

1 ing the effects on health and safety and the  
2 protection of the natural environment); and

3 “(C) a statement of the degree to which a  
4 Federal mandate affects both the public and  
5 private sectors and the extent to which Federal  
6 payment of public sector costs ***or the modi-***  
7 ***fication or termination of the Federal***  
8 ***mandate as provided under sub-***  
9 ***section (c)(1)(B)(iii)(IV)*** would affect the  
10 competitive balance between State, local, or  
11 tribal governments and privately owned busi-  
12 nesses.

13 “(4) INTERGOVERNMENTAL MANDATES.—If any  
14 of the Federal mandates in the bill or joint resolu-  
15 tion are Federal intergovernmental mandates, the  
16 report required under paragraph (1) shall also con-  
17 tain—

18 “(A)(i) a statement of the amount, if any,  
19 of increase or decrease in authorization of ap-  
20 propriations under existing Federal financial  
21 assistance programs, or of authorization of ap-  
22 propriations for new Federal financial assist-  
23 ance, provided by the bill or joint resolution and  
24 usable for activities of State, local, or tribal  
25 governments subject to the Federal intergovern-

1           ~~mental mandates~~ *to pay for the costs to State,*  
2           local, and tribal governments of the Federal  
3           intergovernmental mandate; and

4           “(ii) a statement of whether the committee  
5           intends that the Federal intergovernmental  
6           mandates be partly or entirely unfunded, and if  
7           so, the reasons for that intention; and

8           “(B) any existing sources of Federal as-  
9           sistance in addition to those identified in sub-  
10          paragraph (A) that may assist State, local, and  
11          tribal governments in meeting the direct costs  
12          of the Federal intergovernmental mandates.

13          “(5) PREEMPTION CLARIFICATION AND INFOR-  
14          MATION.—When a committee of authorization of the  
15          Senate or the House of Representatives reports a  
16          bill or joint resolution of public character, the com-  
17          mittee report accompanying the bill or joint resolu-  
18          tion shall contain, if relevant to the bill or joint reso-  
19          lution, an explicit statement on the extent to which  
20          the bill or joint resolution preempts any State, local,  
21          or tribal law, and, if so, an explanation of the rea-  
22          sons for such preemption.

23          “(6) PUBLICATION OF STATEMENT FROM THE  
24          DIRECTOR.—

1           “(A) Upon receiving a statement (includ-  
2           ing any supplemental statement) from the Di-  
3           rector under subsection (b)(1), a committee of  
4           the Senate or the House of Representatives  
5           shall publish the statement in the committee re-  
6           port accompanying the bill or joint resolution to  
7           which the statement relates if the statement is  
8           available at the time the report is printed.

9           “(B) If the statement is not published in  
10          the report, or if the bill or joint resolution to  
11          which the statement relates is expected to be  
12          considered by the Senate or the House of Rep-  
13          resentatives before the report is published, the  
14          committee shall cause the statement, or a sum-  
15          mary thereof, to be published in the Congres-  
16          sional Record in advance of floor consideration  
17          of the bill or joint resolution.

18          “(b) DUTIES OF THE DIRECTOR.—

19                 “(1) STATEMENTS ON BILLS AND JOINT RESO-  
20                 LUTIONS OTHER THAN APPROPRIATIONS BILLS AND  
21                 JOINT RESOLUTIONS.—

22                 “(A) FEDERAL INTERGOVERNMENTAL  
23                 MANDATES IN REPORTED BILLS AND RESOLU-  
24                 TIONS.—For each bill or joint resolution of a  
25                 public character reported by any committee of

1 authorization of the Senate or the House of  
2 Representatives, the Director of the Congressional Budget Office shall prepare and submit  
3 to the committee a statement as follows:  
4

5 “(i) If the Director estimates that the  
6 direct cost of all Federal intergovernmental  
7 mandates in the bill or joint resolution will  
8 equal or exceed \$50,000,000 (adjusted annually for inflation) in the fiscal year in  
9 which any Federal intergovernmental mandate in the bill or joint resolution (or in  
10 any necessary implementing regulation) would first be effective or in any of the 4  
11 fiscal years following such fiscal year, the Director shall so state, specify the estimate,  
12 and briefly explain the basis of the estimate.  
13  
14  
15  
16  
17

18 “(ii) The estimate required under  
19 clause (i) shall include estimates (and brief explanations of the basis of the estimates)  
20 of—  
21

22 “(I) the total amount of direct  
23 cost of complying with the Federal intergovernmental mandates in the  
24 bill or joint resolution; and  
25

1           “(II) the amount, if any, of in-  
2           crease in authorization of appropria-  
3           tions under existing Federal financial  
4           assistance programs, or of authoriza-  
5           tion of appropriations for new Federal  
6           financial assistance, provided by the  
7           bill or joint resolution and usable by  
8           State, local, or tribal governments for  
9           activities subject to the Federal inter-  
10          governmental mandates.

11           “(B) FEDERAL PRIVATE SECTOR MAN-  
12          DATES IN REPORTED BILLS AND JOINT RESO-  
13          LUTIONS.—For each bill or joint resolution of a  
14          public character reported by any committees of  
15          authorization of the Senate or the House of  
16          Representatives, the Director of the Congres-  
17          sional Budget Office shall prepare and submit  
18          to the committee a statement as follows:

19           “(i) If the Director estimates that the  
20           direct cost of all Federal private sector  
21           mandates in the bill or joint resolution will  
22           equal or exceed \$200,000,000 (adjusted  
23           annually for inflation) in the fiscal year in  
24           which any Federal private sector mandate  
25           in the bill or joint resolution (or in any

1 necessary implementing regulation) would  
2 first be effective or in any of the 4 fiscal  
3 years following such fiscal year, the Direc-  
4 tor shall so state, specify the estimate, and  
5 briefly explain the basis of the estimate.

6 “(ii) Estimates required under this  
7 subparagraph shall include estimates (and  
8 a brief explanation of the basis of the esti-  
9 mates) of—

10 “(I) the total amount of direct  
11 costs of complying with the Federal  
12 private sector mandates in the bill or  
13 joint resolution; and

14 “(II) the amount, if any, of in-  
15 crease in authorization of appropria-  
16 tions under existing Federal financial  
17 assistance programs, or of authoriza-  
18 tion of appropriations for new Federal  
19 financial assistance, provided by the  
20 bill or joint resolution usable by the  
21 private sector for the activities subject  
22 to the Federal private sector man-  
23 dates.

24 “(iii) If the Director determines that  
25 it is not feasible to make a reasonable esti-

1           mate that would be required under clauses  
2           (i) and (ii), the Director shall not make  
3           the estimate, but shall report in the state-  
4           ment that the reasonable estimate cannot  
5           be made and shall include the reasons for  
6           that determination in the statement.

7           “(C) LEGISLATION FALLING BELOW THE  
8           DIRECT COSTS THRESHOLDS.—If the Director  
9           estimates that the direct costs of a Federal  
10          mandate will not equal or exceed the thresholds  
11          specified in paragraphs (A) and (B), the Direc-  
12          tor shall so state and shall briefly explain the  
13          basis of the estimate.

14          “(c) LEGISLATION SUBJECT TO POINT OF ORDER IN  
15          THE SENATE.—

16                 “(1) IN GENERAL.—It shall not be in order in  
17          the Senate to consider—

18                         “(A) any bill or joint resolution that is re-  
19                         ported by a committee unless the committee has  
20                         published a statement of the Director on the di-  
21                         rect costs of Federal mandates in accordance  
22                         with subsection (a)(6) before such consider-  
23                         ation; and

24                         “(B) any bill, joint resolution, amendment,  
25                         motion, or conference report that would in-

1           crease the direct costs of Federal intergovern-  
2           mental mandates by an amount that causes the  
3           thresholds specified in subsection (b)(1)(A)(i) to  
4           be exceeded, unless—

5                   “(i) the bill, joint resolution, amend-  
6                   ment, motion, or conference report pro-  
7                   vides direct spending authority for each  
8                   fiscal year for the Federal intergovern-  
9                   mental mandates included in the bill, joint  
10                  resolution, amendment, motion, or con-  
11                  ference report in an amount that is equal  
12                  to the estimated direct costs of such man-  
13                  date;

14                  “(ii) the bill, joint resolution, amend-  
15                  ment, motion, or conference report pro-  
16                  vides an increase in receipts and an in-  
17                  crease in direct spending authority for  
18                  each fiscal year for the Federal intergov-  
19                  ernmental mandates included in the bill,  
20                  joint resolution, amendment, motion, or  
21                  conference report in an amount equal to  
22                  the estimated direct costs of such mandate;  
23                  or

24                  “(iii) the bill, joint resolution, amend-  
25                  ment, motion, or conference report in-

1 cludes an authorization for appropriations  
2 in an amount equal to the estimated direct  
3 costs of such mandate, and—

4 “(I) identifies a specific dollar  
5 amount estimate of the full direct  
6 costs of the mandate for each year or  
7 other period during which the man-  
8 date shall be in effect under the bill,  
9 joint resolution, amendment, motion  
10 or conference report, and such esti-  
11 mate is consistent with the estimate  
12 determined under paragraph (3) for  
13 each fiscal year;

14 “(II) identifies any appropriation  
15 bill that is expected to provide for  
16 Federal funding of the direct cost re-  
17 ferred to under subclause (IV)(aa);

18 “(III) identifies the minimum  
19 amount that must be appropriated in  
20 each appropriations bill referred to in  
21 subclause (II), in order to provide for  
22 full Federal funding of the direct  
23 costs referred to in subclause (I); and

24 “(IV)(aa) designates a respon-  
25 sible Federal agency and establishes

1 criteria and procedures under which  
2 such agency shall implement less cost-  
3 ly programmatic and financial respon-  
4 sibilities of State, local, and tribal  
5 governments in meeting the objectives  
6 of the mandate, to the extent that an  
7 appropriation Act does not provide for  
8 the estimated direct costs of such  
9 mandate as set forth under subclause  
10 (III); or

11 “(bb) designates a responsible  
12 Federal agency and establishes cri-  
13 teria and procedures to direct that, if  
14 an appropriation Act does not provide  
15 for the estimated direct costs of such  
16 mandate as set forth under subclause  
17 (III), such agency shall declare such  
18 mandate to be ineffective as of Octo-  
19 ber 1 of the fiscal year for which the  
20 appropriation is not at least equal to  
21 the direct costs of the mandate.

22 “(2) RULE OF CONSTRUCTION.—The provisions  
23 of paragraph (1)(B)(iii)(IV)(aa) shall not be con-  
24 strued to prohibit or otherwise restrict a State, local,  
25 or tribal government from voluntarily electing to re-

1 main subject to the original Federal intergovern-  
2 mental mandate, complying with the programmatic  
3 or financial responsibilities of the original Federal  
4 intergovernmental mandate and providing the fund-  
5 ing necessary consistent with the costs of Federal  
6 agency assistance, monitoring, and enforcement.

7 “(3) COMMITTEE ON APPROPRIATIONS.—Para-  
8 graph (1) shall not apply to matters that are within  
9 the jurisdiction of the Committee on Appropriations  
10 of the Senate or the House of Representatives.

11 【“(4) DETERMINATION OF APPLICABILITY TO  
12 PENDING LEGISLATION.—For purposes of this sub-  
13 section, on questions regarding the applicability of  
14 this Act to a pending bill, joint resolution, amend-  
15 ment, motion, or conference report, the Committee  
16 on Governmental Affairs of the Senate, or the Com-  
17 mittee on Government Reform and Oversight of the  
18 House of Representatives, as applicable, shall have  
19 the authority to make the final determination.】

20 【“(5) DETERMINATIONS OF FEDERAL MAN-  
21 DATE LEVELS.—For the purposes of this subsection,  
22 the levels of Federal mandates for a fiscal year shall  
23 be determined based on the estimates made by the  
24 Committee on the Budget of the Senate or the  
25 House of Representatives, as the case may be.】

1       “(d) ENFORCEMENT IN THE HOUSE OF REPRESENT-  
 2 ATIVES.—It shall not be in order in the House of Rep-  
 3 resentatives to consider a rule or order that waives the  
 4 application of subsection (c) to a bill or joint resolution  
 5 reported by a committee of authorization.”.

6       (b) TECHNICAL AND CONFORMING AMENDMENT.—  
 7 The table of contents in section 1(b) of the Congressional  
 8 Budget and Impoundment Control Act of 1974 is amend-  
 9 ed by adding after the item relating to section 407 the  
 10 following new item:

“Sec. 408. Legislative mandate accountability and reform.”.

11 **SEC. 102. ENFORCEMENT IN THE HOUSE OF REPRESENTA-**  
 12 **TIVES.**

13       (a) MOTIONS TO STRIKE IN THE COMMITTEE OF THE  
 14 WHOLE.—Clause 5 of rule XXIII of the Rules of the  
 15 House of Representatives is amended by adding at the end  
 16 the following:

17       “(c) In the consideration of any measure for amend-  
 18 ment in the Committee of the Whole containing any Fed-  
 19 eral mandate the direct costs of which exceed the threshold  
 20 in section 408(c) of the Unfunded Mandate Reform Act  
 21 of 1995, it shall always be in order, unless specifically  
 22 waived by terms of a rule governing consideration of that  
 23 measure, to move to strike such Federal mandate from  
 24 the portion of the bill then open to amendment.”.

1 (b) COMMITTEE ON RULES REPORTS ON WAIVED  
2 POINTS OF ORDER.—The Committee on Rules shall in-  
3 clude in the report required by clause 1(d) of rule XI (re-  
4 lating to its activities during the Congress) of the Rules  
5 of the House of Representatives a separate item identify-  
6 ing all waivers of points of order relating to Federal man-  
7 dates, listed by bill or joint resolution number and the sub-  
8 ject matter of that measure.

9 (c) **DETERMINATIONS.**—

10 (1) **DETERMINATION OF APPLICABILITY TO**  
11 **PENDING LEGISLATION.**—*For purposes of*  
12 *this section in the House of Representa-*  
13 *tives, on questions regarding the applica-*  
14 *bility of this Act to a pending bill, joint*  
15 *resolution, amendment, motion, or con-*  
16 *ference report, the Committee on Govern-*  
17 *ment Reform and Oversight of the House*  
18 *of Representatives shall have the author-*  
19 *ity to make the final determination.*

20 (2) **DETERMINATIONS OF FEDERAL MAN-**  
21 **DATE LEVELS.**—*For the purposes of the ap-*  
22 *plication of this section in the House of*  
23 *Representatives, the levels of Federal*  
24 *mandates for a fiscal year shall be deter-*  
25 *mined based on the estimates made by the*

1        ***Committee on the Budget of the House of***  
2        ***Representatives.***

3        **SEC. 103. ASSISTANCE TO COMMITTEES AND STUDIES.**

4        The Congressional Budget and Impoundment Control  
5        Act of 1974 is amended—

6                (1) in section 202—

7                        (A) in subsection (c)—

8                                (i) by redesignating paragraph (2) as  
9                                paragraph (3); and

10                                (ii) by inserting after paragraph (1)  
11                                the following new paragraph:

12                        “(2) At the request of any committee of the  
13                        Senate or the House of Representatives, the Office  
14                        shall, to the extent practicable, consult with and as-  
15                        sist such committee in analyzing the budgetary or fi-  
16                        nancial impact of any proposed legislation that may  
17                        have—

18                                “(A) a significant budgetary impact on  
19                                State, local, or tribal governments; or

20                                “(B) a significant financial impact on the  
21                                private sector.”;

22                                (B) by amending subsection (h) to read as  
23                                follows:

24                        “(h) STUDIES.—

1           “(1) CONTINUING STUDIES.—The Director of  
2 the Congressional Budget Office shall conduct con-  
3 tinuing studies to enhance comparisons of budget  
4 outlays, credit authority, and tax expenditures.

5           “(2) FEDERAL MANDATE STUDIES.—

6           “(A) At the request of any Chairman or  
7 ranking member of the minority of a Committee  
8 of the Senate or the House of Representatives,  
9 the Director shall, to the extent practicable,  
10 conduct a study of a Federal mandate legisla-  
11 tive proposal.

12           “(B) In conducting a study on intergovern-  
13 mental mandates under subparagraph (A), the  
14 Director shall—

15           “(i) solicit and consider information  
16 or comments from elected officials (includ-  
17 ing their designated representatives) of  
18 State, local, or tribal governments as may  
19 provide helpful information or comments;

20           “(ii) consider establishing advisory  
21 panels of elected officials or their des-  
22 ignated representatives, of State, local, or  
23 tribal governments if the Director deter-  
24 mines that such advisory panels would be

1 helpful in performing responsibilities of the  
2 Director under this section; and

3 “(iii) if, and to the extent that the Di-  
4 rector determines that accurate estimates  
5 are reasonably feasible, include estimates  
6 of—

7 “(I) the future direct cost of the  
8 Federal mandate to the extent that  
9 such costs significantly differ from or  
10 extend beyond the 5-year period after  
11 the mandate is first effective; and

12 “(II) any disproportionate budg-  
13 etary effects of Federal mandates  
14 upon particular industries or sectors  
15 of the economy, States, regions, and  
16 urban or rural or other types of com-  
17 munities, as appropriate.

18 “(C) In conducting a study on private sec-  
19 tor mandates under subparagraph (A), the Di-  
20 rector shall provide estimates, if and to the ex-  
21 tent that the Director determines that such es-  
22 timates are reasonably feasible, of—

23 “(i) future costs of Federal private  
24 sector mandates to the extent that such  
25 mandates differ significantly from or ex-

1           tend beyond the 5-year time period re-  
2           ferred to in subparagraph (B)(iii)(I);

3           “(ii) any disproportionate financial ef-  
4           fects of Federal private sector mandates  
5           and of any Federal financial assistance in  
6           the bill or joint resolution upon any par-  
7           ticular industries or sectors of the econ-  
8           omy, States, regions, and urban or rural or  
9           other types of communities; and

10           “(iii) the effect of Federal private sec-  
11           tor mandates in the bill or joint resolution  
12           on the national economy, including the ef-  
13           fect on productivity, economic growth, full  
14           employment, creation of productive jobs,  
15           and international competitiveness of  
16           United States goods and services.”; and

17           (2) in section 301(d) by adding at the end  
18           thereof the following new sentence: “Any Committee  
19           of the House of Representatives or the Senate that  
20           anticipates that the committee will consider any pro-  
21           posed legislation establishing, amending, or reau-  
22           thorizing any Federal program likely to have a sig-  
23           nificant budgetary impact on any State, local, or  
24           tribal government, or likely to have a significant fi-  
25           nancial impact on the private sector, including any

1 legislative proposal submitted by the executive  
2 branch likely to have such a budgetary or financial  
3 impact, shall include its views and estimates on that  
4 proposal to the Committee on the Budget of the ap-  
5 plicable House.”.

6 **SEC. 104. AUTHORIZATION OF APPROPRIATIONS.**

7 There are authorized to be appropriated to the Con-  
8 gressional Budget Office \$4,500,000 for each of the fiscal  
9 years 1996, 1997, 1998, 1999, 2000, 2001, and 2002 to  
10 carry out the provisions of this Act.

11 **SEC. 105. EXERCISE OF RULEMAKING POWERS.**

12 The provisions of sections 101, 102, 103, 104, and  
13 107 are enacted by Congress—

14 (1) as an exercise of the rulemaking power of  
15 the Senate and the House of Representatives, re-  
16 spectively, and as such they shall be considered as  
17 part of the rules of such House, respectively, and  
18 such rules shall supersede other rules only to the ex-  
19 tent that they are inconsistent therewith; and

20 (2) with full recognition of the constitutional  
21 right of either House to change such rules (so far  
22 as relating to such House) at any time, in the same  
23 manner, and to the same extent as in the case of  
24 any other rule of each House.

1 **SEC. 106. REPEAL OF CERTAIN ANALYSIS BY CONGRES-**  
 2 **SIONAL BUDGET OFFICE.**

3 (a) IN GENERAL.—Section 403 of the Congressional  
 4 Budget Act of 1974 (2 U.S.C. 653) is repealed.

5 (b) TECHNICAL AND CONFORMING AMENDMENT.—  
 6 The table of contents in section 1(b) of the Congressional  
 7 Budget and Impoundment Control Act of 1974 is amend-  
 8 ed by striking out the item relating to section 403.

9 **SEC. 107. EFFECTIVE DATE.**

10 This title shall take effect on January 1, 1996 and  
 11 shall apply only to legislation [introduced] *considered*  
 12 on and after such date.

13 **TITLE II—REGULATORY**  
 14 **ACCOUNTABILITY AND REFORM**

15 **SEC. 201. REGULATORY PROCESS.**

16 (a) IN GENERAL.—Each agency shall, to the extent  
 17 permitted in law—

18 (1) assess the effects of Federal regulations on  
 19 State, local, and tribal governments (other than to  
 20 the extent that such regulations incorporate require-  
 21 ments specifically set forth in legislation), and the  
 22 private sector including specifically the availability of  
 23 resources to carry out any Federal intergovern-  
 24 mental mandates in those regulations; and

25 (2) seek to minimize those burdens that unique-  
 26 ly or significantly affect such governmental entities,

1 consistent with achieving statutory and regulatory  
2 objectives.

3 (b) STATE, LOCAL, AND TRIBAL GOVERNMENT  
4 INPUT.—Each agency shall, to the extent permitted in  
5 law, develop an effective process to permit elected officials  
6 (or their designated representatives) of State, local, and  
7 tribal governments to provide meaningful and timely input  
8 in the development of regulatory proposals containing sig-  
9 nificant Federal intergovernmental mandates. Such a  
10 process shall be consistent with all applicable laws, *includ-*  
11 *ing the provisions of chapter 5 of title 5, United States Code*  
12 *(commonly referred to as the Administrative Procedure*  
13 *Act).*

14 (c) AGENCY PLAN.—

15 (1) EFFECTS ON STATE, LOCAL AND TRIBAL  
16 GOVERNMENTS.—Before establishing any regulatory  
17 requirements that might significantly or uniquely af-  
18 fect small governments, agencies shall have devel-  
19 oped a plan under which the agency shall—

20 (A) provide notice of the contemplated re-  
21 quirements to potentially affected small govern-  
22 ments, if any;

23 (B) enable officials of affected small gov-  
24 ernments to provide input under subsection (b);  
25 and

1 (C) inform, educate, and advise small gov-  
2 ernments on compliance with the requirements.

3 (2) AUTHORIZATION OF APPROPRIATIONS.—

4 There are authorized to be appropriated to each  
5 agency to carry out the provisions of this section,  
6 and for no other purpose, such sums as are nec-  
7 essary.

8 **SEC. 202. STATEMENTS TO ACCOMPANY SIGNIFICANT REG-**  
9 **ULATORY ACTIONS.**

10 (a) IN GENERAL.—Before promulgating any final  
11 rule that includes any Federal intergovernmental mandate  
12 that may result in the expenditure by State, local, or tribal  
13 governments, and the private sector, in the aggregate, of  
14 \$100,000,000 or more (adjusted annually for inflation by  
15 the Consumer Price Index) in any 1 year, and before pro-  
16 mulgating any general notice of proposed rulemaking that  
17 is likely to result in promulgation of any such rule, the  
18 agency shall prepare a written statement containing—

19 (1) estimates by the agency, including the un-  
20 derlying analysis, of the anticipated costs to State,  
21 local, and tribal governments and the private sector  
22 of complying with the Federal intergovernmental  
23 mandate, and of the extent to which such costs may  
24 be paid with funds provided by the Federal Govern-

1       ment or otherwise paid through Federal financial as-  
2       sistance;

3           (2) estimates by the agency, if and to the ex-  
4       tent that the agency determines that accurate esti-  
5       mates are reasonably feasible, of—

6           (A) the future costs of the Federal inter-  
7       governmental mandate; and

8           (B) any disproportionate budgetary effects  
9       of the Federal intergovernmental mandate upon  
10      any particular regions of the Nation or particu-  
11      lar State, local, or tribal governments, urban or  
12      rural or other types of communities;

13          (3) a qualitative, and if possible, a quantitative  
14      assessment of costs and benefits anticipated from  
15      the Federal intergovernmental mandate (such as the  
16      enhancement of health and safety and the protection  
17      of the natural environment);

18          (4) the effect of the Federal private sector man-  
19      date on the national economy, including the effect on  
20      productivity, economic growth, full employment, cre-  
21      ation of productive jobs, and international competi-  
22      tiveness of United States goods and services; and

23          (5)(A) a description of the extent of the agen-  
24      cy's prior consultation with elected representatives

1 (or their designated representatives) of the affected  
2 State, local, and tribal governments;

3 (B) a summary of the comments and concerns  
4 that were presented by State, local, or tribal govern-  
5 ments either orally or in writing to the agency;

6 (C) a summary of the agency's evaluation of  
7 those comments and concerns; and

8 (D) the agency's position supporting the need  
9 to issue the regulation containing the Federal inter-  
10 governmental mandates (considering, among other  
11 things, the extent to which costs may or may not be  
12 paid with funds provided by the Federal Govern-  
13 ment).

14 (b) PROMULGATION.—In promulgating a general no-  
15 tice of proposed rulemaking or a final rule for which a  
16 statement under subsection (a) is required, the agency  
17 shall include in the promulgation a summary of the infor-  
18 mation contained in the statement.

19 (c) PREPARATION IN CONJUNCTION WITH OTHER  
20 STATEMENT.—Any agency may prepare any statement re-  
21 quired under subsection (a) in conjunction with or as a  
22 part of any other statement or analysis, provided that the  
23 statement or analysis satisfies the provisions of subsection  
24 (a).

1 **SEC. 203. ASSISTANCE TO THE CONGRESSIONAL BUDGET**  
2 **OFFICE.**

3 The Director of the Office of Management and  
4 Budget shall—

5 (1) collect from agencies the statements pre-  
6 pared under section 202; and

7 (2) periodically forward copies of such state-  
8 ments to the Director of the Congressional Budget  
9 Office on a reasonably timely basis after promulga-  
10 tion of the general notice of proposed rulemaking or  
11 of the final rule for which the statement was pre-  
12 pared.

13 **SEC. 204. PILOT PROGRAM ON SMALL GOVERNMENT FLEXI-**  
14 **BILITY.**

15 (a) **IN GENERAL.**—The Director of the Office of  
16 Management and Budget, in consultation with Federal  
17 agencies, shall establish pilot programs in at least 2 agen-  
18 cies to test innovative, and more flexible regulatory ap-  
19 proaches that—

20 (1) reduce reporting and compliance burdens on  
21 small governments; and

22 (2) meet overall statutory goals and objectives.

23 (b) **PROGRAM FOCUS.**—The pilot programs shall  
24 focus on rules in effect or proposed rules, or a combination  
25 thereof.

1 **TITLE III—REVIEW OF UN-**  
2 **FUNDED FEDERAL MAN-**  
3 **DATES**

4 **SEC. 301. ESTABLISHMENT.**

5 There is established a commission which shall be  
6 known as the “Commission on Unfunded Federal Man-  
7 dates” (in this title referred to as the “Commission”).

8 **SEC. 302. REPORT ON UNFUNDED FEDERAL MANDATES BY**  
9 **THE COMMISSION.**

10 (a) IN GENERAL.—The Commission shall in accord-  
11 ance with this section—

12 (1) investigate and review the role of unfunded  
13 Federal mandates in intergovernmental relations and  
14 their impact on local, State, and Federal government  
15 objectives and responsibilities; and

16 (2) make recommendations to the President  
17 and the Congress regarding—

18 (A) allowing flexibility for States, local,  
19 and tribal governments in complying with spe-  
20 cific unfunded Federal mandates for which  
21 terms of compliance are unnecessarily rigid or  
22 complex;

23 (B) reconciling any 2 or more unfunded  
24 Federal mandates which impose contradictory  
25 or inconsistent requirements;

1 (C) terminating unfunded Federal man-  
2 dates which are duplicative, obsolete, or lacking  
3 in practical utility;

4 (D) suspending, on a temporary basis, un-  
5 funded Federal mandates which are not vital to  
6 public health and safety and which compound  
7 the fiscal difficulties of States, local, and tribal  
8 governments, including recommendations for  
9 triggering such suspension;

10 (E) consolidating or simplifying unfunded  
11 Federal mandates, or the planning or reporting  
12 requirements of such mandates, in order to re-  
13 duce duplication and facilitate compliance by  
14 States, local, and tribal governments with those  
15 mandates; and

16 (F) establishing common Federal defini-  
17 tions or standards to be used by States, local,  
18 and tribal governments in complying with un-  
19 funded Federal mandates that use different  
20 definitions or standards for the same terms or  
21 principles.

22 (3) IDENTIFICATION OF RELEVANT UNFUNDED  
23 FEDERAL MANDATES.—Each recommendation under  
24 paragraph (2) shall, to the extent practicable, iden-

1       tify the specific unfunded Federal mandates to  
2       which the recommendation applies.

3       (b) CRITERIA.—

4             (1) IN GENERAL.—The Commission shall estab-  
5       lish criteria for making recommendations under sub-  
6       section (a).

7             (2) ISSUANCE OF PROPOSED CRITERIA.—The  
8       Commission shall issue proposed criteria under this  
9       subsection not later than 60 days after the date of  
10      the enactment of this Act, and thereafter provide a  
11      period of 30 days for submission by the public of  
12      comments on the proposed criteria.

13            (3) FINAL CRITERIA.—Not later than 45 days  
14      after the date of issuance of proposed criteria, the  
15      Commission shall—

16                (A) consider comments on the proposed  
17                criteria received under paragraph (2);

18                (B) adopt and incorporate in final criteria  
19                any recommendations submitted in those com-  
20                ments that the Commission determines will aid  
21                the Commission in carrying out its duties under  
22                this section; and

23                (C) issue final criteria under this sub-  
24                section.

25      (c) PRELIMINARY REPORT.—

1           (1) IN GENERAL.—Not later than 9 months  
2 after the date of the enactment of this Act, the  
3 Commission shall—

4           (A) prepare and publish a preliminary re-  
5 port on its activities under this subtitle, includ-  
6 ing preliminary recommendations pursuant to  
7 subsection (a);

8           (B) publish in the Federal Register a no-  
9 tice of availability of the preliminary report;  
10 and

11           (C) provide copies of the preliminary re-  
12 port to the public upon request.

13           (2) PUBLIC HEARINGS.—The Commission shall  
14 hold public hearings on the preliminary rec-  
15 ommendations contained in the preliminary report of  
16 the Commission under this subsection.

17           (d) FINAL REPORT.—Not later than 3 months after  
18 the date of the publication of the preliminary report under  
19 subsection (c), the Commission shall submit to the Con-  
20 gress, including the Committee on Government Reform  
21 and Oversight of the House of Representatives and the  
22 Committee on Governmental Affairs of the Senate, and  
23 to the President a final report on the findings, conclusions,  
24 and recommendations of the Commission under this sec-  
25 tion.

1 **SEC. 303. MEMBERSHIP.**

2 (a) NUMBER AND APPOINTMENT.—

3 (1) IN GENERAL.—The Commission shall be  
4 composed of 9 members appointed from individuals  
5 who possess extensive leadership experience in and  
6 knowledge of States, local, and tribal governments  
7 and intergovernmental relations, including State and  
8 local elected officials, as follows:

9 (A) 3 members appointed by the Speaker  
10 of the House of Representatives, in consultation  
11 with the minority leader of the House of Rep-  
12 resentatives.

13 (B) 3 members appointed by the majority  
14 leader of the Senate, in consultation with the  
15 minority leader of the Senate.

16 (C) 3 members appointed by the President.

17 (2) LIMITATION.—An individual who is a Mem-  
18 ber or employee of the Congress may not be ap-  
19 pointed or serve as a member of the Commission.

20 (b) WAIVER OF LIMITATION ON EXECUTIVE SCHED-  
21 ULE POSITIONS.—Appointments may be made under this  
22 section without regard to section 5311(b) of title 5, United  
23 States Code.

24 (c) TERMS.—

1           (1) IN GENERAL.—Each member of the Com-  
2 mission shall be appointed for the life of the Com-  
3 mission.

4           (2) VACANCIES.—A vacancy in the Commission  
5 shall be filled in the manner in which the original  
6 appointment was made.

7           (d) BASIC PAY.—

8           (1) RATES OF PAY.—Members of the Commis-  
9 sion shall serve without pay.

10          (2) PROHIBITION OF COMPENSATION OF FED-  
11 ERAL EMPLOYEES.—Members of the Commission  
12 who are full-time officers or employees of the United  
13 States may not receive additional pay, allowances, or  
14 benefits by reason of their service on the Commis-  
15 sion.

16          (e) TRAVEL EXPENSES.—Each member of the Com-  
17 mission shall receive travel expenses, including per diem  
18 in lieu of subsistence, in accordance with sections 5702  
19 and 5703 of title 5, United States Code.

20          (f) CHAIRPERSON.—The President shall designate a  
21 member of the Commission as Chairperson at the time of  
22 the appointment of that member.

23          (g) MEETINGS.—

1           (1) IN GENERAL.—Subject to paragraph (2),  
2           the Commission shall meet at the call of the Chair-  
3           person or a majority of its members.

4           (2) FIRST MEETING.—The Commission shall  
5           convene its first meeting by not later than 45 days  
6           after the date of the completion of appointment of  
7           the members of the Commission.

8           (3) QUORUM.—A majority of members of the  
9           Commission shall constitute a quorum but a lesser  
10          number may hold hearings.

11 **SEC. 304. DIRECTOR AND STAFF OF COMMISSION; EXPERTS**  
12 **AND CONSULTANTS.**

13          (a) DIRECTOR.—The Commission shall, without re-  
14          gard to section 5311(b) of title 5, United States Code,  
15          have a Director who shall be appointed by the Commis-  
16          sion. The Director shall be paid at the rate of basic pay  
17          payable for level IV of the Executive Schedule.

18          (b) STAFF.—With the approval of the Commission,  
19          and without regard to section 5311(b) of title 5, United  
20          States Code, the Director may appoint and fix the pay  
21          of such staff as is sufficient to enable the Commission to  
22          carry out its duties.

23          (c) APPLICABILITY OF CERTAIN CIVIL SERVICE  
24          LAWS.—The Director and staff of the Commission may  
25          be appointed without regard to the provisions of title 5,

1 United States Code, governing appointments in the com-  
2 petitive service, and may be paid without regard to the  
3 provisions of chapter 51 and subchapter III of chapter 53  
4 of that title relating to classification and General Schedule  
5 pay rates, except that an individual so appointed may not  
6 receive pay in excess of the annual rate payable under  
7 section 5376 of title 5, United States Code.

8 (d) EXPERTS AND CONSULTANTS.—The Commission  
9 may procure temporary and intermittent services of ex-  
10 perts or consultants under section 3109(b) of title 5,  
11 United States Code.

12 (e) STAFF OF FEDERAL AGENCIES.—Upon request  
13 of the Director, the head of any Federal department or  
14 agency may detail, on a reimbursable basis, any of the  
15 personnel of that department or agency to the Commission  
16 to assist it in carrying out its duties under this title.

17 **SEC. 305. POWERS OF COMMISSION.**

18 (a) HEARINGS AND SESSIONS.—The Commission  
19 may, for the purpose of carrying out this title, hold hear-  
20 ings, sit and act at times and places, take testimony, and  
21 receive evidence as the Commission considers appropriate.

22 (b) POWERS OF MEMBERS AND AGENTS.—Any mem-  
23 ber or agent of the Commission may, if authorized by the  
24 Commission, take any action which the Commission is  
25 authorized to take by this section.

1 (c) OBTAINING OFFICIAL DATA.—The Commission  
2 may secure directly from any department or agency of the  
3 United States information necessary to enable it to carry  
4 out this title, except information—

5 (1) which is specifically exempted from disclo-  
6 sure by law; or

7 (2) which that department or agency deter-  
8 mines will disclose—

9 (A) matters necessary to be kept secret in  
10 the interests of national defense or the con-  
11 fidential conduct of the foreign relations of the  
12 United States;

13 (B) information relating to trade secrets or  
14 financial or commercial information pertaining  
15 specifically to a given person if the information  
16 has been obtained by the Government on a con-  
17 fidential basis, other than through an applica-  
18 tion by such person for a specific financial or  
19 other benefit, and is required to be kept secret  
20 in order to prevent undue injury to the competi-  
21 tive position of such person; or

22 (C) personnel or medical data or similar  
23 data the disclosure of which would constitute a  
24 clearly unwarranted invasion of personal pri-  
25 vacy;

1 unless the portions containing such matters, infor-  
2 mation, or data have been excised.

3 Upon request of the Chairperson of the Commission, the  
4 head of that department or agency shall furnish that infor-  
5 mation to the Commission.

6 (d) **MAILS.**—The Commission may use the United  
7 States mails in the same manner and under the same con-  
8 ditions as other departments and agencies of the United  
9 States.

10 (e) **ADMINISTRATIVE SUPPORT SERVICES.**—Upon  
11 the request of the Commission, the Administrator of Gen-  
12 eral Services shall provide to the Commission, on a reim-  
13 bursable basis, the administrative support services nec-  
14 essary for the Commission to carry out its duties under  
15 this title.

16 (f) **CONTRACT AUTHORITY.**—The Commission may,  
17 subject to appropriations, contract with and compensate  
18 government and private agencies or persons for property  
19 and services used to carry out its duties under this title.

20 **SEC. 306. TERMINATION.**

21 The Commission shall terminate 90 days after sub-  
22 mitting its final report pursuant to section 302(d).

23 **SEC. 307. AUTHORIZATION OF APPROPRIATIONS.**

24 There are authorized to be appropriated to the Com-  
25 mission \$1,000,000 to carry out this title.

1 **SEC. 308. DEFINITION.**

2 As used in this title, the term “unfunded Federal  
3 mandate” means—

4 (1) any provision in statute or regulation that  
5 imposes an enforceable duty upon States, local gov-  
6 ernments, or tribal governments including a condi-  
7 tion of Federal assistance or a duty arising from  
8 participation in a voluntary Federal program;

9 (2) relates to a Federal program under which  
10 Federal financial assistance is provided to States,  
11 local governments, or tribal governments under enti-  
12 tlement authority; or

13 (3) that imposes any other unfunded obligation  
14 on States, local governments, or tribal governments.

15 **SEC. 309. EFFECTIVE DATE.**

16 This title shall take effect 60 days after the date of  
17 the enactment of this Act.

18 **TITLE IV—JUDICIAL REVIEW**

19 **SEC. 401. JUDICIAL REVIEW.**

20 (a) **IN GENERAL.**—Any statement or report prepared  
21 under this Act, and any compliance or noncompliance with  
22 the provisions of this Act, and any determination concern-  
23 ing the applicability of the provisions of this Act shall not  
24 be subject to judicial review.

25 (b) **RULE OF CONSTRUCTION.**—No provision of this  
26 Act or amendment made by this Act shall be construed

1 to create any right or benefit, substantive or procedural,  
2 enforceable by any person in any administrative or judicial  
3 action. No ruling or determination made under the provi-  
4 sions of this Act or amendments made by this Act shall  
5 be considered by any court in determining the intent of  
6 Congress or for any other purpose.

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S 1 RS—4

S 1 RS—5

**Calendar No. 12**

104TH CONGRESS  
1ST SESSION

**S. 1**

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**A BILL**

To curb the practice of imposing unfunded Federal mandates on States and local governments; to strengthen the partnership between the Federal Government and State, local and tribal governments; to end the imposition, in the absence of full consideration by Congress, of Federal mandates on State, local, and tribal governments without adequate funding, in a manner that may displace other essential governmental priorities; and to ensure that the Federal Government pays the costs incurred by those governments in complying with certain requirements under Federal statutes and regulations, and for other purposes.

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JANUARY 9, 1995

Reported with amendments