104TH CONGRESS 1ST SESSION

S. 1144

To reform and enhance the management of the National Park System, and for other purposes.

IN THE SENATE OF THE UNITED STATES

August 10 (legislative day, July 10), 1995

Mr. Murkowski introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To reform and enhance the management of the National Park System, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "National Park Service
- 5 Enhancement Act".

6 TITLE I—CONCESSION REFORM

- **7 SEC. 101. FINDINGS.**
- 8 In addition to the findings and policy stated in Public
- 9 Law 89-249 (79 Stat. 969; 16 U.S.C. 20-20g), entitled
- 10 "An Act relating to the establishment of concession poli-

- 1 cies in the areas administered by the National Park Serv-
- 2 ice, and for other purposes" (hereinafter referred to as
- 3 the "1965 Act"), the Congress finds that—
- (1) provision of accommodations, facilities, and services to the public in units of the National Park System by concessioners and commercial use con-tractors, as defined in section 102(a), will be enhanced by revising the existing polices and proce-dures for soliciting proposals for concession and commercial use contracts, selecting bidders, and evaluating concession and commercial use oper-ations:
 - (2) such revisions will result in quality accommodations, services, and facilities for public use and enjoyment at reasonable rates if there are proper incentives for capital investment in the construction, rehabilitation, and maintenance of those facilities and equipment in the national parks which are for the primary use of concessioners operating therein and that such investment should be provided by private funds to the maximum extent practicable; and
 - (3) encouragement of such private capital investment requires that a concessioner be accorded a compensable possessory interest in such facilities and equipment.

SEC. 102. AMENDMENTS TO THE 1965 ACT.

- 2 (a) Definitions.—Section 2 of the 1965 Act (Public
- 3 Law 89–249, 79 Stat. 969; 16 U.S.C. 20a) is renumbered
- 4 as section 3, with the following new section inserted before
- 5 it:

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- 6 "Sec. 2. As used in this Act—
- "(a) 'bidder' means a person, corporation, or other entity who has submitted, or may submit, a proposal, whether or not such bidder is also the concessioner or commercial use contractor, respecting the accommodations, facilities, or services which are the subject of such proposal;
 - "(b) 'commercial use contractor' means a person, corporation, or other entity acting under a contract for recurring commercial activities which are generally initiated and terminated outside the park, and are not conducted from permanent facilities within the park: *Provided,* That permanent facilities do not include cabins, tent platforms, or other similar structures possessed by commercial use contractors use in connection with guided or outfitted activities;
 - "(c) 'contract' means a formal, written agreement between the Secretary and the concessioner or commercial use contractor to provide accommodations, facilities, or services at a park;

- "(d) 'concessioner' means a person, corporation, or other entity operating from permanent facilities within a park and acting under a contract with the Secretary;
 - "(e) 'franchise fee' means the fee required by a contract to be paid to the United States, which may be expressed as, but not required to be, a percentage of gross receipts derived therefrom, and which shall be in addition to fees required to be paid to the United States for the use of federally owned buildings or facilities;
 - "(f) 'park' means a unit of the National Park System;
 - "(g) 'proposal' means the complete proposal for a contract offered by a bidder in response to the solicitation for such contract issue by the Secretary;
 - "(h) 'prospectus' means a document or documents issued by the Secretary and included with a solicitation setting forth the minimum requirements for the award of a contract;
 - "(i) 'renewal incentive' means a credit of points toward the score awarded by the Secretary to a concessioner or commercial use contractor performing above the satisfactory performance level on such concessioner's or commercial use contractor's pro-

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- posal submitted in response to a solicitation for the renewal of such contract;
 - "(j) 'Secretary' means the Secretary of the Interior, unless otherwise noted;
 - "(k) 'selected bidder' means the bidder selected by the Secretary for the award of a concession or commercial use contract until such bidder becomes the concessioner or commercial use contractor under such contract;
 - "(l) 'solicitation' means a request by the Secretary for proposals in response to a prospectus; and
- "(m) 'sound value' means the value of any structure, fixture, or improvement determined upon the basis of reconstruction cost less depreciation evidenced by its condition and prospective serviceability in comparison with a new unit of like kind, but not to exceed fair market value.".
- 18 (b) Section 3 of the 1965 Act (Public Law 89–249,
- 19 79 Stat. 969; 16 U.S.C. 20a), is further amended by strik-
- 20 ing "and corporations (hereinafter referred to as 'conces-
- 21 sioners')" and replacing it with ", corporations and other
- 22 entities".

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- 23 (c) Existing section 3(a) is amended by renumbering
- 24 it as section 4(a) and by striking "may" from the first
- 25 and second sentences and replacing it with "shall".

- 1 (d) Section 3(b) is renumbered as section 4(b).
- 2 (e) Rates and Charges to the Public.—Section
- 3 3(c) of the 1965 Act (Public Law 89-249, 79 Stat. 969;
- 4 16 U.S.C. 20b(c)) is renumbered as section 4(c) and
- 5 amended to read as follows:
- 6 "(c) In general, rates and charges to the public shall
- 7 be set by the concessioner or commercial use contractor.
- 8 A concessioner's or commercial use contractor's rates and
- 9 charges to the public shall be subject to the approval of
- 10 the Secretary only in those instances where the Secretary
- 11 determines that sufficient competition for such facilities
- 12 and services does not exist within or in close proximity
- 13 to the park in which the concessioner or commercial use
- 14 contractor operates. In those instances, the contract shall
- 15 state that the reasonableness of the concessioner's or com-
- 16 mercial use contractor's rates and charges to the public
- 17 shall be reviewed and approved by the Secretary primarily
- 18 by comparison with those rates and charges for facilities
- 19 and services of comparable character under similar condi-
- 20 tions, with due consideration for length of season, seasonal
- 21 variations, average percentage of occupancy, accessibility,
- 22 availability and costs of labor and materials, type of pa-
- 23 tronage, and other factors deemed significant by the Sec-
- 24 retary.".

- 1 (f) Method of Determining Franchise Fees.—
- 2 Section 3(d) of the 1965 Act (Public Law 89–249, 79
- 3 Stat. 969; 16 U.S.C. 20b(d)) is renumbered as section
- 4 4(d) and amended to read as follows:
- 5 "(d) Franchise fees, however stated, shall be fixed at
- 6 the time of commencement of the contract as stated in
- 7 the selected proposal. The Secretary shall determine the
- 8 suggested minimum franchise fee in any prospectus in a
- 9 manner that will provide the concessioner or commercial
- 10 use contractor with a reasonable opportunity to realize a
- 11 profit under the contract taken as a whole, commensurate
- 12 with the capital invested and the obligations assumed. The
- 13 Secretary may temporarily or permanently reduce fran-
- 14 chise fees under a contract if the Secretary determines
- 15 that such reduction is equitable under the cir-
- 16 cumstances.".
- 17 (g) New or Additional Services.—Section 4 of
- 18 the 1965 Act (Public Law 89-249, 79 Stat. 969; 16
- 19 U.S.C. 20c) is renumbered as section 5 and amended by
- 20 striking ", other than the concessioner holding a pref-
- 21 erential right," from the last sentence.
- 22 (h) Repeal of Existing Renewal Pref-
- 23 ERENCE.—Section 5 of the 1965 Act (Public Law 89–249,
- 24 79 Stat. 969; 16 U.S.C. 20d) is repealed: *Provided,* That
- 25 the renewal of contracts entered into before enactment of

- 1 this title (including the renewal of expired contracts where
- 2 the concessioner or commercial use contractor has contin-
- 3 ued to operate under a temporary extension) shall be sub-
- 4 ject to such section 5 for the first renewal which becomes
- 5 effective after the date of enactment of this title.
- 6 (i) Protection of Concessioner's Possessory
- 7 INTEREST.—Section 6 of the 1965 Act (Public Law 89–
- 8 249, 79 Stat. 969; 16 U.S.C. 20e) is amended by—
- 9 (1) replacing the fifth sentence with "Just com-
- pensation shall be an amount equal to the sound
- value of such structure, fixture, or improvement at
- the time of taking by the United States or expiration
- of the contract."; and
- 14 (2) striking the last sentence and designating
- the existing text as subsection (a) and by adding the
- 16 following subsection (b):
- 17 "(b) Not less than twelve months before the expira-
- 18 tion of any contract which recognizes a possessory inter-
- 19 est, if the amount of compensation shall not have pre-
- 20 viously been agreed between the Secretary and the conces-
- 21 sioner, the concessioner shall submit to the Secretary an
- 22 independent appraisal of the sound value of the structures,
- 23 fixtures, or improvements in which the concessioner has
- 24 an investment interest. Such appraisal must be performed
- 25 by an appraiser with significant experience in the ap-

praisal of assets similar to those valued thereunder, and be conducted and dated as of a date not earlier than eighteen months before the expiration of the concession con-3 tract or as of the date of taking, if earlier. In determining 4 the fair market value of any such structure, fixture, or improvement which is primarily used for the production of income, such appraiser shall employ the income ap-8 proach to valuation in a manner consistent with the procedures and assumptions then generally employed for similar 10 income-producing assets by appraisers who are members of the American Institute of Real Estate Appraisers or the Society of Real Estate Appraisers: Provided, That such appraisal shall assume a future franchise fee equal to the average annual franchise fee payable by the concessioner during the term of such concessioner's existing contract. With respect to any structure, fixture, or improvement which is not primarily used for the production of income, the fair market value shall be equal to the reconstruction cost of such structure, fixture, or improvement, less depreciation evidenced by its condition and prospective serviceability in comparison with a new unit of like kind. Any structures, fixtures, or improvements acquired or constructed after the date of such appraisal in which the concessioner holds an investment interest shall be deemed to have sound value as of the date of such acquisi-

tion or construction equal to the concessioner's original cost. The amount to be paid to the concessioner for the 3 concessioner's investment interest on the date of taking by the United States or at the expiration of the contract 4 shall equal the appraised sound value or the concessioner's original cost for newly constructed or acquired structures, 6 fixtures, or improvements, as applicable, increased by the 8 percentage increase in the Consumer Price Index—All Urban Consumers reported by the United States Depart-10 ment of Labor from the month including the date of such appraisal (or the date of construction or acquisition of 11 structures, fixtures, or improvements acquired or constructed after the date of such appraisal) to and including the month prior to the date of taking by the United States 14 or expiration of the contract. If the Secretary disagrees 15 with the appraisal submitted by the concessioner, he may present the concessioner with an independent appraisal performed by an appraiser with significant experience in the appraisal of assets similar to those valued thereunder, dated as of the same date as the concessioner's appraisal 21 and prepared in a manner consistent with the manner of preparation of the concessioner's appraisal, as specified above, not less than three months after receipt of the concessioner's appraisal. If the concessioner and the Secretary are unable to agree on the sound value of the con-

- 1 cessioner's possessory interest, the Secretary and the con-
- 2 cessioner may agree to direct the Secretary's appraiser
- 3 and the concessioner's appraiser to choose a third ap-
- 4 praiser, who shall recommend either the concessioner's ap-
- 5 praisal or the Secretary's appraisal as the more accurate
- 6 appraisal of such sound value to the Secretary. The con-
- 7 cessioner shall pay the cost of the concessioner's appraiser
- 8 and the United States shall pay the cost of the Secretary's
- 9 appraiser, if any. If a third appraiser is selected as pro-
- 10 vided above, the cost of such appraiser shall be shared
- 11 equally by the concessioner and the United States.".
- 12 (j) TECHNICAL AMENDMENTS.—The 1965 Act (Pub-
- 13 lic Law 89–249, 79 Stat. 969; 16 U.S.C. 20) is amended
- 14 by renumbering existing sections 7 through 9 as sections
- 15 11 through 13 accordingly.
- 16 (k) Competitive Selection Process, Contracts,
- 17 AND PERFORMANCE EVALUATION.—The 1965 Act (Pub-
- 18 lic Law 89–249, 79 Stat. 969; 16 U.S.C. 20) is amended
- 19 by adding new sections 7, 8, 9, and 10 as follows:
- 20 "Sec. 7. (a) Except as provided in subsections (b)
- 21 and (c), and consistent with the provisions of subsection
- 22 (h), any contract entered into pursuant to the National
- 23 Park Service Enhancement Act shall be awarded to the
- 24 person, corporation or other entity submitting the best
- 25 proposal as determined by the Secretary, through a com-

- 1 petitive selection process. Within one hundred and eighty
- 2 days after the date of enactment of the National Park
- 3 Service Enhancement Act, the Secretary shall promulgate
- 4 appropriate regulations establishing such process. The
- 5 regulations shall include provisions for establishing a
- 6 method or procedure for the resolution of disputes between
- 7 the Secretary and a concessioner or commercial use con-
- 8 tractor in those instances where the Secretary has been
- 9 unable to meet conditions or requirements or provide such
- 10 services, if any, as set forth in a prospectus as described
- 11 below.
- 12 "Sec. 7. (b) The provisions in this Act shall be sub-
- 13 ject to any limitation or special provision contained in the
- 14 Alaska National Interest Lands Conservation Act (16
- 15 U.S.C. 3101 et seq.). Subject to the provisions of section
- 16 1307 of the Alaska National Interest Lands Conservation
- 17 Act (16 U.S.C. 3197), a priority shall be given to commer-
- 18 cial use contractors operating cruise ships (defined as
- 19 motor vessels at or over 6,000 gross tonnage (Inter-
- 20 national Convention System), providing overnight accom-
- 21 modations for all passengers, and operating with itin-
- 22 eraries of 3 or more days) who provide tours in Glacier
- 23 Bay National Park which originate in Southeast Alaska.
- "(c) Notwithstanding the provisions of subsection (a),
- 25 the Secretary may award on a noncompetitive basis—

"(1) a temporary contract for a term of not more than two years if the Secretary determines such an award to be necessary in order to avoid interruption of services to the public at a park, or

"(2) a contract which the Secretary estimates will result in annual gross receipts of no more than \$2,000,000, if the Secretary determines that continuity and quality of service, administrative savings, or the lack of potential bidders do not require the solicitation of proposals. Prior to making a determination to award a temporary contract, the Secretary shall take all reasonable and appropriate steps to consider alternative actions to avoid interruption of services.

"(d) Prior to making a solicitation for a contract, other than a contract subject to the provisions of subsection (c) of this section, the Secretary shall prepare a prospectus for such solicitation, shall publish a notice of its availability at least once in such local or national newspapers or trade publications as the Secretary determines appropriate, and shall make such prospectus available upon request to all interested parties. The suggested minimum requirements for such contract, including the minimum suggested fee, which shall provide the selected bidder with a reasonable opportunity to realize a profit on the

- 1 selected bidder's operation under the contract; the terms
- 2 and conditions of the existing contract awarded for such
- 3 park, if any, including all fees and other forms of com-
- 4 pensation provided to the United States by the conces-
- 5 sioner or commercial use contractor; other authorized fa-
- 6 cilities or services which may be included in the proposal;
- 7 facilities and services to be provided by the Secretary to
- 8 the concessioner or commercial use contractor, if any, in-
- 9 cluding, but not limited to, public access, utilities, and
- 10 buildings; minimum public services to be offered within a
- 11 park by the Secretary, including but not limited to, inter-
- 12 pretive programs, campsites, and visitor centers; and such
- 13 other information related to the concession operation or
- 14 commercial use activity available to the Secretary which
- 15 is not privileged or otherwise exempt from disclosure
- 16 under Federal law, as the Secretary determines is nec-
- 17 essary to allow for the submission of competitive propos-
- 18 als.
- 19 "(e) The Secretary may reject any proposal, notwith-
- 20 standing the amount of fees offered, even if such proposal
- 21 meets the minimum requirements established by the Sec-
- 22 retary, if he determines that the person, corporation, or
- 23 entity making such proposal is not qualified, or is likely
- 24 to provide unsatisfactory services, or that the proposal is
- 25 not sufficiently responsive to the objectives of protecting

- 1 and preserving park resources and of providing necessary
- 2 and appropriate facilities or services to the public at rea-
- 3 sonable rates. The Secretary may consider a proposal
- 4 made by a bidder which fails to meet the suggested mini-
- 5 mum requirements included in the prospectus, but shall
- 6 not award a contract to such a bidder if one or more other
- 7 proposals have met such minimum requirements unless all
- 8 such other proposals are rejected. If all proposals submit-
- 9 ted are rejected by the Secretary, he shall establish new
- 10 suggested minimum contract requirements and reinitiate
- 11 the competitive selection process.
- 12 "(f) In selecting the best proposal, the Secretary shall
- 13 consider the following primary factors: the responsiveness
- 14 of the proposal to the objectives of protecting and preserv-
- 15 ing park resources, of providing high quality service to the
- 16 public, and of providing necessary and appropriate accom-
- 17 modations, facilities and services to the public at reason-
- 18 able rates; the experience and related background of the
- 19 bidder, including, but not limited to, such bidder's per-
- 20 formance and expertise in providing the same or similar
- 21 accommodations, facilities or services, in each case taking
- 22 into account the experience and related background of any
- 23 entities which are affiliated with the bidder; and the finan-
- 24 cial capability of the bidder submitting the proposal. The
- 25 Secretary may also consider such secondary factors as the

- 1 Secretary deems appropriate, including the proposed fran-
- 2 chise fee: *Provided*, That consideration of revenue to the
- 3 United States shall be subordinate to the primary factors
- 4 as set forth above.
- 5 "(g) The Secretary shall submit any proposed con-
- 6 tract with anticipated annual gross receipts in excess of
- 7 \$5,000,000 or a duration in excess of ten years to the
- 8 Committee on Energy and Natural Resources of the
- 9 United States Senate and the Committee on Resources of
- 10 the United States House of Representatives. The Sec-
- 11 retary shall not ratify any such proposed contract until
- 12 at least sixty days subsequent to the submission thereof
- 13 to both committees.
- 14 "(h) To provide proper incentives for concessioners
- 15 and commercial use contractors to operate in a manner
- 16 which exceeds the minimum performance requirements of
- 17 the contract, each concessioner or commercial use contrac-
- 18 tor who meets the requirements set forth below shall re-
- 19 ceive an automatic credit of an additional 10 percent of
- 20 the maximum points which are available to be awarded
- 21 by the Secretary to any proposal which is submitted in
- 22 response to a solicitation for the renewal of such contract
- 23 or license. In order to receive this renewal incentive, the
- 24 concessioner or commercial use contractor must have re-
- 25 ceived a performance rating of 'good' pursuant to section

- 1 9(a) for at least 50 percent of the years of the contract
- 2 term and must not have received an unsatisfactory rating
- 3 under such contract during any of the five years prior to
- 4 the renewal thereof. Concessioners and commercial use
- 5 contractors operating under temporary contract, license or
- 6 permit extensions granted by the Secretary after expira-
- 7 tion of their original contract, license or permit term at
- 8 the time of enactment of this section shall retain any re-
- 9 newal incentive described above earned under the original
- 10 contract.
- "(i) Notwithstanding the provisions of subsection (h),
- 12 the Secretary shall grant a preferential right of renewal
- 13 to a commercial use contractor for a contract which pri-
- 14 marily authorizes a such contractor to provide outfitting,
- 15 guide, river running, or other similar services within a
- 16 park, and which the Secretary estimates will have annual
- 17 gross revenues of no more than \$1,000,000: Provided,
- 18 That the commercial use contractor has received a per-
- 19 formance rating of 'good' pursuant to section 9(a) for at
- 20 least 50 percent of the years of the contract term and
- 21 must not have received an unsatisfactory rating under
- 22 such contract during the any of the five years prior to
- 23 the renewal thereof. Commercial use contractors operating
- 24 under temporary contract, license or permit extensions
- 25 granted by the Secretary after expiration of their original

contract, license or permit term at the time of enactment of this section shall retain any preferential right of renewal described above earned under the original contract. 4 "SEC. 8. (a) A contract entered into subsequent to enactment of the National Park Service Enhancement Act shall be awarded for a term not to exceed ten years except that the Secretary may award a contract for a longer 8 term, not to exceed thirty years, if the Secretary determines that it is in the public interest. Where a conces-10 sioner or commercial use contractor is required to make substantial investments in structures, fixtures, or improvements in the park, the Secretary shall provide for a contract term that is commensurate with such investments. 14 "(b) No contract may be transferred, assigned, sold, or otherwise conveyed by a concessioner or commercial use contractor without prior written notification to, and ap-16 proval of, the Secretary, who shall not unreasonably withhold or delay such approval but shall not approve the transfer, assignment, sale, or conveyance of a contract to any individual, corporation or other entity if the Secretary 21 determines that— 22 "(1) such individual, corporation or entity is, or 23 is likely to be, unable to completely satisfy all of the

requirements, terms, and conditions of the contract,

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"(2) such transfer, assignment, sale, or conveyance is not consistent with the objectives of protecting and preserving park resources, providing high quality service to the public, and of providing necessary and appropriate facilities or services to the public at reasonable rates. If the Secretary decides to approve a transfer, assignment, sale, or other conveyance of a contract with gross receipts for the most recently completed calendar year in excess of \$5,000,000, or with a remaining term in excess of ten years, he shall notify the Committee on Energy and Natural Resources of the United States Senate and the Committee on Resources of the United States House of Representatives of the request, including, but not limited to, the names of the parties involved in the request. The approval by the Secretary shall not take effect until sixty days subsequent to the notification of both committees.

"(c) A successor concessioner or commercial use contractor to whom a contract has been transferred, assigned, sold or conveyed shall be entitled to the benefit of any 'good' ratings received by the prior concessioner or commercial use contractor during the term of the contract.

"SEC. 9. (a) Within one hundred and eighty days after the date of enactment of the National Park Service

- 1 Enhancement Act, the Secretary shall publish regulations
- 2 establishing reasonable general standards and criteria for
- 3 evaluating the performance of a concessioner or commer-
- 4 cial use contractor on its overall operation under a con-
- 5 tract which shall provide for ratings of 'unsatisfactory',
- 6 'satisfactory', and 'good'. The evaluation regulations shall
- 7 address both operational performance and contract com-
- 8 pliance and shall identify both positive and negative as-
- 9 pects of the operation. The standards and criteria for a
- 10 good rating shall require a level of performance which
- 11 clearly exceeds the minimum requirements under the con-
- 12 tract but which is reasonably attainable by a competent
- 13 concessioner or commercial use contractor based upon the
- 14 nature of such concessioner's or commercial use contrac-
- 15 tor's operation. Prior to entering into a contract, the Sec-
- 16 retary and selected bidder will jointly develop rating cri-
- 17 teria and standards for each rating under the contract,
- 18 consistent with such regulations, against which the conces-
- 19 sioner or commercial use contractor will be evaluated an-
- 20 nually.
- 21 "(b) The Secretary shall annually conduct an evalua-
- 22 tion of each concessioner and commercial use contractor
- 23 operating under a contract and shall assign an overall rat-
- 24 ing for each concessioner or commercial use contractor for
- 25 each year. The procedure for any performance evaluation

- 1 shall be provided in advance to each concessioner and com-
- 2 mercial use contractor, and each shall be entitled to a com-
- 3 plete explanation of any rating given. If the Secretary's
- 4 performance evaluation for any year results in an unsatis-
- 5 factory rating of the concessioner or commercial use con-
- 6 tractor, the Secretary shall so notify the concessioner or
- 7 commercial use contractor in writing, and shall provide the
- 8 concessioner or commercial use contractor with a list of
- 9 the minimum requirements necessary to receive a rating
- 10 of satisfactory. The Secretary may terminate a contract
- 11 if the concessioner or commercial use contractor fails to
- 12 correct and meet the minimum requirements identified by
- 13 the Secretary within the limitations established by the Sec-
- 14 retary at the time notice of the unsatisfactory rating is
- 15 provided to the concessioner or commercial use contractor.
- 16 If the Secretary terminates a contract pursuant to this
- 17 section, the outgoing concessioner may be required to pay
- 18 for costs incurred by the Secretary associated with pro-
- 19 spectus development and bidder proposal evaluation, as
- 20 well as the difference between the new contract's franchise
- 21 fee and that paid by the outgoing concessioner, if the new
- 22 franchise fee is lower.
- "(c) The Secretary shall notify the Committee on En-
- 24 ergy and Natural Resources of the United States Senate
- 25 and the Committee on Resources of the United States

- 1 House of Representatives of each unsatisfactory rating2 and of each contract terminated pursuant to this section.
- 3 "SEC. 10. Notwithstanding any other provision of
- 4 law, each contract awarded by the Department of the Inte-
- 5 rior for concessioner or commercial use contractor-pro-
- 6 vided visitor services performed in whole or in part of a
- 7 State which is not contiguous with another State and has
- 8 an unemployment rate in excess of the national average
- 9 rate of unemployment as determined by the Secretary of
- 10 Labor shall include a provision requiring the concessioner
- 11 or commercial use contractor to employ, for the purpose
- 12 of performing that portion of the contract in such State
- 13 this is not contiguous with another State, individuals who
- 14 are residents of such State and who, in the case of any
- 15 craft or trade, possess or would be able to acquire prompt-
- 16 ly the necessary skills.".
- 17 SEC. 103. ISSUANCE OF CONTRACTS AND NONRECURRING
- 18 **COMMERCIAL/NONRECREATIONAL USE PER-**
- 19 MITS BY OTHER LAND MANAGEMENT AGEN-
- 20 CIES.
- Within two years of the date of enactment of this
- 22 title, and to the extent practicable, the Secretary of the
- 23 Interior and Secretary of Agriculture shall adopt proce-
- 24 dures consistent with those established by this title for the
- 25 National Park Service for issuing contracts and non-

- 1 recurring commercial/nonrecreational use permits as de-
- 2 scribed herein for substantially similar services and activi-
- 3 ties taking place on Federal lands managed by the United
- 4 States Forest Service, Bureau of Land Management, and
- 5 United States Fish and Wildlife Service.

6 TITLE II—NATIONAL PARK FEES

- 7 **SEC. 201. FEES.**
- 8 (a) Admission Fees.—Section 4(a) of the Land and
- 9 Water Conservation Fund Act of 1965 (Public Law 88-
- 10 578; 16 U.S.C. 460l-6a(a)), as amended, is further
- 11 amended as follows:
- 12 (1) By deleting "fee-free travel areas" and
- 13 "lifetime admission permit" from the title of this
- section.
- 15 (2) In the first sentence of paragraph (1)(a)(I),
- by striking "\$25" and inserting "\$50".
- 17 (3) By inserting at the end of clause (ii) of
- paragraph (1)(A) the following: "Such receipts shall
- be made available, subject to appropriation, for au-
- thorized resource protection, rehabilitation, and con-
- servation projects as provided for by subsection (I),
- including projects to be carried out by the Public
- 23 Land Corps or any other conservation corps pursu-
- 24 ant to the Youth Conservation Corps Act of 1970
- 25 (16 U.S.C. 1701 and following), or other related

- programs or authorities, on lands administered by the Secretary of the Interior and the Secretary of Agriculture.".
 - (4) In paragraph (a)(1)(B), by striking "\$15" and inserting "\$25".
 - (5) In paragraph (a)(2), by striking the fifth and sixth sentences, and by amending the fourth sentence to read as follows: "The fee for a single-visit permit at any designated area shall be not more than \$6 per person.".
 - (6) In paragraph (a)(3), by inserting the word "Great" in the third sentence before "Smoky", and by striking the last sentence.
 - (7) In paragraph (a)(4), by striking the second sentence in its entirety and inserting in lieu thereof, "Such permit shall be nontransferable, shall be issued for a one-time charge of \$10, and shall entitle the permittee to free admission into any area designated pursuant to this subsection.".
 - (8) In paragraph (a)(4), by amending the third sentence to read as follows: "No fees of any kind shall be collected from any persons who have a right of access for hunting or fishing privileges under a specific provision of law or treaty or who are en-

gaged in the conduct of official Federal, State, or local government business.".

(9) In paragraph (a)(5), by striking it in its entirety and insert in lieu thereof: "The Secretary of the Interior and the Secretary of Agriculture shall establish procedures providing for the issuance of a lifetime admission permit to any citizen of, or person legally domiciled in, the United States, if such citizen or person applies for such permit and is permanently disabled. Such procedures shall assure that such permit shall be issued only to persons who have been medically determined to be permanently disabled. Such permit shall be nontransferable, shall be issued without charge, and shall entitle the permittee and one accompanying individual to general admission into any area designated pursuant to this subsection, notwithstanding the method of travel.".

(10) In paragraph (a)(6)(A), by striking the paragraph in its entirety and inserting in lieu thereof: "No later than eighteen months after the enactment date of this sentence, the Secretary of the Interior shall submit to the Committee on Energy and Natural Resources of the United States Senate and the Committee on Resources of the United States House of Representatives a report on the admission

- fees proposed to be charged at units of the National Park System. The report shall include a list of units
- of the National Park System and the admission fee
- 4 proposed to be charged at each unit. The Secretary
- 5 of the Interior shall also identify areas where such
- 6 fees are authorized but not collected, including an
- 7 explanation of the reasons that such fees are not col-
- 8 lected.".
- 9 (11) By striking paragraph (a)(9) in its en-
- tirety and by renumbering current paragraph (10)
- 11 as "(9)".
- 12 (12) In paragraph (a)(11), by striking all but
- the last sentence and renumbering it as "(a)(10)".
- 14 (13) By renumbering paragraph (a)(12) as
- 15 "(a)(11)".
- 16 (b) RECRETION FEES.—Section 4(b) of the Land and
- 17 Water Conservation Fund Act of 1965 (Public Law 88-
- 18 578; 16 U.S.C. 460l-6a(b)), as amended, is further
- 19 amended as follows:
- 20 (1) By striking "fees for Golden Age Passport
- 21 permittees" from the title.
- 22 (2) By striking "personal collection of the fee
- by an employee or agent of the Federal agency oper-
- 24 ating the facility,".

1	(3) By striking "Any Golden Age Passport per-
2	mittee, or" and insert in lieu thereof "Any".
3	(c) Criteria, Posting, and Uniformity of
4	FEES.—Section 4(d) of the Land and Water Conservation
5	Fund Act of 1965 (Public Law 88-578; 16 U.S.C. 460l-
6	6a(d)) is amended by deleting from the first sentence,
7	"recreation fees charged by non-Federal public agencies,"
8	and inserting in lieu thereof "fees charged by other public
9	and private entities,".
10	(d) PENALTY.—Section 4(e) of the Land and Water
11	Conservation Fund Act of 1965 (Public Law 88-578; 16
12	U.S.C. 460l-6a(e)) is amended by deleting "of not more
13	than \$100." and inserting in lieu thereof, "as provided
14	by law.".
15	(e) Technical Amendments.—Section 4(h) of the
16	Land and Water Conservation Fund Act of 1965 (Public
17	Law 88-578; 16 U.S.C. 460l-6a(h)), as amended, is fur-
18	ther amended—
19	(1) by striking "Bureau of Outdoor Recreation"
20	and inserting in lieu thereof, "National Park Serv-
21	ice'';
22	(2) by striking "Natural" in "Committee on
23	Natural Resources of the House of Representatives";
24	and

	20
1	(3) by striking "Bureau" and inserting in lieu
2	thereof, "National Park Service".
3	(f) Time of Reimbursement.—Section 4(k) of the
4	Land and Water Conservation Fund Act of 1965 (Public
5	Law 88-578; 16 U.S.C. 460l-6a(k)) is amended by strik-
6	ing the last sentence in its entirety.
7	(g) Charges for Transportation Provided by
8	THE NATIONAL PARK SERVICE.—Section 4(l)(1) of the
9	Land and Water Conservation Fund Act of 1965 (16
10	U.S.C. 460l-6a(1)) is amended by striking the word
11	"viewing" from the section title and inserting in lieu there-
12	of "visiting", and by striking the word "view" from the
13	first sentence of subparagraph (1) and inserting "visit"
14	in lieu thereof.
15	(h) Commercial Tour Use Fees.—Section 4(n) of
16	the Land and Water Conservation Fund Act of 1965
17	(Public Law 88-578; 16 U.S.C. 460l-6a(n)), as amended,
18	is further amended—
19	(1) by striking the first sentence of subsection
20	(n)(1) and inserting "In the case of each unit of the
21	National Park System for which an admission fee is
22	charged under this section, the Secretary of the In-
23	terior shall establish, by October 1, 1995, a commer-

cial tour use fee in lieu of a per person admission

fee to be imposed on each vehicle entering the unit

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- for the purpose of providing commercial tour services within the unit.".
- 3 (2) by striking the period at the end of sub-4 section (n)(3) and inserting "with written notifica-5 tion of such adjustments provided to commercial 6 tour operators twelve months in advance of imple-7 mentation.".
- 8 (i) FEES FOR SPECIAL USES.—Section 4 of the Land 9 and Water Conservation Fund Act of 1965 (Public Law 10 88–578; 16 U.S.C. 460l–6a), as amended, is further 11 amended by adding the following at the end thereof:
- "(0) FEES FOR COMMERCIAL/NONRECREATIONAL 12 Uses.—Using the criteria established in section 4(d) (16 U.S.C. 460l-6a(d)), the Secretary of the Interior shall establish reasonable fees for nonrecurring commercial or nonrecreational uses of National Park System units that 16 require special arrangements, including permits. At a minimum, such fees will cover all costs of providing necessary services associated with such use, except that at the Secretary's discretion, the Secretary may waive or reduce 21 such fees in the case of any organization using an area within the National Park System for activities which further the goals of the National Park Service. Receipts equal to the cost of providing the necessary services associated with such use may be retained at the park unit in which

the use takes place, and remain available to cover such

2 costs.". 3 (j) CONFORMING AMENDMENTS.—The following public laws shall be amended as described below: 5 (1) Section 3 of Public Law 70–805 (45 Stat. 6 1300), as amended, is further amended by striking 7 the last sentence. 8 (2) Section 5(e) of Public Law 87–657 (76 Stat. 540; 16 U.S.C. 459c-5), as amended, is hereby 9 10 repealed. 11 (3) Section 3(b) of Public Law 87–750 (76) Stat. 747; 16 U.S.C. 398e(b)) is hereby repealed. 12 13 (4) Section 4(e) of Public Law 92–589 (86) Stat. 1299; 16 U.S.C. 460bb-3), as amended, is fur-14 15 ther amended by striking the first sentence. 16 (5) Section 6(j) of Public Law 95–348 (92) 17 Stat. 487) is hereby repealed. (6) Section 207 of Public Law 96-199 (94 18 19 Stat. 77) is hereby repealed. 20 (7) Section 106 of Public Law 96–287 (94 Stat. 600) is amended by striking the last sentence. 21 22 (8) Section 5 of Public Law 96–428 (94 Stat. 23 1843) is hereby repealed. 24 (9) Section 204 of Public Law 96–287 (94 Stat. 601) is amended by striking the last sentence. 25

1	(10) Public Law 100–55 (101 Stat. 371) is
2	hereby repealed.
3	SEC. 202. CHALLENGE COST-SHARE AGREEMENTS.
4	The Secretary of the Interior is authorized to nego-
5	tiate and enter into challenge cost-share agreements with
6	any State or local government, public or private agency,
7	organization, institution, corporation, individual, or other
8	entity for the purpose of sharing costs or services in carry-
9	ing out any authorized functions and responsibilities of the
10	Secretary with respect to any unit of the National Park
11	System (as defined in section 2(a) of the Act of August
12	8, 1953 (16 U.S.C. 1c(a)), any affiliated area, or des-
13	ignated National Scenic or Historic Trail.
	ignated National Scenic or Historic Trail. SEC. 203. COST RECOVERY FOR DAMAGE TO NATIONAL
13	<u> </u>
13 14	SEC. 203. COST RECOVERY FOR DAMAGE TO NATIONAL
13 14 15	SEC. 203. COST RECOVERY FOR DAMAGE TO NATIONAL PARK RESOURCES.
13 14 15 16	SEC. 203. COST RECOVERY FOR DAMAGE TO NATIONAL PARK RESOURCES. Public Law 101–337 is amended as follows: (1) In section 1 (16 U.S.C. 19jj), by amending
13 14 15 16 17	SEC. 203. COST RECOVERY FOR DAMAGE TO NATIONAL PARK RESOURCES. Public Law 101–337 is amended as follows: (1) In section 1 (16 U.S.C. 19jj), by amending
13 14 15 16 17 18	SEC. 203. COST RECOVERY FOR DAMAGE TO NATIONAL PARK RESOURCES. Public Law 101–337 is amended as follows: (1) In section 1 (16 U.S.C. 19jj), by amending subsection (d) to read as follows:
13 14 15 16 17 18 19 20	SEC. 203. COST RECOVERY FOR DAMAGE TO NATIONAL PARK RESOURCES. Public Law 101–337 is amended as follows: (1) In section 1 (16 U.S.C. 19jj), by amending subsection (d) to read as follows: "(d) 'Park system resource' means any living or
13 14 15 16 17 18 19 20	SEC. 203. COST RECOVERY FOR DAMAGE TO NATIONAL PARK RESOURCES. Public Law 101–337 is amended as follows: (1) In section 1 (16 U.S.C. 19jj), by amending subsection (d) to read as follows: "(d) 'Park system resource' means any living or nonliving resource that is located within the boundaries
13 14 15 16 17 18 19 20 21	PARK RESOURCES. Public Law 101–337 is amended as follows: (1) In section 1 (16 U.S.C. 19jj), by amending subsection (d) to read as follows: "(d) 'Park system resource' means any living or nonliving resource that is located within the boundaries of a unit of the National Park System, except for re-

1 "(g) 'Marine or aquatic park system resource' means any living or non-living resource that is located within or is a living part of a marine or aquatic regimen within the 4 boundaries of a unit of the National Park System, except for resources owned by a non-Federal entity.". (3) In section 2(b) (16 U.S.C. 19jj-1(b)), by 6 striking "any park" and inserting in lieu thereof 7 "any marine or aquatic park". 8 9 TITLE III—SKI AREA PERMITS ON NATIONAL FOREST SYSTEM LANDS 10 SEC. 301. FINDINGS AND PURPOSE. (a) FINDINGS.—The Congress finds that: 12 13 (1) Although ski areas occupy less than one-14 twentieth of 1 percent of National Forest System 15 lands nationwide, in many rural areas of the United 16 States, ski areas and investments by ski area per-17 mittees on National Forest System lands form the 18 backbone of the local economy and a preponderance 19 of the employment base. 20 (2) Ski area operations and their attendant 21 communities provide revenues to the United States 22 in the form of permit fees, income taxes, and other 23 revenues which are extremely significant in propor-

tion to the limited Federal acreage and Forest Serv-

- ice administration and contractual obligations required to support such operations.
 - (3) In addition to alpine skiing, many ski area permittees provide multiseason facilities and enhanced access to National Forest System lands, that result in greater public use and enjoyment of such lands than would otherwise occur;
 - (4) Unlike many other private sector users of Federal lands, ski areas in almost all cases assume the risk to finance, construct, maintain, and market all recreational facilities and improvements on such lands.
 - (5) Many ski areas on National Forest System lands operate in an extremely competitive environment with similar facilities located on private or State lands, which requires ski area permittees to maintain a high level of capital investment to upgrade existing facilities and install new facilities (such as lifts, trails, snowmaking and trail grooming equipment, restaurants, and day care centers) to serve the public.
 - (6) Despite an outward appearance of economic well-being resulting from an intensive capital infrastructure, many ski area operations are marginally profitable due to the competition and capital invest-

- ments referred to in paragraph (5), weather conditions, insurance premiums, the national economy, and other factors beyond the control of the ski area permittee.
 - (7) Because of the contributions of ski areas to the economies of the United States and the rural communities in which they are located, and the enhanced use and enjoyment of National Forest System lands resulting from ski areas, it is in the national interest for the United States, where consistent with national forest management objectives, to take actions to promote the long-term economic health and stability of ski areas and associated communities.
 - (8) The National Forest Ski Area Permit Act of 1986 (U.S.C. 497b) has been of assistance to ski area operations on National Forest System lands by providing longer term lease tenure and contractual stability to ski area permittees, but further adjustments and policy direction are warranted to address problems related to permit fees and fee calculations and conflicts with certain mineral activities.
- 23 (b) Purpose.—In light of the findings of subsection 24 (a), it is the purpose of this title—

1	(1) to legislate a ski area permit fee that re-
2	turns fair market value to the United States and at
3	the same time—
4	(A) provides ski area permittees and the
5	United States with a simplified, consistent, pre-
6	dictable, and equitable fee formula that is com-
7	mensurate with long-term planning, financing,
8	and operational needs of ski areas; and
9	(B) simplifies bookkeeping and other ad-
10	ministrative burdens on ski area permittees and
11	Forest Service personnel; and
12	(2) to prevent future conflicts between ski area
13	operations and mining and mineral leasing programs
14	by withdrawing lands within ski area permit bound-
15	aries from the operation of mining and mineral leas-
16	ing laws.
17	SEC. 302. SKI AREA PERMIT FEES AND WITHDRAWAL OF
18	SKI AREAS FROM OPERATION OF MINING
19	LAWS.
20	The National Forest Ski Area Permit Act of 1986
21	(16 U.S.C. 497b) is amended by adding at the end the
22	following new sections:
23	"SEC. 4. SKI AREA PERMIT FEES.
24	"(a) Ski Area Permit Fee.—After the date of en-
25	actment of this section, the fee for all ski area permits

1	on National Forest System lands shall be calculated
2	charged, and paid only as set forth in subsection (b) in
3	order to—
4	"(1) return fair market value to the United
5	States and provide ski area permittees and the Unit-
6	ed States with a simplified, consistent, predictable
7	and equitable permit fee;
8	"(2) simplify administrative, bookkeeping, and
9	other requirements currently imposed on the Sec-
10	retary of Agriculture and ski area permittees on na-
11	tional forest lands; and
12	"(3) save costs associated with the calculation
13	of ski area permit fees.
14	"(b) Method of Calculation.—
15	"(1) Determination of adjusted gross
16	REVENUE SUBJECT TO FEE.—The Secretary of Agri-
17	culture shall calculate the ski area permit fee
18	(SAPF) to be charged a ski area permittee by first
19	determining the permittee's adjusted gross revenue
20	(AGR) to be subject to the permit fee. The permit-
21	tee's adjusted gross revenue (AGR) is equal to the
22	sum of the following:
23	"(A) The permittee's gross revenues from
24	alpine lift ticket and alpine season pass sales

plus revenue from alpine ski school operations

(LTA+SSA), with such total multiplied by the 1 2 permittee's slope transport feet percentage (STFP) on National Forest System lands. 3 4 "(B) The permittee's gross revenues from 5 Nordic ski use pass sales and Nordic ski school 6 operations (LTN+SSN), with such total multi-7 plied by the permittee's percentage (NR) of 8 Nordic trails on National Forest System lands. "(C) The permittee's gross revenues from 9 10 ancillary facilities (GRAF) physically located on 11 National Forest System lands, including all per-12 mittee or subpermittee lodging, food service, rental shops, parking, and other ancillary oper-13 14 ations. 15 "(2) Depiction of formula.—Utilizing the 16 abbreviations indicated in paragraph (1), the cal-17 culation of the adjusted gross revenue (AGR) of a 18 ski area permittee is illustrated by the following for-19 mula: "AGR= $((LTA+SSA) \times STFP) + ((LTN+SSN) \times STFP)$ 20 21 NR) + GRAF22 "(3) Determination of ski area permit FEE.—The Secretary shall determine the ski area 23 24 permit fee (SAPF) to be charged a ski area permit-

tee by multiplying adjusted gross revenue deter-

1	mined under paragraph (1) for the permittee by the
2	following percentages for each revenue bracket and
3	adding the total for each revenue bracket:
4	"(A) 1.5 percent of all adjusted gross reve-
5	nue below \$3,000,000.
6	"(B) 2.5 percent for adjusted gross reve-
7	nue between \$3,000,000 and \$15,000,000.
8	"(C) 2.75 percent for adjusted gross reve-
9	nue between \$15,000,000 and \$50,000,000.
10	"(D) 4.0 percent for the amount of ad-
11	justed gross revenue that exceeds \$50,000,000.
12	"(4) Slope transport feet percentage.—
13	In cases where ski areas are only partially located on
14	National Forest System lands, the slope transport
15	feet percentage on national forest land referred to in
16	paragraph (1) is hereby determined to most accu-
17	rately reflect the percent of an alpine ski area per-
18	mittee's total skier service capacity which is located
19	on National Forest System land. It shall be cal-
20	culated as generally described in the Forest Service
21	Manual in effect as of January 1, 1992.
22	"(5) Annual adjustment of adjusted
23	GROSS REVENUE.—In order to insure that the ski
24	area permit fee set forth in this subsection remains
25	fair and equitable to both the United States and ski

- area permittees, the Secretary shall adjust, on an
- annual basis, the adjusted gross revenue figures for
- ach revenue bracket in subparagraphs (A) through
- 4 (D) of paragraph (3) by the percent increase or de-
- 5 crease in the national Consumer Price Index for the
- 6 preceding calendar year.
- 7 "(c) MINIMUM RENTAL FEE.—In cases where an
- 8 area of National Forest System land is under a ski area
- 9 permit but the permittee does not have revenue or sales
- 10 qualifying for fee payment pursuant to subsection (a), the
- 11 permittee shall pay an annual minimum rental fee of \$2
- 12 for each acre of National Forest System land under per-
- 13 mit. Rental fees imposed under this subsection shall be
- 14 paid at the time specified in subsection (d).
- 15 "(d) Time for Payment.—Unless otherwise mutu-
- 16 ally agreed to by the ski area permittee and the Secretary,
- 17 the ski area permit set forth in subsection (b) shall be
- 18 paid by the permittee by August 31 of each year and cover
- 19 all applicable revenues received during the twelve-month
- 20 period ending on June 30 of that year. To simplify book-
- 21 keeping and fee calculation burdens on the permittee and
- 22 the Forest Service, the Secretary shall no later than
- 23 March 15 of each year provide each ski area permittee
- 24 with a standardized form and worksheets (including an-

- 1 nual fee calculation brackets and rates) to be used for fee
- 2 calculation and submitted with the fee payment.
- 3 "(e) Exclusion of Revenue Obtained Outside
- 4 OF NATIONAL FOREST LANDS.—Under no circumstances
- 5 shall ski area permittee revenue or subpermittee revenue
- 6 (other than lift ticket, area use pass, or ski school sales)
- 7 obtained from operations physically located on non-na-
- 8 tional forest land be included in the ski area permit fee
- 9 calculation
- 10 "(f) Definitions.—To simplify bookkeeping and ad-
- 11 ministrative burdens on ski area permittees and the For-
- 12 est Service, as used in this section, the terms 'revenue'
- 13 and 'sales' shall mean actual income from sales. Such
- 14 terms shall not include sales of operating equipment, re-
- 15 funds, rent paid to the permittee by sublessees, sponsor
- 16 contributions to special events or any amounts attrib-
- 17 utable to employee gratuities, discounts, complimentary
- 18 lift tickets, or other goods or services (except for bartered
- 19 goods) for which the permittee does not receive money.
- 20 "(g) Effective Date for Fees.—The ski area
- 21 permit fees required by this section shall become effective
- 22 on July 1, 1995 and cover receipts retroactive to July 1,
- 23 1994. If a ski area permittee has paid fees for the 12-
- 24 month period ending on June 30, 1995, under the grad-
- 25 uated rate fee system formula in effect prior to the date

1 of the enactment of this section, such fees shall be credited

2 toward the new ski area permit fee due for that period

3 under this section.

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"(h) Transitional Ski Area Permit Fees.—

"(1) Determination of average fees.—In order to minimize in any one year the effect of converting individual ski areas from the fee system in existence on the date of enactment of this section to the ski area permit fee required by subsection (a), each ski area permittee subject to the new fee shall determine the permittee's average existing fees (AEF) for each year of the three-year period ending on June 30, 1994, and the permittee's proforma average ski area permit fee (ASF) under subsection (a) for each year of that period. Both (AEF) and (ASF) shall be determined by adding together the fee payment made by the ski area or the estimated payment that would have been paid under subsection (a) for each year of that period and dividing by three.

"(2) DETERMINATION OF TRANSITIONAL FEES.—To calculate the ski area permit fee required by subsection (a) for each year in the five-year period ending on June 30, 1999, the Secretary of Agriculture shall divide the ski area permit fee required

1	by subsection (a) by the ASF and then multiply by
2	the AEF. The resulting fee shall be called the Ad-
3	justed Base Fee (ABF). After June 30, 1999, all ski
4	areas will pay the ski area permit fee required by
5	subsection (a) without regard to previous fees or
6	rates paid.
7	"(3) Effect of low abf.—Should the ABF
8	be less than the ski area permit fee required by sub-
9	section (a), the ski area permittee shall pay the less-
10	er of the fee required by subsection (a) or the ABF,
11	which shall be adjusted by multiplying the ABF
12	by—
13	"(A) 1.1 for the fee required to be paid by
14	August 31, 1995;
15	"(B) 1.2 for the fee required to be paid by
16	August 31, 1996;
17	"(C) 1.3 for the fee required to be paid by
18	August 31, 1997;
19	"(D) 1.4 for the fee required to be paid by
20	August 31, 1998; and
21	"(E) 1.5 for the fee required to be paid by
22	August 31, 1999.
23	"(4) Effect of high abf.—Should the ABF
24	be greater than the ski area permit fee required by
25	subsection (a), the ski area permittee shall pay the

1	greater of the fee required by subsection (a) or the
2	ABF, which shall be adjusted by multiplying the
3	ABF by—
4	"(A) 0.9 for the fee required to be paid by
5	August 31, 1995;
6	"(B) 0.8 for the fee required to be paid by
7	August 31, 1996;
8	"(C) 0.7 for the fee required to be paid by
9	August 31, 1997;
10	"(D) 0.6 for the fee required to be paid by
11	August 31, 1998; and
12	"(E) 0.5 for the fee required to be paid by
13	August 31, 1999.
14	"SEC. 5. WITHDRAWAL OF SKI AREAS FROM OPERATION OF
15	MINING LAWS.
16	"Subject to valid existing rights, all lands located
17	within the boundaries of ski area permits issued prior to,
18	on, or after the date of enactment of this section pursuant
19	to the authority of the Act of March 4, 1915 (16 U.S.C.
20	497), the Act of June 4, 1897 (16 U.S.C. 473 et seq.),
21	or section 3 of this Act are hereby and henceforth auto-
22	matically withdrawn from all forms of appropriation under
23	the mining laws and from disposition under all laws per-
24	taining to mineral and geothermal leasing and all amend-
25	ments to such laws. Such withdrawal shall continue for

- 1 the full term of the permit and any modification,
- 2 reissuance, or renewal of the permit. Such withdrawal
- 3 shall be canceled automatically upon expiration or other
- 4 termination of the permit. Upon cancellation of the with-
- 5 drawal, the land shall be automatically restored to all ap-
- 6 propriation not otherwise restricted under the public land
- 7 laws.''.

8 SEC. 303. STUDY OF SKI AREAS FOR POTENTIAL SALE.

- 9 The Secretary of Agriculture shall conduct a study
- 10 of ski areas on National Forest System lands to determine
- 11 the feasibility and suitability of selling all or a portion of
- 12 such lands to the current permittees or other interested
- 13 parties. The study shall determine and identify whether
- 14 any continuing need for Federal retention of such lands
- 15 exists. It shall identify the cost savings and revenues to
- 16 the Federal Government which might accrue as a result
- 17 of such sales as well as other benefits which might result
- 18 from the disposal of such lands. In addition, the study
- 19 shall identify criteria which should be used in considering
- 20 the sale of such assets. The Secretary shall complete the
- 21 study within one year from the date of enactment of this
- 22 title and shall transmit a report to the Committee on En-
- 23 ergy and Natural Resources of the United States Senate
- 24 and the Committee on Resources of the United States
- 25 House of Representatives.

TITLE IV—NATIONAL PARK SYSTEM 1 2 REFORM SEC. 401. PREPARATION OF NATIONAL PARK SYSTEM PLAN. 3 4 (a) Preparation of Plan.—The Secretary of the Interior (hereinafter in this title referred to as the "Secretary"), acting through the Director of the National Park Service, and in consultation with the National Park System Advisory Board, shall prepare a National Park Sys-8 tem Plan (hereinafter in this title referred to as the "plan") to guide the direction of the National Park System into the next century. The plan shall include each of the following: 12 13 (1) Detailed criteria to be used in determining 14 which natural and cultural resources are appropriate for inclusion as units of the National Park System. 15 (2) Identification of what constitutes adequate 16 17 representation of a particular resource type and which aspects of the national heritage are adequately 18 19 represented in the existing National Park System or 20 in other protected areas. (3) Identification of appropriate aspects of the 21 22 national heritage not currently represented in the National Park System. 23 24 (4) Priorities of the themes and types of re-25 sources which should be added to the National Park

- System in order to provide more complete representation of our Nation's heritage.
- 3 (5) A statement of the role of the National 4 Park Service with respect to such topics as preserva-5 tion of natural areas and ecosystems, preservation of 6 industrial America, preservation of non-physical cul-7 tural resources, and provision of outdoor recreation 8 opportunities.
 - (6) A statement of what areas constitute units of the National Park System and the distinction between units of the system, affiliated areas, and other areas within the system.
- (b) Consultation.—During the preparation of the plan under subsection (a), the Secretary shall consult with other Federal land management agencies, State and local officials, the National Park System Advisory Board, resource management, recreation and scholarly organizations and other interested parties as the Secretary deems advisable. These consultations shall also include appropriate opportunities for public review and comment. The plan shall take into consideration the results and recommendations in the management systems report conducted by the National Park System Advisory Board as

provided in section 702(a) of this Act.

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1	(c) TRANSMITTAL TO CONGRESS.—Prior to the end
2	of the second complete fiscal year commencing after the
3	date of enactment of this title, the Secretary shall trans-
4	mit the plan developed under this section to the Commit-
5	tee on Energy and Natural Resources of the United States
6	Senate and the Committee on Resources of the United
7	States House of Representatives.
8	SEC. 402. STUDY OF THE NEW PARK SYSTEM AREAS.
9	Section 8 of the Act of August 18, 1970, entitled "An
10	Act to improve the Administration of the National Park
11	System by the Secretary of the Interior, and to clarify the
12	authorities applicable to the system, and for other pur-
13	poses" (Public Law 91-383, 84 Stat. 825; 16 U.S.C. 1a-
14	1 and following), as amended, is further amended as fol-
15	lows:
16	(1) By inserting "General Authority.—"
17	after "(a)".
18	(2) By striking the second through the sixth
19	sentences of subsection (a).
20	(3) By striking "Natural" from "Committee on
21	Natural Resources of the United States House of
22	Representatives" in the eighth sentence.
23	(4) By redesignating the last two sentences of
24	subsection (a) as subsection (e) and inserting in
25	such sentence before the words "For the nurnoses of

- 1 carrying" the following: "(e) AUTHORIZATION OF
- 2 APPROPRIATIONS.—".
- 3 (4) By striking subsection (b).
- 4 (5) By inserting the following after subsection
- 5 (a):
- 6 "(b) Studies of Areas for Potential Addi-
- 7 TION.—(1) At the beginning of each calendar year, the
- 8 Secretary shall submit to the Committee on Energy and
- 9 Natural Resources of the United States Senate and the
- 10 Committee on Resources of the United States House of
- 11 Representatives a list of areas recommended for study for
- 12 potential inclusion in the National Park System.
- 13 "(2) In developing the list to be submitted under this
- 14 subsection, the Secretary shall give consideration to those
- 15 areas that have the greatest potential to meet the estab-
- 16 lished criteria of national significance, suitability, and fea-
- 17 sibility. The Secretary shall give special consideration to
- 18 themes, sites, and resources not already adequately rep-
- 19 resented in the National Park System as identified in the
- 20 National Park System Plan to be developed under title
- 21 IV, section 401 of the National Park Service Enhance-
- 22 ment Act. No study of the potential of an area for inclu-
- 23 sion in the National Park System may be initiated after
- 24 the date of enactment of this section, except as provided
- 25 by specific authorization of an Act of Congress. Nothing

- 1 in this Act shall limit the authority of the National Park
- 2 Service to conduct preliminary resource assessments,
- 3 gather data on potential study areas, provide technical and
- 4 planning assistance, prepare or process nominations for
- 5 administrative designations, update previous studies, or
- 6 complete reconnaissance surveys of individual areas re-
- 7 quiring a total expenditure of less than \$25,000. Nothing
- 8 in this section shall be construed to apply to or affect or
- 9 alter the study of any river segment for potential addition
- 10 to the national wild and scenic rivers system or to apply
- 11 to or to affect or alter the study of any trail for potential
- 12 addition to the national trails system.
- 13 "(c) Report.—The Secretary shall complete the
- 14 study for each area for potential inclusion into the Na-
- 15 tional Park System within three complete fiscal years fol-
- 16 lowing the date of enactment of specific legislation provid-
- 17 ing for the study of such area. Each study under this sec-
- 18 tion shall be prepared with appropriate opportunity for
- 19 public involvement, including at least one public meeting
- 20 in the vicinity of the areas under study, and reasonable
- 21 efforts to notify potentially affected landowners and State
- 22 and local governments. In conducting the study, the Sec-
- 23 retary shall consider whether the area under study—
- 24 "(1) possesses nationally significant natural or
- cultural resources, or outstanding recreational op-

- portunities, and that it represents one of the most important examples of a particular resource type in the country;
- 4 "(2) is a suitable and feasible addition to the system; and
- 6 "(3) what the additional fiscal and personnel 7 costs will be if the area were added to the system.
- 8 Each study shall consider the following factors with regard
- 9 to the area being studied: the rarity and integrity; whether
- 10 similar resources are already protected in the National
- 11 Park System or in other Federal, State or private owner-
- 12 ship; the public use potential; the interpretive and edu-
- 13 cational potential; cost associated with acquisition, devel-
- 14 opment and operation; the socioeconomic impacts of any
- 15 designation; the level of local and general public support;
- 16 and whether the unit is of appropriate configuration to
- 17 ensure long term resource protection and visitor use. Each
- 18 study shall also consider whether direct National Park
- 19 Service management or alternative protection by other
- 20 agencies or the private sector is appropriate for the area.
- 21 Each such study shall identify what alternative or com-
- 22 bination of alternatives would, in the professional judg-
- 23 ment of the Director of the National Park Service, be most
- 24 effective and efficient in protecting significant resources
- 25 and providing for public enjoyment. The letter transmit-

1	ting each completed study to Congress shall contain a rec
2	ommendation regarding the Administration's preferred
3	management option for the area and detail the fiscal and
4	personnel costs if the preferred option is Federal manage
5	ment.
6	"(d) List of Areas.—At the beginning of each cal-
7	endar year, along with the annual budget submission, the
8	Secretary shall submit to the Committee on Energy and
9	Natural Resources of the United States Senate and the
10	Committee on Natural Resources of the United States
11	House of Representatives a list of areas which have been
12	previously studied which contain primarily cultural or his
13	torical resources and a list of areas which have been pre-
14	viously studied which contain primarily natural resources
15	in numerical order of priority for addition to the Nationa
16	Park System. In developing the list, the Secretary should
17	consider threats to resource values, cost escalation factors
18	and other factors listed in subsection (c) of this section."
19	TITLE V—LAND MANAGEMENT AGENCY
20	HOUSING
21	SEC. 501. DEFINITIONS.
22	As used in this title, the term—
23	(1) "public lands" means Federal lands admin-
24	istered by the Secretary of the Interior or the Sec
25	retary of Agriculture

1	(2) "Secretaries" means the Secretary of the
2	Interior and the Secretary of Agriculture;
3	(3) "housing" means residential housing avail-
4	able for rent or lease to Federal employees in or
5	near a park or public lands and its associated infra-
6	structure; and
7	(4) "employee" means an employee of the Fed-
8	eral Government and their families who by necessity
9	reside in or near a park or public lands for the pur-
10	poses of the management of those lands, including
11	temporary and seasonal employees and volunteers.
12	SEC. 502. EMPLOYEE HOUSING.
13	(a) AUTHORITY.—(1) To promote the recruitment
14	and retention of qualified personnel necessary for the ef-
15	fective management of public lands, the Secretaries are
16	authorized to—
17	(A) make employee housing available, subject to
18	the limitations set forth in paragraph (2), on or off
19	public lands, and
20	(B) rent or lease such housing to employees of
21	the respective Department at a reasonable value.
22	(2)(A) Housing made available to employees on pub-
23	lic lands shall be limited to those areas designated for ad-

24 ministrative use.

- 1 (B) No private lands or interests therein outside of
- 2 the boundaries of Federally administered areas may be ac-
- 3 quired by any means for the purposes of this title except
- 4 with the consent of the owner thereof.
- 5 (b) Definitions.—The Secretaries shall provide
- 6 such housing in accordance with this title and section
- 7 5911 of title 5, United States Code, except that for the
- 8 purposes of this title, the term—
- 9 (1) "availability of quarters" (as used in this
- title and subsection (b) of section 5911) means the
- existence, within thirty miles of the employee's duty
- station, of well-constructed and maintained housing
- suitable to the individual and family needs of the
- employee, for which the rental rate as a percentage
- of the employee's annual gross income does not ex-
- 16 ceed the most recent Census Bureau American
- 17 Housing Survey median monthly housing cost for
- renters inclusive of utilities, as a percentage of cur-
- rent income, whether paid as part of rent or paid di-
- 20 rectly to a third party;
- 21 (2) "contract" (as used in this title and sub-
- section (b) of section 5911) includes, but is not lim-
- ited to, "Built-to-Lease", "Rental Guarantee",
- "Joint Development", or other lease agreements en-
- tered into by the Secretary, on or off public lands,

- for the purposes of sub-leasing to Departmental employees; and
- (3) "reasonable value" (as used in this title and 3 subsection (c) of section 5911) means the base rental rate comparable to private rental rates for com-6 parable housing facilities and associated amenities: 7 *Provided,* That the base rental rate as a percentage of the employee's annual gross income shall not ex-8 9 ceed the most recent American Housing Survey median monthly housing cost for renters inclusive of 10 11 utilities, as a percentage of current income, whether 12 paid as part of rent or paid directly to a third party.
- 13 (c) Subject to appropriation, the Secretaries may 14 enter into contracts and agreements with public and pri-15 vate entities to provide housing on or off public lands.
- (d) The Secretaries may enter into cooperative agreements or joint ventures with local governmental and private entities, either on or off public lands, to provide appropriate and necessary utility and other infrastructure facilities in support of employee housing facilities provided

22 SEC. 503. SURVEY OF RENTAL QUARTERS.

The Secretaries shall conduct a survey of the availability of quarters at field units under each Secretary's jurisdiction at least every five years. If such survey indi-

under this Act.

- 1 cates that government owned or suitable privately-owned
- 2 quarters are not available as defined in section 502(b)(1)
- 3 of this title for the personnel assigned to a specific duty
- 4 station, the Secretaries are authorized to provide suitable
- 5 quarters in accordance with the provisions of this title.
- 6 For the purposes of this section, the term "suitable quar-
- 7 ters" means well-constructed, maintained housing suitable
- 8 to the individual and family needs of the employee.

9 SEC. 504. SECONDARY QUARTERS.

- 10 (a) If the Secretary of the Interior or the Secretary
- 11 of Agriculture determines that secondary quarters for em-
- 12 ployees who are permanently duty stationed at remote lo-
- 13 cations and are regularly required to relocate for tem-
- 14 porary periods are necessary for the effective administra-
- 15 tion on an area under the jurisdiction of the respective
- 16 agency, such secondary quarters are authorized to be
- 17 made available to employees, either on or off public lands,
- 18 in accordance with the provisions of this title.
- 19 (b) Rental rates for such secondary facilities shall be
- 20 established so that the aggregate rental rate paid by an
- 21 employee for both primary and secondary quarters as a
- 22 percentage of the employee's annual gross income shall
- 23 not exceed the Census Bureau American Housing Survey
- 24 median monthly housing cost for renters inclusive of utili-

- 1 ties as a percentage of current income, whether paid as
- 2 part of rent or paid directly to a third party.

3 SEC. 505. SURVEY OF EXISTING FACILITIES.

- 4 (a) Housing Survey.—Within two years after the
- 5 date of enactment of this title, the Secretaries shall survey
- 6 all existing government-owned employee housing facilities
- 7 under the jurisdiction of the Department of the Interior
- 8 and the Department of Agriculture, to assess the physical
- 9 condition of such housing and the suitability of such hous-
- 10 ing for the effective prosecution of the agency mission.
- 11 The Secretaries shall develop an agency-wide priority list-
- 12 ing, by structure, identifying those units in greatest need
- 13 of repair, rehabilitation, replacement or initial construc-
- 14 tion, as appropriate. The survey and priority listing study
- 15 shall be transmitted to the Committees on Appropriations
- 16 and Energy and Natural Resources of the United States
- 17 Senate and the Committees on Appropriations and Re-
- 18 sources of the United States House of Representatives.
- 19 (b) Priority Listing.—Unless otherwise provided
- 20 by law, expenditure of any funds appropriated for con-
- 21 struction, repair or rehabilitation shall follow, in sequen-
- 22 tial order, the priority listing established by each agency.
- 23 Funding available from other sources for employee hous-
- 24 ing repair may be distributed as determined by the Sec-
- 25 retaries.

1 SEC. 506. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated \$3,000,000
- 3 each year for fiscal years 1996 through 2001 for the pur-
- 4 poses of this title.

5 TITLE VI—DISPOSITION OF FEES

- 6 SEC. 601. SPECIAL ACCOUNT.
- 7 A special account is hereby established in the Treas-
- 8 ury of the United States that shall be called the Park Im-
- 9 provement Fund (hereinafter referred to in this title as
- 10 "the fund").
- 11 SEC. 602. COVERING OF FEES INTO PARK IMPROVEMENT
- 12 **FUND.**
- Notwithstanding section 4(i) of the Land and Water
- 14 Conservation Fund Act of 1965 (Public Law 88–578; 16
- 15 U.S.C. 460l-6a(i)), beginning in fiscal year 1996 and in
- 16 each fiscal year thereafter, 50 percent of all revenues re-
- 17 ceived by the Federal Government in excess of the amount
- 18 that would have been received in 1995 without enactment
- 19 of this Act from franchise fees, admission, special recre-
- 20 ation, commercial tour use, and commercial/non-rec-
- 21 reational use fees shall be covered into the fund; however,
- 22 the Secretary of the Interior may withhold from the fund
- 23 such portion of all receipts collected from fees imposed by
- 24 titles I and II of this Act in such fiscal year as the Sec-
- 25 retary determines to be equal to the fee collection costs
- 26 for the immediately preceding fiscal year: Provided, That

- 1 such costs shall not exceed 15 percent of all receipts col-
- 2 lected from fees imposed under titles I and II of this Act
- 3 in such immediately preceding fiscal year.

4 SEC. 603. ALLOCATION AND USE OF FEES.

- 5 (a) Allocation.—Notwithstanding section 4(j) of
- 6 the Land and Water Conservation Fund Act of 1965
- 7 (Public Law 88-578; 16 U.S.C. 460l-6a(j)), receipts in
- 8 the fund from the previous fiscal year shall be available
- 9 to the Secretary without further appropriation and shall
- 10 be allocated as follows: each fiscal year, beginning in 1997,
- 11 75 percent of the total receipts deposited in the fund for
- 12 the previous fiscal year from each unit of the National
- 13 Park System collecting franchise, admission, special recre-
- 14 ation, commercial tour use or commercial/non-recreational
- 15 use fees shall be available for expenditure only by that
- 16 unit. The remaining receipts in the fund may be allocated
- 17 among units of the National Park System, including those
- 18 not collecting such fees, as determined by the Secretary.
- 19 (b) Use.—Expenditures from the fund shall be used
- 20 solely for infrastructure and operational needs by units of
- 21 the National Park System. By January 1 of each year,
- 22 the Secretary shall provide to the Committee on Energy
- 23 and Natural Resources of the United States Senate and
- 24 the Committee on Resources of the United States House
- 25 of Representatives a list of proposed expenditures from the

- 1 fund for each unit for that fiscal year and a report detail-
- 2 ing expenditures, by unit, for the previous fiscal year.

TITLE VII—NATIONAL PARK SYSTEM

4 **ADVISORY BOARD**

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- 5 SEC. 701. NATIONAL PARK SYSTEM ADVISORY BOARD.
- 6 Section 3 of the Act of August 21, 1935 (49 Stat.
- 7 667; 16 U.S.C. 463) is amended as follows:
- 8 (1) In section 3(a) by striking the first three 9 sentences and inserting in lieu thereof, "There is 10 hereby established a National Park System Advisory 11 Board, whose purpose shall be to advise the Secretary on all matters pertaining to the National 12 13 Park System. The Board shall advise the Secretary 14 on matters submitted to the Board by the Secretary 15 as well as any other issues identified by the Board. 16 The National Park System Advisory Board, ap-17 pointed by the Secretary for a term not to exceed 18 four years, shall be comprised of no more than nine 19 persons from among citizens of the United States 20 having a demonstrated commitment to the National Park System. Board members shall be selected to 21 22 represent various geographic regions, including each

of the seven administrative regions of the National

Park Service, and to ensure that the Board contains

expertise in natural or cultural resource manage-

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ment, recreation use management, land use planning, financial management, and business management. The Board shall include one individual who is a locally elected official representing an area adjacent to a national park system unit, and one individual who owns land inside the boundary of a national park system unit. The Board shall hold its first meeting by no later than the date that is thirty days after the date on which all members of the Advisory Board who are to be appointed have been appointed. Any vacancy in the Board shall not affect its powers, but shall be filled in the same manner in which the original appointment was made. The Board may adopt such rules as may be necessary to establish its procedures and to govern the manner of its operations, organization, and personnel. All members of the Board shall be reimbursed for travel and per diem in lieu of subsistence expenses during the performance of duties of the Board while away from home or their regular place of business, in accordance with chapter 1 of chapter 57 of title 5, United States Code. With the exception of travel and per diem as noted above, a member of the Board who is otherwise an officer or employee of the United

- States Government shall serve on the Board without additional compensation.".
- 3 (2) By renumbering section 3(b) as 3(f) and by 4 striking from the first sentence thereof, "1995" and 5 inserting in lieu thereof, "2006".
- 6 (3) By renumbering section 3(c) as 3(g).
- 7 (4) By adding the following new sections 3 (b) 8 through (e):
- 9 "SEC. 3. (b)(1) Subject to such rules and regulations 10 as may be adopted by the Board, the Board shall have 11 the power to—
- 12 "(A) appoint, terminate, and fix the compensa-13 tion (without regard to the provisions of title 5, 14 United States Code, governing appointments in the 15 competitive service, and without regard to the provi-16 sions of chapter 51 and subchapter III of chapter 53 17 of such title, or of any other provision of law, relat-18 ing to the number, classification, and General 19 Schedule rates) of an Executive Director of the Ad-20 visory Board and of such other personnel as the Board deems advisable to assist in the performance 21 22 of the duties of the Board, at rates not to exceed 23 a rate equal to the maximum rate of GS-18 of the 24 General Schedule under section 5332 of such title: 25 and

1	"(B) procure, as authorized by section 3109 of
2	title 5, United States Code, temporary and intermit-
3	tent services to the same extent as is authorized by
4	law for agencies in the executive branch, but at rates
5	not to exceed the daily equivalent of the maximum
6	annual rate of basic pay in effect for grade GS-18
7	of such General Schedule.
8	"(2) Service of an individual as a member of the
9	Board shall not be considered as service or employment
10	bringing such individual within the provisions of any Fed-
11	eral law relating to conflicts of interest or otherwise im-
12	posing restrictions, requirements, or penalties in relation
13	to the employment of persons, the performance of services
14	or the payment or receipt of compensation in connection
15	with claims, proceedings, or matters involving the United
16	States. Service as a member of the Board, or as an em-
17	ployee of the Board, shall not be considered service in ar
18	appointive or elective position in the Government for pur-
19	poses of section 8344 of title 5, United States Code, or
20	comparable provisions of Federal law.
21	"(c)(1) The Board is authorized to—
22	"(A) hold such hearings and sit and act at such
23	times,
24	"(B) take such testimony,
25	"(C) have such printing and bindings done,

- 1 "(D) enter into such contracts and other arrangements,
- 3 "(E) make such expenditures, and
- 4 "(F) take such other actions,
- 5 as the Board may deem advisable. Any member of the
- 6 Board may administer oaths or affirmations to witnesses
- 7 appearing before the Board.
- 8 "(2) The Board is authorized to establish task forces
- 9 which include individuals appointed by the Board who are
- 10 not members of the Board only for the purpose of gather-
- 11 ing information on specific subjects identified by the
- 12 Board as requiring the knowledge and expertise of such
- 13 individuals. Any task force established by the Board shall
- 14 be chaired by a voting member of the Board who shall
- 15 preside at any task force hearing authorized by the Board.
- 16 No compensation may be paid to members of a task force
- 17 solely for their service on the task force, but the Board
- 18 may authorize the reimbursement of members of a task
- 19 force for travel and per diem in lieu of subsistence ex-
- 20 penses during the performance of duties while away from
- 21 the home, or regular place of business, of the member,
- 22 in accordance with subchapter I of chapter 57 of title 5,
- 23 United States Code. The Board shall not authorize the
- 24 appointment of personnel to act as staff for the task force,
- 25 but may permit the use of Board staff and resources by

- 1 a task force for the purpose of compiling data and infor-
- 2 mation.
- 3 "(d) The provisions of the Federal Advisory Commit-
- 4 tee Act shall not apply to the Board established under this
- 5 section.
- 6 "(e)(1) The Board is authorized to secure directly
- 7 from any office, department, agency, establishment, or in-
- 8 strumentality of the Federal Government such information
- 9 as the Board may require for the purpose of this section,
- 10 and each such officer, department, agency, establishment,
- 11 or instrumentality is authorized and directed to furnish,
- 12 to the extent permitted by law, such information, sugges-
- 13 tions, estimates, and statistics directly to the Board, upon
- 14 request made by a member of the Board.
- 15 "(2) Upon the request of the Board, the head of any
- 16 Federal department, agency, or instrumentality is author-
- 17 ized to make any of the facilities and services of such de-
- 18 partment, agency, or instrumentality available to the
- 19 Board and detail any of the personnel of such department,
- 20 agency, or instrumentality to the Board, on a
- 21 nonreimbursable basis, to assist the Board in carrying out
- 22 its duties under this section.
- "(3) The Board may use the United States mails in
- 24 the same manner and under the same conditions as other
- 25 departments and agencies of the United States".

SEC. 702. ADVISORY BOARD STUDIES.

- 2 (a) Management System Study.—(1) The Advi-
- 3 sory Board, in consultation with the National Park Serv-
- 4 ice, shall conduct a review of each unit of the National
- 5 Park System, except for those units designated as national
- 6 parks, to determine whether there are management alter-
- 7 natives that would result in equal or better levels of re-
- 8 source protection, interpretation, and visitor access, use,
- 9 and enjoyment. The Advisory Board shall review the or-
- 10 ganic legislation, and history of the National Park Service
- 11 and its units and shall develop criteria to guide the Con-
- 12 gress and the Secretary in the addition of new units to
- 13 the National Park System. The Advisory Board shall com-
- 14 plete its review within one year from the date of enactment
- 15 of this title and shall transmit its report and recommenda-
- 16 tions to the Secretary, the Committee on Energy and Nat-
- 17 ural Resources of the United States Senate and the Com-
- 18 mittee on Resources of the United States House of Rep-
- 19 resentatives.
- 20 (b) Visitor Services Study.—The Advisory
- 21 Board, in consultation with the National Park Service,
- 22 shall conduct an analysis and evaluation of the current
- 23 conditions and future needs of each unit of the National
- 24 Park System for adequate visitor service programs. Such
- 25 analysis and evaluation shall include, but not be limited
- 26 to, the adequacy of information, education, and conces-

- 1 sion-provided services, and shall identify those units of the
- 2 National Park System where new or additional services
- 3 should be provided. The Advisory Board shall complete its
- 4 evaluation within one year from the date of enactment of
- 5 this title and shall transmit its report to the Secretary,
- 6 the Committee on Energy and Natural Resources of the
- 7 United States Senate, and the Committee on Resources
- 8 of the United States House of Representatives.
- 9 (c) Concession Oversight.—The National Park
- 10 System Advisory Board shall periodically monitor the per-
- 11 formance evaluation process as conducted annually by the
- 12 Secretary for concessioners and commercial use contrac-
- 13 tors for effectiveness and objectivity and summarize their
- 14 findings in an annual report to the Secretary, the Commit-
- 15 tee on Energy and Natural Resources of the United States
- 16 Senate and the Committee on Resources of the United
- 17 States House of Representatives.
- 18 SEC. 703. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated to the Na-
- 20 tional Park System Advisory Board \$700,000 per year to
- 21 carry out the provisions of this title, in addition to
- 22 \$275,000 for the preparation of the management systems
- 23 study referred to in section 702(a) of this title and

- 1 \$275,000 for preparation of the visitor services study re-
- $2 \;\; ferred to in section 702(b) of this title.$

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