

104TH CONGRESS  
1ST SESSION

# H. R. 2768

To combat terrorism.

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## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 13, 1995

Mr. HYDE (for himself, Mr. MCCOLLUM, Mr. SMITH of Texas, and Mr. BARR of Georgia) introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To combat terrorism.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Effective Death Pen-  
5 alty and Antiterrorism Act of 1995”.

### 6 **SEC. 2. TABLE OF CONTENTS.**

7 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

#### TITLE I—CRIMINAL ACTS

Sec. 101. Protection of Federal employees.

Sec. 102. Prohibiting material support to terrorist organizations.

Sec. 103. Modification of material support provision.

Sec. 104. Acts of terrorism transcending national boundaries.

- Sec. 105. Conspiracy to harm people and property overseas.
- Sec. 106. Clarification and extension of criminal jurisdiction over certain terrorism offenses overseas.
- Sec. 107. Expansion and modification of weapons of mass destruction statute.
- Sec. 108. Addition of offenses to the money laundering statute.
- Sec. 109. Expansion of Federal jurisdiction over bomb threats.
- Sec. 110. Clarification of maritime violence jurisdiction.
- Sec. 111. Possession of stolen explosives prohibited.
- Sec. 112. Study to determine standards for determining what ammunition is capable of penetrating police body armor.

#### TITLE II—INCREASED PENALTIES

- Sec. 201. Mandatory minimum for certain explosives offenses.
- Sec. 202. Increased penalty for explosive conspiracies.
- Sec. 203. Increased and alternate conspiracy penalties for terrorism offenses.
- Sec. 204. Mandatory penalty for transferring a firearm knowing that it will be used to commit a crime of violence.
- Sec. 205. Mandatory penalty for transferring an explosive material knowing that it will be used to commit a crime of violence.
- Sec. 206. Directions to Sentencing Commission.

#### TITLE III—INVESTIGATIVE TOOLS

- Sec. 301. Pen registers and trap and trace devices in foreign counterintelligence investigations.
- Sec. 302. Disclosure of certain consumer reports to the Federal Bureau of Investigation.
- Sec. 303. Disclosure of business records held by third parties in foreign counterintelligence cases.
- Sec. 304. Study of tagging explosive materials, detection of explosives and explosive materials, rendering explosive components inert, and imposing controls of precursors of explosives.
- Sec. 305. Application of statutory exclusionary rule concerning intercepted wire or oral communications.
- Sec. 306. Exclusion of certain types of information from wiretap-related definitions.
- Sec. 307. Requirement for periodic report.
- Sec. 308. Access to telephone billing records.
- Sec. 309. Requirement to preserve record evidence.
- Sec. 310. Detention hearing.
- Sec. 311. Reward authority of the Attorney General.
- Sec. 312. Protection of Federal Government buildings in the District of Columbia.
- Sec. 313. Study of thefts from armories; report to the Congress.

#### TITLE IV—NUCLEAR MATERIALS

- Sec. 401. Expansion of nuclear materials prohibitions.

#### TITLE V—CONVENTION ON THE MARKING OF PLASTIC EXPLOSIVES

- Sec. 501. Definitions.
- Sec. 502. Requirement of detection agents for plastic explosives.
- Sec. 503. Criminal sanctions.
- Sec. 504. Exceptions.

Sec. 505. Effective date.

## TITLE VI—IMMIGRATION-RELATED PROVISIONS

### Subtitle A—Removal of Alien Terrorists

#### PART 1—REMOVAL PROCEDURES FOR ALIEN TERRORISTS

Sec. 601. Removal procedures for alien terrorists.

Sec. 602. Funding for detention and removal of alien terrorists.

#### PART 2—EXCLUSION AND DENIAL OF ASYLUM FOR ALIEN TERRORISTS

Sec. 611. Membership in terrorist organization as ground for exclusion.

Sec. 612. Denial of asylum to alien terrorists.

Sec. 613. Denial of other relief for alien terrorists.

### Subtitle B—Expedited Exclusion

Sec. 621. Inspection and exclusion by immigration officers.

Sec. 622. Judicial review.

Sec. 623. Exclusion of aliens who have not been inspected and admitted.

### Subtitle C—Improved Information and Processing

#### PART 1—IMMIGRATION PROCEDURES

Sec. 631. Access to certain confidential INS files through court order.

Sec. 632. Waiver authority concerning notice of denial of application for visas.

#### PART 2—ASSET FORFEITURE FOR PASSPORT AND VISA OFFENSES

Sec. 641. Criminal forfeiture for passport and visa related offenses.

Sec. 642. Subpoenas for bank records.

Sec. 643. Effective date.

### Subtitle D—Employee Verification by Security Services Companies

Sec. 651. Permitting security services companies to request additional documentation.

### Subtitle E—Criminal Alien Deportation Improvements

Sec. 661. Short title.

Sec. 662. Additional expansion of definition of aggravated felony.

Sec. 663. Deportation procedures for certain criminal aliens who are not permanent residents.

Sec. 664. Restricting the defense to exclusion based on 7 years permanent residence for certain criminal aliens.

Sec. 665. Limitation on collateral attacks on underlying deportation order.

Sec. 666. Criminal alien identification system.

Sec. 667. Establishing certain alien smuggling-related crimes as RICO-predicate offenses.

Sec. 668. Authority for alien smuggling investigations.

Sec. 669. Expansion of criteria for deportation for crimes of moral turpitude.

Sec. 670. Payments to political subdivisions for costs of incarcerating illegal aliens.

Sec. 671. Miscellaneous provisions.

Sec. 672. Construction of expedited deportation requirements.

- Sec. 673. Study of prisoner transfer treaty with Mexico.
- Sec. 674. Justice Department assistance in bringing to justice aliens who flee prosecution for crimes in the United States.
- Sec. 675. Prisoner transfer treaties.
- Sec. 676. Interior repatriation program.
- Sec. 677. Deportation of nonviolent offenders prior to completion of sentence of imprisonment.

#### TITLE VII—AUTHORIZATION AND FUNDING

- Sec. 701. Firefighter and emergency services training.
- Sec. 702. Assistance to foreign countries to procure explosive detection devices and other counter-terrorism technology.
- Sec. 703. Research and development to support counter-terrorism technologies.

#### TITLE VIII—MISCELLANEOUS

- Sec. 801. Study of State licensing requirements for the purchase and use of high explosives.
- Sec. 802. Compensation of victims of terrorism.
- Sec. 803. Jurisdiction for lawsuits against terrorist States.
- Sec. 804. Study of publicly available instructional material on the making of bombs, destructive devices, and weapons of mass destruction.
- Sec. 805. Compilation of statistics relating to intimidation of government employees.
- Sec. 806. Victim Restitution Act of 1995.
- Sec. 807. Authority for overseas law enforcement training activities.

#### TITLE IX—HABEAS CORPUS REFORM

- Sec. 901. Filing deadlines.
- Sec. 902. Appeal.
- Sec. 903. Amendment of Federal rules of appellate procedure.
- Sec. 904. Section 2254 amendments.
- Sec. 905. Section 2255 amendments.
- Sec. 906. Limits on second or successive applications.
- Sec. 907. Death penalty litigation procedures.
- Sec. 908. Technical amendment.
- Sec. 909. Severability.

## 1           **TITLE I—CRIMINAL ACTS**

### 2   **SEC. 101. PROTECTION OF FEDERAL EMPLOYEES.**

3           (a) HOMICIDE.—Section 1114 of title 18, United  
4 States Code, is amended to read as follows:

#### 5   **“§1114. Protection of officers and employees of the** 6                           **United States**

7           “Whoever kills or attempts to kill any officer or em-  
8 ployee of the United States or of any agency in any branch

1 of the United States Government (including any member  
 2 of the uniformed services) while such officer or employee  
 3 is engaged in or on account of the performance of official  
 4 duties, or any person assisting such an officer or employee  
 5 in the performance of such duties or on account of that  
 6 assistance, shall be punished, in the case of murder, as  
 7 provided under section 1111, or in the case of man-  
 8 slaughter, as provided under section 1112, or, in the case  
 9 of attempted murder or manslaughter, as provided in sec-  
 10 tion 1113.”.

11 (b) THREATS AGAINST FORMER OFFICERS AND EM-  
 12 PLOYEES.—Section 115(a)(2) of title 18, United States  
 13 Code, is amended by inserting “, or threatens to assault,  
 14 kidnap, or murder, any person who formerly served as a  
 15 person designated in paragraph (1), or” after “assaults,  
 16 kidnaps, or murders, or attempts to kidnap or murder”.

17 **SEC. 102. PROHIBITING MATERIAL SUPPORT TO TERROR-**  
 18 **IST ORGANIZATIONS.**

19 (a) IN GENERAL.—That chapter 113B of title 18,  
 20 United States Code, that relates to terrorism is amended  
 21 by adding at the end the following:

22 **“§ 2339B. Providing material support to terrorist or-**  
 23 **ganizations**

24 “(a) OFFENSE.—Whoever, within the United States,  
 25 knowingly provides material support or resources in or af-

fecting interstate or foreign commerce, to any organization which the person knows or should have known is a terrorist organization that has been designated under section 212(a)(3)(B)(iv) of the Immigration and Nationality Act as a terrorist organization shall be fined under this title or imprisoned not more than 10 years, or both.

“(b) DEFINITION.—As used in this section, the term ‘material support or resources’ has the meaning given that term in section 2339A of this title.”.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 113B of title 18, United States Code, is amended by adding at the end the following new item:

“2339B. Providing material support to terrorist organizations.”.

**SEC. 103. MODIFICATION OF MATERIAL SUPPORT PROVISION.**

Section 2339A of title 18, United States Code, is amended read as follows:

**“§ 2339A. Providing material support to terrorists**

“(a) OFFENSE.—Whoever, within the United States, provides material support or resources or conceals or disguises the nature, location, source, or ownership of material support or resources, knowing or intending that they are to be used in preparation for or in carrying out, a violation of section 32, 37, 351, 844(f) or (i), 956, 1114, 1116, 1203, 1361, 1363, 1751, 2280, 2281, 2332, 2332a,

1 or 2332b of this title or section 46502 of title 49, or in  
 2 preparation for or in carrying out the concealment or an  
 3 escape from the commission of any such violation, shall  
 4 be fined under this title, imprisoned not more than ten  
 5 years, or both.

6 “(b) DEFINITION.—In this section, the term ‘mate-  
 7 rial support or resources’ means currency or other finan-  
 8 cial securities, financial services, lodging, training,  
 9 safehouses, false documentation or identification, commu-  
 10 nications equipment, facilities, weapons, lethal substances,  
 11 explosives, personnel, transportation, and other physical  
 12 assets, except medicine or religious materials.”.

13 **SEC. 104. ACTS OF TERRORISM TRANSCENDING NATIONAL**  
 14 **BOUNDARIES.**

15 (a) OFFENSE.—Title 18, United States Code, is  
 16 amended by inserting after section 2332a the following:

17 **“§ 2332b. Acts of terrorism transcending national**  
 18 **boundaries**

19 “(a) PROHIBITED ACTS.—

20 “(1) Whoever, involving any conduct transcend-  
 21 ing national boundaries and in a circumstance de-  
 22 scribed in subsection (b)—

23 “(A) kills, kidnaps, maims, commits an as-  
 24 sault resulting in serious bodily injury, or as-

1           saults with a dangerous weapon any individual  
2           within the United States; or

3           “(B) creates a substantial risk of serious  
4           bodily injury to any other person by destroying  
5           or damaging any structure, conveyance, or  
6           other real or personal property within the  
7           United States or by attempting or conspiring to  
8           destroy or damage any structure, conveyance,  
9           or other real or personal property within the  
10          United States;

11         in violation of the laws of any State or the United  
12         States shall be punished as prescribed in subsection  
13         (c).

14           “(2) Whoever threatens to commit an offense  
15         under paragraph (1), or attempts or conspires to do  
16         so, shall be punished as prescribed in subsection (c).

17         “(b) JURISDICTIONAL BASES.—The circumstances  
18         referred to in subsection (a) are—

19           “(1) any of the offenders travels in, or uses the  
20         mail or any facility of, interstate or foreign com-  
21         merce in furtherance of the offense or to escape ap-  
22         prehension after the commission of the offense;

23           “(2) the offense obstructs, delays, or affects  
24         interstate or foreign commerce, or would have so ob-



1       structured, delayed, or affected interstate or foreign  
2       commerce if the offense had been consummated;

3           “(3) the victim, or intended victim, is the  
4       United States Government, a member of the uni-  
5       formed services, or any official, officer, employee, or  
6       agent of the legislative, executive, or judicial  
7       branches, or of any department or agency, of the  
8       United States;

9           “(4) the structure, conveyance, or other real or  
10      personal property is, in whole or in part, owned, pos-  
11      sessed, used by, or leased to the United States, or  
12      any department or agency thereof;

13          “(5) the offense is committed in the territorial  
14      sea (including the airspace above and the seabed and  
15      subsoil below, and artificial islands and fixed struc-  
16      tures erected thereon) of the United States; or

17          “(6) the offense is committed in those places  
18      within the United States that are in the special mar-  
19      itime and territorial jurisdiction of the United  
20      States.

21   Jurisdiction shall exist over all principals and co-conspira-  
22   tors of an offense under this section, and accessories after  
23   the fact to any offense under this section, if at least one  
24   of such circumstances is applicable to at least one of-  
25   fender.

1 “(c) PENALTIES.—

2 “(1) Whoever violates this section shall be pun-  
3 ished—

4 “(A) for a killing or if death results to any  
5 person from any other conduct prohibited by  
6 this section by death, or by imprisonment for  
7 any term of years or for life;

8 “(B) for kidnapping, by imprisonment for  
9 any term of years or for life;

10 “(C) for maiming, by imprisonment for not  
11 more than 35 years;

12 “(D) for assault with a dangerous weapon  
13 or assault resulting in serious bodily injury, by  
14 imprisonment for not more than 30 years;

15 “(E) for destroying or damaging any  
16 structure, conveyance, or other real or personal  
17 property, by imprisonment for not more than  
18 25 years;

19 “(F) for attempting or conspiring to com-  
20 mit an offense, for any term of years up to the  
21 maximum punishment that would have applied  
22 had the offense been completed; and

23 “(G) for threatening to commit an offense  
24 under this section, by imprisonment for not  
25 more than 10 years.

1           “(2) Notwithstanding any other provision of  
2       law, the court shall not place on probation any per-  
3       son convicted of a violation of this section; nor shall  
4       the term of imprisonment imposed under this section  
5       run concurrently with any other term of imprison-  
6       ment.

7       “(d) LIMITATION ON PROSECUTION.—No indictment  
8       shall be sought nor any information filed for any offense  
9       described in this section until the Attorney General, or the  
10      highest ranking subordinate of the Attorney General with  
11      responsibility for criminal prosecutions, makes a written  
12      certification that, in the judgment of the certifying official,  
13      such offense, or any activity preparatory to or meant to  
14      conceal its commission, is a Federal crime of terrorism.

15      “(e) PROOF REQUIREMENTS.—

16           “(1) The prosecution is not required to prove  
17      knowledge by any defendant of a jurisdictional base  
18      alleged in the indictment.

19           “(2) In a prosecution under this section that is  
20      based upon the adoption of State law, only the ele-  
21      ments of the offense under State law, and not any  
22      provisions pertaining to criminal procedure or evi-  
23      dence, are adopted.

24      “(f) EXTRATERRITORIAL JURISDICTION.—There is  
25      extraterritorial Federal jurisdiction—

1 “(1) over any offense under subsection (a), in-  
2 cluding any threat, attempt, or conspiracy to commit  
3 such offense; and

4 “(2) over conduct which, under section 3 of this  
5 title, renders any person an accessory after the fact  
6 to an offense under subsection (a).

7 “(g) DEFINITIONS.—As used in this section—

8 “(1) the term ‘conduct transcending national  
9 boundaries’ means conduct occurring outside the  
10 United States in addition to the conduct occurring  
11 in the United States;

12 “(2) the term ‘facility of interstate or foreign  
13 commerce’ has the meaning given that term in sec-  
14 tion 1958(b)(2) of this title;

15 “(3) the term ‘serious bodily injury’ has the  
16 meaning prescribed in section 1365(g)(3) of this  
17 title;

18 “(4) the term ‘territorial sea of the United  
19 States’ means all waters extending seaward to 12  
20 nautical miles from the baselines of the United  
21 States determined in accordance with international  
22 law; and

23 “(5) the term ‘Federal crime of terrorism’  
24 means an offense that—

1 “(A) is calculated to influence or affect the  
2 conduct of government by intimidation or coer-  
3 cion, or to retaliate against government con-  
4 duct; and

5 “(B) is a violation of—

6 “(i) section 32 (relating to destruction  
7 of aircraft or aircraft facilities), 37 (relat-  
8 ing to violence at international airports),  
9 81 (relating to arson within special mari-  
10 time and territorial jurisdiction), 175 (re-  
11 lating to biological weapons), 351 (relating  
12 to congressional, cabinet, and Supreme  
13 Court assassination, kidnapping, and as-  
14 sault), 831 (relating to nuclear weapons),  
15 842 (m) or (n) (relating to plastic explo-  
16 sives), 844(e) (relating to certain bomb-  
17 ings), 844 (f) or (i) (relating to arson and  
18 bombing of certain property), 956 (relating  
19 to conspiracy to commit violent acts in for-  
20 eign countries), 1114 (relating to protec-  
21 tion of officers and employees of the Unit-  
22 ed States), 1116 (relating to murder or  
23 manslaughter of foreign officials, official  
24 guests, or internationally protected per-  
25 sons), 1203 (relating to hostage taking),

1 1361 (relating to injury of Government  
2 property), 1362 (relating to destruction of  
3 communication lines), 1363 (relating to in-  
4 jury to buildings or property within special  
5 maritime and territorial jurisdiction of the  
6 United States), 1366 (relating to destruc-  
7 tion of energy facility), 1751 (relating to  
8 Presidential and Presidential staff assas-  
9 sination, kidnapping, and assault), 2152  
10 (relating to injury of harbor defenses),  
11 2155 (relating to destruction of national  
12 defense materials, premises, or utilities),  
13 2156 (relating to production of defective  
14 national defense materials, premises, or  
15 utilities), 2280 (relating to violence against  
16 maritime navigation), 2281 (relating to vi-  
17 olence against maritime fixed platforms),  
18 2332 (relating to certain homicides and vi-  
19 olence outside the United States), 2332a  
20 (relating to use of weapons of mass de-  
21 struction), 2332b (relating to acts of ter-  
22 rorism transcending national boundaries),  
23 2339A (relating to providing material sup-  
24 port to terrorists), 2339B (relating to pro-  
25 viding material support to terrorist organi-

1                   zations), or 2340A (relating to torture) of  
2                   this title;

3                   “(ii) section 236 (relating to sabotage  
4                   of nuclear facilities or fuel) of the Atomic  
5                   Energy Act of 1954; or

6                   “(iii) section 46502 (relating to air-  
7                   craft piracy), or 60123(b) (relating to de-  
8                   struction of interstate gas or hazardous  
9                   liquid pipeline facility) of title 49.

10           “(h) INVESTIGATIVE AUTHORITY.—In addition to  
11 any other investigatory authority with respect to violations  
12 of this title, the Attorney General shall have primary in-  
13 vestigative responsibility for all Federal crimes of terror-  
14 ism, and the Secretary of the Treasury shall assist the  
15 Attorney General at the request of the Attorney General.”.

16           (b) CLERICAL AMENDMENT.—The table of sections  
17 at the beginning of the chapter 113B of title 18, United  
18 States Code, that relates to terrorism is amended by in-  
19 serting after the item relating to section 2332a the follow-  
20 ing new item:

“2332b. Acts of terrorism transcending national boundaries.”.

21           (c) STATUTE OF LIMITATIONS AMENDMENT.—Sec-  
22 tion 3286 of title 18, United States Code, is amended by—

23                   (1) striking “any offense” and inserting “any  
24                   non-capital offense”;

25                   (2) striking “36” and inserting “37”;

1 (3) striking “2331” and inserting “2332”;

2 (4) striking “2339” and inserting “2332a”; and

3 (5) inserting “2332b (acts of terrorism tran-  
4 scending national boundaries),” after “(use of weap-  
5 ons of mass destruction),”.

6 (d) PRESUMPTIVE DETENTION.—Section 3142(e) of  
7 title 18, United States Code, is amended by inserting “,  
8 956(a), or 2332b” after “section 924(c)”.

9 (e) CONFORMING AMENDMENT.—Section 846 of title  
10 18, United States Code, is amended by striking “In addi-  
11 tion to any other” and all that follows through the end  
12 of the section.

13 **SEC. 105. CONSPIRACY TO HARM PEOPLE AND PROPERTY**  
14 **OVERSEAS.**

15 (a) IN GENERAL.—Section 956 of chapter 45 of title  
16 18, United States Code, is amended to read as follows:

17 **“§956. Conspiracy to kill, kidnap, maim, or injure**  
18 **persons or damage property in a foreign**  
19 **country**

20 “(a)(1) Whoever, within the jurisdiction of the United  
21 States, conspires with one or more other persons, regard-  
22 less of where such other person or persons are located,  
23 to commit at any place outside the United States an act  
24 that would constitute the offense of murder, kidnapping,  
25 or maiming if committed in the special maritime and terri-



1 torial jurisdiction of the United States shall, if any of the  
 2 conspirators commits an act within the jurisdiction of the  
 3 United States to effect any object of the conspiracy, be  
 4 punished as provided in subsection (a)(2).

5 “(2) The punishment for an offense under subsection  
 6 (a)(1) of this section is—

7 “(A) imprisonment for any term of years or for  
 8 life if the offense is conspiracy to murder or kidnap;  
 9 and

10 “(B) imprisonment for not more than 35 years  
 11 if the offense is conspiracy to maim.

12 “(b) Whoever, within the jurisdiction of the United  
 13 States, conspires with one or more persons, regardless of  
 14 where such other person or persons are located, to damage  
 15 or destroy specific property situated within a foreign coun-  
 16 try and belonging to a foreign government or to any politi-  
 17 cal subdivision thereof with which the United States is at  
 18 peace, or any railroad, canal, bridge, airport, airfield, or  
 19 other public utility, public conveyance, or public structure,  
 20 or any religious, educational, or cultural property so situ-  
 21 ated, shall, if any of the conspirators commits an act with-  
 22 in the jurisdiction of the United States to effect any object  
 23 of the conspiracy, be imprisoned not more than 25 years.”.

24 (b) CLERICAL AMENDMENT.—The item relating to  
 25 section 956 in the table of sections at the beginning of

1 chapter 45 of title 18, United States Code, is amended  
 2 to read as follows:

“956. Conspiracy to kill, kidnap, maim, or injure persons or damage property  
 in a foreign country.”.

3 **SEC. 106. CLARIFICATION AND EXTENSION OF CRIMINAL**  
 4 **JURISDICTION OVER CERTAIN TERRORISM**  
 5 **OFFENSES OVERSEAS.**

6 (a) AIRCRAFT PIRACY.—Section 46502(b) of title 49,  
 7 United States Code, is amended—

8 (1) in paragraph (1), by striking “and later  
 9 found in the United States”;

10 (2) so that paragraph (2) reads as follows:

11 “(2) There is jurisdiction over the offense in para-  
 12 graph (1) if—

13 “(A) a national of the United States was  
 14 aboard the aircraft;

15 “(B) an offender is a national of the United  
 16 States; or

17 “(C) an offender is afterwards found in the  
 18 United States.”; and

19 (3) by inserting after paragraph (2) the follow-  
 20 ing:

21 “(3) For purposes of this subsection, the term ‘na-  
 22 tional of the United States’ has the meaning prescribed  
 23 in section 101(a)(22) of the Immigration and Nationality  
 24 Act (8 U.S.C. 1101(a)(22)).”.

1 (b) DESTRUCTION OF AIRCRAFT OR AIRCRAFT FA-  
2 CILITIES.—Section 32(b) of title 18, United States Code,  
3 is amended—

4 (1) by striking “, if the offender is later found  
5 in the United States,”; and

6 (2) by inserting at the end the following:  
7 “There is jurisdiction over an offense under this  
8 subsection if a national of the United States was on  
9 board, or would have been on board, the aircraft; an  
10 offender is a national of the United States; or an of-  
11 fender is afterwards found in the United States. For  
12 purposes of this subsection, the term ‘national of the  
13 United States’ has the meaning prescribed in section  
14 101(a)(22) of the Immigration and Nationality  
15 Act.”.

16 (c) MURDER OF FOREIGN OFFICIALS AND CERTAIN  
17 OTHER PERSONS.—Section 1116 of title 18, United  
18 States Code, is amended—

19 (1) in subsection (b), by adding at the end the  
20 following:

21 “(7) ‘National of the United States’ has the  
22 meaning prescribed in section 101(a)(22) of the Im-  
23 migration and Nationality Act (8 U.S.C.  
24 1101(a)(22)).”; and

1           (2) in subsection (c), by striking the first sen-  
2       tence and inserting the following: “If the victim of  
3       an offense under subsection (a) is an internationally  
4       protected person outside the United States, the  
5       United States may exercise jurisdiction over the of-  
6       fense if (1) the victim is a representative, officer,  
7       employee, or agent of the United States, (2) an of-  
8       fender is a national of the United States, or (3) an  
9       offender is afterwards found in the United States.”.

10       (d) PROTECTION OF FOREIGN OFFICIALS AND CER-  
11       TAIN OTHER PERSONS.—Section 112 of title 18, United  
12       States Code, is amended—

13           (1) in subsection (c), by inserting “‘national of  
14       the United States’,” before “and”; and

15           (2) in subsection (e), by striking the first sen-  
16       tence and inserting the following: “If the victim of  
17       an offense under subsection (a) is an internationally  
18       protected person outside the United States, the  
19       United States any exercise jurisdiction over the of-  
20       fense if (1) the victim is a representative, officer,  
21       employee, or agent of the United States, (2) an of-  
22       fender is a national of the United States, or (3) an  
23       offender is afterwards found in the United States.”.

1       (e) THREATS AND EXTORTION AGAINST FOREIGN  
2 OFFICIALS AND CERTAIN OTHER PERSONS.—Section 878  
3 of title 18, United States Code, is amended—

4           (1) in subsection (c), by inserting “‘national of  
5 the United States’,” before “and”; and

6           (2) in subsection (d), by striking the first sen-  
7 tence and inserting the following: “If the victim of  
8 an offense under subsection (a) is an internationally  
9 protected person outside the United States, the  
10 United States may exercise jurisdiction over the of-  
11 fense if (1) the victim is a representative, officer,  
12 employee, or agent of the United States, (2) an of-  
13 fender is a national of the United States, or (3) an  
14 offender is afterwards found in the United States.”.

15       (f) KIDNAPPING OF INTERNATIONALLY PROTECTED  
16 PERSONS.—Section 1201(e) of title 18, United States  
17 Code, is amended—

18           (1) by striking the first sentence and inserting  
19 the following: “If the victim of an offense under sub-  
20 section (a) is an internationally protected person  
21 outside the United States, the United States may  
22 exercise jurisdiction over the offense if (1) the victim  
23 is a representative, officer, employee, or agent of the  
24 United States, (2) an offender is a national of the

1 United States, or (3) an offender is afterwards  
2 found in the United States.”; and

3 (2) by adding at the end the following: “For  
4 purposes of this subsection, the term ‘national of the  
5 United States’ has the meaning prescribed in section  
6 101(a)(22) of the Immigration and Nationality Act  
7 (8 U.S.C. 1101(a)(22)).”.

8 (g) VIOLENCE AT INTERNATIONAL AIRPORTS.—Sec-  
9 tion 37(b)(2) of title 18, United States Code, is  
10 amended—

11 (1) by inserting “(A)” before “the offender is  
12 later found in the United States”; and

13 (2) by inserting “; or (B) an offender or a vic-  
14 tim is a national of the United States (as defined in  
15 section 101(a)(22) of the Immigration and National-  
16 ity Act (8 U.S.C. 1101(a)(22)))” after “the offender  
17 is later found in the United States”.

18 (h) BIOLOGICAL WEAPONS.—Section 178 of title 18,  
19 United States Code, is amended—

20 (1) by striking “and” at the end of paragraph  
21 (3);

22 (2) by striking the period at the end of para-  
23 graph (4) and inserting “; and”; and

24 (3) by adding the following at the end:

1 “(5) the term ‘national of the United States’  
2 has the meaning prescribed in section 101(a)(22) of  
3 the Immigration and Nationality Act (8 U.S.C.  
4 1101(a)(22)).”.

5 **SEC. 107. EXPANSION AND MODIFICATION OF WEAPONS OF**  
6 **MASS DESTRUCTION STATUTE.**

7 Section 2332a of title 18, United States Code, is  
8 amended—

9 (1) in subsection (a)—

10 (A) by inserting “AGAINST A NATIONAL  
11 OR WITHIN THE UNITED STATES” after “OF-  
12 FENSE”;

13 (B) by inserting “, without lawful author-  
14 ity” after “A person who”;

15 (C) by inserting “threatens,” before “at-  
16 tempts or conspires to use, a weapon of mass  
17 destruction”; and

18 (D) by inserting “and the results of such  
19 use affect interstate or foreign commerce or, in  
20 the case of a threat, attempt, or conspiracy,  
21 would have affected interstate or foreign com-  
22 merce” before the semicolon at the end of para-  
23 graph (2);

1 (2) in subsection (b)(2)(A), by striking “section  
 2 921” and inserting “section 921(a)(4) (other than  
 3 subparagraphs (B) and (C))”;

4 (3) in subsection (b), so that subparagraph (B)  
 5 of paragraph (2) reads as follows:

6 “(B) any weapon that is designed to cause  
 7 death or serious bodily injury through the re-  
 8 lease, dissemination, or impact of toxic or poi-  
 9 sonous chemicals, or their precursors;”;

10 (4) by redesignating subsection (b) as sub-  
 11 section (c); and

12 (5) by inserting after subsection (a) the follow-  
 13 ing new subsection:

14 “(b) OFFENSE BY NATIONAL OUTSIDE THE UNITED  
 15 STATES.—Any national of the United States who, without  
 16 lawful authority and outside the United States, uses, or  
 17 threatens, attempts, or conspires to use, a weapon of mass  
 18 destruction shall be imprisoned for any term of years or  
 19 for life, and if death results, shall be punished by death,  
 20 or by imprisonment for any term of years or for life.”.

21 **SEC. 108. ADDITION OF OFFENSES TO THE MONEY LAUN-**  
 22 **DERING STATUTE.**

23 (a) MURDER AND DESTRUCTION OF PROPERTY.—  
 24 Section 1956(c)(7)(B)(ii) of title 18, United States Code,  
 25 is amended by striking “or extortion;” and inserting “ex-



1   tortion, murder, or destruction of property by means of  
2   explosive or fire;”.

3       (b) SPECIFIC OFFENSES.—Section 1956(c)(7)(D) of  
4   title 18, United States Code, is amended—

5           (1) by inserting after “an offense under” the  
6       following: “section 32 (relating to the destruction of  
7       aircraft), section 37 (relating to violence at inter-  
8       national airports), section 115 (relating to influenc-  
9       ing, impeding, or retaliating against a Federal offi-  
10      cial by threatening or injuring a family member),”;

11          (2) by inserting after “section 215 (relating to  
12      commissions or gifts for procuring loans),” the fol-  
13      lowing: “section 351 (relating to Congressional or  
14      Cabinet officer assassination),”;

15          (3) by inserting after “section 793, 794, or 798  
16      (relating to espionage),” the following: “section 831  
17      (relating to prohibited transactions involving nuclear  
18      materials), section 844 (f) or (i) (relating to destruc-  
19      tion by explosives or fire of Government property or  
20      property affecting interstate or foreign commerce),”;

21          (4) by inserting after “section 875 (relating to  
22      interstate communications),” the following: “section  
23      956 (relating to conspiracy to kill, kidnap, maim, or  
24      injure certain property in a foreign country),”;

1           (5) by inserting after “1032 (relating to con-  
2           cealment of assets from conservator, receiver, or liq-  
3           uidating agent of financial institution),” the follow-  
4           ing: “section 1111 (relating to murder), section  
5           1114 (relating to protection of officers and employ-  
6           ees of the United States), section 1116 (relating to  
7           murder of foreign officials, official guests, or inter-  
8           nationally protected persons),”;

9           (6) by inserting after “section 1203 (relating to  
10          hostage taking),” the following: “section 1361 (relat-  
11          ing to willful injury of Government property), sec-  
12          tion 1363 (relating to destruction of property within  
13          the special maritime and territorial jurisdiction),”;

14          (7) by inserting after “section 1708 (theft from  
15          the mail),” the following: “section 1751 (relating to  
16          Presidential assassination),”;

17          (8) by inserting after “2114 (relating to bank  
18          and postal robbery and theft),” the following: “sec-  
19          tion 2280 (relating to violence against maritime  
20          navigation), section 2281 (relating to violence  
21          against maritime fixed platforms),”; and

22          (9) by striking “of this title” and inserting the  
23          following: “section 2332 (relating to terrorist acts  
24          abroad against United States nationals), section  
25          2332a (relating to use of weapons of mass destruc-

1       tion), section 2332b (relating to international terror-  
2       ist acts transcending national boundaries), section  
3       2339A (relating to providing material support to ter-  
4       rorists) of this title, section 46502 of title 49, Unit-  
5       ed States Code”.

6   **SEC. 109. EXPANSION OF FEDERAL JURISDICTION OVER**  
7                   **BOMB THREATS.**

8       Section 844(e) of title 18, United States Code, is  
9       amended by striking “commerce,” and inserting “inter-  
10      state or foreign commerce, or in or affecting interstate or  
11      foreign commerce,”.

12   **SEC. 110. CLARIFICATION OF MARITIME VIOLENCE JURIS-**  
13                   **DICTION.**

14      Section 2280(b)(1)(A) of title 18, United States  
15      Code, is amended—

16           (1) in clause (ii), by striking “and the activity  
17      is not prohibited as a crime by the State in which  
18      the activity takes place”; and

19           (2) in clause (iii), by striking “the activity takes  
20      place on a ship flying the flag of a foreign country  
21      or outside the United States,”.

22   **SEC. 111. POSSESSION OF STOLEN EXPLOSIVES PROHIB-**  
23                   **ITED.**

24      Section 842(h) of title 18, United States Code, is  
25      amended to read as follows:

1       “(h) It shall be unlawful for any person to receive,  
2 possess, transport, ship, conceal, store, barter, sell, dispose  
3 of, or pledge or accept as security for a loan, any stolen  
4 explosive materials which are moving as, which are part  
5 of, which constitute, or which have been shipped or trans-  
6 ported in, interstate or foreign commerce, either before or  
7 after such materials were stolen, knowing or having rea-  
8 sonable cause to believe that the explosive materials were  
9 stolen.”.

10 **SEC. 112. STUDY TO DETERMINE STANDARDS FOR DETER-**  
11 **MINING WHAT AMMUNITION IS CAPABLE OF**  
12 **PENETRATING POLICE BODY ARMOR.**

13       The National Institute of Justice is directed to per-  
14 form a study of, and to recommend to Congress, a meth-  
15 odology for determining what ammunition, designed for  
16 handguns, is capable of penetrating police body armor.  
17 Not later than 6 months after the date of the enactment  
18 of this Act, the National Institute of Justice shall report  
19 to Congress the results of such study and such rec-  
20 ommendations.

## **TITLE II—INCREASED PENALTIES**

### **SEC. 201. MANDATORY MINIMUM FOR CERTAIN EXPLO- SIVES OFFENSES.**

(a) INCREASED PENALTIES FOR DAMAGING CERTAIN  
PROPERTY.—Section 844(f) of title 18, United States  
Code, is amended to read as follows:

“(f) Whoever damages or destroys, or attempts to  
damage or destroy, by means of fire or an explosive, any  
personal or real property in whole or in part owned, pos-  
sessed, or used by, or leased to, the United States, or any  
department or agency thereof, or any institution or organi-  
zation receiving Federal financial assistance shall be fined  
under this title or imprisoned for not more than 25 years,  
or both, but—

“(1) if personal injury results to any person  
other than the offender, the term of imprisonment  
shall be not more than 40 years;

“(2) if fire or an explosive is used and its use  
creates a substantial risk of serious bodily injury to  
any person other than the offender, the term of im-  
prisonment shall not be less than 20 years; and

“(3) if death results to any person other than  
the offender, the offender shall be subject to the

1 death penalty or imprisonment for any term of years  
2 not less than 30, or for life.”.

3 (b) CONFORMING AMENDMENT.—Section 81 of title  
4 18, United States Code, is amended by striking “fined  
5 under this title or imprisoned not more than five years,  
6 or both” and inserting “imprisoned not more than 25  
7 years or fined the greater of the fine under this title or  
8 the cost of repairing or replacing any property that is  
9 damaged or destroyed, or both”.

10 (c) STATUTE OF LIMITATION FOR ARSON OF-  
11 FENSES.—

12 (1) Chapter 213 of title 18, United States  
13 Code, is amended by adding at the end the follow-  
14 ing:

15 **“§ 3295. Arson offenses**

16 “No person shall be prosecuted, tried, or punished  
17 for any noncapital offense under section 81 or subsection  
18 (f), (h), or (i) of section 844 of this title unless the indict-  
19 ment is found or the information is instituted within 7  
20 years after the date on which the offense was committed.”.

21 (2) The table of sections at the beginning of  
22 chapter 213 of title 18, United States Code, is  
23 amended by adding at the end the following new  
24 item:

“3295. Arson offenses.”.

1           (3) Section 844(i) of title 18, United States  
2           Code, is amended by striking the last sentence.

3   **SEC. 202. INCREASED PENALTY FOR EXPLOSIVE CONSPIR-**  
4                           **ACIES.**

5           Section 844 of title 18, United States Code, is  
6           amended by adding at the end the following:

7           “(n) Except as otherwise provided in this section, a  
8           person who conspires to commit any offense defined in this  
9           chapter shall be subject to the same penalties (other than  
10          the penalty of death) as those prescribed for the offense  
11          the commission of which was the object of the conspir-  
12          acy.”.

13   **SEC. 203. INCREASED AND ALTERNATE CONSPIRACY PEN-**  
14                           **ALTIES FOR TERRORISM OFFENSES.**

15          (a) TITLE 18 OFFENSES.—

16               (1) Sections 32(a)(7), 32(b)(4), 37(a),  
17               115(a)(1)(A), 115(a)(2), 1203(a), 2280(a)(1)(H),  
18               and 2281(a)(1)(F) of title 18, United States Code,  
19               are each amended by inserting “or conspires” after  
20               “attempts”.

21               (2) Section 115(b)(2) of title 18, United States  
22               Code, is amended by striking “or attempted kidnap-  
23               ping” both places it appears and inserting “, at-  
24               tempted kidnapping, or conspiracy to kidnap”.

1           (3)(A) Section 115(b)(3) of title 18, United  
 2           States Code, is amended by striking “or attempted  
 3           murder” and inserting “, attempted murder, or con-  
 4           spiracy to murder”.

5           (B) Section 115(b)(3) of title 18, United States  
 6           Code, is amended by striking “and 1113” and in-  
 7           serting “, 1113, and 1117”.

8           (4) Section 175(a) of title 18, United States  
 9           Code, is amended by inserting “or conspires to do  
 10          so,” after “any organization to do so,”.

11          (b) AIRCRAFT PIRACY.—

12           (1) Section 46502(a)(2) of title 49, United  
 13           States Code, is amended by inserting “or conspir-  
 14           ing” after “attempting”.

15           (2) Section 46502(b)(1) of title 49, United  
 16           States Code, is amended by inserting “or conspiring  
 17           to commit” after “committing”.

18   **SEC. 204. MANDATORY PENALTY FOR TRANSFERRING A**  
 19                                   **FIREARM KNOWING THAT IT WILL BE USED**  
 20                                   **TO COMMIT A CRIME OF VIOLENCE.**

21          Section 924(h) of title 18, United States Code, is  
 22          amended—

23           (1) by inserting “or having reasonable cause to  
 24          believe” after “knowing”; and



1           (2) by striking “imprisoned not more than 10  
2       years, fined in accordance with this title, or both.”  
3       and inserting “subject to the same penalties as may  
4       be imposed under subsection (c) for a first conviction  
5       for the use or carrying of the firearm.”.

6 **SEC. 205. MANDATORY PENALTY FOR TRANSFERRING AN**  
7                   **EXPLOSIVE MATERIAL KNOWING THAT IT**  
8                   **WILL BE USED TO COMMIT A CRIME OF VIO-**  
9                   **LENCE.**

10       Section 844 of title 18, United States Code, is  
11   amended by adding at the end the following:

12       “(o) Whoever knowingly transfers any explosive ma-  
13   terials, knowing or having reasonable cause to believe that  
14   such explosive materials will be used to commit a crime  
15   of violence (as defined in section 924(c)(3) of this title)  
16   or drug trafficking crime (as defined in section 924(c)(2)  
17   of this title) shall be subject to the same penalties as may  
18   be imposed under subsection (h) for a first conviction for  
19   the use or carrying of the explosive materials.”.

20 **SEC. 206. DIRECTIONS TO SENTENCING COMMISSION.**

21       The United States Sentencing Commission shall  
22   forthwith, in accordance with the procedures set forth in  
23   section 21(a) of the Sentencing Act of 1987, as though  
24   the authority under that section had not expired, amend  
25   the sentencing guidelines so that the chapter 3 adjustment

1 relating to international terrorism only applies to Federal  
2 crimes of terrorism, as defined in section 2332b(g) of title  
3 18, United States Code.

## 4           **TITLE III—INVESTIGATIVE** 5                           **TOOLS**

### 6   **SEC. 301. PEN REGISTERS AND TRAP AND TRACE DEVICES** 7                           **IN FOREIGN COUNTERINTELLIGENCE INVES-** 8                           **TIGATIONS.**

9           (a) APPLICATION.—Section 3122(b)(2) of title 18,  
10 United States Code, is amended by inserting “or foreign  
11 counterintelligence” after “criminal”.

12           (b) ORDER.—

13                 (1) Section 3123(a) of title 18, United States  
14 Code, is amended by inserting “or foreign counter-  
15 intelligence” after “criminal”.

16                 (2) Section 3123(b)(1) of title 18, United  
17 States Code, is amended in subparagraph (B), by  
18 striking “criminal”.

### 19   **SEC. 302. DISCLOSURE OF CERTAIN CONSUMER REPORTS** 20                           **TO THE FEDERAL BUREAU OF INVESTIGA-** 21                           **TION.**

22           (a) IN GENERAL.—The Fair Credit Reporting Act  
23 (15 U.S.C. 1681 et seq.) is amended by adding after sec-  
24 tion 623 the following new section:

1   **“§ 624. Disclosures to FBI for counterintelligence**  
2                   **purposes**

3           “(a) IDENTITY OF FINANCIAL INSTITUTIONS.—Not-  
4 withstanding section 604 or any other provision of this  
5 title, a consumer reporting agency shall furnish to the  
6 Federal Bureau of Investigation the names and addresses  
7 of all financial institutions (as that term is defined in sec-  
8 tion 1101 of the Right to Financial Privacy Act of 1978)  
9 at which a consumer maintains or has maintained an ac-  
10 count, to the extent that information is in the files of the  
11 agency, when presented with a written request for that  
12 information, signed by the Director of the Federal Bureau  
13 of Investigation, or the Director’s designee, which certifies  
14 compliance with this section. The Director or the Direc-  
15 tor’s designee may make such a certification only if the  
16 Director or the Director’s designee has determined in writ-  
17 ing that—

18                   “(1) such information is necessary for the con-  
19 duct of an authorized foreign counterintelligence in-  
20 vestigation; and

21                   “(2) there are specific and articulable facts giv-  
22 ing reason to believe that the consumer—

23                           “(A) is a foreign power (as defined in sec-  
24 tion 101 of the Foreign Intelligence Surveil-  
25 lance Act of 1978) or a person who is not a  
26 United States person (as defined in such sec-

1           tion 101) and is an official of a foreign power;  
2           or

3           “(B) is an agent of a foreign power and is  
4           engaging or has engaged in international terror-  
5           ism (as that term is defined in section 101(c)  
6           of the Foreign Intelligence Surveillance Act of  
7           1978) or clandestine intelligence activities that  
8           involve or may involve a violation of criminal  
9           statutes of the United States.

10          “(b) IDENTIFYING INFORMATION.—Notwithstanding  
11 the provisions of section 604 or any other provision of this  
12 title, a consumer reporting agency shall furnish identifying  
13 information respecting a consumer, limited to name, ad-  
14 dress, former addresses, places of employment, or former  
15 places of employment, to the Federal Bureau of Investiga-  
16 tion when presented with a written request, signed by the  
17 Director or the Director’s designee, which certifies compli-  
18 ance with this subsection. The Director or the Director’s  
19 designee may make such a certification only if the Director  
20 or the Director’s designee has determined in writing  
21 that—

22           “(1) such information is necessary to the con-  
23           duct of an authorized counterintelligence investiga-  
24           tion; and

1           “(2) there is information giving reason to be-  
2           lieve that the consumer has been, or is about to be,  
3           in contact with a foreign power or an agent of a for-  
4           eign power (as defined in section 101 of the Foreign  
5           Intelligence Surveillance Act of 1978).

6           “(c) COURT ORDER FOR DISCLOSURE OF CONSUMER  
7           REPORTS.—Notwithstanding section 604 or any other  
8           provision of this title, if requested in writing by the Direc-  
9           tor of the Federal Bureau of Investigation, or a designee  
10          of the Director, a court may issue an order ex parte direct-  
11          ing a consumer reporting agency to furnish a consumer  
12          report to the Federal Bureau of Investigation, upon a  
13          showing in camera that—

14               “(1) the consumer report is necessary for the  
15              conduct of an authorized foreign counterintelligence  
16              investigation; and

17               “(2) there are specific and articulable facts giv-  
18              ing reason to believe that the consumer whose  
19              consumer report is sought—

20                       “(A) is an agent of a foreign power; and

21                       “(B) is engaging or has engaged in inter-  
22                      national terrorism (as that term is defined in  
23                      section 101(c) of the Foreign Intelligence Sur-  
24                      veillance Act of 1978) or clandestine intel-  
25                      ligence activities that involve or may involve a

1 violation of criminal statutes of the United  
2 States.

3 The terms of an order issued under this subsection shall  
4 not disclose that the order is issued for purposes of a  
5 counterintelligence investigation.

6 “(d) CONFIDENTIALITY.—No consumer reporting  
7 agency or officer, employee, or agent of a consumer report-  
8 ing agency shall disclose to any person, other than those  
9 officers, employees, or agents of a consumer reporting  
10 agency necessary to fulfill the requirement to disclose in-  
11 formation to the Federal Bureau of Investigation under  
12 this section, that the Federal Bureau of Investigation has  
13 sought or obtained the identity of financial institutions or  
14 a consumer report respecting any consumer under sub-  
15 section (a), (b), or (c) and no consumer reporting agency  
16 or officer, employee, or agent of a consumer reporting  
17 agency shall include in any consumer report any informa-  
18 tion that would indicate that the Federal Bureau of Inves-  
19 tigation has sought or obtained such information or a  
20 consumer report.

21 “(e) PAYMENT OF FEES.—The Federal Bureau of  
22 Investigation shall, subject to the availability of appropria-  
23 tions, pay to the consumer reporting agency assembling  
24 or providing reports or information in accordance with  
25 procedures established under this section, a fee for reim-

1 bursement for such costs as are reasonably necessary and  
2 which have been directly incurred in searching, reproduc-  
3 ing, or transporting books, papers, records, or other data  
4 required or requested to be produced under this section.

5       “(f) LIMIT ON DISSEMINATION.—The Federal Bu-  
6 reau of Investigation may not disseminate information ob-  
7 tained pursuant to this section outside of the Federal Bu-  
8 reau of Investigation, except to other Federal agencies as  
9 may be necessary for the approval or conduct of a foreign  
10 counterintelligence investigation, or, where the informa-  
11 tion concerns a person subject to the Uniform Code of  
12 Military Justice, to appropriate investigative authorities  
13 within the military department concerned as may be nec-  
14 essary for the conduct of a joint foreign counterintel-  
15 ligence investigation.

16       “(g) RULES OF CONSTRUCTION.—Nothing in this  
17 section shall be construed to prohibit information from  
18 being furnished by the Federal Bureau of Investigation  
19 pursuant to a subpoena or court order, or in connection  
20 with a judicial or administrative proceeding to enforce the  
21 provisions of this Act. Nothing in this section shall be con-  
22 strued to authorize or permit the withholding or informa-  
23 tion from the Congress.

24       “(h) REPORTS TO CONGRESS.—On a semiannual  
25 basis, the Attorney General of the United States shall fully

1 inform the Permanent Select Committee on Intelligence  
2 and the Committee on Banking and Financial Services of  
3 the House of Representatives, and the Select Committee  
4 on Intelligence and the Committee on Banking, Housing,  
5 and Urban Affairs of the Senate concerning all requests  
6 made pursuant to subsections (a), (b), and (c).

7 “(i) DAMAGES.—Any agency or department of the  
8 United States obtaining or disclosing any consumer re-  
9 ports, records, or information contained therein in viola-  
10 tion of this section is liable to the consumer to whom such  
11 consumer reports, records, or information relate in an  
12 amount equal to the sum of—

13 “(1) \$100, without regard to the volume of  
14 consumer reports, records, or information involved;

15 “(2) any actual damages sustained by the  
16 consumer as a result of the disclosure;

17 “(3) if the violation is found to have been will-  
18 ful or intentional, such punitive damages as a court  
19 may allow; and

20 “(4) in the case of any successful action to en-  
21 force liability under this subsection, the costs of the  
22 action, together with reasonable attorney fees, as de-  
23 termined by the court.

24 “(j) DISCIPLINARY ACTIONS FOR VIOLATIONS.—If a  
25 court determines that any agency or department of the



1 United States has violated any provision of this section  
2 and the court finds that the circumstances surrounding  
3 the violation raise questions of whether or not an officer  
4 or employee of the agency or department acted willfully  
5 or intentionally with respect to the violation, the agency  
6 or department shall promptly initiate a proceeding to de-  
7 termine whether or not disciplinary action is warranted  
8 against the officer or employee who was responsible for  
9 the violation.

10 “(k) GOOD-FAITH EXCEPTION.—Notwithstanding  
11 any other provision of this title, any consumer reporting  
12 agency or agent or employee thereof making disclosure of  
13 consumer reports or identifying information pursuant to  
14 this subsection in good-faith reliance upon a certification  
15 of the Federal Bureau of Investigation pursuant to provi-  
16 sions of this section shall not be liable to any person for  
17 such disclosure under this title, the constitution of any  
18 State, or any law or regulation of any State or any politi-  
19 cal subdivision of any State.

20 “(l) LIMITATION OF REMEDIES.—Notwithstanding  
21 any other provision of this title, the remedies and sanc-  
22 tions set forth in this section shall be the only judicial  
23 remedies and sanctions for violation of this section.

24 “(m) INJUNCTIVE RELIEF.—In addition to any other  
25 remedy contained in this section, injunctive relief shall be

1 available to require compliance with the procedures of this  
 2 section. In the event of any successful action under this  
 3 subsection, costs together with reasonable attorney fees,  
 4 as determined by the court, may be recovered.”.

5 (b) CLERICAL AMENDMENT.—The table of sections  
 6 at the beginning of the Fair Credit Reporting Act (15  
 7 U.S.C. 1681a et seq.) is amended by adding after the item  
 8 relating to section 623 the following:

“624. Disclosures to FBI for counterintelligence purposes.”.

9 **SEC. 303. DISCLOSURE OF BUSINESS RECORDS HELD BY**  
 10 **THIRD PARTIES IN FOREIGN COUNTERINTEL-**  
 11 **LIGENCE CASES.**

12 (a) IN GENERAL.—Title 18, United States Code, is  
 13 amended by inserting after chapter 121 the following:

14 **“CHAPTER 122—ACCESS TO CERTAIN**  
 15 **RECORDS**

“Sec.

“2720. Disclosure of business records held by third parties in foreign counter-  
 intelligence cases.

16 **“§ 2720. Disclosure of business records held by third**  
 17 **parties in foreign counterintelligence**  
 18 **cases**

19 “(a)(1) A court or magistrate judge may issue an  
 20 order ex parte, upon application by the Director of the  
 21 Federal Bureau of Investigation (or the Director’s des-  
 22 ignee, whose rank shall be no lower than Assistant Special  
 23 Agent in Charge), directing any common carrier, public

1 accommodation facility, physical storage facility, or vehicle  
2 rental facility to furnish any records in its possession to  
3 the Federal Bureau of Investigation. The court or mag-  
4 istrate judge shall issue the order if the court or mag-  
5 istrate judge finds that—

6           “(A) such records are necessary for counter-ter-  
7           rorism or foreign counterintelligence purposes; and

8           “(B) there are specific and articulable facts giv-  
9           ing reason to believe that the person to whom the  
10          records pertain is—

11                   “(i) a foreign power; or

12                   “(ii) an agent of a foreign power and is en-  
13                   gaging or has engaged in international terror-  
14                   ism (as that term is defined in section 101(c)  
15                   of the Foreign Intelligence Surveillance Act of  
16                   1978) or clandestine intelligence activities that  
17                   involve or may involve a violation of criminal  
18                   statutes of the United States.

19          “(2) An order issued under this subsection shall not  
20          disclose that it is issued for purposes of a counterintel-  
21          ligence investigation.

22          “(b) No common carrier, public accommodation facil-  
23          ity, physical storage facility, or vehicle rental facility, or  
24          any officer, employee, or agent of such common carrier,  
25          public accommodation facility, physical storage facility, or

1 vehicle rental facility, shall disclose to any person, other  
2 than those officers, agents, or employees of the common  
3 carrier, public accommodation facility, physical storage fa-  
4 cility, or vehicle rental facility necessary to fulfill the re-  
5 quirement to disclose the information to the Federal Bu-  
6 reau of Investigation under this section.

7 “(c)(1) The Federal Bureau of Investigation may not  
8 disseminate information obtained pursuant to this section  
9 outside the Federal Bureau of Investigation, except—

10 “(A) to the Department of Justice or any other  
11 law enforcement agency, as may be necessary for the  
12 approval or conduct of a foreign counterintelligence  
13 investigation; or

14 “(B) where the information concerns a person  
15 subject to the Uniform Code of Military Justice, to  
16 appropriate investigative authorities within the mili-  
17 tary department concerned as may be necessary for  
18 the conduct of a joint foreign counterintelligence in-  
19 vestigation.

20 “(2) Any agency or department of the United States  
21 obtaining or disclosing any information in violation of this  
22 paragraph shall be liable to any person harmed by the vio-  
23 lation in an amount equal to the sum of—

24 “(A) \$100 without regard to the volume of in-  
25 formation involved;

1           “(B) any actual damages sustained by the per-  
2           son harmed as a result of the violation;

3           “(C) if the violation is willful or intentional,  
4           such punitive damages as a court may allow; and

5           “(D) in the case of any successful action to en-  
6           force liability under this paragraph, the costs of the  
7           action, together with reasonable attorney fees, as de-  
8           termined by the court.

9           “(d) If a court determines that any agency or depart-  
10          ment of the United States has violated any provision of  
11          this section and the court finds that the circumstances  
12          surrounding the violation raise questions of whether or not  
13          an officer or employee of the agency or department acted  
14          willfully or intentionally with respect to the violation, the  
15          agency or department shall promptly initiate a proceeding  
16          to determine whether or not disciplinary action is war-  
17          ranted against the officer or employee who was responsible  
18          for the violation.

19          “(e) As used in this section—

20                 “(1) the term ‘common carrier’ means a loco-  
21                 motive, rail carrier, bus carrying passengers, water  
22                 common carrier, air common carrier, or private com-  
23                 mercial interstate carrier for the delivery of pack-  
24                 ages and other objects;

1           “(2) the term ‘public accommodation facility’  
 2           means any inn, hotel, motel, or other establishment  
 3           that provides lodging to transient guests;

4           “(3) the term ‘physical storage facility’ means  
 5           any business or entity that provides space for the  
 6           storage of goods or materials, or services related to  
 7           the storage of goods or materials, to the public or  
 8           any segment thereof; and

9           “(4) the term ‘vehicle rental facility’ means any  
 10          person or entity that provides vehicles for rent,  
 11          lease, loan, or other similar use, to the public or any  
 12          segment thereof.”.

13          (b) CLERICAL AMENDMENT.—The table of chapters  
 14          at the beginning of part I of title 18, United States Code,  
 15          is amended by inserting after the item relating to chapter  
 16          121 the following new item:

**“122. Access to certain records ..... 2720”.**

17          **SEC. 304. STUDY OF TAGGING EXPLOSIVE MATERIALS, DE-**  
 18                               **TECTION OF EXPLOSIVES AND EXPLOSIVE**  
 19                               **MATERIALS, RENDERING EXPLOSIVE COMPO-**  
 20                               **NENTS INERT, AND IMPOSING CONTROLS OF**  
 21                               **PRECURSORS OF EXPLOSIVES.**

22          (a) STUDY.—The Attorney General, in consultation  
 23          with other Federal, State and local officials with expertise  
 24          in this area and such other individuals as the Attorney

1 General deems appropriate, shall conduct a study concern-  
2 ing—

3 (1) the tagging of explosive materials for pur-  
4 poses of detection and identification;

5 (2) technology for devices to improve the detec-  
6 tion of explosives materials;

7 (3) whether common chemicals used to manu-  
8 facture explosive materials can be rendered inert and  
9 whether it is feasible to require it; and

10 (4) whether controls can be imposed on certain  
11 precursor chemicals used to manufacture explosive  
12 materials and whether it is feasible to require it.

13 (b) REPORT.—Not later than 180 days after the date  
14 of the enactment of this Act, the Attorney General shall  
15 submit to the Congress a report that contains the results  
16 of the study required by this section. The Attorney Gen-  
17 eral shall make the report available to the public.

18 **SEC. 305. APPLICATION OF STATUTORY EXCLUSIONARY**  
19 **RULE CONCERNING INTERCEPTED WIRE OR**  
20 **ORAL COMMUNICATIONS.**

21 Section 2515 of title 18, United States Code, is  
22 amended by adding at the end the following: “This section  
23 shall not apply to the disclosure by the United States in  
24 a criminal trial or hearing or before a grand jury of the  
25 contents of a wire or oral communication, or evidence de-

1 rived therefrom, if any law enforcement officers who inter-  
 2 cepted the communication or gathered the evidence de-  
 3 rived therefrom acted with the reasonably objective belief  
 4 that their actions were in compliance with this chapter.”.

5 **SEC. 306. EXCLUSION OF CERTAIN TYPES OF INFORMATION**  
 6 **FROM WIRETAP-RELATED DEFINITIONS.**

7 (a) DEFINITION OF “ELECTRONIC COMMUNICA-  
 8 TION”.—Section 2510(12) of title 18, United States Code,  
 9 is amended—

10 (1) by striking “or” at the end of subparagraph  
 11 (B);

12 (2) by inserting “or” at the end of subpara-  
 13 graph (C); and

14 (3) by adding a new subparagraph (D), as fol-  
 15 lows:

16 “(D) information stored in a communica-  
 17 tions system used for the electronic storage and  
 18 transfer of funds;”

19 (b) DEFINITION OF “READILY ACCESSIBLE TO THE  
 20 GENERAL PUBLIC”.—Section 2510(16) of title 18, United  
 21 States Code, is amended—

22 (1) by inserting “or” at the end of subpara-  
 23 graph (D);

24 (2) by striking “or” at the end of subparagraph  
 25 (E); and



1 (3) by striking subparagraph (F).

2 **SEC. 307. REQUIREMENT FOR PERIODIC REPORT.**

3 Subsection (6) of section 2518 of title 18, United  
4 States Code is amended to read as follows:

5 “(6) Whenever an order authorizing interception is  
6 entered under this chapter, the order shall require the at-  
7 torney for the Government to file a report with the judge  
8 who issued the order showing what progress has been  
9 made toward achievement of the authorized objective and  
10 the need for continued interception. Such report shall be  
11 made 15 days after the interception has begun. No other  
12 reports shall be made to the judge under this subsection.”.

13 **SEC. 308. ACCESS TO TELEPHONE BILLING RECORDS.**

14 (a) SECTION 2709.—Section 2709(b) of title 18,  
15 United States Code, is amended—

16 (1) in paragraph (1)(A), by inserting “local and  
17 long distance” before “toll billing records”;

18 (2) by striking “and” at the end of paragraph  
19 (1);

20 (3) by striking the period at the end of para-  
21 graph (2) and inserting “; and”; and

22 (4) by adding at the end a new paragraph (3),  
23 as follows:

24 “(3) request the name, address, length of serv-  
25 ice, and local and long distance toll billing records

1 of a person or entity if the Director or the Director’s  
2 designee (in a position not lower than Deputy As-  
3 sistant Director) certifies in writing to the wire or  
4 electronic communication service provider to which  
5 the request is made that the information sought is  
6 relevant to an authorized international terrorism in-  
7 vestigation (as defined in section 2331 of this  
8 title).”.

9 (b) SECTION 2703.—Section 2703(c)(1)(C) of title  
10 18, United States Code, is amended by inserting “local  
11 and long distance” before “telephone toll billing records”.

12 (c) CIVIL REMEDY.—Section 2707 of title 18, United  
13 States Code, is amended—

14 (1) in subsection (a), by striking “customer”  
15 and inserting “any other person”;

16 (2) in subsection (c), inserting before the period  
17 at the end the following: “, and if the violation is  
18 willful or intentional, such punitive damages as the  
19 court may allow, and, in the case of any successful  
20 action to enforce liability under this section, the  
21 costs of the action, together with reasonable attorney  
22 fees, as determined by the court”; and

23 (3) by adding at the end the following:

24 “(f) DISCIPLINARY ACTIONS FOR VIOLATIONS.—If a  
25 court determines that any agency or department of the

1 United States has violated this chapter and the court finds  
2 that the circumstances surrounding the violation raise  
3 questions of whether or not an officer or employee of the  
4 agency or department acted willfully or intentionally with  
5 respect to the violation, the agency or department shall  
6 promptly initiate a proceeding to determine whether or not  
7 disciplinary action is warranted against the officer or em-  
8 ployee who was responsible for the violation.”.

9 **SEC. 309. REQUIREMENT TO PRESERVE RECORD EVI-**  
10 **DENCE.**

11 Section 2703 of title 18, United States Code, is  
12 amended by adding at the end the following:

13 “(f) REQUIREMENT TO PRESERVE EVIDENCE.—A  
14 provider of wire or electronic communication services or  
15 a remote computing service, upon the request of a govern-  
16 mental entity, shall take all necessary steps to preserve  
17 records, and other evidence in its possession pending the  
18 issuance of a court order or other process. Such records  
19 shall be retained for a period of 90 days, which period  
20 shall be extended for an additional 90-day period upon a  
21 renewed request by the governmental entity.”.

22 **SEC. 310. DETENTION HEARING.**

23 Section 3142(f) of title 18, United States Code, is  
24 amended by inserting “(not including any intermediate

1 Saturday, Sunday, or legal holiday)” after “five days” and  
2 after “three days”.

3 **SEC. 311. REWARD AUTHORITY OF THE ATTORNEY GEN-**  
4 **ERAL.**

5 (a) IN GENERAL.—Title 18, United States Code, is  
6 amended by striking sections 3059 through 3059A and in-  
7 serting the following:

8 **“§ 3059. Reward authority of the Attorney General**

9 “(a) The Attorney General may pay rewards and re-  
10 ceive from any department or agency, funds for the pay-  
11 ment of rewards under this section, to any individual who  
12 provides any information unknown to the Government  
13 leading to the arrest or prosecution of any individual for  
14 Federal felony offenses.

15 “(b) If the reward exceeds \$100,000, the Attorney  
16 General shall give notice of that fact to the Senate and  
17 the House of Representatives not later than 30 days be-  
18 fore authorizing the payment of the reward.

19 “(c) A determination made by the Attorney General  
20 as to whether to authorize an award under this section  
21 and as to the amount of any reward authorized shall not  
22 be subject to judicial review.

23 “(d) If the Attorney General determines that the  
24 identity of the recipient of a reward or of the members  
25 of the recipient’s immediate family must be protected, the

1 Attorney General may take such measures in connection  
 2 with the payment of the reward as the Attorney General  
 3 deems necessary to effect such protection.

4 “(e) No officer or employee of any governmental en-  
 5 tity may receive a reward under this section for conduct  
 6 in performance of his or her official duties.

7 “(f) Any individual (and the immediate family of such  
 8 individual) who furnishes information which would justify  
 9 a reward under this section or a reward by the Secretary  
 10 of State under section 36 of the State Department Basic  
 11 Authorities Act of 1956 may, in the discretion of the At-  
 12 torney General, participate in the Attorney General’s wit-  
 13 ness security program under chapter 224 of this title.”.

14 (b) CLERICAL AMENDMENT.—The table of sections  
 15 at the beginning of chapter 203 of title 18, United States  
 16 Code, is amended by striking the items relating to section  
 17 3059 and 3059A and inserting the following new item:

“3059. Reward authority of the Attorney General.”.

18 (c) CONFORMING AMENDMENT.—Section 1751 of  
 19 title 18, United States Code, is amended by striking sub-  
 20 section (g).

21 **SEC. 312. PROTECTION OF FEDERAL GOVERNMENT BUILD-**  
 22 **INGS IN THE DISTRICT OF COLUMBIA.**

23 The Attorney General is authorized—

24 (1) to prohibit vehicles from parking or stand-  
 25 ing on any street or roadway adjacent to any build-

1       ing in the District of Columbia which is in whole or  
2       in part owned, possessed, used by, or leased to the  
3       Federal Government and used by Federal law en-  
4       forcement authorities; and

5           (2) to prohibit any person or entity from con-  
6       ducting business on any property immediately adja-  
7       cent to any such building.

8   **SEC. 313. STUDY OF THEFTS FROM ARMORIES; REPORT TO**  
9                           **THE CONGRESS.**

10       (a) STUDY.—The Attorney General of the United  
11 States shall conduct a study of the extent of thefts from  
12 military arsenals (including National Guard armories) of  
13 firearms, explosives, and other materials that are poten-  
14 tially useful to terrorists.

15       (b) REPORT TO THE CONGRESS.—Within 6 months  
16 after the date of the enactment of this Act, the Attorney  
17 General shall submit to the Congress a report on the study  
18 required by subsection (a).

19   **TITLE IV—NUCLEAR MATERIALS**

20   **SEC. 401. EXPANSION OF NUCLEAR MATERIALS PROHIBI-**  
21                           **TIONS.**

22       Section 831 of title 18, United States Code, is  
23 amended—

1           (1) in subsection (a), by striking “nuclear mate-  
2       rial” each place it appears and inserting “nuclear  
3       material or nuclear byproduct material”;

4           (2) in subsection (a)(1)(A), by inserting “or the  
5       environment” after “property”;

6           (3) so that subsection (a)(1)(B) reads as fol-  
7       lows:

8                 “(B)(i) circumstances exist which are likely  
9       to cause the death of or serious bodily injury to  
10      any person or substantial damage to property  
11      or the environment; or (ii) such circumstances  
12      are represented to the defendant to exist;”;

13          (4) in subsection (a)(6), by inserting “or the  
14      environment” after “property”;

15          (5) so that subsection (c)(2) reads as follows:

16                 “(2) an offender or a victim is a national of the  
17      United States or a United States corporation or  
18      other legal entity;”;

19          (6) in subsection (c)(3), by striking “at the  
20      time of the offense the nuclear material is in use,  
21      storage, or transport, for peaceful purposes, and”;

22          (7) by striking “or” at the end of subsection  
23      (c)(3);

1           (8) in subsection (c)(4), by striking “nuclear  
2           material for peaceful purposes” and inserting “nu-  
3           clear material or nuclear byproduct material”;

4           (9) by striking the period at the end of sub-  
5           section (c)(4) and inserting “; or”;

6           (10) by adding at the end of subsection (c) the  
7           following:

8           “(5) the governmental entity under subsection  
9           (a)(5) is the United States or the threat under sub-  
10          section (a)(6) is directed at the United States.”;

11          (11) in subsection (f)(1)(A), by striking “with  
12          an isotopic concentration not in excess of 80 percent  
13          plutonium 238”;

14          (12) in subsection (f)(1)(C) by inserting “en-  
15          riched uranium, defined as” before “uranium”;

16          (13) in subsection (f), by redesignating para-  
17          graphs (2), (3), and (4) as paragraphs (3), (4), and  
18          (5), respectively;

19          (14) by inserting after subsection (f)(1) the  
20          following:

21          “(2) the term ‘nuclear byproduct material’  
22          means any material containing any radioactive iso-  
23          tope created through an irradiation process in the  
24          operation of a nuclear reactor or accelerator.”;



1 (15) by striking “and” at the end of subsection  
2 (f)(4), as redesignated;

3 (16) by striking the period at the end of sub-  
4 section (f)(5), as redesignated, and inserting a semi-  
5 colon; and

6 (17) by adding at the end of subsection (f) the  
7 following:

8 “(6) the term ‘national of the United States’  
9 has the meaning prescribed in section 101(a)(22) of  
10 the Immigration and Nationality Act (8 U.S.C.  
11 1101(a)(22)); and

12 “(7) the term ‘United States corporation or  
13 other legal entity’ means any corporation or other  
14 entity organized under the laws of the United States  
15 or any State, district, commonwealth, territory or  
16 possession of the United States.”.

## 17 **TITLE V—CONVENTION ON THE** 18 **MARKING OF PLASTIC EXPLO-** 19 **SIVES**

### 20 **SEC. 501. DEFINITIONS.**

21 Section 841 of title 18, United States Code, is  
22 amended by adding at the end the following:

23 “(o) ‘Convention on the Marking of Plastic Ex-  
24 plosives’ means the Convention on the Marking of

1 Plastic Explosives for the Purpose of Detection,  
2 Done at Montreal on 1 March 1991.

3 “(p) ‘Detection agent’ means any one of the  
4 substances specified in this subsection when intro-  
5 duced into a plastic explosive or formulated in such  
6 explosive as a part of the manufacturing process in  
7 such a manner as to achieve homogeneous distribu-  
8 tion in the finished explosive, including—

9 “(1) Ethylene glycol dinitrate (EGDN),  
10  $\text{C}_2\text{H}_4(\text{NO}_3)_2$ , molecular weight 152, when the  
11 minimum concentration in the finished explosive  
12 is 0.2 percent by mass;

13 “(2) 2,3-Dimethyl-2,3-dinitrobutane  
14 (DMNB),  $\text{C}_6\text{H}_{12}(\text{NO}_2)_2$ , molecular weight 176,  
15 when the minimum concentration in the fin-  
16 ished explosive is 0.1 percent by mass;

17 “(3) Para-Mononitrotoluene (p-MNT),  
18  $\text{C}_7\text{H}_7\text{NO}_2$ , molecular weight 137, when the min-  
19 imum concentration in the finished explosive is  
20 0.5 percent by mass;

21 “(4) Ortho-Mononitrotoluene (o-MNT),  
22  $\text{C}_7\text{H}_7\text{NO}_2$ , molecular weight 137, when the min-  
23 imum concentration in the finished explosive is  
24 0.5 percent by mass; and

“(5) any other substance in the concentration specified by the Secretary, after consultation with the Secretary of State and the Secretary of Defense, which has been added to the table in part 2 of the Technical Annex to the Convention on the Marking of Plastic Explosives.

“(q) ‘Plastic explosive’ means an explosive material in flexible or elastic sheet form formulated with one or more high explosives which in their pure form have a vapor pressure less than  $10^{-4}$  Pa at a temperature of 25°C., is formulated with a binder material, and is as a mixture malleable or flexible at normal room temperature.”.

**SEC. 502. REQUIREMENT OF DETECTION AGENTS FOR PLASTIC EXPLOSIVES.**

Section 842 of title 18, United States Code, is amended by adding at the end the following:

“(l) It shall be unlawful for any person to manufacture any plastic explosive which does not contain a detection agent.

“(m)(1) it shall be unlawful for any person to import or bring into the United States, or export from the United States, any plastic explosive which does not contain a detection agent.

1       “(2) Until the 15-year period that begins with the  
2 date of entry into force of the Convention on the Marking  
3 of Plastic Explosives with respect to the United States has  
4 expired, paragraph (1) shall not apply to the importation  
5 or bringing into the United States, or the exportation from  
6 the United States, of any plastic explosive which was im-  
7 ported, brought into, or manufactured in the United  
8 States before the effective date of this subsection by or  
9 on behalf of any agency of the United States performing  
10 military or police functions (including any military Re-  
11 serve component) or by or on behalf of the National Guard  
12 of any State.

13       “(n)(1) It shall be unlawful for any person to ship,  
14 transport, transfer, receive, or possess any plastic explo-  
15 sive which does not contain a detection agent.

16       “(2)(A) During the 3-year period that begins on the  
17 effective date of this subsection, paragraph (1) shall not  
18 apply to the shipment, transportation, transfer, receipt, or  
19 possession of any plastic explosive, which was imported,  
20 brought into, or manufactured in the United States before  
21 such effective date by any person.

22       “(B) Until the 15-year period that begins on the date  
23 of entry into force of the Convention on the Marking of  
24 Plastic Explosives with respect to the United States has  
25 expired, paragraph (1) shall not apply to the shipment,

1 transportation, transfer, receipt, or possession of any plas-  
2 tic explosive, which was imported, brought into, or manu-  
3 factured in the United States before the effective date of  
4 this subsection by or on behalf of any agency of the United  
5 States performing a military or police function (including  
6 any military reserve component) or by or on behalf of the  
7 National Guard of any State.

8 “(o) It shall be unlawful for any person, other than  
9 an agency of the United States (including any military re-  
10 serve component) or the National Guard of any State, pos-  
11 sessing any plastic explosive on the effective date of this  
12 subsection, to fail to report to the Secretary within 120  
13 days after the effective date of this subsection the quantity  
14 of such explosives possessed, the manufacturer or im-  
15 porter, any marks of identification on such explosives, and  
16 such other information as the Secretary may by regula-  
17 tions prescribe.”.

18 **SEC. 503. CRIMINAL SANCTIONS.**

19 Section 844(a) of title 18, United States Code, is  
20 amended to read as follows:

21 “(a) Any person who violates subsections (a) through  
22 (i) or (l) through (o) of section 842 of this title shall be  
23 fined under this title, imprisoned not more than 10 years,  
24 or both.”.

1 **SEC. 504. EXCEPTIONS.**

2 Section 845 of title 18, United States Code, is  
3 amended—

4 (1) in subsection (a), by inserting “(l), (m), (n),  
5 or (o) of section 842 and subsections” after “sub-  
6 sections”;

7 (2) in subsection (a)(1), by inserting “and  
8 which pertains to safety” before the semicolon; and

9 (3) by adding at the end the following:

10 “(c) It is an affirmative defense against any proceed-  
11 ing involving subsection (l), (m), (n), or (o) of section 842  
12 of this title if the proponent proves by a preponderance  
13 of the evidence that the plastic explosive—

14 “(1) consisted of a small amount of plastic ex-  
15 plosive intended for and utilized solely in lawful—

16 “(A) research, development, or testing of  
17 new or modified explosive materials;

18 “(B) training in explosives detection or de-  
19 velopment or testing of explosives detection  
20 equipment; or

21 “(C) forensic science purposes; or

22 “(2) was plastic explosive which, within 3 years  
23 after the effective date of this paragraph, will be or  
24 is incorporated in a military device within the terri-  
25 tory of the United States and remains an integral  
26 part of such military device, or is intended to be, or

1 is incorporated in, and remains an integral part of  
 2 a military device that is intended to become, or has  
 3 become, the property of any agency of the United  
 4 States performing military or police functions (in-  
 5 cluding any military reserve component) or the Na-  
 6 tional Guard of any State, wherever such device is  
 7 located. For purposes of this subsection, the term  
 8 ‘military device’ includes shells, bombs, projectiles,  
 9 mines, missiles, rockets, shaped charges, grenades,  
 10 perforators, and similar devices lawfully manufac-  
 11 tured exclusively for military or police purposes.”.

12 **SEC. 505. EFFECTIVE DATE.**

13 The amendments made by this title shall take effect  
 14 1 year after the date of the enactment of this Act.

15 **TITLE VI—IMMIGRATION-**  
 16 **RELATED PROVISIONS**  
 17 **Subtitle A—Removal of Alien**  
 18 **Terrorists**

19 **PART 1—REMOVAL PROCEDURES FOR ALIEN**  
 20 **TERRORISTS**

21 **SEC. 601. REMOVAL PROCEDURES FOR ALIEN TERRORISTS.**

22 (a) IN GENERAL.—The Immigration and Nationality  
 23 Act is amended—

24 (1) by adding at the end of the table of con-  
 25 tents the following:

“TITLE V—SPECIAL REMOVAL PROCEDURES FOR ALIEN TERRORISTS

“Sec. 501. Definitions.

“Sec. 502. Establishment of special removal court; panel of attorneys to assist with classified information.

“Sec. 503. Application for initiation of special removal proceeding.

“Sec. 504. Consideration of application.

“Sec. 505. Special removal hearings.

“Sec. 506. Consideration of classified information.

“Sec. 507. Appeals.

“Sec. 508. Detention and custody.”;

1           and

2                   (2) by adding at the end the following new title:

3           “TITLE V—SPECIAL REMOVAL PROCEDURES

4                               FOR ALIEN TERRORISTS

5                                       “DEFINITIONS

6           “SEC. 501. In this title:

7                   “(1) The term ‘alien terrorist’ means an alien  
8           described in section 241(a)(4)(B).

9                   “(2) The term ‘classified information’ has the  
10           meaning given such term in section 1(a) of the Clas-  
11           sified Information Procedures Act (18 U.S.C. App.).

12                   “(3) The term ‘national security’ has the mean-  
13           ing given such term in section 1(b) of the Classified  
14           Information Procedures Act (18 U.S.C. App.).

15                   “(4) The term ‘special attorney’ means an at-  
16           torney who is on the panel established under section  
17           502(e).

18                   “(5) The term ‘special removal court’ means  
19           the court established under section 502(a).

20                   “(6) The term ‘special removal hearing’ means  
21           a hearing under section 505.



1           “(7) The term ‘special removal proceeding’  
2           means a proceeding under this title.

3           “ESTABLISHMENT OF SPECIAL REMOVAL COURT; PANEL  
4           OF ATTORNEYS TO ASSIST WITH CLASSIFIED INFOR-  
5           MATION

6           “SEC. 502. (a) IN GENERAL.—The Chief Justice of  
7 the United States shall publicly designate 5 district court  
8 judges from 5 of the United States judicial circuits who  
9 shall constitute a court which shall have jurisdiction to  
10 conduct all special removal proceedings.

11          “(b) TERMS.—Each judge designated under sub-  
12 section (a) shall serve for a term of 5 years and shall be  
13 eligible for redesignation, except that the four associate  
14 judges first so designated shall be designated for terms  
15 of one, two, three, and four years so that the term of one  
16 judge shall expire each year.

17          “(c) CHIEF JUDGE.—The Chief Justice shall publicly  
18 designate one of the judges of the special removal court  
19 to be the chief judge of the court. The chief judge shall  
20 promulgate rules to facilitate the functioning of the court  
21 and shall be responsible for assigning the consideration  
22 of cases to the various judges.

23          “(d) EXPEDITIOUS AND CONFIDENTIAL NATURE OF  
24 PROCEEDINGS.—The provisions of section 103(c) of the  
25 Foreign Intelligence Surveillance Act of 1978 (50 U.S.C.

1 1803(c)) shall apply to proceedings under this title in the  
 2 same manner as they apply to proceedings under such Act.

3 “(e) ESTABLISHMENT OF PANEL OF SPECIAL AT-  
 4 TORNEYS.—The special removal court shall provide for the  
 5 designation of a panel of attorneys each of whom—

6 “(1) has a security clearance which affords the  
 7 attorney access to classified information, and

8 “(2) has agreed to represent permanent resi-  
 9 dent aliens with respect to classified information  
 10 under sections 506 and 507(c)(2)(B) in accordance  
 11 with (and subject to the penalties under) this title.

12 “APPLICATION FOR INITIATION OF SPECIAL REMOVAL  
 13 PROCEEDING

14 “SEC. 503. (a) IN GENERAL.—Whenever the Attor-  
 15 ney General has classified information that an alien is an  
 16 alien terrorist, the Attorney General, in the Attorney Gen-  
 17 eral’s discretion, may seek removal of the alien under this  
 18 title through the filing with the special removal court of  
 19 a written application described in subsection (b) that seeks  
 20 an order authorizing a special removal proceeding under  
 21 this title. The application shall be submitted in camera  
 22 and ex parte and shall be filed under seal with the court.

23 “(b) CONTENTS OF APPLICATION.—Each application  
 24 for a special removal proceeding shall include all of the  
 25 following:

1           “(1) The identity of the Department of Justice  
2 attorney making the application.

3           “(2) The approval of the Attorney General or  
4 the Deputy Attorney General for the filing of the ap-  
5 plication based upon a finding by that individual  
6 that the application satisfies the criteria and re-  
7 quirements of this title.

8           “(3) The identity of the alien for whom author-  
9 ization for the special removal proceeding is sought.

10          “(4) A statement of the facts and cir-  
11 cumstances relied on by the Department of Justice  
12 to establish that—

13               “(A) the alien is an alien terrorist and is  
14 physically present in the United States, and

15               “(B) with respect to such alien, adherence  
16 to the provisions of title II regarding the depor-  
17 tation of aliens would pose a risk to the na-  
18 tional security of the United States.

19          “(5) An oath or affirmation respecting each of  
20 the facts and statements described in the previous  
21 paragraphs.

22          “(c) RIGHT TO DISMISS.—The Department of Jus-  
23 tice retains the right to dismiss a removal action under  
24 this title at any stage of the proceeding.

1                   “CONSIDERATION OF APPLICATION

2           “SEC. 504. (a) IN GENERAL.—In the case of an ap-  
3 plication under section 503 to the special removal court,  
4 a single judge of the court shall be assigned to consider  
5 the application. The judge, in accordance with the rules  
6 of the court, shall consider the application and may con-  
7 sider other information, including classified information,  
8 presented under oath or affirmation. The judge shall con-  
9 sider the application (and any hearing thereof) in camera  
10 and ex parte. A verbatim record shall be maintained of  
11 any such hearing.

12           “(b) APPROVAL OF ORDER.—The judge shall enter  
13 ex parte the order requested in the application if the judge  
14 finds, on the basis of such application and such other in-  
15 formation (if any), that there is probable cause to believe  
16 that—

17                   “(1) the alien who is the subject of the applica-  
18 tion has been correctly identified and is an alien ter-  
19 rorist, and

20                   “(2) adherence to the provisions of title II re-  
21 garding the deportation of the identified alien would  
22 pose a risk to the national security of the United  
23 States.

1       “(c) DENIAL OF ORDER.—If the judge denies the  
2 order requested in the application, the judge shall prepare  
3 a written statement of the judge’s reasons for the denial.

4       “(d) EXCLUSIVE PROVISIONS.—Whenever an order is  
5 issued under this section with respect to an alien—

6               “(1) the alien’s rights regarding removal and  
7 expulsion shall be governed solely by the provisions  
8 of this title, and

9               “(2) except as they are specifically referenced,  
10 no other provisions of this Act shall be applicable.

11               “SPECIAL REMOVAL HEARINGS

12       “SEC. 505. (a) IN GENERAL.—In any case in which  
13 the application for the order is approved under section  
14 504, a special removal hearing shall be conducted under  
15 this section for the purpose of determining whether the  
16 alien to whom the order pertains should be removed from  
17 the United States on the grounds that the alien is an alien  
18 terrorist. Consistent with section 506, the alien shall be  
19 given reasonable notice of the nature of the charges  
20 against the alien and a general account of the basis for  
21 the charges. The alien shall be given notice, reasonable  
22 under all the circumstances, of the time and place at which  
23 the hearing will be held. The hearing shall be held as expe-  
24 ditiously as possible.

25       “(b) USE OF SAME JUDGE.—The special removal  
26 hearing shall be held before the same judge who granted

1 the order pursuant to section 504 unless that judge is  
2 deemed unavailable due to illness or disability by the chief  
3 judge of the special removal court, or has died, in which  
4 case the chief judge shall assign another judge to conduct  
5 the special removal hearing. A decision by the chief judge  
6 pursuant to the preceding sentence shall not be subject  
7 to review by either the alien or the Department of Justice.

8 “(c) RIGHTS IN HEARING.—

9 “(1) PUBLIC HEARING.—The special removal  
10 hearing shall be open to the public.

11 “(2) RIGHT OF COUNSEL.—The alien shall have  
12 a right to be present at such hearing and to be rep-  
13 resented by counsel. Any alien financially unable to  
14 obtain counsel shall be entitled to have counsel as-  
15 signed to represent the alien. Such counsel shall be  
16 appointed by the judge pursuant to the plan for fur-  
17 nishing representation for any person financially un-  
18 able to obtain adequate representation for the dis-  
19 trict in which the hearing is conducted, as provided  
20 for in section 3006A of title 18, United States Code.  
21 All provisions of that section shall apply and, for  
22 purposes of determining the maximum amount of  
23 compensation, the matter shall be treated as if a fel-  
24 ony was charged.

1           “(3) INTRODUCTION OF EVIDENCE.—The alien  
2       shall have a right to introduce evidence on the  
3       alien’s own behalf.

4           “(4) EXAMINATION OF WITNESSES.—Except as  
5       provided in section 506, the alien shall have a rea-  
6       sonable opportunity to examine the evidence against  
7       the alien and to cross-examine any witness.

8           “(5) RECORD.—A verbatim record of the pro-  
9       ceedings and of all testimony and evidence offered or  
10      produced at such a hearing shall be kept.

11          “(6) DECISION BASED ON EVIDENCE AT HEAR-  
12      ING.—The decision of the judge in the hearing shall  
13      be based only on the evidence introduced at the  
14      hearing, including evidence introduced under sub-  
15      section (e).

16          “(7) NO RIGHT TO ANCILLARY RELIEF.—In the  
17      hearing, the judge is not authorized to consider or  
18      provide for relief from removal based on any of the  
19      following:

20              “(A) Asylum under section 208.

21              “(B) Withholding of deportation under sec-  
22      tion 243(h).

23              “(C) Suspension of deportation under sec-  
24      tion 244(a) or 244(e).

1                   “(D) Adjustment of status under section  
2                   245.

3                   “(E) Registry under section 249.

4                   “(d) SUBPOENAS.—

5                   “(1) REQUEST.—At any time prior to the con-  
6                   clusion of the special removal hearing, either the  
7                   alien or the Department of Justice may request the  
8                   judge to issue a subpoena for the presence of a  
9                   named witness (which subpoena may also command  
10                  the person to whom it is directed to produce books,  
11                  papers, documents, or other objects designated  
12                  therein) upon a satisfactory showing that the pres-  
13                  ence of the witness is necessary for the determina-  
14                  tion of any material matter. Such a request may be  
15                  made ex parte except that the judge shall inform the  
16                  Department of Justice of any request for a subpoena  
17                  by the alien for a witness or material if compliance  
18                  with such a subpoena would reveal evidence or the  
19                  source of evidence which has been introduced, or  
20                  which the Department of Justice has received per-  
21                  mission to introduce, in camera and ex parte pursu-  
22                  ant to subsection (e) and section 506, and the De-  
23                  partment of Justice shall be given a reasonable op-  
24                  portunity to oppose the issuance of such a subpoena.



1           “(2) PAYMENT FOR ATTENDANCE.—If an appli-  
2           cation for a subpoena by the alien also makes a  
3           showing that the alien is financially unable to pay  
4           for the attendance of a witness so requested, the  
5           court may order the costs incurred by the process  
6           and the fees of the witness so subpoenaed to be paid  
7           from funds appropriated for the enforcement of title  
8           II.

9           “(3) NATIONWIDE SERVICE.—A subpoena  
10          under this subsection may be served anywhere in the  
11          United States.

12          “(4) WITNESS FEES.—A witness subpoenaed  
13          under this subsection shall receive the same fees and  
14          expenses as a witness subpoenaed in connection with  
15          a civil proceeding in a court of the United States.

16          “(5) NO ACCESS TO CLASSIFIED INFORMA-  
17          TION.—Nothing in this subsection is intended to  
18          allow an alien to have access to classified informa-  
19          tion.

20          “(e) INTRODUCTION OF CLASSIFIED INFORMA-  
21          TION.—

22          “(1) IN GENERAL.—Classified information that  
23          has been summarized pursuant to section 506(b)  
24          and classified information for which findings de-  
25          scribed in section 506(b)(4)(B) have been made and

1       for which no summary is provided shall be intro-  
2       duced (either in writing or through testimony) in  
3       camera and ex parte and neither the alien nor the  
4       public shall be informed of such evidence or its  
5       sources other than through reference to the sum-  
6       mary (if any) provided pursuant to such section.  
7       Notwithstanding the previous sentence, the Depart-  
8       ment of Justice may, in its discretion and after co-  
9       ordination with the originating agency, elect to in-  
10      troduce such evidence in open session.

11           “(2) TREATMENT OF ELECTRONIC SURVEIL-  
12      LANCE INFORMATION.—

13           “(A) USE OF ELECTRONIC SURVEIL-  
14      LANCE.—The Government is authorized to use  
15      in a special removal proceeding the fruits of  
16      electronic surveillance and unconsented physical  
17      searches authorized under the Foreign Intel-  
18      ligence Surveillance Act of 1978 (50 U.S.C.  
19      1801 et seq.) without regard to subsections (c),  
20      (e), (f), (g), and (h) of section 106 of that Act.

21           “(B) NO DISCOVERY OF ELECTRONIC SUR-  
22      VEILLANCE INFORMATION.—An alien subject to  
23      removal under this title shall have no right of  
24      discovery of information derived from electronic  
25      surveillance authorized under the Foreign Intel-

1           ligence Surveillance Act of 1978 or otherwise  
2           for national security purposes. Nor shall such  
3           alien have the right to seek suppression of evi-  
4           dence.

5           “(C) CERTAIN PROCEDURES NOT APPLICA-  
6           BLE.—The provisions and requirements of sec-  
7           tion 3504 of title 18, United States Code, shall  
8           not apply to procedures under this title.

9           “(3) RIGHTS OF UNITED STATES.—Nothing in  
10          this section shall prevent the United States from  
11          seeking protective orders and from asserting privi-  
12          leges ordinarily available to the United States to  
13          protect against the disclosure of classified informa-  
14          tion, including the invocation of the military and  
15          state secrets privileges.

16          “(f) INCLUSION OF CERTAIN EVIDENCE.—The Fed-  
17          eral Rules of Evidence shall not apply to hearings under  
18          this section. Evidence introduced at the special removal  
19          hearing, either in open session or in camera and ex parte,  
20          may, in the discretion of the Department of Justice, in-  
21          clude all or part of the information presented under sec-  
22          tion 504 used to obtain the order for the hearing under  
23          this section.

24          “(g) ARGUMENTS.—Following the receipt of evi-  
25          dence, the attorneys for the Department of Justice and

1 for the alien shall be given fair opportunity to present ar-  
2 gument as to whether the evidence is sufficient to justify  
3 the removal of the alien. The attorney for the Department  
4 of Justice shall open the argument. The attorney for the  
5 alien shall be permitted to reply. The attorney for the De-  
6 partment of Justice shall then be permitted to reply in  
7 rebuttal. The judge may allow any part of the argument  
8 that refers to evidence received in camera and ex parte  
9 to be heard in camera and ex parte.

10 “(h) BURDEN OF PROOF.—In the hearing the De-  
11 partment of Justice has the burden of showing by clear  
12 and convincing evidence that the alien is subject to re-  
13 moval because the alien is an alien terrorist. If the judge  
14 finds that the Department of Justice has met this burden,  
15 the judge shall order the alien removed and detained pend-  
16 ing removal from the United States. If the alien was re-  
17 leased pending the special removal hearing, the judge shall  
18 order the Attorney General to take the alien into custody.

19 “(i) WRITTEN ORDER.—At the time of rendering a  
20 decision as to whether the alien shall be removed, the  
21 judge shall prepare a written order containing a statement  
22 of facts found and conclusions of law. Any portion of the  
23 order that would reveal the substance or source of infor-  
24 mation received in camera and ex parte pursuant to sub-

1 section (e) shall not be made available to the alien or the  
2 public.

3 “CONSIDERATION OF CLASSIFIED INFORMATION

4 “SEC. 506. (a) CONSIDERATION IN CAMERA AND EX  
5 PARTE.—In any case in which the application for the  
6 order authorizing the special procedures of this title is ap-  
7 proved, the judge who granted the order shall consider  
8 each item of classified information the Department of Jus-  
9 tice proposes to introduce in camera and ex parte at the  
10 special removal hearing and shall order the introduction  
11 of such information pursuant to section 505(e) if the judge  
12 determines the information to be relevant.

13 “(b) PREPARATION AND PROVISION OF WRITTEN  
14 SUMMARY.—

15 “(1) PREPARATION.—The Department of Jus-  
16 tice shall prepare a written summary of such classi-  
17 fied information which does not pose a risk to na-  
18 tional security.

19 “(2) CONDITIONS FOR APPROVAL BY JUDGE  
20 AND PROVISION TO ALIEN.—The judge shall approve  
21 the summary so long as the judge finds that the  
22 summary is sufficient—

23 “(A) to inform the alien of the general na-  
24 ture of the evidence that the alien is an alien  
25 terrorist, and

1           “(B) to permit the alien to prepare a de-  
2           fense against deportation.

3           The Department of Justice shall cause to be deliv-  
4           ered to the alien a copy of the summary.

5           “(3) OPPORTUNITY FOR CORRECTION AND  
6           RESUBMITTAL.—If the judge does not approve the  
7           summary, the judge shall provide the Department a  
8           reasonable opportunity to correct the deficiencies  
9           identified by the court and to submit a revised sum-  
10          mary.

11          “(4) CONDITIONS FOR TERMINATION OF PRO-  
12          CEEDINGS IF SUMMARY NOT APPROVED.—

13                 “(A) IN GENERAL.—If, subsequent to the  
14                 opportunity described in paragraph (3), the  
15                 judge does not approve the summary, the judge  
16                 shall terminate the special removal hearing un-  
17                 less the judge makes the findings described in  
18                 subparagraph (B).

19                 “(B) FINDINGS.—The findings described  
20                 in this subparagraph are, with respect to an  
21                 alien, that—

22                         “(i) the continued presence of the  
23                         alien in the United States, and

24                         “(ii) the provision of the required  
25                         summary,

1           would likely cause serious and irreparable harm  
2           to the national security or death or serious bod-  
3           ily injury to any person.

4           “(5) CONTINUATION OF HEARING WITHOUT  
5           SUMMARY.—If a judge makes the findings described  
6           in paragraph (4)(B)—

7                   “(A) if the alien involved is an alien law-  
8                   fully admitted for permanent residence, the pro-  
9                   cedures described in subsection (c) shall apply;  
10                  and

11                   “(B) in all cases the special removal hear-  
12                   ing shall continue, the Department of Justice  
13                   shall cause to be delivered to the alien a state-  
14                   ment that no summary is possible, and the clas-  
15                   sified information submitted in camera and ex  
16                   parte may be used pursuant to section 505(e).

17           “(c) SPECIAL PROCEDURES FOR ACCESS AND CHAL-  
18           LENGES TO CLASSIFIED INFORMATION BY SPECIAL AT-  
19           TORNEYS IN CASE OF LAWFUL PERMANENT ALIENS.—

20                   “(1) IN GENERAL.—The procedures described  
21                   in this subsection are that the judge (under rules of  
22                   the special removal court) shall designate a special  
23                   attorney (as defined in section 501(4)), (and the  
24                   alien facing deportation under these procedures, may  
25                   choose which special attorney shall be so designated,

1 if the alien makes that choice not later than 45 days  
2 after the date on which the alien receives notice that  
3 the Government intends to use such procedures) to  
4 assist the alien and the court—

5 “(A) by reviewing in camera the classified  
6 information on behalf of the alien, and

7 “(B) by challenging through an in camera  
8 proceeding the veracity of the evidence con-  
9 tained in the classified information.

10 “(2) RESTRICTIONS ON DISCLOSURE.—A spe-  
11 cial attorney receiving classified information under  
12 paragraph (1)—

13 “(A) shall not disclosure the information to  
14 the alien or to any other attorney representing  
15 the alien, and

16 “(B) who discloses such information in vio-  
17 lation of subparagraph (A) shall be subject to  
18 a fine under title 18, United States Code, and  
19 imprisoned for not less than 10 years nor more  
20 than 25 years.

21 “APPEALS

22 “SEC. 507. (a) APPEALS OF DENIALS OF APPLICA-  
23 TIONS FOR ORDERS.—The Department of Justice may  
24 seek a review of the denial of an order sought in an appli-  
25 cation by the United States Court of Appeals for the Dis-  
26 trict of Columbia Circuit by notice of appeal which must



1 be filed within 20 days after the date of such denial. In  
2 such a case the entire record of the proceeding shall be  
3 transmitted to the Court of Appeals under seal and the  
4 Court of Appeals shall hear the matter ex parte. In such  
5 a case the Court of Appeals shall review questions of law  
6 de novo, but a prior finding on any question of fact shall  
7 not be set aside unless such finding was clearly erroneous.

8 “(b) APPEALS OF DETERMINATIONS ABOUT SUM-  
9 MARYS OF CLASSIFIED INFORMATION.—Either party  
10 may take an interlocutory appeal to the United States  
11 Court of Appeals for the District of Columbia Circuit of—

12 “(1) any determination by the judge pursuant  
13 to section 506(a)—

14 “(A) concerning whether an item of evi-  
15 dence may be introduced in camera and ex  
16 parte, or

17 “(B) concerning the contents of any sum-  
18 mary of evidence to be introduced in camera  
19 and ex parte prepared pursuant to section  
20 506(b); or

21 “(2) the refusal of the court to make the find-  
22 ings permitted by section 506(b)(4)(B).

23 In any interlocutory appeal taken pursuant to this sub-  
24 section, the entire record, including any proposed order  
25 of the judge or summary of evidence, shall be transmitted

1 to the Court of Appeals under seal and the matter shall  
2 be heard ex parte.

3 “(c) APPEALS OF DECISION IN HEARING.—

4 “(1) IN GENERAL.—Subject to paragraph (2),  
5 the decision of the judge after a special removal  
6 hearing may be appealed by either the alien or the  
7 Department of Justice to the United States Court  
8 of Appeals for the District of Columbia Circuit by  
9 notice of appeal.

10 “(2) AUTOMATIC APPEALS IN CASES OF PERMA-  
11 NENT RESIDENT ALIENS IN WHICH NO SUMMARY  
12 PROVIDED.—

13 “(A) IN GENERAL.—Unless the alien  
14 waives the right to a review under this para-  
15 graph, in any case involving an alien lawfully  
16 admitted for permanent residence who is denied  
17 a written summary of classified information  
18 under section 506(b)(4) and with respect to  
19 which the procedures described in section  
20 506(c) apply, any order issued by the judge  
21 shall be reviewed by the Court of Appeals for  
22 the District of Columbia Circuit.

23 “(B) USE OF SPECIAL ATTORNEY.—With  
24 respect to any issue relating to classified infor-  
25 mation that arises in such review, the alien

1           shall be represented only by the special attorney  
 2           designated under section 506(c)(1) on behalf of  
 3           the alien.

4           “(d) GENERAL PROVISIONS RELATING TO AP-  
 5 PEALS.—

6           “(1) NOTICE.—A notice of appeal pursuant to  
 7           subsection (b) or (c) (other than under subsection  
 8           (c)(2)) must be filed within 20 days after the date  
 9           of the order with respect to which the appeal is  
 10          sought, during which time the order shall not be exe-  
 11          cuted.

12          “(2) TRANSMITTAL OF RECORD.—In an appeal  
 13          or review to the Court of Appeals pursuant to sub-  
 14          section (b) or (c)—

15                 “(A) the entire record shall be transmitted  
 16                 to the Court of Appeals, and

17                 “(B) information received pursuant to sec-  
 18                 tion 505(e), and any portion of the judge’s  
 19                 order that would reveal the substance or source  
 20                 of such information, shall be transmitted under  
 21                 seal.

22          “(3) EXPEDITED APPELLATE PROCEEDING.—In  
 23          an appeal or review to the Court of Appeals pursu-  
 24          ant to subsection (b) or (c):

1           “(A) REVIEW.—The appeal or review shall  
2           be heard as expeditiously as practicable and the  
3           Court may dispense with full briefing and hear  
4           the matter solely on the record of the judge of  
5           the special removal court and on such briefs or  
6           motions as the Court may require to be filed by  
7           the parties.

8           “(B) DISPOSITION.—The Court shall up-  
9           hold or reverse the judge’s order within 60 days  
10          after the date of the issuance of the judge’s  
11          final order.

12          “(4) STANDARD FOR REVIEW.—In an appeal or  
13          review to the Court of Appeals pursuant to sub-  
14          section (b) or (c):

15               “(A) QUESTIONS OF LAW.—The Court of  
16               Appeals shall review all questions of law de  
17               novo.

18               “(B) QUESTIONS OF FACT.—(i) Subject to  
19               clause (ii), a prior finding on any question of  
20               fact shall not be set aside unless such finding  
21               was clearly erroneous.

22               “(ii) In the case of a review under sub-  
23               section (c)(2) in which an alien lawfully admit-  
24               ted for permanent residence was denied a writ-  
25               ten summary of classified information under

1           section 506(b)(4), the Court of Appeals shall  
2           review questions of fact de novo.

3           “(e) CERTIORARI.—Following a decision by the Court  
4 of Appeals pursuant to subsection (b) or (c), either the  
5 alien or the Department of Justice may petition the Su-  
6 preme Court for a writ of certiorari. In any such case,  
7 any information transmitted to the Court of Appeals  
8 under seal shall, if such information is also submitted to  
9 the Supreme Court, be transmitted under seal. Any order  
10 of removal shall not be stayed pending disposition of a  
11 writ of certiorari except as provided by the Court of Ap-  
12 peals or a Justice of the Supreme Court.

13           “(f) APPEALS OF DETENTION ORDERS.—

14           “(1) IN GENERAL.— The provisions of sections  
15 3145 through 3148 of title 18, United States Code,  
16 pertaining to review and appeal of a release or de-  
17 tention order, penalties for failure to appear, pen-  
18 alties for an offense committed while on release, and  
19 sanctions for violation of a release condition shall  
20 apply to an alien to whom section 508(b)(1) applies.  
21 In applying the previous sentence—

22           “(A) for purposes of section 3145 of such  
23 title an appeal shall be taken to the United  
24 States Court of Appeals for the District of Co-  
25 lumbia Circuit, and

1           “(B) for purposes of section 3146 of such  
2           title the alien shall be considered released in  
3           connection with a charge of an offense punish-  
4           able by life imprisonment.

5           “(2) NO REVIEW OF CONTINUED DETENTION.—  
6           The determinations and actions of the Attorney  
7           General pursuant to section 508(c)(2)(C) shall not  
8           be subject to judicial review, including application  
9           for a writ of habeas corpus, except for a claim by  
10          the alien that continued detention violates the alien’s  
11          rights under the Constitution. Jurisdiction over any  
12          such challenge shall lie exclusively in the United  
13          States Court of Appeals for the District of Columbia  
14          Circuit.

15                   “DETENTION AND CUSTODY

16           “SEC. 508. (a) INITIAL CUSTODY.—

17                   “(1) UPON FILING APPLICATION.—Subject to  
18           paragraphs (2) and (3), the Attorney General may  
19           take into custody any alien with respect to whom an  
20           application under section 503 has been filed and,  
21           notwithstanding any other provision of law, may re-  
22           tain such an alien in custody in accordance with the  
23           procedures authorized by this title.

24                   “(2) SPECIAL RULES FOR PERMANENT RESI-  
25           DENT ALIENS.—An alien lawfully admitted for per-  
26           manent residence shall be entitled to a release hear-

1       ing before the judge assigned to hear the special re-  
2       moval hearing. Such an alien shall be detained pend-  
3       ing the special removal hearing, unless the alien  
4       demonstrates to the court that—

5               “(A) the alien, if released upon such terms  
6               and conditions as the court may prescribe (in-  
7               cluding the posting of any monetary amount),  
8               is not likely to flee, and

9               “(B) the alien’s release will not endanger  
10              national security or the safety of any person or  
11              the community.

12       The judge may consider classified information sub-  
13       mitted in camera and ex parte in making a deter-  
14       mination under this paragraph.

15              “(3) RELEASE IF ORDER DENIED AND NO RE-  
16       VIEW SOUGHT.—

17              “(A) IN GENERAL.—Subject to subpara-  
18              graph (B), if a judge of the special removal  
19              court denies the order sought in an application  
20              with respect to an alien and the Department of  
21              Justice does not seek review of such denial, the  
22              alien shall be released from custody.

23              “(B) APPLICATION OF REGULAR PROCE-  
24       DURES.—Subparagraph (A) shall not prevent

1           the arrest and detention of the alien pursuant  
2           to title II.

3           “(b) CONDITIONAL RELEASE IF ORDER DENIED AND  
4 REVIEW SOUGHT.—

5           “(1) IN GENERAL.—If a judge of the special re-  
6           moval court denies the order sought in an applica-  
7           tion with respect to an alien and the Department of  
8           Justice seeks review of such denial, the judge shall  
9           release the alien from custody subject to the least re-  
10          strictive condition or combination of conditions of re-  
11          lease described in section 3142(b) and clauses (i)  
12          through (xiv) of section 3142(c)(1)(B) of title 18,  
13          United States Code, that will reasonably assure the  
14          appearance of the alien at any future proceeding  
15          pursuant to this title and will not endanger the safe-  
16          ty of any other person or the community.

17          “(2) NO RELEASE FOR CERTAIN ALIENS.—If  
18          the judge finds no such condition or combination of  
19          conditions, the alien shall remain in custody until  
20          the completion of any appeal authorized by this title.

21          “(c) CUSTODY AND RELEASE AFTER HEARING.—

22                 “(1) RELEASE.—

23                         “(A) IN GENERAL.—Subject to subpara-  
24                         graph (B), if the judge decides pursuant to sec-



tion 505(i) that an alien should not be removed, the alien shall be released from custody.

“(B) CUSTODY PENDING APPEAL.—If the Attorney General takes an appeal from such decision, the alien shall remain in custody, subject to the provisions of section 3142 of title 18, United States Code.

“(2) CUSTODY AND REMOVAL.—

“(A) CUSTODY.—If the judge decides pursuant to section 505(i) that an alien shall be removed, the alien shall be detained pending the outcome of any appeal. After the conclusion of any judicial review thereof which affirms the removal order, the Attorney General shall retain the alien in custody and remove the alien to a country specified under subparagraph (B).

“(B) REMOVAL.—

“(i) IN GENERAL.—The removal of an alien shall be to any country which the alien shall designate if such designation does not, in the judgment of the Attorney General, in consultation with the Secretary of State, impair the obligation of the United States under any treaty (including a treaty pertaining to extradition) or other-

1           wise adversely affect the foreign policy of  
2           the United States.

3           “(ii) ALTERNATE COUNTRIES.—If the  
4           alien refuses to designate a country to  
5           which the alien wishes to be removed or if  
6           the Attorney General, in consultation with  
7           the Secretary of State, determines that re-  
8           moval of the alien to the country so des-  
9           ignated would impair a treaty obligation or  
10          adversely affect United States foreign pol-  
11          icy, the Attorney General shall cause the  
12          alien to be removed to any country willing  
13          to receive such alien.

14          “(C) CONTINUED DETENTION.—If no  
15          country is willing to receive such an alien, the  
16          Attorney General may, notwithstanding any  
17          other provision of law, retain the alien in cus-  
18          tody. The Attorney General, in coordination  
19          with the Secretary of State, shall make periodic  
20          efforts to reach agreement with other countries  
21          to accept such an alien and at least every 6  
22          months shall provide to the attorney represent-  
23          ing the alien at the special removal hearing a  
24          written report on the Attorney General’s ef-  
25          forts. Any alien in custody pursuant to this

1           subparagraph shall be released from custody  
2           solely at the discretion of the Attorney General  
3           and subject to such conditions as the Attorney  
4           General shall deem appropriate.

5           “(D) FINGERPRINTING.—Before an alien  
6           is transported out of the United States pursu-  
7           ant to this subsection, or pursuant to an order  
8           of exclusion because such alien is excludable  
9           under section 212(a)(3)(B), the alien shall be  
10          photographed and fingerprinted, and shall be  
11          advised of the provisions of section 276(b).

12          “(d) CONTINUED DETENTION PENDING TRIAL.—

13           “(1) DELAY IN REMOVAL.—Notwithstanding  
14          the provisions of subsection (c)(2), the Attorney  
15          General may hold in abeyance the removal of an  
16          alien who has been ordered removed pursuant to this  
17          title to allow the trial of such alien on any Federal  
18          or State criminal charge and the service of any sen-  
19          tence of confinement resulting from such a trial.

20           “(2) MAINTENANCE OF CUSTODY.—Pending the  
21          commencement of any service of a sentence of con-  
22          finement by an alien described in paragraph (1),  
23          such an alien shall remain in the custody of the At-  
24          torney General, unless the Attorney General deter-  
25          mines that temporary release of the alien to the cus-

1       tody of State authorities for confinement in a State  
2       facility is appropriate and would not endanger na-  
3       tional security or public safety.

4               “(3) SUBSEQUENT REMOVAL.—Following the  
5       completion of a sentence of confinement by an alien  
6       described in paragraph (1) or following the comple-  
7       tion of State criminal proceedings which do not re-  
8       sult in a sentence of confinement of an alien released  
9       to the custody of State authorities pursuant to para-  
10      graph (2), such an alien shall be returned to the  
11      custody of the Attorney General who shall proceed  
12      to carry out the provisions of subsection (c)(2) con-  
13      cerning removal of the alien.

14           “(e) APPLICATION OF CERTAIN PROVISIONS RELAT-  
15   ING TO ESCAPE OF PRISONERS.—For purposes of sections  
16   751 and 752 of title 18, United States Code, an alien in  
17   the custody of the Attorney General pursuant to this title  
18   shall be subject to the penalties provided by those sections  
19   in relation to a person committed to the custody of the  
20   Attorney General by virtue of an arrest on a charge of  
21   a felony.

22           “(f) RIGHTS OF ALIENS IN CUSTODY.—

23               “(1) FAMILY AND ATTORNEY VISITS.—An alien  
24      in the custody of the Attorney General pursuant to  
25      this title shall be given reasonable opportunity to

1       communicate with and receive visits from members  
2       of the alien’s family, and to contact, retain, and  
3       communicate with an attorney.

4               “(2) DIPLOMATIC CONTACT.—An alien in the  
5       custody of the Attorney General pursuant to this  
6       title shall have the right to contact an appropriate  
7       diplomatic or consular official of the alien’s country  
8       of citizenship or nationality or of any country pro-  
9       viding representation services therefore. The Attor-  
10      ney General shall notify the appropriate embassy,  
11      mission, or consular office of the alien’s detention.”.

12      (b) JURISDICTION OVER EXCLUSION ORDERS FOR  
13      ALIEN TERRORISTS.—Section 106(b) of the Immigration  
14      and Nationality Act (8 U.S.C. 1105a(b)) is amended by  
15      adding at the end the following sentence: “Jurisdiction to  
16      review an order entered pursuant to the provisions of sec-  
17      tion 235(c) concerning an alien excludable under section  
18      212(a)(3)(B) shall rest exclusively in the United States  
19      Court of Appeals for the District of Columbia Circuit.”.

20      (c) CRIMINAL PENALTY FOR REENTRY OF ALIEN  
21      TERRORISTS.—Section 276(b) of such Act (8 U.S.C.  
22      1326(b)) is amended—

23              (1) by striking “or” at the end of paragraph  
24      (1),

1           (2) by striking the period at the end of para-  
2           graph (2) and inserting “; or”, and

3           (3) by inserting after paragraph (2) the follow-  
4           ing new paragraph:

5           “(3) who has been excluded from the United  
6           States pursuant to section 235(c) because the alien  
7           was excludable under section 212(a)(3)(B) or who  
8           has been removed from the United States pursuant  
9           to the provisions of title V, and who thereafter, with-  
10          out the permission of the Attorney General, enters  
11          the United States or attempts to do so shall be fined  
12          under title 18, United States Code, and imprisoned  
13          for a period of 10 years, which sentence shall not  
14          run concurrently with any other sentence.”.

15          (d) ELIMINATION OF CUSTODY REVIEW BY HABEAS  
16          CORPUS.—Section 106(a) of such Act (8 U.S.C.  
17          1105a(a)) is amended—

18               (1) by adding “and” at the end of paragraph

19               (8),

20               (2) by striking “; and” at the end of paragraph

21               (9) and inserting a period, and

22               (3) by striking paragraph (10).

23          (e) EFFECTIVE DATE.—The amendments made by  
24          this section shall take effect on the date of the enactment  
25          of this Act and shall apply to all aliens without regard

1 to the date of entry or attempted entry into the United  
2 States.

3 **SEC. 602. FUNDING FOR DETENTION AND REMOVAL OF**  
4 **ALIEN TERRORISTS.**

5 In addition to amounts otherwise appropriated, there  
6 are authorized to be appropriated for each fiscal year (be-  
7 ginning with fiscal year 1996) \$5,000,000 to the Immigra-  
8 tion and Naturalization Service for the purpose of detain-  
9 ing and removing alien terrorists.

10 **PART 2—EXCLUSION AND DENIAL OF ASYLUM**  
11 **FOR ALIEN TERRORISTS**

12 **SEC. 611. MEMBERSHIP IN TERRORIST ORGANIZATION AS**  
13 **GROUND FOR EXCLUSION.**

14 (a) IN GENERAL.—Section 212(a)(3)(B) of the Im-  
15 migration and Nationality Act (8 U.S.C. 1182(a)(3)(B))  
16 is amended—

17 (1) in clause (i)—

18 (A) by striking “or” at the end of  
19 subclause (I),

20 (B) in subclause (II), by inserting “en-  
21 gaged in or” after “believe,” and

22 (C) by inserting after subclause (II) the  
23 following:

24 “(III) is a representative of a ter-  
25 rorist organization, or

1 “(IV) is a member of a terrorist  
2 organization which the alien knows or  
3 should have known is a terrorist orga-  
4 nization,”; and

5 (2) by adding at the end the following:

6 “(iv) TERRORIST ORGANIZATION DE-  
7 FINED.—

8 “(I) DESIGNATION.—For pur-  
9 poses of this Act, the term ‘terrorist  
10 organization’ means a foreign organi-  
11 zation designated in the Federal Reg-  
12 ister as a terrorist organization by the  
13 Secretary of State, in consultation  
14 with the Attorney General, based  
15 upon a finding that the organization  
16 engages in, or has engaged in, terror-  
17 ist activity that threatens the national  
18 security of the United States.

19 “(II) PROCESS.—At least 3 days  
20 before designating an organization as  
21 a terrorist organization through publi-  
22 cation in the Federal Register, the  
23 Secretary of State, in consultation  
24 with the Attorney General, shall notify  
25 the Committees on the Judiciary of



1 the House of Representatives and the  
2 Senate of the intent to make such  
3 designation and the findings and basis  
4 for designation. The Secretary of  
5 State, in consultation with the Attor-  
6 ney General, shall create an adminis-  
7 trative record and may use classified  
8 information in making such a designa-  
9 tion. Such information is not subject  
10 to disclosure so long as it remains  
11 classified, except that it may be dis-  
12 closed to a court ex parte and in cam-  
13 era under subclause (III) for purposes  
14 of judicial review of such a designa-  
15 tion. The Secretary of State, in con-  
16 sultation with the Attorney General,  
17 shall provide notice and an oppor-  
18 tunity for public comment prior to the  
19 creation of the administrative record  
20 under this subclause.

21 “(III) JUDICIAL REVIEW.—Any  
22 organization designated as a terrorist  
23 organization under the preceding pro-  
24 visions of this clause may, not later  
25 than 30 days after the date of the

1 designation, seek judicial review there-  
2 of in the United States Court of Ap-  
3 peals for the District of Columbia Cir-  
4 cuit. Such review shall be based solely  
5 upon the administrative record, except  
6 that the Government may submit, for  
7 ex parte and in camera review, classi-  
8 fied information considered in making  
9 the designation. The court shall hold  
10 unlawful and set aside the designation  
11 if the court finds the designation to be  
12 arbitrary, capricious, an abuse of dis-  
13 cretion, or otherwise not in accord-  
14 ance with law, lacking substantial  
15 support in the administrative record  
16 taken as a whole or in classified infor-  
17 mation submitted to the court under  
18 the previous sentence, contrary to  
19 constitutional right, power, privilege,  
20 or immunity, or not in accord with the  
21 procedures required by law.

22 “(IV) CONGRESSIONAL AUTHOR-  
23 ITY TO REMOVE DESIGNATION.—The  
24 Congress reserves the authority to re-  
25 move, by law, the designation of an

1 organization as a terrorist organiza-  
2 tion for purposes of this Act.

3 “(V) SUNSET.—Subject to  
4 subclause (IV), the designation under  
5 this clause of an organization as a  
6 terrorist organization shall be effective  
7 for a period of 2 years from the date  
8 of the initial publication of the terror-  
9 ist organization designation by the  
10 Secretary of State. At the end of such  
11 period (but no sooner than 60 days  
12 prior to the termination of the 2-year-  
13 designation period), the Secretary of  
14 State, in consultation with the Attor-  
15 ney General, may redesignate the or-  
16 ganization in conformity with the re-  
17 quirements of this clause for designa-  
18 tion of the organization.

19 “(VI) OTHER AUTHORITY TO RE-  
20 MOVE DESIGNATION.—The Secretary  
21 of State, in consultation with the At-  
22 torney General, may remove the ter-  
23 rorist organization designation from  
24 any organization previously designated  
25 as such an organization, at any time,

1 so long as the Secretary publishes no-  
2 tice of the removal in the Federal  
3 Register. The Secretary is not re-  
4 quired to report to Congress prior to  
5 so removing such designation.

6 “(v) REPRESENTATIVE DEFINED.—In  
7 this subparagraph, the term ‘representa-  
8 tive’ includes an officer, official, or spokes-  
9 man of the organization and any person  
10 who directs, counsels, commands or in-  
11 duces the organization or its members to  
12 engage in terrorist activity. The determina-  
13 tion by the Secretary of State or the Attor-  
14 ney General that an alien is a representa-  
15 tive of a terrorist organization shall be  
16 subject to judicial review.”.

17 (b) EFFECTIVE DATE.—The amendments made by  
18 this section shall take effect on the date of the enactment  
19 of this Act.

20 **SEC. 612. DENIAL OF ASYLUM TO ALIEN TERRORISTS.**

21 (a) IN GENERAL.—Section 208(a) of the Immigra-  
22 tion and Nationality Act (8 U.S.C. 1158(a)) is amended  
23 by adding at the end the following: “The Attorney General  
24 may not grant an alien asylum if the Attorney General  
25 determines that the alien is excludable under subclause

1 (I), (II), or (III) of section 212(a)(3)(B)(i) or deportable  
2 under section 241(a)(4)(B).”.

3 (b) EFFECTIVE DATE.—The amendment made by  
4 subsection (a) shall take effect on the date of the enact-  
5 ment of this Act and apply to asylum determinations made  
6 on or after such date.

7 **SEC. 613. DENIAL OF OTHER RELIEF FOR ALIEN TERROR-**  
8 **ISTS.**

9 (a) WITHHOLDING OF DEPORTATION.—Section  
10 243(h)(2) of the Immigration and Nationality Act (8  
11 U.S.C. 1253(h)(2)) is amended by adding at the end the  
12 following new sentence: “For purposes of subparagraph  
13 (D), an alien who is described in section 241(a)(4)(B)  
14 shall be considered to be an alien for whom there are rea-  
15 sonable grounds for regarding as a danger to the security  
16 of the United States.”.

17 (b) SUSPENSION OF DEPORTATION.—Section 244(a)  
18 of such Act (8 U.S.C. 1254(a)) is amended by striking  
19 “section 241(a)(4)(D)” and inserting “subparagraph (B)  
20 or (D) of section 241(a)(4)”.

21 (c) VOLUNTARY DEPARTURE.—Section 244(e)(2) of  
22 such Act (8 U.S.C. 1254(e)(2)) is amended by inserting  
23 “under section 241(a)(4)(B) or” after “who is deport-  
24 able”.

1 (d) ADJUSTMENT OF STATUS.—Section 245(c) of  
 2 such Act (8 U.S.C. 1255(c)) is amended—

3 (1) by striking “or” before “(5)”, and

4 (2) by inserting before the period at the end the  
 5 following: “, or (6) an alien who is deportable under  
 6 section 241(a)(4)(B)”.

7 (e) REGISTRY.—Section 249(d) of such Act (8 U.S.C.  
 8 1259(d)) is amended by inserting “and is not deportable  
 9 under section 241(a)(4)(B)” after “ineligible to citizen-  
 10 ship”.

11 (f) EFFECTIVE DATE.—The amendments made by  
 12 this section shall take effect on the date of the enactment  
 13 of this Act and shall apply to applications filed before, on,  
 14 or after such date if final action has not been taken on  
 15 them before such date.

## 16 **Subtitle B—Expedited Exclusion**

### 17 **SEC. 621. INSPECTION AND EXCLUSION BY IMMIGRATION** 18 **OFFICERS.**

19 (a) IN GENERAL.—Subsection (b) of section 235 of  
 20 the Immigration and Nationality Act (8 U.S.C. 1225) is  
 21 amended to read as follows:

22 “(b)(1)(A) If the examining immigration officer de-  
 23 termines that an alien seeking entry—

24 “(i) is excludable under section 212(a)(6)(C) or  
 25 212(a)(7), and

1           “(ii) does not indicate either an intention to  
2       apply for asylum under section 208 or a fear of per-  
3       secution,

4 the officer shall order the alien excluded from the United  
5 States without further hearing or review.

6       “(B) The examining immigration officer shall refer  
7 for an interview by an asylum officer under subparagraph  
8 (C) any alien who is excludable under section 212(a)(6)(C)  
9 or 212(a)(7) and has indicated an intention to apply for  
10 asylum under section 208 or a fear of persecution.

11       “(C)(i) An asylum officer shall promptly conduct  
12 interviews of aliens referred under subparagraph (B).

13       “(ii) If the officer determines at the time of the inter-  
14 view that an alien has a credible fear of persecution (as  
15 defined in clause (v)), the alien shall be detained for an  
16 asylum hearing before an asylum officer under section  
17 208.

18       “(iii)(I) Subject to subclause (II), if the officer deter-  
19 mines that the alien does not have a credible fear of perse-  
20 cution, the officer shall order the alien excluded from the  
21 United States without further hearing or review.

22       “(II) The Attorney General shall promulgate regula-  
23 tions to provide for the immediate review by a supervisory  
24 asylum office at the port of entry of a determination under  
25 subclause (I).

1       “(iv) The Attorney General shall provide information  
2 concerning the asylum interview described in this subpara-  
3 graph to aliens who may be eligible. An alien who is eligi-  
4 ble for such interview may consult with a person or per-  
5 sons of the alien’s choosing prior to the interview or any  
6 review thereof, according to regulations prescribed by the  
7 Attorney General. Such consultation shall be at no expense  
8 to the Government and shall not delay the process.

9       “(v) For purposes of this subparagraph, the term  
10 ‘credible fear of persecution’ means (I) that it is more  
11 probable than not that the statements made by the alien  
12 in support of the alien’s claim are true, and (II) that there  
13 is a significant possibility, in light of such statements and  
14 of such other facts as are known to the officer, that the  
15 alien could establish eligibility for asylum under section  
16 208.

17       “(D) As used in this paragraph, the term ‘asylum of-  
18 ficer’ means an immigration officer who—

19               “(i) has had professional training in country  
20 conditions, asylum law, and interview techniques;  
21 and

22               “(ii) is supervised by an officer who meets the  
23 condition in clause (i).

24       “(E)(i) An exclusion order entered in accordance with  
25 subparagraph (A) is not subject to administrative appeal,



1 except that the Attorney General shall provide by regula-  
2 tion for prompt review of such an order against an alien  
3 who claims under oath, or as permitted under penalty of  
4 perjury under section 1746 of title 28, United States  
5 Code, after having been warned of the penalties for falsely  
6 making such claim under such conditions, to have been  
7 lawfully admitted for permanent residence.

8 “(ii) In any action brought against an alien under  
9 section 275(a) or section 276, the court shall not have ju-  
10 risdiction to hear any claim attacking the validity of an  
11 order of exclusion entered under subparagraph (A).

12 “(2)(A) Except as provided in subparagraph (B), if  
13 the examining immigration officer determines that an  
14 alien seeking entry is not clearly and beyond a doubt enti-  
15 tled to enter, the alien shall be detained for a hearing be-  
16 fore a special inquiry officer.

17 “(B) The provisions of subparagraph (A) shall not  
18 apply—

19 “(i) to an alien crewman,

20 “(ii) to an alien described in paragraph (1)(A)  
21 or (1)(C)(iii)(I), or

22 “(iii) if the conditions described in section  
23 273(d) exist.

24 “(3) The decision of the examining immigration offi-  
25 cer, if favorable to the admission of any alien, shall be

1 subject to challenge by any other immigration officer and  
2 such challenge shall operate to take the alien whose privi-  
3 lege to enter is so challenged, before a special inquiry offi-  
4 cer for a hearing on exclusion of the alien.”.

5 (b) CONFORMING AMENDMENT.—Section 237(a) of  
6 such Act (8 U.S.C. 1227(a)) is amended—

7 (1) in the second sentence of paragraph (1), by  
8 striking “Deportation” and inserting “Subject to  
9 section 235(b)(1), deportation”, and

10 (2) in the first sentence of paragraph (2), by  
11 striking “If” and inserting “Subject to section  
12 235(b)(1), if”.

13 (c) EFFECTIVE DATE.—The amendments made by  
14 this section shall take effect on the first day of the first  
15 month that begins more than 90 days after the date of  
16 the enactment of this Act.

17 **SEC. 622. JUDICIAL REVIEW.**

18 (a) PRECLUSION OF JUDICIAL REVIEW.—Section  
19 106 of the Immigration and Nationality Act (8 U.S.C.  
20 1105a) is amended—

21 (1) by amending the section heading to read as  
22 follows:

23 “JUDICIAL REVIEW OF ORDERS OF DEPORTATION AND  
24 EXCLUSION, AND SPECIAL EXCLUSION”; and

25 (2) by adding at the end the following new sub-  
26 section:

1       “(e)(1) Notwithstanding any other provision of law,  
2 and except as provided in this subsection, no court shall  
3 have jurisdiction to review any individual determination,  
4 or to entertain any other cause or claim, arising from or  
5 relating to the implementation or operation of section  
6 235(b)(1). Regardless of the nature of the action or claim,  
7 or the party or parties bringing the action, no court shall  
8 have jurisdiction or authority to enter declaratory, injunc-  
9 tive, or other equitable relief not specifically authorized in  
10 this subsection nor to certify a class under Rule 23 of the  
11 Federal Rules of Civil Procedure.

12       “(2) Judicial review of any cause, claim, or individual  
13 determination covered under paragraph (1) shall only be  
14 available in habeas corpus proceedings, and shall be lim-  
15 ited to determinations of—

16               “(A) whether the petitioner is an alien, if the  
17 petitioner makes a showing that the petitioner’s  
18 claim of United States nationality is not frivolous;

19               “(B) whether the petitioner was ordered spe-  
20 cially excluded under section 235(b)(1)(A); and

21               “(C) whether the petitioner can prove by a pre-  
22 ponderance of the evidence that the petitioner is an  
23 alien lawfully admitted for permanent residence and  
24 is entitled to such review as is provided by the Attor-  
25 ney General pursuant to section 235(b)(1)(E)(i).

1       “(3) In any case where the court determines that an  
2 alien was not ordered specially excluded, or was not prop-  
3 erly subject to special exclusion under the regulations  
4 adopted by the Attorney General, the court may order no  
5 relief beyond requiring that the alien receive a hearing in  
6 accordance with section 236, or a determination in accord-  
7 ance with section 235(c) or 273(d).

8       “(4) In determining whether an alien has been or-  
9 dered specially excluded, the court’s inquiry shall be lim-  
10 ited to whether such an order was in fact issued and  
11 whether it relates to the petitioner.”.

12       (b) PRECLUSION OF COLLATERAL ATTACKS.—Sec-  
13 tion 235 of such Act (8 U.S.C. 1225) is amended by add-  
14 ing at the end the following new subsection:

15       “(d) In any action brought for the assessment of pen-  
16 alties for improper entry or re-entry of an alien under sec-  
17 tion 275 or section 276, no court shall have jurisdiction  
18 to hear claims collaterally attacking the validity of orders  
19 of exclusion, special exclusion, or deportation entered  
20 under this section or sections 236 and 242.”.

21       (c) CLERICAL AMENDMENT.—The item relating to  
22 section 106 in the table of contents of such Act is amended  
23 to read as follows:

“Sec. 106. Judicial review of orders of deportation and exclusion, and special  
exclusion.”.

1 **SEC. 623. EXCLUSION OF ALIENS WHO HAVE NOT BEEN IN-**  
2 **SPECTED AND ADMITTED.**

3 (a) IN GENERAL.—Section 241 of the Immigration  
4 and Nationality Act (8 U.S.C. 1251) is amended by add-  
5 ing at the end the following new subsection:

6 “(d) Notwithstanding any other provision of this title,  
7 an alien found in the United States who has not been ad-  
8 mitted to the United States after inspection in accordance  
9 with section 235 is deemed for purposes of this Act to  
10 be seeking entry and admission to the United States and  
11 shall be subject to examination and exclusion by the Attor-  
12 ney General under chapter 4. In the case of such an alien  
13 the Attorney General shall provide by regulation an oppor-  
14 tunity for the alien to establish that the alien was so ad-  
15 mitted.”.

16 (b) EFFECTIVE DATE.—The amendment made by  
17 subsection (a) shall take effect on the first day of the first  
18 month beginning more than 90 days after the date of the  
19 enactment of this Act.

1     **Subtitle C—Improved Information**  
2                     **and Processing**

3             **PART 1—IMMIGRATION PROCEDURES**

4     **SEC. 631. ACCESS TO CERTAIN CONFIDENTIAL INS FILES**  
5                     **THROUGH COURT ORDER.**

6             (a) LEGALIZATION PROGRAM.—Section 245A(c)(5)  
7 of the Immigration and Nationality Act (8 U.S.C.  
8 1255a(c)(5)) is amended—

9                     (1) by inserting “(i)” after “except that the At-  
10             torney General”, and

11                    (2) by inserting after “title 13, United States  
12             Code” the following: “and (ii) may authorize an ap-  
13             plication to a Federal court of competent jurisdiction  
14             for, and a judge of such court may grant, an order  
15             authorizing disclosure of information contained in  
16             the application of the alien to be used—

17                    “(I) for identification of the alien when  
18             there is reason to believe that the alien has  
19             been killed or severely incapacitated; or

20                    “(II) for criminal law enforcement pur-  
21             poses against the alien whose application is to  
22             be disclosed if the alleged criminal activity oc-  
23             curred after the legalization application was  
24             filed and such activity involves terrorist activity  
25             or poses either an immediate risk to life or to

1 national security, or would be prosecutable as  
2 an aggravated felony, but without regard to the  
3 length of sentence that could be imposed on the  
4 applicant”.

5 (b) SPECIAL AGRICULTURAL WORKER PROGRAM.—  
6 Section 210(b) of such Act (8 U.S.C. 1160(b)) is amend-  
7 ed—

8 (1) in paragraph (5), by inserting “, except as  
9 allowed by a court order issued pursuant to para-  
10 graph (6)” after “consent of the alien”, and

11 (2) in paragraph (6), by inserting after sub-  
12 paragraph (C) the following:

13 “Notwithstanding the previous sentence, the Attor-  
14 ney General may authorize an application to a Fed-  
15 eral court of competent jurisdiction for, and a judge  
16 of such court may grant, an order authorizing dis-  
17 closure of information contained in the application of  
18 the alien to be used (i) for identification of the alien  
19 when there is reason to believe that the alien has  
20 been killed or severely incapacitated, or (ii) for  
21 criminal law enforcement purposes against the alien  
22 whose application is to be disclosed if the alleged  
23 criminal activity occurred after the special agricul-  
24 tural worker application was filed and such activity  
25 involves terrorist activity or poses either an imme-

1 diate risk to life or to national security, or would be  
2 prosecutable as an aggravated felony, but without  
3 regard to the length of sentence that could be im-  
4 posed on the applicant.”.

5 **SEC. 632. WAIVER AUTHORITY CONCERNING NOTICE OF**  
6 **DENIAL OF APPLICATION FOR VISAS.**

7 Section 212(b) of the Immigration and Nationality  
8 Act (8 U.S.C. 1182(b)) is amended—

9 (1) by redesignating paragraphs (1) and (2) as  
10 subparagraphs (A) and (B);

11 (2) by striking “If” and inserting “(1) Subject  
12 to paragraph (2), if”; and

13 (3) by adding at the end the following new  
14 paragraph:

15 “(2) With respect to applications for visas, the Sec-  
16 retary of State may waive the application of paragraph  
17 (1) in the case of a particular alien or any class or classes  
18 of aliens excludable under subsection (a)(2) or (a)(3).”.

19 **PART 2—ASSET FORFEITURE FOR PASSPORT**  
20 **AND VISA OFFENSES**

21 **SEC. 641. CRIMINAL FORFEITURE FOR PASSPORT AND VISA**  
22 **RELATED OFFENSES.**

23 Section 982 of title 18, United States Code, is  
24 amended—



1           (1) in subsection (a), by inserting after para-  
2           graph (5) the following new paragraph:

3           “(6) The court, in imposing sentence on a person con-  
4           victed of a violation of, or conspiracy to violate, section  
5           1541, 1542, 1543, 1544, or 1546 of this title, or a viola-  
6           tion of, or conspiracy to violate, section 1028 of this title  
7           if committed in connection with passport or visa issuance  
8           or use, shall order that the person forfeit to the United  
9           States any property, real or personal, which the person  
10          used, or intended to be used, in committing, or facilitating  
11          the commission of, the violation, and any property con-  
12          stituting, or derived from, or traceable to, any proceeds  
13          the person obtained, directly or indirectly, as a result of  
14          such violation.”; and

15           (2) in subsection (b)(1)(B), by inserting “or  
16          (a)(6)” after “(a)(2)”.

17   **SEC. 642. SUBPOENAS FOR BANK RECORDS.**

18          Section 986(a) of title 18, United States Code, is  
19          amended by inserting “1028, 1541, 1542, 1543, 1544,  
20          1546,” before “1956”.

21   **SEC. 643. EFFECTIVE DATE.**

22          The amendments made by this subtitle shall take ef-  
23          fect on the first day of the first month that begins more  
24          than 90 days after the date of the enactment of this Act.

1     **Subtitle D—Employee Verification**  
2     **by Security Services Companies**

3     **SEC. 651. PERMITTING SECURITY SERVICES COMPANIES TO**  
4             **REQUEST ADDITIONAL DOCUMENTATION.**

5             (a) IN GENERAL.—Section 274B(a)(6) of the Immi-  
6     gration and Nationality Act (8 U.S.C. 1324b(a)(6)) is  
7     amended—

8                 (1) by striking “For purposes” and inserting  
9             “(A) Except as provided in subparagraph (B), for  
10     purposes”, and

11                (2) by adding at the end the following new sub-  
12     paragraph:

13                “(B) Subparagraph (A) shall not apply to a re-  
14     quest made in connection with an individual seeking  
15     employment in a company (or division of a company)  
16     engaged in the business of providing security serv-  
17     ices to protect persons, institutions, buildings, or  
18     other possible targets of international terrorism (as  
19     defined in section 2331(1) of title 18, United States  
20     Code).”.

21             (b) EFFECTIVE DATE.—The amendments made by  
22     subsection (a) shall apply to requests for documents made  
23     on or after the date of the enactment of this Act with  
24     respect to individuals who are or were hired before, on,  
25     or after the date of the enactment of this Act.

1           **Subtitle E—Criminal Alien**  
2           **Deportation Improvements**

3   **SEC. 661. SHORT TITLE.**

4           This subtitle may be cited as the “Criminal Alien De-  
5   portation Improvements Act of 1995”.

6   **SEC. 662. ADDITIONAL EXPANSION OF DEFINITION OF AG-**  
7           **GRAVATED FELONY.**

8           (a) IN GENERAL.—Section 101(a)(43) of the Immi-  
9   gration and Nationality Act (8 U.S.C. 1101(a)(43)), as  
10   amended by section 222 of the Immigration and National-  
11   ity Technical Corrections Act of 1994 (Public Law 103–  
12   416), is amended—

13           (1) in subparagraph (J), by inserting “, or an  
14   offense described in section 1084 (if it is a second  
15   or subsequent offense) or 1955 of that title (relating  
16   to gambling offenses),” after “corrupt organiza-  
17   tions”;

18           (2) in subparagraph (K)—

19           (A) by striking “or” at the end of clause

20           (i),

21           (B) by redesignating clause (ii) as clause

22           (iii), and

23           (C) by inserting after clause (i) the follow-

24           ing new clause:

1                   “(ii) is described in section 2421,  
2                   2422, or 2423 of title 18, United States  
3                   Code (relating to transportation for the  
4                   purpose of prostitution) for commercial ad-  
5                   vantage; or”;

6                   (3) by amending subparagraph (N) to read as  
7 follows:

8                   “(N) an offense described in paragraph  
9                   (1)(A) or (2) of section 274(a) (relating to alien  
10                  smuggling) for which the term of imprisonment  
11                  imposed (regardless of any suspension of im-  
12                  prisonment) is at least 5 years;”;

13                  (4) by amending subparagraph (O) to read as  
14 follows:

15                  “(O) an offense (i) which either is falsely  
16                  making, forging, counterfeiting, mutilating, or  
17                  altering a passport or instrument in violation of  
18                  section 1543 of title 18, United States Code, or  
19                  is described in section 1546(a) of such title (re-  
20                  lating to document fraud) and (ii) for which the  
21                  term of imprisonment imposed (regardless of  
22                  any suspension of such imprisonment) is at  
23                  least 18 months;”

1           (5) in subparagraph (P), by striking “15 years”  
2           and inserting “5 years”, and by striking “and” at  
3           the end;

4           (6) by redesignating subparagraphs (O), (P),  
5           and (Q) as subparagraphs (P), (Q), and (U), respec-  
6           tively;

7           (7) by inserting after subparagraph (N) the fol-  
8           lowing new subparagraph:

9                   “(O) an offense described in section 275(a)  
10                   or 276 committed by an alien who was pre-  
11                   viously deported on the basis of a conviction for  
12                   an offense described in another subparagraph  
13                   of this paragraph;”; and

14           (8) by inserting after subparagraph (Q), as so  
15           redesignated, the following new subparagraphs:

16                   “(R) an offense relating to commercial  
17                   bribery, counterfeiting, forgery, or trafficking in  
18                   vehicles the identification numbers of which  
19                   have been altered for which a sentence of 5  
20                   years’ imprisonment or more may be imposed;

21                   “(S) an offense relating to obstruction of  
22                   justice, perjury or subornation of perjury, or  
23                   bribery of a witness, for which a sentence of 5  
24                   years’ imprisonment or more may be imposed;

1           “(T) an offense relating to a failure to ap-  
 2           pear before a court pursuant to a court order  
 3           to answer to or dispose of a charge of a felony  
 4           for which a sentence of 2 years’ imprisonment  
 5           or more may be imposed; and”.

6           (b) EFFECTIVE DATE.—The amendments made by  
 7           subsection (a) shall apply to convictions entered on or  
 8           after the date of the enactment of this Act, except that  
 9           the amendment made by subsection (a)(3) shall take effect  
 10          as if included in the enactment of section 222 of the Immi-  
 11          gration and Nationality Technical Corrections Act of  
 12          1994.

13   **SEC. 663. DEPORTATION PROCEDURES FOR CERTAIN**  
 14                   **CRIMINAL ALIENS WHO ARE NOT PERMA-**  
 15                   **NENT RESIDENTS.**

16          (a) ADMINISTRATIVE HEARINGS.—Section 242A(b)  
 17          of the Immigration and Nationality Act (8 U.S.C.  
 18          1252a(b)), as added by section 130004(a) of the Violent  
 19          Crime Control and Law Enforcement Act of 1994 (Public  
 20          Law 103–322), is amended—

21               (1) in paragraph (2)—

22                       (A) by striking “and” at the end of sub-  
 23                       paragraph (A) and inserting “or”, and

24                       (B) by amending subparagraph (B) to read  
 25                       as follows:

1           “(B) had permanent resident status on a  
2           conditional basis (as described in section 216)  
3           at the time that proceedings under this section  
4           commenced.”;

5           (2) in paragraph (3), by striking “30 calendar  
6           days” and inserting “14 calendar days”;

7           (3) in paragraph (4)(B), by striking  
8           “proceedings” and inserting “proceedings”;

9           (4) in paragraph (4)—

10           (A) by redesignating subparagraphs (D)  
11           and (E) as subparagraphs (F) and (G), respec-  
12           tively; and

13           (B) by adding after subparagraph (C) the  
14           following new subparagraphs:

15           “(D) such proceedings are conducted in, or  
16           translated for the alien into, a language the  
17           alien understands;

18           “(E) a determination is made for the  
19           record at such proceedings that the individual  
20           who appears to respond in such a proceeding is  
21           an alien subject to such an expedited proceed-  
22           ing under this section and is, in fact, the alien  
23           named in the notice for such proceeding;”.

24           (5) by adding at the end the following new  
25           paragraph:

1           “(5) No alien described in this section shall be  
2           eligible for any relief from deportation that the At-  
3           torney General may grant in the Attorney General’s  
4           discretion.”.

5           (b) LIMIT ON JUDICIAL REVIEW.—Subsection (d) of  
6           section 106 of the Immigration and Nationality Act (8  
7           U.S.C. 1105a), as added by section 130004(b) of the Vio-  
8           lent Crime Control and Law Enforcement Act of 1994  
9           (Public Law 103–322), is amended to read as follows:

10          “(d) Notwithstanding subsection (c), a petition for  
11          review or for habeas corpus on behalf of an alien described  
12          in section 242A(c) may only challenge whether the alien  
13          is in fact an alien described in such section, and no court  
14          shall have jurisdiction to review any other issue.”.

15          (c) PRESUMPTION OF DEPORTABILITY.—Section  
16          242A of the Immigration and Nationality Act (8 U.S.C.  
17          1252a) is amended by inserting after subsection (b) the  
18          following new subsection:

19          “(c) PRESUMPTION OF DEPORTABILITY.—An alien  
20          convicted of an aggravated felony shall be conclusively pre-  
21          sumed to be deportable from the United States.”.

22          (d) EFFECTIVE DATE.—The amendments made by  
23          this section shall apply to all aliens against whom deporta-  
24          tion proceedings are initiated after the date of the enact-  
25          ment of this Act.



1 **SEC. 664. RESTRICTING THE DEFENSE TO EXCLUSION**  
2 **BASED ON 7 YEARS PERMANENT RESIDENCE**  
3 **FOR CERTAIN CRIMINAL ALIENS.**

4 The last sentence of section 212(c) of the Immigra-  
5 tion and Nationality Act (8 U.S.C. 1182(c)) is amended  
6 by striking “has served for such felony or felonies” and  
7 all that follows through the period and inserting “has been  
8 sentenced for such felony or felonies to a term of imprison-  
9 ment of at least 5 years, if the time for appealing such  
10 conviction or sentence has expired and the sentence has  
11 become final.”.

12 **SEC. 665. LIMITATION ON COLLATERAL ATTACKS ON UN-**  
13 **DERLYING DEPORTATION ORDER.**

14 (a) IN GENERAL.—Section 276 of the Immigration  
15 and Nationality Act (8 U.S.C. 1326) is amended by add-  
16 ing at the end the following new subsection:

17 “(c) In a criminal proceeding under this section, an  
18 alien may not challenge the validity of the deportation  
19 order described in subsection (a)(1) or subsection (b) un-  
20 less the alien demonstrates that—

21 “(1) the alien exhausted any administrative  
22 remedies that may have been available to seek relief  
23 against the order;

24 “(2) the deportation proceedings at which the  
25 order was issued improperly deprived the alien of the  
26 opportunity for judicial review; and

1           “(3) the entry of the order was fundamentally  
2       unfair.”.

3       (b) **EFFECTIVE DATE.**—The amendment made by  
4       subsection (a) shall apply to criminal proceedings initiated  
5       after the date of the enactment of this Act.

6       **SEC. 666. CRIMINAL ALIEN IDENTIFICATION SYSTEM.**

7       Section 130002(a) of the Violent Crime Control and  
8       Law Enforcement Act of 1994 (Public Law 103–322) is  
9       amended to read as follows:

10       “(a) **OPERATION AND PURPOSE.**—The Commissioner  
11       of Immigration and Naturalization shall, under the au-  
12       thority of section 242(a)(3)(A) of the Immigration and  
13       Nationality Act (8 U.S.C. 1252(a)(3)(A)), operate a crimi-  
14       nal alien identification system. The criminal alien identi-  
15       fication system shall be used to assist Federal, State, and  
16       local law enforcement agencies in identifying and locating  
17       aliens who may be subject to deportation by reason of  
18       their conviction of aggravated felonies.”.

19       **SEC. 667. ESTABLISHING CERTAIN ALIEN SMUGGLING-RE-**  
20                       **LATED CRIMES AS RICO-PREDICATE OF-**  
21                       **FENSES.**

22       Section 1961(1) of title 18, United States Code, is  
23       amended—

24               (1) by inserting “section 1028 (relating to  
25       fraud and related activity in connection with identi-

1        fication documents) if the act indictable under sec-  
2        tion 1028 was committed for the purpose of finan-  
3        cial gain,” before “section 1029”;

4            (2) by inserting “section 1542 (relating to false  
5        statement in application and use of passport) if the  
6        act indictable under section 1542 was committed for  
7        the purpose of financial gain, section 1543 (relating  
8        to forgery or false use of passport) if the act indict-  
9        able under section 1543 was committed for the pur-  
10       pose of financial gain, section 1544 (relating to mis-  
11       use of passport) if the act indictable under section  
12       1544 was committed for the purpose of financial  
13       gain, section 1546 (relating to fraud and misuse of  
14       visas, permits, and other documents) if the act in-  
15       dictable under section 1546 was committed for the  
16       purpose of financial gain, sections 1581–1588 (relat-  
17       ing to peonage and slavery),” after “section 1513  
18       (relating to retaliating against a witness, victim, or  
19       an informant),”;

20            (3) by striking “or” before “(E)”; and

21            (4) by inserting before the period at the end the  
22        following: “, or (F) any act which is indictable under  
23        the Immigration and Nationality Act, section 274  
24        (relating to bringing in and harboring certain  
25        aliens), section 277 (relating to aiding or assisting

1 certain aliens to enter the United States), or section  
2 278 (relating to importation of alien for immoral  
3 purpose) if the act indictable under such section of  
4 such Act was committed for the purpose of financial  
5 gain”.

6 **SEC. 668. AUTHORITY FOR ALIEN SMUGGLING INVESTIGA-**  
7 **TIONS.**

8 Section 2516(1) of title 18, United States Code, is  
9 amended—

10 (1) by striking “and” at the end of paragraph  
11 (n),

12 (2) by redesignating paragraph (o) as para-  
13 graph (p), and

14 (3) by inserting after paragraph (n) the follow-  
15 ing new paragraph:

16 “(o) a felony violation of section 1028 (relating  
17 to production of false identification documents), sec-  
18 tion 1542 (relating to false statements in passport  
19 applications), section 1546 (relating to fraud and  
20 misuse of visas, permits, and other documents) of  
21 this title or a violation of section 274, 277, or 278  
22 of the Immigration and Nationality Act (relating to  
23 the smuggling of aliens); or”.

1 **SEC. 669. EXPANSION OF CRITERIA FOR DEPORTATION FOR**  
2 **CRIMES OF MORAL TURPITUDE.**

3 (a) IN GENERAL.—Section 241(a)(2)(A)(i)(II) of the  
4 Immigration and Nationality Act (8 U.S.C.  
5 1251(a)(2)(A)(i)(II)) is amended to read as follows:

6 “(II) is convicted of a crime for  
7 which a sentence of one year or longer  
8 may be imposed,”.

9 (b) EFFECTIVE DATE.—The amendment made by  
10 subsection (a) shall apply to aliens against whom deporta-  
11 tion proceedings are initiated after the date of the enact-  
12 ment of this Act.

13 **SEC. 670. PAYMENTS TO POLITICAL SUBDIVISIONS FOR**  
14 **COSTS OF INCARCERATING ILLEGAL ALIENS.**

15 Amounts appropriated to carry out section 501 of the  
16 Immigration Reform and Control Act of 1986 for fiscal  
17 year 1995 shall be available to carry out section 242(j)  
18 of the Immigration and Nationality Act in that fiscal year  
19 with respect to undocumented criminal aliens incarcerated  
20 under the authority of political subdivisions of a State.

21 **SEC. 671. MISCELLANEOUS PROVISIONS.**

22 (a) USE OF ELECTRONIC AND TELEPHONIC MEDIA  
23 IN DEPORTATION HEARINGS.—The second sentence of  
24 section 242(b) of the Immigration and Nationality Act (8  
25 U.S.C. 1252(b)) is amended by inserting before the period  
26 the following: “; except that nothing in this subsection

1 shall preclude the Attorney General from authorizing pro-  
2 ceedings by electronic or telephonic media (with the con-  
3 sent of the alien) or, where waived or agreed to by the  
4 parties, in the absence of the alien”.

5 (b) CODIFICATION.—

6 (1) Section 242(i) of such Act (8 U.S.C.  
7 1252(i)) is amended by adding at the end the follow-  
8 ing: “Nothing in this subsection shall be construed  
9 to create any substantive or procedural right or ben-  
10 efit that is legally enforceable by any party against  
11 the United States or its agencies or officers or any  
12 other person.”.

13 (2) Section 225 of the Immigration and Nation-  
14 ality Technical Corrections Act of 1994 (Public Law  
15 103–416) is amended by striking “and nothing in”  
16 and all that follows through “1252(i))”.

17 (3) The amendments made by this subsection  
18 shall take effect as if included in the enactment of  
19 the Immigration and Nationality Technical Correc-  
20 tions Act of 1994 (Public Law 103–416).

21 **SEC. 672. CONSTRUCTION OF EXPEDITED DEPORTATION**  
22 **REQUIREMENTS.**

23 No amendment made by this Act shall be construed  
24 to create any substantive or procedural right or benefit

1 that is legally enforceable by any party against the United  
2 States or its agencies or officers or any other person.

3 **SEC. 673. STUDY OF PRISONER TRANSFER TREATY WITH**  
4 **MEXICO.**

5 (a) REPORT TO CONGRESS.—Not later than 180 days  
6 after the date of the enactment of this Act, the Secretary  
7 of State and the Attorney General shall submit to the Con-  
8 gress a report that describes the use and effectiveness of  
9 the Prisoner Transfer Treaty with Mexico (in this section  
10 referred to as the “Treaty”) to remove from the United  
11 States aliens who have been convicted of crimes in the  
12 United States.

13 (b) USE OF TREATY.—The report under subsection  
14 (a) shall include the following information:

15 (1) The number of aliens convicted of a crimi-  
16 nal offense in the United States since November 30,  
17 1977, who would have been or are eligible for trans-  
18 fer pursuant to the Treaty.

19 (2) The number of aliens described in para-  
20 graph (1) who have been transferred pursuant to the  
21 Treaty.

22 (3) The number of aliens described in para-  
23 graph (2) who have been incarcerated in full compli-  
24 ance with the Treaty.

1           (4) The number of aliens who are incarcerated  
2           in a penal institution in the United States who are  
3           eligible for transfer pursuant to the Treaty.

4           (5) The number of aliens described in para-  
5           graph (4) who are incarcerated in State and local  
6           penal institutions.

7           (c) EFFECTIVENESS OF TREATY.—The report under  
8           subsection (a) shall include the recommendations of the  
9           Secretary of State and the Attorney General to increase  
10          the effectiveness and use of, and full compliance with, the  
11          Treaty. In considering the recommendations under this  
12          subsection, the Secretary and the Attorney General shall  
13          consult with such State and local officials in areas dis-  
14          proportionately impacted by aliens convicted of criminal  
15          offenses as the Secretary and the Attorney General con-  
16          sider appropriate. Such recommendations shall address  
17          the following areas:

18               (1) Changes in Federal laws, regulations, and  
19               policies affecting the identification, prosecution, and  
20               deportation of aliens who have committed a criminal  
21               offense in the United States.

22               (2) Changes in State and local laws, regula-  
23               tions, and policies affecting the identification, pros-  
24               ecution, and deportation of aliens who have commit-  
25               ted a criminal offense in the United States.



1           (3) Changes in the Treaty that may be nec-  
2           essary to increase the number of aliens convicted of  
3           crimes who may be transferred pursuant to the  
4           Treaty.

5           (4) Methods for preventing the unlawful re-  
6           entry into the United States of aliens who have been  
7           convicted of criminal offenses in the United States  
8           and transferred pursuant to the Treaty.

9           (5) Any recommendations of appropriate offi-  
10          cials of the Mexican Government on programs to  
11          achieve the goals of, and ensure full compliance  
12          with, the Treaty.

13          (6) An assessment of whether the recommenda-  
14          tions under this subsection require the renegotiation  
15          of the Treaty.

16          (7) The additional funds required to implement  
17          each recommendation under this subsection.

18   **SEC. 674. JUSTICE DEPARTMENT ASSISTANCE IN BRINGING**  
19                           **TO JUSTICE ALIENS WHO FLEE PROSECU-**  
20                           **TION FOR CRIMES IN THE UNITED STATES.**

21          (a) ASSISTANCE TO STATES.—The Attorney General,  
22          in cooperation with the Commissioner of Immigration and  
23          Naturalization and the Secretary of State, shall designate  
24          an office within the Department of Justice to provide tech-  
25          nical and prosecutorial assistance to States and political

1 subdivisions of States in efforts to bring to justice aliens  
2 who flee prosecution for crimes in the United States.

3 (b) REPORT TO CONGRESS.—Not later than one year  
4 after the date of the enactment of this Act, the Attorney  
5 General shall compile and submit to the Congress a report  
6 which assesses the nature and extent of the problem of  
7 bringing to justice aliens who flee prosecution for crimes  
8 in the United States.

9 **SEC. 675. PRISONER TRANSFER TREATIES.**

10 (a) NEGOTIATION.—Congress advises the President  
11 to begin to negotiate and renegotiate, not later than 90  
12 days after the date of the enactment of this Act, bilateral  
13 prisoner transfer treaties. The focus of such negotiations  
14 shall be to expedite the transfer of aliens unlawfully in  
15 the United States who are incarcerated in United States  
16 prisons, to ensure that a transferred prisoner serves the  
17 balance of the sentence imposed by the United States  
18 courts, and to eliminate any requirement of prisoner con-  
19 sent to such a transfer.

20 (b) CERTIFICATION.—The President shall submit to  
21 the Congress, annually, a certification as to whether each  
22 prisoner transfer treaty in force is effective in returning  
23 aliens unlawfully in the United States who have committed  
24 offenses for which they are incarcerated in the United

1 States to their country of nationality for further incarceration.  
2

3 **SEC. 676. INTERIOR REPATRIATION PROGRAM.**

4 Not later than 180 days after the date of enactment  
5 of this Act, the Attorney General and the Commissioner  
6 of Immigration and Naturalization shall develop and im-  
7 plement a program in which aliens who previously have  
8 illegally entered the United States not less than 3 times  
9 and are deported or returned to a country contiguous to  
10 the United States will be returned to locations not less  
11 than 500 kilometers from that country's border with the  
12 United States.

13 **SEC. 677. DEPORTATION OF NONVIOLENT OFFENDERS**  
14 **PRIOR TO COMPLETION OF SENTENCE OF IM-**  
15 **PRISONMENT.**

16 (a) IN GENERAL.—Section 242(h) of the Immigra-  
17 tion and Nationality Act (8 U.S.C. 1252(h)) is amended  
18 to read as follows:

19 “(h)(1) Except as provided in paragraph (2), an alien  
20 sentenced to imprisonment may not be deported until such  
21 imprisonment has been terminated by the release of the  
22 alien from confinement. Parole, supervised release, proba-  
23 tion, or possibility of rearrest or further confinement in  
24 respect of the same offense shall not be a ground for defer-  
25 ral of deportation.

1       “(2) The Attorney General is authorized to deport an  
2 alien in accordance with applicable procedures under this  
3 Act prior to the completion of a sentence of imprison-  
4 ment—

5               “(A) in the case of an alien in the custody of  
6 the Attorney General, if the Attorney General deter-  
7 mines that (i) the alien is confined pursuant to a  
8 final conviction for a nonviolent offense (other than  
9 alien smuggling), and (ii) such deportation of the  
10 alien is appropriate and in the best interest of the  
11 United States; or

12               “(B) in the case of an alien in the custody of  
13 a State (or a political subdivision of a State), if the  
14 chief State official exercising authority with respect  
15 to the incarceration of the alien determines that (i)  
16 the alien is confined pursuant to a final conviction  
17 for a nonviolent offense (other than alien smug-  
18 gling), (ii) such deportation is appropriate and in  
19 the best interest of the State, and (iii) submits a  
20 written request to the Attorney General that such  
21 alien be so deported.

22       “(3) Any alien deported pursuant to this subsection  
23 shall be notified of the penalties under the laws of the  
24 United States relating to the reentry of deported aliens,

1 particularly the expanded penalties for aliens deported  
2 under paragraph (2).”.

3 (b) REENTRY OF ALIEN DEPORTED PRIOR TO COM-  
4 PLETION OF TERM OF IMPRISONMENT.—Section 276 of  
5 the Immigration and Nationality Act (8 U.S.C. 1326)  
6 amended by adding at the end the following new sub-  
7 section:

8 “(c) Any alien deported pursuant to section  
9 242(h)(2) who enters, attempts to enter, or is at any time  
10 found in, the United States (unless the Attorney General  
11 has expressly consented to such alien’s reentry) shall be  
12 incarcerated for the remainder of the sentence of impris-  
13 onment which was pending at the time of deportation  
14 without any reduction for parole or supervised release.  
15 Such alien shall be subject to such other penalties relating  
16 to the reentry of deported aliens as may be available under  
17 this section or any other provision of law.”.

## 18 **TITLE VII—AUTHORIZATION AND** 19 **FUNDING**

### 20 **SEC. 701. FIREFIGHTER AND EMERGENCY SERVICES TRAIN-** 21 **ING.**

22 The Attorney General may award grants in consulta-  
23 tion with the Federal Emergency Management Agency for  
24 the purposes of providing specialized training or equip-  
25 ment to enhance the capability of metropolitan fire and

1 emergency service departments to respond to terrorist at-  
2 tacks. To carry out the purposes of this section, there is  
3 authorized to be appropriated \$5,000,000 for fiscal year  
4 1996.

5 **SEC. 702. ASSISTANCE TO FOREIGN COUNTRIES TO PRO-**  
6 **CURE EXPLOSIVE DETECTION DEVICES AND**  
7 **OTHER COUNTER-TERRORISM TECHNOLOGY.**

8 There is authorized to be appropriated not to exceed  
9 \$10,000,000 for fiscal years 1996 and 1997 to the Presi-  
10 dent to provide assistance to foreign countries facing an  
11 imminent danger of terrorist attack that threatens the na-  
12 tional interest of the United States or puts United States  
13 nationals at risk—

14 (1) in obtaining explosive detection devices and  
15 other counter-terrorism technology; and

16 (2) in conducting research and development  
17 projects on such technology.

18 **SEC. 703. RESEARCH AND DEVELOPMENT TO SUPPORT**  
19 **COUNTER-TERRORISM TECHNOLOGIES.**

20 There are authorized to be appropriated not to exceed  
21 \$10,000,000 to the National Institute of Justice Science  
22 and Technology Office—

23 (1) to develop technologies that can be used to  
24 combat terrorism, including technologies in the areas  
25 of—

1 (A) detection of weapons, explosives,  
2 chemicals, and persons;

3 (B) tracking;

4 (C) surveillance;

5 (D) vulnerability assessment; and

6 (E) information technologies;

7 (2) to develop standards to ensure the adequacy  
8 of products produced and compatibility with relevant  
9 national systems; and

10 (3) to identify and assess requirements for tech-  
11 nologies to assist State and local law enforcement in  
12 the national program to combat terrorism.

## 13 **TITLE VIII—MISCELLANEOUS**

### 14 **SEC. 801. STUDY OF STATE LICENSING REQUIREMENTS** 15 **FOR THE PURCHASE AND USE OF HIGH EX-** 16 **PLOSIVES.**

17 The Secretary of the Treasury, in consultation with  
18 the Federal Bureau of Investigation, shall conduct a study  
19 of State licensing requirements for the purchase and use  
20 of commercial high explosives, including detonators, deto-  
21 nating cords, dynamite, water gel, emulsion, blasting  
22 agents, and boosters. Not later than 180 days after the  
23 date of the enactment of this Act, the Secretary shall re-  
24 port to Congress the results of this study, together with

1 any recommendations the Secretary determines are appro-  
2 priate.

3 **SEC. 802. COMPENSATION OF VICTIMS OF TERRORISM.**

4 (a) **REQUIRING COMPENSATION FOR TERRORIST**  
5 **CRIMES.**—Section 1403(d)(3) of the Victims of Crime Act  
6 of 1984 (42 U.S.C. 10603(d)(3)) is amended—

7 (1) by inserting “crimes involving terrorism,”  
8 before “driving while intoxicated”; and

9 (2) by inserting a comma after “driving while  
10 intoxicated”.

11 (b) **FOREIGN TERRORISM.**—Section 1403(b)(6)(B) of  
12 the Victims of Crime Act of 1984 (42 U.S.C.  
13 10603(b)(6)(B)) is amended by inserting “are outside the  
14 United States (if the compensable crime is terrorism, as  
15 defined in section 2331 of title 18, United States Code),  
16 or” before “are States not having”.

17 **SEC. 803. JURISDICTION FOR LAWSUITS AGAINST TERROR-**  
18 **IST STATES.**

19 (a) **EXCEPTION TO FOREIGN SOVEREIGN IMMUNITY**  
20 **FOR CERTAIN CASES.**—Section 1605 of title 28, United  
21 States Code, is amended—

22 (1) in subsection (a)—

23 (A) by striking “or” at the end of para-  
24 graph (5);



1 (B) by striking the period at the end of  
2 paragraph (6) and inserting “; or”; and

3 (C) by adding at the end the following new  
4 paragraph:

5 “(7) not otherwise covered by paragraph (2), in  
6 which money damages are sought against a foreign  
7 state for personal injury or death that was caused  
8 by an act of torture, extrajudicial killing, aircraft  
9 sabotage, hostage taking, or the provision of mate-  
10 rial support or resources (as defined in section  
11 2339A of title 18) for such an act if such act or pro-  
12 vision of material support is engaged in by an offi-  
13 cial, employee, or agent of such foreign state while  
14 acting within the scope of his or her office, employ-  
15 ment, or agency, except that—

16 “(A) an action under this paragraph shall  
17 not be instituted unless the claimant first af-  
18 fords the foreign state a reasonable opportunity  
19 to arbitrate the claim in accordance with ac-  
20 cepted international rules of arbitration;

21 “(B) an action under this paragraph shall  
22 not be maintained unless the act upon which  
23 the claim is based occurred while the individual  
24 bringing the claim was a national of the United  
25 States (as that term is defined in section

1           101(a)(22) of the Immigration and Nationality  
2           Act); and

3           “(C) the court shall decline to hear a claim  
4           under this paragraph if the foreign state  
5           against whom the claim has been brought es-  
6           tablishes that procedures and remedies are  
7           available in such state which comport with fun-  
8           damental fairness and due process.”; and

9           (2) by adding at the end the following new sub-  
10          section:

11          “(e) For purposes of paragraph (7) of subsection  
12          (a)—

13                 “(1) the terms ‘torture’ and ‘extrajudicial kill-  
14                 ing’ have the meaning given those terms in section  
15                 3 of the Torture Victim Protection Act of 1991;

16                 “(2) the term ‘hostage taking’ has the meaning  
17                 given that term in Article 1 of the International  
18                 Convention Against the Taking of Hostages; and

19                 “(3) the term ‘aircraft sabotage’ has the mean-  
20                 ing given that term in Article 1 of the Convention  
21                 for the Suppression of Unlawful Acts Against the  
22                 Safety of Civil Aviation.”.

23          (b) EXCEPTION TO IMMUNITY FROM ATTACH-  
24          MENT.—

1           (1) FOREIGN STATE.—Section 1610(a) of title  
2       28, United States Code, is amended—

3           (A) by striking the period at the end of  
4       paragraph (6) and inserting “, or”; and

5           (B) by adding at the end the following new  
6       paragraph:

7           “(7) the judgment relates to a claim for which  
8       the foreign state is not immune under section  
9       1605(a)(7), regardless of whether the property is or  
10      was involved with the act upon which the claim is  
11      based.”.

12          (2) AGENCY OR INSTRUMENTALITY.—Section  
13      1610(b)(2) of such title is amended—

14          (A) by striking “or (5)” and inserting  
15      “(5), or (7)”; and

16          (B) by striking “used for the activity” and  
17      inserting “involved in the act”.

18      (c) APPLICABILITY.—The amendments made by this  
19      title shall apply to any cause of action arising before, on,  
20      or after the date of the enactment of this Act.

1 **SEC. 804. STUDY OF PUBLICLY AVAILABLE INSTRUCTIONAL**  
2 **MATERIAL ON THE MAKING OF BOMBS, DE-**  
3 **STRUCTIVE DEVICES, AND WEAPONS OF**  
4 **MASS DESTRUCTION.**

5 (a) STUDY.—The Attorney General, in consultation  
6 with such other officials and individuals as the Attorney  
7 General deems appropriate, shall conduct a study concern-  
8 ing—

9 (1) the extent to which there are available to  
10 the public material in any medium (including print,  
11 electronic, or film) that instructs how to make  
12 bombs, other destructive devices, and weapons of  
13 mass destruction;

14 (2) the extent to which information gained from  
15 such material has been used in incidents of domestic  
16 and international terrorism;

17 (3) the likelihood that such information may be  
18 used in future incidents of terrorism; and

19 (4) the application of existing Federal laws to  
20 such material, the need and utility, if any, for addi-  
21 tional laws, and an assessment of the extent to  
22 which the First Amendment protects such material  
23 and its private and commercial distribution.

24 (b) REPORT.—Not later than 180 days after the date  
25 of the enactment of this Act, the Attorney General shall  
26 submit to the Congress a report that contains the results

1 of the study required by this section. The Attorney Gen-  
2 eral shall make the report available to the public.

3 **SEC. 805. COMPILATION OF STATISTICS RELATING TO IN-**  
4 **TIMIDATION OF GOVERNMENT EMPLOYEES.**

5 (a) FINDINGS.—Congress finds that—

6 (1) threats of violence and acts of violence are  
7 mounting against Federal, State, and local govern-  
8 ment employees and their families in attempts to  
9 stop public servants from performing their lawful  
10 duties;

11 (2) these acts are a danger to our constitutional  
12 form of government; and

13 (3) more information is needed as to the extent  
14 of the danger and its nature so that steps can be  
15 taken to protect public servants at all levels of gov-  
16 ernment in the performance of their duties.

17 (b) STATISTICS.—The Attorney General shall acquire  
18 data, for the calendar year 1990 and each succeeding cal-  
19 endar year about crimes and incidents of threats of vio-  
20 lence and acts of violence against Federal, State, and local  
21 government employees in performance of their lawful du-  
22 ties. Such data shall include—

23 (1) in the case of crimes against such employ-  
24 ees, the nature of the crime; and

1           (2) in the case of incidents of threats of vio-  
2           lence and acts of violence, including verbal and im-  
3           plicit threats against such employees, whether or not  
4           criminally punishable, which deter the employees  
5           from the performance of their jobs.

6           (c) GUIDELINES.—The Attorney General shall estab-  
7           lish guidelines for the collection of such data, including  
8           what constitutes sufficient evidence of noncriminal inci-  
9           dents required to be reported.

10          (d) ANNUAL PUBLISHING.—The Attorney General  
11          shall publish an annual summary of the data acquired  
12          under this section. Otherwise such data shall be used only  
13          for research and statistical purposes.

14          (e) EXEMPTION.—The United States Secret Service  
15          is not required to participate in any statistical reporting  
16          activity under this section with respect to any direct or  
17          indirect threats made against any individual for whom the  
18          United States Secret Service is authorized to provide pro-  
19          tection.

20       **SEC. 806. VICTIM RESTITUTION ACT OF 1995.**

21          (a) ORDER OF RESTITUTION.—Section 3663 of title  
22          18, United States Code, is amended—

23                (1) in subsection (a)—

24                    (A) in paragraph (1)—

1 (i) by striking “may order, in addition  
2 to or, in the case of a misdemeanor, in lieu  
3 of any other penalty authorized by law”  
4 and inserting “shall order”; and

5 (ii) by adding at the end the follow-  
6 ing: “The requirement of this paragraph  
7 does not affect the power of the court to  
8 impose any other penalty authorized by  
9 law. In the case of a misdemeanor, the  
10 court may impose restitution in lieu of any  
11 other penalty authorized by law.”;

12 (B) by adding at the end the following:

13 “(4) In addition to ordering restitution to the victim  
14 of the offense of which a defendant is convicted, a court  
15 may order restitution to any person who, as shown by a  
16 preponderance of evidence, was harmed physically, emo-  
17 tionally, or pecuniarily, by unlawful conduct of the defend-  
18 ant during—

19 “(A) the criminal episode during which the of-  
20 fense occurred; or

21 “(B) the course of a scheme, conspiracy, or pat-  
22 tern of unlawful activity related to the offense.”;

23 (2) in subsection (b)(1)(B) by striking “imprac-  
24 tical” and inserting “impracticable”;

1           (3) in subsection (b)(2) by inserting “emotional  
2 or” after “resulting in”;

3           (4) in subsection (b)—

4                 (A) by striking “and” at the end of para-  
5 graph (4);

6                 (B) by redesignating paragraph (5) as  
7 paragraph (6); and

8                 (C) by inserting after paragraph (4) the  
9 following new paragraph:

10                 “(5) in any case, reimburse the victim for lost  
11 income and necessary child care, transportation, and  
12 other expenses related to participation in the inves-  
13 tigation or prosecution of the offense or attendance  
14 at proceedings related to the offense; and”;

15           (5) in subsection (c) by striking “If the court  
16 decides to order restitution under this section, the”  
17 and inserting “The”;

18           (6) by striking subsections (d), (e), (f), (g), and  
19 (h);

20           (7) by redesignating subsection (i) as subsection  
21 (m); and

22           (8) by inserting after subsection (c) the follow-  
23 ing:



1       “(d)(1) The court shall order restitution to a victim  
2 in the full amount of the victim’s losses as determined by  
3 the court and without consideration of—

4           “(A) the economic circumstances of the of-  
5 fender; or

6           “(B) the fact that a victim has received or is  
7 entitled to receive compensation with respect to a  
8 loss from insurance or any other source.

9       “(2) Upon determination of the amount of restitution  
10 owed to each victim, the court shall specify in the restitu-  
11 tion order the manner in which and the schedule according  
12 to which the restitution is to be paid, in consideration of—

13           “(A) the financial resources and other assets of  
14 the offender;

15           “(B) projected earnings and other income of  
16 the offender; and

17           “(C) any financial obligations of the offender,  
18 including obligations to dependents.

19       “(3) A restitution order may direct the offender to  
20 make a single, lump-sum payment, partial payment at  
21 specified intervals, or such in-kind payments as may be  
22 agreeable to the victim and the offender. A restitution  
23 order shall direct the offender to give appropriate notice  
24 to victims and other persons in cases where there are mul-  
25 tiple victims or other persons who may receive restitution,

1 and where the identity of such victims and other persons  
2 can be reasonably determined.

3 “(4) An in-kind payment described in paragraph (3)  
4 may be in the form of—

5 “(A) return of property;

6 “(B) replacement of property; or

7 “(C) services rendered to the victim or to a per-  
8 son or organization other than the victim.

9 “(e) When the court finds that more than 1 offender  
10 has contributed to the loss of a victim, the court may make  
11 each offender liable for payment of the full amount of res-  
12 titution or may apportion liability among the offenders to  
13 reflect the level of contribution and economic cir-  
14 cumstances of each offender.

15 “(f) When the court finds that more than 1 victim  
16 has sustained a loss requiring restitution by an offender,  
17 the court shall order full restitution to each victim but  
18 may provide for different payment schedules to reflect the  
19 economic circumstances of each victim.

20 “(g)(1) If the victim has received or is entitled to re-  
21 ceive compensation with respect to a loss from insurance  
22 or any other source, the court shall order that restitution  
23 be paid to the person who provided or is obligated to pro-  
24 vide the compensation, but the restitution order shall pro-  
25 vide that all restitution to victims required by the order

1 be paid to the victims before any restitution is paid to  
2 such a provider of compensation.

3       “(2) The issuance of a restitution order shall not af-  
4 fect the entitlement of a victim to receive compensation  
5 with respect to a loss from insurance or any other source  
6 until the payments actually received by the victim under  
7 the restitution order fully compensate the victim for the  
8 loss, at which time a person that has provided compensa-  
9 tion to the victim shall be entitled to receive any payments  
10 remaining to be paid under the restitution order.

11       “(3) Any amount paid to a victim under an order of  
12 restitution shall be set off against any amount later recov-  
13 ered as compensatory damages by the victim in—

14               “(A) any Federal civil proceeding; and

15               “(B) any State civil proceeding, to the extent  
16 provided by the law of the State.

17       “(h) A restitution order shall provide that—

18               “(1) all fines, penalties, costs, restitution pay-  
19 ments and other forms of transfers of money or  
20 property made pursuant to the sentence of the court  
21 shall be made by the offender to an entity des-  
22 ignated by the Director of the Administrative Office  
23 of the United States Courts for accounting and pay-  
24 ment by the entity in accordance with this sub-  
25 section;

1           “(2) the entity designated by the Director of  
2           the Administrative Office of the United States  
3           Courts shall—

4                   “(A) log all transfers in a manner that  
5                   tracks the offender’s obligations and the cur-  
6                   rent status in meeting those obligations, unless,  
7                   after efforts have been made to enforce the res-  
8                   titution order and it appears that compliance  
9                   cannot be obtained, the court determines that  
10                  continued recordkeeping under this subpara-  
11                  graph would not be useful; and

12                   “(B) notify the court and the interested  
13                   parties when an offender is 30 days in arrears  
14                   in meeting those obligations; and

15                  “(3) the offender shall advise the entity des-  
16                  ignated by the Director of the Administrative Office  
17                  of the United States Courts of any change in the of-  
18                  fender’s address during the term of the restitution  
19                  order.

20                  “(i) A restitution order shall constitute a lien against  
21                  all property of the offender and may be recorded in any  
22                  Federal or State office for the recording of liens against  
23                  real or personal property.

24                  “(j) Compliance with the schedule of payment and  
25                  other terms of a restitution order shall be a condition of

1 any probation, parole, or other form of release of an of-  
2 fender. If a defendant fails to comply with a restitution  
3 order, the court may revoke probation or a term of super-  
4 vised release, modify the term or conditions of probation  
5 or a term of supervised release, hold the defendant in con-  
6 tempt of court, enter a restraining order or injunction,  
7 order the sale of property of the defendant, accept a per-  
8 formance bond, or take any other action necessary to ob-  
9 tain compliance with the restitution order. In determining  
10 what action to take, the court shall consider the defend-  
11 ant's employment status, earning ability, financial re-  
12 sources, the willfulness in failing to comply with the res-  
13 titution order, and any other circumstances that may have  
14 a bearing on the defendant's ability to comply with the  
15 restitution order.

16 “(k) An order of restitution may be enforced—

17 “(1) by the United States—

18 “(A) in the manner provided for the collec-  
19 tion and payment of fines in subchapter B of  
20 chapter 229 of this title; or

21 “(B) in the same manner as a judgment in  
22 a civil action; and

23 “(2) by a victim named in the order to receive  
24 the restitution, in the same manner as a judgment  
25 in a civil action.

1       “(l) A victim or the offender may petition the court  
2 at any time to modify a restitution order as appropriate  
3 in view of a change in the economic circumstances of the  
4 offender.”.

5       (b) PROCEDURE FOR ISSUING ORDER OF RESTITU-  
6 TION.—Section 3664 of title 18, United States Code, is  
7 amended—

8           (1) by striking subsection (a);

9           (2) by redesignating subsections (b), (c), (d),  
10 and (e) as subsections (a), (b), (c), and (d);

11           (3) by amending subsection (a), as redesignated  
12 by paragraph (2), to read as follows:

13       “(a) The court may order the probation service of the  
14 court to obtain information pertaining to the amount of  
15 loss sustained by any victim as a result of the offense,  
16 the financial resources of the defendant, the financial  
17 needs and earning ability of the defendant and the defend-  
18 ant’s dependents, and such other factors as the court  
19 deems appropriate. The probation service of the court  
20 shall include the information collected in the report of  
21 presentence investigation or in a separate report, as the  
22 court directs.”; and

23           (4) by adding at the end thereof the following  
24 new subsection:

1       “(e) The court may refer any issue arising in connec-  
 2       tion with a proposed order of restitution to a magistrate  
 3       or special master for proposed findings of fact and rec-  
 4       ommendations as to disposition, subject to a de novo de-  
 5       termination of the issue by the court.”.

6       **SEC. 807. AUTHORITY FOR OVERSEAS LAW ENFORCEMENT**  
 7                               **TRAINING ACTIVITIES.**

8       The Director of the Federal Bureau of Investigation  
 9       is authorized to support law enforcement training activi-  
 10       ties in foreign countries for the purpose of improving the  
 11       effectiveness of the United States in investigating and  
 12       prosecuting transnational offenses.

13       **TITLE IX—HABEAS CORPUS**  
 14                               **REFORM**

15       **SEC. 901. FILING DEADLINES.**

16       Section 2244 of title 28, United States Code, is  
 17       amended by adding at the end the following new sub-  
 18       section:

19       “(d)(1) A 1-year period of limitation shall apply to  
 20       an application for a writ of habeas corpus by a person  
 21       in custody pursuant to the judgment of a State court. The  
 22       limitation period shall run from the latest of—

23               “(A) the date on which the judgment became  
 24       final by the conclusion of direct review or the expira-  
 25       tion of the time for seeking such review;

1           “(B) the date on which the impediment to filing  
2           an application created by State action in violation of  
3           the Constitution or laws of the United States is re-  
4           moved, if the applicant was prevented from filing by  
5           such State action;

6           “(C) the date on which the constitutional right  
7           asserted was initially recognized by the Supreme  
8           Court, if the right has been newly recognized by the  
9           Supreme Court and made retroactively applicable to  
10          cases on collateral review; or

11          “(D) the date on which the factual predicate of  
12          the claim or claims presented could have been dis-  
13          covered through the exercise of due diligence.

14          “(2) The time during which a properly filed applica-  
15          tion for State post-conviction or other collateral review  
16          with respect to the pertinent judgment or claim shall not  
17          be counted toward any period of limitation under this sub-  
18          section.”.

19   **SEC. 902. APPEAL.**

20          Section 2253 of title 28, United States Code, is  
21          amended to read as follows:

22   **“§ 2253. Appeal**

23          “(a) In a habeas corpus proceeding or a proceeding  
24          under section 2255 before a district judge, the final order



1 shall be subject to review, on appeal, by the court of ap-  
2 peals for the circuit in which the proceeding is held.

3 “(b) There shall be no right of appeal from a final  
4 order in a proceeding to test the validity of a warrant to  
5 remove to another district or place for commitment or trial  
6 a person charged with a criminal offense against the  
7 United States, or to test the validity of such person’s de-  
8 tention pending removal proceedings.

9 “(c)(1) Unless a circuit justice or judge issues a cer-  
10 tificate of appealability, an appeal may not be taken to  
11 the court of appeals from—

12 “(A) the final order in a habeas corpus proceed-  
13 ing in which the detention complained of arises out  
14 of process issued by a State court; or

15 “(B) the final order in a proceeding under sec-  
16 tion 2255.

17 “(2) A certificate of appealability may issue under  
18 paragraph (1) only if the applicant has made a substantial  
19 showing of the denial of a constitutional right.

20 “(3) The certificate of appealability under paragraph  
21 (1) shall indicate which specific issue or issues satisfy the  
22 showing required by paragraph (2).”.

1 **SEC. 903. AMENDMENT OF FEDERAL RULES OF APPELLATE**  
2 **PROCEDURE.**

3 Rule 22 of the Federal Rules of Appellate Procedure  
4 is amended to read as follows:

5 **“Rule 22. Habeas corpus and section 2255 proceed-**  
6 **ings**

7 “(a) APPLICATION FOR THE ORIGINAL WRIT.—An  
8 application for a writ of habeas corpus shall be made to  
9 the appropriate district court. If application is made to  
10 a circuit judge, the application shall be transferred to the  
11 appropriate district court. If an application is made to or  
12 transferred to the district court and denied, renewal of the  
13 application before a circuit judge shall not be permitted.  
14 The applicant may, pursuant to section 2253 of title 28,  
15 United States Code, appeal to the appropriate court of ap-  
16 peals from the order of the district court denying the writ.

17 “(b) CERTIFICATE OF APPEALABILITY.—In a habeas  
18 corpus proceeding in which the detention complained of  
19 arises out of process issued by a State court, an appeal  
20 by the applicant for the writ may not proceed unless a  
21 district or a circuit judge issues a certificate of  
22 appealability pursuant to section 2253(c) of title 28,  
23 United States Code. If an appeal is taken by the applicant,  
24 the district judge who rendered the judgment shall either  
25 issue a certificate of appealability or state the reasons why  
26 such a certificate should not issue. The certificate or the

1 statement shall be forwarded to the court of appeals with  
2 the notice of appeal and the file of the proceedings in the  
3 district court. If the district judge has denied the certifi-  
4 cate, the applicant for the writ may then request issuance  
5 of the certificate by a circuit judge. If such a request is  
6 addressed to the court of appeals, it shall be deemed ad-  
7 dressed to the judges thereof and shall be considered by  
8 a circuit judge or judges as the court deems appropriate.  
9 If no express request for a certificate is filed, the notice  
10 of appeal shall be deemed to constitute a request ad-  
11 dressed to the judges of the court of appeals. If an appeal  
12 is taken by a State or its representative, a certificate of  
13 appealability is not required.”.

14 **SEC. 904. SECTION 2254 AMENDMENTS.**

15 Section 2254 of title 28, United States Code, is  
16 amended—

17 (1) by amending subsection (b) to read as fol-  
18 lows:

19 “(b)(1) An application for a writ of habeas corpus  
20 on behalf of a person in custody pursuant to the judgment  
21 of a State court shall not be granted unless it appears  
22 that—

23 “(A) the applicant has exhausted the remedies  
24 available in the courts of the State; or

1           “(B)(i) there is an absence of available State  
2       corrective process; or

3           “(ii) circumstances exist that render such proc-  
4       ess ineffective to protect the rights of the applicant.

5       “(2) An application for a writ of habeas corpus may  
6       be denied on the merits, notwithstanding the failure of the  
7       applicant to exhaust the remedies available in the courts  
8       of the State.

9       “(3) A State shall not be deemed to have waived the  
10      exhaustion requirement or be estopped from reliance upon  
11      the requirement unless the State, through counsel, ex-  
12      pressly waives the requirement.”;

13           (2) by redesignating subsections (d), (e), and  
14      (f) as subsections (e), (f), and (g), respectively;

15           (3) by inserting after subsection (c) the follow-  
16      ing new subsection:

17       “(d) An application for a writ of habeas corpus on  
18      behalf of a person in custody pursuant to the judgment  
19      of a State court shall not be granted with respect to any  
20      claim that was adjudicated on the merits in State court  
21      proceedings unless the adjudication of the claim—

22           “(1) resulted in a decision that was contrary to,  
23      or involved an unreasonable application of, clearly  
24      established Federal law, as determined by the Su-  
25      preme Court of the United States; or

1           “(2) resulted in a decision that was based on an  
2           unreasonable determination of the facts in light of  
3           the evidence presented in the State court proceed-  
4           ing.”;

5           (4) by amending subsection (e), as redesignated  
6           by paragraph (2), to read as follows:

7           “(e)(1) In a proceeding instituted by an application  
8           for a writ of habeas corpus by a person in custody pursu-  
9           ant to the judgment of a State court, a determination of  
10          a factual issue made by a State court shall be presumed  
11          to be correct. The applicant shall have the burden of re-  
12          butting the presumption of correctness by clear and con-  
13          vincing evidence.

14          “(2) If the applicant has failed to develop the factual  
15          basis of a claim in State court proceedings, the court shall  
16          not hold an evidentiary hearing on the claim unless the  
17          applicant shows that—

18                 “(A) the claim relies on—

19                         “(i) a new rule of constitutional law, made  
20                         retroactive to cases on collateral review by the  
21                         Supreme Court, that was previously unavail-  
22                         able; or

23                         “(ii) a factual predicate that could not  
24                         have been previously discovered through the ex-  
25                         ercise of due diligence; and

1           “(B) the facts underlying the claim would be  
2           sufficient to establish by clear and convincing evi-  
3           dence that but for constitutional error, no reasonable  
4           factfinder would have found the applicant guilty of  
5           the underlying offense.”; and

6           (5) by adding at the end the following new sub-  
7           sections:

8           “(h) Except as provided in section 408 of the Con-  
9           trolled Substances Act, in all proceedings brought under  
10          this section, and any subsequent proceedings on review,  
11          the court may appoint counsel for an applicant who is or  
12          becomes financially unable to afford counsel, except as  
13          provided by a rule promulgated by the Supreme Court  
14          pursuant to statutory authority. Appointment of counsel  
15          under this section shall be governed by section 3006A of  
16          title 18.

17          “(i) The ineffectiveness or incompetence of counsel  
18          during Federal or State collateral post-conviction proceed-  
19          ings shall not be a ground for relief in a proceeding arising  
20          under section 2254.”.

21       **SEC. 905. SECTION 2255 AMENDMENTS.**

22          Section 2255 of title 28, United States Code, is  
23          amended—

24               (1) by striking the second and fifth undesig-  
25          nated paragraphs; and

1           (2) by adding at the end the following new un-  
2       designated paragraphs:

3       “A 1-year period of limitation shall apply to a motion  
4       under this section. The limitation period shall run from  
5       the latest of—

6           “(1) the date on which the judgment of convic-  
7       tion becomes final;

8           “(2) the date on which the impediment to mak-  
9       ing a motion created by governmental action in vio-  
10      lation of the Constitution or laws of the United  
11      States is removed, if the movant was prevented from  
12      making a motion by such governmental action;

13          “(3) the date on which the right asserted was  
14      initially recognized by the Supreme Court, if that  
15      right has been newly recognized by the Supreme  
16      Court and made retroactively applicable to cases on  
17      collateral review; or

18          “(4) the date on which the facts supporting the  
19      claim or claims presented could have been discovered  
20      through the exercise of due diligence.

21      “Except as provided in section 408 of the Controlled  
22      Substances Act, in all proceedings brought under this sec-  
23      tion, and any subsequent proceedings on review, the court  
24      may appoint counsel for a movant who is or becomes fi-  
25      nancially unable to afford counsel shall be in the discretion

1 of the court, except as provided by a rule promulgated by  
 2 the Supreme Court pursuant to statutory authority. Ap-  
 3 pointment of counsel under this section shall be governed  
 4 by section 3006A of title 18.

5 “A second or successive motion must be certified as  
 6 provided in section 2244 by a panel of the appropriate  
 7 court of appeals to contain—

8 “(1) newly discovered evidence that, if proven  
 9 and viewed in light of the evidence as a whole, would  
 10 be sufficient to establish by clear and convincing evi-  
 11 dence that no reasonable factfinder would have  
 12 found the movant guilty of the offense; or

13 “(2) a new rule of constitutional law, made ret-  
 14 roactive to cases on collateral review by the Supreme  
 15 Court, that was previously unavailable.”.

16 **SEC. 906. LIMITS ON SECOND OR SUCCESSIVE APPLICA-**  
 17 **TIONS.**

18 (a) CONFORMING AMENDMENT TO SECTION  
 19 2244(a).—Section 2244(a) of title 28, United States  
 20 Code, is amended by striking “and the petition” and all  
 21 that follows through “by such inquiry.” and inserting “,  
 22 except as provided in section 2255.”.

23 (b) LIMITS ON SECOND OR SUCCESSIVE APPLICA-  
 24 TIONS.—Section 2244(b) of title 28, United States Code,  
 25 is amended to read as follows:



1       “(b)(1) A claim presented in a second or successive  
2 habeas corpus application under section 2254 that was  
3 presented in a prior application shall be dismissed.

4       “(2) A claim presented in a second or successive ha-  
5 beas corpus application under section 2254 that was not  
6 presented in a prior application shall be dismissed un-  
7 less—

8               “(A) the applicant shows that the claim relies  
9       on a new rule of constitutional law, made retroactive  
10      to cases on collateral review by the Supreme Court,  
11      that was previously unavailable; or

12              “(B)(i) the factual predicate for the claim could  
13      not have been discovered previously through the ex-  
14      ercise of due diligence; and

15              “(ii) the facts underlying the claim, if proven  
16      and viewed in light of the evidence as a whole, would  
17      be sufficient to establish by clear and convincing evi-  
18      dence that, but for constitutional error, no reason-  
19      able factfinder would have found the applicant guilty  
20      of the underlying offense.

21       “(3)(A) Before a second or successive application per-  
22 mitted by this section is filed in the district court, the ap-  
23 plicant shall move in the appropriate court of appeals for  
24 an order authorizing the district court to consider the ap-  
25 plication.

1 “(B) A motion in the court of appeals for an order  
2 authorizing the district court to consider a second or suc-  
3 cessive application shall be determined by a three-judge  
4 panel of the court of appeals.

5 “(C) The court of appeals may authorize the filing  
6 of a second or successive application only if it determines  
7 that the application makes a prima facie showing that the  
8 application satisfies the requirements of this subsection.

9 “(D) The court of appeals shall grant or deny the  
10 authorization to file a second or successive application not  
11 later than 30 days after the filing of the motion.

12 “(E) The grant or denial of an authorization by a  
13 court of appeals to file a second or successive application  
14 shall not be appealable and shall not be the subject of a  
15 petition for rehearing or for a writ of certiorari.

16 “(4) A district court shall dismiss any claim pre-  
17 sented in a second or successive application that the court  
18 of appeals has authorized to be filed unless the applicant  
19 shows that the claim satisfies the requirements of this sec-  
20 tion.”.

21 **SEC. 907. DEATH PENALTY LITIGATION PROCEDURES.**

22 (a) ADDITION OF CHAPTER TO TITLE 28, UNITED  
23 STATES CODE.—Title 28, United States Code, is amended  
24 by inserting after chapter 153 the following new chapter:

1 **“CHAPTER 154—SPECIAL HABEAS CORPUS**  
 2 **PROCEDURES IN CAPITAL CASES**

“Sec.

“2261. Prisoners in State custody subject to capital sentence; appointment of counsel; requirement of rule of court or statute; procedures for appointment.

“2262. Mandatory stay of execution; duration; limits on stays of execution; successive petitions.

“2263. Filing of habeas corpus application; time requirements; tolling rules.

“2264. Scope of Federal review; district court adjudications.

“2265. Application to State unitary review procedure.

“2266. Limitation periods for determining applications and motions.

3 **“§ 2261. Prisoners in State custody subject to capital**  
 4 **sentence; appointment of counsel; re-**  
 5 **quirement of rule of court or statute; pro-**  
 6 **cedures for appointment**

7 “(a) This chapter shall apply to cases arising under  
 8 section 2254 brought by prisoners in State custody who  
 9 are subject to a capital sentence. It shall apply only if the  
 10 provisions of subsections (b) and (c) are satisfied.

11 “(b) This chapter is applicable if a State establishes  
 12 by statute, rule of its court of last resort, or by another  
 13 agency authorized by State law, a mechanism for the ap-  
 14 pointment, compensation, and payment of reasonable liti-  
 15 gation expenses of competent counsel in State post-convic-  
 16 tion proceedings brought by indigent prisoners whose cap-  
 17 ital convictions and sentences have been upheld on direct  
 18 appeal to the court of last resort in the State or have oth-  
 19 erwise become final for State law purposes. The rule of

1 court or statute must provide standards of competency for  
2 the appointment of such counsel.

3 “(c) Any mechanism for the appointment, compensa-  
4 tion, and reimbursement of counsel as provided in sub-  
5 section (b) must offer counsel to all State prisoners under  
6 capital sentence and must provide for the entry of an  
7 order by a court of record—

8 “(1) appointing one or more counsels to rep-  
9 resent the prisoner upon a finding that the prisoner  
10 is indigent and accepted the offer or is unable com-  
11 petently to decide whether to accept or reject the  
12 offer;

13 “(2) finding, after a hearing if necessary, that  
14 the prisoner rejected the offer of counsel and made  
15 the decision with an understanding of its legal con-  
16 sequences; or

17 “(3) denying the appointment of counsel upon  
18 a finding that the prisoner is not indigent.

19 “(d) No counsel appointed pursuant to subsections  
20 (b) and (c) to represent a State prisoner under capital  
21 sentence shall have previously represented the prisoner at  
22 trial or on direct appeal in the case for which the appoint-  
23 ment is made unless the prisoner and counsel expressly  
24 request continued representation.

1       “(e) The ineffectiveness or incompetence of counsel  
2 during State or Federal post-conviction proceedings in a  
3 capital case shall not be a ground for relief in a proceeding  
4 arising under section 2254. This limitation shall not pre-  
5 clude the appointment of different counsel, on the court’s  
6 own motion or at the request of the prisoner, at any phase  
7 of State or Federal post-conviction proceedings on the  
8 basis of the ineffectiveness or incompetence of counsel in  
9 such proceedings.

10 **“§ 2262. Mandatory stay of execution; duration; limits**  
11 **on stays of execution; successive peti-**  
12 **tions**

13       “(a) Upon the entry in the appropriate State court  
14 of record of an order under section 2261(c), a warrant  
15 or order setting an execution date for a State prisoner  
16 shall be stayed upon application to any court that would  
17 have jurisdiction over any proceedings filed under section  
18 2254. The application shall recite that the State has in-  
19 voked the post-conviction review procedures of this chapter  
20 and that the scheduled execution is subject to stay.

21       “(b) A stay of execution granted pursuant to sub-  
22 section (a) shall expire if—

23               “(1) a State prisoner fails to file a habeas cor-  
24 pus application under section 2254 within the time  
25 required in section 2263;

1           “(2) before a court of competent jurisdiction, in  
2           the presence of counsel, unless the prisoner has com-  
3           petently and knowingly waived such counsel, and  
4           after having been advised of the consequences, a  
5           State prisoner under capital sentence waives the  
6           right to pursue habeas corpus review under section  
7           2254; or

8           “(3) a State prisoner files a habeas corpus peti-  
9           tion under section 2254 within the time required by  
10          section 2263 and fails to make a substantial showing  
11          of the denial of a Federal right or is denied relief  
12          in the district court or at any subsequent stage of  
13          review.

14          “(c) If one of the conditions in subsection (b) has  
15          occurred, no Federal court thereafter shall have the au-  
16          thority to enter a stay of execution in the case, unless the  
17          court of appeals approves the filing of a second or succes-  
18          sive application under section 2244(b).

19       **“§ 2263. Filing of habeas corpus application; time re-**  
20               **quirements; tolling rules**

21          “(a) Any application under this chapter for habeas  
22          corpus relief under section 2254 must be filed in the ap-  
23          propriate district court not later than 180 days after final  
24          State court affirmance of the conviction and sentence on

1 direct review or the expiration of the time for seeking such  
2 review.

3 “(b) The time requirements established by subsection  
4 (a) shall be tolled—

5 “(1) from the date that a petition for certiorari  
6 is filed in the Supreme Court until the date of final  
7 disposition of the petition if a State prisoner files  
8 the petition to secure review by the Supreme Court  
9 of the affirmance of a capital sentence on direct re-  
10 view by the court of last resort of the State or other  
11 final State court decision on direct review;

12 “(2) from the date on which the first petition  
13 for post-conviction review or other collateral relief is  
14 filed until the final State court disposition of such  
15 petition; and

16 “(3) during an additional period not to exceed  
17 30 days, if—

18 “(A) a motion for an extension of time is  
19 filed in the Federal district court that would  
20 have jurisdiction over the case upon the filing  
21 of a habeas corpus application under section  
22 2254; and

23 “(B) a showing of good cause is made for  
24 the failure to file the habeas corpus application

1           within the time period established by this sec-  
2           tion.

3   **“§ 2264. Scope of Federal review; district court adju-**  
4           **dications**

5           “(a) Whenever a State prisoner under capital sen-  
6   tence files a petition for habeas corpus relief to which this  
7   chapter applies, the district court shall only consider a  
8   claim or claims that have been raised and decided on the  
9   merits in the State courts, unless the failure to raise the  
10   claim properly is—

11           “(1) the result of State action in violation of  
12   the Constitution or laws of the United States;

13           “(2) the result of the Supreme Court recogni-  
14   tion of a new Federal right that is made retro-  
15   actively applicable; or

16           “(3) based on a factual predicate that could not  
17   have been discovered through the exercise of due  
18   diligence in time to present the claim for State or  
19   Federal post-conviction review.

20           “(b) Following review subject to subsections (a), (d),  
21   and (e) of section 2254, the court shall rule on the claims  
22   properly before it.



1   **“§ 2265. Application to State unitary review proce-**  
2                   **dure**

3           “(a) For purposes of this section, a ‘unitary review’  
4 procedure means a State procedure that authorizes a per-  
5 son under sentence of death to raise, in the course of di-  
6 rect review of the judgment, such claims as could be raised  
7 on collateral attack. This chapter shall apply, as provided  
8 in this section, in relation to a State unitary review proce-  
9 dure if the State establishes by rule of its court of last  
10 resort or by statute a mechanism for the appointment,  
11 compensation, and payment of reasonable litigation ex-  
12 penses of competent counsel in the unitary review proceed-  
13 ings, including expenses relating to the litigation of collat-  
14 eral claims in the proceedings. The rule of court or statute  
15 must provide standards of competency for the appoint-  
16 ment of such counsel.

17           “(b) To qualify under this section, a unitary review  
18 procedure must include an offer of counsel following trial  
19 for the purpose of representation on unitary review, and  
20 entry of an order, as provided in section 2261(c), concern-  
21 ing appointment of counsel or waiver or denial of appoint-  
22 ment of counsel for that purpose. No counsel appointed  
23 to represent the prisoner in the unitary review proceedings  
24 shall have previously represented the prisoner at trial in  
25 the case for which the appointment is made unless the

1 prisoner and counsel expressly request continued represen-  
2 tation.

3 “(c) Sections 2262, 2263, 2264, and 2266 shall apply  
4 in relation to cases involving a sentence of death from any  
5 State having a unitary review procedure that qualifies  
6 under this section. References to State ‘post-conviction re-  
7 view’ and ‘direct review’ in such sections shall be under-  
8 stood as referring to unitary review under the State proce-  
9 dure. The reference in section 2262(a) to ‘an order under  
10 section 2261(c)’ shall be understood as referring to the  
11 post-trial order under subsection (b) concerning represen-  
12 tation in the unitary review proceedings, but if a tran-  
13 script of the trial proceedings is unavailable at the time  
14 of the filing of such an order in the appropriate State  
15 court, then the start of the 180-day limitation period  
16 under section 2263 shall be deferred until a transcript is  
17 made available to the prisoner or counsel of the prisoner.

18 **“§ 2266. Limitation periods for determining applica-**  
19 **tions and motions**

20 “(a) The adjudication of any application under sec-  
21 tion 2254 that is subject to this chapter, and the adjudica-  
22 tion of any motion under section 2255 by a person under  
23 sentence of death, shall be given priority by the district  
24 court and by the court of appeals over all noncapital mat-  
25 ters.

1       “(b)(1)(A) A district court shall render a final deter-  
2 mination and enter a final judgment on any application  
3 for a writ of habeas corpus brought under this chapter  
4 in a capital case not later than 180 days after the date  
5 on which the application is filed.

6       “(B) A district court shall afford the parties at least  
7 120 days in which to complete all actions, including the  
8 preparation of all pleadings and briefs, and if necessary,  
9 a hearing, prior to the submission of the case for decision.

10       “(C)(i) A district court may delay for not more than  
11 one additional 30-day period beyond the period specified  
12 in subparagraph (A), the rendering of a determination of  
13 an application for a writ of habeas corpus if the court is-  
14 sues a written order making a finding, and stating the  
15 reasons for the finding, that the ends of justice that would  
16 be served by allowing the delay outweigh the best interests  
17 of the public and the applicant in a speedy disposition of  
18 the application.

19       “(ii) The factors, among others, that a court shall  
20 consider in determining whether a delay in the disposition  
21 of an application is warranted are as follows:

22               “(I) Whether the failure to allow the delay  
23 would be likely to result in a miscarriage of justice.

24               “(II) Whether the case is so unusual or so com-  
25 plex, due to the number of defendants, the nature of

1 the prosecution, or the existence of novel questions  
2 of fact or law, that it is unreasonable to expect ade-  
3 quate briefing within the time limitations established  
4 by subparagraph (A).

5 “(III) Whether the failure to allow a delay in  
6 a case, that, taken as a whole, is not so unusual or  
7 so complex as described in subclause (II), but would  
8 otherwise deny the applicant reasonable time to ob-  
9 tain counsel, would unreasonably deny the applicant  
10 or the government continuity of counsel, or would  
11 deny counsel for the applicant or the government the  
12 reasonable time necessary for effective preparation,  
13 taking into account the exercise of due diligence.

14 “(iii) No delay in disposition shall be permissible be-  
15 cause of general congestion of the court’s calendar.

16 “(iv) The court shall transmit a copy of any order  
17 issued under clause (i) to the Director of the Administra-  
18 tive Office of the United States Courts for inclusion in  
19 the report under paragraph (5).

20 “(2) The time limitations under paragraph (1) shall  
21 apply to—

22 “(A) an initial application for a writ of habeas  
23 corpus;

24 “(B) any second or successive application for a  
25 writ of habeas corpus; and

1           “(C) any redetermination of an application for  
2           a writ of habeas corpus following a remand by the  
3           court of appeals or the Supreme Court for further  
4           proceedings, in which case the limitation period shall  
5           run from the date the remand is ordered.

6           “(3)(A) The time limitations under this section shall  
7           not be construed to entitle an applicant to a stay of execu-  
8           tion, to which the applicant would otherwise not be enti-  
9           tled, for the purpose of litigating any application or  
10          appeal.

11          “(B) No amendment to an application for a writ of  
12          habeas corpus under this chapter shall be permitted after  
13          the filing of the answer to the application, except on the  
14          grounds specified in section 2244(b).

15          “(4)(A) The failure of a court to meet or comply with  
16          a time limitation under this section shall not be a ground  
17          for granting relief from a judgment of conviction or sen-  
18          tence.

19          “(B) The State may enforce a time limitation under  
20          this section by petitioning for a writ of mandamus to the  
21          court of appeals. The court of appeals shall act on the  
22          petition for a writ or mandamus not later than 30 days  
23          after the filing of the petition.

24          “(5)(A) The Administrative Office of United States  
25          Courts shall submit to Congress an annual report on the

1 compliance by the district courts with the time limitations  
2 under this section.

3 “(B) The report described in subparagraph (A) shall  
4 include copies of the orders submitted by the district  
5 courts under paragraph (1)(B)(iv).

6 “(c)(1)(A) A court of appeals shall hear and render  
7 a final determination of any appeal of an order granting  
8 or denying, in whole or in part, an application brought  
9 under this chapter in a capital case not later than 120  
10 days after the date on which the reply brief is filed, or  
11 if no reply brief is filed, not later than 120 days after  
12 the date on which the answering brief is filed.

13 “(B)(i) A court of appeals shall decide whether to  
14 grant a petition for rehearing or other request for rehear-  
15 ing en banc not later than 30 days after the date on which  
16 the petition for rehearing is filed unless a responsive  
17 pleading is required, in which case the court shall decide  
18 whether to grant the petition not later than 30 days after  
19 the date on which the responsive pleading is filed.

20 “(ii) If a petition for rehearing or rehearing en banc  
21 is granted, the court of appeals shall hear and render a  
22 final determination of the appeal not later than 120 days  
23 after the date on which the order granting rehearing or  
24 rehearing en banc is entered.

1       “(2) The time limitations under paragraph (1) shall  
2 apply to—

3               “(A) an initial application for a writ of habeas  
4 corpus;

5               “(B) any second or successive application for a  
6 writ of habeas corpus; and

7               “(C) any redetermination of an application for  
8 a writ of habeas corpus or related appeal following  
9 a remand by the court of appeals en banc or the Su-  
10 preme Court for further proceedings, in which case  
11 the limitation period shall run from the date the re-  
12 mand is ordered.

13       “(3) The time limitations under this section shall not  
14 be construed to entitle an applicant to a stay of execution,  
15 to which the applicant would otherwise not be entitled, for  
16 the purpose of litigating any application or appeal.

17       “(4)(A) The failure of a court to meet or comply with  
18 a time limitation under this section shall not be a ground  
19 for granting relief from a judgment of conviction or sen-  
20 tence.

21       “(B) The State may enforce a time limitation under  
22 this section by applying for a writ of mandamus to the  
23 Supreme Court.

24       “(5) The Administrative Office of United States  
25 Courts shall submit to Congress an annual report on the

1 compliance by the courts of appeals with the time limita-  
 2 tions under this section.”.

3 (b) TECHNICAL AMENDMENT.—The table of chapters  
 4 at the beginning of part VI of title 28, United States Code,  
 5 is amended by adding after the item relating to chapter  
 6 153 the following new item:

**“154. Special habeas corpus procedures in capital  
 cases ..... 2261”.**

7 (c) EFFECTIVE DATE.—Chapter 154 of title 28,  
 8 United States Code (as added by subsection (a)) shall  
 9 apply to cases pending on or after the date of enactment  
 10 of this Act.

11 **SEC. 908. TECHNICAL AMENDMENT.**

12 Section 408(q) of the Controlled Substances Act (21  
 13 U.S.C. 848(q)) is amended by amending paragraph (9)  
 14 to read as follows:

15 “(9) Upon a finding that investigative, expert, or  
 16 other services are reasonably necessary for the representa-  
 17 tion of the defendant, whether in connection with issues  
 18 relating to guilt or the sentence, the court may authorize  
 19 the defendant’s attorneys to obtain such services on behalf  
 20 of the defendant and, if so authorized, shall order the pay-  
 21 ment of fees and expenses therefor under paragraph (10).  
 22 No ex parte proceeding, communication, or request may  
 23 be considered pursuant to this section unless a proper  
 24 showing is made concerning the need for confidentiality.



1 Any such proceeding, communication, or request shall be  
 2 transcribed and made a part of the record available for  
 3 appellate review.”.

4 **SEC. 909. SEVERABILITY.**

5 If any provision of this title, an amendment made by  
 6 this title, or the application of such provision or amend-  
 7 ment to any person or circumstance is held to be unconsti-  
 8 tutional, the remainder of this title, the amendments made  
 9 by this title, and the application of the provisions of such  
 10 to any person or circumstances shall not be affected there-  
 11 by.



HR 2768 IH—2

HR 2768 IH—3

HR 2768 IH—4

HR 2768 IH—5

HR 2768 IH—6

HR 2768 IH—7

HR 2768 IH—8

HR 2768 IH—9

HR 2768 IH—10

HR 2768 IH—11

HR 2768 IH—12

HR 2768 IH—13